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JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION (JPACT)

Meeting Minutes

January 20, 2022

Metro Regional Center, Council Chamber

MEMBERS PRESENT

Shirley Craddick (Chair)  
Juan Carlos González  
Christine Lewis  
Jessica Vega Pederson  
Nafisa Fai  
Paul Savas  
Jo Ann Hardesty  
Steve Callaway  
Kathy Hyzy  
Rian Windsheimer  
Sam Desue  
Curtis Robinhold  
Nina DeConcini  
Anne McEnerny-Ogle  
Temple Lentz

AFFILIATION

Metro Council  
Metro Council  
Metro Council  
Multnomah County  
Washington County  
Clackamas County  
City of Portland  
Cities of Washington County  
Cities of Clackamas County  
Oregon Department of Transportation  
TriMet  
Port of Portland  
Oregon Department of Environmental Quality  
City of Vancouver  
Clark County

MEMBERS EXCUSED

Travis Stovall  
Carley Francis

AFFILIATION

Cities of Multnomah County  
Washington State Department of Transportation

ALTERNATES PRESENT

Brendan Finn  
Chris Ford  
Chris Warner  
Emerald Bogue  
JC Vannatta  
Jef Dalin  
Ty Stober

AFFILIATION

Oregon Department of Transportation  
Oregon Department of Transportation  
City of Portland  
Port of Portland  
TriMet  
Cities of Washington County  
City of Vancouver

OTHERS PRESENT: Adela Mu, Alex Oreschak, Allison Boyd, Ana Jovanovic, Aurora Jackson, Brenda Bartlett, Chris Deffebach, Chris Smith, Cindy Pederson, Cody Field,

COHV, Derek Bradley, Don Odermott, Dwight Brashear, Eric Hesse, Erin Doyle, Gareth Prior, Glen Bolen, Grace Cho, Hayden Miller, HW, Jamie Snook, Jeff Gudman, Jennifer John, John Mermin, Julia Hajduk, Kate Hawkins, Katherine Kelly, Kim McMillan, Lake McTighe, Mandy Putney, Mark Gamba, Mark Ottenad, Mary Baumgardner, Mary Nolan, Matt Ransom, Matthew Hampton, Michelle Bellia, Mike Bezner, Monica Tellez-Fowler, Rachel D, Sarah Iannarone, Sarah Wolf, Shawn Donaghy, Shelly Richards, Sherilyn Lombos, Shoshana Cohen, Stasny, Stephen Roberts, Taylor Steenblock, Thomas Craig, Tom Markgraf, Travis Brouwer, Tucker, Vanessa Vissar, Will Farley.

STAFF: Anneliese Koehler, Connor Ayers, Craig Beebe, Dan Kaempff, Ken Lobeck, Kim Ellis, Malu Wilkinson, Matt Bihn, Ramona Perrault, Ted Leybold, Tom Kloster, Victor Sin, Margi Bradway, Carrie MacLaren, Stellan Roberts, and Jaye Cromwell

**1. CALL TO ORDER AND DECLARATION OF A QUORUM**

JPACT Chair Shirley Craddick (she/her) called the virtual zoom meeting to order at 7:31 am.

Chair Craddick declared a quorum and called the role.

**2. PUBLIC COMMUNICATION ON AGENDA ITEMS**

Chris Smith (he/him) of No More Freeways provided testimony. He testified against Resolutions No. 21-5215 and No. 21-5216 because both projects expand freeways. He also highlighted a typo in Resolution No. 21-5215's staff report and announced that the Federal Highway Administration revoked their finding of no significant impact for the I-5 Rose Quarter Project so there will be a federal re-evaluation of the project.

**3. UPDATES FROM THE CHAIR**

Chair Craddick asked Metro Staff Margi Bradway (she/her) to read the names of those that have died in traffic accidents in Clackamas, Multnomah, and Washington Counties.

Margi shared the names and ages of victims during the month of December:

Ciera Summer Cannon, 31, Vivian Gale Phillips, 70, Jessie R. Ugelstad, 27, Steven C. Alcorn Jr., 36, Bryan Ross Shore, 68, Terrence Tomb, 27, James Ross Barclay, 67, Vycheslav Skobilev, 42, Laurie D. Lawyer, 56, and one unidentified individual.

**4. CONGRESSMAN BLUMENAUER: INFRASTRUCTURE, INVESTMENT & JOBS ACT**

Chair Craddick introduced Metro Staff Tyler Frisbee (she/her) and Congressman Earl Blumenauer.

*Key elements of the presentation included:*

Tyler introduced Congressman Earl Blumenauer and acknowledged the bipartisan infrastructure law and the reinstatement of the Superfund tax.

Congressman Earl Blumenauer discussed the infrastructure bill, highlighting the range of infrastructure improvements that can be made after the passage of this bill. Congressman Blumenauer pushed JPACT to investigate what is possible with this legislation and to focus on projects where progress can be made. He discussed the strong team at the federal department of transportation and showed appreciation for JPACT's work.

*Member discussion included:*

Mayor Anne McEnerny-Ogle (she/her) thanked Congressman Blumenauer for his work and highlighted the need to improve the I-5 Bridge.

Congressman Blumenauer expressed that there are a number of funding areas that can be explored with the money that is available through this bill.

Commissioner Jo Ann Hardesty (she/her) asked Congressman Blumenauer what he needs from the region in order to get as many federal dollars invested into the area as possible.

Congressman Blumenauer stressed the importance of reaching consensus on projects that balance the short term and longer term and expressed hope that JPACT continues to work with interested parties in the area.

## **5. CONSENT AGENDA**

**MOTION:** Commissioner Hardesty moved to approve the consent agenda. Mayor McEnerny-Ogle seconded the motion.

**ACTION:** With all in favor, the motion passed.

## **6. ACTION ITEMS**

### **6.1 Additional UPWP Amendments- informational**

Chair Craddick introduced Metro Staff John Mermin (he/him) to give an overview of

the item.

*Key elements of the presentation included:*

John described what the Unified Planning Work Program (UPWP) is and is not and summarized the amendment process.

**6.1.1 Resolution No. 21-5211, For the Purpose of amending the FY 2021-22 Unified Planning Work Program (UPWP) to Add the Sunrise Community Visioning Project That was Funded Since the UPWP was Adopted**

Chair Craddick introduced Clackamas County Staff Jamie Stasny (she/her).

*Key elements of the presentation included:*

Jamie provided an overview of the Sunrise Corridor Community Visioning Project, highlighted the purpose of the project, as well as what it is designed to do.

*Member discussion included:*

Mayor Steve Callaway (he/him) thanked staff for the presentation and noted the regional significance of this project.

Commissioner Paul Savas (he/him) thanked JPACT for support and explained that this is an opportunity to add a number of safety features and transit to Happy Valley, which is the fastest growing city in Oregon.

Commissioner Hardesty showed appreciation for the global approach to this project and highlighted that this project will make a big difference for the region.

Councilor Juan Carlos Gonzalez (he/him) thanked staff, highlighted the importance of economic development, and expressed hope that a complete streets element be added to this project.

**6.1.2 Resolution No. 21-5215, For the Purpose of Amending the FY-2021-22 Unified Planning Work Program (UPWP) to Amend the Funding and Add Detail to the Existing I-5 Boone Bridge Planning Project**

Chair Craddick introduced ODOT Staff Vanessa Vissar to present.

*Key elements of the presentation included:*

Vanessa provided background information on the project, explained regional coordination around the project, described the project, planning activities that have been completed and next steps.

*Member discussion included:*

Councilor Kathy Hyzy (she/her) asked staff if there are plans on how to integrate the Bus on Shoulder project into the Boone Bridge Project.

Vanessa responded by explaining that ODOT is planning to engage South Metro Area Regional Transit (SMART) and other transit providers with this work.

Councilor Gonzalez expressed concern with the project as it could add freeway capacity and that he'll be looking for more information on how this project could be included in a regional mobility pricing plan. He stressed that a seismic resilience project is the type of project that he would support.

Commissioner Hardesty echoed Councilor Gonzalez's concerns, describing the project as a patchwork approach to a regional problem. She voiced concern for a tolling program that is not region-wide and highlighted the importance of consistent, clear messaging around the direction that the region is moving.

Rian Windsheimer added information around multimodal options for crossing Boone Bridge.

Councilor Christine Lewis (she/her) highlighted that each side of Boone Bridge is within a different land use situation and asked staff to discuss how ODOT is planning to incorporate these two distinct planning and land use needs.

Vanessa explained that this will be an emphasis of this project and land use analysis will be done on the area.

Mayor Callaway voiced that he sees the plan as increasing efficiency and clearing up dangers on the bridge rather than expanding the freeway.

Commissioner Jessica Vega Pederson (she/her) expressed hesitancy around adding too many auxiliary lanes but explained that she does not think that is what is happening with this project. She asked for more information on how the tolling of this

area fits into the region-wide plan for congestion pricing.

Vanessa responded to Commissioner Vega Pederson by explaining that variable rate tolls will be near the Boone Bridge to manage congestion and generate revenue for the project. She noted that this project is part of the Regional Mobility Pricing Project (RMPP).

ODOT Staff Gareth Prior (he/him) added to Vanessa's response by providing more information on the connection between the Boone Bridge Project and the RMPP.

Commissioner Paul Savas highlighted the amount of freight that moves through this corridor and expressed that he sees auxiliary lanes as safety lanes.

Commissioner Hardesty expressed her concern that projects continue to be viewed at an individual level rather than as a region-wide system. She stressed that no one project will fix the region as a whole.

**6.1.3 Resolution No. 21-5216, For the Purpose of Amending the FY 2021-22 Unified Planning Work Program (UPWP) to add the Regional Mobility Pricing Project that was Funded Since the UPWP was Adopted**

Chair Craddick introduced ODOT Staff Gareth Prior (he/him).

*Key elements of the presentation included:*

Gareth described why this resolution is coming to JPACT, the Regional Mobility Pricing Project, when the Regional Mobility Pricing Project will start, and explained the process for developing toll scenarios for I-5 and I-205.

*Member discussion included:*

Mayor McEnerny-Ogle clarified that this project starts at the end of the bridge influence area.

Commissioner Savas asked for clarification on the agenda and expressed discomfort with the timing of implementing the RMPP in individual phases instead of simultaneously.

In the chat Metro Staff Jaye Cromwell (she/her) explained that the following link is where all presentation materials for today's meeting will be uploaded:

<https://oregonmetro.legistar.com/MeetingDetail.aspx?ID=916079&GUID=4EFBD180-F1D0-4FE0-827E-95EB438DD968&Options=info%7C&Search=&Refresh=1>

Chair Craddick and Margi clarified which agenda item is currently being discussed and upcoming discussion items.

**MOTION:** Commissioner Hardesty moved to approve Resolution No. 21-5211, For the Purpose of amending the FY 2021-22 Unified Planning Work Program (UPWP) to Add the Sunrise Community Visioning Project That was Funded Since the UPWP was Adopted. Commissioner Savas seconded.

**ACTION:** with all in favor, the motion passed.

**MOTION:** Commissioner Hardesty moved to approve Resolution No. 21-5215, For the Purpose of Amending the FY-2021-22 Unified Planning Work Program (UPWP) to Amend the Funding and Add Detail to the Existing I-5 Boone Bridge Planning Project. Mayor Callaway seconded.

**ACTION:** Councilor Gonzalez opposed. With all others in favor, the motion passed.

**MOTION:** Commissioner Hardesty moved to approve Resolution No. 21-5216, For the Purpose of Amending the FY 2021-22 Unified Planning Work Program (UPWP) to add the Regional Mobility Pricing Project that was Funded Since the UPWP was Adopted. Ryan Windsheimer seconded.

Commissioner Savas explained that he is uncomfortable with the resolution because it is inconsistent with what the region is trying to achieve. He explained that he does not approve of the timing and separation of projects and that he will be voting no on the resolution.

**ACTION:** Commissioner Savas opposed. With all others in favor, the motion passed.

## **7. INFORMATION/DISCUSSION ITEMS**

### **7.1 I-205 Tolling Discussion**

Chair Craddick introduced ODOT Staff Mandy Putney (she/her) and Brendan Finn and Metro Staff Margi Bradway (she/her).

*Key elements of the presentation included:*

Brendan contextualized the I-205 Tolling Project, described the timeline for the project, and ODOT's commitments.

Commissioner Hardesty explained that she is against income based tolling as low income people should not have to pay toll fees and requested more information on how low income is described by ODOT.

Mandy described what this amendment will fund, why the I-205 Toll Project is advancing before the RMPP, what happens if the I-205 Toll Project is delayed, and information that will be received with the I-205 Toll Project Environmental Assessment. She then explained the outcome differences between tolling and investing vs. doing nothing, next steps, and the tolling timeline.

*Member discussion included:*

Chair Craddick postponed agenda item 7.2 T.V. Highway Corridor Presentation & Oversight Committee Appointment due to time constraints.

Metro Staff Jaye Cromwell put the following message in the chat from Nina DeConcini who was having difficulties with the chat function: "I want to thank JPACT for the opportunity to talk about the connection among these projects and plans and their air quality impacts. DEQ is currently in conversation with our colleagues at ODOT to review and consider the methodology for modeling air quality impacts at the project level and we are planning to do more work to understand how those project level impacts accumulate across the region and contribute to system-wide impacts. We will bring information from these conversations back to our regional partners at this table for consideration as we continue our work together."

Commissioner Savas expressed concern around the diversion that this project will cause, asked for real, viable solutions around diversion and asked for the PowerPoint that was presented.

Commissioner Vega Pederson thanked Garet for a response to a letter that she sent to ODOT about this project and asked staff what the impacts might be if the project were to be delayed.

Commissioner Hardesty expressed concern over slides presented as she felt some of the information presented was inaccurate and requested more information about how these conclusions were reached. She highlighted the importance of this program and that it needs to pay for more than freeway expansion, concerns around ODOT not being responsive to local communities, and stressed transparency.



In the chat, Commissioner Savas thanked Commissioner Hardesty for her comments.

Nina DeConcini (she/her) explained that Department of Environmental Quality is interested in partnering with ODOT and JPACT to look at air quality considerations more broadly as opposed to project by project.

Councilor Lewis expressed frustration with the timeline of the project and highlighted that many communities in the region are voicing that they are not ready for this project to move forward as is at this time.

In the chat Mayor Callaway agreed with Commissioner Savas, showed appreciation for ODOT's reporting of emissions savings, and presented questions around induced demand, asking how much induced demand is expected versus how much greenhouse gas emissions are anticipated to be saved.

Councilor Gonzalez discussed traditional tolling versus a congestion pricing system, mentioned concern of using tolling primarily as a revenue mechanism and express hope that this can be worked out.

In the Chat Curtis Robinhold (he/him) showed appreciation for the slide deck and hoped for more information from ODOT on the technical and financial viability of separating the RMPP from the I-205 improvements.

Margi clarified next steps for this project and JPACT.

Commissioner Savas highlighted that breaking down the \$28 million ask could be a helpful tool to moving parts of the project forward.

In the chat Mayor Callaway shared concern about diversion in his neighborhood and expressed appreciation for Commissioner Hardesty's comments.

Commissioner Hardesty requested more time to discuss before JPACT votes on this item.

## **8. UPDATES FROM JPACT MEMBERS**

*There were none.*

9. **ADJOURN**

Chair Craddick adjourned the meeting at 9:32 am.

Respectfully Submitted,

*Stellan Roberts*

Stellan Roberts  
Recording Secretary

**ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF JANUARY 20, 2022**

ITEM	DOCUMENT TYPE	DATE	DOCUMENT DESCRIPTION	DOCUMENT NO.
2.0	Testimony	01/20/2022	Chris Smith Testimony on Resolutions No. 21-5215 and 21-5215	012022j-01
3.0	Presentation	01/20/2022	December Traffic Fatalities	012022j-02
6.1	Presentation	01/20/2022	UPWP Amendment Presentation	012022j-03
7.1	Presentation	01/20/2022	I-205 Tolling Slides	012022j-04

