



600 NE Grand Ave.
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oregonmetro.gov

JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION (JPACT)

Meeting Minutes

November 21, 2019

Metro Regional Center, Council Chamber

MEMBERS PRESENT

Shirley Craddick (Chair)
Craig Dirksen
Bob Stacey
Nina DeConcini
Tim Knapp
Doug Kelsey
Carley Francis
Karylinn Echols
Roy Rogers

AFFILIATION

Metro Council
Metro Council
Metro Council
Oregon Department of Environmental Quality (ODEQ)
City of Wilsonville, Cities of Clackamas County
TriMet
Washington State Department of Transportation
City of Gresham, Cities of Multnomah County
Washington County

MEMBERS EXCUSED

Rian Windsheimer
Chloe Eudaly
Jessica Vega Pederson
Anne McEnerny-Ogle
Denny Dole
Curtis Robinhold
Paul Savas

AFFILIATION

Oregon Department of Transportation
City of Portland
Multnomah County
City of Vancouver
City of Beaverton, Cities of Washington County
Port of Portland
Clackamas County

ALTERNATES PRESENT

Mandy Putney
Jef Dalin
Chris Warner
Emerald Bogue
Bart Hansen

AFFILIATION

Oregon Department of Transportation
City of Cornelius, Cities of Washington County
City of Portland
Port of Portland
City of Vancouver

OTHERS PRESENT: Mark Ottenad, Mark Graf, Randy Parker, Lidwien Rahman, David Roth, Garett Prior, Frank Bubenik, Mark Gamba, Dwight Brashear, Glen Bolen, Kari Schlosshauer and Jamie Huff

STAFF: Sara Farrokhzadian, Margi Bradway, Carrie MacLaren, Marlene Guzman, Kim Ellis, John Mermin, Ernest Hayes, Kate Fagerholm, Cindy Pederson and David Kaempff

1. CALL TO ORDER AND DECLARATION OF A QUORUM

JPACT Chair Shirley Craddick called the meeting to order at 7:32 am. She asked members, alternates and meeting attendees to introduce themselves.

2. PUBLIC COMMUNICATION ON JPACT ITEMS

There were none.

3. UPDATES FROM THE CHAIR AND JPACT MEMBERS

Councilor Shirley Craddick noted that the Oregon Department of Transportation (ODOT) was seeking feedback from local elected officials and transportation stakeholders regarding statewide transportation planning. She asked local elected officials and transportation stakeholders to complete the survey by December 30th. Councilor Craddick noted that JPACT was meeting on December 19th.

4. CONSENT AGENDA

MOTION: Commissioner Roy Rogers and Mayor Denny Dole seconded to adopt the consent agenda.

ACTION: With all in favor, motion passed.

5. ACTION ITEMS

5.1 Regional Mobility Policy Update: JPACT Approval Requested

Chair Craddick introduced Ms. Kim Ellis and Lidwien Rahman, Principal Transportation Planners, to present on the Regional Mobility Policy Update.

Key elements of the presentation included:

Ms. Ellis noted that Metro was seeking JPACT approval of the work plan and the engagement plan. She provided an overview of the project purpose, including Metro's efforts to update mobility policy. Ms. Ellis explained that pending JPACT and Metro Council approval these updates would apply to the Regional Transportation Plan as well as the Oregon Highway Plan. She emphasized that Oregon Highway Plan policy 1F was specific to the Portland area.

Ms. Ellis provided a projected two year timeline for updating the mobility policy. She explained that Metro aimed to complete the mobility policy update by 2023. Ms. Ellis mentioned that Metro engaged the Oregon Transportation Commission because of

the implications to the Oregon Highway Plan.

Ms. Ellis described the Metro stakeholder engagement process, including Metro's efforts to conduct stakeholder interviews and consult with JPACT and MPAC. She mentioned key takeaways from the interviews, such as the strong desire to develop a more holistic, multi-measure mobility policy. Ms. Ellis noted that the stakeholders expressed broad support and enthusiasm for the new policy. She provided additional findings from the Scoping Engagement Report, including desires to clearly define mobility goals.

Ms. Ellis noted several mobility measures, including safety, mode share as well as system completeness and connectivity. She explained key engagement strategies that were implemented in 2020-21, including consulting with community leaders, developers, business interests as well as local and regional governments. Ms. Ellis shared the projects next steps for 2019, including JPACT's consideration of Transportation Policy Alternative Committee's (TPAC) recommendation.

Member discussion included:

- Mr. Doug Kelsey asked if Metro could include a carbon reduction measure.
- Mayor Tim Knapp raised concerns about the lack of emphasis on system completeness in the proposed measures. He expressed the importance of system completeness as the overriding marker for the transportation systems functionality. Mayor Knapp highlighted that Metro should consider system completeness as an overarching theme for regional transportation planning.
- Councilor Karylinn Echols noted that Metro's regional equity focus should be stated more clearly in the project.
- Councilor Craig Dirksen expressed his appreciation for the project. He noted that the current mobility policy was outdated and measured a limited number of criteria.
- Councilor Craddick summarized several suggestions, including remarks on carbon reduction measure and providing a greater emphasis on equity. Ms. Ellis noted that the measures included in the presentation were not exhaustive and the project plans to provide a greater equity emphasize. She explained that carbon emission reduction was an overarching goal of Metro's Climate Smart Strategy. Councilor Craddick asked if that met Mr. Kelsey's needs. Mr. Kelsey raised concerns about the lack of emphasis on carbon emissions reduction. Ms. Ellis suggested that the work plan would include the project's focus on reducing

greenhouse gas emissions. Ms. Rahman noted that there are other efforts at the state level to address greenhouse gas emissions.

MOTION: Councilor Echols and Mr. Chris Warner seconded to adopt the Regional Mobility Policy work plan and engagement plan with the agreed upon amendments to include a strong emphasis on carbon reduction and equity.

- Mayor Knapp asked whether the motion incorporated his suggestions on system completeness. Ms. Ellis noted that Metro had raised system completeness as a potential measure throughout the scoping phase. Mayor Knapp raised concerns about Metro's commitment to system completeness and its framing in the work plan. Ms. Ellis noted that Metro's commitment to system completeness was included throughout the work plan. Ms. Mandy Putney noted that this work plan was developed in collaboration with regional partners and further engagement determined which measures were prioritized. Councilor Echols recommended amending the motion to include system completeness.

MOTION: Councilor Echols and Mr. Chris Warner seconded to adopt the Regional Mobility Policy work plan and engagement plan with the agreed upon amendments to include a strong emphasis on carbon reduction, equity and system completeness.

ACTION: With all in favor, motion passed.

6. INFORMATION/DISCUSSION ITEMS

6.1 Resolution No. 19-5047, For the Purpose of Amending the FY 2019-20 Unified Planning Work Program (UPWP) to Add Funding For the Clackamas Corridor Management, Emerging Technology and Boone Bridge Projects

Chair Craddick announced the next presenter, Mr. John Mermin, Senior Transportation Planner, to present on Resolution No. 19-5047.

Key elements of the presentation included:

Mr. Mermin provided an overview of Resolution No. 19-5047 and noted that it bundled three amendments to the 2019-20 Unified Planning Work Program (UPWP). He referred to the three amendments including the Clackamas Connections Integrated Corridor Management, Emerging Technology Implementation Study and the I-5 Boone Bridge Widening/ Seismic Retrofit and Interchange Improvements Study. Mr. Mermin stated that these amendments sought approval by consent at the December 19th JPACT meeting.

Member discussion included:

- Councilor Bob Stacey asked if the 1-5 Boone Bridge Widening/Seismic Retrofit and Interchange Improvement Study included research on potential land use impacts. Ms. Putney noted that ODOT's work was related to House Bill 5050 and a request by the state legislature to provide information on the potential costs to seismically improve the Boone Bridge. She noted that it was a preliminary study to determine the cost of potential improvements. Councilor Stacey thanked Ms. Putney for the clarification.
- Mayor Knapp seconded Councilor Stacey's comment. He noted the City of Wilsonville's commitment to land use laws and the urban growth boundary. Mayor Knapp remarked that it was important to talk about land use implications.

6.2 2022-24 Regional Flexible Funds Allocation (RFFA) Funding Package Options

Chair Craddick introduced Mr. Dan Kaempff, Principal Transportation Planner, to present on the 2022-24 Regional Flexible Funds Allocation (RFFA) Funding Package Options.

Key elements of the presentation included:

Mr. Kaempff provided an update on the Risk Assessment Report. Mr. Kaempff highlighted the relative strength of support in the final public comment report. He explained that the final public comment report was comprised of nearly 3,000 responses.

Mr. Kaempff summarized several RFFA priorities for Clackamas County, Multnomah County, the City of Portland and Washington County. He discussed the Clackamas County priorities, including investment in active transportation on Courtney Ave and the Monroe St. Greenway. Mr. Kaempff noted that Multnomah County aimed to invest in active transportation on Division St. He remarked that the letters included in the meeting packet provided more details on the indicated priorities.

Mr. Kaempff noted that TPAC reviewed two approaches to developing a JPACT recommendation. He explained that TPAC expressed support for option 2, which allowed Metro to move additional projects into the freight category. Mr. Kaempff

shared that option 2 considered freight benefits of 5 additional projects from the active transportation category. He remarked that as a result option 2 allowed Metro to fund more projects.

Mr. Kaempff noted that option 2 was the starting point for TPAC's recommendation to JPACT. He explained that additional changes were made to option 2 based on several policy considerations. Mr. Kaempff remarked that Metro needed to ensure that option 2 fulfilled the policy intent of the RFFA and the Regional Transportation Plan (RTP). He provided an overview of Metro's next steps, including Council's scheduled action on the JPACT-approved package of projects in January 16, 2020.

Member discussion included:

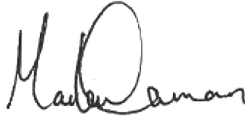
- Councilor Echols asked about the breakdown of public support by zip code. Mr. Kaempff stated that the Public Comment Report provided more specific information on demographics. Councilor Echols highlighted her support for the Division Street project in Gresham. She noted that the Division Street complete project was a critical component for the bus rapid transit project that was underway. Councilor Echols explained that Division Street project area was not a safe corridor and people tended to avoid the area.
- Mr. Warner expressed his appreciation for the project. He noted that the Portland Bureau of Transportation supported work on the Division Street project.
- Councilor Stacey seconded Councilor Echols comments on the unsafe conditions on Division Street in Gresham. He noted that Division Street was a high priority safety and accessibility investment.
- Mr. Kelsey expressed his appreciation for the presentation. He noted Tri Met's commitment to achieving a transit accessible system. He also shared that the Division Street project provided an opportunity to remove transit accessibility barriers.
- Ms. Emerald Bogue seconded Councilor Echols comments on the Division Street. She provided insight into the RRFA process as it related to freight funding.
- Mayor Knapp requested that coordinating committee recommendations be given more weight because of the local factors that were not reflected in the technical analysis.
- Councilor Echols concurred with Mayor Knapp and highlighted the expertise of the coordinating committees.

- Ms. Margi Bradway provided clarification on the RFFA process. She urged JPACT members to work closely with TPAC representatives to determine which projects were prioritized.
- Commissioner Roy Rogers raised concerns about the freight category and asked Metro to provide clearer guidelines. Ms. Bradway noted that Metro revisited the guidelines for the freight funding category.

6.0 ADJOURN

Chair Craddick adjourned the meeting at 8:45 am.

Respectfully Submitted,

A handwritten signature in black ink, appearing to read "Marlene Guzman".

Marlene Guzman
Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF NOVEMBER, 21 2019

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT NO.
5.1	Presentation	11/21/19	Regional Mobility Policy Update: JPACT Approval Requested	112119j-01
6.1	Presentation	11/21/19	Resolution No. 19-5047	112119j-02
6.2	Presentation	11/21/19	2022-24 Regional Flexible Funds Allocation (RFFA) Funding Package Options	112119j-03
6.2	Additional Materials	11/21/19	RFFA Staff Report and Supporting Materials	112119j-04