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2023 Regional Transportation Plan update

# JPACT and Metro Council RTP Workshop 6

# Connecting Our Priorities to Our Vision and Goals for the Future of Transportation

A summary of the May 11, 2023 workshop with Council and JPACT, which includes a discussion of the 2023 Regional Transportation Plan draft project list.

May 2023

# Meeting minutes



Meeting:	JPACT & Metro Council Regional Transportation Plan (RTP) Workshop 6
Date:	Thursday, May 11, 2023
Time:	7:30 a.m. to 9:30 a.m.
Place:	Metro Regional Center, 600 NE Grand Avenue
Zoom link:	https://us06web.zoom.us/j/83111107022
Purpose:	The workshop focused on discussion of community feedback on and the technical evaluation of the project list.
Outcome(s):	Discussion and feedback on projects included in the draft project list.

## Attendance

#### **Members** present

Councilor Gerritt Rosenthal Councilor Duncan Hwang Councilor Mary Nolan Councilor Juan Carlos Gonzalez (JPACT Chair) Councilor Ashton Simpson Mayor Pro Tem, Ty Stober Rian Windsheimer Mayor Travis Stovall (online) Shawn Donaghy (online) Commissioner Paul Savas Commissioner Nafisa Fai Mayor Joe Buck Mayor Steve Callaway Scott Langer (online) Commissioner Mingus Mapp

#### **Alternates Present**

Jamie Snook

#### **Members excused**

Commissioner Jessica Vega Pederson Curtis Robinhold Commissioner Temple Lentz Councilor Christine Lewis Council President Lynn Peterson

#### Staff present

Margi Bradway Molly Cooney-Mesker Ally Holmqvist Kim Ellis Jaye Cromwell Eliot Rose Bill Beamer

### Affiliation

Metro Council Metro Council Metro Council Metro Council City of Vancouver Oregon Department of Transportation City of Gresham C-TRAN Clackamas County Washington County Lake Oswego City of Hillsboro WSDOT City of Portland

#### TriMet

#### Affiliation

Multnomah County Port of Portland Clark County Metro Council Metro Council

#### Affiliation

Metro Metro Metro Metro Metro Community Member Presenter Brandy Steffen Camille Pearce JLA Public Involvement JLA Public Involvement

## Takeaways

Below are the major themes from the workshop:

- The region is at a pivotal point, facing multiple crises related to safety, climate, and affordability.
- There is a concern that the region will not meet its climate targets without adjustments to the 2023 RTP to address this concern.
- Engaging new voices, using different approaches, and re-framing problems will make the RTP more meaningful and impactful; creating more opportunities for empowering marginalized community members.
- Moving long-term projects that address equity and safety on high injury corridors and in equity focus areas to the near-term project list will help address safety concerns early and help save lives.
- The RTP can identify state transportation policy and funding changes that give the region more resources, tools and authority to meet our goals.
- Future work is needed to address housing and transportation affordability and displacement of existing residents and businesses in an integrated manner around high-capacity transit investments.
- Regional data is necessary but limited. It would be useful to collect more local data and update limited data sets.

## Welcome and Introductions

Councilor Juan Carlos Gonzalez began the workshop by noting the opportunity to discuss investment priorities within the framework on community needs. He encouraged the group to center the conversation around collaboration and innovation. He also recalled the five regionally shared goals of climate, equity, safety, mobility, and economy.

Brandy Steffen, JLA facilitator, then gave an overview of the meeting agenda and protocols.

## **Presentations**

Margi Bradway, Deputy Director of Planning, Development, & Research at Metro, gave a brief introduction to the purpose of the workshop and described this moment as the apex of the RTP process. This workshop is an opportunity to think about the data analysis and determine if they meet the priorities and



vision of the region. She also encouraged the group to consider the draft project list and whether it reflects the region's shared goals, especially safety.

## **Draft Evaluation Results**

Eliot Rose, Transportation Planner at Metro, reviewed the draft results of the 2023 RTP, which consists of three parts. The system analysis includes hundreds of RTP projects and forecasts how the RTP performs overall with respect to specific measurements, targets, and the shared regional goals. The needs assessment describes what Metro knows about the region's transportation needs based on data collected by Metro and other agencies. It also includes information on policies, research, and key facts. The project list overview summarizes the value and costs of RTP projects by their primary investment category, which is provided by the lead agency.

The RTP constrained project list includes \$73 billion in investments. The map below illustrates the projects and their location in the greater Portland region. It is available on the project website: <u>Oregonmetro.gov/rtp</u>.

Of the \$73 billion in investments, a third of those investments are capital projects and two-thirds are for operations and maintenance. Rose noted that the RTP includes ten projects that account for approximately 50% of the capital projects portion, which has bigger impacts on the region's goals when funding adjustments are made. See <u>Appendix A</u> for the PowerPoint presentation. A visual illustration was created during the session to capture this presentation, which can be found in <u>Appendix B</u>.

## **Community Representative**

Bill Beamer, community representative on TPAC, spoke with the group about seizing opportunities to evolve the planning process to meet climate and equity goals. He mentioned the negative effects of the household wealth gap on education, wealth, and healthcare access that is currently a major concern in the region and the rest of the United States. He encouraged considering if a program or project improves the lives of people who have been historically left out of the process. This effort can help achieve full equity for these community members.

He encouraged the group to utilize opportunities, like grant programs and federal money, to enhance the lived experience of people who have been left out of the process or displaced while recognizing that "transportation does affect displacement." Additionally, including these community members in the decision-making process makes room for new perspectives, resources, and talents to help generate ideas and strategies. By empowering these community members to contribute and self-actualize, the community becomes stronger and better-connected. Beamer impressed the group that gaps of inequity will get larger if we don't change our plan.

## **Group Activity & Discussion**

For the group activity, Brandy led the participants through three minutes of self-reflection and ten minutes of small group discussion. The groups were asked to consider the following questions then report out:

- What do you like about the draft project list? What questions or concerns do you have?
- How can the draft project list be improved to best align our investments to our regional goals and community priorities on equity, safety, and climate, particularly in the near-term?

**Below is a summary of the group's response and discussion on these questions.** A visual illustration (shown below) was created during the session to capture the group's discussion, which can be found in <u>Appendix B</u>.



#### JPACT & METRO COUNCIL RTP WORKSHOP 6

Feedback from workshop participants:

- Address the needs of the outer areas of the transportation system.
- Avoid the siloed planning process which could spark more displacement. Develop transportation plans with housing, economic development, and other agencies.
- Planning should include more near-term projects to create immediate results and impacts that will save people's lives this action would make safety the top priority.
  - Kim Ellis clarified that the near- and long-term project list was chosen by the agencies, and these plans have the potential to shift based on the feedback from the workshop.
- Develop policies to follow these movements and create ways for projects to gain momentum.
- Be nimble in terms of funnel improvements to react to where it's needed to address safety concerns to mitigate displacement.
- Concern that the region won't meet the climate goals. Electrifying buses could improve climate goals. A strong legislative agenda around transit capital would be useful. Closing the gap between transit and vehicle travel times would achieve more equity and increase job access.
- Consider more near-term options to create more equity for lower-income populations (based on the equity targets).
- Don't limit the climate goals to the state's ambitions, instead consider the impact of the potential Metro area growth of VMT per capita and air sheds.
   Be honest about where ot transit coverage and rent prices and rent prices and rent prices and rent prices.

There were also conversations about trying different strategies to achieve the climate and equity goals and considering transit impacts on land use.

Be honest about where we are putting our dollars.
Take note of transit coverage and rent prices
Consider land-use as a driver of displacement to save lives and bring value.

## **Next Steps & Closing**

Councilor Gonzalez closed the meeting with a recap of what was discussed and noted the data shared at the meeting presented an opportunity for good conversations. Metro will share feedback from the workshop with regions and municipalities to refine their projects and priorities then a public draft of the 2023 RTP and projects will be released in July. The public comment opportunity will be held from July to August. In the Fall, MPAC, JPACT, and Metro Council will review public input and finalize the 2023 RTP.

## **Appendix A: PowerPoint Slides**



**2023 RTP update: Draft evaluation results** JPACT and Metro Council Workshop | May 11, 2023

# System analysis: what it looks like

### A Safety

Metro

The region is not on track to meet its target of reducing fatal and serious injury crashes to zero by 2035. By every safety measure that the RTP tracks, the region's streets are getting less safe, and the RTP is not meeting the interim 2020 targets that it established to maintain progress toward the 2035 Vision Zero and

s the RTP invest in safety?

#### Regional safety trends

In needs assessment on the providue page a Urban Artestals Brief prepared in Fall 2022 c more information on where crashes are occu in the region and who is affected by different of crashes that helps to explain and contexts the analysis results. Key findings include: • Pedestrians experience a disproportional

high number of traffic deaths.

Traffic fatalities are decreasing among biosciete

majority of serious crashes and blke/ped ashes occur in equity focus areas (see th

youry section for more information. need, alcohol, and/or drugs continue to be the ost common contributing factors in severe wit fatal creations in the resion

 Serious crashes, and particularly fatal pedestrian crashes, are increasing both in the Greater Portland region and nationally. The growing popularity of SUW and other heavier and larger models of passenger vehicles is contributing to these trends by 2005, lighttrucks, SUW, vans and pickups are estimated to make up rs percent of sales. Beasench indicates that crashes involving SUWs and similar weight whickes are more likely to be serious and to The briefing book contains separate sheets summarizing the system analysis for each RTP goal:

- Text boxes illustrating results and targets for each measure
- A chart showing how spending aligns with RTP goals
- Text describing and explaining findings
- Relevant policy maps 2

## Needs assessment: what it looks like



The needs assessment provides a variety of information to help you understand how goals and performance measures reflect regional needs:

- Charts, maps, data and stories describing what we currently know about the region's needs
- Information on the policies and research that inform the RTP
- Text boxes with key facts

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# Project list overview: what it looks like



The project list overview summarizes the value and cost of RTP projects by their primary investment category.

- The overview uses limited and imperfect information provided by lead agencies.
- The summary categorizes projects according to how lead agencies plan to invest most of the project budget.



# The RTP includes \$73b in investments

View the interactive map and project list at oregonmetro.gov/rtp.

# 10 projects = 50% of capital spending

I-5 Bridge Replacement: \$6b I-5/Rose Quarter: \$1.3b I-205 Improvements: \$1.2b Earthquake Ready Burnside Bridge: \$895m SW Corridor Light Rail Development: \$800m I-5 Boone Bridge: \$550m Sunrise Corridor phase 2: \$416m Regional Mobility Pricing Project: \$400m TV Highway High Capacity Transit: \$300m

82<sup>nd</sup> Ave. High Capacity Transit: \$300m





# **TriMet and SMART transit projects**

#### 2030 investments

- Forward Together
- Tier 1 high-capacity transit (TV Highway, 82<sup>nd</sup> Ave. Montgomery Park streetcar)
- Better Red and Division FX
- Better Bus

#### 2045 investments

Tier 2 high-capacity transit projects including:

- Interstate Bridge light rail
- SW Corridor light rail
- Lombard / Cesar Chavez
- SW 185<sup>th</sup>
- Burnside/stark



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# **Draft results: mobility**

- Improve access to jobs via driving and transit
- O Provide equal access via transit and via driving
- O Complete transportation networks
- Prioritize bike/ped facilities near transit
- O Triple transit, bike and pedestrian mode share



**Opportunity for improvement:** Increase the share of RTP capital spending dedicated to projects that help fill regional network gaps (currently 29%).



# **Draft results: safety**



O Reduce serious crashes to maintain progress toward the region's Vision Zero target.



**Opportunity for improvement:** Accelerate projects on the highinjury network and ensure that projects on this network include safety features.

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**Opportunity for improvement:** Accelerate projects that invest in EFAs – and particularly in transit access, transit service, and safe, complete streets.

# Draft results: economy



O Decrease driving travel times along key corridors

Decrease transit travel times along key corridors

 Prioritize bike/ped facilities in centers, station communities, and mixed-use areas

O Prioritize bike/ped facilities in employment and industrial areas

% CHANGE IN AVERAGE OFF-PEAK / PEAK TRAVEL TIMES 2045 vs 2020		Regional jobs accesible by transit	2045 result	2045 target
Driving	+3.7% / +3.8%	Regional jobs accesible by driving		
Transit	-3.4% / -1.6%			

**Opportunity for improvement**: consider a variety of investments to increase access to employment and industrial areas.

# **Draft results: climate**



• The RTP may or may not meet regional climate targets depending on what state-led pricing and transportation funding sources are assumed in the analysis.



**Opportunity for improvement**: proactively plan for the implementation of new transportation revenue sources.

# What's next?

June	JPACT and Council action to release public review draft 2023 RTP and projects
July-August	Public comment opportunity, including public agency and policymaker review
Fall	MPAC, JPACT and Council review of public input and final action on 2023 RTP



## **Appendix B: Visual Illustrations**



## **Appendix C: Agenda**

Agenda



Meeting:	JPACT & Metro Council Regional Transportation Plan Workshop 6		
Date:	May 11, 2023		
Time:	7:30 a.m. to 9:30 a.m.		
Place:	Metro Regional Center, 600 NE Grand Avenue, Portland, OR 97220		
Zoom link:	https://us06web.zoom.us/j/83111107022		
Purpose:	The workshop will focus on discussion of community feedback on and the technical evaluation of the project list.		
Outcome(s):	Discussion and feedback on projects included in the draft project list.		
7 a.m.	<ul><li>Venue opens</li><li>Optional breakfast &amp; mingling</li></ul>		
7:30 a.m.	<ul> <li>Welcome &amp; introductions</li> <li>Councilor Gonzalez, JPACT Chair</li> </ul>		
7:40 a.m.	<ul> <li>Our Changing Region: What We've Learned and Heard</li> <li>Margi Bradway, Deputy Director of Planning, Development and Research, Metro</li> <li>What We've Learned from the Technical Analysis (Kim Ellis &amp; Eliot Rose)</li> <li>Report on Community Priorities, TBD Community Representative</li> </ul>		
8:10 a.m.	<ul> <li>Small group exercise- 3min/10min</li> <li>Three minutes for self-reflection, 10 minutes for small group discussion for each question</li> <li>What do you like about the draft project list? What questions or concerns do you have?</li> <li>How can the draft project list be improved to best align our investments to our regional goals and community priorities on equity, safety, and climate, particularly in the near-term?</li> </ul>		
8:40am	Large group discussion Report out on small group discussion		
9:10 a.m.	Next steps • Councilor Gonzalez, JPACT Chair		
9:15 am	<ul> <li>Special thank you to Margi Bradway</li> <li>Councilor Gonzalez, JPACT Chair, Councilors, and JPACT members</li> </ul>		
9:30 a.m.	Thank you / adjourn		