

Council work session agenda

Tuesday, April 17, 2018			2:00 PM	Metro Regional Center, Council Chamber
2:00	Call to	Order and Roll C	all	
2:05	Chief C	Operating Officer	Communication	
Work	Session	Topics:		
	2:10	FY 2018-19 Bud	lget Discussion	<u>18-4996</u>
		Presenter(s):	Martha Bennett, Metro Tim Collier, Metro	
		Attachments:	Work Session Worksheet FY 2018-19 Councilor Amendm FY 2018-19 Council Budget Rev	
	3:10		owth Management Decision: Tre ation and Employment Growth	nds Behind <u>18-4994</u>
		Presenter(s):	Ted Reid, Metro Jeff Frkonja, Metro Dennis Yee, Metro Sheila Martin, Portland State U Tom Potiowsky, Portland State Bill Reid, PNW Economics	
		Attachments:	Work Session Worksheet Regional Forecast Summary 2018 UGM Decision: Engagem	ent and Process Timeline

- 4:10 Metro Attorney Communication
- 4:20 Councilor Communication
- 4:30 Adjourn

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សេចក្តីជូនដំណីងអំពីការមិនរើសអើងរបស់ Metro

ការកោរពសិទ្ធិពលរដ្ឋរបស់។ សំរាប់ព័ត៌មានអំពីកម្មវិធីសិទ្ធិពលរដ្ឋរបស់ Metro ឬដើម្បីទទួលពាក្យបណ្តឹងរើសអើងសូមចូលទស្សនាគេហទំព័រ www.oregonmetro.gov/civilights។ បើលោកអ្នកគ្រូវការអ្នកបកប្រែកាសនៅពេលអង្គ ប្រជុំសាធារណៈ សូមទូរស័ព្ទមកលេខ 503-797-1700 (ម៉ោង 8 ព្រឹកដល់ម៉ោង 5 លួច ថ្ងៃធ្វើការ) ប្រពំពីរថ្ងៃ ថ្ងៃធ្វើការ) ប្រពំពីរថ្ងៃ

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February 2017

FY 2018-19 Budget Discussion

Work Session Topics

Metro Council Work Session Tuesday, April 17, 2018 Metro Regional Center, Council Chamber

METRO COUNCIL

Work Session Worksheet

PRESENTATION DATE: April 17, 2018	LENGTH: 90 minutes	
PRESENTATION TITLE: FY 2018-19 Budget Discus	ssion	
DEPARTMENT: Finance and Regulatory Services		
PRESENTER(s): Martha Bennett, Chief Operating Officer Tim Collier, Director of Finance and Regulatory Services		

WORK SESSION PURPOSE & DESIRED OUTCOMES

Purpose: The purpose of the work session is to provide an opportunity for Councilors to discuss the FY 2018-19 Proposed Budget with the COO and other Councilors; to seek additional information on specific aspects of the budget proposal and to request additional information from staff.

TOPIC BACKGROUND & FRAMING THE WORK SESSION DISCUSSION

The FY 2018-19 Budget was released to the Council on March 29, 2018 and officially proposed by the Chief Operating Officer in her capacity as the Budget Officer to the Council sitting as Budget Committee on Thursday, April 12, 2018. It is scheduled to be approved on Thursday, May 3, 2018. Councilor amendments to the budget are due to Financial Planning no later than Tuesday, May 22, 2018 by 10:00 a.m. Discussion on the amendments is scheduled for Tuesday, June 12, 2018 with Council consideration and vote on Thursday, June 14, 2018 and final adoption of the budget on June 21, 2018. In addition, there are two opportunities for Councilors to submit written questions on the budget.

A copy of the FY 2018-19 Council Budget Review Key Dates and Deadlines as well as a copy of the Council Budget Amendment form is attached. Both items were also emailed to the Councilors and Council Policy Coordinators by Lisa Houghton on March 28th.

Councilors will also be provided with a Two-year Summary of Special Appropriations and a Ten Year History of the Council Opportunity Account at the April 17th Council Work Session.

QUESTIONS FOR COUNCIL CONSIDERATION

- Is additional information needed on any aspect of the budget proposal?
- Are there anticipated amendments that the Council wishes to discuss at this time?

PACKET MATERIALS

- Would legislation be required for Council action Yes
- If yes, is draft legislation attached? No
- What other materials are you presenting today?
 - Memo to Council
 - Two Year Summary of Special Appropriations (to be provided at work session)
 - Ten Year History of the Council Opportunity Account (to be provided at work session)

FY 2018-19 Council Proposals For Budget Amendment Discussion

#

Enter in the information under appropriate area. Please delete the descriptions under each header if additional space is needed.

Short Title

Concise Description

Please describe the proposal, sufficient in scope that the cost and/or level of effort can be evaluated.

Objective

Clear statement of what this proposal is intended to accomplish. What is the desired outcome? How will you tell if the proposal reaches the desired outcome?

Duration (put an 'x' in the appropriate line, for specific length write in the length)

Cost Estimate

How much are you willing to spend to achieve your desired outcome? What is the estimated cost or effort to implement this proposal? Give as much information about the cost as you can. Categories of expense (staffing, number of positions, outside services, necessary equipment) are helpful; line item detail is not required. Does this proposal generate revenue now? In some later period?

Funding Options

How will you fund this proposal? Sources might include:

- a. Redeployment or elimination of existing effort by reassigning staff or eliminating an equivalent dollar amount from the proposed operating budget (be specific);
- b. Use of one-time money from Council Opportunity Account (already fully committed to Regional Investment Strategy for FY 18-19);
 The five-year plan anticipates that the Opportunity Fund will be funded each year. Committing the fund now may limit ability to respond to new opportunities that occur during the year.
- c. Use of one-time money from a specified reserve. This option follows the financial policies of using one-time money to fund one-time (not permanent) expenses. Funding for multi-year proposals would all come from this year's reserves. Depending on the chosen reserve, this may require replenishing the reserve next year under the "pay yourself first" principal for maintaining specified reserves.

Relationship to other programs

How does this proposal relate to, enhance or complement existing programs or projects?

Stakeholders

Who will be affected, positively or negatively, by this proposal? What known groups or coalitions will have interest in this?

SUBJECT TO CHANGE

FY 2018-19 Council Budget Review Key Dates and Deadlines

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Color Key:				
Financial Planning key actions or dates	Chief Operating Officer deadlines or key actions			
Council budget retreats, work sessions, meetings or key action dates	Department deadlines			

Thursday	Release Proposed Budget to Council in electronic format for individual review
March 29, 2018	(no deliberation of proposal allowed until April 12th)
Thursday	Councilor questions (first round) due to Financial Planning
April 5, 2018 COB	councilor questions (mist round) due to rindicial ridining
Thursday	COUNCIL MEETING (Public Hearing): Resolution # 18-4873 Chief Operating Officer acting as
April 12, 2018	Budget Officer presents Proposed Budget and Budget Message to the Metro Council acting as
2:00 p.m.	Budget Committee
Thursday	Department responses to Councilor questions due to Financial Planning (first round)
April 12, 2018 COB	Department responses to councilor questions due to r manetar r familing (first round)
Monday	Distribute responses to Councilor questions on budget (first round)
April 16, 2018	
Afternoon	
Monday	Councilor questions on budget due to Financial Planning (second round)
April 16, 2018 COB	
Tuesday	BUDGET WORK SESSION: Discussion of budget. Review process and calendar, Councilor questions,
April 17, 2018	Councilor discussion, Council work session
2:00 p.m.	
Friday	Department responses to Councilor questions due to Financial Planning (second round)
April 20, 2018	
Noon	
Monday April 23, 2018	Distribute responses to Councilor questions on budget (second round)
April 23, 2018 Afternoon	
Tuesday	BUDGET WORK SESSION (<i>if needed</i>): Discussion of budget. Review process and calendar,
April 24, 2018	Councilor questions, Councilor discussion, Council work session
2:00 p.m.	Couldren questions, couldnor discussion, coulding work session
Thursday	COUNCIL MEETING (Public Hearing): Resolution # 18-4873
May 3, 2018	Council approves budget for transmittal to the TSCC
2:00 p.m.	counter approves budget for dumbindur to the 1500
Tuesday,	Deadline to file budget with the TSCC
May 15, 2018	
May 16 –	TSCC public comment period (minimum 20 days)
June 7, 2018	
Monday	Deadline for submittal of final department substantive and technical amendments
May 21, 2018 COB	Amendments after approval are subject to limitations of Oregon Budget Law
Tuesday	Deadline for submittal of Councilor amendments to the budget
May 22, 2018	Amendments after approval are subject to limitations of Oregon Budget Law
by 10:00 a.m.	TSCC public bearing on Approved Dudget
Thursday, June 7, 2018	TSCC public hearing on Approved Budget Metro Regional Center Council Annex
12:30 p.m.	Wento Regional Center Council Annex
Friday	Release packet of final department technical amendments and Councilor amendments
June 8, 2018	
Tuesday	BUDGET WORK SESSION: Discussion of Councilor amendments;
June 12, 2018	Review of final technical amendments
2:00 p.m.	
Thursday,	COUNCIL MEETING (Public Hearing): Resolution # 18-4874
June 14, 2018	Council considers and votes on amendments to budget
2:00 p.m.	
Tuesday	BUDGET WORK SESSION (if needed):
June 19, 2018	Additional discussion of Councilor amendments
2:00 p.m.	COUNCIL MEETING (Public Hearing): Perclutice # 19 4974 final action taken
Thursday, June 21, 2018	COUNCIL MEETING (Public Hearing): Resolution # 18-4874- final action taken
2:00 p.m.	Council adopts budget
July 1, 2018	Budget Effective
July 1, 2010	
July 13, 2018	Deadline to file tax levy information with TSCC & Counties (July 14 th is Saturday)

2018 Urban Growth Management Decision: Trends Behind Regional Population and Employment Growth

Work Session Topics

Metro Council Work Session Tuesday, April 17, 2018 Metro Regional Center, Council Chamber

METRO COUNCIL

Work Session Worksheet

PRESENTATION DA	. TE: April 17, 2018	LENGTH: 60 minutes	
PRESENTATION TITLE: 2018 Urban Growth Management Decision: Trends Behind Population and Employment Growth			
DEPARTMENT:	Planning and Development,	Research Center	
PRESENTER(s):) Research Center st Institute of Portland Metropolitan Studies SU Northwest Economic Research Center	

WORK SESSION PURPOSE & DESIRED OUTCOMES

<u>Purpose:</u> Provide Council with background on the draft regional population and employment forecast that will be released in the 2018 Urban Growth Report in late June 2018.

<u>Outcome</u>: The Council has an opportunity to hear outside perspectives on Metro's regional forecast and the trends that drive the forecast.

TOPIC BACKGROUND & FRAMING THE WORK SESSION DISCUSSION

Metro and its partners produce the regional population and employment forecast to inform the Metro Council's urban growth management decisions.

The Metro Council last considered a regional forecast in the 2015 urban growth management decision. At that time, the Metro Council adopted the 2015 forecast and directed staff that it intended to make its next urban growth management decision in 2018. Making a growth management decision in 2018 requires an updated regional forecast. The new range forecast will be documented in the draft 2018 Urban Growth Report, which will be released in late June.

Metro staff facilitated a peer review of the new regional forecast. A couple of the external participants in this work session discussion participated in the forecast peer review process.

This discussion is intended to illuminate some of the trends underlying the updated draft forecast, such as demographic changes, migration flows, and economic conditions after the Great Recession. After a brief presentation by Metro staff, councilors will have the opportunity to engage in a discussion with our guest speakers

QUESTIONS FOR COUNCIL CONSIDERATION

Does the Council have any questions for Metro staff or the guest speakers?

PACKET MATERIALS

- Would legislation be required for Council action \Box Yes \boxtimes No
- If yes, is draft legislation attached? \Box Yes \Box No
- What other materials are you presenting today? Draft 2018-2038 Regional Forecast Quick Reference and 2018 Urban Growth Management Decision: Engagement and Process Timeline.

This document summarizes the draft Metro 2018-2038 Regional Growth Forecast. It provides high-level talking points and forecast outputs for general audiences.

Key Findings

- A panel of experts, economists, and demographers found the forecast to be reasonably sound.
- The Metro region has rebounded from the Great Recession.
- The region added 45,000 new residents last year (2016), equal to 1.9% APR. This is the fastest annual growth since the Great Recession.
- The tight labor market is leading to a Portland area unemployment rate below 4 percent (December 2017). Job growth has been robust since 2014.
- Strong regional growth has lifted employment back above the pre-recession employment peak.
- Going forward, both population and job growth are expected to continue at a moderated pace because the region is approaching its full potential and full employment.
- Longer-term, the region will continue to see relatively stronger population growth than U.S. trends as net in-migration is expected to add to regional population – averaging 1.0% APR, (784,000 more residents in 7-county Metropolitan Statistical Area (MSA) from 2015 - 2045)
- Job growth in the long-term is expected to trend with population, averaging roughly the same 1.0% APR, (406,000 more jobs in 7-county MSA between 2015 and 2045)

State of the Region

Annual 7-county MSA Population and MSA Employment

	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
Population	2,265,725	2,291,650	2,324,535	2,362,655	2,407,540
•	(0.7%)	(1.1%)	(1.4%)	(1.6%)	(1.9%)
Employment	1,020,400	1,044,800	1,076,000	1,111,900	1,144,500
	(2.2%)	(2.4%)	(3.0%)	(3.3%)	(2.9%)

Source: PSU and BLS (annual growth rate in parenthesis)

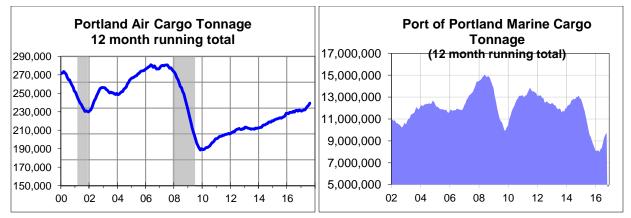
- The Great Recession is now well past. Job and population growth have returned to pre-recession rates in recent years.
- National, state and regional unemployment rates are approaching near-full employment meaning that anyone looking for a job is likely able to find a job, but may mean a shortage for businesses looking to hire.
- Strong real estate prices (charts below) indicate a growing economy with room to expand in a key blue-collar employment sector - construction. Surveys of local apartments show low vacancy rates and higher year-over-year rents.
- Prices for homes are similarly showing strong appreciation another indicator of a robust and healthy economy.

Draft 2018-2038 Regional Forecast Quick Reference

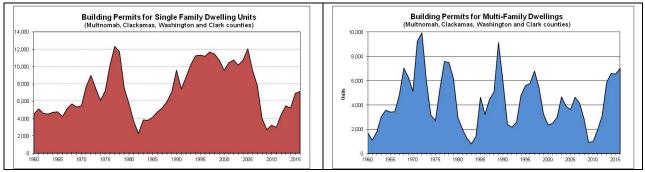


Sources: Regional Multiple Listing Service, Case-Schiller

 Cargo shipments (charts below) through the Port of Portland indicate a prosperous, growing region. Air cargo is ramping up to activity levels before the recession. Marine cargo (especially through Terminal 6) has not performed to expectations due to labor issues although it shows a capacity to rebound and contribute to regional job growth.







Source: U.S. Census (Permits include Clackamas, Multnomah, Washington and Clark)

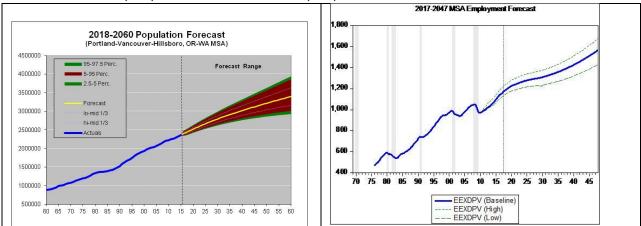
- Average Single-family permits issued in last 3 years = 6,400 units/yr; 20 year avg. = 8,050 units/yr
- Average Multifamily permits issued in last 3 years = 6,700 units/yr; 20 year avg. = 4,100 units/yr

Regional Forecast Summary

- Sorecast prepared using up-to-date Census and Portland State Population Research Center data
- Forecast data sources include U.S. Bureau of Labor Statistics, Bureau of Economics, Federal Reserve Board, and Census
- ◆ U.S. growth projections derived from IHS Markit (August 2017 edition) and U.S. Census
- Annual comparisons between past forecasts and actuals/estimates are accurate and within an error band of about +/- 1 percent compounded, excluding years for the Great Recession
- Forecast contains uncertainty (see charts below).

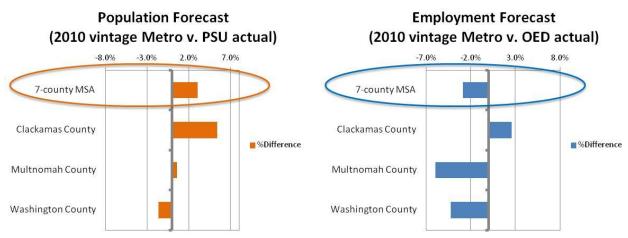
2018-38 Regional Forecast, Portland-Vancouver-Hillsboro, OR-WA Metropolitan Statistical Area

Year	Population	APR%	Employment	APR%
2015	2,362,655	1.6	1,111,900	3.3
2016	2,407,540	1.9	1,144,450	2.9
2017	2,443,900	1.5	1,169,300	2.2
2018	2,480,800	1.5	1,193,500	2.1
2019	2,513,500	1.3	1,214,250	1.7
2020	2,545,400	1.3	1,230,200	1.3
2038	3,005,100	1.0	1,402,400	1.0



Source: history = {Census/ PSU and BLS; forecast = Metro, Research Center, November 2017)

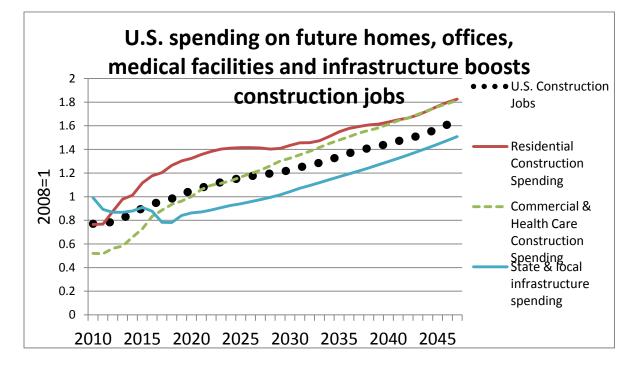
Forecast Comparison (Metro November 2017 Forecast v. Metro November 2014 Forecast)						
Total Population	<u>2015</u>	<u>2020</u>	<u>2025</u>	<u>2030</u>	<u>2035</u>	<u>2040</u>
(in 1,000's)						
Metro (2017 vintage)	2,362.7	2,545.4	2,691.5	2,822.5	2,940.4	3,046.7
Metro (2014 vintage)	2,342.5	2,519.2	2,671.8	2,814.1	2,937.9	3,052.1
% diff	0.9%	1.0%	0.7%	0.3%	0.1%	-0.2%
Total Employment	<u>2015</u>	<u>2020</u>	<u>2025</u>	<u>2030</u>	<u>2035</u>	<u>2040</u>
(in 1,000's)						
Metro (2017 vintage)	1,111.9	1,230.2	1,281.4	1,313.2	1,363.1	1,432.3
Metro (2014 vintage)	1,100.0	1,228.1	1,311.6	1,399.8	1,484.5	1,571.3
% diff	1.1%	0.2%	-2.3%	-6.2%	-8.2%	-8.8%

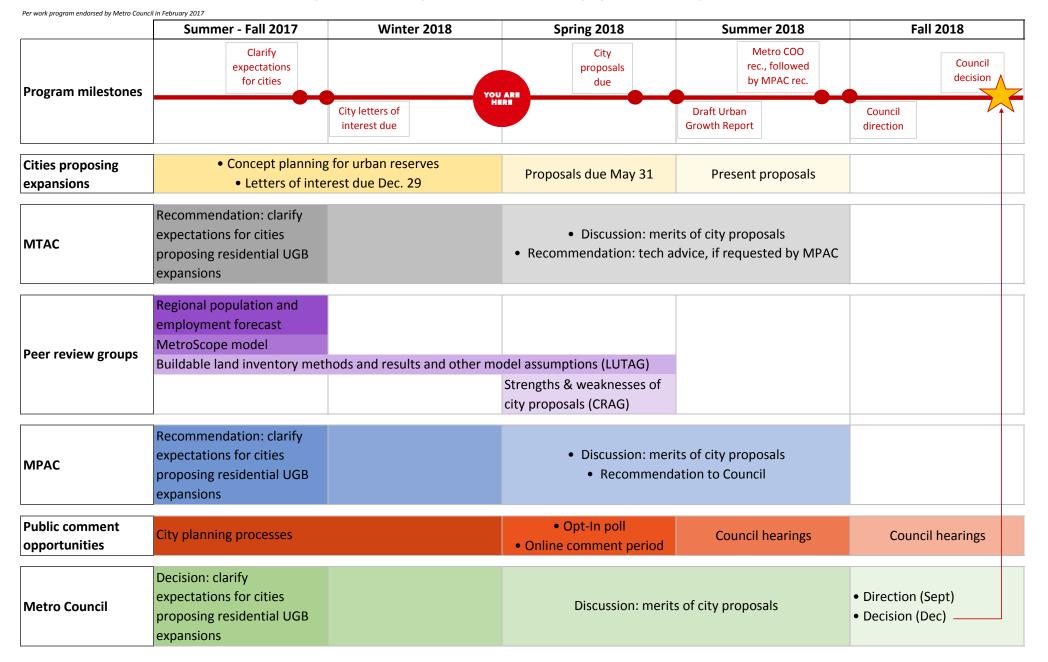


Prior Metro Regional Forecast Accuracy

Review of Metro 2017 Regional Forecast and NERC November 2017 Forecast

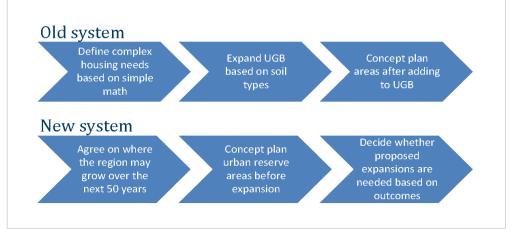
- Both Metro and NERC economists agree that the differences between the two respective forecasts are not significant.
- Both concur that sector level employment differences are also not are not large
- Both forecasts project construction to be the fastest industry growth sector. Both cite infrastructure development from state and federal sources along with non-residential construction as key drivers of construction in future years.





2018 urban growth management decision: engagement and process timeline

Evolution of regional growth management process



Ongoing improvements to the region's urban growth management process				
Protect far	ms and forests and make the most of what we have			
1995:	2040 Growth Concept:			
	-Focus most growth in existing urban areas			
	-Expand the UGB in urban reserves when needed			
	-Protect industrial areas			
	-Consider implications of growth in neighbor cities			
1996:	Urban Growth Management Functional Plan:			
	-Protections for industrial lands			
	-No net loss for residential zoning			
1997:	Regional Framework Plan:			
	-Focus on redevelopment and infill			
	-Provide housing choices			
2010:	Urban and Rural Reserves (long-term vision for urban footprint)			
Take an ou	itcomes-based approach			
2009:	Initial direction on six desired outcomes			
2010:	Formal adoption of six desired outcomes			
2014:	Climate Smart Communities Strategy			
2016:	Equity Strategy			
Have a pla	n before expanding the UGB			
2010:	Require a concept plan before expansion			
2011:	Require additional consideration of housing affordability in concept plans			
Improve te	echnical analysis			
Ongoing:	Peer review of models, methods, and forecasts			
2009 on:	Use of range forecast to acknowledge uncertainty			
2014 on:	Use of range of capacity to acknowledge uncertainty			
2018 on:	More explicit use of scenario modeling to inform growth management			
Track deve	lopment trends			
Periodic:	Regional Industrial Site Readiness inventory			
Periodic:	State of the Centers			
Periodic:	Regional Snapshots			
Periodic:	Urban Growth Reports			
Be respons	sive to city proposals for UGB expansions			
1992:	Create annual opportunity for proposed non-residential expansions			
2007:	2040 Planning and Development Grant program begins to fund local planning			
2010:	Create expedited UGB process for industrial expansion proposals			
2017:	Create mid-cycle UGB process for modest residential expansion proposals			
2017:	Clarify expectations for cities proposing residential expansions			