



600 NE Grand Ave.
Portland, OR 97232-2736

Metro Policy Advisory Committee (MPAC)

agenda

Wednesday, February 26, 2020

5:00 PM

Metro Regional Center, Council chamber

1. **Call To Order, Declaration of a Quorum & Introductions (5:00 PM)**
2. **Public Communication on Agenda Items (5:10 PM)**
3. **Council Update (5:20 PM)**
4. **Committee Member Communication (5:25 PM)**
5. **Consent Agenda (5:30 PM)**
 - 5.1 Consideration of January 22, 2020 MPAC Minutes [20-5378](#)
Attachments: [January 22, 2020 Minutes](#)
6. **Information/Discussion Items**
 - 6.1 Regional Barometer (5:35 PM) [COM](#)
[20-0316](#)

Presenter(s): Jeff Frkonja, Metro
Cary Stacey, Metro

Attachments: [Regional Barometer Information Sheet](#)
[Regional Barometer Phase 1 Measures](#)
 - 6.2 Regional Supportive Housing Measure (6:10 PM) [COM](#)
[20-0318](#)

Attachments: [Memo: Supportive Housing Implementation Plan](#)
7. **Adjourn (7:00 PM)**

Upcoming MPAC Meetings:

- *Wednesday, March 11, 2020*
- *Wednesday, March 25, 2020 – Cancelled*
- *Wednesday, April 8, 2020*

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បើលោកអ្នកត្រូវការអ្នកបកប្រែភាសានៅពេលអង្គប្រជុំសាធារណៈ សូមទូរស័ព្ទមកលេខ 503-797-1700 (ម៉ោង 8 ព្រឹកដល់ម៉ោង 5 ល្ងាច ថ្ងៃធ្វើការ) ប្រាំពីរថ្ងៃ ថ្ងៃធ្វើការ មុនថ្ងៃប្រជុំដើម្បីអាចឲ្យគេសម្រួលតាមសំណើរបស់លោកអ្នក ។

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2020 MPAC Work Program

as of 02/18/20

Items in italics are tentative

<p><u>Wednesday, February 12, 2020</u> – cancelled</p>	<p><u>Wednesday, February 26, 2020</u></p> <ul style="list-style-type: none"> • Regional Barometer (Cary Stacey, Metro; 30 min) • <i>Regional Supportive Housing Measure</i>
<p><u>Wednesday, March 11, 2020</u></p> <ul style="list-style-type: none"> • <i>Regional Emergency Transportation Routes Update (Kim Ellis, Metro; 30 min)</i> • <i>Growth Concept Refresh: initial public engagement concepts (TBD; 45 min)</i> 	<p><u>Wednesday, March 25, 2020</u> – cancelled</p>
<p><u>Wednesday, April 8, 2020</u></p> <ul style="list-style-type: none"> • <i>Biennial Regional Housing Report: overview of proposed approach and schedule (Jes Larson, Metro; 30 min)</i> • <i>Affordable home ownership program options (Jes Larson, Metro; 30 min)</i> • <i>Housing Bond Program implementation (Emily Lieb, Metro; 30 min)</i> • <i>Growth Concept Refresh: future of the economy program update (Jeff Raker, Metro; 30 min)</i> 	<p><u>Wednesday, April 22, 2020</u></p>
<p><u>Wednesday, May 13, 2020</u></p> <ul style="list-style-type: none"> • <i>Regional Mobility Policy Update (Kim Ellis, Metro; 30 min)</i> • <i>Federal housing policy agenda (Jes Larson, Metro; 30 min)</i> • <i>Growth Concept Refresh: MPAC governance (TBD; 45 min)</i> 	<p><u>Wednesday, May 27, 2020</u></p>

<p><u>Wednesday, June 10, 2020</u></p> <ul style="list-style-type: none"> • <i>Growth Concept Refresh: Future Vision Commission overview (Ted Reid, Metro; 45 min)</i> • <i>State housing legislation (HB 2001 and 2003) rulemaking update (DLCD, 45 min)</i> 	<p><u>Wednesday, June 24, 2020</u></p>
<p><u>Wednesday, July 8, 2020</u></p> <ul style="list-style-type: none"> • <i>Regional Mobility Policy Update (Kim Ellis, Metro; 30 min)</i> • <i>Growth Concept Refresh: future of the economy program update (Jeff Raker, Metro; 30 min)</i> • <i>2040 Planning and Development Grants: Affordable Housing in Faith Communities (TBD; 45 min)</i> 	<p><u>Wednesday, July 22, 2020</u></p>
<p><u>Wednesday, August 12, 2020</u></p>	<p><u>Wednesday, August 26, 2020</u></p>
<p><u>Wednesday, September 9, 2020</u></p> <ul style="list-style-type: none"> • <i>Growth Concept Refresh: MPAC governance (TBD; 60 min)</i> 	<p><u>Wednesday, September 23, 2020</u></p> <ul style="list-style-type: none"> • <i>Regional Mobility Policy Update (Kim Ellis, Metro; 30 min)</i> • <i>State housing legislation rulemaking update (DLCD; 30 min)</i> • <i>Growth Concept Refresh: MPAC governance (TBD; 45 min)</i>
<p><u>Wednesday, October 14, 2020</u></p> <ul style="list-style-type: none"> • <i>Growth Concept Refresh: the future of the economy (Jeff Raker, Metro; 60 min)</i> • <i>Federal housing policy agenda (Jes Larson, Metro; 30 min)</i> • <i>Growth Concept Refresh: Future Vision Commission update (Future Vision Commission member TBD; 15 min)</i> <p><u>October 15-17: League of Oregon Cities Annual Conference, Salem, OR</u></p>	<p><u>Wednesday, October 28, 2020</u></p>

<p><u>Wednesday, November 11, 2020</u></p> <ul style="list-style-type: none"> • <i>Regional Emergency Transportation Routes Update (Kim Ellis, Metro; 30 min)</i> • <i>Growth Concept Refresh: MPAC governance (TBD; 30 min)</i> • <i>2040 Planning and Development Grants: Tigard Triangle Urban Renewal Implementation Project (TBD; 45 min)</i> 	<p><u>Wednesday, November 25, 2020 - cancelled</u></p>
<p><u>Wednesday, December 9, 2020</u></p> <ul style="list-style-type: none"> • <i>Biennial Regional Housing Report (Jes Larson, Metro; 45 min)</i> • <i>Affordable home ownership (Jes Larson, Metro; 45 min)</i> • <i>Growth Concept Refresh: Future Vision Commission update (Future Vision Commission member TBD; 30 min)</i> 	<p><u>Wednesday, December 23, 2020 - cancelled</u></p>

Parking Lot:

- 2020 Census Follow Up
- Community Partnerships Program
- Regional Data Strategy

5.1 Consideration of January 22, 2020 Minutes
Consent Agenda

Metro Policy Advisory Committee
Wednesday, February 26, 2020
Metro Regional Center, Council Chamber



600 NE Grand Ave.
Portland, OR 97232-2736
oregonmetro.gov

METRO POLICY ADVISORY COMMITTEE (MPAC)

Meeting Minutes

January 22, 2020

Metro Regional Center, Council Chamber

MEMBERS PRESENT

Susheela Jayapal
Martha Schrader
Christine Lewis
Juan Carlos González
Don Trotter

Dick Schouten
Brian Cooper
Kathy Wai
Ed Gronke
Theresa M. Kohlhoff
Gordon Hovies
Linda Glover
Peter Truax

AFFILIATION

Multnomah County
Clackamas County
Metro Council
Metro Council
Clackamas County Fire District #1, Special Districts in Clackamas County
Washington County
City of Fairview, Other Cities in Multnomah County
TriMet
Citizen of Clackamas County
City of Lake Oswego, Largest City in Clackamas County
Tualatin Valley Fire & Rescue, Special Districts in Washington County
City of Vancouver
City of Forest Grove, Other Cities in Washington County

MEMBERS EXCUSED

Denny Dole
Sam Chase
Amanda Fritz
Steve Callaway
Jim Rue

AFFILIATION

City of Beaverton, Second Largest City in Washington County
Metro Council
City of Portland
City of Hillsboro, Largest City in Washington County
Oregon Department of Land Conservation and Development

ALTERNATES PRESENT

Jeannine Rustad
Kirstin Greene
Anthony Martin

AFFILIATION

Tualatin Hills Park & Recreation District
Oregon Department of Land Conservation and Development
City of Hillsboro, Largest City in Washington County

OTHERS PRESENT: Adam Barber, Laura Weigel, Jeff Gudman, Dee Anders, Carol Naughton, Tory Campbell, Erin Reynold, Matt Faunt, Maria Caballero Rubio, Ryan Wells, Sydney Johnson, Audrey Miller, Lauren Henricksen, Victor Caesar, Jenny Glass, Yoana Molina, Ashton Simpson and Carol Naughton

STAFF: Marlene Guzman, Nellie Papsdorf, Jes Larson and Choya Renata

1. CALL TO ORDER, INTRODUCTIONS, CHAIR COMMUNICATIONS

Chair Susheela Jayapal called meeting to order at 5:08 PM.

2. PUBLIC COMMUNICATIONS ON AGENDA ITEMS

There were none

2. COUNCIL UPDATE

Chair Jayapal asked members to review the 2020 MPAC work program. She noted that the February 12th meeting was cancelled and the next meeting was February 26th. Chair Jayapal explained that the second Vice Chair from Clackamas County needed to be appointed for 2020. Councilor Theresa Kohlhoff volunteered to be the second Vice Chair.

MOTION: Commissioner Dick Schouten and Councilor Anthony Martin seconded, to approve the appointment of the second Vice Chair.

ACTION: With all in favor, motion passed.

Mayor Mark Gamba announced his resignation as an MPAC member. He expressed his appreciation for MPAC members. Chair Jayapal thanked him for his service.

Mr Mark Watson reminded members that local graduation rates were released by the Department of Education.

Councilor Juan Carlos González thanked members for their renewed commitment to MPAC. He explained that Metro held a public hearing on the proposed transportation measure. Councilor González noted that 47 people testified from across the region.

4. CONSENT AGENDA

MOTION: Mayor Mark Gamba moved and Mayor Brian Cooper seconded, to approve the consent agenda.

ACTION: With all in favor, motion passed.

5. INFORMATION/DISCUSSION ITEMS

5.1 Building Power In Community: people-Centered Place Based Development

Chair Jayapal introduced the presenters from Purpose Built Communities, Prosper Portland, Centro Cultural, Fourth Plain Forward, Rosewood Initiative and Native American Youth and Family Center (NAYA).

Ms. Elissa Gertler noted that the panel reflects MPAC and Metro's efforts to center equity in land use decisions. She introduced Mr. Jeff Raker, Investment Areas Project Analyst, to provide an overview of the panel. Mr. Raker encouraged members to ask questions after the panelists present. He noted that the panel is intended to share new approaches for the ways in which Metro addresses economic and workforce issues.

Key elements of the panelist included:

Prosper Portland

Mr. Tory Campbell, Director of Economic Development at Prosper Portland, explained Prosper Portland's community involvement. He explained that Prosper Portland's Neighborhood Prosperity Network (NPN) was comprised of seven districts. Mr. Campbell expressed the lessons Prosper Portland had learned through their community involvement work, including the importance of centering relationships and unique experiences. He encouraged members to think about the role they wanted to play in supporting equitable development. Mr. Campbell introduced the three panelists from NAYA.

NAYA

Mr. Erin Reynold explained the history of NAYA and its efforts to support self-identified Native Americans, infant to Elder, from across the Portland metropolitan area. He noted that NAYA was a part of the Neighborhood Prosperity Network in partnership with Prosper Portland. Mr. Reynold explained NAYA's community development work on Cully Blvd and 42nd Ave. Mr. Matt Faunt, Cully Business Development Coordinator, noted that in his role he offered business technical assistance to small business owners. Mr. Reynold noted that along NPN work NAYA was working on addressing housing needs in partnership with Hacienda CDC. He expressed his appreciation for the Cully neighborhood's various efforts to mobilize Cully residents.

Centro Cultural

Ms. Maria Caballero Rubio, Executive Director, explained the history of Centro Cultural. She noted that Centro was founded in 1969 and gained non-profit status in 1972. Ms. Caballero Rubio stated that after Virginia Garcia's death in a labor camp Centro was inspired to directly address the needs of the community. She explained that Centro is known as the "hub of Latino culture" in Washington County. Ms. Caballero Rubio explained Cesar Chavez's influence on Centro. She discussed the cultural and religious events Centro celebrated year round.

Mr. Ryan Wells, Community Development Director for the City of Cornelius, shared the ways in which the City of Cornelius partnered with Centro Cultural. He explained that the Cornelius Policy Department was disbanded due to its failure to properly serve the Latino community. Mr. Wells explained that the City then entered into a contract with the Washington County Sheriff's Department to provide better services to its residents. He explained that the City of Cornelius had implemented Spanish language town halls to give Spanish speakers an opportunity to voice their issues with the City of Cornelius. Mr. Wells noted that the City of Cornelius won the All-America City award in joint partnership with Centro Cultural. He explained Centro Cultural's work coordinating culturally specific public engaged for the Cornelius Town Center Plan.

Ms. Caballero Rubio explained Centro Cultural's current work engaging the Latino community in the City of Cornelius, including the senior program and the youth robotics team. Mr. Wells described the Distrito Cultural as part of the Cornelius Town Center Plan. Ms. Caballero Rubio depicted Centro Cultural's continued efforts to focus on economic development, workforce training and leadership.

Fourth Plain Forward

Ms. Sydney Johnson, District program Coordinator at Fourth Plain Forward, provided an overview for the presentation. She explained that there are over thirty languages spoken along the Fourth Plain Commercial Corridor. Ms. Johnson noted that there are faith based institutions, parks and social services offered along the corridor. She described the health and economic disparities facing Fourth Plain and the City of Vancouver. Ms. Johnson explained the Fourth Plain Action Plan's efforts to prioritize pedestrian safety, foster inclusive transit-oriented development as well as create a growth pipeline for food entrepreneurs.

Ms. Carmen McKibben, Board member, noted that Fourth Plain Forward the non-profit was

created as a result of the action plan. She explained that Fourth Plain Forward supported the success of residents, promoted the unique identity of the International District and worked to improve the physical environment of the district.

Ms. Audrey Miller, Oregon Grassroots manager at American Cancer Society Cancer action Network, noted that Fourth Plain Forward had partnered with the Hispanic metropolitan Chamber to provide free business technical assistance. Ms. Miller explained the importance of public art and described Fourth Plain Forward's work supporting public art. Ms. McKibben noted Fourth Plain Forward's role as the only place based organization serving the Fourth Plain Commercial Corridor.

Ms. Lauren Henricksen, Community Health Specialist for Clark County Public Health, discussed the Fourth Plain Coalition's efforts to work towards an equitable, diverse, and thriving Fourth Plain corridor. She discussed the coalition's structure and noted the Community Advisory Committee's efforts to encourage residents to build their own capacity by becoming resident advocates. Ms. Henricksen noted that the coalition is working to empower residents to advocate for affordable housing. Mr. Victor Caesar, Development Projects Manager for Vancouver Housing Authority, explained Vancouver's efforts to address the affordable housing storage.

Rosewood

Ms. Jenny Glass, Executive Director at Rosewood, explained Rosewood's partnership with Proposer Portland. She discussed Rosewood's efforts to connect neighbors, partner with over 120 organizations and advocate with neighbors to create transformative change. Ms. Jossie de la Garza, Director of Communications and Engagement, discussed Rosewood efforts to engage community members. She noted that community members are part of Rosewood's board, staff and culturally specific groups, including Guerreras Latinas.

Ms. Yoana Molina, Program Director at Rosewood, introduced herself and shared her personal experiences engaging Rosewood's diverse community. She explained Rosewood efforts to empower women by offering food assistance and rent assistance. She explained that Guerreras Latinas was created to provide women a safe space to connect with each other as well as access educational classes and workshops. Ms. Molina noted that over the past 2 years more than 280 women have been involved in the program. She noted that in 2020 the program focused on exploring economic opportunities to achieve financial independence.

Mr. Ashton Simpson, Community Asset Planner at Rosewood, explained his work to secure

housing stability, education, and community wellness and transportation access. He provided examples of the public investments made within a half mile radius of Rosewood, including transportation infrastructure updates. Mr. Matt Ruddy, Director of Equity and Education at Rosewood, discussed Rosewood's efforts to prioritize high quality and affordable early education, high performing K-12 system and adult education opportunities.

Purpose Built Communities

Ms. Carol Naughton, President of Purpose Built Communities, explained that Purpose Built Communities helped local leaders to revitalize neighborhoods in an effort to create greater racial equity, economic mobility and improve health outcomes. She explained the ways in which poverty and place are tied together in the United States. Ms. Naughton explained East Lake Meadows demographics before Purpose Built Communities involvement. She noted that it had low high school graduation rates and high crime rates.

Ms. Naughton expressed the outcomes that emerged from Purpose Built Communities involvement in East Lake Meadows, including a low crime rate, higher high school graduation and median income rates. She explained that the targeted area of investment was less than one square mile. Ms. Naughton explained Purpose Built Communities efforts to partner with Atlanta Housing Authority to turn East Lake Meadows into the Villages of East Lake, a mixed income housing development. She described the cradle-to-college education pipeline implemented by Purpose Built Communities. She discussed the organizations efforts to promote community wellness with quality amenities and support services, including access to a full-service YMCA and First Tee of Metro Atlanta Program. Ms. Naughton noted that Purpose Built Communities also created a "community quarterback" to ensure that all programs are connected, coordinated and seamless. She Naughton described how the entire neighborhood had benefitted from Purpose Built Communities involvement, including gains in property values and incomes.

Member discussion included:

- Councilor Linda Glover expressed her appreciation for the Fourth Plain Forward presentation.
- Mayor Peter Truax expressed his appreciation for the City of Beaverton's partnership with Centro Cultural.
- Mr. Dick Schouten noted the significant role Centro Cultural had played in conducting valuable community engagement.
- Chair Jayapal thanked NAYA and the Living Cully Coalition for their work engaging with the community.

6.0 ADJOURN

Chair Jayapal adjourned the meeting at 7:05 PM.

Respectfully Submitted,



Marlene Guzman
Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF JANUARY 22, 2020

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
5.1	Presentation	1/22/20	Native American Youth and Family Center Presentation	012220m-01
5.1	Presentation	1/22/20	Centro Cultural De Washington County Presentation	012220m-02
5.1	Presentation	1/22/20	Fourth Plain Forward Presentation	012220m-03
5.1	Presentation	1/22/20	Rosewood Presentation	012220m-04
5.1	Presentation	1/22/20	Purpose Built Communities Presentation	012220m-05
5.1	Handout	1/22/20	MPAC Work Program	012220m-06

6.1 Regional Barometer

Information/Discussion Items

Metro Policy Advisory Committee
Wednesday, February 26, 2020
Metro Regional Center, Council Chamber

Performance management project | Regional Barometer

The Regional Barometer is an online tool that publicly provides information on how the region is doing relative to Metro's Six Desired Outcomes: transportation, economy, ecosystems, climate, communities and equity. It is part of a performance management system called By the Numbers, which will assess and communicate how Metro programs support those outcomes.

Regional Barometer users will be able to view easy-to-understand facts and figures with accompanying narratives; access links to supplemental information such as relevant strategies, research and reports; and download data for additional analysis.

Project purpose

Improve Metro decision-making through accountability, transparency and results.

The Regional Barometer will:

- **Promote accountability and transparency** for Metro and our programs.
- **Provide a service** to users who can access critical data all in one place.
- **Serve as a policy and communications tool** for Metro staff and elected officials through which to ground policy conversations, set the stage for key investments, and build shared understanding.
- **Support a coordinated data strategy** to reduce duplicative efforts and investments, fill regional data gaps and solidify Metro's role as a regional data hub.

The Regional Barometer makes progress towards Metro's regional goals by:

- Increasing capacity of Metro's staff and supporting impactful work
- Increasing capacity of community-based organizations and community leaders to advocate for and target investments and services relative to their goals
- Building public trust and solidifying Metro's mandate
- Increasing data-driven policymaking region-wide
- Expanding regional data capacity and accessibility

Success requires:

- Relevant, up-to-date and trusted data
- Usable and understandable tool
- Users see their priorities and needs reflected
- Effective program measurement tied to goals

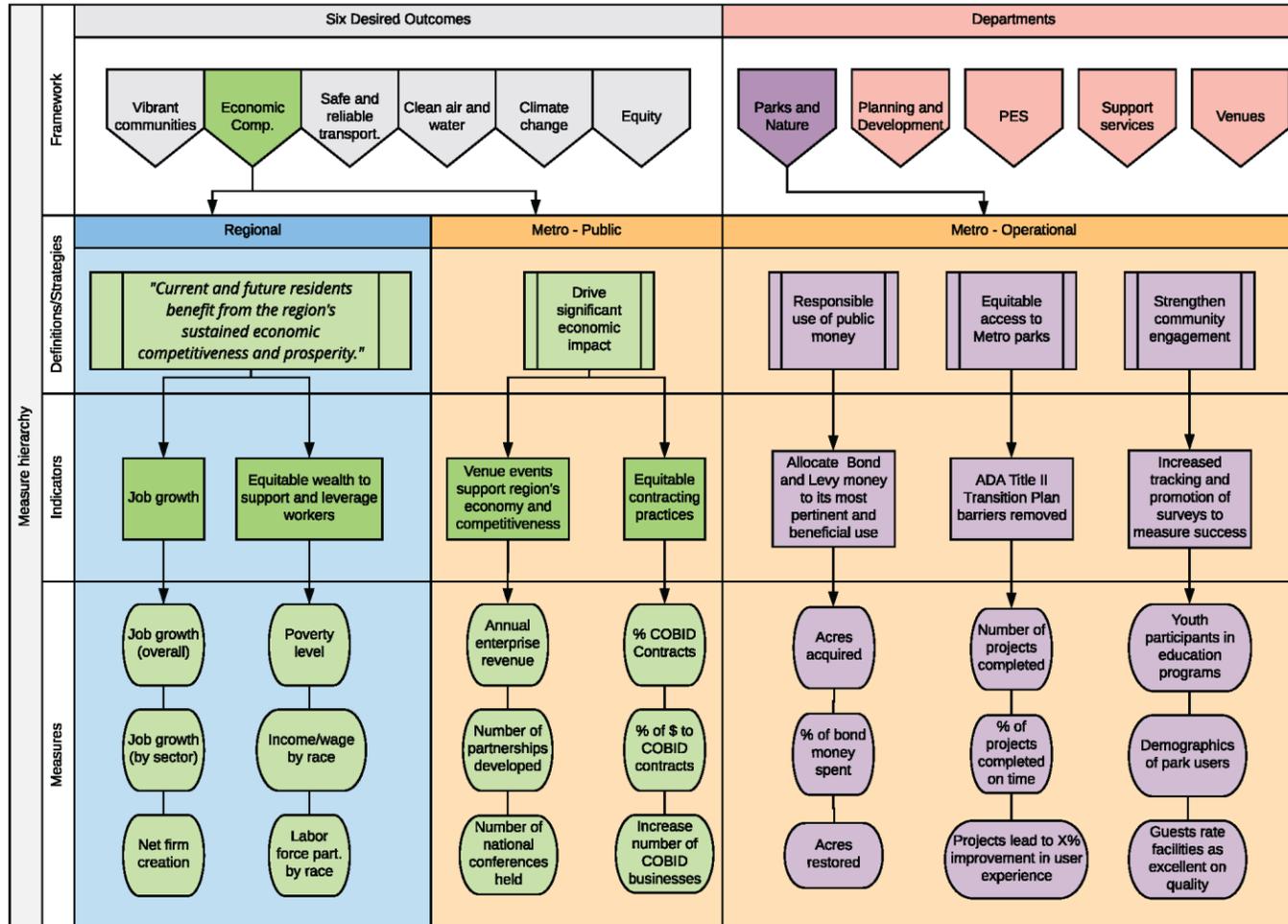
Project phases

- Phase 1, By March 2020: Tool is made public with existing datasets, strategic data plan
- Phase 2, TBD: Develop composite indicators, performance targets and benchmarks; conduct robust community engagement; build out strategic data plan

By the Numbers (sample metrics)

Regional barometer

Operational measures



v1.10.17.2018

The Regional Barometer | Phase 1 Measures

EQUITY

Economy and transportation	Climate and ecosystems	Communities
Change in median annual household income in 2017 dollars by race & ethnicity (graph)	National Air Toxic Assessment diesel particulate matter (map)	Change in population by race (map)
Additional income disparities by race and ethnicity (graph)	Impervious Surfaces (map)	Housing cost burden by race (graph)
Income inequality (map)	Tree canopy (map)	Homeownership by race (graph)
Change in unemployment rate by race & ethnicity (graph)	Environmental hazard potential (map)	Inventory of public affordable units (map)
Poverty level (map)		Juvenile recidivism (graph)
Crash map application (map)		Food insecurity (graph)
		Life expectancy at birth (map)
		Sexually transmitted infections by age, gender, and race (graph)
		Substance use among 11th graders (graph)
		Kindergarten assessment (map)
		High school graduation rate (map)
		High school discipline rates (map)
		Educational attainment (map)
		Staffing level per student (map)
		Diversity of teachers (map)

COMMUNITIES

Recreation and community engagement	Housing	Land Use
Voter participation (graph)	Houselessness rate per 10,000 population (graph)	Planned transportation investment in regional centers and corridors (At a glance)
Arts and culture establishments (graph)	Change in population by race (map)	Residential building permit activity (map)
Cultural and ethnic awareness nonprofits (graph)	Housing cost burden by race (graph)	Number of permits for missing middle-type housing (graph)
	Homeownership by race (graph)	Development that is infill or redevelopment (graph)
	Median home price (graph)	Sidewalk coverage (map)
	Median rents (graph)	Urban density and transit (map)
	Inventory of public affordable units (map)	Transportation investments in regional centers and corridors (map)

The Regional Barometer | Phase 1 Measures

COMMUNITIES (cont.)

Food	Education	Health
Food insecurity (graph)	Regional supply of child care (graph)	Life expectancy at birth (map)
Exposure to less healthy food (map)	Kindergarten assessment (map)	Uninsurance rate (graph)
Local food production (graph)	Standardized test scores (map)	Underinsurance rate (graph)
	High school graduation rate (map)	Exposure to less healthy food (map)
	Chronic absenteeism (map)	Accessibility to tobacco (map)
	High school discipline rates (map)	Substance use among 11th graders (graph)
	Educational attainment (map)	Suicide contemplation (graph)
	Staffing level per student (map)	Suicide rates (graph)
Crime and Criminal Justice	Diversity of teachers (map)	Sexually transmitted infections (graph)
Regional crime rate (graph)	Chronic absenteeism (map)	Youth immunizations (map)
Adult incarceration rates (graph)		Asthma rates (graph)
Adult recidivism rates (graph)		Heart attacks (graph)
Juvenile recidivism rates (graph)		Diabetes (graph)

CLIMATE

Reducing our emissions: climate mitigation	Reducing the impacts: climate adaptation
Greenhouse gas emissions attributed to consumption (at a glance)	Average share of tree canopy (at a glance)
Emissions attributed to roadway vehicles in 2015 (at a glance)	Heat islands (map)
Share of trips by mode in 2017 (at a glance)	Canopy cover (map)
Consumption-based greenhouse gas emissions (graph)	Carbon sink (map)
Vehicle miles traveled per capita (graph)	Environmental hazard potential (map)
Percent of workers not driving alone to work (graph)	

The Regional Barometer | Phase 1 Measures

ENVIRONMENT

Air quality	Built environment	Healthy water and ecosystems
The share of measurements with unhealthy air quality for everyone in 2018 (at a glance)	Share of impervious surface in the region (at a glance)	Average share of tree canopy (at a glance)
The rate of asthma hospitalization per 10,000 people in 2017 (at a glance)	Regional average radon level (at a glance)	Average share of protected land (at a glance)
Unhealthy air quality (graph)	Impervious surfaces (map)	Water quality index (map)
Particulate matter (graph)	Potential lead paint share (map)	Tree canopy (map)
Ozone (graph)	Radon indicator (map)	Parks and protected lands (map)
National Air Toxic Assessment diesel particulate matter (map)		
Asthma rate (graph)		
National Air Toxic Assessment respiratory hazard index (map)		
Heating fuels (graph)		

ECONOMY

Developability and market activity	Job activity	Economic justice and inclusion
Building permits issued in the region (At a glance)	New jobs created over a five-year period (at a glance)	Regional median household income in 2013-2017 (at a glance)
Property value per acre in the 4-county region (At a glance)	Percent of goods-producing jobs (at a glance)	Regional unemployment rate in 2013-2017 (at a glance)
Industrial and commercial square footage (map)	Ten-year increase in jobs (at a glance)	Change in median annual household income in 2017 dollars by race & ethnicity (graph)
Property value (map)	Percent increase in jobs by county (map)	Additional income disparities by race and ethnicity (graph)
Residential building permit activity (map)	Number of goods-producing jobs by county (graph)	Women and minority-owned businesses (graph)
	All jobs in Greater Portland by type (graph)	Change in unemployment rate by race & ethnicity (graph)
	Goods-producing jobs in the region (map)	Poverty level (map)
		Income inequality (map)

The Regional Barometer | Phase 1 Measures

TRANSPORTATION

Safety	Reliability	Mobility and access
Fatal crashes involving speed (at a glance)	Excessive delay (at a glance)	Average miles driven per person (at a glance)
Fatal crashes by mode (at a glance)	Travel time reliability (at a glance)	Ten-year change in daily miles driven per person (at a glance)
Fatalities resulting from traffic crashes in greater Portland (at a glance)	Bus service reliability over time (graph)	Households with access to frequent transit (graph)
Severe injuries resulting from traffic crashes in greater Portland (at a glance)	MAX service reliability over time (graph)	Vehicle miles traveled per capita (graph)
Crash map application (map)	LIFT service reliability over time (graph)	Total vehicle miles driven (graph)
Traffic deaths and severe injuries per capita (graph)	WES service reliability over time (graph)	Commutes driving alone to work (graph)
Traffic deaths and injuries by mode (graph)	Goods-producing jobs in the region (map)	Percent of workers not driving alone to work (graph)
Traffic death and severe injury rates (graph)		Number of rides on TriMet's bus and MAX services (graph)
		Number of rides on Trimet's LIFT and WES services (graph)
		Access to transit from households (graph)

6.2 Regional Supportive Housing Measure

Information/Discussion Items

Metro Policy Advisory Committee
Wednesday, February 26, 2020
Metro Regional Center, Council Chamber

Memo



Metro

600 NE Grand Ave.
Portland, OR 97232-2736

To: Metro Council
From: Planning and Development Department
Date: February 18th, 2020
Memo: Potential Regional Supportive Housing Services Program Implementation

As the Metro Council considers the referral of a regional ballot measure to provide funding for Supportive Housing Services, the Planning and Development Department has prepared this brief outline on supportive housing programs and current capacity in the region, demonstration of a regional need for further investment, and potential outcomes of additional investments through the measure.

1. Supportive Housing Services:

Supportive Housing is a widely demonstrated program that effectively ends homelessness for individuals who have experienced prolonged and repeated homelessness due to complex medical needs including chronic medical and mental health needs, histories of addiction and other complex needs. This program pairs ongoing rental assistance and supportive services to ensure housing placement and stability for a formerly homeless individual or family. A regional measure for Supportive Housing Services would include programs technically defined as supportive housing, and additional programming to prevent and end homelessness for broader populations.

Rent Assistance

Rent assistance is primarily administered by housing authorities in the form of tenant-based and project-based vouchers. The voucher permanently reduces the tenant rent obligation from market-rate prices such that they are affordable for individuals whose incomes are generally at and below 30% area median income. A significant portion of individuals experiencing prolonged homelessness due to disability have no monthly income for one to three years while their claims for federal disability are processed. Without a stable income, a rent assistance voucher can cover 100% of an individual's rent until ongoing disability income is secured. The average Social Security Disability Insurance income (SSDI) for someone with eligible work history is \$1258 per month. For individuals without eligible work histories, Social Security provides a Supplemental Security Income (SSI) of \$750 per month. Therefore, even when disability income is secured, rent assistance is necessary to afford rent costs for individuals with disabilities.

How rent assistance works:

Tenant income	Tenant monthly income	Average 1-bdrm rent	Tenant Rent Portion: 30% of income	Rent Assistance Voucher value: (remainder of rent)
No income	\$0	\$1133	\$0	\$1133
SSI	\$750	\$1133	\$225	\$908
SSDI	\$1258	\$1133	\$377	\$756

Support Services

People experiencing prolonged homelessness due to complex physical and behavioral health needs often need ongoing care and case management to stabilize medical conditions, seek and secure housing, and regain skills for independent living. Medical services including primary care, mental health and recovery care, are often made available through health insurance. However, Oregon lacks adequate

mental health and recovery healthcare, such that many individuals can't access care even if their conditions and health insurance make them qualified for such care.

In addition to healthcare, individuals who have experienced prolonged homelessness face significant barriers to housing such that case management services are needed to help resolve application barriers and access new housing. Once placed in housing, individuals recovering from prolonged homelessness often need ongoing supports to remain stably housed. These supports can include on-site resident and property management staff, case managers to regularly provide support according to an individual's care plan, and more. These support services are often provided by public and non-profit social services agencies and affordable or supportive housing building operators. Over time an individual's need for support services may change or decline with stable housing.

2. Existing supportive housing efforts in the region

The region and specifically, our housing authority partners, already administer supportive housing programs funded primarily through federal investments. Two of these programs are:

VASH: VASH is a partnership between HUD and the VA medical system to end chronic homelessness among disabled veterans. HUD provides the rent assistance voucher through housing authorities across the country, working in partnership with regional VA Medical Centers which provide the supportive services and healthcare. The region has as many as 1,264 VASH vouchers deployed to end veteran homelessness in our region.

Shelter Plus Care: This federal program provides a 'housing first' model for people with disabilities and experiencing prolonged homelessness. In this program, HUD provides rent assistance funding through local housing authorities, who partner with services providers to provide case management services and housing placement services for particular populations.

Due to the success of these federal programs that use 'housing first' and 'supportive housing' models to end homelessness, local communities have worked to increase captivity for these kinds of programs. In 2019, the Portland Housing Bureau, Home Forward and the Joint Office of Homelessness invested jointly to fund new supportive housing programs. They paired Portland Housing Bond funds, federal project-based vouchers, and ongoing services from the Joint Office on Homelessness, in a competitive notice of funding available (NOFA) to develop new supportive housing building programs. Together these funds will invest \$12 million in supportive housing buildings that will provide 78 units of supportive housing.

3. Remaining need for Supportive Housing Services

Despite these federal and local investments in supportive housing and additional state and local investments to end homelessness, the need far exceeds our local capacity to provide sufficient supportive housing for people experiencing prolonged homelessness. The Point In Time Counts conducted in three metro area counties found as many as 5711 people experiencing homelessness, and 2362 people experiencing 'chronic homelessness' as defined by a disabling condition and repeated episodes of homelessness or a year or longer of continued homelessness.

The Point In Time Counts are broadly understood as a snapshot of the unmet need to end and prevent homelessness. Thousands more households are at risk of homelessness due to extreme rent burden and medical and mental health needs that go unaddressed due to limited services and the high cost of rent. An incident such as lost income due to illness, a surprise medical or household bill, or a mental health episode could result in homelessness for these households. Furthermore, it is not logistically possible for every person experiencing homelessness to be counted, and therefore, the Point In Time Counts are widely recognized as an undercount.

For these reasons, local experts in homelessness have conducted analytical research to more adequately estimate the rates of homelessness and need for Supportive Housing Services.

Point In Time Count (2019)	Unsheltered Homelessness	Chronic Homelessness	Total Homelessness
Multnomah County	2037	1769	4015
Clackamas County	371	454	1166
Washington County	232	139	530
Total	2640	2362	5711

Student Homelessness Oregon Department of Education (2017-2018)	Students
Multnomah County	3349
Clackamas County	1147
Washington County	2638
Total	7134

ECONorthwest report (February 2020)	Households
Estimated need for supportive housing (Based on CSH and Portland State University: Homeless Research and Action Collaborative reports)	3123 to 4935
Estimated households who need rent assistance to prevent or end homelessness (Based on Portland State University: Homeless Research and Action Collaborative)	17,500

4. Potential Regional Supportive Housing Services programs to end and prevent homelessness

Significant and sustained funding is needed to scale up supportive housing capacity, expand long-term rent assistance vouchers as homelessness prevention, and temporarily increase short-term emergency homeless services to address the crisis of homelessness across the region. Depending on available revenue to meet this regional need, a selection of programming options is offered below.

Regarding programmatic costs: Rental assistance and supportive services are ongoing programmatic commitments to individual households and must be ensured permanently. Therefore, revenue source must be stable or anticipated economic changes or collection limitations must be considered prior to programming commitments. Programmatic priorities and associated costs may change over time as prolonged homelessness is addressed and households experience increased housing stability. Furthermore, the program cost do not account for local or regional administrative costs.

Step 1: Address prolonged homelessness with supportive housing

Supportive Housing	Support Services program (administered by Counties)	Rent Assistance program (by Housing Authorities)	Total Annual Program
3125- 4935 households	\$ 31.25 – 49.35 million (\$10,000/ household average)	\$ 31.25 – 49.35 million (\$10,000/ household average)	\$62.5 - \$ 98.7 million

Step 2: End short-term homelessness and prevent homelessness caused by severe rent burden

Thousands of very low income households across the region are homeless or at risk of homelessness economic reasons that would be resolved with ongoing rent assistance alone. These household incomes are far below what is needed to afford market housing, and even affordable housing regulated for 60% area median incomes, and therefore these households experience extreme rent burden. Depending on

available resources, a Supportive Housing Services program could serve significant portions of this regional population, and do so in partnership with the regional housing bond program. The average cost of a rent assistance program is about \$10,000 per household, possible impact outcomes of such a program are as described below:

Homelessness Prevention Rent Assistance Vouchers	Rent Assistance program (by Housing Authorities)	Total Annual Program
5,000 households	\$10,000/ household average	\$50 million
10,000 households	\$10,000/ household average	\$100 million
15,000 households	\$10,000/ household average	\$150 million

Step 3: Respond to local and urgent homeless services needs

In addition to scaling Supportive Housing Services to meet the regional need, and providing rent assistance voucher to prevent economic homelessness, the implementation partners may consider other programming strategies to respond to short-term and immediate needs in their homeless services system. Such programming could include expanded shelter capacity, especially in suburban communities where little of no shelter capacity exists; and short-term services and rent assistance that can resolve episodic but not chronic homelessness. These programs could be responsive to funding capacity and local needs.

5. Regional considerations for programmatic implementation

In addition to the programmatic considerations described above, additional consideration should be given towards the regional collaboration that will be critical to ensure programmatic outcomes that end homelessness. New resources through supportive housing services programs should be aligned with existing capital resources for affordable housing development, especially the regional housing bond. Regional policies, practices and metrics will need to be established to ensure consistency in programmatic approaches and outcomes reporting among partners and across systems. Data sharing and regional data systems will need to be built and maintained to coordinate access to services and consistently measure programmatic outcomes. Thoughtful distribution of resources will allow local communities to respond to local needs and share regional responsibility for responding to concentrations of homelessness in the urban core. Finally, investments in capacity at every level of partnership throughout implementation will need to be scaled to the new level of resource, in order to achieve programmatic outcomes and sustain housing stability across the region.

2020 REGIONAL SUPPORTIVE HOUSING IMPLEMENTATION PLAN

PROGRAM

Implementation Partner Coordination

- Define terms of eligible uses
- Coordinate system entry, cross jurisdictional access, and data sharing
- Identify scope of work for public engagement and framework development

Develop Policy Framework

- Convene community and service provider partners to develop regional policy framework for implementation
- Align with Here Together framework

REVENUE

Revenue Collection Scoping

- Further analysis: Collection costs, anticipated revenue, flow fluctuation for program implementation
- Pursue possible contract partners for revenue collection

Build Revenue Collection System

- Identify the most cost efficient and effective mechanism for revenue collection of a new high-earner income tax
- If appropriate, establish contract with the suitable partner to collect and maintain new system

OVERSIGHT

Appoint Oversight Committee

- Identify community leaders in partnership with jurisdictions to be nominated for Oversight Committee
- Appoint body representing diverse personal and geographic perspectives, professional and technical expertise, and people who have been personally impacted by the need for supportive housing

SYSTEMS

Build Agency Capacity

- Create new regional coordination, data collecting and sharing, programmatic rulemaking and oversight systems
- Metro will lead regional work in partnership with implementing jurisdictions

Complete Intergovernmental Agreements

- Agreements will determine allowable uses, measureable outcomes, and accountability metrics and flow of funds with implementing jurisdictions. (Counties, Housing Authorities, etc.)
- IGA's will be finalized in advance of available revenue, anticipated to begin summer of 2021

FEB

SPRING

SUMMER-FALL

2021



Referral



Election: May



Begin Revenue
Collection,
Program
Implementation

Implementation
Partner Coordination

Revenue Collection
Scoping

Develop Policy Framework

Appoint Oversight Committee

Build Revenue Collection System

Build Agency Capacity

Complete Intergovernmental
Agreements