

# 2018 Regional Travel Options Strategy

DRAFT for public comment







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Project web site: oregonmetro.gov/regional-travel-options-strategic-plan

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### **SECTION 1: INTRODUCTION**

The Portland metro region's population is expected to grow dramatically over the next ten years. Maintaining a functioning transportation system requires new approaches to reduce the number of trips made driving alone. If we succeed, we will not only preserve mobility, but also reduce congestion, improve air quality, increase residents' access to travel options, and enable all community members to get to jobs and services. Infrastructure investments alone cannot meet the demand for new travel – we lack the land and the funding to build our way out of congestion. Metro recognizes that managing demand is an important complement to investing in infrastructure.

Metro's Regional Travel Options (RTO) program's charge is to reduce demand for driving alone. The RTO program connects people with the information and

# The RTO program strives to create healthy, vibrant neighborhoods by:

- improving the quality of the air we breathe
- reducing car traffic
- creating more opportunities for people of all ages and abilities to walk, bike, take transit, and carpool
- making the most of transportation investments by promoting their use

The program works closely with partners such as public agencies and local community-based groups who implement the strategy at a local level.

support they need to choose affordable, sustainable travel options, such as walking, biking, taking transit, or carpooling. The RTO program is a critical strategy for getting the most benefit and use from transportation infrastructure investments. Through grants, event sponsorship, policy guidance, regional coordination, and technical assistance, the Metro RTO program has been serving the region for over 20 years.

Over that time, the RTO program has funded effective, community-oriented projects across Clackamas, Multnomah, and Washington counties. During the 2017-2019 grant cycle, 17 projects received \$2.5 million in competitive travel options grants. Nearly half the awarded project funds support work that makes it easier for children, families, and college students to walk and bike to school. Other funded projects inspire residents to reimagine the use of streets through community open streets events. Additional projects involve wayfinding, trail counts, employer programs, production of outreach videos, and more. These projects use creative, inexpensive methods to inspire more people to use travel options to get around the region, thereby reducing vehicle miles traveled.

After several decades of positive impacts in the region, the number of people switching to affordable, sustainable travel options has plateaued. The RTO Strategy must adopt new approaches to engage diverse audiences and help achieve ambitious Regional Transportation Plan (RTP) goals. Metro will continue to work with longstanding government, non-profit, and education colleagues and well as partnering with new groups to broaden RTO program's reach and impact. This 2018 RTO Strategy Update outlines this approach and includes a ten-year vision, goals, objectives, and actions.

# **Changes from the 2012 Strategy**

The 2018 RTO Strategy Update provides direction for the program into the next ten years. It builds on the historic success of the program, addresses challenges, and responds to community needs. This Strategy Update offers policy direction for establishing a new regional Safe Routes to School (SRTS) program, adapting to new technologies, and prioritizing projects and programs that address transportation system inequities faced by people of color, older adults, youth, and people with disabilities. It addresses the need for the RTO program to work with new partners to reach more residents throughout the region.

Specifically, the 2018 Strategy updates the RTO program by:

- Restructuring the competitive grant into a results and capabilitybased funding allocation, enabling Metro to provide more reliable funding to proven partners.
- Creating a fund for innovative projects that address transportation system inequities faced by people of color, older adults, youth, and people with disabilities or that test new technologies to provide greater access to travel options in the region.
- Actively developing deeper and additional relationships with community organizations to engage new audiences and expand program reach.
- Outlining a structure for the new regional SRTS program that involves coordination and collaboration, program development and technical assistance, and direct program delivery.
- Bolstering the Collaborative Marketing Group to serve as the outreach, technical assistance, and information sharing arm of the RTO program for all organizations conducting travel options work throughout the region.
- Creating funding opportunities for partners to conduct their own marketing campaigns and pilot projects.

### **Reading Guide**

Search for these icons throughout the report to follow along with key themes:

**Safe Routes to School** 



**Equity** 



**Technology** 



Look for this symbol to learn about key changes from the previous RTO Strategy:



# **Planning and Policy Context**

The Metro RTO Strategy is an element of the Regional Transportation Plan (RTP). The 2018 RTO Strategy defines a ten-year mission, goals, and objectives to coordinate, implement, and evaluate local partners' efforts that help achieve regional air quality, transportation, equity, and livability goals. To assist in achieving these goals, the RTO program provides strategic funding, technical assistance, marketing support, and traveler information and services to governments and organizations. These partners run projects and programs intended to shift trips away from single-occupancy vehicles.

## **Commute Travel Trends in the Metro Region**

The Portland Metro region has witnessed modest decreases in single-occupancy vehicle use (see sidebar). However, as the region continues to grow, increased overall auto trips have created congestion that results in regional challenges that the RTO program works to address:<sup>1</sup>

- Transit and carpool rates have declined. Since 2008, transit mode share has declined by 2.7 percent, which may be due to a reduction in TriMet service hours following the Great Recession, lower gas prices, or the economic displacement of lower-income residents out of transit-friendly neighborhoods. Carpool rates dropped by 1.6 percent over the same period.
- The drive-alone rate has leveled off. Drive-alone rates for employers involved in the RTO program have remained steady in recent years, with approximately two-thirds of trips to work made by driving alone.
   With more people moving to the region, an unchanged drive-alone rate means that more cars are crowding roadways.
- Drive-alone rates vary widely across the region.

  Employees in Gresham and in Downtown, Southwest, and North Portland have decreased their drive-alone rate the most. Forest Grove, areas along Powell Boulevard, Clackamas, and western Beaverton have seen increased drive-alone rates.



<sup>&</sup>lt;sup>1</sup> Metro RTO Program "Commute Options Report" (2017). https://www.oregonmetro.gov/travel-options-research

<sup>&</sup>lt;sup>2</sup> "In Portland, Economic Displacement May be a Driver of Transit Ridership Loss" Transit Center. November, 14, 2017. http://transitcenter.org/2017/11/14/in-portland-economic-displacement-may-be-a-driver-of-transit-ridership-loss/.

With over 730,000 Portland Metro residents commuting to work daily, the growing region must rely not only on new infrastructure projects, but also on successfully promoting travel options, to help increase the efficiency of

travel options, to help increase the efficiency of commuting.



## Safe Routes to School in the Portland Region

Safe Routes to School (SRTS) is a national effort to encourage students and families to walk and bicycle to school. SRTS programs improve health and safety through infrastructure and non-infrastructure improvements. Infrastructure elements include walking and biking facilities, crosswalks, and bike parking. Non-infrastructure (programmatic) elements include traffic enforcement campaigns, walking and biking safety education, and encouragement programs. The most successful SRTS programs incorporate the Six E's: evaluation, education, encouragement, engineering, enforcement, and equity.

### The Need for a Regional Approach to SRTS

In 1969, nearly 50 percent of all children in the U.S. (and nearly 90 percent of those living within a mile of school) walked or bicycled to school. Today, that number is less than 15 percent. This reduction in walking and bicycling can be attributed to traffic and personal safety concerns, poor infrastructure, lack of information about options, and the

than 15 percent. This reduction in walking and bicycling can be attributed to traffic and personal safety concerns, poor infrastructure, lack of information about options, and the cultural prioritization of the personal vehicle. Safety concerns are particularly high for students of color, who experience disproportionate fatality rates compared to white students (see sidebar).

SRTS programs are a proven way of changing travel behaviors and effecting mode shift toward active transportation options. When designed well, SRTS programs increase physical activity, reduce congestion, boost academic performance, improve health, save families money, and provide environmental benefits in an equitable way. When implemented on a regional scale, they can help address these regional needs and outcomes through coordinated programs that provide support to cities, counties, and school districts.

Communities in the Portland metro region use funds from multiple sources to launch SRTS education, promotion, and enforcement campaigns in elementary, middle, and high schools. At the local level, SRTS practitioners run education and encouragement programs with families and schools, while cities and counties work with schools to identify and fund infrastructure projects near schools. Municipalities support these efforts by hiring coordinators, developing pedestrian and bicycle facilities, and establishing policies to support safe walking and bicycling. Regional coordination is necessary to help cities and school districts coordinate across boundaries. SRTS



requires participation from multiple agencies and departments from the county, city, school district, and community-based organizations so coordination improves communication and information sharing across the region.

### School Travel and SRTS in the Portland Region

In the greater Portland region, cities and school districts have been independently involved in SRTS efforts for many years. Through the RTO program, Metro has funded SRTS projects around the region since the 2015-2017 grant cycle. With diminished federal funding for SRTS since 2012, local jurisdictions are increasingly seeking financial assistance for funding SRTS activities. However, Metro's previous level of funding was not enough to keep up with community demand for SRTS programs. In June 2016, in response to these dynamics and advocacy from the For Every Kid Coalition and SRTS National Partnership, Metro allocated \$1.5 million of regional flexible funds to be spent on SRTS programmatic initiatives through the RTO program. In October 2016, Metro released the *Regional Safe Routes to School Framework*, which provides data on current and historic funding and programming, identifies the schools with the greatest need for safety improvements, and proposes ways Metro can support local jurisdictions' efforts around SRTS and school transportation.

# **History of the RTO Program Structure**

The RTO program, established in the 1990s, is primarily funded by Surface Transportation Block Grant Program (STBG), which is administered by the Federal Transit Administration (FTA). Additionally, the Oregon Department of Transportation funds marketing, community outreach, and SRTS via STBG funds administered by the Federal Highway Administration. The RTO program funding levels for 2019-2021 are approximately \$3 million annually.

Although the RTO program historically accounts for only one half of one percent of the region's transportation budget, its impacts are large and widespread. Since tracking of the program began in 1997, the use of walking, biking, transit and rideshare at businesses that work with the program's partners has risen from 19 percent to 39 percent, far above the national average. During the 2011-2013 grant cycle, more than 84,000 people from around the region reduced their driving by 47 million miles. That is the equivalent of 1.7 million trips from Beaverton to Gresham that did not happen thanks to help from RTO funding.

The RTO program has evolved over time. TriMet originally administered the program and focused on promoting transit use for commute trips. In 2006, as the program grew beyond its initial commuter outreach emphasis to include all trip purposes, TriMet and Metro agreed to transfer program oversight to Metro. Metro broadened the focus and incorporate residential outreach (individualized marketing or IM) to help people choose non-Single Occupancy Vehicle (SOV) travel options for different trip purposes. The first phase of Metro's program management included dedicated, performance-based grant funding for Transportation Management Agencies (TMAs), an IM grant, a small budget for competitive grants, and dedicated funding for the South Metro Area Regional Transit (SMART) commuter outreach, and TriMet's Employer Travel Options

Program. In 2012, Metro collapsed TMA and IM funding into a biannual competitive grant program. TriMet and PBOT continued to receive a set-aside to run their travel options programs. In 2019, the program will begin allocating dedicated funding for SRTS investments as well as implementing other recommendations in this Strategy. Figure 1 shows a timeline of the RTO structure and focus.



Figure 1. Timeline of RTO Structure and Focus

### **RTO Project Categories**

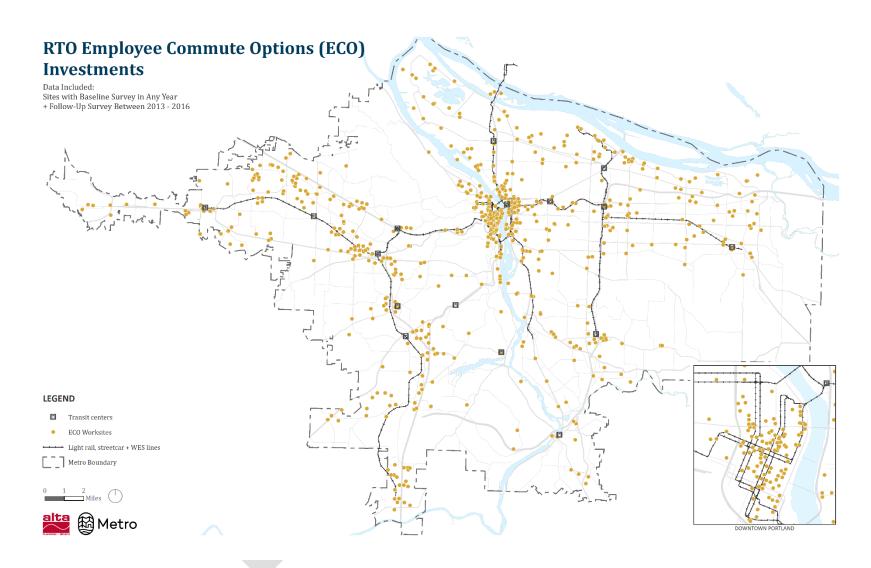
The RTO program currently funds five main project categories:

- **Employer-based services** shift commute travel behaviors to non-SOV modes by marketing through employers. Employer-based outreach in the region has historically been focused on large employers (over 100 employees). However, Portland and other regional cities are increasingly working with mid-sized employers (20 to 100 employees) in order to reach more commuters. Figure 2 maps RTO-funded Commute Options Sites.
- **Community-based services** shift travel behaviors away from SOV use for non-commute travel through community-based events and activities. Community-based outreach programs address the more than 70 percent of non-commute trips taken in the Metro region. Most of these trips are under five miles, so walking, biking, or taking transit are good alternatives to driving. Figure 3 maps community-based outreach investments.
- **Safe Routes to School** programs seek to shift school travel to non-SOV modes for K-12 school schools through education, encouragement, enforcement, and engineering approaches. Figure 4 maps SRTS non-infrastructure investments funded through the RTO program and other sources.
- **Traveler information and services** create new sources of information to help people become aware of and use non-SOV modes. These include light infrastructure projects such as bike parking and wayfinding signage.
- **Planning** projects develop a local approach for implementing RTO programs. This type of project can be a component of a Transportation System Plan or other guiding policy document.

The **Collaborative Marketing Group** is the outreach and marketing assistance arm of the RTO program. It has evolved over the past decade from a subcommittee of Metro's Transportation Policy Alternatives Committee (TPAC) into a regional forum that brings partners together to share

information, collaborate on regional marketing projects, and learn best practices for conducting outreach, communicating messages, and evaluating programs.





**Figure 2. RTO-Funded Employer Commute Options Sites** 

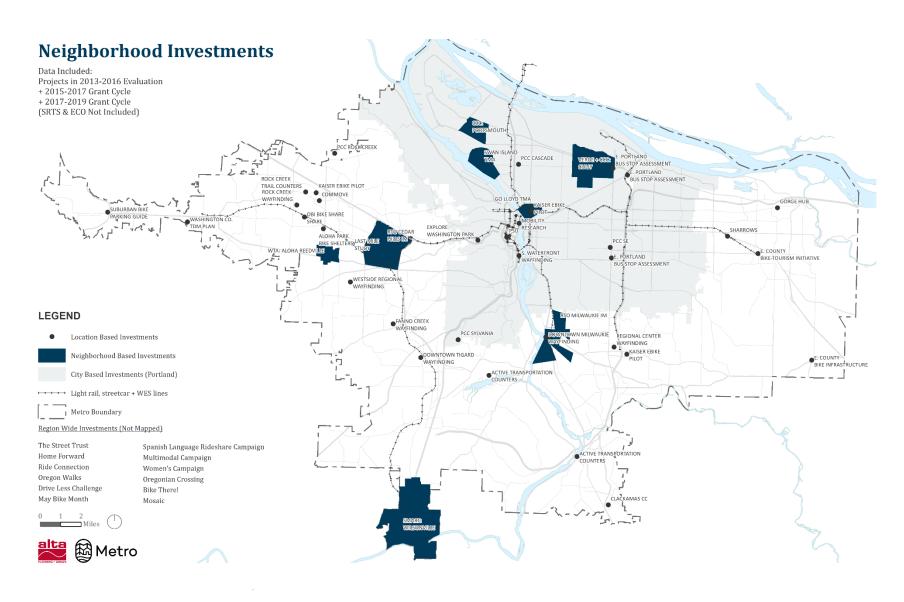


Figure 3. RTO-Funded Community-Focused Travel Options Investments

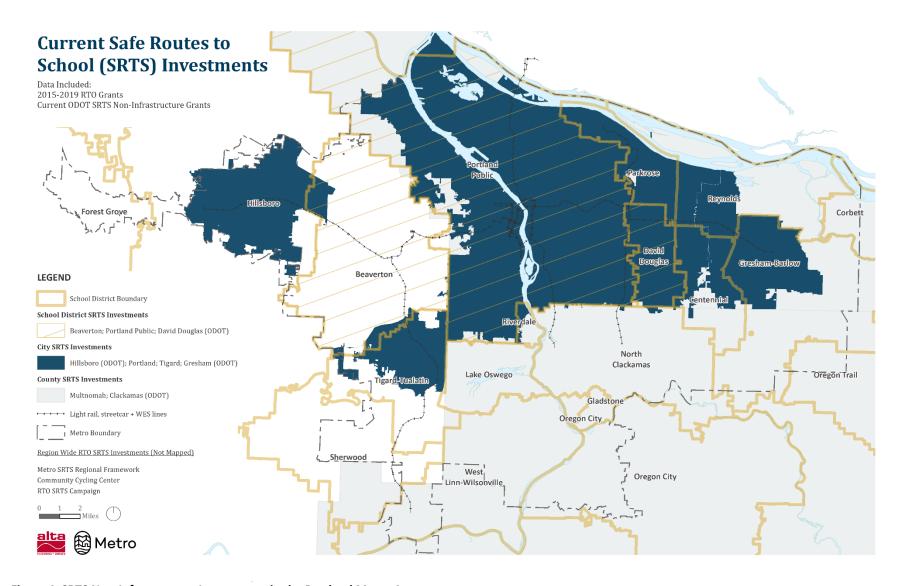


Figure 4. SRTS Non-Infrastructure Investments in the Portland Metro Area

# **Planning Process and Engagement**

To create an RTO Strategy that furthers the goals and objectives of the RTP, while meeting the needs of different organizations and jurisdictions working in the region, Metro carried out a robust, dynamic public outreach process from August 2017 to February 2018. This process was designed to complement funding scenario planning, best practices research, and policy development. Figure 5 shows the full RTO Strategy Update process. The project outreach had three main components:

- Five workshops on key topic areas to understand partners' needs related to suburban communities, technology, SRTS, marketing and communications, and new partners
- 17 interviews with key stakeholders, including past and present partners, new partners who have not previously participated in the RTO program, and topic area experts
- Two opportunities for partners to comment on the draft RTO Strategy Update

### Who Participated in the 2018 RTO Strategy Update Outreach Process

Project outreach focused on counties, cities, colleges/universities, school districts, and community-based organizations. These groups/partners were selected for engagement because they had managed or applied for a Metro RTO-funded project, because they work to encourage travel options through their work, and/or because they engage audiences that Metro would like to reach more effectively. The project team also engaged with private technology companies on a targeted basis as well as peer regional governments to learn from their topic area expertise. Selected organizations were invited to a phone interview, while all stakeholders were invited to attend workshops and review the Draft Strategy.



**Figure 5. RTO Strategy Update Planning Process** 

The RTO Strategy Update process had strong participation from groups who had previously received RTO funding or were already familiar with RTO through their work. The project team did more targeted recruitment to identify and engage community-based organizations and other groups that may not have worked with the RTO program directly, but are doing relevant work or reaching communities of interest. In response to lower turnout for the Potential Partners workshop, the project team followed up with groups individually to conduct interviews and ensure a broader representation of voices and ideas.

### **Topic Area Workshops**

Metro hosted five topic area workshops for current RTO partners and other interested groups, summarized in Table 1. The selected topics reflect Metro staff's recommendations and were approved by the TPAC and the Joint Policy Advisory Committee on Transportation (JPACT). These specific topics were chosen as priorities for the 2018 RTO Strategy to address flat-lined program results, Metro's Equity Strategy, planning direction from the RTP and Climate Smart Strategy, and alignment with Metro's emerging technology strategy. Each workshop featured an overview of the RTO program and RTO Strategy Update process, facilitated small and large group discussions on the specific topic area, and a report-back session to foster learning among participants and project team members.

**Table 1. Summary of Topic Area Workshops** 

Topic Area	Date	Number of Attendees	Topic Area Presenters
Suburban Communities	August 14, 2017	21	Derek Hofbauer, Alta Planning + Design Hannah Day-Kapell, Alta Planning + Design
Technology & Public- Private Partnerships	August 25, 2017	32	Elliot Rose, Metro
Safe Routes to School	September 29, 2017	27	Hannah Day-Kapell, Alta Planning + Design Kari Schlosshauer, SRTS National Partnership
Collaborative Marketing Group	October 23, 2017	25	Marne Duke, Metro Chris Watchie, Cogito
Potential New Partnerships	October 23, 2017	10	Hannah Day-Kapell, Alta Planning + Design

### **Stakeholder Interviews**

Through 17 interviews with organizations and jurisdictions, potential partners, and topic area experts, stakeholders provided insights on their experiences with the RTO and ideas for the future direction of the program. Some interviewees had received RTO funding in the past or were current partners; others had never received funding or had never applied for funding. Two unique groups were included in interviews: the Sacramento Area Council of Governments (SACOG) and Via Transportation. SACOG provided insights into how the agency has engaged with the private sector to promote travel options, based on recent investments in a new TDM strategy. Via Transportation is a ridesharing company that has experience partnering with local governments

to implement creative rideshare and transit models. Representatives from these two groups were interviewed to suggest best practices and ideas for the Metro RTO Strategy Update.

Interview questions were tailored to the type of stakeholder. Each interview with a current or historic grantee covered personal experiences with the RTO program, what is working well, challenges groups are facing, and ideas for moving RTO forward. Interviews included questions about both technical/administrative aspects, such as how funding is managed, and more thematic aspects, such as what type of projects the RTO Strategy prioritizes.

**Table 2. Stakeholders Interviewed** 

Past/Current Partners	Potential New Partners	Others
Beaverton School District	AARP	Sacramento Area Council of Governments (SACOG)
City of Gresham	Asian Pacific American Network of Oregon	Via Transportation, Inc.
Clackamas County	Immigrant & Refugee Community Organization (IRCO)	
Community Cycling Center	Mercy Corps Northwest	
Ride Connection	OPAL Environmental Justice Oregon	,
TriMet	Portland State University's Institute on Aging	
Washington County	Rosewood Initiative	

### **Comment Opportunity**

[TO BE COMPLETED AFTER COMMENT PERIOD]

### **SECTION 2. REGIONAL TRAVEL OPTIONS POLICY**



# 2018 RTO Strategy Vision, Goals, and Objectives

The RTO Program's vision is to make the Portland metro region a great place by working with local and regional partners to promote travel options that support economically vibrant communities, increase active transportation use, are environmentally sustainable, and benefit all greater Portland metro area residents.

The following goals support this vision by providing direction for the RTO Program. The objectives identify more specific steps with measurable outcomes, which guide future policy and investment decisions.

### Goal 1. Reduce Vehicle Miles Traveled

Objective 1.1: Reduce the number of trips using personal, single-occupancy vehicles by educating and encouraging the public.

## Goal 2: Expand the RTO Program to Effectively Reach Existing and New Audiences

- Objective 2.1: Build and support partners' travel options capability and expertise.
- Objective 2.2: Allocate RTO resources in a way that prioritizes communities of color, older adults, youth, and people with disabilities.
- Objective 2.3: Encourage innovation and new technology to increase access to travel options.
- Objective 2.4: Coordinate with state and local partners in planning for travel options work.

### Goal 3: Implement a Regional Safe Routes to School Program

- Objective 3.1: Provide regional coordination and program development to support Safe Routes to School efforts throughout the region.
- Objective 3.2: Support local jurisdictions, school districts, and other partners in delivering Safe Routes to School programming.

### Goal 4: Measure Program, Evaluate Impacts, and Continually Improve the Program

Objective 4.1: Evaluate RTO grants and funded programs to pursue a suite of RTO-funded activities that collectively achieve program-wide goals.

## **Goal 1. Reduce Vehicle Miles Traveled**

Reducing vehicle miles traveled (VMT) and single occupancy vehicle (SOV) trips results in improved air and water quality, reduced congestion, and increased public health benefits.

Employee-focused programs can help reduce SOV trips. As of 2016, 6.6 percent of Metro area commuters walk or bike to work and another 13.3 percent take transit (Figure 6). Employees at surveyed employers have reduced over 58 million vehicle miles travelled each year, which saves 28,000 metric tons of greenhouse gas emissions. The RTO program builds on this regional momentum to shift commute trips away from SOV.

Non-commute trips are also important in reducing SOV trips, as more than 70 percent of the trips residents take in the Metro region are not for commuting. Most non-commute trips are less than five miles, meaning that many could be made by walking, transit, or bicycling.

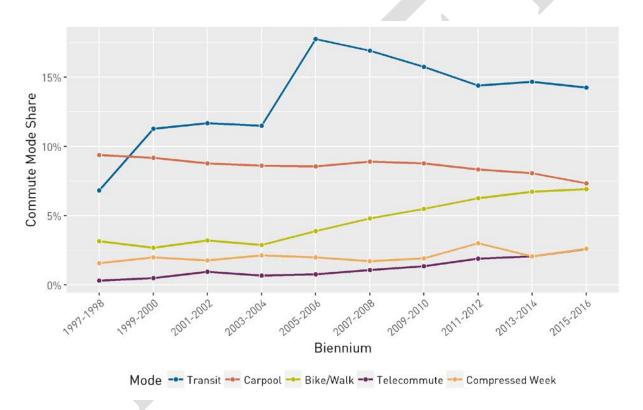


Figure 6: Non- SOV Commute Mode Shares Over Time (1998-2016)

Source: 2013-2016 RTO Program Evaluation

# Goal 2: Expand the RTO Program to Effectively Reach Existing and New Audiences

RTO-funded programs help forge new relationships with community members and local organizations, reaching more people than they could have alone, and creating a ripple effect through their communities that continues to encourage the use of travel options long after the end of the funding cycle. Metro can partner with many organizations to implement the RTO Program, including transit agencies, cities, counties, colleges and universities, large employers, community-based organizations, advocacy groups, and others.

## **Prioritizing Equity in the 2018 RTO Strategy**

People of color face distinct barriers to participating in travel options due to the pervasive and systemic nature of racism. In alignment with Metro's diversity, equity, and inclusion goals, and in response to extensive partner feedback, Metro recognizes the need for a focus on travel options services and information that serve communities of color, older adults, youth, and people with disabilities.

The RTO Program and its partners help communities of

color, older adults, youth, and people with disabilities use travel options in their neighborhoods, and make using them easier and more comfortable. The region's affordable housing tends to be found in areas with fewer transportation options and higher transportation costs. On average, households in the Portland region spend \$11,683 on transportation costs per year, or about 20 percent of the median income. However, lower income households may spend up to 25 percent of their incomes on transportation.

### Defining 'communities of color'

Metro's Strategic Plan to Advance Racial Equity, Diversity, and Inclusion (2016) defines communities of color as Native Americans, African Americans, Asian Americans and Pacific Islanders, Latinos or Hispanics, and immigrants and refugees who do not speak English well, including African immigrants, Slavic- and Russian-speaking communities, and people from the Middle East.

### **Previous Equity-Related RTO Grants**



Verde's Living Cully project aimed to raise awareness of to natural areas in the Cully neighborhood and improve bicycle and pedestrian access to them.



Ride Connection's RideWise project provides travel training and travel options counseling to older adults and people with disabilities to encourage using fixed-route public transportation.



The Community Cycling Center's Building Momentum provided mechanic training, bike safety education, a bike repair center, and an earn-a-bike program to low-income communities in Portland.

It is important to prioritize equity across all RTO activities objectives to ensure that all Metro residents, regardless of race, ethnicity, age, income, or ability, are able to use safe, affordable, sustainable travel options. Though projects that address the needs of these groups may not create the largest reduction in VMT, eliminating disparities between the travel options available to different groups is critically important to the success of Metro's 2018 RTO Strategy.

Overall, the RTO Program decreases car-dependency and prioritizes lowest-cost transportation options. This is one strategy for fighting cycles of poverty, segregation, and displacement.<sup>3</sup> RTO can help create a more equitable region by partnering with community partners to increase

access to active modes for communities of color, older adults, youth, and people with

disabilities.

## **Engaging with New Technologies**

Technology has major implications for the RTO Program. On one hand, information about travel options is easier to access than ever before, and a growing number of ridesharing options give people access to a personal vehicle or flexibility to use other options. On the other hand, many emerging technologies and services are likely to increase driving at the expense of other options and are less accessible to communities of color, older adults, youth, and people with disabilities. It can also be challenging for Metro and partners to determine what technologies to invest in when the landscape is changing quickly.

The RTO program has funded numerous technology-related projects that provide better information to travelers and better data to partners. The 2018 RTO Strategy takes a more in-depth look at technology, outlining principles for Metro's work with emerging technologies and highlighting the types of projects that can best support the program's goals using newly-available technologies and services. These principles and projects are aligned with the Emerging Technologies Strategy that is also included in the RTP.

### Partners' Technology-Related Work

Examples of technology-related projects implemented by RTO partners:

- The Westside Transportation Alliance (WTA) developed **Commove**, a mobile app that provides route finding, carpool and other mode matching, benefits tracking, and a competition element.
- Metro and the Oregon Department of Transportation supports **Drive Less Connect**, which enables commuters to log trips, connect with shared ride options, and track benefits. During the Oregon Drive Less Challenge annual campaign, participants can win rewards for any transportation option used other than drive-alone.
- Ride Connection and TriMet developed the One Call/One Click program that uses new technology tools to better connect people with demand-responsive transit options.
- Several communities are using new bicycle and pedestrian counting devices, including the City of Lake Oswego, Explore Washington Park, and soon Clackamas County and the City of Hillsboro.
- Parking Kitty is a new mobile app that provides payment processing and time tracking for paid parking spaces, first deployed by RTO's partner Explore Washington Park.

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<sup>&</sup>lt;sup>3</sup> Metro RTP Goal 9 (2014).

The RTO Strategy's focus on policy guidance for collaborating with new technology gives Metro's partners more clarity about how to best work with the opportunities and protect against the potential pitfalls.

It also provides Metro with learning opportunities about how to better deploy new technologies and services within the RTO program and throughout other work. The evaluation and performance measurement conducted through the RTO program is designed, in part, to give Metro the information needed to learn from how partners are applying new technologies.

# **Goal 3: Implement a Regional Safe Routes to School Program**

The RTO program is integrating new dedicated funding for SRTS beginning in 2019, creating new opportunities for investment in active transportation programs, events, and marketing specifically aimed at schools and families. (See page 4 for more statistics about the need for and benefits of SRTS.) Regional coordination provides support for local practitioners with outreach materials, best practices for organizing events, and lessons learned from around the region.

Local SRTS practitioners provide on-the-ground assistance to individual schools and coordinate between school districts and local jurisdictions. See page 29 for more information about roles and responsibilities.

# Goal 4: Measure Program, Evaluate Impacts, and Continually Improve the Program

Performance monitoring helps Metro track the results of transportation investments to understand how they perform. The RTO program provides evaluation guidance for funding recipients, and additionally collects substantial data and develops regular comprehensive reports.

Performance measures are a way to receive feedback about whether the RTO investments are resulting in progress towards the region's goals, performance targets, and expected resources, as established in the RTP. Regular evaluation indicates how the RTO program contributes to RTP performance measures and supports regional goals. Where possible, the RTO program evaluation should align with the Oregon Department of Transportation's Transportation Options Plan's identified program measures. These measures, tracked by the state-funded providers, will give a statewide snapshot of the performance of Oregon's transportation option programs.

Key 2014 RTP Goals that pertain to the RTO program include:

- Goal 3. Expand Transportation Choices
- Goal 4. Emphasize Effective and Efficient Management of the Transportation System
- Goal 6. Promote Environmental Stewardship
- Goal 7. Enhance Human Health
- Goal 8. Demonstrate Leadership on Reducing Greenhouse Gas Emissions
- Goal 9. Ensure Equity

# **2018 RTO Strategy Performance Measures** and Targets

The following table outlines the 2018 RTO Strategy performance measures and targets, which provide an incremental approach for reaching regional goals. Each RTO program goal is divided into objectives. The objectives identify specific steps with measurable outcomes, which guide future policy and investment decisions. A rationale for each objective explains why this is an important part of the 2018 RTO Strategy. Each objective has targets and their corresponding performance measures. Performance measures track the progress toward meeting targets. As the program contributes to meeting each target, the region gets closer to realizing its long-term goals for equity, sustainability, economic vitality, and livability.

The **Climate Smart Strategy** is a regional strategy that responds to a state mandate for a 29 percent reduction in per capita greenhouse gas (GHG) emissions from cars and small trucks by 2035. Key recommendations related to the RTO program include:

- Implement adopted local and regional land use plans
- Make transit convenient, frequent, accessible, and affordable
- Make biking and walking safe and convenient
- Make streets and highways safe, reliable, and connected
- Use technology to actively manage the transportation system
- Provide information and incentives to expand the use of travel options

The RTO program conducts a program evaluation every two years to measure effectiveness of program investments and to track overall progress towards regional goals. The data for this analysis is collected through several survey instruments:

- The **Employee Commute Options (ECO) survey** is a state-mandated requirement for large employers (over 100 employees at a work site) to monitor the progress of commute options in encouraging employees to reduce their SOV trips to the work site.
- The **Oregon Department of Transportation (ODOT)'s annual participant survey** provides a snapshot of travel options participants by documenting mode split, travel options used, engagement, and satisfaction with travel options program services and interest in using travel options. The survey will also provide a "stage of change" analysis that gauges participants' stage of readiness. The survey can also be customized to each provider.
- The **State Travel Options (TO) Awareness Survey** is a statewide survey administered by ODOT via mail and online that studies the general population's attitudes towards travel options.
- Metro's Regional Travel Options and Awareness Survey tracks awareness of Metro's RTO
  programs, measures satisfaction with regional travel options, and examines traveler
  information tools, and commuter resources. The report also identifies key target audiences to
  help streamline RTO marketing efforts.
- **Metro RTO grantees survey** the populations reached through the grant activities and outreach, using measures from the Multiple Accounts Evaluation framework (see page 29).

## **Table 3. Performance Measures and Targets**

## **GOAL 1: Reduce Vehicle Miles Traveled**

Performance Measure	Baseline	2028 Target	Data Collection Method
Non-Single Occupancy Vehicle (SOV) commute rate for communities participating in RTO- funded activities	33.7% (2015-2016 biennium)	40% by 2028	ECO data, Individualized Marketing Campaign results, local implementation results
Vehicle Miles Reduced (VMR) for communities participating in RTO- funded activities	47 million vehicle miles traveled (VMT) reduced per year (2015-2016 biennium)	To be calculated	ECO data, Individualized Marketing Campaign results, local implementation results

# **GOAL 2: Expand the RTO Program to Effectively Reach Existing and New Audiences**

Performance Measure	Baseline	2028 Target	<b>Data Collection Method</b>
Awareness of travel options and participation in RTO-funded activities	Commuter programs engage with 250,000 employees; other data to be calculated	To be calculated	ODOT Travel Options Needs and Issues survey (future), ODOT Annual Participant Survey, State TO Awareness Survey, RTO Travel and Awareness Survey
Partners' placement on the Capability Matrix	Partner assessment to be developed using the Capability Matrix	To be calculated	RTO partners reporting
Percent of RTO investments targeted to communities of color, older adults, and/or people with disabilities	To be collected	To be calculated	RTO records
Identified barriers for communities of color, older adults, and/or people with disabilities reduced	To be collected	3-5 targets identified and reduced	ODOT Travel Options Needs and Issues survey (future), ODOT Annual Participant Survey, State TO Awareness Survey

# **GOAL 3: Implement a Regional Safe Routes to School Program**

Performance Measure	Baseline	2028 Target	<b>Data Collection Method</b>
Non-SOV school commute mode share for schools participating in RTO-funded activities	To be collected	To be calculated	Parent surveys and student hand tallies collected by local partners
Number of jurisdictions or school districts with formalized SRTS programs	8 jurisdictions or school districts have a SRTS coordinator	All jurisdictions or school districts have or work with a SRTS coordinator	Local SRTS Coordinator reporting

Number of SRTS Coordinator positions in the region	8 SRTS coordinators in 2017	All districts have access to a coordinator (may not be housed at the district)	SRTS Coordinator reporting
Reach of SRTS programming (number of students involved in SRTS activities)	To be collected	To be calculated	SRTS Coordinator or grantee reporting

# **GOAL 4: Measure Progress, Evaluate Impacts, and Continually Improve the Program**

Performance Measure	Baseline	2028 Target	<b>Data Collection Method</b>
Metro, or Metro and grantee, agree to measure one or more indicators per project in context of project goals and funding	26 grantees (70%) collect measurable data that addresses goals	All projects include measures that address goals	Measures and indicators defined in RTO Multiple Accounts Evaluation
Measure context and trends to inform strategic approaches for the RTO program	Survey a regionally- representative sample every two years	Survey a regionally- representative sample every two years to track increase in the percentage of grants used to mature the capability of partners based on previous evaluation	Survey of regional population with context data



### **SECTION 3. PROGRAM STRUCTURE**

The RTO program reaches individuals throughout the Portland metro region through Metro and partner efforts, including counties, cities, Transportation Management Associations (TMAs), colleges, and universities, school districts, community-based organizations, TriMet, and others.

# **Fiscal Management**

Historically, about half of the total RTO program funds were made available to local partners as competitive grants or small sponsorships to implement specific programs and projects. Almost a quarter of the budget had been set aside for employer-based outreach, via TriMet and SMART, and about a quarter had been budgeted for staffing the planning, evaluation, and grant program support, including managing the Collaborative Marketing Group, partner sponsorships, purchasing materials, and services (see Figure 7).

The RTO Strategy Update recommends altering Metro's existing method of allocating RTO funding to partners since adoption of the 2012-17 RTO Strategic Plan, as outlined in this section.



### What we heard from partners:

- Metro staff support and technical assistance were vital for partners' ability to deliver successful projects
- The biennial grant timeline hindered partners' ability to develop and establish long-term, comprehensive programs
- The competitive grant structure made partners' fiscal planning and staff hiring difficult

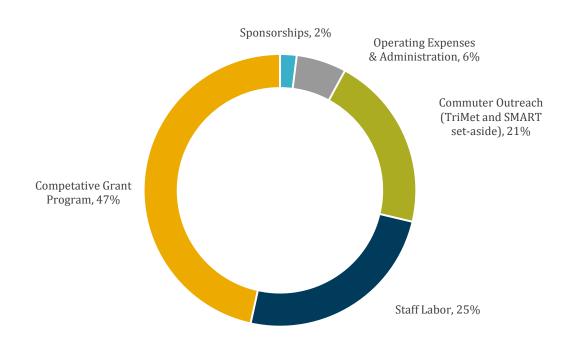


Figure 7. Breakdown of RTO Costs, 2017-2018 Fiscal Year

# **Metro's Program Management and Oversight**

The RTO program has historically operated with minimal staff support for the many activities delivered and supported throughout the region, with 3.75 full-time equivalent staff (divided among seven individuals).

Metro will continue to support partners and work towards RTO program goals by:

- Coordinating RTO activities, including grant management, project scope of work and Request for Proposal development, project management, troubleshooting, reporting, survey research, and evaluation
- Regularly conducting a Strategy update
- Providing education and support for partners through the Collaborative Marketing Group regular meetings, special workshops and opportunities, sponsorships, and regular communications
- Developing and implementing marketing programs with partners
- Conducting a biannual evaluation of the overall RTO program and the individual grantees' projects.



## What we heard from partners:

Key takeaways from the stakeholder engagement related to administration and oversight include:

- The RTO program is well-known among partners who work on transportation issues
- The RTO supports diverse projects that serve many communities and needs throughout the region
- It can be hard for partners to know how to engage with the RTO program efficiently and effectively
- Communities outside the city centers do not always feel included, including smaller and more suburban communities
- Communities of color, older adults, youth, and people with disabilities are less aware of RTO resources



Based on stakeholder feedback and the recommendations in this Strategy, expanded Metro staff capacity could better support existing and new partners and help achieve targeted outcomes.

# **Project Implementation**

The RTO program supports a variety of projects that seek to shift trips away from driving alone and that support travel options including walking, biking, transit use, and carpooling, as summarized in Table 4. Metro supports these types of projects through grant funding, as well as through sponsorships and technical assistance. This categorization is a slightly modified way of defining the types of projects eligible for funding, but it does not change the specific types of projects that are eligible or likely to be funded.

**Table 4. 2018 RTO Project Categories** 

Category	Likely partners	Needs addressed
Commuter-based services:  Programs that shift commute travel behaviors to non-single occupancy vehicles (SOV) modes through direct marketing and educational outreach to employees or through employers	<ul> <li>Transit operators</li> <li>Transportation Management Associations (TMAs)</li> <li>Colleges &amp; universities</li> <li>Cities with large employment bases</li> <li>Business organizations</li> <li>Private sector partners (working with eligible partners)</li> </ul>	<ul> <li>Congestion</li> <li>Air quality</li> <li>Parking shortages</li> <li>Access to jobs</li> <li>Lack of transit</li> <li>Last-mile connectivity</li> <li>Cost of driving</li> </ul>
Community-based services: Programs that shift travel behaviors away from SOV use for non-commute travel through community-based programs, events and activities	<ul><li>Cities</li><li>CBOs</li><li>Counties</li><li>TMAs</li></ul>	<ul> <li>Safety</li> <li>Health</li> <li>Air quality</li> <li>Land use</li> <li>Active Transportation</li> <li>Equity reach</li> </ul>
Safe Routes to School: Programs that shift school travel to non-SOV trips to K-12 school schools	<ul><li>School districts</li><li>Cities</li><li>Counties</li><li>CBOs</li></ul>	<ul> <li>Safety</li> <li>Health</li> <li>Air quality</li> <li>Land use</li> <li>Active Transportation</li> <li>Equity reach</li> </ul>
Traveler information & services:  Programs/projects that create new sources of information to help people become aware of and use non-SOV modes (includes light infrastructure such as bike parking and wayfinding signage)	<ul> <li>TriMet (technology, bike parking)</li> <li>SMART</li> <li>Cities</li> <li>Counties</li> <li>TMAs</li> <li>Colleges/universities</li> <li>Private sector partners</li> </ul>	<ul> <li>Wayfinding</li> <li>End-of-trip/bike parking</li> <li>Incentives</li> <li>Innovations that improve access &amp; reach</li> </ul>
Planning:  Development of local approach to implementing RTO programs. Can be component of a Transportation System Plan, or provide further strategic guidance	<ul><li>Cities</li><li>Counties</li></ul>	<ul> <li>Defines a specific approach to how to implement RTO programs. Unique to local needs/priorities</li> </ul>

Based on feedback and public comment, and a shift in policy direction to reach communities of color, older adults, youth, and people with disabilities, starting in the 2019 RTO cycle, the Metro RTO program will move away from the competitive grant model that has been the means of funding distribution to program partners, in favor of a distribution methodology intended to achieve the updated goals and objectives of the 2018 RTO Strategy.

This change will enable Metro to curate RTO activities, enabling staff to work directly with partners and craft activities to achieve the RTO Strategy. It also can help leverage and build on relationships between current and new partners, to reach new audiences.

### **Local Implementation**

For the past several Metro RTO funding cycles, most of the money awarded has gone to a core group of partner organizations, which engage with the RTO over multiple years. These partners generally consider RTO work as being central to their mission and are highly experienced and successful at delivering RTO programs. As such, their work provides the majority of the regional program's VMT reduction and other program metrics.

Metro's current system of funding its partners presents several challenges to program performance. The existing project selection criteria do not recognize past performance and outcomes in determining future funding awards. This results in uncertainty for partners with regards to funding availability and can result in good efforts not being sustained. The current two-year funding cycle often does not allow for sufficient time to develop, grow and measure project success and staff institutional memory before the time to apply for new funding has arrived. Also, there are certain historical precedents whereby transit partners (TriMet and SMART) receive annual funding allocations outside the competitive process.



The next phase of the RTO program will shift away from strictly awarding competitive grants, which have served a limited number of recurring partners and communities that already engage in travel options work.

In order to engage with new and different audiences, Metro will begin directly providing resources to communities, agencies, and partners based on need, previous successful history with the RTO program, potential outcomes, and alignment with Metro's equity goals.

Local implementation funding provides more flexibility to communities and partners to implement programs and projects that meet the RTO program objectives. This enables Metro to assist partners with scope of work development and refinement, focus on tactics with proven effectiveness, and further invest in successful strategies. Local implementation funding can serve more communities by requiring a local match or gap funding to fully support a paid position. Metro will allocate this funding according to factors laid out in Section 5 Implementation.

Metro is also proposing a shift to a three-year funding cycle, as opposed to the current two-year model. Partners will benefit from expanded funding commitments that allow them to make

longer-term commitments to staffing and budgets. This change also reduces the workload on Metro staff by lengthening the amount of time between funding allocation processes.

With the implementation of these recommendations, TPAC should take on a more significant oversight role with regards to funding allocated to core partners to ensure program performance goals are being met and continued funding allocations are warranted, and to evaluate whether or not this method of funding allocation is meeting the region's goals and objectives.

Further work to identify core partners and establish an updated funding allocation methodology will be necessary upon adoption of the 2018 RTO Strategy. Staff will work with TPAC to develop an updated methodology.

## **Innovation Support**

While local implementation funding has a clear focus on activities with proven effectiveness, measuring, and reporting outcomes, it is also important to offer an avenue to test new ideas and technologies. Innovation support will focus on technology partnerships, equity outreach, and new techniques for marketing travel options for adults and youth. This support could take the form of discretionary spending, a completive process, or pilot projects.

Innovation support will enable Metro to support technology-based public-private partnerships. With fast-changing technology, urban growth, and increase in travel demands, Metro will seek new ways of investing in technology that supports the RTO goals. Innovation support promotes new technologies by testing new innovations, exploring partnerships, developing business models, and investigating new technical capabilities, while also evaluating projects.

### **Planning Support**

As a key step in implementing RTO programs around the region, planning activities will continue to be supported with RTO funding. Identifying a local strategy that reflects community needs regarding travel options provides a foundation for developing local programs to meet those needs. Local RTO plans can take several forms as warranted, ranging from enhanced guidance within a jurisdiction's Transportation System Plan (TSP), to creating a separate, more detailed topic plan.

### **Sponsorships**

RTO sponsorships provide ancillary support to events, initiatives, and programs, and provide Metro and partners with strategic marketing or outreach opportunities. Sponsorships provide small funding to partner organizations for specific activities or events. Eligible organizations include non-profits, local governments, and educational institutions within the Metro boundary.

Past sponsorship awards have funded:

- Events that promote or educate residents about travel options
- Printing support for maps and educations materials

- Transportation safety tools, such as lights, helmets, and bike locks
- Light infrastructure, such as bike shelters, bike fix it stations, or bike parking

## **Scholarships**

The new RTO scholarship program will provide small funding awards to community organizations staff members to attend state and national professional development opportunities to build capacity and deepen partners' ability to conduct outreach. Scholarship awards will be based on need and available budget.

# **Travel Options Marketing Coordination**

The Collaborative Marketing Group (CMG) is the marketing, outreach, professional development, and research group for the RTO program. The group started as a subcommittee of Metro's TPAC over a decade ago. Since then, the group has expanded its focus from reducing commute trips to reducing single-occupancy-vehicle travel across many different types of trips. The group now serves as a regional forum to provide partners with marketing tools for communicating travel options messages and evaluating programs. Regular meetings bring partners together to learn from each other, access resources, and grow the regional RTO network.

The group focuses on and provides support for the following marketing tactics:

- Marketing support, including individualized marketing campaigns
- Advertising
- Written and visual online content
- Shared travel resources
- Contests and challenges
- Printed marketing materials



## What we heard from partners:

The key strengths of the Collaborative Marketing Group (CMG) are:

- Its ability to reach a wide audience with marketing campaigns and boost partner communications to reach a wider network
- Its role to curate research and best practices so that partners can easily adopt cutting-edge marketing strategies with a proven behavior change track record

The CMG could further support partners by:

- Providing data, maps, translation services, graphic design support, material templates, and additional trainings
- Facilitating partnerships and relationships throughout the region

Based on workshop feedback, current participants in the CMG value the opportunities and materials that the CMG provides. Organizations and jurisdictions currently managing an RTO grant are the most frequent participants. Interviews with partners indicated that community-based groups and jurisdictions need additional support and resources in order to participate in CMG activities and work on travel options projects.

As the CMG evolves, the group will further expand to include other regional community-based organizations and groups for travel options promotion. As shown in Figure 8, organizations and groups can participate on many levels to effectively build capacity build to change regional travel behaviors.

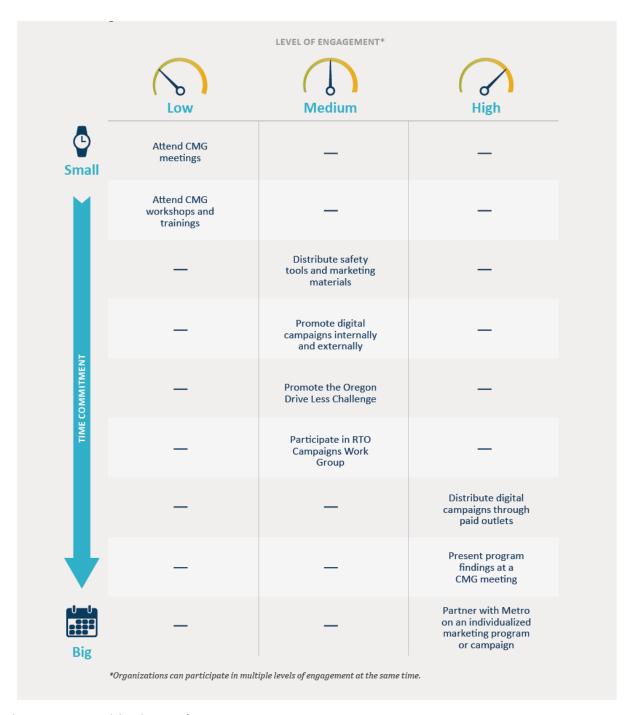


Figure 8. CMG Participation Levels

### **Evaluation and Measurement**

RTO program staff uses the holistic Multiple Account Evaluation (MAE) Framework biennially to evaluate the RTO program as a whole. The MAE is a partner organization-informed evaluation tool that is customized to align with the RTO program's goals and objectives, as well as regional policy objectives. The MAE was an expansion of the evaluation process to include broader and longer-term changes enabled by RTO strategic planning, such as equity benefits, in addition to direct operational elements of the program, such as auto trips reduced.

The MAE process evaluates each project based on 18 indicators across five accounts:

- **Environment** The project aids in enhancing and protecting the natural assets and environment of the region by reducing pollutants and consumption of energy and non-renewable resources.
- **Equity and Health** The project promotes equity and health benefits by creating opportunities for greater accessibility and use of healthier travel options for communities of color.
- **Economy** The project contributes to the region's economic vitality by promoting low cost travel options and the efficient use of land.
- **Efficiency** The project enables the transportation system to be used more efficiently through increased use of travel options and is run in an effective and efficient manner.
- **Engagement** The project raises awareness of, and participation in travel options resources and events among residents, employers, and other community members to use travel options and travel options resources and services more frequently.

The MAE is a way of collecting all applicable data from all organizations funded through RTO to indicate the project successes and evaluating the RTO program as a whole. Instead of relying exclusively on measured vehicle miles reduced, the MAE highlights a variety of types of project success. Organizations select which indicators and accounts apply to their project and report on those outcomes. Levels of available data vary between different projects, based on the partner's capability and level of funding provided.

# **Safe Routes to School Implementation**

Regional coordination of SRTS programs will leverage local SRTS work around the region by providing opportunities for practitioners, school districts, public health officials, city staff, and transportation agencies to learn from each other and build on each other's experiences.

### Regional

**SRTS Coordination** 

RTO provides a space, structure, and support for an ongoing SRTS Task Force, which brings SRTS practitioners together on a regular basis to share their experiences, talk through challenges, celebrate successes, and discuss opportunities for expanding the reach of SRTS.

Elements of regional SRTS coordination include:

- Hire a SRTS staff person at Metro (0.5 FTE) with third-party contracted support to coordinate SRTS work in the region, support local efforts, and represent the region at the state level
- Host region-wide meetings to bring together practitioners and potentially students to learn from each other, and to identify opportunities for partnering through shared resources, regionally coordinated programs or events, or other opportunities to make the best use of SRTS funding
- Provide technical assistance for local efforts (see following section).

The combination of Metro staff and a third-party contractor provides the ideal balancing of regional knowledge and Metro-based support with technical expertise and local, practitioner-level knowledge. This provides the flexibility to develop program materials and implementation guidance in the early years, and focus on local program delivery (via counties, cities, and school districts) in later years. The outreach via region-wide meetings and other opportunities is crucial for a successful program, to facilitate local relationships between cities and school districts that have overlapping boundaries.

## **Program Development and Regional Technical Assistance**

Regional technical assistance includes work with local jurisdictions and community-based organizations to help prepare funding applications to fund planning efforts, walk audits, infrastructure improvements, and non-infrastructure programs and coordinators. Technical assistance also includes training materials and hosted trainings to build local capacity for administering programs, support for data collection and evaluation, and marketing and communications support.

### **Build Local Capacity**

A regional SRTS program can create template materials, including curriculum, outreach materials, and guidebooks, and can provide trainings to help local programs understand the toolkit of SRTS activities. A website of existing local and best practice SRTS resources could be shared among local jurisdictions and organizations seeking to develop a SRTS plan, conduct walk audits, seek guidance on liability concerns, or establish a SRTS program.

#### Prioritize Equity in Programs and Funding

Metro should establish and prioritize equity-focused criteria in Metro funding requirements and program outreach activities to ensure the program reaches youth from communities of color and who have disabilities. Metro can provide data and work with local jurisdictions and community-based organizations to help prepare funding applications to fund planning efforts, walk audits, coordinator positions, infrastructure improvements and non-infrastructure programs. Assistance should be focused on schools with an identified equity need to promote a fairer distribution of resources.

### **Translation and Interpretation**

SRTS concepts should be translated accurately, consistently, and culturally (rather than word-forword) throughout the region, which can be achieved by having a central resource providing these translations. Interpretation services should be provided to all programs and outreach events.

### Evaluation, Data, and GIS

With the new dedicated funding for SRTS, the RTO program will expand the MAE Framework with metrics that specifically address school travel, outreach, and program development. Evaluation of SRTS projects typically rely on parent surveys and student hand tallies that collect data about families' travel modes as well as parent's concerns about walking and biking. Metro should provide guidance for consistent SRTS data collection and reporting throughout the region, enabling local programs to quickly and efficiently collect data, adapt their programs, and report back to the public. A regional SRTS program could also provide support to jurisdictions to collect data or coordinate travel surveys. SRTS program evaluation should take into consideration slower, more incremental mode shift changes, and where possible integrate qualitative data and success stories about building momentum, establishing relationships and partnerships, and developing a network of school, parent, and community partners who will support and host events.

A regional SRTS program should provide centralized data collection resources, such as materials and training for administering hand tallies and parent surveys, as well as a methodology for tracking events and participation in activities at schools. This would also include an online repository and interactive mapping of the GIS, demographic, and school participation data collected in the SRTS Framework, and would provide support for grant-writing and reporting needs. A regional SRTS program could also provide support to jurisdictions, schools, and organizations to create GIS-based maps for use in SRTS outreach and program initiatives.

## Outreach, Leadership, and Storytelling

Metro should provide support for marketing, outreach, and communications to tell the story of SRTS successes in the region, ensuring audiences include media, elected officials, and the broader public. This could include producing an annual or bi-annual report on the status of SRTS in the region, which would provide background about SRTS resources and progress of the regional program, and promote the program to elected officials and the general public. A greater emphasis should be placed on the development of stories from those affected by the Metro funding program. A youth leadership/ambassador program could be established as an element of the program (e.g., JPACT student presentation).

#### **Provide Access to Regional Materials**

A regional SRTS program could provide access to infrequently needed materials, equipment, and opportunities. On-bike education requires equipment and space for a small portion of the year. To ensure all students can participate, acknowledging many youth do not own bicycles, Metro could make bike fleets and trailers available, or establish a mini-grant program for these types of

program resources. Other resources such as a traffic garden or incentives for implementation could be made available to regional partners.

## **Direct Program Delivery**

Direct program delivery by local agencies and organizations builds partners' capacity to conduct travel options work can be structured in a way that allocates RTO resources to prioritize programs that benefit youth from communities of color and who have disabilities and encourages innovation and new technologies to increase access to travel options. Through a simplified competitive process, direct program delivery will provide resources to communities, agencies, and partners based on need, potential outcomes, and alignment with equity goals.

Contracted technical assistance with community-based organizations will allow for support of funding via one-stop access to resources such as pedestrian/bicycle traffic safety educators and grant-writing assistance for projects that address equity needs.

There are three types of direct program delivery categories for SRTS funding:

- Local Pass-Through Funding (SRTS program funding): This funding supports community-based activities that connect youth to education and encouragement opportunities related to school travel. This funding supports those communities already committed to investing in SRTS programs and/or infrastructure projects at schools, based on equity need, past performance, and demonstrated capability.
- Innovation Funding (SRTS establishment and innovation): This funding supports small-scale, innovative, or early-stage concepts. Categories include technology, new partners, pilot ideas, and those project ideas with a high potential equity impact. This funding may be requested by partners or Metro staff and will offer a smaller funding amount with additional technical assistance and support. In this category, it is likely projects will not initially obtain similar VMT reductions, as other fully funded programs, but they provide the opportunity to test ideas, bring on new partners not already working on SRTS and to generate potential greater future ROI.
- **School Site Improvements** (SRTS enhancement funding): This funding supports current or past program grants, providing funding for items that assist youth traveling by transit, foot, or bicycle to and from school, such as bicycle parking, wayfinding signage, and street markings at or near schools.

#### Roles of Metro, Counties, Cities, Districts, and others in Safe Routes to School Programs

A coordinated, comprehensive SRTS strategy for the region contributes to the region's desired livability, equity, economic, safety, and sustainability outcomes, as well as public health goals. While ongoing SRTS efforts focus on transportation and behaviors at individual schools and school districts, a regional approach for SRTS can better coordinate efforts, establish best practices, and reduce administration and program development costs.

#### Metro can support SRTS by:

#### **Regional SRTS Coordination**

- Hire SRTS staff
- Host region-wide meetings
- Coordinate efforts between jurisdictions and school districts

# Program Development and Regional Technical Assistance

- Build local capacity
- Prioritize equity in programs and funding
- Offer translation and interpretation
- Support evaluation, data, and GIS
- Provide assistance and resources for outreach, leadership, and storytelling
- Provide access to regional materials and equipment

#### Direct Program Delivery

- Local pass-through funding to counties, cities, school districts, health departments, or CBOs
- Innovation funding
- School site improvements

## Counties and Cities can support SRTS by:

#### **SRTS** Coordination

- Adding a SRTS coordinator staff position
- Provide matching funds for SRTS coordinators working at a city, county, school district, or CBO
- Be an active participant or a convener of a SRTS Task Force
- Notify schools when a transportation project is in within ½ mile of an elementary school or one mile of a middle school

#### Program Development and Technical Assistance

- Seek funding and prioritize infrastructure projects around schools with a high percentage of students from communities of color or who have a disability
- Facilitate surveys and data collection and interpretation
- Generate projects for city, state, and federal SRTS infrastructure projects
- Develop a pilot program to promote safety and increase compliance with traffic laws near schools
- Direct program delivery
- Provide pass-through funding to schools and CBOs

# School Districts can support SRTS by:

#### **SRTS** Coordination

- House a SRTS coordinator on staff
- Be an active participant in or convene a SRTS Task Force

#### Program Development and Technical Assistance

- Provide information to cities or counties about infrastructure safety needs around schools
- Encourage teachers to walk and bike for field trips and provide teachers and staff with a how-to guide for holding this type of field trip
- Direct program delivery
- Implement school district-wide SRTS activities and support individual school's efforts

# Other community-based organizations can support SRTS by:

#### **SRTS** Coordination

- Work with school districts and cities/counties and house a SRTS coordinator on staff
- Be an active participant or a convener of a SRTS Task Force

### Program Development and Technical Assistance

- Support SRTS efforts by contributing data, translation/interpretation, communications, community outreach expertise, or other specialties
- Direct program delivery
- Implement SRTS activities and support individual school's efforts



# **SECTION 4. STRATEGIES AND ACTIONS**

# **Goals and Actions**

The following goals, objectives, and actions guide Metro for the next ten years. RTO will follow future RTP policy during the ten-year timeframe of this RTO Strategy, which may result in changes to some of the goals and implementation efforts.

Table 5 lists goals, objectives, and actions that guide the Metro RTO program to make progress toward the established vision.

**Table 5. RTO Program Actions** 

Action							
Item#	Actions	Lead	Partners				
GOAL 1: REDUCE VEHICLE MILES TRAVELED							
Objectiv	e 1.1: Shift trips to non-single-occupancy vehicle modes.						
a.	Invest in employer-based outreach projects in proportion to potential for reducing VMT, partners' capacity and readiness, and equity considerations.	Partners	Transit operators Transportation Management Associations Colleges & universities Cities with large employment bases Private sector partners				
b.	Invest in community-based outreach projects in proportion to partners' capacity, past performance in reducing VMT, readiness for project delivery, and community need.	Metro	Cities Counties Colleges & universities Large employers				
C.	Provide funding for new travel options in the form of small infrastructure projects that promote and support multi-modal trips.	Metro	Cities Counties Colleges & universities Large employers				
GOAL 2:	BUILD PARTNERS' CAPACITY TO CONDUCT TRAVEL OPTIONS	WORK					
Objectiv	e 2.1: Build partners' travel options capacity and expertise	regionally.					
a.	Continue hosting the RTO Collaborative Marketing Group to share best practices and lessons learned between practitioners.	RTO Collaborative Marketing Group	All partners				
b.	Develop marketing and outreach materials targeted to employers (making the business case) and employees for partners to use to promote non-single-occupancy vehicle modes.	Metro Collaborative Marketing Group Contractors	Transit operators Transportation Management Agencies Colleges & universities Cities with large employment bases				

Action			
Item#	Actions	Lead	Partners
C.	Develop marketing and outreach campaigns, including individualized marketing, in partnership with communities, targeted at community-based travel option education, new residents, or other identified transition (such as retirement or other life-stages).	RTO Collaborative Marketing Group Contractors	Cities Counties Colleges & universities Large employers Community-Based Organizations
d.	Support partners attending and participating in the RTO Collaborative Marketing Group, including encouraging participation from new partners, providing onboarding support, offering scholarships for training opportunities and supporting partner marketing efforts.	RTO Collaborative Marketing Group Contractors	Cities, counties, and community-based organizations with little previous travel options experience or capacity
e.	Provide technical assistance and resources to assist partners in advancing along the capability index.	Metro Contractors	All partners
Objective	2.2: Allocate RTO resources in a way that prioritizes commu	unities of color, o	lder adults, youth, and
people w	ith disabilities.		
a.	Strategically invest in partners, programs, and continuing education to reach communities of color and other new audiences including people with lower incomes, older adults, youths and people with disabilities, and other historically-marginalized communities.	Metro	Cities Counties Transportation Management Agencies Colleges & universities Community-Based Organizations Contractors
b.	Support small innovative projects to test new ideas for reaching communities of color and other historically-marginalized communities with travel options marketing and information.	Metro	Community-Based Organizations Transportation Management Agencies
C.	Provide information about ways to get involved in the RTO program targeted towards organizations that focus on reaching target communities, regardless of whether they have a transportation focus.	Metro	Community-Based Organizations
d.	Provide translation and interpretation services to partners for use in their program, and advise on culturally-competent outreach.	Metro	Community-Based Organizations
Objective	2.3: Encourage innovation and new technology to increase	access to travel o	ptions.
a.	Increase access to and awareness of new technologies by hosting forums for private sector potential partners to showcase opportunities in the region and make connections between groups.	RTO Collaborative Marketing Group	Cities Counties Transportation Management Agencies Colleges & universities Technology companies
b.	Make traveler information available to encourage private companies to better integrate travel options for users.	Metro	Cities Counties Transportation Management Agencies Colleges & universities Technology companies

Action			
Item#	Actions	Lead	Partners
C.	Pilot applications of new technologies for modes that reduce VMT (e.g., dynamic routing or enhanced traveler information capabilities for shuttles).	Metro	Transit operators Technology companies Ride share companies
Objectiv	e 2.4: Coordinate with State and local partners in planning f	or travel optio	ns work.
a.	Link RTO efforts to goals outlined in the Metro Regional Transportation Plan (RTP).	Metro	RTO staff
b.	Coordinate with ODOT on commute option programs.	Metro	ODOT
C.	Support local planning work to better integrate travel options into Transportation System Plans, policies, and other local transportation decision-making.	Metro	Cities Counties
d.	Work with local jurisdictions, businesses, and partners to build local political and staff support and understanding for transportation demand management.	Metro	Cities Counties Transit operators Transportation Management Agencies Colleges & universities Private sector partners

# Action

Item # Actions Lead Partners

Actions	Lead	Partners
MPLEMENT A REGIONAL SAFE ROUTES TO SCHOOL PROGRAM	/l	
3.1: Provide regional coordination and program developme	ent to support Sa	fe Routes to School
	Metro Safe	Cities
· · · · · · · · · · · · · · · · · · ·		Counties
		School Districts
		Community-Based
· · · · · · · · · · · · · · · · · · ·		Organizations
		Cities
		Counties
		School Districts
opportunities, and best practices with practitioners.		
		Community-Based
Use the Metre Safe Boutes to School Framework equity		Organizations Cities
		Counties
		School Districts
other resource to identified underserved schools.		
		Community-Based Organizations
	Contractors	=
Provide regional manning and CIS support for less! Safe	Matra Cafa	Metro GIS staff Cities
		Counties
		School Districts
		Community-Based Organizations
	Contractors	Metro GIS staff
	Motro Cafo	Cities
		Counties
		School Districts
outreach opportunities.		SCHOOL DISTRICTS
•		Cities
		Counties
		School Districts
practitioners on data collection and evaluation.		Community-Based
		Organizations
	artners in delive	ring Safe Routes to
ogramming.		
Work with County and City partners to plan for Safe	Metro Safe	Cities
Routes to School programs and coordinate across	Routes to	Counties
jurisdictional and school district boundaries.	School	School Districts
	coordinator	SRTS coordinators
	Contractors	
Allocate funding to local partners based on capability	Metro	Cities
and the established need for Safe Routes to School		Counties
services, based on the Metro Safe Routes to School		School Districts
Framework equity analysis.		Community-Based
		Organizations
	Allocate funding to local partners based on capability and the established needs for School programs.  Provide regional coordination and program developmed roughout the region.  Provide technical assistance such as program development and strategy, interjurisdictional coordination, and other resources to assist county, city, school district, and other partners conducting local Safe Routes to School activities.  Host periodic Safe Routes to School meetings to share resources, information about policies and funding opportunities, and best practices with practitioners.  Use the Metro Safe Routes to School Framework equity analysis to prioritize funding, technical assistance, and other resource to identified underserved schools.  Provide regional mapping and GIS support for local Safe Routes to School efforts, such as mapping previously-identified school projects, identifying high crash corridors and other barriers near schools, and designating recommended walking and biking routes to schools.  Provide planning support to integrate education work into engineering and planning activities to leverage outreach opportunities.  Establish a consistent data collection strategy for Safe Routes to School throughout the region, develop resources to easily collect needed data, and train practitioners on data collection and evaluation.  2.2.: Support local jurisdictions, school districts, and other pogramming.  Work with County and City partners to plan for Safe Routes to School programs and coordinate across jurisdictional and school district boundaries.  Allocate funding to local partners based on capability and the established need for Safe Routes to School services, based on the Metro Safe Routes to School	### PRINCE TO SCHOOL PROGRAM  2.1: Provide regional coordination and program development to support Saroughout the region.  Provide technical assistance such as program development and strategy, interjurisdictional coordination, and other resources to assist county, city, school district, and other partners conducting local Safe Routes to School activities.  Host periodic Safe Routes to School meetings to share resources, information about policies and funding opportunities, and best practices with practitioners.  Use the Metro Safe Routes to School Framework equity analysis to prioritize funding, technical assistance, and other resource to identified underserved schools.  Provide regional mapping and GIS support for local Safe Routes to School coordinator Contractors  Provide regional mapping and GIS support for local Safe Routes to School efforts, such as mapping previously-identified school projects, identifying high crash corridors and other barriers near schools, and designating recommended walking and biking routes to School coordinator designating recommended walking and biking routes to School provide planning support to integrate education work into engineering and planning activities to leverage outreach opportunities.  Establish a consistent data collection strategy for Safe Routes to School throughout the region, develop resources to easily collect needed data, and train practitioners on data collection and evaluation.  Establish a consistent data collection and evaluation.  Establish a Consistent data collection strategy for Safe Routes to School practitioners on data collection and evaluation.  Establish a consistent data collection and evaluation.  Establish a consistent data collection strategy for Safe Routes to School coordinator Contractors  Establish a consistent data collection strategy for Safe Routes to School coordinator Contractors  Establish a consistent data collection strategy for Safe Routes to School coordinator Contractors  Establish a consistent data collection strategy for Safe

Action			
Item#	Actions	Lead	Partners
c.	Support small innovative projects to test new ideas for	Metro	Cities
	shifting school commute modes.		Counties
			School Districts
			Community-Based
			Organizations
d.	Support small on-site school improvements, such as	Metro	School Districts
	signage, striping, and bike parking.		Cities
			Safe Routes to School
			coordinators
e.	Develop implementation resources such as guidebooks,	Metro Safe	Cities
	templates, curriculum, outreach materials, and trainings	Routes to	Counties
	for partners to use.	School	School Districts
		coordinator	Community-Based
		Contractors	Organizations
f.	Offer translation support for locally-produced materials	Metro	Cities
	and interpretation for events.		Counties
			School Districts
			Community-Based
			Organizations
g.	Develop toolkits and purchase incentives to support	Metro Safe	Cities
	local partners' hosting Safe Routes to School activities	Routes to	Counties
	and education/encouragement events.	School	School Districts
		coordinator	Community-Based
			Organizations
GOAL 4:	MEASURE PROGRESS, EVALUATE IMPACTS, AND CONTINUAL	LY IMPROVE THE I	PROGRAM
Objectiv	e 4.1: Evaluate RTO grants and funded programs to pursue a	a suite of RTO-fun	ded activities that
collective	ely achieve program-wide goals.		
a.	Continue using a variety of approved data to evaluate	Metro RTO	Funded partners
	how individual program components contribute to	evaluation	•
	overall program goals.	team	
b.	Provide increased technical assistance, templates, and	Metro RTO	Funded partners
	other support for data collection and reporting to	evaluation	. aaea pareners
	partner projects.	team	
	partiter projects.	Contractors	
С.	Continue the development of the MAE framework to	Metro RTO	Funded partners
·.	allow ongoing adaptation and alignment with regional	evaluation	. anaca partners
	issues and opportunities.	team	
	issues and opportunities.	Contractors	
d.	Pursue new technologies to collect better data on how	Metro RTO	Funded partners
u.	funded projects perform.	evaluation	Technology companies
	runded projects perioriii.		reclinology companies
		team	

#### **SECTION 5. IMPLEMENTATION**

In spring 2018, Metro staff will work with TPAC to develop a funding allocation methodology and work plans based on the direction provided in this Strategy update. The following principles provide guidance for finalizing funding levels and for selecting partner projects.

# **Funding Principles**

Funding allocations should be based on the potential for reducing vehicle miles traveled, partners' capability and readiness, equity needs in the community served, and partner readiness for implementing the activities. Projects that meet multiple of these criteria (i.e. projects in an area with high potential for VMT reduction and that serve equity needs) should be prioritized for funding.

## **Potential for Reducing Vehicle Miles Traveled**

As VMT reduction is the primary goal of the RTO program, funding should be prioritized to projects with the greatest likelihood of reducing SOV trips. Travel options programs have proven the most successful in locations that have good access to travel options, such as high-frequency transit and developed and well-connected pedestrian and bicycle networks. Figure 9 shows the existing drive-alone rate compared to access to transportation options. Focusing RTO investments on areas with high drive alone rates as well as high access to transportation options has the most potential for reducing SOV trips.

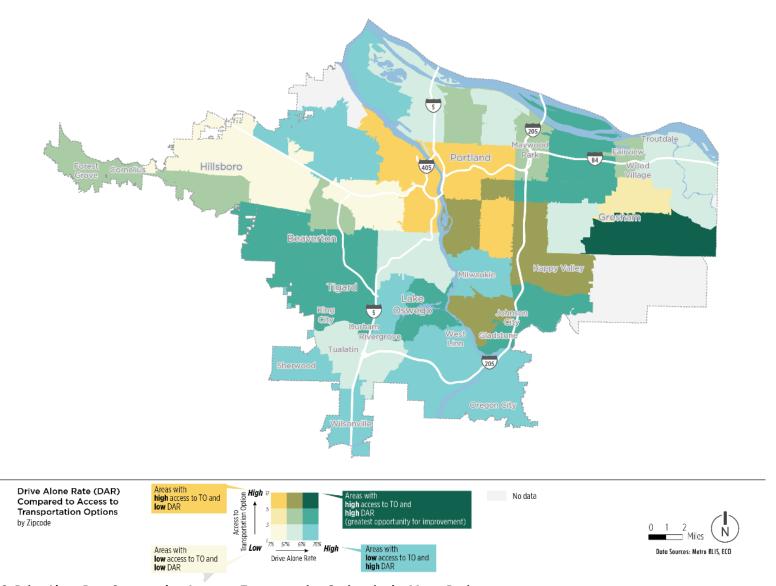


Figure 9. Drive Alone Rate Compared to Access to Transportation Options in the Metro Region

# Partners' Capability and Readiness for Implementing Travel Options

Metro strives to support partner agencies' capacity and growth through the RTO program. This Strategy recognizes that there is no "one size fits all" solution to integrating transportation demand management tools into an agency's practices and culture. However, best practices have been established to promote travel options as part of agencies' standard operating procedures, budgeting, and staffing plans.

Table 6 provides an index that partners can use to selfevaluate their capability and integration with regards to travel options work. A capability index brings together an approach to review common barriers to adoption. The frameworks allow for a rigorous common understanding and improvement of institutional issues that an agency faces on a continual and consistent basis.

A proposed alternative funding structure addresses past issues by providing funding to designated core

# RTO partners through a non-competitive basis. These core partners would be identified using the Travel Options Capability Index, a matrix partners can use to self-evaluate their capability and integration with regards to travel options work. Partners should be at Level 4 or above. For partners at Level 3 or below, a smaller pot of competitive funding would continue to be available to support their work and to potentially build their efforts to Level 4 standards and enable them to receive non-competitive funding.

Note that some communities experience funding and institutional barriers that may prohibit moving up along this index. Metro's role will be to assist partners and communities in deepening their work to support moving between levels.

In addition, this capability matrix may be less relevant to some partners, such as community-based organizations and school districts. When allocating funding and resources, Metro should also consider the organization's staffing capacity, prior obligations, relationships with the target community, and historic performance.

# **RTO Requirements for Public Agencies**

Public agencies operate under the policies of their respective
Transportation System Plans (TSPs). City and county TSPs are required to include
Transportation System Management and
Operations (TSMO) plans to improve the performance of existing transportation infrastructure within or through the city or county.

A TSMO plan must include transportation demand management (TDM) investments, such as individualized marketing programs, rideshare programs, and employer transportation programs. The RTO program provides support and funding to agencies so they can more fully plan and implement TDM programs.

**Table 6. Travel Options Capability Index** 

	1 – Unaware	2 – Exploratory	3 – Defined	4 – Adoptive	5 – Optimized
	Few or no RTO activities	Occasional, ad-hoc RTO activities	Basic level of RTO activities	Advanced level of RTO activities	High level of RTO activities
Maturity level	Partner has no awareness or understanding of RTO, or has no plans to begin local program. Efforts to reduce auto trips are not a part of their business model.	Local program is in exploratory stage. Partner is aware of RTO, and sees value in program engagement, but has not yet committed to ongoing efforts. Is interested in or may have already participated in RTO events primarily led by others.	Initial level of program development & implementation. Partner has made an ongoing commitment to conducting one or two RTO program activities annually.	Further level of program development & implementation. Partner has partially operationalized RTO activities. Has dedicated staff responsible for conducting multiple ongoing RTO program activities.	Fully developed and mature program. Partner has fully operationalized RTO activities. Has dedicated manager + staff supporting an array of RTO program activities.
	0.00 FTE	0.10-0.25 FTE	0.25-0.50 FTE	0.50-3.00 FTE	3.00 + FTE
Staffing level	No staff time dedicated to RTO activities	RTO activities are one of several duties performed by staff (in-house or contracted).	RTO activities comprise a significant portion of a staff person's time; is considered an important function of organization.	RTO activities comprise most or all of one or more staff person's time; is considered a core function of organization.	RTO activities comprise all of multiple staff person's duties, including; has dedicated organizational unit and manager
Local funding	No local or regional funding	Minimal level of local funding, required to pay staff and provide marketing and support event(s) or project.	Local funds provide match for RTO funds (~\$50K/yr), or RTO activities are 100% locally funded	Local funds provide match for RTO funds (\$50-100K/yr)	Local funds provide match for RTO funds (>\$100K/yr), plus additional local funding dedicated to program activities

	1 – Unaware	2 – Exploratory	3 – Defined	4 – Adoptive	5 – Optimized
	Few or no RTO activities	Occasional, ad-hoc RTO activities	Basic level of RTO activities	Advanced level of RTO activities	High level of RTO activities
Partnerships	No agency or NGO partners	Collaboration with partners is informal and predominantly ad hoc	Staff collaborate with key partners focused on transportation issues	Staff collaborate with a variety of partners, including non-transportation-focused NGOs	Multiple agency & NGO partnerships
Goals & objectives	None	Activities are informal, reactive, and not integrated into planning policy.	Official policy supports TO work but lacks specific details on implementation.	Policies support TO work with specific goals and actions.	Specific, documented strategic direction, aligned with local TSP, regional & state plans.
Evaluation & measurement	None	Minimal data collected, mainly qualitative	Qualitative & some quantitative data collected on most activities	Qualitative & quantitative data collected on all activities	Qualitative & quantitative data collected, analyzed and evaluated for all program activities
RTO partner status	None	May apply for sponsorship, attend CMG or other events occasionally	RTO funding recipient – applies for competitive funding on periodic basis	Core RTO partner – has agreed to performance metrics and other conditions in exchange for dedicated funding	Core RTO partner – has agreed to performance metrics and other conditions in exchange for dedicated funding.  Amount may be greater than Level 4 due to greater potential for ROI



# **Equity Considerations**

In addition to VMT reduction, Metro should focus funding on projects that address the barriers faced by communities of color, older adults, youth, and people with a disability. This Strategy identifies ways of making the program structure and resources more useful for community-based organizations, many of whom represent or work directly with communities of color, older adults, youth, and people with a disability. Some of these changes include the following:

- Create a specific, significant fund for projects that fulfill the equity goals and objectives, with options for smaller grants and a reduced administrative burden.
- Offer resources tailored for community-based organizations through the CMG, such as behavior change best practices, professional development opportunities, and outreach templates.
- Offer ways to participate in CMG and other RTO related meetings and workshops remotely.
- Continue the sponsorship program for non-profit organized events and activities that address Metro's RTO goals and objectives.
- Provide translation and interpretation to partners and advise on culturally-competent outreach.

# **Technology Principles**

Metro should create an innovation grant program in order to test partnerships with technology providers that have the potential for supporting travel options work throughout the region. The RTO program should use the following principles to promote technological innovation:

- **Fund deployment rather than development:** Focus on funding projects that encourage widespread use of helpful technologies. Development of new technology will be left to the private sector.
- **Provide data** so the RTO program can learn and adapt to changing circumstances.
- **Foster competition:** Projects should avoid giving preferential treatment to specific platforms and companies, unless through an open competitive process.

Public agencies and non-profits should lead the way for deploying technology around the region. The RTO program will support those groups and establish a way for them to partner with private companies.

# **Collaborative Marketing Group**

While the CMG plays an important role in the RTO program, there are opportunities to modify the existing structure to better meet the needs of a growing and changing region. Through the public engagement process included in the update of the RTO Strategy, partners provided ideas for potential improvements to the CMG.



Potential tactics to expand participation and encourage deeper partner involvement include:

- **Re-name** to more approachable, clear name
- Offer opportunities for partner organizations to conduct their own marketing campaigns and pilot projects with Metro support.
- Provide onboarding support for new members and information for why and how new organizations should get involved
- Offer a **variety of engagement options** particularly focused on organizations that serve target communities, but may lack a transportation-specific mission
- **Focus campaigns and resources on reaching target audiences**: communities of color, youth, older adults, and people with disabilities
- Look for opportunities to link marketing campaigns with infrastructure improvements
- Create a **Scholarship Fund** to support organizations with capacity challenges to attend professional development events such as conferences and workshops
- **Provide planning support** for developing TO strategies or integrating TO work into local TSPs.

# **Transition Plan**

The changes recommended in this strategy will require local partners to make adjustments to their existing programs and initiatives in order to implement the new RTO plan. New or revised elements of the Strategic Plan will be phased in over the next year, in order to make the transition as easy as possible for partners.

Next steps over the next one to three years of the RTO program include:

#### **Coordination and the Collaborative Marketing Group**

- Consider renaming the CMG to more clearly state the purpose of the group for new participants, which is to provide travel options education and resources to residents in the greater Portland metro region by building partners' capability and expertise.
- Pursue ways of encouraging new partners to engage with the CMG, such as new participant orientation, online webinars, professional development trainings, and promotional materials explaining the benefits of participation.

Work with partners to determine where they are on the capability matrix and where they
aspire to be, and to develop next steps for deepening partners' involvement in travel options
work.

#### **Local Implementation Support**

- Developing updated funding methodology and allocation process with TPAC.
- Host training and workshops to engage existing and new partners in revised local implementation funding process.
- Provide additional support to help partners develop scopes of work and project evaluation plans.



# **Implementing a Regional SRTS Program**

- Hire SRTS support staff or contractors to coordinate the regional program and develop program materials and resources.
- Convene a regional SRTS group, building off of the National Partnership for SRTS's bi-monthly
  Portland Regional Practitioner's meeting, which will provide guidance and local examples for
  regional program materials and resources development, as well as coordinating between cities
  and school districts that share boundaries.
- Provide technical assistance and support for consistent data collection and baseline measurement of school travel patterns and attitudes.
- Conduct outreach to school districts by highlighting local successes and explaining the benefits of getting involved in SRTS programming.
- Focus technical assistance in communities of color directly or through local programs.

#### Conclusion

The 2018 RTO Strategy defines a ten-year mission, goals, and objectives to coordinate, implement, and evaluate local partners' efforts that help achieve regional air quality, transportation, equity, and livability goals. To overcome challenges experienced in the past, and to form new partnerships to better reach new audiences, this Strategy re-envisions an RTO program that works collaboratively with local government agencies, school districts, community-based organizations, and the private sector.

This Strategy provides the guidance and approach to help Metro staff work with TPAC to define a program that is flexible and forward-thinking while attuned to the community's needs. Over the next ten years, this Strategy will guide Metro in working with community partners to create a more healthy and livable Portland region.

# **ATTACHEMENT A. GLOSSARY**

CMAQ Congestion Mitigation and Air Quality

CMG Collaborative Marketing Group
ECO Employee Commute Options
FTA Federal Transit Administration

IM Individualized Marketing

JPACT Joint Policy Advisory Committee on Transportation

MAE Multiple Account Evaluation
RFF Regional Flexible Funds

RTP Regional Transportation Plan

RTO Regional Travel Options
SOV Single Occupancy Vehicle

SRTS Safe Routes to School

STBG Surface Transportation Block Grant

TDM Transportation Demand Management

TPAC Transportation Policy Alternatives Committee

TMA Transportation Management Association

TO Travel Options

TSP Transportation System Plan

VMT Vehicle Miles Traveled



Clean air and clean water do not stop at city limits of county lines. Neither does the need for jobs, a thriving economy, and sustainable transportation and living choices for people and businesses in the region. Voters have asked Metro to help with the challenges and opportunities that affect the 25 cities and three counties in the Portland metropolitan area.

A regional approach simply makes sense when it comes to providing services, operating venues, and making decisions about how the region grows. Metro works with communities to support a resilient economy, keep nature close by and respond to a changing climate. Together, we're making a great place, now and for generations to come.

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