



600 NE Grand Ave.
Portland, OR 97232-2736
oregonmetro.gov

JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION (JPACT)

Meeting Minutes

July 15, 2021

Metro Regional Center, Council Chamber

MEMBERS PRESENT

Shirley Craddick (Chair)
Juan Carlos González
Christine Lewis
Jessica Vega Pederson
Nafisa Fai
Paul Savas
Jo Ann Hardesty
Travis Stovall
Steve Callaway
Kathy Hyzy
Rian Windsheimer
Sam Desue
Anne McEnerny-Ogle
Temple Lentz
Nina DeConcini

AFFILIATION

Metro Council
Metro Council
Metro Council
Multnomah County
Washington County
Clackamas County
City of Portland
Cities of Multnomah County
Cities of Washington County
Cities of Clackamas County
Oregon Department of Transportation
TriMet
City of Vancouver
Clark County
Oregon Department of Environmental Quality

MEMBERS EXCUSED

Curtis Robinhold
Carley Francis

AFFILIATION

Port of Portland
Washington State Department of Transportation

ALTERNATES PRESENT

Chris Ford
Chris Warner
Jamie Kranz
JC Vannatta
Jef Dalin
Emerald Bogue
Bob Stacey

AFFILIATION

Oregon Department of Transportation
Portland Department of Transportation
Cities of Multnomah County
TriMet
Cities of Washington County
Port of Portland
Metro Council

OTHERS PRESENT: Bruce Starr, Joseph Cortright, Adah Crandall, Cassie Wilson, Aaron Brown, Chris Smith, Allison Boyd, Bob Kellet, Brendan Finn, Brian Monberg, Christina D, Dave, Derek Bradley, Eric Hesse, Eve Nilenders, Garet Prior, Gavin Oien, Glen Bolen,

Grace Cho, Jaimie Stasny, Jean Senechal Biggs, Jeff Gudman, Jeff Owen, John Mermin, Jonathan Maus, Katherine Kelly, Kelsey Lewis, Kim McMillan, Laura Edmonds, Mandy Putney, Mark Gamba, Mark Lear, Mark Ottenad, Mary Baumgardner, Matt Ransom, Matthew, Jules Walters, Nellie deVries, Paxton, Sarah Iannarone, Shoshana Cohen, Stephen Roberts, Tom Markgraf.

STAFF: Alex, Oreschak, Caleb Winter, Margi Bradway, Craig Beebe, Carrie MacLaren, Connor Ayers, Jaye Cromwell, Dan Kaempff, Kate Fagerholm, Ken Lobeck, Kim Ellis, Lake McTighe, Lisa Hunrichs, Matt Bihn, Noel Mickelberry, Summer Blackhorse, Tom Kloster, Ramona Perrault, Ted Leybold, Elizabeth Mros-O'Hara, Victor Sin.

1. CALL TO ORDER AND DECLARATION OF A QUORUM

JPACT Chair Shirley Craddick called the virtual zoom meeting to order at 7:30 am.

Chair Craddick provided instructions on how to properly participate in the virtual meeting and called the role.

2. PUBLIC COMMUNICATION ON AGENDA ITEMS

Laura Edmonds, Bruce Starr, Nellie deVries, and Mayor Jules Walters expressed support for Agenda Item 4.3 Resolution No. 21-5192, For the Purpose of Amending the 2021-24 Metropolitan Transportation Improvement Program (MTIP) to Add ODOT'S Interstate 205- Abernethy Bridge Improvement Segment Which Includes \$375 Million of Construction Phase Funding (JL21-14-JUL3).

Chris Smith, Joseph Cortright, Paxton Rothwell, Adah Crandall, Cassie Wilson, Aaron Brown, Peter W, and Aaron Rothwell expressed their concerns for Agenda Item 4.1 Resolution No. 21-5188, For the Purpose of Amending the 2021-24 Metropolitan Transportation Improvement Program (MTIP) to mend or Add Three Projects Impacting Gresham and ODOT Ensuring Required Federal Approvals and Phase Obligations Cans Occur Before the End of the Federal Fiscal Year (JL21-12-JULN) and Agenda Item 4.3.

3. UPDATES FROM THE CHAIR

Chair Craddick informed members that Metro Staff would be distributing a legislative update to members after the meeting. She noted that there will be significant state investment in 82nd Avenue which will facilitate its transfer to the City of Portland.

Chair Craddick introduced Margi Bradway to read the names of those who died in traffic accidents within Clackamas, Multnomah, and Washington County.

Ms. Bradway shared the names and ages of victims during the month of June: Michael Gazley-Romney, 31, Delbert Downing, 51, Edwin Dean Anderson Jr., 42, Kyle Joseph Kinkaid, 34, Joshua James Bologna, 34, Paul David Matthews, 63, and one unknown person.

4. **CONSENT AGENDA**

MOTION: Mayor Anne McEnerny-Ogle moved to approve the consent agenda. Commissioner Jo Ann Hardesty seconded the motion.

ACTION: With all in favor, motion passed.

5. **ACTION ITEMS**

Chair Craddick moved Agenda Item 5.2 to the top of the agenda to ensure that JPACT had enough time to make a decision on the item.

5.2 Resolution No. 21-5194 For the Purpose of Adopting the 2025-2027 Regional Flexible Funds Program Direction for the Portland Metropolitan Area

Ms. Bradway noted that this item must be completed today in order to stay in line with the federal deadline and introduced Metro Staff Dan Kaempff.

Key elements of the presentation included:

Mr. Kaempff gave an overview of the 2025-27 RFFA Program Direction, which guides regional funds to achieve regional priorities and sets objectives and outcomes for the allocation process. He explained how the program direction was developed over the course of the year. He reviewed the updates to the program direction from the RFFA 22-24 program direction. The four pillars of the program are equity, climate, safety, and congestion, which will be used to evaluate projects. He reviewed the steps that will be taken during the process. He concluded by sharing a timeline of the work ahead of the project.

Member discussion included:

Commissioner Paul Savas expressed support for the program direction as is and appreciation for the four pillars of the program. He commented that he would also like to see a discussion on creating a more balanced transportation system.

Mr. Rian Windsheimer expressed support for the program direction and shared a proposed amendment to allocate funds towards safety. The amendment would dedicate 25% of Step 2 funds to safety projects.

Commissioner Hardesty expressed concern for how safety improvements would be prioritized. She noted that there are many orphaned streets that no one has responsibility for. She emphasized the need to prioritize high crash and high incident areas.

MOTION: Mayor McEnerny-Ogle moved to approve the resolution with an amendment to dedicate 25% of step 2 funds to safety projects. Mayor Steve Callaway seconded.

Mr. Windsheimer clarified that the amendment would dedicate 25% of the set aside funds for Step 2 to safety improvements within Metro Equity Focus Areas and Metro Safety Priority Corridors.

Councilor Juan Carlos Gonzalez expressed appreciation for the spirit of the amendment, but concern for the late nature of it.

Commissioner Hardesty agreed with Councilor Gonzalez about the late arrival of the amendment.

Councilor Christine Lewis noted that some safety programs like Safe Routes to School are funded through RFFA and expressed concern for redirecting funds away from the neighborhood level and instead to major arterials.

Mr. Windsheimer noted in the chat that funds could be spent anywhere on metro area arterials.

Councilor Kathy Hyzy agreed with others' concerns about the lateness of the amendment and noted that this bucket of funding is the only one available for certain projects and that many would already help safety.

Commissioner Jessica Vega Pederson expressed concern about the late nature of the amendment and that it did not go through the process of community input.

Mayor McEnerny-Ogle express support for the amendment and noted that funds would likely go to areas where loss of life occurs.

Commissioner Savas expressed support for the amendment as long as funds are not necessarily dedicated towards ODOT owned facilities.

Mr. Windsheimer thanked members for their comments and expressed support for the amendment, emphasizing the need for safety improvements.

ACTION: Motion failed with Commissioner Vega Pederson, Commissioner Nafisa Fai, Commissioner Hardesty, Mayor Travis Stovall, Councilor Hyzy, Councilor Gonzalez, and Councilor Lewis opposed, and with five abstentions.

MOTION: Commissioner Savas moved to approve Resolution No. 21-5194 For the Purpose of Adopting the 2025-2027 Regional Flexible Funds Program Direction for the Portland Metropolitan Area. Commissioner Hardesty seconded.

ACTION: With all in favor, motion passed.

5.1 Resolution No. 21-5179 For the Purpose of Accepting the Findings and Recommendation in the Regional Congestion Pricing Study

Chair Craddick reviewed the key findings of the study and introduced Metro Staff Margi Bradway and Elizabeth Mros-O'Hara to present.

Key elements of the presentation included:

Ms. Bradway reviewed the Regional Transportation Plan and how the study would be incorporated into it. She shared the updates made to the RTP in 2018 which included investment priorities in equity, climate smart, safety, and congestions. During the update, public engagement was done with the community to inform the RTP priorities. It was from this 2018 update that JPACT directed Metro to do a technical Regional Congestion Pricing Study. She shared an anticipated timeline for the upcoming 2023 RTP update.

Ms. Mros-O'Hara reiterated that the goal of the study was to understand how the region could use congestion pricing to manage traffic demand to meet climate goals without adversely impacting safety or equity. The study evaluated technical feasibility and performance of a vehicle miles traveled fee, cordon pricing, roadway pricing, and parking pricing. The findings of the study are meant to inform future discussions and outline next steps for evaluation and further study. Ms. Mros-O'Hara shared revised versions of the general recommended considerations. She hopes to have the Metro Council adopt the study

Member discussion included:

Commissioner Savas expressed appreciation for Ms. Bradway's review of how the

study was promoted. He recommended making sure that cities and counties are involved. He noted that JPACT members have not had as much of an opportunity as they usually do to hear about the study and make recommendations. Commissioner Savas shared some recommended language for the resolution:

1. The Metro Council hereby directs staff to seek JPACT guidance on further analysis and refinement of the study and return to JPACT and the Metro Council to share those results prior to seeking direction on future RTP updates.
2. The Metro Council hereby directs staff to seek JPACT guidance on further analysis and refinement of the study and return to JPACT and the Metro Council to share those results prior to seeking direction on future RTP updates

Ms. Bradway noted that there have been several TPAC/MPAC technical workshops but acknowledged that it is difficult for some partners in the region to make it them, and that it is difficult to do public engagement around the study.

Mayor Anne McEnerny-Ogle advocated for making sure the report is presented as just a study and not as a recommendation for the types of congestion pricing to implement without further study. She shared proposed language to the resolution:

1. The Metro Council hereby accepts the findings in the Regional Congestion Pricing Study Report, as shown in the attached Exhibit A.
2. The Metro Council hereby directs staff to build upon existing policy in the RTP by using the findings from the study to inform the 2023 RTP update.

Commissioner Hardesty thanked Metro for the thorough work on the study but expressed concern for items at JPACT treating the terms “tolling” and “congestion pricing” as equivalent when they are not. She advocated for a congestion pricing plan that mitigates the harm that would be done to low income people.

Councilor Lewis emphasized that this was an academic study to inform future conversations. She acknowledged that JPACT members want to continue the conversation about the study.

MOTION: Councilor Lewis moved to table the motion until the next business meeting. Commissioner Savas seconded.

ACTION: The motion passed, with Commissioner Hardesty opposed.

Ms. Bradway promised to share relevant materials with JPACT members.

Commissioner Hardesty asked how members would know that they have enough time and information to make a decision at the next meeting.

Ms. Bradway suggested providing additional information to members on when staff would return and how the study would be integrated to the 2023 RTP.

Commissioner Hardesty agreed to the additional information and emphasized that as the regions moves forward, their path will be difficult to change in the future. She urged members to work quickly and flexibly on regional congestion pricing.

6. UPDATES FROM JPACT MEMBERS

There was none.

7. AJOURN

Chair Craddick adjourned the meeting at 9:04 am.

Respectfully Submitted,

A handwritten signature in cursive script that reads "Connor Ayers".

Connor Ayers
Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF JULY 15, 2021

ITEM	DOCUMENT TYPE	DATE	DOCUMENT DESCRIPTION	DOCUMENT NO.
2.0	Testimony	07/15/21	Testimony from Washington County	071521j-01
2.0	Testimony	07/15/21	Testimony from Washington County Coordinating Committee	071521j-02
2.0	Testimony	07/15/21	Testimony from City of Tigard	071521j-03
2.0	Testimony	07/15/21	Testimony from Westside Economic Alliance	071521j-04
2.0	Testimony	07/15/21	Testimony from City of Wilsonville and SMART	071521j-05
2.0	Testimony	07/15/21	Testimony from Clackamas County	071521j-06
3.0	Memo	7/15/21	Legislative Update	071521j-07
3.0	Presentation	07/15/21	June Traffic Fatalities	071521j-08
5.1	Presentation	07/15/21	Regional Congestion Pricing Study Presentation	071521j-09
5.2	Presentation	07/15/21	RFFA 2025-27 Presentation	071521j-10

