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JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION (JPACT)

Meeting Minutes

December 19, 2019

Metro Regional Center, Council Chamber

MEMBERS PRESENT

Shirley Craddick (Chair)  
Craig Dirksen  
Bob Stacey  
Tim Knapp  
Doug Kelsey  
Carley Francis  
Karylenn Echols  
Roy Rogers  
Jessica Vega Pederson  
Anne McEnerny-Ogle  
Denny Doyle  
Paul Savas

AFFILIATION

Metro Council  
Metro Council  
Metro Council  
City of Wilsonville, Cities of Clackamas County  
TriMet  
Washington State Department of Transportation  
City of Gresham, Cities of Multnomah County  
Washington County  
Multnomah County  
City of Vancouver  
City of Vancouver  
Clackamas County

MEMBERS EXCUSED

Rian Windsheimer  
Chloe Eudaly  
Curtis Robinhold  
Nina DeConcini

AFFILIATION

Oregon Department of Transportation  
City of Portland  
Port of Portland  
Oregon Department of Environmental Quality (ODEQ)

ALTERNATES PRESENT

Mandy Putney  
Chris Warner  
Emerald Bogue

AFFILIATION

Oregon Department of Transportation  
City of Portland  
Port of Portland

OTHERS PRESENT: Mark Graf, Garet Prior, Glen Bolen, Jean Senechal Biggs and Scott Turnoy

STAFF: Sara Farrokhzadian, Margi Bradway, Carrie MacLaren, Marlene Guzman, Kate Fagerholm, Dan Kaempff, Lake McTighe and Anne Buzzini

## **1. CALL TO ORDER AND DECLARATION OF A QUORUM**

JPACT Chair Shirley Craddick called the meeting to order at 7:32 am. She asked members, alternates and meeting attendees to introduce themselves.

## **2. PUBLIC COMMUNICATION ON JPACT ITEMS**

Mr. Charles Ormsiby—provided testimony on Resolution No. 19-5047 and raised concerns about the lack of neighborhood involvement in the planning process. He explained his efforts to advocate for handicap accessibility in the City of Lake Oswego.

## **3. UPDATES FROM THE CHAIR AND JPACT MEMBERS**

Chair Shirley Craddick thanked JPACT members for their involvement in the Regional Transportation Funding Measure. She thanked Commissioner Jessica Vega Pederson for her efforts in the Metro Transportation Funding Task Force. Chair Craddick noted that JPACT members received a memo including 2020 JPACT meeting dates. She asked members to submit new JPACT appointments to the Council Office Legislative Engagement Coordinator. Chair Craddick thanked Ms. Sara Farrokhzadian for her commitment to the Council Office. She congratulated Ms. Farrokhzadian on her new position as a paralegal in the Office of Metro Attorney.

Councilor Bob Stacey expressed the Council's concerns about the long term impacts of the Boone Bridge project included in Resolution No. 19-5060. He noted that Resolution No. 19-5060 authorized initial steps towards scoping projects. Councilor Stacey noted that the Boone Bridge project identifies potential weaknesses in the region's urban growth management strategy.

Commissioner Paul Savas raised concerns about congestion and the potential weaknesses of the urban growth boundary. Councilor Stacey seconded Commissioner Savas comments and highlighted the need for affordable housing within the urban growth boundary.

Mayor Tim Knapp addressed Councilor Stacey's concerns and emphasized his jurisdiction's commitment to the urban growth boundary. Mayor Knapp noted that the Boone Bridge project was imperative in addressing congestion concerns. He noted that there needed to be a balance between addressing land use concerns and congestion issues. Mayor Knapp explained that the handout on the 1-5 Wilsonville Facility Plan highlighted the Boone Bridge Project's potential improvements to traffic flow.

Ms. Mandy Putney noted that the 1-5 Wilsonville Facility Plan is available online if members had additional questions. She noted the Boone Bridge project was evaluated

in the 2018 Regional Transportation Plan as project number 11990. Ms. Putney explained that the Oregon Department of Transportation (ODOT) also consulted with 1000 Friends of Oregon.

#### **4. CONSENT AGENDA**

**MOTION:** Councilor Stacey and Mayor Denny Dole seconded to adopt the consent agenda.

Mayor Knapp highlighted Mr. Ormsiby's public testimony and his concerns about the lack of neighborhood involvement. He asked if staff would like to further discuss Mr. Ormsiby's comments.

**MOTION:** Mayor Knapp and Commissioner Savas seconded to adopt the consent agenda with the exception of Resolution No. 19-5047 to allow for further discussion.

**ACTION:** With all in favor, motion passed.

Mayor Knapp asked if Metro Staff would emphasize neighborhood involvement in the planning process as part of Resolution No. 19-5047.

Ms. Margi Bradway provided more insight into Resolution No. 19-5047 and suggested that JPACT members embed a public engagement component to the Unified Planning Work Program (UPWP).

Mayor Knapp noted that within the Clackamas Connections Integrated Corridor Management (ICM) the Stakeholder Participation Plan could provide an opportunity for public engagement. Ms. Bradway redirected the question to Commissioner Savas and asked him about his willingness to amend the methodology. Commissioner Savas agreed to the amendments suggested by Mayor Knapp

**MOTION:** Mayor Knapp and Commissioner Savas seconded to adopt Resolution No. 19-5047 with agreed upon amendments to the Clackamas Connections Integrated Corridor Management's (ICM) methodology.

**ACTION:** With all in favor, motion passed.

#### **5. ACTION ITEMS**

##### **5.1 Resolution No. 19-5052, For the Purpose of Amending the FY 2019-20 Unified Planning Work Program (UPWP) to Add Funding For the Corridor Bottleneck Operations Study 2 (CBOS2) Project**

Chair Craddick noted that Resolution No. 19-5052 and Resolution 19-5051 moved

independently through JPACT to allow for further discussions. She mentioned that Ms. Margi Bradway and Ms. Putney were available to answer questions.

Commissioner Vega Pederson raised concerns about moving forward with ODOT's Corridor Bottleneck Operations Study 2 (CBOS2) project. She expressed her interests in identifying the potential impacts of congestion pricing. Commissioner Vega Pederson emphasized that more research needed to be made on congestion pricing before approving auxiliary lane projects.

Commissioner Savas expressed his approval for CBOS2 projects that had been implemented. He noted there success in addressing congestion and safety issues. Commissioner Savas asked Ms. Putney if ODOT would consider implementing congestion pricing. He addressed safety as a priority for the region. Ms. Putney discussed safety concerns that further exacerbated congestion issues. She noted that ODOT aimed to address both safety and congestion concerns through potential CBOS2 projects.

Mayor Knapp noted his reluctance to delay Resolution No. 19-5052 and Resolution No. 19-5051 in order to research congestion pricing. He described the significant safety improvements that emerged from phase 1 of CBOS.

Ms. Bradway provided clarification on the safety goals adopted by the 2018 Regional Transportation Plan (RTP) and Safety Strategy. She noted that the safety goals were specific to fatalities and serious injuries. However, Ms. Bradway and Ms. Putney noted that CBOS' analysis identified high crash rates on freeways.

Commissioner Roy Rogers seconded Commissioner Savas' comments and discussed the significant safety improvements in the I-5 corridor. He expressed his approval of Resolution's No. 19-5052. Ms. Emerald Bogue provided clarification and expressed the Port of Portland's broad support.

Councilor Craig Dirksen seconded Commisisoner Vega Pederson's comments about congestion pricing. He explained that Metro conducted a study to identify the potential impacts of congestion pricing. Councilor Dirksen agreed with Mayor Knapp in stating that the CBOS2 study and the congestion pricing study could be complete concurrently.

**MOTION:** Commissioner Roy Rogers and seconded by Mayor Anne McEnergy-Ogle.

**ACTION:** Motion passed, with two opposed Commissioner Vega Pederson and Councilor Bob Stacey.

**5.2 Resolution No. 19-5051, For the Purpose of Adding a New Project to the 2018-21 Metropolitan Transportation Improvement Program Involving One Project, ODOT's Corridor Bottleneck Operations Study - Two (CBOS II) (DC20-04-DEC1)**

**MOTION:** Commissioner Knapp and seconded by Commissioner Savas to approve Resolution No. 19-5051.

Councilor Dirksen presented proposed amendments to Resolution No. 19-5051. He stated that it was important for each of the CBOS2 project to be fully vetted in order to understand the full scope and value of each project. Councilor Dirksen explained that the proposed amendments aimed to prevent project delays. Ms. Mandy noted that CBOS2 included proposals for considerations and not yet developed projects.

**MOTION:** Councilor Dirksen and seconded by Councilor Stacey with the suggested amendments to Resolution No. 19-5051.

Councilor Stacey and Chris Warner expressed their approval for the amendments brought forth by Councilor Dirksen. Mayor McEnerny-Ogle raised concerns by noting that the proposed amendments in the seventh whereas clause were narrowing. She proposed an amendment to change the original language to “small-scale projects, and opportunities to address congestion through safety operational improvements.” Ms. Carrie MacLaren clarified the proposed amendments.

Councilor Dirksen and Councilor Stacey withdrew their amendments in response Mayor McEnerny-Ogle’s suggestions.

**MOTION:** Councilor Dirksen remakes his motion for his proposed amendments with changes as indicated by Mayor McEnerny-Ogle and seconded by Commissioner Vega Pederson.

Councilor Karylinn Echols asked for clarification on Councilor Dirksen’s amendments in the eighth whereas clause. She requested explanation for the use of the wording “without limitation.” Councilor Dirksen noted that it broadens the scope of what would be considered under CBOS2.

Mayor Knapp raised concerns about the meaning and intent of the language included in the first whereas clause on page two. He noted that the language suggested that even projects included in the RTP required additional review. Councilor Dirksen and Ms. Bradway provided clarification and noted that projects already in the RTP did not require amendments. Ms. Bradway suggested that they would further refine the language to provide clarity. Mayor Knapp proposed that they change the language to “Whereas, before proceeding with project development and construction for projects not currently in the RTP.”

Councilor Dirksen accepted Mayor Knapp's proposed changes as a friendly amendment.

Commissioner Roy Rogers asked if Resolution No. 19-5052 could be brought back next month to allow for further review and discussion. Commissioner Savas seconded Commissioner Rogers' comments. Ms. Bradway noted that if JPACT members delay action ODOT will be impacted. Ms. Putney shared that ODOT has experienced several delays. She remarked that the first whereas clause on page 2 was redundant.

Ms. MacLaren shared proposed amendments per Mayor Knapp's suggestions. She proposed that Metro amend the language to, "whereas, before proceeding with project development and construction on the recommended projects not already in the 2018 RTP, ODOT must bring each individual project to JPACT and Metro Council for consideration as amendments to the 2018 RTP." Ms. Bogue asked if this clause was redundant why not exclude it. Ms. Bradway noted that it provided clarity to Metro staff.

**MOTION:** Councilor Dirksen remakes his motion for proposed amendments with changes as indicated by Mayor McEnerny-Ogle and Mayor Knapp seconded by Commissioner Vega Pederson.

**ACTION:** Motion passed, with Commissioner Vega Pederson, Councilor Dirksen, Councilor Echols, Councilor Stacey, Mayor Doyle, Mayor McEnerny-Ogle and Mr. Kelsey's approval. Ms. Francis, Mr. Knapp, Commissioner Savas, Commissioner Rogers, Ms. Putney and Ms. Bogue opposed.

**MOTION:** Commissioner Knapp and Commissioner Savas seconded to approve Resolution No. 19-5051.

**ACTION:** Motion passed, with three opposed.

### **5.3 Resolution No. 20-5063, For the Purpose of Allocating \$143.98 Million of Regional Flexible Funding For the Years 2022-2024, Pending Adoption of 2021-24 MTIP**

Councilor Craddick introduced Mr. Dan Kaempff, Principal Transportation Planner, to present on Resolution No. 20-5063.

*Key elements of the presentation included:*

Mr. Kaempff explained that Resolution No. 20-5063 approved step two of the package for Regional Flexible Funds Allocation (RFFA) 2022-2024 cycle. He noted that Metro Council was scheduled to consider and take action on January 16, 2020. Mr. Kaempff shared that the Transportation Policy Alternatives Committee (TPAC) recommended funding for sixteen of twenty-three total proposed projects, including eight projects in

each target category area.

Mr. Kaempff shared the RTP and RFFA investment priorities, including equity, safety, climate and congestion. He discussed active transportation benefits as well as freight and economic development benefits. Mr. Kaempff mentioned funded projects in Clackamas County, Multnomah County, Portland and Washington County. He discussed next steps pending JPACT and Council action.

*Member discussion included:*

Commissioner Rogers distributed a letter requesting discussion time during JPACT to review MTIP policies and RFFA criteria prior to the next RFFA cycle. Mr. Doug Kelsey asked about potential ways to reprioritize excess funds. Ms. Bradway explained that Metro typically experiences cost overruns rather than under expenditures.

Councilor Stacey expressed his appreciation for collaboration between the three coordinating committees and the City of Portland. Mayor Knapp seconded Councilor Stacey's comments and expressed his appreciation for the prioritization of the coordinating committees' input.

**MOTION:** Mayor McEnery-Ogle and Mayor Doyle seconded to adopt Resolution No. 20-5063.

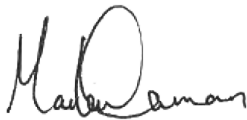
**ACTION:** With all in favor, motion passed.

Councilor Craddick postponed agenda item 6.1 Designing Livable Streets and Trails Guide due to time constraints.

**6.0 ADJOURN**

Chair Craddick adjourned the meeting at 8:55am.

Respectfully Submitted,

A handwritten signature in black ink, appearing to read 'Marlene Guzman', written in a cursive style.

Marlene Guzman  
Recording Secretary

**ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF DECEMBER 19, 2019**

<b>ITEM</b>	<b>DOCUMENT TYPE</b>	<b>DOC DATE</b>	<b>DOCUMENT DESCRIPTION</b>	<b>DOCUMENT NO.</b>
<b>3.</b>	Additional Materials	12/19/19	I-5 Wilsonville Facility Plan	121919j-01
<b>5.2</b>	Additional Materials	12/19/19	Amendments to Resolution No. 19-5051	121919j-02
<b>5.3</b>	Presentation	12/19/19	Resolution No. 20-5063: 2022-24 Regional Flexible Funds Allocation	121919j-03
<b>5.3</b>	Handout	12/19/19	Map Handout for Resolution No. 20-5063	121919j-04
<b>5.3</b>	Testimony	12/19/19	Testimony on Resolution No. 20-5063	121919j-05