



600 NE Grand Ave.  
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oregonmetro.gov

## **METRO POLICY ADVISORY COMMITTEE (MPAC)**

Meeting Minutes

March 14, 2018

Metro Regional Center, Council Chamber

### **MEMBERS PRESENT**

Sam Chase  
Betty Dominguez  
Andy Duyck  
Mark Gamba  
Jeff Gudman  
Linda Glover  
Kathryn Harrington  
Jerry Hinton  
Gordon Hovies  
Martha Schrader  
Don Trotter  
Mark Watson

### **AFFILIATION**

Metro Council  
Metro Council  
Washington County  
City of Milwaukie, Other Cities in Clackamas County  
City of Lake Oswego, Largest City in Clackamas County  
City of Vancouver  
Metro Council  
City of Gresham, Second Largest City in Multnomah County  
Tualatin Fire and Rescue, Special Districts in Washington County  
Clackamas County  
Clackamas County Fire District #1, Special Districts in Clackamas County  
Hillsboro School District Board of Directors, Governing Body of a School District

### **ALTERNATES PRESENT**

Gretchen Buehner  
Brian Cooper  
Karen Emerson  
  
John Griffiths  
Linda Simmons

### **AFFILIATION**

City of King City, Other Cities in Washington County  
City of Fairview, Other Cities in Multnomah County  
Tualatin-Tigard School District Board of Directors, Governing Body of a School District  
Tualatin Hills Park & Recreation District  
TriMet

### **MEMBERS EXCUSED**

Denny Doyle (*Chair*)

### **AFFILIATION**

City of Beaverton, Second Largest City in Washington County

**OTHERS PRESENT:** Adam Barber, Laura Weigel, Jennifer Hughes, Anna Slatinsky, Rich Swift

**STAFF:** Nellie Papsdorf, Ernest Hayes, Miranda Mishan, Kim Ellis, Elissa Gertler, Eliot Rose, Ted Reid

## **1. CALL TO ORDER, SELF INTRODUCTIONS, CHAIR COMMUNICATIONS**

Chair Pro-tem Mark Gamba explained that in the absence of Chair Denny Doyle and Vice Chair Larry Morgan, he would be presiding over the meeting. Chair Pro-tem

Gamba asked MPAC for approval to continue as chair of the meeting, and approval was received.

Chair Pro-tem Gamba asked MPAC members, alternates and meeting attendees to introduce themselves. He welcomed new MPAC members.

## **2. PUBLIC COMMUNICATIONS**

There were none.

## **3. COUNCIL UPDATE**

Councilor Sam Chase welcomed Councilor Betty Dominguez to the Metro Council, and announced the upcoming joint council meeting with the Tribal Council of the Confederated Tribes of Grand Ronde on March 22.

Councilor Chase reminded MPAC members about the stakeholder advisory committee discussions that were happening at Metro, and discussed the makeup of the committee and their current goals.

## **4. MPAC MEMBER COMMUNICATION**

Commissioner Amanda Fritz highlighted that the Portland City Council was meeting to revise the Washington Park Master Plan on March 15th.

## **5. CONSENT AGENDA**

No quorum.

## **6. INFORMATION/DISCUSSION ITEMS**

### **6.1 2018 Urban Growth Management Decision: Process Update**

Ms. Elissa Gertler, Metro's Director of Planning and Development reminded MPAC of the UGB review coming up this year. She shared that after today's presentation they were seeking feedback on the review process. Ms. Gertler added that the Metro Council had directed and overseen refinements to the implementation of growth and that today's presentation would cover the new system. She introduced Mr. Ted Reid, Metro's project manager for Urban Growth Management.

*Key elements of the presentation included:*

Mr. Reid explained that Metro Council was planning on making a decision on Urban Growth Management and was looking to MPAC to give a recommendation on this decision. He acknowledged that the council wanted this year's process to be

different than in the past, and to move away from some of the past theoretical debates and move towards building housing to meet the needs of future residents of the region. Mr. Reid emphasized the need for the process to advance Metro's desired outcomes.

Mr. Reid recounted the timeline of the UGM process, and highlighted the improvements to the UGM process that had been made over the years with MPAC's recommendations. He discussed what was expected from cities asking for expansions, and how that had changed over time.

Mr. Reid noted that Metro had received five letters of interest for residential expansions, and that the next step was for those cities to submit full expansion proposals by the end of May. He shared that Metro staff intended to have MPAC focus on the merits of these proposals over the summer.

Mr. Reid conveyed that staff was doing analysis as required by state law to understand the land already within the UGB. He reminded MPAC that they would present all of that information in the urban growth report that would come out at the end of June. Mr. Reid explained that the Urban Growth Report accompanied by the proposals put forward by cities would be the basis of this summer's discussions.

Mr. Reid highlighted the peer review groups that would weigh in on the city proposals for expansions, and their role in the UGM process. He explained the makeup of the group, and shared that their role was to advise MPAC on the proposals made by cities, and whether or not the expansions should be approved.

*Member discussion included:*

- Chair Duyck raised concerns that MPAC members would not be allowed agency in decision making if the peer review group saw the proposals before MPAC. Mr. Reid explained that MPAC would hear directly from the cities as well.
- Ms. Gertler conveyed that CRAG would be doing strength and weakness evaluation, and they thought of it as stakeholder engagement. Councilor Kathryn Harrington clarified that the information from CRAG would come to MPAC, and that MPAC still had a very significant role in the process.
- Chair Duyck emphasized that he was concerned that another group in the process would add another layer of information which would complicate the process. Councilor Harrington shared that Metro's record for transparency was consistency good, and that information about the UGB process had always been made available. She emphasized that she was optimistic about the process. Ms. Gertler suggested Chair Duyck serve on CRAG.
- Mr. Don Trotter asked Mr. Reid to recount the five cities that had submitted proposals for expansion. Mr. Reid listed King City, Sherwood, Wilsonville, Beaverton ??

- Councilor Jerry Hinton asked how the expansion process factored into Damascus disincorporation. Mr. Reid shared that they were working off of decisions made by the Damascus City Council and the Metro Council at a joint meeting.
- Councilor Betty Dominguez expressed support for Councilor Harrington's comments regarding transparency in the UGB expansion process. She asked Mr. Reid if the affordability requirements in the cities proposals distinguished between housing for sale and multifamily rental housing. Mr. Reid shared that when cities made their full proposals they would provide more info. He reminded MPAC that one of the requirements for proposals was that cities had to provide a concept plan which would speak to housing needs and affordability.
- Councilor Dominguez asked if there was a difference between home ownership and rental opportunities. Mr. Reid shared that they could not zone for those distinctions, and the zoning would usually happen from market forces. Ms. Gertler added that land does not turn into development by itself.
- Councilor Gretchen Buehner asked if there would be an update on demographic forecasts, and when that could be expected. Mr. Reid shared that a peer review group of that forecast had been happening, and the update would be shared in the Urban Growth Report in the upcoming months. He explained that MPAC would have some discussion about the growth forecasts on April 11<sup>th</sup>, particularly the underlying trends that were pushing growth in various directions.
- Councilor Buehner suggested looking at proposals and doing evaluation on how many units could be fit in an acre, and deduce whether or not it might be rental or owned housing based on the density of the housing.
- Councilor Jeff Gudman shared that it would be helpful for MPAC to have data that showed the number of people per acre inside the UGB, and other densification trends.
- Councilor Harrington shared that Metro's urban reserves that should last for 40-50 years. Councilor Gudman emphasized that density information would be useful. Mr. Reid conveyed that sharing that information was required by state law and would be shared with MPAC.
- Chair Duyck raised concerns about the 50 year land supply, and explained that this was not a marker that had been achieved in spite of it being a goal. He shared that the amount of reserves that had been adopted was not what the state legislature showed and put into legislation.
- Mr. Mark Watson asked if the new process was because it was mid-cycle or because it was setting a precedent. Mr. Reid expressed that he hoped they were setting a precedent, and that they wanted an outcome based approach. Councilor Harrington added that a new process had been used each cycle.

## 6.2 Emerging Technology Strategy: Draft Policies

Chair Pro-tem Gamba highlighted some of the ways in which technology was changing transportation. He shared that Metro had been developing a strategy to help the region prepare for these, and introduced Mr. Eliot Rose, who was leading the technology strategy work.

*Key elements of the presentation included:*

Mr. Rose explained that he wanted to collect feedback on the draft policy language that was going to be at the heart of the technology strategy. He conveyed that there was a lot of potential in these developing technologies, and a lot of drawbacks. Mr. Rose recounted some of the challenges that were posed by emerging technologies, and emphasized that his work was not about deploying new technologies.

Mr. Rose highlighted the work that had been done so far in researching types of emerging technologies both within and outside the region. He highlighted feedback from Metro committees, county coordinating committees and one-on-one conversations with partners. Mr. Rose thanked agencies in the region for taking an early role in the process. He explained to MPAC what to expect in the upcoming months.

Mr. Rose shared that considering the long term impacts of new technologies was of high importance, and that he had been considering how these technologies would play out over time. He explained that congestion, pollution, land use and other Metro priorities would see significant impacts based on technology.

Mr. Rose recounted the policy framework including the principles, policies, strategies and actions. He discussed the elements of each section of the policy framework, and explained the key areas that were emphasized in the RTX policy. Mr. Rose shared how key policy areas in the RTX policy aligned with those in the RTP.

Mr. Rose highlighted that implementation of the technology strategy was to come after the policy was drafted and feedback had been incorporated. He shared some of the implementation strategies that peer agencies were using to implement similar strategies.

Mr. Rose discussed the strategy development timeline for the upcoming year, and highlighted lessons learned from feedback on the draft policy language.

*Member discussion included:*

- Councilor Hinton suggested thinking about what the incorporation of Uber and Lyft would mean for infrastructure, the market, and personal use. He expressed appreciation for Mr. Rose's work, and emphasized the importance of talking about emerging technologies.

- Commissioner Amanda Fritz raised concerns that many of these new technologies were not in line with Metro's values, and many new technologies would only further contribute to congestion. She highlighted the need to think about equity and who would benefit from these technologies. Commissioner Fritz emphasized the need to figure out how to decrease the number of vehicles on the road.
- Councilor Dominguez emphasized that there were pros and cons to the technology conversation from an equity perspective, and that rides with Uber and Lyft were not affordable.
- Councilor Buehner highlighted the importance of accessibility, and noted that the population of the region was aging and there was a need for more services that were accessible. She suggested adding accessibility as a policy area for RTX.
- Chair Duyck expressed appreciation that Metro was embracing technology, because flexibility was important in order for people to get to work, given that transit did not reach all areas of the region.
- Mr. Rose conveyed that based on history, the easier it was to choose driving, more people would. He explained that this would make traffic more efficient but it would be multiple decades until those benefits were actualized.
- Councilor Gudman asked if Mr. Rose was anticipating a section on embedding the technology in infrastructure as a part of the policy area recommendations. Mr. Rose explained that one of the recommended actions was to increase our capacity to send information to and from the road side.
- Commissioner Fritz added that the public sector would be bearing the financial brunt of new technologies but only the private sector would benefit.
- Mr. John Griffiths suggested that autonomous vehicles could reduce traffic deaths and the surface area occupied by cars could be reduced and turned into pedestrian and bike use.
- Councilor Harrington referred to the benefits and challenges presented by Uber and Lyft specifically in the city of Portland. She recommended continuing positive forward momentum in engaging with technologies to allow benefits to reach as many people as possible.
- Chair Pro-tem Gamba highlighted that there was the need to be proactive on regulating new technologies, and to make all automated vehicles electric.
- Commissioner Fritz emphasized that engaging with new technologies that added more cars on the road showed a complete turn in Metro's policies.
- Chair Pro-tem Gamba noted that ideally bikes and pedestrians could move on greenways instead of freeways and roads with cars.

## **7. ACTION ITEMS**

### **7.1 Regional Leadership Forum 4 Takeaways/Recommendations for Reining 2018 RTP Investment Priorities**

Chair Pro-tem Gamba explained that staff was requesting that MPAC provide a recommendation to the Metro Council as the council considered which direction to give local jurisdictions as they refined the draft project lists for the 2018 Regional Transportation Plan.

Chair Pro-tem Gamba thanked Metro council for hosting the leadership forum and those who attended on March 2<sup>nd</sup>. He shared that the conversations they had at the forum, along with the key takeaways put together by Metro staff provided a basis for thoughtful dialogue at MPAC.

Chair Pro-tem Gamba conveyed that MPAC and JPACT's recommendations would go before the Metro Council the following week, and that local jurisdictions would have until the end of April to refine their draft project lists. He introduced Ms. Kim Ellis, Metro's RTP Project Manager.

#### *Key elements of the presentation included:*

Ms. Ellis recounted the current RTP progress and what had been done so far. She highlighted what had been learned at the most recent leadership forum and public feedback over the past few months. Ms. Ellis emphasized safety, reliability and ravel options as priority outcomes.

Ms. Ellis discussed key takeaways from the leadership forum and the starting points for project refinements. She explained that these takeaways were important in thinking about making requests from the public, and being responsive to public leaders.

Ms. Ellis described the recommendations that TPAC was making to JPACT, and asked for feedback from MPAC on these recommendations. She shared that TPAC had discussed the importance of jurisdictions summarizing their approach to the project list and what they took into consideration for the project adjustments.

Ms. Ellis provided an overview of how projects could be improved or refined, including adding projects to the constrained list with new funding, shift project timing, update descriptions and intent, and provide more specificity for a bundled project.

Ms. Ellis discussed the RTP project timeline and next steps through the end of the year. She shared their proposed recommendation to the Metro Council.

#### *Member discussion included:*

- Ms. Gertler explained that there was no need for an official motion on the recommendation.
- Councilor Jeff Gudman asked how many agencies and cities had not yet refined their projects. Ms. Ellis recalled that they were currently asking for direction to the cities and counties. She explained that jurisdictions submitted projects, they had evaluated, and were taking a second look.
- Chair Duyck asked how HB 2017 funding dovetailed into RTP projects. Ms. Ellis shared that these projects were focused on active transport and ITS investments. Ms. Gertler added that they had already started the refinement process and were waiting for recommendation.
- Chair Pro-tem Gamba explained where they were in the process. He shared that at the leadership forum he heard concerns that over time the region will see new needs come up that were not addressed by the projects, and the goals would not be met. Chair Pro-tem Gamba conveyed that his recommendation was to look at swapping the timeline on many projects with regional goals in mind. Ms. Ellis emphasized that they were aiming for a balanced plan.
- Chair Duyck raised concerns that funds collected from congestion pricing would not go back into the transportation system. Chair Pro-tem Gamba emphasized that congestion would not be reduced by additional highway lanes. Chair Duyck explained that he did not agree, and that building more roads where they were needed would be helpful, and that this was an option that had not been explored.
- Chair Pro-tem Gamba raised concerns that ODOT's current plan for congestion pricing required the funds raised to be spent on interstates, whereas true congestion pricing would allow for spending on the whole system.
- Ms. Gertler asked for confirmation from MPAC members that they approved the recommendation, and members at the table gave their approval.
- Commissioner Fritz asked if they could convey that they would not move forward with the RTP until they got closer to meeting designated goals. Ms. Gertler noted that MPAC could send a strong message to the Metro Council about what they would like to see from the RTP.
- Ms. Ellis highlighted that they had an obligation to finish the update by the end of the year, and that staff was looking at the project list to identify project refinements.
- Ms. Linda Simmons asked Commissioner Fritz about the fifty cent tax on Uber and Lyft rides in the City of Portland, and where the funds from that tax would be allocated. Commissioner Fritz explained that Commissioner Dan Saltzman had not yet shared that information with the council. Ms. Simmons highlighted that the importance of being clear about who was allocating the funds collected from a tariff and where they would be allocated.
- Councilor Harrington asked about dates for upcoming MPAC presentations on the RTP. Ms. Ellis shared that she would work on that. Councilor Harrington conveyed that she would like to have draft summary findings come back to MPAC before the public comment period.



## **8. ADJOURN**

MPAC Chair Pro-tem Gamba adjourned the meeting at 7:02 PM.

Respectfully Submitted,

A handwritten signature in blue ink, appearing to read "Miranda Mishan", with a stylized flourish at the end.

Miranda Mishan  
Recording Secretary

**ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF MARCH 14, 2018**

<b>ITEM</b>	<b>DOCUMENT TYPE</b>	<b>DOC DATE</b>	<b>DOCUMENT DESCRIPTION</b>	<b>DOCUMENT NO.</b>
<b>1.0</b>	Handout	3/1/2018	2017 Compliance Report	031418m-01
<b>3.0</b>	Handout	3/14/18	RTP Letter from Getting There Together Coalition	031418m-02
<b>6.1</b>	Handout	3/14/18	2018 UGM Decision Engagement and Process Timeline	031418m-03
<b>6.1</b>	Presentation	3/14/18	2018 Urban Growth Management Decision Process Update	031418m-04
<b>6.2</b>	Presentation	3/14/18	Emerging Technology Strategy: Draft Policies	03418m-05
<b>6.3</b>	Presentation	3/14/18	Refining RTP Investment Priorities	031418m-06