### Council work session agenda



Tuesda	ay, April	15, 2025	10:30 AM	Metro Regional Center, Council chamber, https://zoom.us/j/615079992 (Webinar ID: 615079992) or 253-205-0468 (toll free), https://www.youtube.com/watch? v=obXkdHy5ECI			
Work se change.		l begin at 10:30 a.m	. Agenda times are estimated and	the order of items is subject to			
You can https://	i join the zoom.us/	meeting on your co /j/615079992 (Web	Illy and in person at the Metro Reg mputer or other device by using th inar ID: 615 079 992)				
10:30	Call to	Order and Roll C	all				
10:30	Work S	Session Topics:	pics:				
	10:30	Parks and Natu	re Budget Presentation	<u>25-6232</u>			
		Presenter(s):	Jon Blasher, Director				
		Attachments:	Staff Report				
			FY 2025-26 PN Proposed Bu	dget Overview			
	12:00	Planning, Devel	opment and Research Budget	Presentation 25-6234			
		Presenter(s):	Catherine Ciarlo, Director				
		Attachments:	Staff Report				
			Attachment 1 - FY 2025-26 F	PDR Proposed Budget Overview			
1:00	The Co	uncil will take a	brief recess and reconvene at	: 1:30 p.m.			
	1:30	Waste Preventi	on and Environmental Service	s Budget <u>25-6235</u>			
		Presentation					
		Presenter(s):	Marta McGuire, Director				
		Attachments:	Staff Report				
			<u>Attachment 1 - FY 2025-26 E</u>	Department Proposed Budget Overview			
2:30	Counci	l Budget Discuss	ion				
4:45	Chief C	Operating Officer	Communication				

- 4:50 Councilor Communication

5:00 Adjourn

### Metro respects civil rights

Metro fully complies with Title VI of the Civil Rights Act of 1964, Title II of the Americans with Disabilities Act , Section 504 of the Rehabilitation Act and other statutes that ban discrimination. If any person believes they have been discriminated against regarding the receipt of benefits or services because of race, color, national origin, sex, age or disability, they have the right to file a complaint with Metro. For information on Metro's civil rights program, or to obtain a discrimination complaint form, visit oregonmetro.gov/civilrights or call 503-797-1890. Metro provides services or accommodations upon request to persons with disabilities and people who need an interpreter at public meetings. If you need a sign language interpreter, communication aid or language assistance, call 503-797-1890 or TDD/TTY 503-797-1804 (8 a.m. to 5 p.m. weekdays) 5 business days before the meeting. All Metro meetings are wheelchair accessible. Individuals with service animals are welcome at Metro facilities, even where pets are generally prohibited. For up-to-date public transportation information, visit TriMet's website at trimet.org

#### Thông báo về sư Metro không kỳ thi của

Metro tôn trọng dân quyền. Muốn biết thêm thông tin về chương trình dân quyền của Metro, hoặc muốn lấy đơn khiếu nại về sự kỳ thị, xin xem trong www.oregonmetro.gov/civilrights. Nếu quý vị cần thông dịch viên ra dấu bằng tay, trợ giúp về tiếp xúc hay ngôn ngữ, xin gọi số 503-797-1700 (từ 8 giờ sáng đến 5 giờ chiều vào những ngày thường) trước buổi họp 5 ngày làm việc.

#### Повідомлення Metro про заборону дискримінації

Metro з повагою ставиться до громадянських прав. Для отримання інформації про програму Metro із захисту громадянських прав або форми скарги про дискримінацію відвідайте сайт www.oregonmetro.gov/civilrights. або Якщо вам потрібен перекладач на зборах, для задоволення вашого запиту зателефонуйте за номером 503-797-1700 з 8.00 до 17.00 у робочі дні за п'ять робочих днів до зборів.

#### Metro 的不歧視公告

尊重民權。欲瞭解Metro民權計畫的詳情,或獲取歧視投訴表,請瀏覽網站 www.oregonmetro.gov/civilrights。如果您需要口譯方可參加公共會議,請在會 議召開前5個營業日撥打503-797-

1700(工作日上午8點至下午5點),以便我們滿足您的要求。

#### Ogeysiiska takooris la'aanta ee Metro

Metro waxay ixtiraamtaa xuquuqda madaniga. Si aad u heshid macluumaad ku saabsan barnaamijka xuguugda madaniga ee Metro, ama aad u heshid wargadda ka cabashada takoorista, booqo www.oregonmetro.gov/civilrights. Haddii aad u baahan tahay turjubaan si aad uga qaybqaadatid kullan dadweyne, wac 503-797-1700 (8 gallinka hore illaa 5 gallinka dambe maalmaha shaqada) shan maalmo shaqo ka hor kullanka si loo tixgaliyo codsashadaada.

#### Metro의 차별 금지 관련 통지서

Metro의 시민권 프로그램에 대한 정보 또는 차별 항의서 양식을 얻으려면. 또는 차별에 대한 불만을 신고 할 수www.oregonmetro.gov/civilrights. 당신의 언어 지원이 필요한 경우, 회의에 앞서 5 영업일 (오후 5시 주중에 오전 8시) 503-797-1700를 호출합니다.

#### Metroの差別禁止通知

Metroでは公民権を尊重しています。Metroの公民権プログラムに関する情報 について、または差別苦情フォームを入手するには、www.oregonmetro.gov/ civilrights。までお電話ください公開会議で言語通訳を必要とされる方は Metroがご要請に対応できるよう、公開会議の5営業日前までに503-797-1700(平日午前8時~午後5時)までお電話ください。

#### សេចក្តីជូនដំណីងអំពីការមិនរើសអើងរបស់ Metro

ការគោរពសិទ្ធិពលរដ្ឋរបស់។ សំរាប់ព័ត៌មានអំពីកម្មវិធីសិទ្ធិពលរដ្ឋរបស់ Metro ឬដើម្បីទទួលពាក្យបណ្ដឹងរើសអើងសូមចូលទស្សនាគេហទំព័រ www.oregonmetro.gov/civilrights9 បើលោកអ្នកត្រូវការអ្នកបកប្រែភាសានៅពេលអង្គ ប្រជុំសាធារណៈ សូមទូរស័ព្ទមកលេខ 503-797-1700 (ម៉ោង 8 ព្រឹកដល់ម៉ោង 5 ល្ងាច ថៃជើការ) ប្រាំពីរថៃ

ថ្លៃធ្វើការ មុនថ្លៃប្រជុំដើម្បីអាចឲ្យគេសម្រូលតាមសំណើរបស់លោកអ្នក ។

#### إشعار بعدم التمييز من Metro

تحترم Metro الحقوق المدنية. للمزيد من المعلومات حول برنامج Metro للحقوق المدنية أو لإيداع شكوى ضد التمييز، يُرجى زيارة الموقع الإلكتروني <u>www.oregonmetro.gov/civilrights</u>. إن كنت بحاجة إلى مساعدة في اللغة، يجب عليك الاتصال مقدماً برقم الهاتف 1700-503 (من الساعة 8 صباحاً حتى الساعة 5 مساءاً، أيام الاثنين إلى الجمعة) قبل خمسة (5) أيام عمل من موعد الاجتماع.

#### Paunawa ng Metro sa kawalan ng diskriminasyon

Iginagalang ng Metro ang mga karapatang sibil. Para sa impormasyon tungkol sa programa ng Metro sa mga karapatang sibil, o upang makakuha ng porma ng reklamo sa diskriminasyon, bisitahin ang www.oregonmetro.gov/civilrights. Kung kailangan ninyo ng interpreter ng wika sa isang pampublikong pulong, tumawag sa 503-797-1700 (8 a.m. hanggang 5 p.m. Lunes hanggang Biyernes) lima araw ng trabaho bago ang pulong upang mapagbigyan ang inyong kahilingan.

#### Notificación de no discriminación de Metro

Metro respeta los derechos civiles. Para obtener información sobre el programa de derechos civiles de Metro o para obtener un formulario de reclamo por discriminación, ingrese a www.oregonmetro.gov/civilrights . Si necesita asistencia con el idioma, llame al 503-797-1700 (de 8:00 a.m. a 5:00 p.m. los días de semana) 5 días laborales antes de la asamblea.

#### Уведомление о недопушении дискриминации от Metro

Metro уважает гражданские права. Узнать о программе Metro по соблюдению гражданских прав и получить форму жалобы о дискриминации можно на вебсайте www.oregonmetro.gov/civilrights. Если вам нужен переводчик на общественном собрании, оставьте свой запрос, позвонив по номеру 503-797-1700 в рабочие дни с 8:00 до 17:00 и за пять рабочих дней до даты собрания.

#### Avizul Metro privind nediscriminarea

Metro respectă drepturile civile. Pentru informații cu privire la programul Metro pentru drepturi civile sau pentru a obține un formular de reclamație împotriva discriminării, vizitați www.oregonmetro.gov/civilrights. Dacă aveți nevoie de un interpret de limbă la o ședință publică, sunați la 503-797-1700 (între orele 8 și 5, în timpul zilelor lucrătoare) cu cinci zile lucrătoare înainte de ședință, pentru a putea să vă răspunde în mod favorabil la cerere.

#### Metro txoj kev ntxub ntxaug daim ntawv ceeb toom

Metro tributes cai. Rau cov lus qhia txog Metro txoj cai kev pab, los yog kom sau ib daim ntawv tsis txaus siab, mus saib www.oregonmetro.gov/civilrights. Yog hais tias koj xav tau lus kev pab, hu rau 503-797-1700 (8 teev sawv ntxov txog 5 teev tsaus ntuj weekdays) 5 hnub ua hauj lwm ua ntej ntawm lub rooj sib tham.

January 2021

**Parks and Nature Budget Presentation** *Work Session Topics* 

> Metro Council Work Session Tuesday, April 15, 2025

### **DEPARTMENT BUDGET PRESENTATIONS: Parks and Nature**

Date: March 26, 2025	Prepared by: Cinnamon Williams, Financial Planning Directo Amanda Akers, Budget Manager	
Department: Parks and Nature	Presented by: Jon Blasher, Parks and Nature Director	
Meeting date: April 15, 2025	Length: 90 minutes	

### **ISSUE STATEMENT**

This work session will provide Council, acting as the Budget Committee, the opportunity to hear how the Parks and Nature FY 2025-26 budget aligns with Council priorities, strategic targets, racial equity outcomes and climate action goals. Information shared at the work session will help guide development of the FY 2025-26 Approved Budget.

### **ACTION REQUESTED**

Council discussion and feedback on the department's proposed budget.

### **IDENTIFIED POLICY OUTCOMES**

Development of a FY 2025-26 Metro budget that aligns with Council priorities.

### **POLICY QUESTIONS**

What are the policy implications and trade-offs that will result from the department's budget? Specific factors for Council consideration *may* include:

- How well do the department's programs align with Council priorities and direction?
- Does the budget represent a good investment in and advance the Council priorities?
- Has the department demonstrated sufficient planning to successfully implement any new programs and/or projects?

### POLICY OPTIONS FOR COUNCIL TO CONSIDER

Each department's budget has individual items that should achieve outcomes specifically addressed by Council through the strategic targets. Council can support the budget in whole or in part and modify individual items or larger program requests.

### **STAFF RECOMMENDATIONS**

The Chief Operating Officer and Chief Financial Officer recommend that Council review all the department submissions prior to determining their support for the departments' proposed budgets.

### STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

Each department's FY 2025-26 base budget was developed following the Chief Financial Officer's budget instructions released in early December 2024. The base budgets allow the departments to continue existing programs and projects as adjusted for various factors such as inflation, COLAs, etc.

New and/or reduced programs, projects, appropriations and FTE are requested through the department's modification request process. These requests were reviewed and analyzed by the Chief Operating Officer, Deputy Chief Operating Officers and Chief Financial Officer. Approved requests were built into the Proposed Budget, released on April 4, 2025, and presented by the Chief Operating Officer on April 10, 2025, with their budget message.

### Legal Antecedent

The preparation, review and adoption of Metro's annual budget is subject to the requirements of Oregon Budget Law, ORS Chapter 294. The Chief Financial Officer, acting in their capacity as the designated Budget Officer, is required to present a balanced budget to Council, acting in their capacity as our Budget Committee.

### BACKGROUND

Each department will provide information pertaining to their proposed budget, including budget modification requests approved by the Chief Operating Officer.



Parks and Nature, March 2025

### Summary of Department Budget for FY26 Proposed Budget

Parks and Nature protects water quality, fish and wildlife habitat and connects people to nature through a connected system of parks, trails and natural areas. With over 19,000 acres, the department manages parks and natural areas across every community in the region. Thanks to two decades of voter investments, along with managing more than 11,000 acres of natural areas, Metro has built and operates 17 parks, manages 14 cemeteries and offers three boat ramps.

The work of the Parks and Nature Department is organized into five major program areas: Protect and Conserve Nature; Create and Maintain Great Places; Connect People to Nature; Support Community Aspirations; and Convene, Plan and Build a Regional Trail System. The primary funding sources are the voter approved general obligation bond and local-option levy. Additional sources are transfers from the Metro general fund, fees for service, and grants.

A few accomplishments in FY25 to highlight include:

- Bond investments: Take Care of Metro Parks {spent over \$2.6 million at Blue Lake Park to update the maintenance building and build a new park office; Protect and Restore Land {680+ acres, include 553 from Eagle Creek Golf Course; Large Scale Community Visions: \$10M grant award to Kellog Creek Dam project.
- Levy investments: habitat restoration {5,000 acres estimated}, park visitation {600,000 estimated}, Nature in Neighborhood grants {\$750k awarded to 9 grantees with more than 50 project partners}; provided nature education and stewardship programming to hundreds of children and adults.
- Other: recipient of international award for Nature in Neighborhoods community choice grant program; significant planning and design milestones on Willamette Cove cleanup and master plan development; more the 4,300 life jackets distributed to community members over the summer to raise water safety awareness and reduce drownings.

The FY26 proposed budget reflects a total budget of \$115 million and includes \$78 million in the bond fund and \$35 million in the operating fund. The new department FTE after reductions is 122.9.

### Ongoing Department Growth and/or Reductions included in FY26 Proposed Budget

Thanks to the bond, the Parks and Nature department's portfolio of natural areas and parks to manage continues to grow. However, this budget recognizes operations and maintenance resources are not escalating at the rate of expenditures causing a structural deficit that needs to be addressed through a period of consolidation and contraction. This requires a significant reorganization, reduction in our workforce and reduction in the materials and services budget in the Parks and Nature Operating Fund to align expenditures with projected resources over the next three years. The FY26 proposed budget presents a net reduction of 19.8 full-time positions across the operating and bond funds compared to FY 2024-25.



### Highlighted Significant Changes from FY25 Budget

The year over year change due to operating fund budget reductions in total dollars is \$2.6 million, 19.8 FTE, and \$1.5 million in materials and services. Service levels will be impacted in our parks, natural areas and cemeteries. We will remain committed to our equity and justice outcomes while focusing on staff/visitor safety and well-being and fulfilling our promises of the voter approved bond and levy.

Some of the budget implications will not be noticeable immediately. Reductions could mean longer times between staff interactions with visitors and park facilities. We will prioritize safety inspections and health related tasks, which may leave some routine landscape and facility maintenance unattended for longer time periods. Programing and maintenance activities that have relied on contracted services will be reduced or eliminated to prioritize staff time or as part of limited budget dollars.

Department organization will change to respond to staff reductions, it will take time to fully implement and evaluate these work shifts. Triage of work tasks will mean longer intervals on maintenance items in the land management and developed facilities. This may result in temporary closures or deferred maintenance items while higher priority items resolved. The fee schedule for all Parks and Nature services will be reviewed to determine if additional revenue can be generated while still providing equitable and affordable access to the program, facilities, and nature experiences.

We will continue our commitment in FY26 on meeting 2019 bond measure outcomes and the implementation of work plans funded by the 2022 Parks and Natural Areas levy renewal.

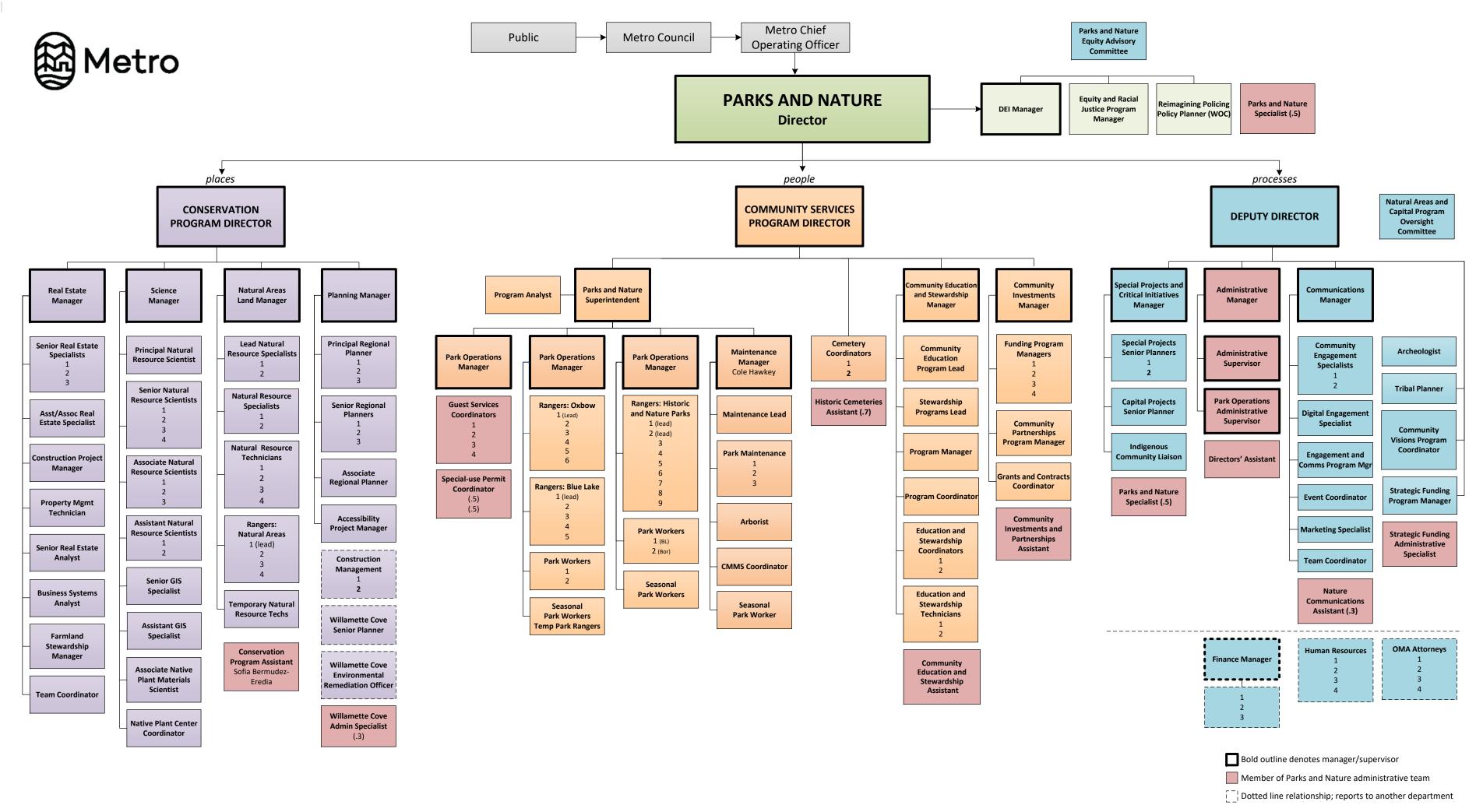
### Any Other Overall Impacts that Require Council Direction and/or Attention

Current budget and organizational life cycle of contraction and consolidation will have impacts to services and generate questions, comments and concerns from staff, the public and partners in the next year. Council and management will need to be prepared to answer those questions, reflect on the comments, and provide some assurances and trust-building in addressing concerns.

Looking out 2-3 years, Council will need to consider and dictate the department's longer-term sustainability. Will the department continue to consolidate and contract, remain flat or return to a growth cycle. All of this will depend on the department's role in the region, levels of desired service, and funding resources to meet those expectations. Council will need to consider referring an operations and maintenance funding measure before the current local-option levy expires on June 30, 2028.

### Attachments:

Org Chart



Planning, Development and Research Budget Presentation Work Session Topics

> Metro Council Work Session Tuesday, April 15, 2025

### **DEPARTMENT BUDGET PRESENTATIONS: Planning, Development and Research**

Date: March 26, 2025	Prepared by: Cinnamon Williams, Financial Planning Director Amanda Akers, Budget Manager
Department: Planning, Development and Research	Presented by: Catherine Ciarlo, Planning, Development and Research Director
Meeting date: April 15, 2025	Length: 60 minutes

### **ISSUE STATEMENT**

This work session will provide Council, acting as the Budget Committee, the opportunity to hear how the Planning, Development and Research FY 2025-26 budget aligns with Council priorities, strategic targets, racial equity outcomes, and climate action goals. Information shared at the work session will help guide development of the FY 2025-26 Approved Budget.

### **ACTION REQUESTED**

Council discussion and feedback on the department's proposed budget.

### **IDENTIFIED POLICY OUTCOMES**

Development of a FY 2025-26 Metro budget that aligns with Council priorities.

### **POLICY QUESTIONS**

What are the policy implications and trade-offs that will result from the department's budget? Specific factors for Council consideration *may* include:

- How well do the department's programs align with Council priorities and direction?
- Does the budget represent a good investment in and advance the Council priorities?
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### POLICY OPTIONS FOR COUNCIL TO CONSIDER

Each department's budget has individual items that should achieve outcomes specifically addressed by Council through the strategic targets. Council can support the budget in whole or in part and modify individual items or larger program requests.

### **STAFF RECOMMENDATIONS**

The Chief Operating Officer and Chief Financial Officer recommend that Council review all the department submissions prior to determining their support for the departments' proposed budgets.

### STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

Each department's FY 2025-26 base budget was developed following the Chief Financial Officer's budget instructions released in early December 2024. The base budgets allow the departments to continue existing programs and projects as adjusted for various factors such as inflation, COLAs, etc.

New and/or reduced programs, projects, appropriations and FTE are requested through the department's modification request process. These requests were reviewed and analyzed by the Chief Operating Officer, Deputy Chief Operating Officers, and Chief Financial Officer. Approved requests were built into the Proposed Budget, released on April 4, 2025, and presented by the Chief Operating Officer on April 10, 2025, with their budget message.

### Legal Antecedent

The preparation, review and adoption of Metro's annual budget is subject to the requirements of Oregon Budget Law, ORS Chapter 294. The Chief Financial Officer, acting in their capacity as the designated Budget Officer, is required to present a balanced budget to Council, acting in their capacity as our Budget Committee.

### BACKGROUND

Each department will provide information pertaining to their proposed budget, including budget modification requests approved by the Chief Operating Officer.



Planning, Development and Research, March 17, 2025

### Summary of Department Budget for FY26 Proposed Budget

- Major programs / work areas
  - Metropolitan Planning Organization (MPO) and Investment Areas project development: fulfill federal transportation planning and policy responsibilities under federal law, support transportation access and community development
    - transportation planning and funding strategy
    - financial programming
    - active transportation and road development
    - high-capacity transit corridor planning
    - safe routes to schools
    - regional travel options
    - transportation systems management and operations to improve system efficiency
    - advancing regional emergency response strategy
    - increase the resilience of people throughout our region to extreme weather events

### • Guide land use decisions and steward the region's Urban Growth Boundary (UGB)

- Update the region's 50-year Future Vision and implement collaboratively with local partners
- affordable transit-oriented housing (TOD Program)
- grant programs for community placemaking, local planning to support development, and community focused economic development
- brownfields redevelopment

### o Data Resource Center provides critical data, analysis, mapping, forecasting and modeling

 These include, but are not limited to, GIS services, mapping, travel demand modeling, transportation emissions modeling, resiliency analysis, data visualization, HR dashboards and public data preservation efforts

### • Total Costs (appropriations budget)

- \$17.2 million in Personnel Services (88.8 FTE)
- \$34.6 million in Materials and Services (includes CET Fund 013)
- \$5.6 million in Cost Allocation Plan expenses
- o **Total**: \$57.4 million

### • Major funding sources

- Federal grants (36%):
  - primarily non-discretionary (e.g. formula funds) 30%
    - some competitive, discretionary federal grants) 6%
- Non-federal grants (6%): Examples include State of Oregon funds for Transit Oriented Development (TOD) on 82<sup>nd</sup> Ave, and a Regional Rail Study
- Intergovernmental agreements (23%): primarily Fund Exchanges (e.g. TriMet TOD Program, ODOT CRRSAA funds)
- Contracts for services (1%): Includes I-5 Bridge contract with WSDOT and external Data Resource Center services
- o Transfers from other Metro departments (4%): internal Data Resource Center services



Planning, Development and Research, March 17, 2025

- **General Fund (18%):** used for charter-required land use work, expanded MPO work, required grant match, unrecoverable overhead costs, and to support the work the Data Resource Center provides to Council and Central Services.
- Fund 013 Construction excise tax (12%): funds the 2040 and Placemaking Grant programs

### **Ongoing Department Growth and/or Reductions included in FY26 Proposed Budget**

### <u>Growth</u>

- Future Vision: The Planning, Development and Research (PDR) department will lead an update of the region's Future Vision, a guidance document that defines the preferred future for the greater Portland region over the next 50 years. - ~\$530k for FY26
- **Regional Traffic & Transportation Class:** ~ \$45k in ongoing funding, which is contingent upon receiving an additional \$45k each from ODOT and TriMet.

### **Reductions**

- PDR making strategic budget reductions due to personnel costs increasing at a faster rate than ongoing revenue. ~\$420k in ongoing annual savings
  - Reductions focused on eliminating vacant positions (including the previously requested Data Resource Center Director position).

### Highlighted Significant Changes from FY25 Budget

See above.

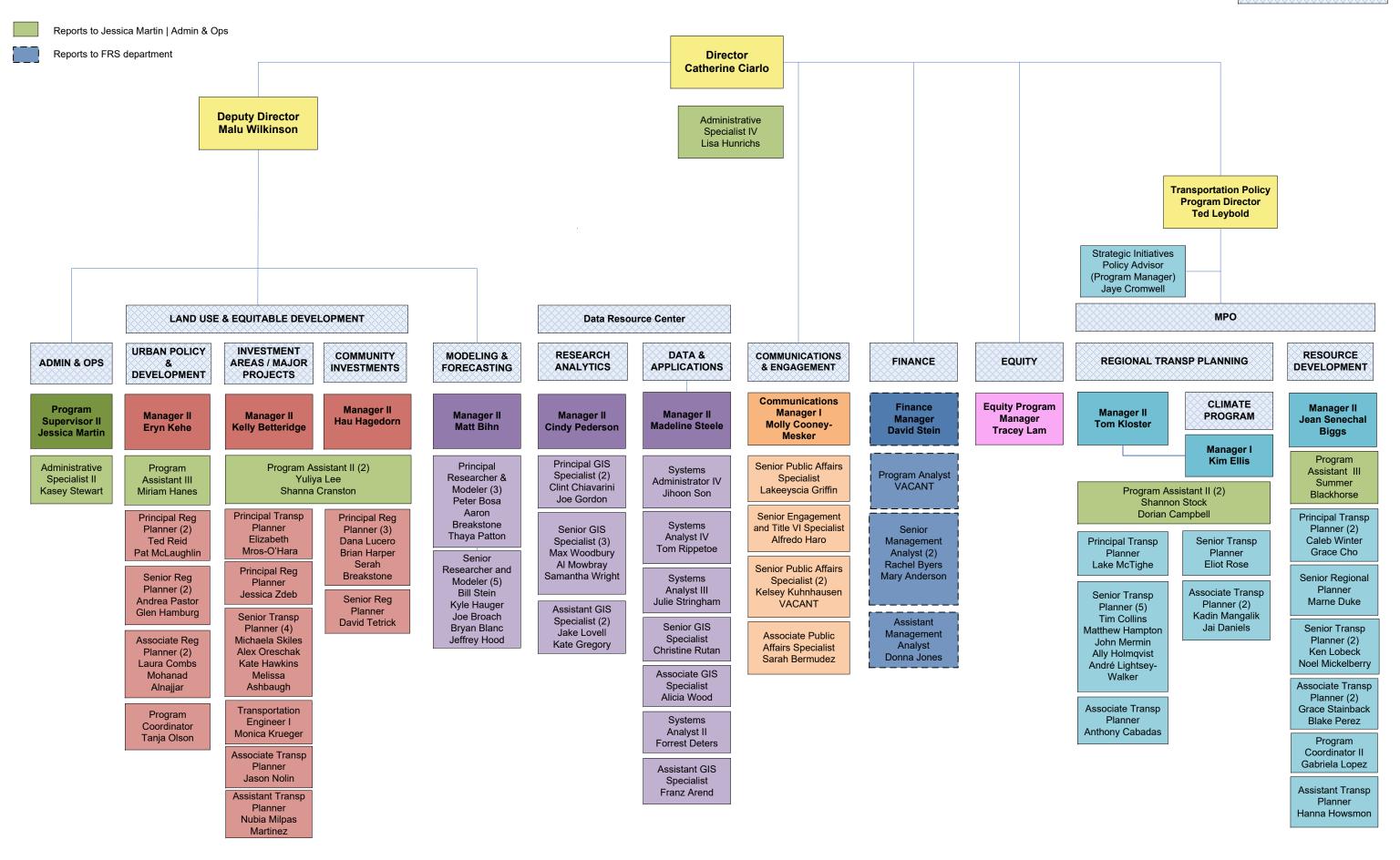
### Any Other Overall Impacts that Require Council Direction and/or Attention

As the region's federally designated MPO, PDR's work is intrinsically linked to the federal government. However, in FY25-26 the actual impact of any potential changes in federal transportation funding or policy direction remains unpredictable. Should any of these currently theoretical transportation funding risks become reality, then Council direction may be required depending on the severity of the funding cut.

### **Attachments:**

Org Chart

### **Planning, Development & Research**





Waste Prevention and Environmental Services Budget Presentation Work Session Topics

> Metro Council Work Session Tuesday, April 15, 2025

### **DEPARTMENT BUDGET PRESENTATIONS: Waste Prevention and Environmental Services**

Date: March 26, 2025	Prepared by: Cinnamon Williams, Financial Planning Director Amanda Akers, Budget Manager		
Department: Waste Prevention and Environmental Services	Presented by: Marta McGuire, Waste Prevention and Environmental Services		

Meeting date: April 15, 2025

Length: 50 minutes

### **ISSUE STATEMENT**

This work session will provide Council, acting as the Budget Committee, the opportunity to hear how the Waste Prevention and Environmental Services FY 2025-26 budget aligns with Council priorities, strategic targets, racial equity outcomes and climate action goals. Information shared at the work session will help guide development of the FY 2025-26 Approved Budget.

### **ACTION REQUESTED**

Council discussion and feedback on the department's proposed budget.

### **IDENTIFIED POLICY OUTCOMES**

Development of a FY 2025-26 Metro budget that aligns with Council priorities.

### **POLICY QUESTIONS**

What are the policy implications and trade-offs that will result from the department's budget? Specific factors for Council consideration *may* include:

- How well do the department's programs align with Council priorities and direction?
- Does the budget represent a good investment in and advance the Council priorities?
- Has the department demonstrated sufficient planning to successfully implement any new programs and/or projects?

### POLICY OPTIONS FOR COUNCIL TO CONSIDER

Each department's budget has individual items that should achieve outcomes specifically addressed by Council through the strategic targets. Council can support the budget in whole or in part and modify individual items or larger program requests.

### **STAFF RECOMMENDATIONS**

The Chief Operating Officer and Chief Financial Officer recommend that Council review all the department submissions prior to determining their support for the departments' proposed budgets.

### STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

Each department's FY 2025-26 base budget was developed following the Chief Financial Officer's budget instructions released in early December 2024. The base budgets allow the departments to continue existing programs and projects as adjusted for various factors such as inflation, COLAs, etc.

New and/or reduced programs, projects, appropriations and FTE are requested through the department's modification request process. These requests were reviewed and analyzed by the Chief Operating Officer, Deputy Chief Operating Officers and Chief Financial Officer. Approved requests were built into the Proposed Budget, released on April 4, 2025, and presented by the Chief Operating Officer on April 10, 2025, with their budget message.

### Legal Antecedent

The preparation, review and adoption of Metro's annual budget is subject to the requirements of Oregon Budget Law, ORS Chapter 294. The Chief Financial Officer, acting in their capacity as the designated Budget Officer, is required to present a balanced budget to Council, acting in their capacity as our Budget Committee.

### BACKGROUND

Each department will provide information pertaining to their proposed budget, including budget modification requests approved by the Chief Operating Officer.



Waste Prevention and Environmental Services, February 2025

### Summary of Department Budget for FY26 Proposed Budget

### Overview

The Waste Prevention and Environmental Services department is responsible for ensuring that all solid waste generated in the region is managed in a manner that protects public health and safeguards the environment. We lead efforts to reduce waste, promote recycling and reuse, manage hazardous materials safely, and ensure that garbage and recycling services are accessible to all. Through innovative policies, partnerships, and education, we help communities reduce their environmental impact and build a more resilient future. The department's work is guided by the 2030 Regional Waste Plan that serves as the region's waste reduction plan. We deliver programs and services in the core areas outlined below.

### **Core Service Areas**

Regional garbage and recycling operations	Planning and partnerships	Services and community investments
<ul> <li>Metro South Transfer Station</li> <li>Metro Central Transfer Station</li> <li>St. John's landfill</li> </ul>	<ul> <li>Regulation of private facilities</li> <li>Garbage and recycling service improvements</li> <li>Grants to local governments</li> <li>Planning for new facilities and services</li> <li>Disaster debris planning</li> </ul>	<ul> <li>Household hazardous waste collection</li> <li>Youth leadership and waste prevention education programs</li> <li>Grant and sponsorship programs</li> <li>Neighborhood collection events</li> <li>Cleaning up dumped garbage</li> <li>Paint recycling</li> </ul>

### Accomplishments over the fiscal year

### **Regional garbage and recycling operations**

Regional Garbage and Recycling Operations continued to provide essential garbage and recycling services despite increasing climate-related challenges, including wildfires, storms, and extreme heat. Metro prioritized safety and operational efficiency, ensuring high service levels across its transfer stations. Handling thousands of transactions weekly, Metro's facilities remain a critical hub for waste management, delivering seamless and reliable service to haulers and residents while upholding the region's commitment to sustainability and public health.

### **Planning and partnerships**

Planning and Partnerships program made significant progress in strengthening waste management infrastructure and policies to enhance long-term sustainability and resilience. The department completed the System Facilities Plan, marking a key milestone in shaping future infrastructure improvements. Efforts to advance the Recycling Modernization Act continued, ensuring that regulatory updates support a more efficient and accessible recycling system. Metro also completed the bulky waste policy project to improve access to large-item disposal, with new service standards set for completion this year. To support local governments in managing climate-related challenges, the Disaster Reserve



Waste Prevention and Environmental Services, February 2025

Grant Program launched a second round of funding for debris management following severe winter storms. Additionally, Metro continued to strengthen partnerships with local governments, collaborating on waste reduction policies, service improvements, and disaster resilience planning to ensure a more effective and equitable system for all communities.

### Services and Community Investment

Within in Services and Community Investment, the department continued to expand waste reduction and public education initiatives while supporting community stewardship. To strengthen reuse efforts, Metro distributed \$750,000 in one-time emergency funding to nonprofit reuse organizations and completed a Reuse Impact Fund program design for Council consideration. Household Hazardous Waste services remained a critical focus, with over 4.2 million pounds of hazardous waste collected through two permanent facilities. At the same time, community collection events doubled, increasing access to safe disposal options. Metro's youth and adult education efforts continued to make an impact, engaging thousands of students and community members. Additionally, Metro's community stewardship program strengthened partnerships with Insight Alliance and Rapid Response, providing job training opportunities while tackling the cleanup of dumped garbage. Through these efforts, Metro maintained its three-day response time, ensuring swift action to address cleanup of dumped garbage.

### **Funding Sources**

Waste Prevention and Environmental Services is funded through two primary sources: the Solid Waste Fee and Regional System Fee. The Solid Waste Fee supports the operations of Metro's two public transfer stations, Metro Central and Metro South. This fee is assessed per ton of solid waste received at Metro's two public transfer stations. The Regional System Fee funds key regional services including waste reduction programs, household hazardous waste collection, grants to local governments and garbage cleanup on public lands. This fee is applied to all solid waste disposed of in the region.

### **Proposed Budget**

Department Sumn	у				
Expenditures		125.9	Expenditures	S	
Interfund Transfers		22.0	Personnel Services	\$	35.9
Contingency		18.0	Materials & Services	\$	81.4
Unappropriated Balance		11.3	Capital Outlay	\$	8.6
Total Appropriation		177.4	Total Expenditures	\$	125.9
in	ions of \$	in	milli	ions of \$	

### Total FTE: 205.3

### Appropriation categories:

Expenditures represent the largest portion of the FY26 budget – this includes the personnel services for 205.3 FTE, the materials & services to manage all program areas, and an expected \$8.6M in capital outlay.



Waste Prevention and Environmental Services, February 2025

Interfund Transfers accounts for the WPES transfer of \$21.6M for Metro's central services support and \$410k for capital asset management support.

Contingency is split between \$7.5M within the capital sub-funds, allowing WPES to react to changing capital project and schedules, if needed, and \$9.9M in the rate stabilization fund to mitigate operational interruptions. The Disaster Debris sub-fund has \$727k budgeted to ensure timely response in case of a regional disaster event requiring access to more appropriation. The Community Enhancement Fund has \$714k budgeted to provide flexibility in grant programming opportunities.

Unappropriated Balance is needed for the St Johns Landfill closure and pollution remediation reserves.

### **Ongoing Department Growth and Reductions included in FY26 Proposed Budget**

As a regional utility, Waste Prevention and Environmental Services is responsible for ensuring that garbage and recycling services remain safe, reliable, and accessible for all communities. Like other essential services, the cost of operations continues to rise due to inflation, increasing labor costs, and the need for ongoing infrastructure investments. These costs directly impact transfer station operations, hazardous waste collection, cleanup of dumped garbage, and waste reduction programs—all of which are necessary to keep the region's waste system functioning efficiently.

The department works to balance rising operational costs and the need for increased investment in facilities and services with the potential impacts of fee adjustments. Maintaining a resilient and effective waste management system while reducing landfill waste remains a priority. Each budget cycle, options for cost reductions are carefully evaluated, recognizing the financial challenges faced by residents and businesses in the region.

Over the last three years, the department has focused on maintaining levels of services, evaluating opportunities for increased efficiencies and cost reductions. This has included no major program expansions, reallocating resources where possible and seeking outside grants. Looking ahead, new investments are needed to modernize the garbage and recycling system and address existing gaps in areas that lack essential services as outlined in the Regional System Facilities Plan. While these investments will require additional resources, the department is actively evaluating existing programs to identify opportunities for shifting resources or discontinuation to align with evolving priorities. This included the sunsetting of the Investment and Innovation Program. The department remains committed to evaluating its overall organizational structure, with a focus on optimizing workflows, streamlining processes, assessing resource utilization, and improving service delivery.

### Highlighted Significant Changes from FY25 Budget

Major changes from the prior fiscal year include proposed budget modifications to support the implementation of the Regional System Facilities Plan focused on addressing areas that lack essential services and investments to increase waste reduction. Key investments include:

• **Community Drop-Off Depots and Reuse Warehouse-** Dedicated staffing and resources, including a proposed 3.0 FTE and one existing staff position, will establish the System Facilities Planning and Implementation Team. This team will leverage the structured approach used in the



Waste Prevention and Environmental Services, February 2025

Oregon Zoo bond implementation to ensure effective project delivery and accountability. This team will lead initial planning for Phase 1 of the Regional System Facilities Plan, focusing on the planning and design of the Cornelius Depot, evaluating the feasibility of the Southeast Portland Depot, conducting further scoping for the East Multnomah County Depot, and developing a programming concept for the Reuse Warehouse.

- **Reuse Impact Fund** New funding is proposed to launch the Reuse Impact Fund, a reuse-focused grant program, utilizing existing staff to manage the program.
- **Commercial Food Waste Investments** Existing staff will continue work on the planning and implementation of the Metro Central organics hub, as well as the exploration of public-private partnerships to expand food waste processing options.
- Supporting Policy Actions Existing staff will lead the evaluation of policy actions related to wet waste tonnage and private facility regulations, ensuring these efforts are carried out within current resources.

### Any Other Overall Impacts that Require Council Direction and Attention

The FY26 Proposed Budget for Waste Prevention and Environmental Services reflects a balance between maintaining essential services and making targeted investments in system modernization. Key items requiring Council direction and attention include:

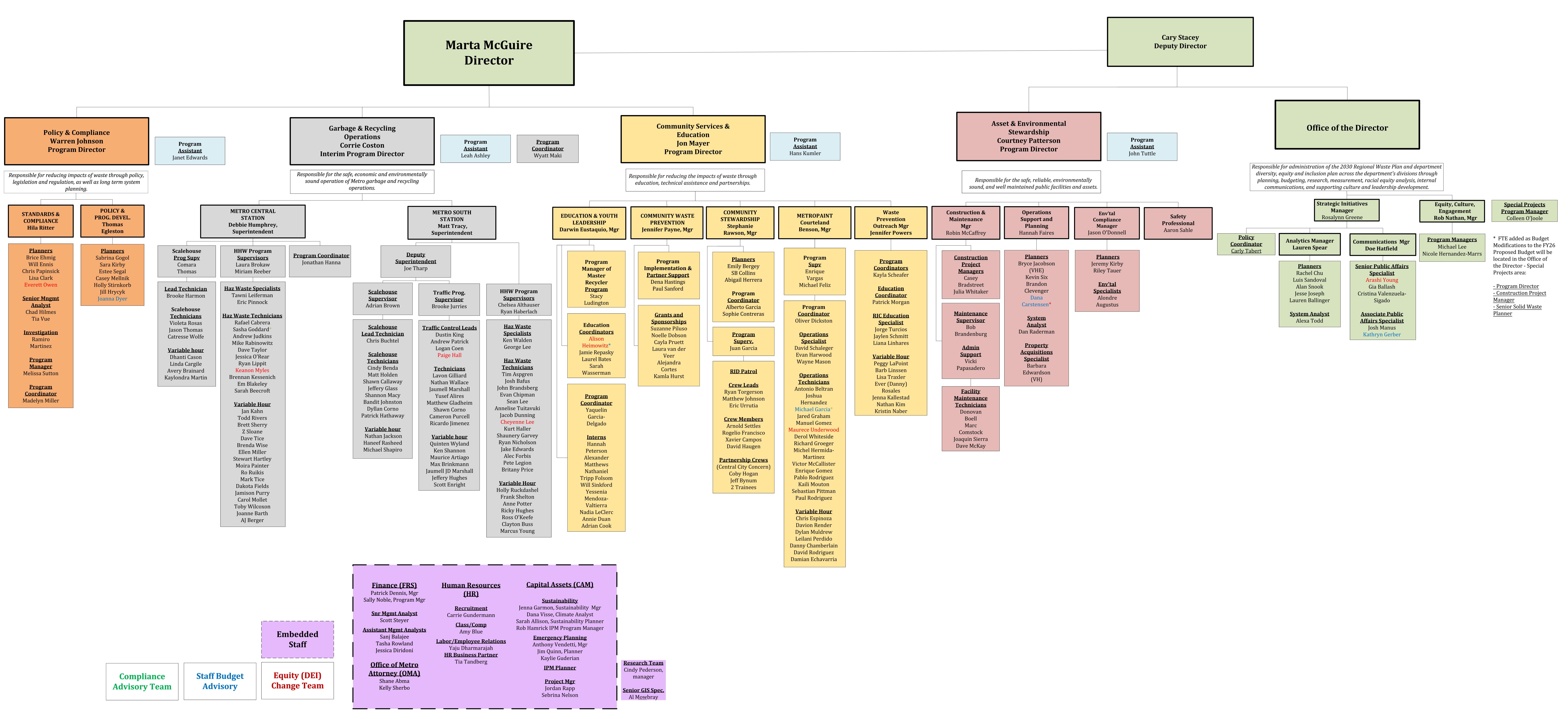
- System Investments The budget includes proposed modifications to modernize the garbage and recycling system and address critical service gaps. If Council chooses to not approve the modifications, but Council still wishes to move forward with these investments, resources will need to be reallocated within the existing budget, which may require adjustments and shifting of resources from other program areas.
- Fee setting- Metro's solid waste fee-setting criteria promote waste reduction and prioritize investments that provide regional benefits, with an emphasis on geographic access. Staff proposes adopting a Fee Stability and Investment Model for the Regional System Fee, which sets a threshold for fee increases and emphasizes planned adjustments that balance affordability with long-term system investments. While full implementation of this model may not be possible this year, this approach establishes a framework for greater stability moving forward. We seek Council direction on gathering feedback from the Regional Waste Advisory Committee model, with findings brought back for Council consideration for future fee-setting.

This guidance will help ensure that Metro continues to provide high-quality services while making strategic and fiscally responsible investments in the waste management system.

### Attachments:

### **Department org chart**

# Waste Prevention & Environmental Services (WPES)



## 03\_04\_2025

Materials following this page were distributed at the meeting.



### Parks and Nature Department FY 2025-26 Proposed Budget

April 15, 2025



### **Presentation Agenda**

FY 2024-25 Department Investment Progress

FY 2025-26 Budget Overview

Operating Fund Overview, Deficit, Context

**Budget Modifications** 

**Budget Performance Measures** 

**Council Discussion** 

### FY 2024-25 Department Investment Progress

Bond investments

Levy investments

Other wins



FICE BUILDING - VIEW OF VISITOR ENTRY FROM SOUTHEAST

3

### FY 2025-26 Budget Overview

- Total budget: \$115M; \$78M bond fund and \$35M operating fund; 122.9 FTE.
- Major Programs
  - Protect and Conserve Nature
  - Create and Maintain Great Places
  - Connect People to Nature
  - Support Community Aspirations
  - Convene, Plan and Build a Regional Trail System

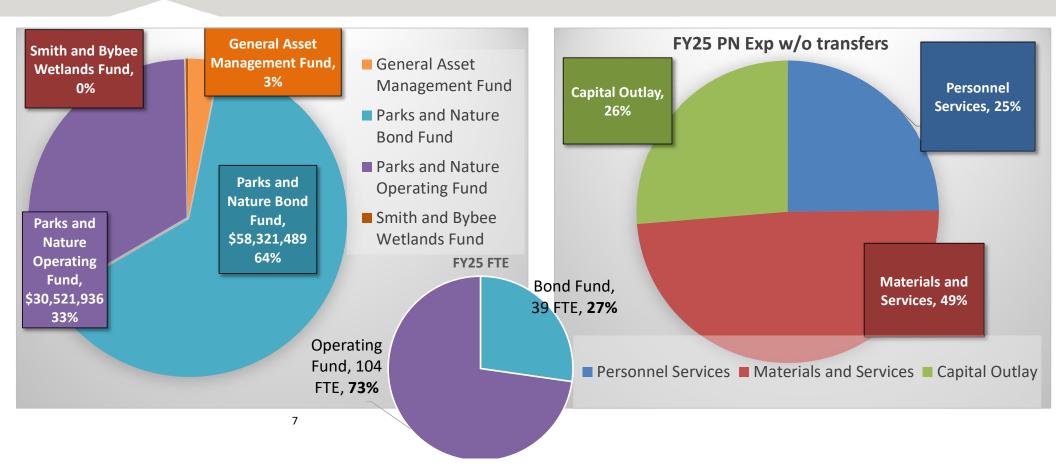
# FY 2025-26 Budget Overview continued

- Bond fund
  - Continued pace for 100% spend down by 2031
- Operating fund proposed changes to address FY26 forecast
  - \$1.6M reduction in materials and services
  - \$2.4M reduction in personnel services (17.8 FTE)
  - \$800k increased ongoing General Fund support
- Operating fund impacts
  - Reduced service levels in our parks, natural areas and cemeteries
  - Reduced administrative and communications support
  - Reduced major projects and support
- Budget development decision-making process
  - COO PN Budget Work Group and PN Sprint Team

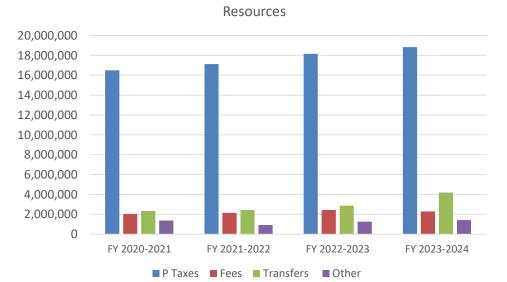
### Parks and Nature Operating Fund Overview

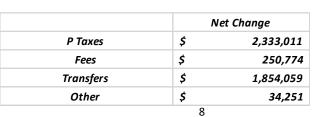


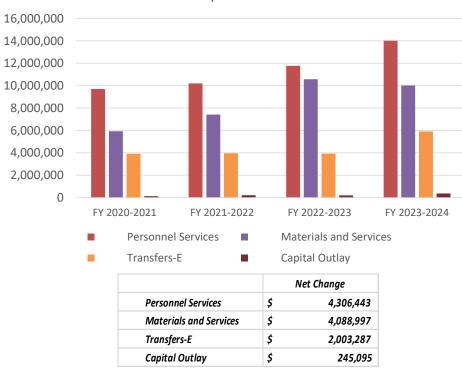
### **PN FY25 Budget Overall**



### **PN Operating Fund Actuals History**

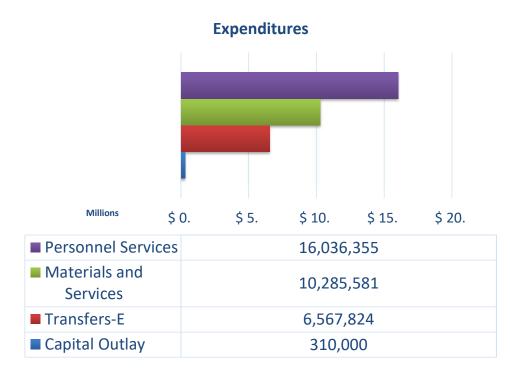


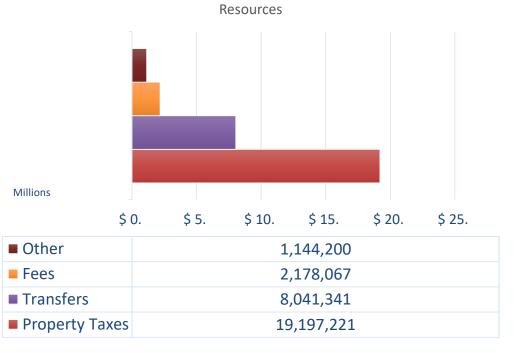




Expenditures

### **PN Budget FY25 Operating Fund**





### **Operating Fund, Levy framework**

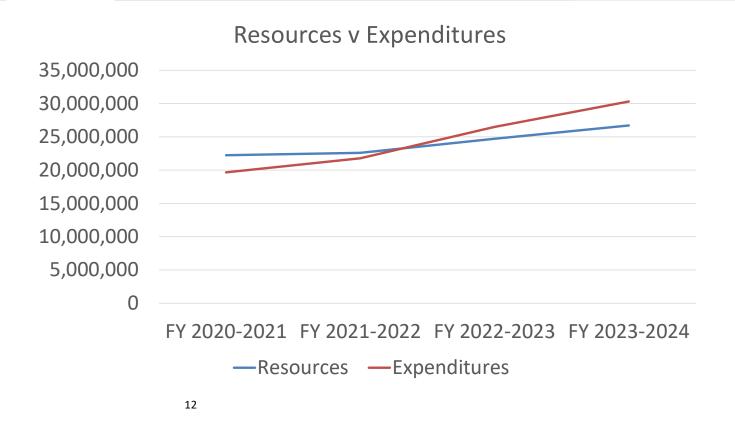
- 40% Habitat restoration and land management
  - Science, land management, leases, planning (40%)
- 35% Regional park operations
  - Park operations, planning (60%)
- 15% Community-led investments and education
  - Community education, stewardship and investments

Currently 10% flex amount is going to Park Ops and CES (community education and stewardship)

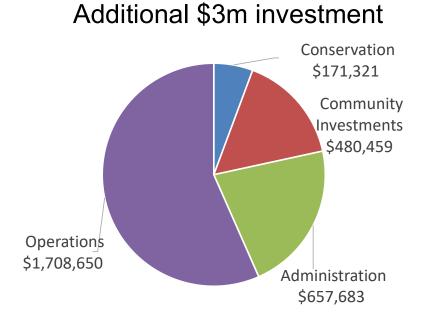
### **Operating Fund History**



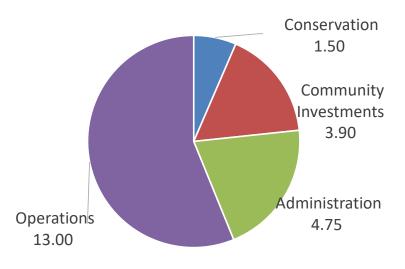
### **PN Operating Fund Overview FY21-24**



### **Internal Cost Drivers between FY20-24**



#### Additional 23 FTE



### **Other Cost Drivers**

- Personnel compensation increases (pay equity, labor contracts)
- Fleet management in FY21 new analyst, new software, asset manager asked to do more
- Increased central services cost
- Contracted services and utilities increased
- PERS increases

### **Operating Deficit in Context**



### **Operating Deficit Context up to FY24**

- Sustained portfolio expansion
- Relatively flat revenue rate
- Increased operational costs and personnel
- Expanded agency expectations and needs

### **Operating Deficit Mitigation**

- Resource reallocation
- Cost containment
- Cost reduction
- Revenue/resource increase

### **FY26 Budget Development Approach**

- Lead with mission, vision, values, equity, and major policy direction (PN System Plan, 2019 bond, 2022 levy)
- Health and delivery of core programs of service
- Limit employee reductions as much as possible
- Balance funding constraints and opportunities
- Examine current and future requirements
- Plan with FY28 levy expiration and beyond in mind

### FY26+ Impacts and tradeoffs

- No clear, single decision all interrelated
- Balance client experience and staff capacity
- Mindful of political impacts, future funding
- Consider future projects and promises
- P+N trajectory: growth, flat, contraction?

### **Budget Modifications**

- Operating Fund changes compared to FY25 Budget
  - \$1.5M reduction in materials and services
  - \$1.1M reduction in personnel services
- Total department FTE reduction of 19.8

Position Type	Status
Non-rep/manager	Filled (3)
Non-rep/manager	Vacant (1)
Represented staff	Filled (7)
Represented staff	Vacant (8)

### **Budget Performance Measures**

4	P	Habitat restoration & maintenance areas serviced		ķ	Developed park attendance		COBID utilization for bond projects	
	FY 20	2,835		FY 20	725,931			
	FY 21	3,556	B	78 FY 21	732,007		_	
12	FY 22	3,867	counted	FY 22	621,240			
# of acres	FY 23	6,751	vehicles (	5 FY 23	704,192			
*	FY 24	5,313	f vehi	FY 24	692,675			
	FY 25	5,800	\$ of	FY 25	640,000			
	FY 26	6,000		FY 26	680,000	25% FY 20	18%         39%         38%         23%         30%         35%           FY 21         FY 22         FY 23         FY 24         FY 25         FY 26	
N.		— Actual — Estimate			Actual — Estimate		— Actual — Estimate — Minimum	

### **Council Discussion**

This is a difficult period of contraction and consolidation, while still doing great work.

Where does Council see this work and department trajectory in the future?



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# Planning, Development & Research Department FY 2025-26 Proposed Budget

April 15, 2025

### **Presentation Agenda**

- Headwinds/Tailwinds
- FY 2024-25 Department Investment Progress
- FY 2025-26 Budget Overview
- Budget Modifications
- Budget Performance Measures
- Council Discussion





















## FY 2024-25 Department Investment Progress

FY 2025 program investments:

- Equity Manager initiatives (FY 24 FTE approval)
- Cooling Corridors study
- Future Vision scoping
- Regional Housing Coordination Study

FY 2025 new FTE approval

- Regional Travel Options support
- Climate Pollution Reduction Grant
- Research Program Director



## FY 2024-25 Department Investment Progress

Transportation Planning/MPO milestones

- Regional Travel Options
- Regional Flexible Fund Allocation
- Climate Program
- MPO Certification



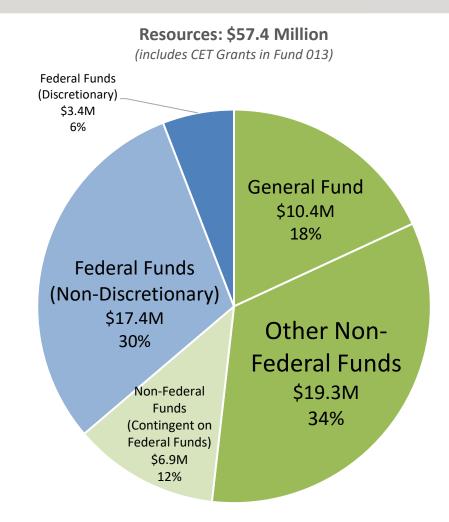
## FY 2024-25 Department Investment Progress

Equitable Development and Investment Program milestones

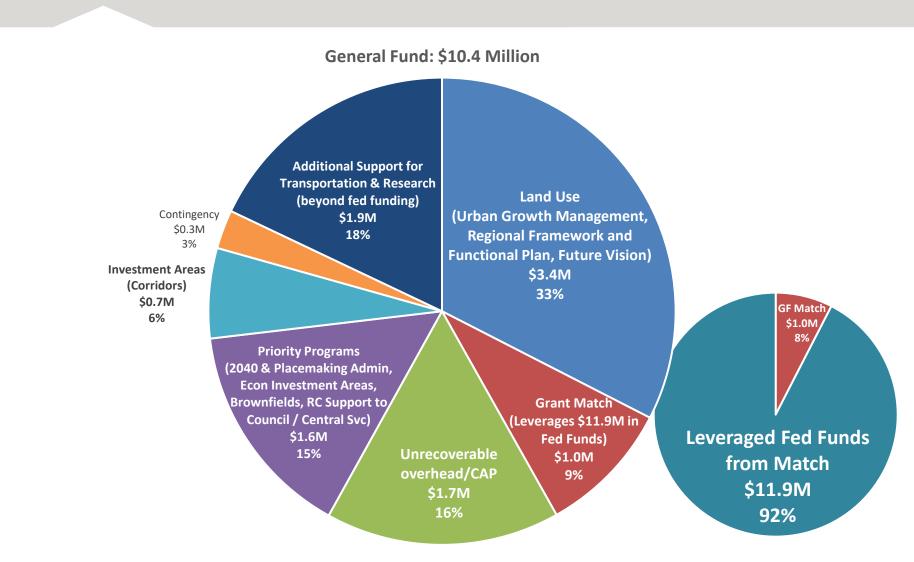
- UGB decision (including youth cohort)
- TV Highway & 82<sup>nd</sup> Locally Preferred Alternatives approved
- Transit Oriented Development (TOD) investments
- Regional Housing Coordination Strategy



## FY 2025-26 Funding Overview



# FY 2025-26 General Fund Investment



# FY 2025-26 Resources by Program

#### Resources: \$57.4 Million

(includes CET Grants in Fund 013)

■ Federal ■ Non-Federal

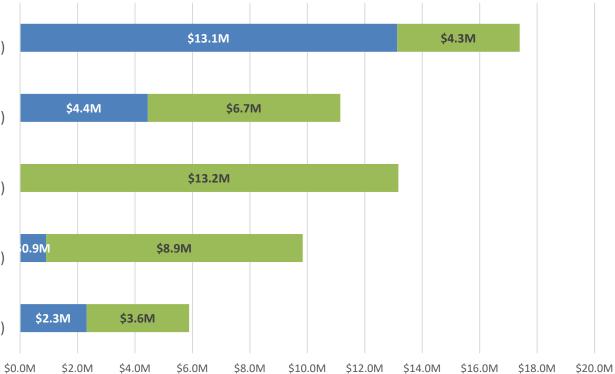
TRANSPORTATION (RTP, MTIP, Reg. Travel Options, Climate)

> INVESTMENT AREAS (82nd, TV Hwy, Better Bus, IBR)

URBAN POLICY & DEVELOPMENT (Growth Management & UGB, Future Vision, TOD)

COMMUNITY INVESTMENTS (Econ Dev, Brownfields, Placemaking, 2040 grants)

> RESEARCH (Data, GIS, Analytics and Modeling)



# FY 2025-26 Expenses by Program

#### Expenses: \$57.4 Million

(includes CET Grants in Fund 013)

Personnel M&S - Grants M&S - Other Indirect

TRANSPORTATION (RTP, MTIP, Reg. Travel Options, Climate)

> INVESTMENT AREAS (82nd, TV Hwy, Better Bus, IBR)

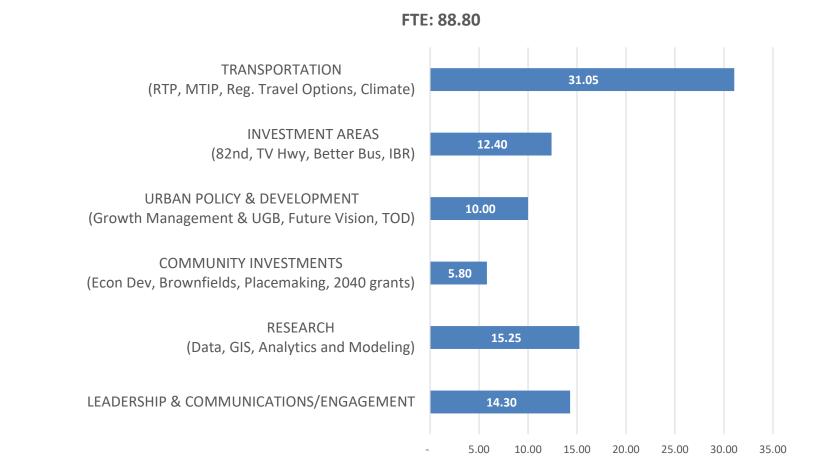
URBAN POLICY & DEVELOPMENT (Growth Management & UGB, Future Vision, TOD)

COMMUNITY INVESTMENTS (Econ Dev, Brownfields, Placemaking, 2040 grants)

> RESEARCH (Data, GIS, Analytics and Modeling)



## FY 2025-26 FTE by Program



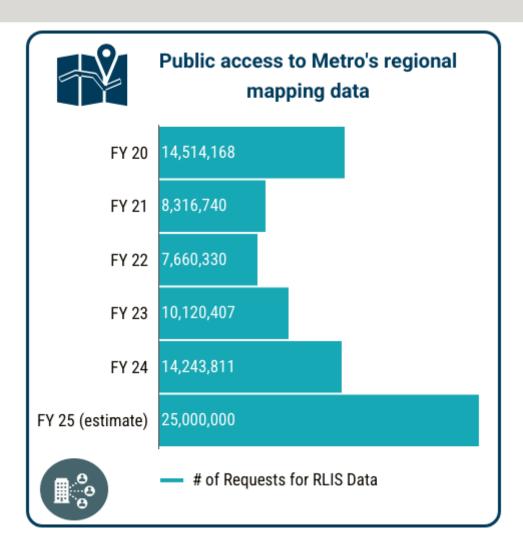
## FY 2025-26 Budget Reductions

- Personnel costs increasing at faster rate than ongoing revenue
- FY26 reductions focused on eliminating vacant positions:
  - Previously approved Research Program Director
  - Vacant Assistant Planner
- Results in ~\$420k in ongoing savings
- Moving forward, PDR continues to be in a contraction scenario.
- As positions become vacant, PDR will assess how to redistribute work across the department if positions are not refilled.
- This results in reduced capacity to carry out PDR's work.

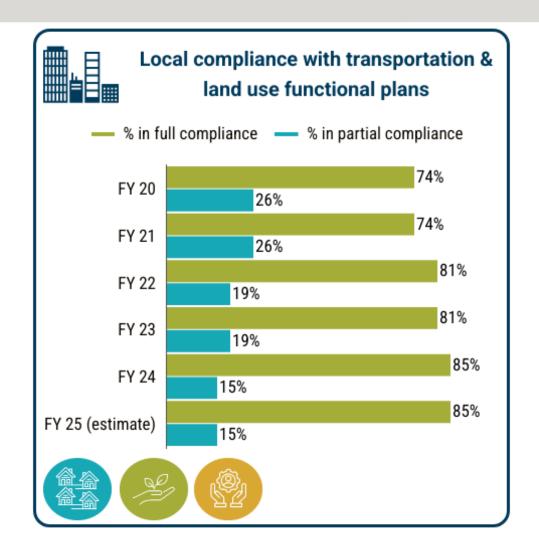
## FY 2025-26 Budget Modifications

- Future Vision \$530k for FY26
  - FY25: \$439k (including \$339k November amendment)
  - Expect to also request funding for FY27 (last year of project)
- Regional Transportation Class: \$45k (ongoing)
  - Contingent upon receiving an additional \$45k each from ODOT and TriMet
- LD Position Extension
  - 6-month extension to existing LD Associate
     Transportation Planner working on Safe Streets grant

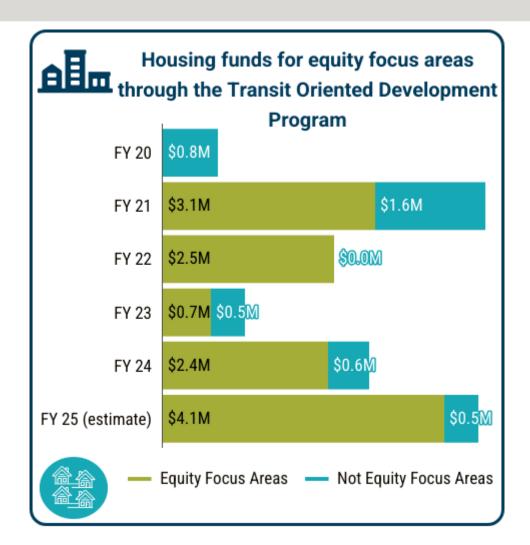
## **Budget Performance Measures:** Data Use



## **Budget Performance Measures: Planning Compliance**



## **Budget Performance Measures: Community Investments**



# **Observations: FY 2026 and beyond**

- Aligning expenditures with revenues
- Federal uncertainty
- Regional partnerships
- Department culture: continued focus on diversity and inclusion
- Programs and investments: staying true to the Metro Council's values

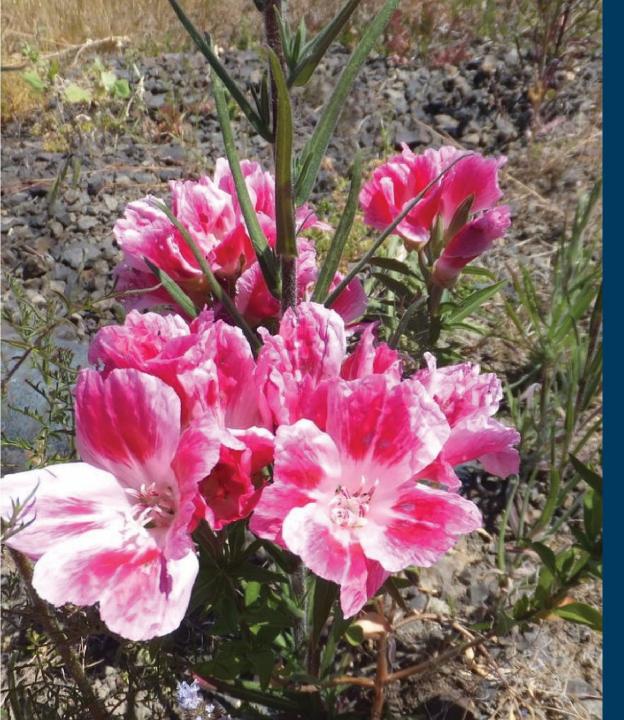




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#### Waste Prevention and Environmental Services FY 2025-26 Proposed Budget

April 2025

# **Presentation Overview**

Department Progress Proposed Budget Overview Key Performance Measures Proposed Solid Waste Fees Council Discussion



# Waste Prevention and **Environmental Services**

Our primary responsibility is to conserve resources through waste reduction and to manage garbage and recycling safely for people and the environment.



Services and to protect community investment



**Planning and** partnerships



# Garbage and Recycling Operations







More than 2,000 bikes given away!



# Services and Community Investment

#### **Household Hazardous Waste Collection**

Grants

**58** 

**Facilities** 

**Collection events** 

**4** MILLION **Pounds collected** annually



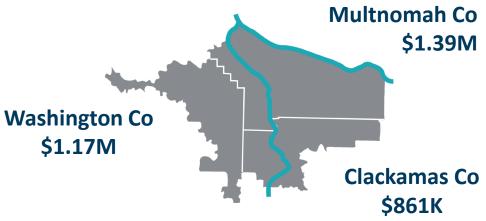


**One-time Reuse** \$750,000 **Regional Refresh Projects** \$398,000



# Planning and Partnerships

#### **Annual grants distributed**



#### **Bulky waste service standards**





### FY 2025-26 Budget Overview



### **Regional Outcomes**





Waste prevention and healthy environment

Excellent, accessible and resilient garbage and recycling system

Shared prosperity

### FY 2025-26 Proposed Budget

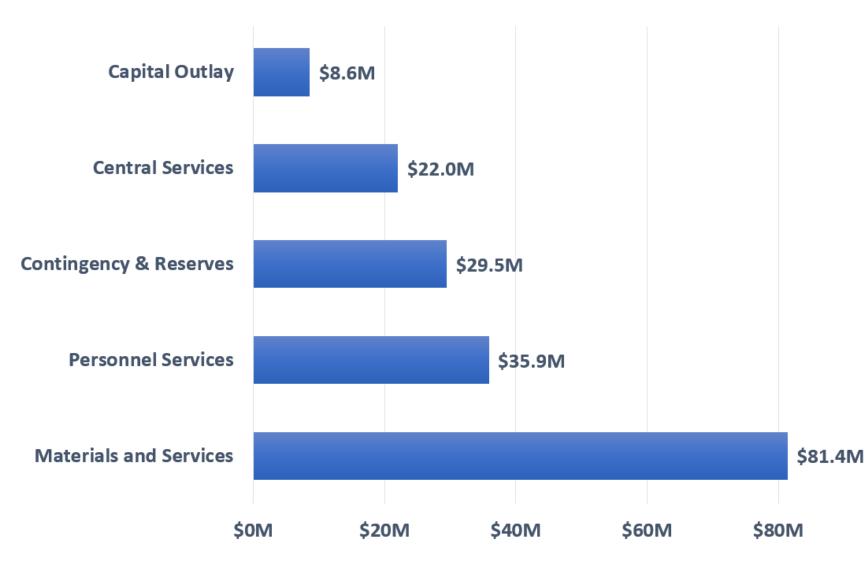
Balancing essential services with targeted investments to address service gaps and system modernization.



#### **New investments**

- Community depot
   planning
- Reuse Impact Fund

### FY 2025-26 Budget Overview



Budget: \$177.4M

**FTE:** 205.3

#### **Budget Modifications**

- 3.0 FTE for System Facilities Plan implementation team
- \$1.3M for Phase 1 planning
- \$1.05M for Reuse Impact Fund



## Measuring Progress

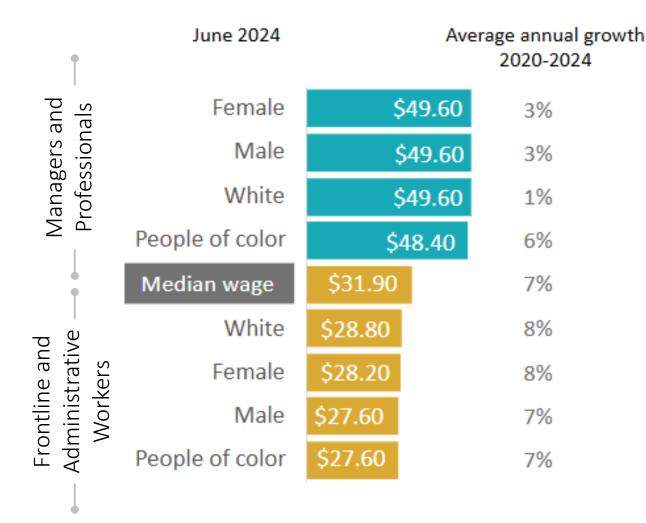


### **Progress Overview**

Change since baseline year

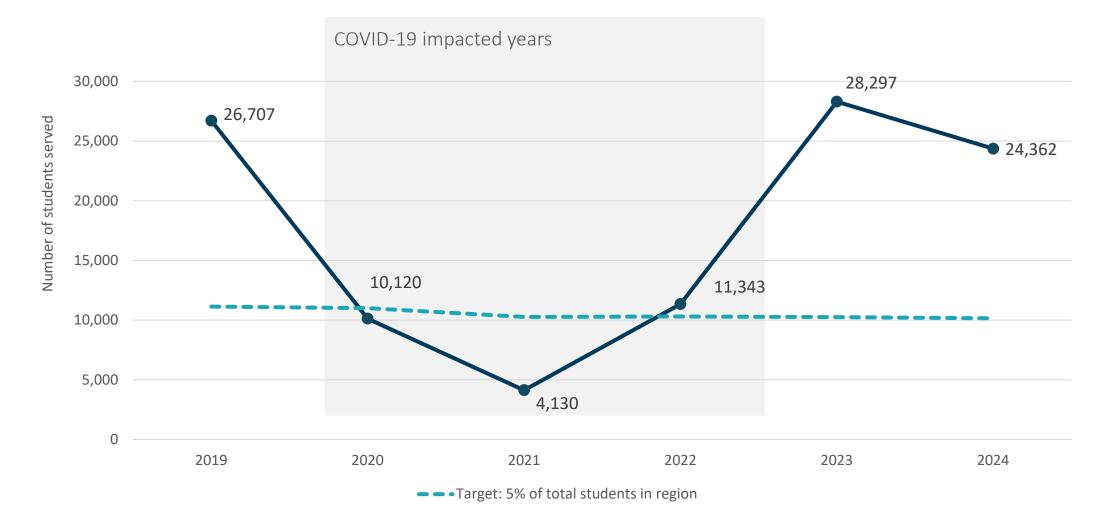
	Foster shared prosperity and workforce equity.	Median wage of solid waste workers	Ð
	Advance environmental literacy and waste prevention practices.	Youth reached through education programs	Ð
ţ.	Provide excellent service and equitable system access	Dumped garbage in most impacted communities	Ð
A REAL	Strengthen systems for recovery, reuse and repair.	Capacity and impact of reuse sector	Ð
	Reduce environmental health impacts of products.	GHG emissions of products and services	Baseline

### Median hourly wage of Metro solid waste workers



Above living wage estimateBelow living wage estimate

# Youth reached through waste prevention education



14

Source: Metro, Clackamas County, City of Portland, Outdoor School

### Dumped garbage clean up

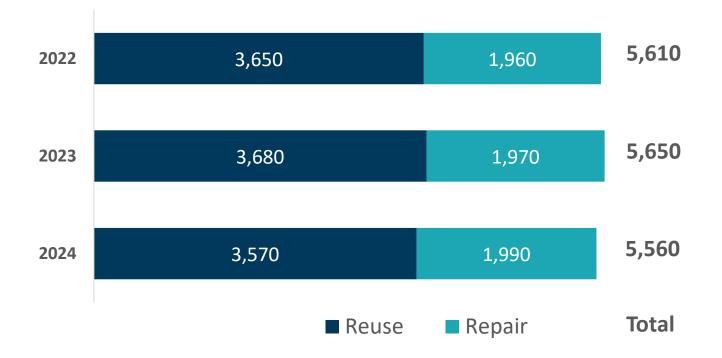
### Tons collected by RID crews



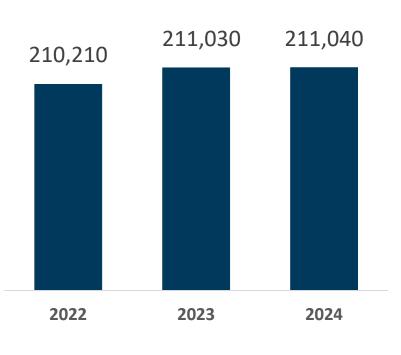
Maintained a 2-3 day response time; nearly 6,000 sites cleaned in 2024.

### Size of the reuse sector

Estimated number of employees



Estimated tons collected for reuse\*



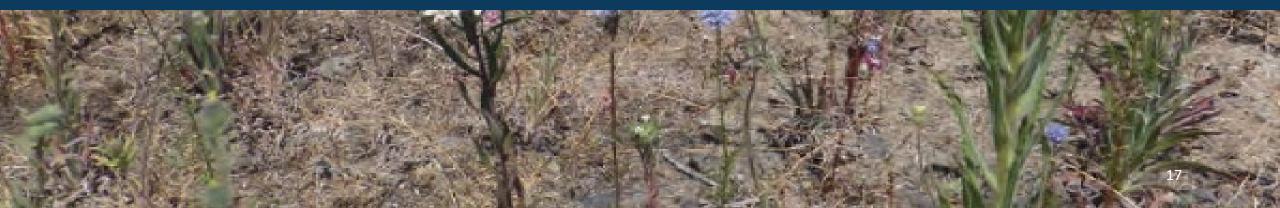
\*Tonnage estimate is for reuse only, excludes repair.

16

Source: Metro, ESRI ArcGIS Business Analyst



### Solid Waste Fees



### Waste Prevention and Environmental Services Funding Sources





### **Regional system fee**

**Regional Waste Reduction Programs** 

**Solid waste fee** Metro Transfer Station Customers

### Prioritized solid waste fee criteria



Accessible & Equitable System

Encourage investments that provide regional benefits with emphasis on geographic equity and waste reduction

#### Healthy Environment

Encourage keeping valuable materials out of the landfill through highest use



Affordability

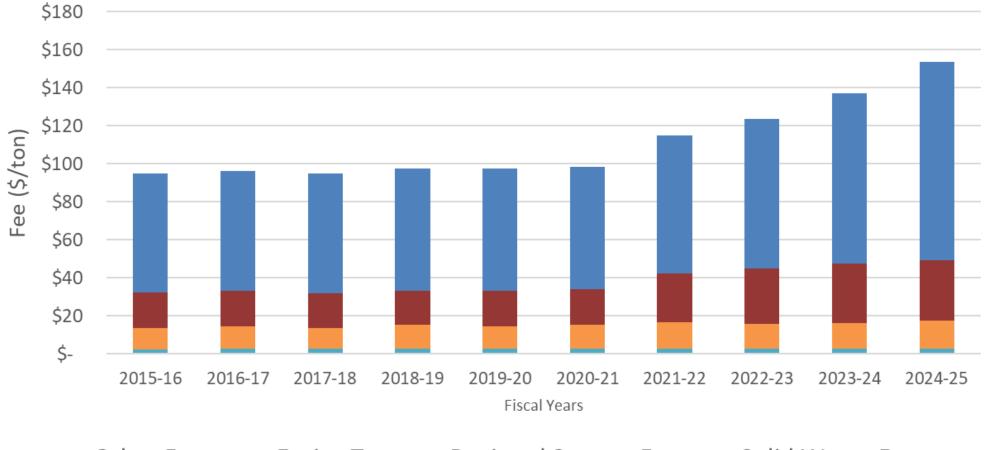
Consider economic effects and benefits to users and impact on cost of living



Public-Private System

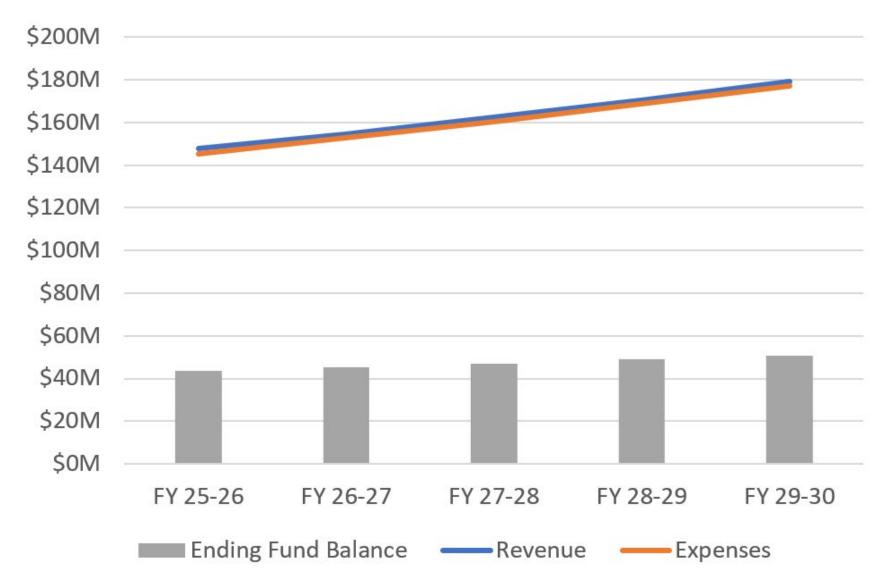
Fees should give fair weight to the operational and capital needs of all providers: publicly owned, privately owned, and nonprofits

### Fee History 2015-2025

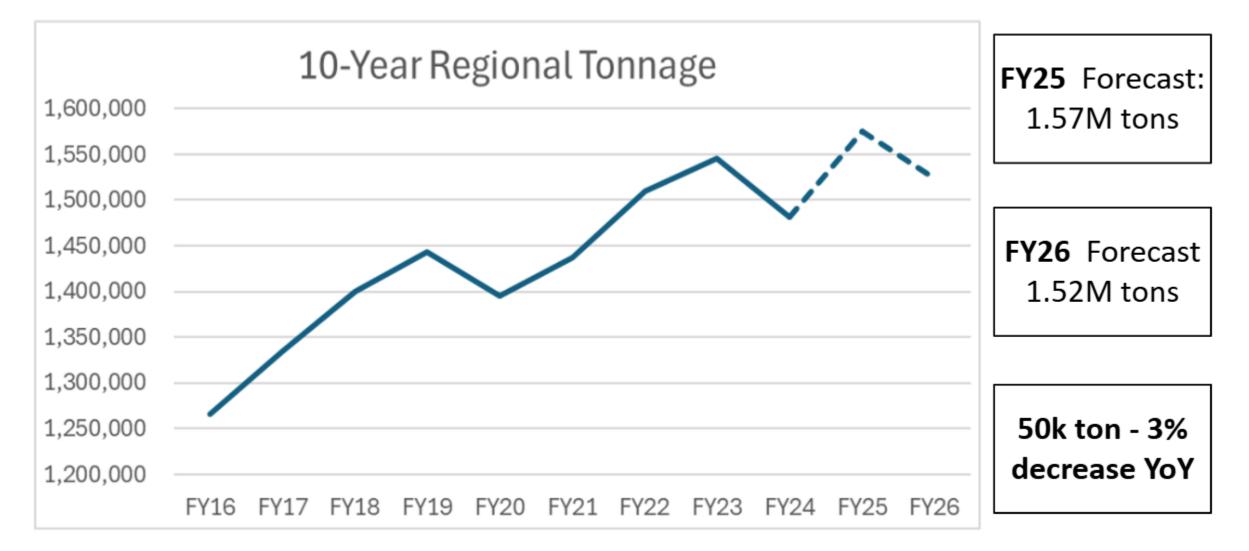


Other Fees Excise Tax Regional System Fee Solid Waste Fee

### **Five-Year Forecast**



### **Tonnage Forecast**



### Regional System Fee (RSF)

RSF Needed	\$ 51,216,684	<b>Cost Increases</b> \$1.8M or 9% personnel	
Forecasted Tonnage	1,523,616	\$658k or 7% central services	
Current Rate	\$ 31.72	\$2.9M proposed modifications	
		Tonnage decrease	
New RSF Fee YoY % RSF Increase	\$ 33.62 5.97%	3.3% or 50k tons	

### Solid Waste Fee (SWF)

Tonnage Fee Needed	\$80,727,743		
New solid waste fee	\$115.86		
YoY % SWF fee increase	11.01%		

Fees charged to Metro Central and South transfer station customers

**Cost Increases** 

\$780K or 7% personnel\$707k or 1% Metro transfer station contracts

No additions proposed

**Tonnage Decrease** 21K tons or 3.7%

### FY 2025-26 Fee Summary



Fees Charged to Metro Transfer Station Customers

	Current FY24-25	Proposed FY25-26	% Change
Staffed scale house	\$27.00	\$27.00	0%
Automated scale house	\$7.25	\$8.50	17.24%
Minimum load charge	\$45.00	\$47.00	4.44%
Solid waste fee	\$104.37	\$115.86	11.01%
Regional System fee	\$31.72	\$33.62	5.97%

### **Upcoming Engagements**



April 16 WPES Budget Forum

April 24 Regional Waste Advisory Committee



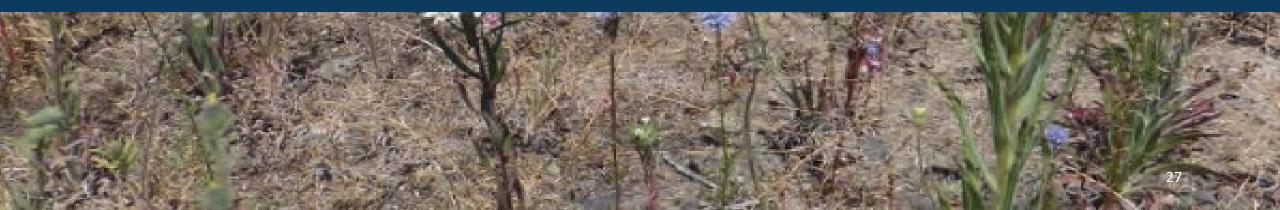
May 8 Council Presentation on Regional Waste Advisory Committee Input



May 15 Metro Council Consideration of Solid Waste Fees

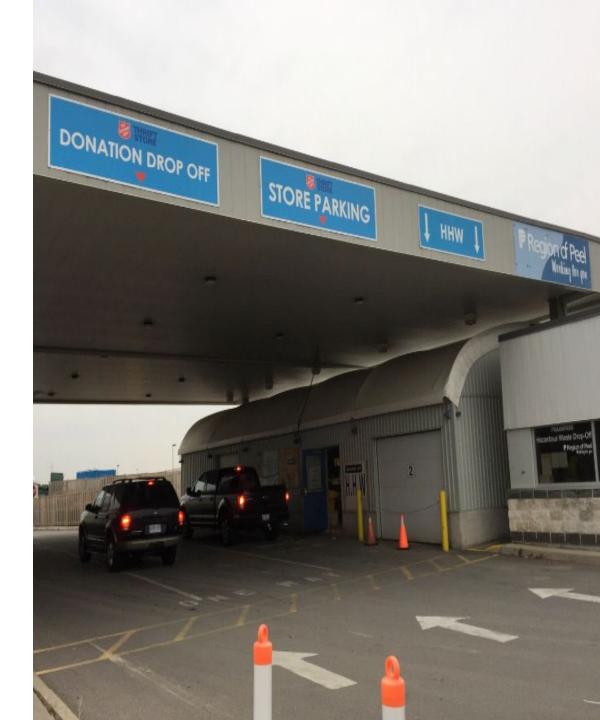


### Discussion



### Considerations

- Proposed budget supports core service delivery and critical investments to address service gaps
- Opportunity to hear input from partners prior to decision making
- Looking ahead, staff proposes a Fee Stability and Investment Model for the Regional System Fee to balance affordability with needed long-term investments by setting a threshold for fee increases





### Thank you.

