

Urban growth management: COO/Staff Recommendations

MPAC September 11, 2024

Technical work and analysis: Developing the urban growth report

- City expansion proposals
- Metro Council decision

- Buildable land inventory (BLI)
- Regional forecast
- Capacity analysis
- Employment trends and site characteristics
- Housing needs analysis
- Residential readiness analyses
- Draft urban growth report (UGR)

- Letters of interest
- Expansion proposals
 - 2040 planning and development grants available
- Consider Metro staff and advisory group recommendations
- Public hearings
- Policy direction
- Final decision



Engagement

- MTAC
- MPAC
- CORE
- Land Use Technical Advisory Group
- Jurisdictional outreach
- Urban growth report roundtable
- Youth cohort
- Interest group presentations

Project timeline

| | July | August | September | October | November | December |
|---------|--|---|---|---|---------------------------------------|--|
| Council | Discussion of draft Urban Growth Report released July 9 | Public comment survey available until August 22 COO/Staff recommendation released August 26 | Public hearing on COO/Staff recommendation | Council direction on intended decision | Council first reading; public hearing | Council second reading; final decision |
| MPAC | | | Discuss COO/Staff recommendation; Recommendation to Council | | | |
| MTAC | | | Discuss COO/Staff recommendation; Recommendation to MPAC | | | |
| CORE | Discussion with Sherwood staff | | Discuss COO/Staff recommendation; Recommendation to Council | | | |

Public comment survey themes

- Optimism about future growth potential
- Interest in more housing and job opportunities in Sherwood
- Importance of housing affordability
- Housing choices for seniors, young families and other demographic groups
- Impacts of a potential UGB

- expansion on **traffic**, due to lack of transit options in Sherwood
- Impacts on farmland and agricultural activities
- Impacts on the environment and climate change
- Impacts of new development on existing public infrastructure
- Use land within the UGB before expanding

Housing capacity gap range

UGB housing capacity deficits: 1,000 – 5,300 homes

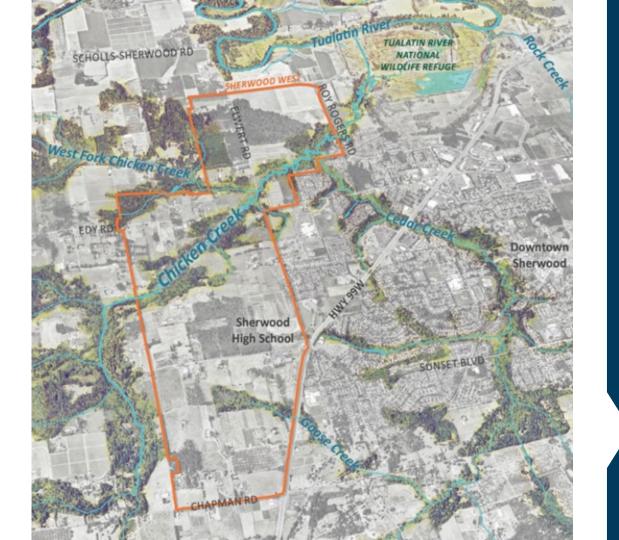
Table 4. Sherwood West Housing Estimates

| | | | | Total Housing Units (with % of Middle Housing in Neighborhood areas) | | | |
|---------------------------|------------------------|----------------------|------------------------------|---|--------|--------|--------|
| | Density Range (Net) | Total Acres (Net) | % of Residential Acres | 0% MH | 10% MH | 20% MH | 50% MH |
| Multi-Family | 16.8 to 24 | 33 | 10% | 798 | 798 | 798 | 798 |
| Middle Housing | 5.5 to 11 | 16 | 5% | 173 | 173 | 173 | 173 |
| Cottage Cluster | 12.8 to 16 | 23 | 7% | 362 | 362 | 362 | 362 |
| Med/High Density Nbhd | 5.5 to 11 | 23 | 7% | 248 | 279 | 311 | 406 |
| Medium-Density Nbhd | 5.6 to 8 | 102 | 30% | 816 | 990 | 1,163 | 1,683 |
| Low-Density Nbhd | 3.5 to 5 | 144 | 42% | 720 | 1,008 | 1,296 | 2,160 |
| TOTAL | | 340 | 100% | 3,117 | 3,610 | 4,103 | 5,582 |
| Total Average Density | | | | 9.2 | 10.6 | 12.1 | 16.4 |
| Total Average Density wit | 7.8 | 9.0 | 10.3 | 13.9 | | | |

Need for large industrial sites

- Current surplus of industrial land, however, at smaller sizes
 - Average lot size: 3.8 acres; Median lot size: 1.7 acres
- 2022 Oregon Semiconductor Taskforce Report
 - Statewide need for four sites of 50 100 acres suitable for high tech manufacturers

Recommendations: Sherwood West



Expand the UGB to include Sherwood West urban reserve

Conditions of approval

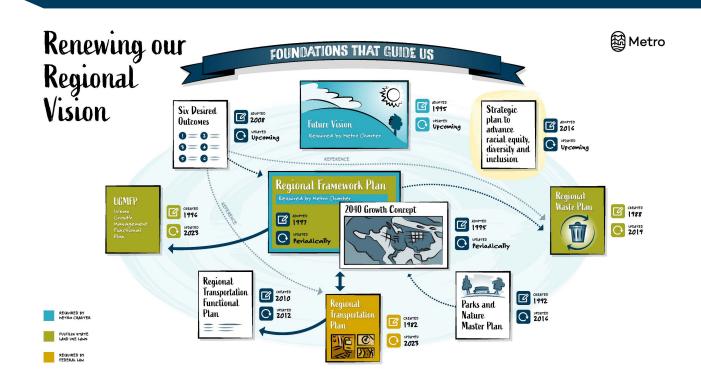
- Amount of housing
- Housing affordability
- Protections for large industrial sites to grow the region's high-tech manufacturing sector
- Broad based community engagement
- Tribal consultation

Additional recommendations for Metro

Revise how we accounted for slopes on employment lands

 DLCD advised Metro to use a 10% slope threshold when inventorying buildable employment lands

Update the region's vision for its future



Improve how we assess equity in growth management decisions

 Possible amendments to Title 11 of the Urban Growth Management Functional Plan to require local governments to complete equity assessments when concept planning for new urban areas

Consult with Tribes

- Identify possible requirements for local governments to consult with Tribes when concept planning and comprehensive planning new urban areas
- Identify opportunities to ensure and improve Metro's Urban Growth Report technical analyses are inclusive of relevant tribal priorities, expertise, and data sets

Questions?

Questions for MPAC

- 1. Do you agree with the COO recommendation that there is a need to add Sherwood West to the UGB?
- 2. Do you agree with the categories identified in the COO recommendation?
 - Recommendations for Metro
 - Conditions of approval for Sherwood

Next steps

- MPAC will determine their recommendation to Metro Council at the next meeting on September 25th
- Council public hearing on COO/Staff recommendation: September 26th

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Examples of recent expansions

Table 1: Expansion area density comparisons

| Expansion Area | Concept Plan^ | Community Plan/Master Plan | | |
|---|---------------|----------------------------|--|--|
| 2018: Cooper Mountain (Beaverton) | 10.6 du/na | 12 du/na | | |
| 2018: Frog Pond East and South (Wilsonville)# | 9.9 du/na | 13.3 du/na | | |
| 2018: Witch Hazel Village South (Hillsboro) | 11.7 du/na | 12.9 – 18 du/na | | |
| 2018: Kingston Terrace (King City) | 11.2 du/na | 11.9 du/na | | |
| 2023: River Terrace 2.0 (Tigard) | 13.6 du/na | In progress | | |

[#]Frog Pond West was subject of 2002 UGB expansion – average density was 6.3 units/na

[^]These numbers come from concept plans, when available, and in some cases do not include ROW takeouts

Example from SB 1537

At least 30% of residential units subject to affordability restrictions

- Rentals for households with income 80% or less of area median income - \$94,400 for a family of four
- Ownership for households with income 130% or less of area median income \$151,970 for a family of four