

# **Metro**

*600 NE Grand Ave.  
Portland, OR 97232-2736  
[oregonmetro.gov](http://oregonmetro.gov)*



**Metro**

## **Minutes**

**Tuesday, September 19, 2023**

**10:30 AM**

**Metro Regional Center, Council Chamber,  
[https://www.youtube.com/live/r74Ng4jVuaQ?  
si=e2PRla\\_WysvqKe9E](https://www.youtube.com/live/r74Ng4jVuaQ?si=e2PRla_WysvqKe9E), <https://zoom.us/j/615079992> Webinar ID:  
615 079 992 or 888-475-4499 (toll free)**

## **Council work session**

**Call to Order and Roll Call**

Deputy Council President Lewis called the Work Session to order at 10:30 a.m.

**Present:** 6 - Councilor Christine Lewis, Councilor Juan Carlos Gonzalez, Councilor Mary Nolan, Councilor Gerritt Rosenthal, Councilor Duncan Hwang, and Councilor Ashton Simpson

**Excused:** 1 - Council President Lynn Peterson

**Work Session Topics:**

10:30 2024 Urban Growth Management Decision: Work Program Status Updates

**Presenter(s):** Malu Wilkinson (she/her), Equitable Development and Investments Program Director, Metro  
Eryn Kehe (she/her), Urban Policy and Development Manager, Metro  
Ted Reid (he/him), Principle Regional Planner, Metro

**Attachments:** [Staff Report](#)  
[Attachment 1](#)  
[Attachment 2](#)

Deputy Council President Lewis introduced Malu Wilkinson (she/her), Metro, Eryn Kehe (she/her), Metro, and Ted Reid (he/him), Metro to present on the topic.

Staff pulled up the *Urban Growth Management Update PowerPoint* to present to Council.

Wilkinson provided an overview and discussed the Urban Growth Report and the 2024 UGM decision timeline. Kehe discussed the background and the engagement plan overview. Kehe explained engagement plan included stakeholder roundtable.

*Councilor Discussion*

**Councilor Nolan** asked if the stakeholder roundtable will have public meetings.

Kehe stated that the meetings would be public.

Kehe continued the presentation by discussing the jurisdictional outreach and the interest group presentations.

*Councilor Discussion*

**Councilor Nolan** recommended that staff adds conservation, environmental and neighborhood livability groups to the list of interest groups.

Kehe noted that staff can reach out to these groups and hoped to have them added to the list.

**Councilor Nolan** mentioned that 1,000 Friends has a youth outreach program on land use.

**Councilor Lewis** asked how staff wants the Council to help build the list.

Kehe mentioned that the Council can let staff know which groups to contact or to have the groups contact staff.

Laura Combs, Associate Regional Planner, Metro continued the presentation by discussing the youth cohort with Next Up and the additional engagement opportunities. Kehe noted the role of DEI staff and CORE and the decision-making framework.

*Council Discussion*

**Councilor Hwang** asked how they are sequencing the public engagement with the technical analysis. He also asked what types of input they expect to receive from the stakeholders.

Kehe noted the difficulty in doing public engagement in the technical analysis process. She also mentioned that staff are engaging with the youth cohort to build their understanding and to receive feedback from them.

**Councilor Hwang** asked if a deliverable of the youth cohort could be a statement of values. He commented that this statement could be helpful to the Council.

Kehe hoped that some members of the youth cohort would testify before the Council.

Wilkinson noted that staff are doing the engagement work, so that it can inform staff as they do the technical work.

**Councilor Rosenthal** noted the challenges of youth engagement. He asked how they will deal with the different interests and concerns in the roundtable. He also asked if they have a current inventory of open land.

Kehe mentioned that the roundtable does not need a consensus. She noted that the purpose was for each other and staff to hear the different perspectives.

Kehe noted that part of the Urban Growth Report is an inventory of vacant land in the Urban Growth Boundary.

Reid mentioned that the inventory will also include lands that may be redeveloped or see infill over the next 20 years.

Kehe noted that they will be explaining the inventory process to the stakeholder roundtable, to MPAC and to MTAC.

**Councilor Rosenthal** mentioned recent changes to some land use laws. He asked when they will have a trend line of how those changes will impact neighborhoods.

Reid stated that the law changes that need to be contemplated in the inventory work. He noted that staff will collect data, but it may take years to get a trend line.

Kehe mentioned that they have engaged ECO Northwest and Johnson Economics. She noted that ECO Northwest is helping staff on middle housing and its effect on redevelopment inside the UGB.

**Councilor Nolan** suggested that staff collect information about the land that the roundtable members own and want to develop. They commented that this information can help them understand the members' perspectives. Councilor Nolan noted the importance of communicating the history and benefits of Oregon Senate Bill 100 to the public.

Wilkinson noted that there is opportunity to help more people understand why they do the technical process.

**Councilor Gonzalez** admired staff's efforts to bring more people to participate in the process. He suggested bringing different actionable policy items to the Council that tie into racial justice. Councilor Gonzalez suggested that they continue to find development opportunities.

**Councilor Simpson** asked if there are any conservation groups in the land use technical advisory group or can those groups be added. He mentioned the land swap between Tigard and unincorporated Clackamas County. Councilor Simpson also asked if staff is engaging with those unincorporated areas about the process and its impacts.

Wilkinson explained that the engagement for unincorporated areas in urban reserves should come from the cities. She noted that the Council's policy is to bring in land that a city already has a concept plan for.

**Councilor Simpson** asked about county planning organizations.

Wilkinson mentioned that counties are not really requesting for land to be brought into the UGB. She mentioned that it would be a city annexing the land and providing the urban services.

Reid stated that they can added groups to the land use technical advisory group, but most of the members are city and county staff.

Wilkinson noted that some of those interests are a part of the stakeholder roundtable, and they will have a discussion on their buildable land inventory.

**Councilor Lewis** suggested engaging with city youth advisory boards and incorporating an analysis of Brownfields and vacancy. She asked how many people they want to participate and the plan to achieve that goal. She also asked about their plan for tribal engagement.

Kehe mentioned that they want to get as many people as possible to participate. She suggested a goal of at least 15 people.

Kehe noted that they do not have required tribal outreach for the process, but staff is open to suggestions for tribal engagement.

Reid confirmed that tribal engagement is not required.

Wilkinson added that staff can speak with Metro's Tribal Engagement Coordinator.

**Councilor Lewis** suggested that they staff should develop a tribal engagement plan.

**Councilor Rosenthal** suggested that Metro help cities to make sure housing remains affordable.

Staff pulled up the *Urban Growth Management Conditions of Approval PowerPoint* to present to Council.

Reid gave background information on the Metro Council conditions of approval. He mentioned ideas for discussion, including topics related to housing, mix of uses, industrial lands, expectations of public engagement, and deadlines for cities.

*Council Discussion*

**Councilor Nolan** suggested that staff also include transit infrastructure to the newly added areas. They recommended that the Council and staff discuss if expansion is needed.

**Councilor Gonzalez** suggested that the report should show how they are addressing the shortage of housing units in the region. He also suggested that staff look for more opportunities to add more developable land.

**Councilor Rosenthal** mentioned data that mentions that their population is stable. He asked how they will incorporate this into projections.

Reid mentioned that their economist believes that population growth will become more normal over time, but slower than in the past.

**Councilor Rosenthal** noted that deaths are outnumbering births and out-migration is outnumbering in-migration.

Reid believed that growth would come from domestic migration in the future.

Kehe added that they do not have an answer for Councilor

Rosenthal's question yet, but staff are working on it.

**Councilor Gonzales** asked if there is still a shortage of housing units even with assuming a constant population.

Reid confirmed that there is still a housing shortage.

**Councilor Lewis** explained that the conditions of approval should also include social infrastructure.

Marissa Madrigal, Chief Operating Officer (she/her) summarized the themes of the discussion. She explained that the roundtable's purpose is to provide transparency on the assumptions that staff are using to make decisions.

Wilkinson thanked the Council and noted the importance of discussing the conditions of approval.

#### 11:30 Garbage and Recycling System Facilities Plan

Presenter(s): Marta McGuire (she/her), WPES Director, Metro  
Estee Segal, Principal Planner, Metro  
Luis Sandoval, Principal Planner, Metro  
Lyndsey Lopez, Waste Planning and Strategy Lead, Jacobs  
Joey Velasquez, Environmental Engineering Associate, Jacobs

Attachments: [Staff Report](#)  
[Attachment 1](#)  
[Attachment 2](#)

Deputy Council President Lewis introduced Marta McGuire (she/her), Metro, Estee Segal, Metro and others to present on the topic.

Staff pulled up the Waste Prevention and Environmental Services: Equity, health, and the environment PowerPoint to present to Council.



McGuire discussed the regional Waste Plan outcomes, the full life approach for products, and the purpose of the discussion. Segal discussed the project need, the timeline, the values and the outcomes. Segal noted the feedback received from stakeholder roundtables and through targeted outreach. Luis Sandoval, Principal Planner, Metro mentioned the gap analysis overview and the steps to develop scenarios. Sandoval discussed the scenarios, the criteria and the technical analysis and the methodology.

*Council Discussion*

**Councilor Gonzalez** asked if this included public and private facilities.

Sandoval confirmed that it was both.

Lyndsey Lopez, Waste Planning and Strategy Lead, Jacobs gave an overview of the results. Lopez discussed the gaps in North & West Washington County for the public and commercial haulers.

*Council Discussion*

**Councilor Nolan** asked if the travel times incorporated population density.

Lopez noted that the travel time was for anyone within the closest facility.

Sandoval added that the travel time takes in account population for facilities that accept materials from the public. He noted that they use the percentage of the population within 20 minutes of the nearest public facility.

**Councilor Nolan** asked if it was the proportion of the land or the population.

Sandoval clarified that it was the proportion of population.

For commercial haulers, they use the percentage of the area within 20 minutes of the nearest commercial facility.

**Councilor Hwang** asked if the travel time is based on peak travel time.

Sandoval believed that they use traffic time between 8 am to 10 am but would need to follow-up.

Lopez explained the gaps in East Multnomah County and Portions of Clackamas County for the public and commercial haulers. Lopez further discussed the gaps for mixed garbage for the public.

*Council Discussion*

**Councilor Nolan** asked if mixed garbage was cross tabulated with availability or requirement for curbside pickup. They explained that if someone has curbside pick-up, then it is less important to have a place near-by to do self-haul.

Lopez stated that it was not for this part of the assessment. Lopez explained that these facilities accept mixed garbage from self-haul or from the public.

**Councilor Gonzales** commented that the Forest Grove Transfer Station charges some of the highest rates in the state or Pacific Northwest.

McGuire mentioned that in the No-Build scenario, the Council could require service.

Lopez noted that they did look at cost difference.

Lopez continued the presentation by explaining the scenarios for public mixed garbage. Lopez discussed business food waste for commercial haulers and the scenarios. Segal mentioned the upcoming work session and events where the

plan and scenarios can be discussed. McGuire thanked staff for their work.

*Council Discussion*

**Councilor Rosenthal** commented on the Full-Service and the Distributed scenarios. He asked if the private haulers would be more opposed to the Full-Service scenario. He also asked if the investment in private facilities would be complicated.

Sandoval mentioned that adding the facilities will help with the cost difference, however it would take materials from private facilities.

**Councilor Lewis** mentioned the state analysis of mixed recycling, but they are going through a recycling modernization. She asked how the future state of mixed recycling impacts how much the facilities can manage.

Sandoval mentioned that the Act covers mixed garbage and explained how the Act will affect commercial haulers. Sandoval added that there is the possibility that public agencies could expand reload facilities. Sandoval also discussed depots for covered materials under the Act.

**Councilor Lewis** summarized Sandoval's comments.

Sandoval explained Metro's role in the No-Build and Full-Service scenarios.

Segal added that a symposium panelist will talk about depots, producer responsibility and roles.

**Councilor Lewis** raised concerns that there are multiple layers of investment that Metro does not directly control two of them.

**Councilor Nolan** asked what waste streams reductions are

included in their projections.

Sandoval explained that the two largest categories were organics and materials for reuse.

**Councilor Nolan** recommended that they do as much reduction through other ways before capital investment. They also asked how the facilities will change job availability or the labor force.

McGuire noted that regulation is a tool they can use. She added that there are tradeoffs in each scenario.

Lopez mentioned that more jobs are created with more recycling and reuse in the region.

Sandoval added that landfilling is less labor intensive than reuse. Sandoval added that Metro would have a role in collecting the material, but it also created more jobs at other facilities.

**Councilor Nolan** asked how these additional jobs will be funded.

Sandoval explained multiple revenue models that they could get funding from.

Lopez added that tipping fees at each facility could be a funding source.

**Councilor Hwang** asked if there are scenarios that people do not need to drive to dispose of their waste. He also asked if making waste disposal more convenient will negatively impact their goals of reducing waste.

Sandoval noted that in the no-build scenario there is an

expansion of the curbside programs. Sandoval explained some of the trade-offs of expanding curbside programs.

Lopez mentioned that organics collection would get organics out of the landfills and into the right place. She added that there is a range of customers that cannot use the curbside program.

Segal mentioned the intention of the Distributed scenario is to have many materials in one place.

**Councilor Hwang** commented that it may make sense to people to pay more if they can make less trips.

Segal noted that their community advisory group liked the idea of one-stop take back.

**Councilor Gonzalez** mentioned that private providers believe that Metro is over-built in tonnage capacity but under-built in other areas. He asked how they will reconcile this. He also asked about Ridwell and the disruption it had created.

**Councilor Simpson** asked how the scenarios impact the RID patrol team. He mentioned that bulk pick-up is convenient to the elderly, those without transportation and others.

Joey Velasquez, Environmental Engineering Associate, Jacobs responded to Councilor's Hwang question by explaining that they took into consideration reductions in travel and greenhouse gas emissions in each scenario.

McGuire answered Councilor Gonzalez's question by explaining that the scenarios highlight different options for Metro's role in the system. For Ridwell, she mentioned that it showed that people are willing to pay more because they

want to recycle.

McGuire responded to Councilor Simpson's question by explaining that they want to reduce the amount of garbage dumped through changes in service, the bulky waste project and opportunities for reuse.

Sandoval noted they have a lot of capacity to process wet and dry waste. Sandoval noted that many facilities may want to take that waste, but others may not want to modify their facilities.

McGuire added that there are many perspectives and different management requirements for materials.

#### **12:10 Chief Operating Officer Communication**

Marissa Madrigal provided an update on the following events or items:

- There were none.

#### **12:25 Councilor Communication**

Councilors provided updates on the following meetings and events:

- There were none.

#### **Adjourn**

There being no further business, Deputy Council President Lewis adjourned the Metro Work Session at 12:59 p.m.

Respectfully submitted,



Jemeshia Taylor, Legislative Assistant

**ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF SEPTEMBER 19, 2023**

<b>ITEM</b>	<b>DOCUMENT TYPE</b>	<b>DOC DATE</b>	<b>DOCUMENT DESCRIPTION</b>	<b>DOCUMENT No.</b>
<b>1.0</b>	Powerpoint	09/19/2023	Urban Growth Management Update Presentation	091923c-01
<b>2.0</b>	Powerpoint	09/19/2023	Metro Council Conditions of Approval Presentation	091923c-02
<b>3.0</b>	Powerpoint	09/19/2023	Waste Prevention and Environmental Services: Equity, health and the environment Presentation	091923c-03