

Memo



Metro

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Date: Thursday, February 21, 2019
To: Joint Policy Advisory Committee on Transportation and Interested Parties
From: Grace Cho, Senior Transportation Planner
Subject: 2021-2024 MTIP Policy Direction and Work Program

Purpose

Provide JPACT an overview and receive input on the 2021-2024 Metropolitan Transportation Improvement Program (MTIP) policy update in preparation to request JPACT action in March 2019.

Introduction and Background

Led by Metro and administered in cooperation with ODOT, TriMet and SMART, the Metropolitan Transportation Improvement Program (MTIP):

- describes the transportation investment priorities for the upcoming four federal fiscal years;
- describes the prioritization processes of investments and their alignment with regional objectives and compliance with federal laws;
- measures the performance of those investments towards advancing outcomes and goals; and
- monitors the progress of investments and approves significant changes in scope, schedule or budget.

The MTIP is updated on a three-year cycle, in coordination with the ODOT led funding allocations and the Metro Regional Flexible Funds Allocation (RFFA), both of which define the investment priorities for three years of funding. Transit investment priorities are typically allocated annually through the TriMet and SMART budget processes. The fourth year of the MTIP cycle is for administrative purposes and identifies funding and projects that carry over from the previous MTIP.

The MTIP cycle has four phases:

- Phase 1: policy direction development;
- Phase 2: coordination with funding allocation processes;
- Phase 3: program analysis, fund programming, and documentation; and
- Phase 4: change management and amendments.

Metro is currently in the policy direction development phase for the 2021-2024 MTIP and concurrently in the change management and amendments phase for the existing 2018-2021 MTIP. The 2021-2024 MTIP policy is an update to reflect the recently adopted 2018 RTP and continue with existing policies.

2021-2024 MTIP Policy – Overview of Policies

The draft 2021-2024 MTIP policy statement includes four policies. In summary, these policies are:

1. The 2018 Regional Transportation Plan (RTP) is the foundation and guide for investments proposed for the 2021-2024 MTIP.
2. Funding allocations and implementation of projects will comply with requisite federal regulations
3. The region will pursue the regional finance approach

4. The region will coordinate on pursuit of national discretionary funding opportunities and openly coordinate funding leverage opportunities between different transportation funding programs.

The 2021-2024 MTIP policies 1 and 2 implement federal regulatory and policy direction, emphasizing specific 2018 RTP policy priorities most relevant to the MTIP.

The third policy, the regional finance approach, is a consolidation of existing individual funding program policies and an intention of how to pursue additional fund sources to address different elements of transportation system needs. This approach was developed by the JPACT Finance Subcommittee in 2009 and most recently adopted as policy in 2016. The individual funding program policies are updated to reflect the most recent funding policies by the agencies or policy bodies responsible for those existing individual funding program as well as consolidated federal funding programs.

The fourth policy area is a statement of intent to coordinate on which priorities to nominate for national competitive discretionary grants and to coordinate between funding programs for leverage opportunities. These have been practices of the region, but not previously stated as MTIP policy.

2021-2024 MTIP Policy – Revisions per TPAC Direction

At the January and February 2019 convening of TPAC, members received a presentation and overview of the 2021-2024 MTIP policies. TPAC discussed focused on the following policies:

1. MTIP Policy 1 – The 2018 Regional Transportation Plan (RTP) is the foundation and guide for investments proposed for the 2021-2024 MTIP.
2. MTIP Policy 3 – Pursue the regional finance approach

As a result of TPAC discussion, the following revisions were made:

1. MTIP Policy 1 – The 2018 Regional Transportation Plan (RTP) is the foundation and guide for investments proposed for the 2021-2024 MTIP.
 - a. Revised MTIP policy 1 language to better align with the language in chapter 6 of the 2018 RTP.
 - b. Revised MTIP policy 1 language to better align with the language in the 2018 RTP ordinance.
2. MTIP Policy 3 – Pursue the regional finance approach
 - a. Moved regional finance approach matrix as an attachment.
 - b. Included the most recently adopted regional finance approach from 2016 as the first attachment.
 - c. Included a secondary attachment with updated version of the regional finance approach. The updated version reflects new revenue sources and administrative or policy changes to existing funding programs which have been enacted since 2016.

Overall, the 2021-2024 MTIP policy document (attached) reflects the feedback TPAC provided. At the February meeting, TPAC recommended approval of the 2021-2024 MTIP policy with amendments (reflected).

Discussion Questions

1. Does JPACT have any questions or comments on the 2021-2024 MTIP policy direction?

Next Steps

The following timeline has been provided to illustrate the immediate next steps for the 2021-2024 MTIP development.

Timeline – Upcoming 2021-2024 MTIP Development Activities

Activity	Timeframe
<i>Policy Direction</i>	
JPACT receives overview presentation	February 2019
JPACT recommendation to Metro Council/Metro Council action	March-April 2019
<i>Funding Allocations</i>	
2022-2024 Regional Flexible Fund policy discussion begins at TPAC and JPACT	February 2019
2022-2024 STIP Fix-It Leverage funding recommendations discussions at TPAC	March 2019
Transit agency annual budget process and investment program presentations	April-May 2019
2022-2024 Regional Flexible Fund allocation process	Spring – End 2019
<i>Packaging the 2021-2024 MTIP</i>	
Compilation of draft 2021-2024 MTIP investment program	August 2019 – January 2020
Compilation of the public review draft of the 2021-2024 MTIP <ul style="list-style-type: none"> • System performance evaluation of MTIP investment program and RTP consistency analysis • MAP-21 performance target evaluation • Federal regulatory compliance demonstration • Allocation process discussion 	January – March 2020
Public comment on the public review draft 2021-2024 MTIP <ul style="list-style-type: none"> • Includes formal resource agency and tribal consultation 	April – May 2020
Request TPAC recommendation to approve the 2021-2024 MTIP	June 2020
Request approval of the 2021-2024 MTIP by JPACT	June/July 2020
Adoption of the 2021-2024 MTIP by the Metro Council	July 2020
<i>Change Management</i>	
Administrative modifications and amendments	October 2020 – On-going
Project delivery monitoring, obligations, and constraint checks	October 2020 – On-going