

Memo



Metro

600 NE Grand Ave.
Portland, OR 97232-2736

Date: October 10, 2018
To: Joint Policy Advisory Committee on Transportation (JPACT) and interested parties
From: Kim Ellis, RTP Project Manager
Subject: Adoption of the 2018 Regional Transportation Plan and Strategies for Transit, Freight, Safety and Emerging Technology – JPACT APPROVAL REQUESTED

ACTION REQUESTED ON OCTOBER 18

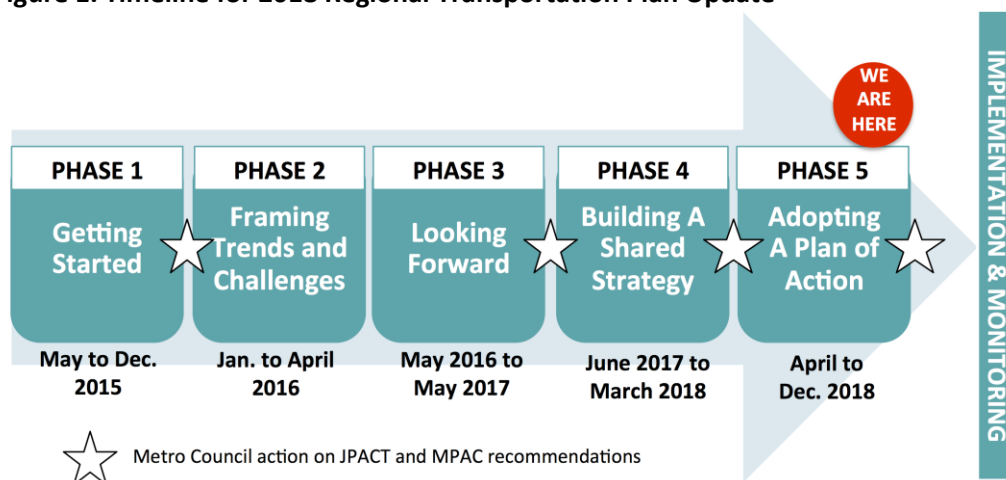
JPACT is requested to approve and submit to the Metro Council for adoption the 2018 Regional Transportation Plan (RTP) and strategies for Transit, Freight, Safety and Emerging Technology through Ordinance No. 18-1421, Resolution No. 18-4894, Resolution No. 18-4893, Resolution No. 18-4892 and Resolution No. 18-4869, as recommended by the Transportation Policy Alternatives Committee (TPAC) on October 5.

TPAC also requested that staff highlight the package of changes discussed and recommended by TPAC and the Metro Technical Advisory Committee (MTAC) on integration of green infrastructure and natural resources in the RTP. The recommended changes are contained in Exhibit B and Exhibit C to Ordinance No. 18-1421. If desired, JPACT may discuss the package of recommendations prior to acting on TPAC's overall recommendation to approve the 2018 RTP and strategies.

BACKGROUND AND CONTEXT

The greater Portland region's economic prosperity and quality of life depend on a transportation system that provides every person and business in the region with equitable access to safe, reliable, healthy and affordable travel options. Since summer 2015, the Metro Council has been working with local, regional, state and federal partners and the public to update the region's shared transportation vision and investment strategy for the next 25 years. Shown in **Figure 1**, the region is in the final adoption phase for the 2018 RTP and strategies for freight, transit, safety and emerging technology.

Figure 1. Timeline for 2018 Regional Transportation Plan Update



The RTP adoption package under consideration culminates three years of hard work, collaboration and innovative thinking by the region, and recognizes more work is needed at the local, regional and state levels to implement this new plan. The adoption legislation include changes recommended by MTAC on September 19 and TPAC on October 5 in response to public comments as reflected in Exhibit B and Exhibit C to Ordinance No. 18-1421.

TPAC's recommendation to JPACT is largely the same as the recommendation that will be considered by the Metro Policy Advisory Committee (MPAC) on October 10. In addition to the changes recommended in Exhibit C, MTAC has recommended that MPAC recommend that Metro prioritize more timely review of Title 3 and Title 13 resource inventories and related implementation and monitoring programs in order for the RTP and other planning efforts to adequately consider potential environmental impacts of transportation projects. Metro completed its first review of Title 13 implementation in 2015, focusing on regional and local implementation programs. Metro Resolution No. 16-4686 committed Metro to a 2025 review (or earlier) of the Title 13 indicators and continue to play ongoing role as regional coordinator for data related to natural resources in the region.

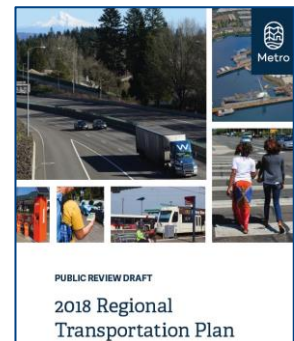
TPAC RECOMMENDED ADOPTION PACKAGE FOR JPACT CONSIDERATION

Adoption of the 2018 Regional Transportation Plan

The RTP is a component of the Regional Framework Plan, which is a governing document for the greater Portland region that carries the force and effect of law. When the Metro Council adopts amendments to the RTP or other components of the Regional Framework Plan, it is adopting legislation that must be adopted by ordinance in order to create legally binding requirements on local governments in the region. The RTP will also be adopted as the federally-recognized metropolitan transportation plan for the region under federal law and the regional transportation system plan for the region under state law.

• ORDINANCE NO. 18-1421 AND STAFF REPORT

- **Exhibit A – Public Review Draft 2018 Regional Transportation Plan and RTP Appendices.** This exhibit includes the draft 2018 Regional Transportation Plan and appendices, including the financially constrained project list. Amendments to the RTP document and appendices are documented in Exhibit C, but have not been incorporated in Exhibit A. A web link to an electronic copy is provided at the end of the packet for the decision record. Printed copies are available on request.
- **Exhibit B – Regional Framework Plan Amendments.** This exhibit amends the existing Chapter 2 of the Regional Framework Plan with the new goals and objectives included in Chapter 2 of the 2018 Regional Transportation Plan.
- **Exhibit C – Summary of Comments Received and Recommended Actions.** This exhibit documents substantive comments and recommended amendments to Exhibit A.
- **Exhibit D – Findings of Fact and Conclusions of Law.** This exhibit includes legal findings that demonstrate consistency of the RTP with federal, state and regional requirements. *This exhibit is under development by the Office of Metro Attorney.*



Adoption of the Strategies for Safety, Freight, Transit and Emerging Technology

The four strategies are primarily guidance documents that provide a vision, policies and recommendations for the region that support implementation of the RTP. Each strategy is being proposed for adoption by resolution because much of each strategy consists of recommendations that do not impose binding obligations on local governments. However, key elements from each of the strategies that will create binding obligations on local governments are being incorporated into the 2018 RTP, including: recommended freight and transit network concepts, system maps that define functional classifications for freight and transit, and policies for safety, freight, transit and emerging technology. Adoption of the individual strategies by resolution expresses the intent of the Metro Council to support and implement each of the strategies, and is appropriate for strategies that provide guidance and policy direction.

- **Resolution No. 18-4892 and Staff Report**

- **Exhibit A – Public Review Draft 2018 Regional Transit Strategy.**

This exhibit includes the public review draft 2018 Regional Transit Strategy. A web link to an electronic copy is provided at the end of the packet for the decision record. Printed copies are available on request.

- **Exhibit B – Summary of Comments Received and Recommended Actions.**

This exhibit documents substantive comments and recommended amendments to Exhibit A. *This exhibit will be finalized to reflect relevant recommendations in Exhibit C to Ordinance No. 18-1421.*



- **Resolution No. 18-4893 and Staff Report**

- **Exhibit A – Public Review Draft 2018 Regional Freight Strategy.**

This exhibit includes the public review draft 2018 Regional Freight Strategy. A web link to an electronic copy is provided at the end of the packet for the decision record. Printed copies are available on request.

- **Exhibit B – Summary of Comments Received and Recommended Actions.**

This exhibit documents substantive comments and recommended amendments to Exhibit A. *This exhibit will be finalized to reflect relevant recommendations in Exhibit C to Ordinance No. 18-1421.*



- **Resolution No. 18-4894 and Staff Report**

- **Exhibit A – Public Review Draft 2018 Regional Transportation Safety Strategy.**

This exhibit includes the public review draft 2018 Regional Transportation Safety Strategy. A web link to an electronic copy is provided at the end of the packet for the decision record. Printed copies are available upon request.

- **Exhibit B – Summary of Comments Received and Recommended Actions.**

This exhibit documents substantive comments and recommended amendments to Exhibit A. *This exhibit will be finalized to reflect relevant recommendations in Exhibit C to Ordinance No. 18-1421.*



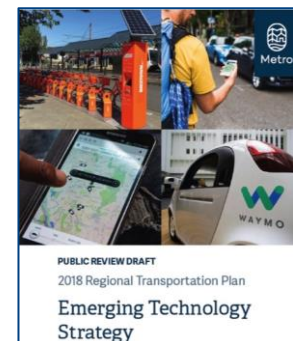
- **Resolution No. 18-4869 and Staff Report**

- **Exhibit A – Public Review Draft 2018 Emerging Technology Strategy.**

This exhibit includes the public review draft 2018 Emerging Technology Strategy. A web link to an electronic copy is provided at the end of the packet. Printed copies are available upon request.

- **Exhibit B – Summary of Comments Received and Recommended Actions.**

This exhibit documents substantive comments and recommended amendments to Exhibit A. *This exhibit will be finalized to reflect relevant recommendations in Exhibit C to Ordinance No. 18-1421.*



FINAL STEPS

JPACT will have an opportunity to consider TPAC's recommendation and finalize its recommendation on October 18.

In November and December, the Metro Council is scheduled to consider MPAC and JPACT's respective recommendations, which are largely the same. The Metro Council is scheduled to discuss the policy committee's recommendations on November 6 and hold two public hearings on November 8 and December 6.

On December 6, the Metro Council will consider final action on an ordinance adopting the 2018 RTP and four separate resolutions adopting the strategies for freight, transit, safety, and emerging technology.

A schedule of remaining Council and regional advisory committee discussions and final actions is provided for reference.

Key Dates for Finalizing the 2018 RTP and Strategies

| | | |
|-------|---------------|--|
| 10/18 | JPACT | Make final recommendation to Council on adoption of 2018 RTP and strategies for freight, transit, safety, and emerging technology |
| 11/6 | Metro Council | Discuss JPACT and MPAC recommendations and provide direction to staff on finalizing adoption package for Council consideration |
| 11/8 | Metro Council | Public hearing (1 st evidentiary hearing) on Ordinance No. 18-1421 |
| 12/6 | Metro Council | Public hearing and consider final action on 2018 RTP (by Ordinance) and strategies for freight, transit, safety and emerging technology (by separate Resolutions) |

Packet Materials

- **TPAC Recommendation to JPACT on Discussion Item #1:** Integration of Green Infrastructure and Natural Resources in the 2018 RTP (10/5/18)
- **Ordinance No. 18-1421 and staff report** (10/10/18)
 - **Exhibit A** – [Public Review Draft 2018 Regional Transportation Plan](#) and [RTP Appendices](#) (*provided electronically; printed copies are available upon request*)
 - **Exhibit B** – Regional Framework Plan Amendments (9/19/18)
 - **Exhibit C** – TPAC and MTAC Recommendations on Public Comments Received (10/10/18)
- **Resolution No. 18-4892 and staff report** (10/10/18)
 - **Exhibit A** – [Public Review Draft 2018 Regional Transit Strategy](#) (*provided electronically; printed copies are available upon request*)
- **Resolution No. 18-4893 and staff report** (9/26/18)
 - **Exhibit A** – [Public Review Draft 2018 Regional Freight Strategy](#) (*provided electronically; printed copies are available upon request*)
- **Resolution No. 18-4894 and staff report** (9/26/18)
 - **Exhibit A** – [Public Review Draft 2018 Regional Transportation Safety Strategy](#) (*provided electronically; printed copies are available upon request*)
- **Resolution No. 18-4869 and staff report** (9/26/18)
 - **Exhibit A** – [Public Review Draft 2018 Emerging Technology Strategy](#) (*provided electronically; printed copies are available upon request*)