



600 NE Grand Ave.
Portland, OR 97232-2736

Metro Policy Advisory Committee (MPAC)

agenda

Wednesday, October 23, 2024

5:00 PM

<https://zoom.us/j/95889916633> (Webinar

ID: 958 8991 6633)

1. Call To Order, Declaration of a Quorum & Introductions (5:00PM)

Please note: This meeting will be held online. You can join the meeting on your computer or other device by using this link: <https://zoom.us/j/95889916633> or by calling +1 669 900 6128 or +1 877 853 5257 (Toll Free).

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2. Public Communication on Agenda Items (5:05PM)

Public comment may be submitted in writing and will also be heard by electronic communication (video conference or telephone). Written comments should be submitted electronically by mailing legislativecoordinator@oregonmetro.gov. Written comments received by 4:00 pm on the Wednesday before the meeting will be provided to the committee prior to the meeting.

Those wishing to testify orally are encouraged to sign up in advance by either: (a) contacting the legislative coordinator by phone at 503-813-7591 and providing your name and the item on which you wish to testify; or (b) registering by email by sending your name and the item on which you wish to testify to legislativecoordinator@oregonmetro.gov.

Those requesting to comment during the meeting can do so by using the "Raise Hand" feature in Zoom or emailing the legislative coordinator at legislativecoordinator@oregonmetro.gov. Individuals will have three minutes to testify unless otherwise stated at the meeting.

3. Councilor Communication and Urban Growth Expansion Proposal Recommendation Update (5:10PM)

4. Committee Member Update (5:20)

5. Information/Discussion Items (5:25PM)

- 5.1 Garbage and Recycling System Facilities Plan- Phase 4 [COM](#)
Draft Plan (5:25PM) [24-0836](#)

Presenter(s): Marta McGuire (she/her), Director of Waste Prevention and Environmental Services, Metro
Estee Segal (she/her), Principal Solid Waste Planner, Metro
Luis Sandoval (he/him), Principal Solid Waste Planner, Metro

Attachments: [MPAC Worksheet](#)
[Attachment A - SFP Values and outcomes summary](#)

- 5.2 Future Vision: Work plan review (5:55PM) [COM](#)
[24-0842](#)

Presenter(s): Malu Wilkinson (she/her), Deputy Director of Planning, Development & Research, Metro
Jessica Zdeb (she/her), Principal Regional Planner, Metro

Attachments: [MPAC Worksheet - Future Vision](#)

- 5.3 2040 Planning & Development Grants Program Updates [COM](#)
(6:35PM) [24-0845](#)

Presenter(s): Serah Breakstone, Principal Regional Planner, Metro

Attachments: [MPAC Worksheet](#)

6. Adjourn (7:00PM)

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ការគោរពសិទ្ធិពលរដ្ឋរបស់ ។ សំរាប់ព័ត៌មានអំពីកម្មវិធីសិទ្ធិពលរដ្ឋរបស់ Metro ឬដើម្បីទទួលបានការបណ្តឹងរើសអើងសូមចូលទស្សនាគេហទំព័រ www.oregonmetro.gov/civilrights។

បើលោកអ្នកត្រូវការអ្នកបកប្រែភាសានៅពេលអង្គ

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ថ្ងៃច្រើន) ប្រាំពីរថ្ងៃ

ថ្ងៃច្រើន មុនថ្ងៃប្រជុំដើម្បីអាចឱ្យគេសម្រួលតាមសំណើរបស់លោកអ្នក ។

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2024 MPAC Work Program

As of 09/05/24

Items in italics are tentative

<p>September 11, 2024 (virtual)</p> <ul style="list-style-type: none"> • Metro Technical Advisory Committee (MTAC) Nominations for Member/Alternative Member Positions (consent) • UGM COO recommendation review and public comment feedback (Eryn Kehe, she/her and Ted Reid, he/him, Metro; 45 min) 	
<p>September 25, 2024 (in person)</p> <ul style="list-style-type: none"> • Metro Technical Advisory Committee (MTAC) Nominations for Member/Alternative Member Positions (consent) • Consideration of the July 24, 2024 MPAC Minutes • UGB Expansion Recommendation to Metro Council (action) (Eryn Kehe, she/her and Ted Reid, he/him, Metro; 45 min) • WPES: System Facilities Plan Update (Marta McGuire (she/her), Metro, Estee Segal (she/her), Metro; 45 min) 	<p>October 23, 2024 (online)</p> <ul style="list-style-type: none"> • WPES: System Facilities Plan Update (Marta McGuire (she/her), Metro, Estee Segal (she/her), Metro; 30 min) • Future Vision: Work plan review (Jess Zdeb, she/her, Metro; 40 min) • 2040 Grant Update (Serah Breakstone, Metro; 20 min)
<p>November 13 2024 (in person)</p> <ul style="list-style-type: none"> • Follow up on UGB process (Ted Reid, he/him, Metro; 20 min) • Regional Housing Coordination Strategy (Eryn Kehe (she/her) & Emily Lieb (she/her), Metro; 30 min) • <i>Future Vision: Work plan recommendation (Jess Zdeb, she/her, Metro; 30 min)</i> 	<p>December 11, 2024 (online)</p> <ul style="list-style-type: none"> • <i>Montgomery Park Streetcar Title 4 map update (action) (City of Portland staff TBD)</i> • <i>Housing funding update (Marissa Madrigal (she/her/ella), Metro)</i> • <i>Future Vision: Future Vision Commission planning (Jess Zdeb, she/her, Metro; 30 min)</i> • <i>Introduction to the Community Connector Transit Study (Ally Holmqvist, Senior Transportation Planner, Metro; 30 minutes)</i>

**4.1 Garbage and Recycling System Facilities Plan- Phase
4 Draft Plan**

Information/Discussion Items

Metro Policy Advisory Committee
Wednesday, October 23rd, 2024

MPAC Worksheet

Agenda Item Title: Garbage and Recycling System Facilities Plan – Phase 4 Draft Plan

Presenters: Marta McGuire, Estee Segal, Luis Sandoval

Contact for this worksheet/presentation: Estee Segal

Purpose/Objective

Share an update on the Regional System Facilities Plan, including a brief overview of the draft plan, opportunities to provide input this fall, and timing for finalizing the plan for Metro Council to consider for adoption.

Outcome

This item is informational for MPAC members to understand the contents of the draft plan and how to provide input.

What has changed since MPAC last considered this issue/item?

Staff presented the results of project partner engagement completed in Phase 3 to MPAC in February 2024. This engagement was focused largely on [four scenarios](#) to address gaps and modernizing the system through different combinations of regulation, facilities and investments. Comparing the scenarios brought forth larger questions about Metro's role and how different policies could address gaps in the system.

In Spring 2024, Metro Council reviewed input on the scenarios gathered through engagement and discussed their priorities and policy preferences to further guide the development of the preferred investments and policy actions in the following areas: community drop off depots, reuse and repair, organics, commercial transfer stations, wet waste tonnage flow and private facility regulation. Metro Council agreed that Metro should increase its role in filling gaps in the garbage and recycling system by focusing on providing accessible services in the region that are not widely supported by the private sector such as reuse, recycling, self-haul and household hazardous waste.

Staff submitted documentation to return to MPAC to provide an update on plan progress, prior to the Council work session in July, but there was not sufficient time available on the July MPAC meeting agenda.

At the July Council work session, Councilors were presented options in the form of specific facility and program investments in the six key areas outlined above, along with their targets, outcomes, and costs. Councilors discussed options and provided direction to develop a draft plan prioritizing the following investments:

- **Community drop-off depots:** Developing a network of six community drop-off depots, at least one in each Metro Council District. These depots would provide places for residents and small businesses to take multiple materials such as recycling, items for reuse and household hazardous waste.
- **Reuse and repair:** Providing stable funding to reuse and repair businesses building a regional reuse warehouse and a reuse mall.

- **Organics:** Investing in Metro Central to make it a regional organics hub and improving the transfer and processing capacity of organics in the region including exploring public-private-partnerships.
- **Commercial transfer stations:** Finding a new location in Clackamas County to relocate commercial wet waste from the existing Metro South Transfer Station, to allow its eventual conversion to a community drop-off depot.

In addition to making investments as outlined above, Metro Council identified two supporting policy actions:

- **Wet waste tonnage allocations:** Assess the impact of lowering or removing Metro's tonnage guarantee, including evaluation of the wet waste tonnage allocation program.
- **Private facility regulations:** Evaluate options to modify, add, or remove regulations for private facilities to better serve the public interest. The implementation of this action will be coupled with the assessment of the wet waste tonnage allocation approach.

The investments and policy areas for further study will be outlined in the draft plan available for public review and comment in late September.

What packet material do you plan to include?

1. SFP values and outcomes summary flyer



Garbage and Recycling System Facilities Plan

Phase 1: Developing values and outcomes

Overview

Metro's 2030 Regional Waste Plan set a vision to reduce waste, protect the environment and human health and provide excellent services for everyone. Facilities such as transfer stations or repair, reuse and recycling centers play a key role in managing the things we all throw away.

As the greater Portland region grows, the Garbage and Recycling System Facilities Plan will look at where we can invest in public, private or non-profit facilities or services to make our system work better for everyone.

What is guiding the development of this plan?

The values and racial equity principles of the 2030 Regional Waste Plan guide this work. The plan also includes a new value reflecting Metro's commitment to seek Tribal government consultation. From these values, staff created desired outcomes specific to this new plan. Together, the values and outcomes will steer the development of an investment plan that includes:

- a focus on reducing waste through infrastructure improvements
- improved quality and access to services
- affordable services for everyone

These values and outcomes will guide evaluation of service gaps and investment options and will be used to measure the overall success of the plan over the next 20 years.

The values and outcomes were shaped with input from multiple groups, including Metro Council and four advisory committees: Metro's Committee on Racial Equity, the Metro Policy Advisory Committee, the Regional Waste Advisory Committee and a newly formed community advisory group.

A focus on waste reduction

This plan will outline the infrastructure investments necessary to help the region reuse, repair and recycle more materials in order to reduce the negative health and environmental impacts of waste.

New facilities could help the region recover more waste through recycling, composting or energy recovery, instead of sending it to the landfill.

We can have an even greater impact on health and the environment by building infrastructure to reuse and repair more. Reusing and repairing materials not only avoids the health and environmental impacts from landfiling, but helps reduce the need to manufacture new products.



Garbage and Recycling System Facilities Plan

Summarized Values and Outcomes:



Healthy people and environment

- Minimize the negative health and environmental impacts of facilities by incorporating innovative sustainability practices as outlined in Metro's green building policy
- Develop good neighbor agreements between communities and facilities



Resource conservation

- Identify the items the plan needs to target for reuse, repair, recycling or composting – and the infrastructure needed to manage them
- Increase access to donate and buy used items
- Provide workspace, reclaimed materials and other types of support to regional reuse and repair initiatives



Environmental literacy

- Provide learning opportunities at facilities through tours, displays, exhibits, viewing rooms
- Develop programming with organizations focused on waste prevention and environmental justice



Economic well-being

- Provide jobs with living wages, benefits, and safe work environments
- Recruit and retain workers who are underrepresented in the garbage and recycling industry
- Create opportunities within the garbage, recycling, reuse and repair sectors for people with barriers to employment



Excellent service and equitable system access

- Develop a network of facilities to provide equitable system access
- Establish direction for Metro transfer stations and Metro solid waste facilities
- Keep facility-based services affordable for low-income customers
- Make public facilities accessible for people with disabilities and people who rely on transit
- Develop multilingual and culturally relevant communication tools for facilities



Operational resilience

- Develop funding options that advance waste reduction and affordability goals
- Design efficient facilities to serve people quickly and recover useful materials
- Identify facility investment needs for natural hazard resilience
- Shape garbage and recycling system with key elements from regional transportation and land use planning efforts



Community restoration

- Evaluate potential facility benefits and burdens using a climate justice lens
- Incorporate the needs of marginalized communities in the planning process



Community partnerships

- Create a Community Advisory Group that works with staff to develop the plan
- Involve community-based organizations in decision-making of facility projects
- Partner with Black, Indigenous, People of Color Communities and immigrant-led organizations to support reuse and repair projects at new facilities



Community investment

- Develop Community Benefits Agreements to ensure benefits are equitably shared and address community needs
- Provide community gathering spaces such as parks and meeting rooms at public facilities that serve residential customers



Tribal consultation

- Seek to consult with Tribal governments to advance shared priorities such as cultural and historic resource protection, environmental protection and resources conservation.
- Establish partnerships with Tribes through government-to-government engagement

For more information, visit
[oregonmetro.gov/
systemfacilitiesplan](https://oregonmetro.gov/systemfacilitiesplan)

4.2 Future Vision: Work Plan Review

Information/Discussion Items

Metro Policy Advisory Committee
Wednesday, October 23rd, 2024

MPAC Worksheet

Agenda Item Title: Future Vision: Work plan review

Presenters: Malu Wilkinson, Jess Zdeb

Contact for this worksheet/presentation: Jess Zdeb, jessica.zdeb@oregonmetro.gov

Purpose/Objective

Share an overview of the draft work plan for the upcoming Future Vision project, including how MPAC will be engaged in the process. Seek MPAC members' comments on the draft work plan.

Outcome

MPAC members are informed regarding the draft work plan, and staff receive feedback to consider in updating the work plan and its engagement strategy.

What has changed since MPAC last considered this issue/item?

This is the first time this item has come before MPAC.

Pursuant to its charter, Metro adopted a document entitled Future Vision as a guiding, non-regulatory statement in 1995. While this Vision remains in effect, its update is overdue. Metro's charter requires an update every 15 years, and while many of the underlying values expressed in the Vision remain consistent with Metro's activities today, the language is dated, and some key regional priorities do not appear in the Vision. The Metro Council and local partners have expressed an interest in updating the Future Vision to ensure it is relevant to policy making today.

Our current phase of work focuses on updating the Future Vision. Updates to the Growth Concept, Framework Plan, and other Metro policies, plans, and programs will follow a renewed regional Vision. Per Metro's charter, the creation of an updated Future Vision will be guided by a Future Vision Commission, appointed by Council.

The Future Vision is intended to inform the Regional Framework Plan, a document also required in Metro's charter, and which serves as Metro's comprehensive plan under state law. Metro's charter identifies a clear role for MPAC in creating and updating the Framework Plan, stating that the committee will advise Metro Council on the matter.

What packet material do you plan to include?

No packet materials. PowerPoint presentation can be provided after the meeting.

4.3 2040 Planning & Development Grants Program Updates

Information/Discussion Items

Metro Policy Advisory Committee
Wednesday, October 23rd, 2024

MPAC Worksheet

Agenda Item Title: 2040 Planning & Development Grants Program Updates

Presenters: Serah Breakstone

Contact for this worksheet/presentation: Serah Breakstone

Purpose/Objective

Provide an update on refinements to the 2040 Planning & Development grants program and an overview of applications received in the current grant cycle.

An updated grants handbook is available here:

https://www.oregonmetro.gov/sites/default/files/2024/05/22/2040-Grants-2024-handbook_final_updated.pdf

Outcome

Awareness of the 2040 grants program updates and new quarterly cycles, information that can be provided to MPAC members' networks.

What has changed since MPAC last considered this issue/item?

A number of refinements to the program have occurred since the last update to MPAC. Refinements were the result of outreach to grant users and were intended to improve flexibility, effectiveness, and responsiveness of the program.

What packet material do you plan to include?

None.