

Metro

*600 NE Grand Ave.
Portland, OR 97232-2736
oregonmetro.gov*



Metro

Minutes

Thursday, July 20, 2017

2:00 PM

Metro Regional Center, Council chamber

Council meeting

1. Call to Order and Roll Call

Council President Tom Hughes called the Metro Council meeting to order at 2:01 p.m.

Present: 7 - Council President Tom Hughes, Councilor Sam Chase, Councilor Carlotta Collette, Councilor Shirley Craddick, Councilor Craig Dirksen, Councilor Kathryn Harrington, and Councilor Bob Stacey

2. Citizen Communication

Ninette Jones, City of Portland: Ms. Jones urged the Metro Council to protect Oregon's waterways against oil development. She noted the importance of protecting the health, livability, and environmental habitats of the Portland metropolitan region. She asked that the transportation package include language ensuring that culverts and water divisions across the Metro area met Endangered Species Act standards.

Donna Cohen, City of Portland: Ms. Cohen shared testimony related to planned pedestrian crossing improvements along the Fessenden/St. Louis corridor. She shared concerns about the City of Portland's decision to eliminate many of the pedestrian features in the plan and asked that the proper public involvement process take place as required. (Ms. Cohen also provided written testimony; please see the July 20 meeting packet.)

3. Presentations**3.1 Elephant Lands Visitor Education Outcomes**

Council President Hughes introduced Ms. Heidi Rahn and Mr. Grant Spickelmier, Oregon Zoo staff, to provide a presentation on visitor education outcomes at the Elephant Lands exhibit at the Oregon Zoo.

Ms. Rahn shared a brief history of the Elephant Lands exhibit, recalling that in 2008 the Portland metropolitan area approved a \$125 million investment in the Oregon Zoo to enhance animal welfare, increase access to conservation education, and conserve water and energy. Ms. Rahn noted that a new elephant exhibit was a large component of the 2008 bond and its goal was to promote a converse range of natural behaviors, offer increased opportunities for choice and social interaction, and provide biologically-meaningful challenges for the animals. She explained that in addition, the new exhibit was intended to equip visitors with an understanding of elephant welfare and inspire them to take conservation action. She stated that staff would return later in the year with an assessment of the effectiveness of design features for the elephants, but also wanted to evaluate if and how the Oregon Zoo met its education goals for the exhibit.

Mr. Spickelmier then provided an overview of the education outcomes evaluation. He explained that Oregon Zoo staff outlined several key goals for visitors' experience with Elephant Lands and worked with an evaluation firm to create six guiding questions that would help the team determine if the exhibit accomplished these goals. He informed the Council that the evaluation included a ground survey, timing and tracking survey, and a series of focus groups with staff, visitors, and volunteers. Mr. Spickelmier then shared a high-level overview of the resulting evaluation report. He explained that the timing and tracking study demonstrated that the exhibit was compelling for visitors and also highlighted which graphics and features were used regularly by guests, such as elephant identification panels and information about elephants' unique feet. He added that the

survey also informed Oregon Zoo staff that visitors were enjoying their stay; for example, 85% of survey respondents rated their experience as very good or excellent and none gave a poor rating. Mr. Spickelmier stated that overall staff felt the results demonstrated that the exhibit provided visitors with a compelling experience and accomplished its education goals.

Council Discussion

Councilors expressed their support for the Elephant Lands exhibit. Councilor Craddick asked how the process of evaluating the exhibit might change over time. Mr. Spickelmier noted that particularly with conservation, researchers and zoo staff were learning new aspects all of the time. He stated that to adjust to such changes, the Oregon Zoo would continue to self-evaluate. Council President Hughes spoke to the value of promoting global conservation efforts at the Oregon Zoo. The Council thanked Oregon Zoo staff for their work.

4. Consent Agenda

Approval of the Consent Agenda

A motion was made by Councilor Collette, seconded by Councilor Stacey, to adopt items on the consent agenda. The motion passed by the following vote:

Aye: 7 - Council President Hughes, Councilor Chase, Councilor Collette, Councilor Craddick, Councilor Dirksen, Councilor Harrington, and Councilor Stacey

- 4.1 Consideration of the Council Meeting Minutes for June 29, 2017
- 4.2 Resolution No. 17-4811, For the Purpose of Amending the 2015-18 Metropolitan Transportation Improvement Program (MTIP) to Modify and/or Add New Projects as Part of the May 2017 Formal MTIP Amendment (MY17-04-May) Involving a Total of Nine Affected Projects for ODOT, Metro, TriMet, and Ride Connection

5. Resolutions

- 5.1 Resolution No. 17-4821, For the Purpose of Authorizing an Exemption from Competitive Bidding and Authorizing Procurement by Request for Proposals for Food Waste Processing Services

Council President Hughes recessed the meeting of the Metro Council and convened the Metro Contract Review Board. He called on Ms. Tracy Sagal and Ms. Lisa Heigh, Metro staff, for a brief presentation on the resolution. Ms. Sagal explained that the Regional Solid Waste Plan identified commercial food waste as a priority area of focus, reflecting the significant quantity of food scraps material that remained in the region's waste stream and the potential environmental and economic benefits of recovery. She stated that Metro sought processing capacity to recover 50,000 tons annually of food waste from the commercial sector, with a preference for a facility located in or in close proximity to the Portland metropolitan area. She added that Metro wished to ensure that the region managed its food waste in a manner that protected human health and the environment while protecting good value for the public's money.

Ms. Sagal explained that on January 22, 2016, Metro issued a request for qualifications (RFQ) in order to prequalify firms to provide such services in the region, and prequalified nine firms in April 2016 as a result. She noted that Metro then issued a request for proposals (RFP) for food waste processing services on May 25, 2017. Ms. Sagal informed the Council that recognizing the unique aspects of the project, staff determined the public would benefit if the respondents could propose the type of financing arrangement that would best meet Metro's project objectives, including a public-private partnership, private-only financing, or public-only financing. She explained that because of this

flexibility in the RFP, procurement may result in the award of a contract that included a public-financed construction project. She stated that in order to be prepared for that outcome, staff was requesting an alternative to the request for bid requirement for publicly financed construction projects. Ms. Sagal expressed that based on the findings expressed in the resolution, staff felt that a value- and experience-based selection process was more appropriate than a traditional competitive bid and would result in a more beneficial result for the agency and the region.

Council Discussion

Councilor Harrington confirmed that the resolution would allow Metro to fully evaluate the proposals that had not yet been received, in addition to allowing staff to conduct the RFP and not a request for bid (RFB), if necessary. Ms. Sagal replied that this was correct and the original May RFP would not change. Councilor Craddick asked for examples of potential public-financing options. Councilor Stacey spoke to the complexity of food processing and expressed support for providing additional flexibility.

A motion was made by Councilor Stacey, seconded by Councilor Dirksen, that this item be adopted. The motion passed by the following vote:

Aye: 7 - Council President Hughes, Councilor Chase, Councilor Collette, Councilor Craddick, Councilor Dirksen, Councilor Harrington, and Councilor Stacey

5.1.1 Public Hearing for Resolution No. 17-4821

Council President Hughes opened up a public hearing on Resolution No. 17-4821 and requested that those wishing to testify come forward to speak. Seeing none, Council President Hughes gaveled out of the public hearing. He

adjourned the Metro Contract Review Board and reconvened the meeting of the Metro Council.

- 5.2 Resolution No. 17-4815, For the Purpose of Approving the Amended and Restated Intergovernmental Agreement Among the State of Oregon, Metro, Clackamas County, and Oregon City for the Willamette Falls Legacy Project

Council President Hughes called on Mr. Brian Moore, Metro staff, for a brief presentation on the resolution. Mr. Moore explained that adoption of Resolution No. 17-4815 would approve the amended and restated intergovernmental agreement (IGA) established in March 2016 with the state of Oregon, Clackamas County, and Oregon City for the Willamette Falls Legacy Project. He informed the Council that the update would provide direction for delivery of the first phase of the Riverwalk project. He stated that the project budget would continue to follow a two-year cycle, allowing each agency to appropriate funds according to their own processes and procedures. He noted that Metro continued on track to deliver on commitments for the state funding and for the natural areas bond funding, and also continued to hold the easement for the Riverwalk. Mr. Moore explained that the proposed IGA would formally continue the partners group as the advisory body for the project and retain representation from each partner agency. He added that in the fall, staff would return to the Council seeking approval for the proposed Willamette Falls Legacy Project Master Plan.

Council Discussion

Councilor Craddick asked about the \$15 million to be raised by the Rediscover the Falls group and how it was intended to be spent. Councilor Harrington thanked Councilor Collette and Metro staff for all of their work on the project, noting that its completion would mark a significant achievement.

Council President Hughes and Councilor Collette expressed support for the resolution. Councilor Collette added that she was excited to see the project move forward into the permitting phase. Ms. Ninette Jones expressed concerns about impacts on local sea lion populations and asked questions about the project's tribal partners. Ms. Bennett suggested that Ms. Jones meet with Mr. Moore to discuss her questions about the project.

A motion was made by Councilor Collette, seconded by Councilor Stacey, that this item be adopted. The motion passed by the following vote:

Aye: 7 - Council President Hughes, Councilor Chase, Councilor Collette, Councilor Craddick, Councilor Dirksen, Councilor Harrington, and Councilor Stacey

6. Chief Operating Officer Communication

Ms. Martha Bennett informed the Metro Council that there was a small brush fire at the Canemah Bluff Nature Park that morning. She thanked Ms. Barbara Edwardson for 14 years of service in Metro's natural areas acquisition program and acknowledged her many accomplishments. Ms. Bennett also announced there would be a star viewing party at Glendoveer Golf and Tennis Center on July 22.

7. Councilor Communication

Councilors provided updates on the following meetings or events: an open house for the Gabbert Butte Master Plan, the Joint Policy Advisory Committee on Transportation (JPACT), and the brownfields coalition. Councilor Chase noted that he had testified in favor of a proposal at the City of Portland that would allow incentives to be put in place for the cleanup and development of brownfield properties.

8. Adjourn

There being no further business, Council President Hughes

adjourned the Metro Council meeting at 3:00 p.m. The Metro Council will convene the next regular council meeting on July 27 at 2:00 p.m. at the Metro Regional Center in the council chamber.

Respectfully submitted,

A handwritten signature in cursive script, appearing to read "Nellie Papsdorf".

Nellie Papsdorf, Legislative and Engagement Coordinator

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF JULY 20, 2017

| ITEM | DOCUMENT TYPE | DOC DATE | DOCUMENT DESCRIPTION | DOCUMENT No. |
|-------------|--------------------------|---------------------|--|---------------------|
| 2.0 | Letter | 07/20/17 | Donna L. Cohen Letter to Metro Council regarding Portland Bureau of Transportation grant | 072017c-01 |
| 3.1 | PowerPoint | 07/20/17 | Elephant Lands | 072017c-02 |
| 4.1 | Minutes | 07/20/17 | Council Meeting Minutes from June 29, 2017 | 072017c-03 |