

Council work session agenda

Tuesday, December 3, 2024

10:30 AM

Metro Regional Center, Council chamber, https://zoom.us/j/615079992 (Webinar ID: 615079992) or 888-475-4499 (toll free)

This meeting will be held electronically and in person at the Metro Regional Center Council Chamber. You can join the meeting on your computer or other device by using this link: https://zoom.us/j/615079992 Webinar ID: 615 079 992 or 888-475-4499 (toll free)

10:30 Call to Order and Roll Call

10:30 Work Session Topics:

10:30 FY 2025-26 Council Budget Development Workshop 24-6163

Presenter(s): Brian Kennedy (he/him), Chief Financial Officer

Marissa Madrigal (she/her), Chief Operating Officer

Attachments: Staff Report

Attachment 1
Attachment 2

12:10 Chief Operating Officer Communication

12:15 Councilor Communication

12:30 Adjourn

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1700(工作日上午8點至下午5點),以便我們滿足您的要求。

Ogeysiiska takooris la'aanta ee Metro

Metro waxay ixtiraamtaa xuquuqda madaniga. Si aad u heshid macluumaad ku saabsan barnaamijka xuquuqda madaniga ee Metro, ama aad u heshid warqadda ka cabashada takoorista, booqo www.oregonmetro.gov/civilrights. Haddii aad u baahan tahay turjubaan si aad uga qaybqaadatid kullan dadweyne, wac 503-797-1700 (8 gallinka hore illaa 5 gallinka dambe maalmaha shaqada) shan maalmo shaqo ka hor kullanka si loo tixgaliyo codsashadaada.

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សេចក្តីជូនដំណីងអំពីការមិនរើសអើងរបស់ Metro

ការកោរពសិទ្ធិពលរដ្ឋរបស់។ សំរាប់ព័ត៌មានអំពីកម្មវិធីសិទ្ធិពលរដ្ឋរបស់ Metro
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www.oregonmetro.gov/civilrights។
បើលោកអ្នកគ្រូវការអ្នកបកប្រែកាសនៅពេលអង្គ
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ថ្ងៃធ្វើការ មុនថ្ងៃប្រជុំដើម្បីអាចឲ្យគេសម្ដេលតាមសំណើរបស់លោកអ្នក ។

إشعار بعدم التمييز من Metro

تحترم Metro الحقوق المدنية. للمزيد من المعلومات حول برنامج Metro الحقوق المدنية أو لإيداع شكوى ضد التمييز، بُرجى زيارة الموقع الإلكتروني www.oregonmetro.gov/civilrights. ان كنت بحاجة إلى مساعدة في اللغة، يجب عليك الاتصال مقدماً برقم الهاتف 770-1700-503 (من الساعة 8 صباحاً حتى الساعة 5 مساءاً، أيام الاثنين إلى الجمعة) قبل خمسة (5) أيام عمل من موحد الاجتماع.

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Iginagalang ng Metro ang mga karapatang sibil. Para sa impormasyon tungkol sa programa ng Metro sa mga karapatang sibil, o upang makakuha ng porma ng reklamo sa diskriminasyon, bisitahin ang www.oregonmetro.gov/civilrights. Kung kailangan ninyo ng interpreter ng wika sa isang pampublikong pulong, tumawag sa 503-797-1700 (8 a.m. hanggang 5 p.m. Lunes hanggang Biyernes) lima araw ng trabaho bago ang pulong upang mapagbigyan ang inyong kahilingan.

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Metro respeta los derechos civiles. Para obtener información sobre el programa de derechos civiles de Metro o para obtener un formulario de reclamo por discriminación, ingrese a www.oregonmetro.gov/civilrights. Si necesita asistencia con el idioma, llame al 503-797-1700 (de 8:00 a. m. a 5:00 p. m. los días de semana) 5 días laborales antes de la asamblea.

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Metro txoj kev ntxub ntxaug daim ntawv ceeb toom

Metro tributes cai. Rau cov lus qhia txog Metro txoj cai kev pab, los yog kom sau ib daim ntawv tsis txaus siab, mus saib www.oregonmetro.gov/civilrights. Yog hais tias koj xav tau lus kev pab, hu rau 503-797-1700 (8 teev sawv ntxov txog 5 teev tsaus ntuj weekdays) 5 hnub ua hauj lwm ua ntej ntawm lub rooj sib tham.

January 2021

FY 2025-26 Council Budget Development Workshop Work Session Topic

Metro Council Work Session Tuesday, December 3, 2024

FY 2025-26 Budget Development Workshop

Date: 11/12/2024

Department: Finance and Regulatory

Services

Meeting Date: 12/3/2024

Prepared by: Amanda Akers Presenter(s), (if applicable):

Marissa Madrigal, Chief Operating Officer Brian Kennedy, Chief Financial Officer

Length: 100 minutes

ISSUE STATEMENT

The Metro Council develops the agency-wide vision that directs budget development. This is an opportunity for the Metro Council to hear about the regional economy, Metro's financial forecast, and to discuss Council priorities.

ACTION REQUESTED

Discuss Council priorities for the upcoming FY 2025-26 Budget Development with the Chief Operating Officer and Chief Financial Officer.

IDENTIFIED POLICY OUTCOMES

Council's direction will result in a Proposed budget, presented in Spring 2024, that reflects the Metro Council's priorities.

POLICY QUESTION(S)

What priorities would the Metro Council like departments and/or the agency to consider as the FY 2025-26 budget is being developed?

POLICY OPTIONS FOR COUNCIL TO CONSIDER

Council can provide a strategic vision and priorities for departments and/or the agency.

STAFF RECOMMENDATIONS

Staff recommend that the Council provide clear priorities for specific departments or the agency to guide the FY 2025-26 budget development.

STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

- The Metro Budget is a critical policy document that supports the prioritization and financial oversight of services provided
- Investments in the Metro Budget support the advancement of Metro's racial equity goals and climate action

Legal Antecedents

• Oregon Budget Law found within Oregon Revised Statutes (ORS) 294.305 to 294.565 dictates several specific steps that must be followed during the budgeting process, most importantly that a budget must be adopted by June 30th of every year.

BACKGROUND

Metro Council approves and adopts the agency-wide budget annually that spans July 1 through June 30. Metro Council provides the strategic direction and priorities for Metro's departments to weave into their budgets. Council's communication of priorities ensures that Metro is continually making progress to provide the highest level of services, deliver on promises made to voters, and advance racial equity and climate action goals.

ATTACHMENTS

- Is legislation required for Council action? ☐ Yes X No
- If yes, is draft legislation attached? ☐ Yes ☐ No
- What other materials are you presenting today? N/A

Proposed Budget - Department Overview *FY 2025-26*



[department], [date]

Please provide the information requested below. When finished, please delete all blue font instructions before submitting the form.

Summary of Department Budget for FY26 Proposed Budget

Please highlight department including the following:

- Major programs and funding sources
- Accomplishments/work over the fiscal year
- Total Costs (appropriations budget)
- FTE to support proposed service level

Ongoing Department Growth and/or Reductions included in FY26 Proposed Budget

Describe any major growth and/or reductions in the proposed fiscal year. How is the department leveraging the growth or mitigating reduction impacts.

Highlighted Significant Changes from FY25 Budget

Please identify the major changes from prior fiscal year

Any Other Overall Impacts that Require Council Direction and/or Attention

Summarize the overall impacts of decisions in the proposed budget for consideration that requires council direction or attention.

Attachments:

Supply following attachments

Org Chart

Budget Equity Tool - Reflection Questions

Direction for COO for Proposed Budget *FY 2025-26*





Please provide the information requested below. When finished, please delete all blue font instructions before submitting the form.	From Councilor:
	☐ President Peterson
Department: [enter department(s)]	☐ Councilor Simpson
Please note the department(s) impacted.	•
riease note the department(s) impacted.	☐ Councilor Lewis
Drogram project or idea.	☐ Councilor Rosenthal
Program, project, or idea:	☐ Councilor González
Describe one sentence summary on what the program, project or idea is.	☐ Councilor Nolan
Description of direction and automore to achieve.	☐ Councilor Hwang
Description of direction and outcomes to achieve:	
Please detail the direction / idea and what the desired outcome is.	
Is a resolution/ordinance desired for this? Use the check box to indicate Y for Yes or N for No COO Notes	
Staff Assigned: [name, title, department]	
Please indicate staff assigned	
Is the department doing this currently? \Box Y / \Box N Use the check box to indicate Y for Yes or N for No	
Relationship to other programs/departments	
Describe how the proposal enhances or complements existing programs or projects? Are there other departments or	
programs that are leveraging this.	
If yes, please describe deliverables and costs:	
Detail the deliverables and costs associated that is in the current workplan	
If no, describe the costs and the following two scenarios. 1) If budget was not adjusted, what are financial tradeoffs? 2) If budget was to be increased, how would it be supported? Detail the financial impacts of implementing the idea and how it would be supported (\$, FT)	E, etc.)
How does the proposal support department and/or agency racial equity goals? Indicate the considerations for equity	

Funding time period Indicate the time period the additional funding is required	
\square One-time / \square Specific time period (e.g. two years) / \square On-going	

Materials following this page were distributed at the meeting.



Metro Council Budget Development Workshop

December 3, 2024

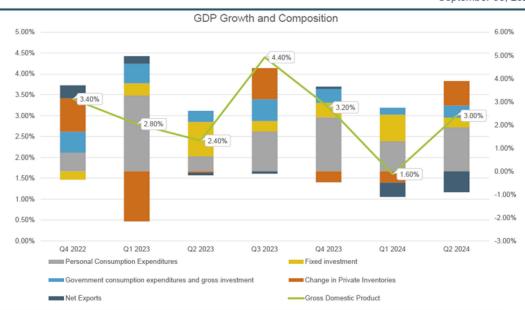
Agenda

- Economic Outlook
- Five-year Forecasts
- Budget Direction to Departments
- Council Process Review

Economic Outlook



September 30, 2024



Economic growth accelerated in Q2 advancing at a brisk 3.0% while the Atlanta Fed GDPnow model is forecasting Q3 to register another solid quarter at 2.8% while blue chip consensus forecasts span a range from 1.25% to 2.50%.



September 30, 2024

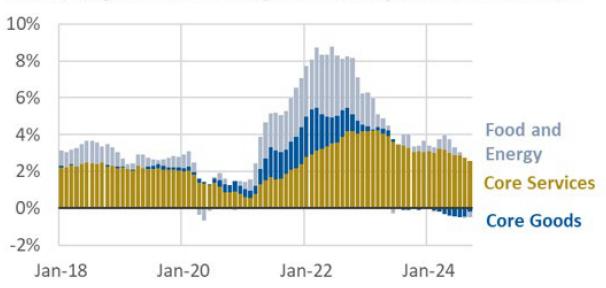




Consumption has held steady through the quarter with consumers continuing to prioritize spending on services and experiences, and as the personal savings rate has declined for five consecutive months, it is clear that job and wage growth have been powering consumption.

Inflation is slowing

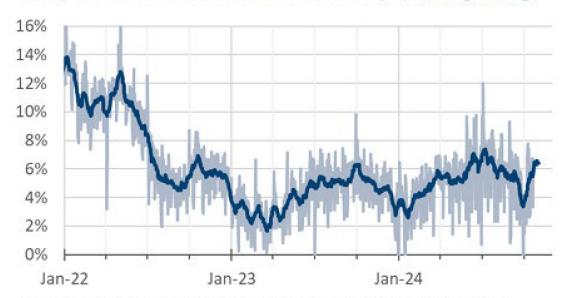
Decomposing Year-over-Year Change in the West Region Consumer Price Index



Latest Data: Sept 2024 | Source: BLS, Oregon Office of Economic Analysis

Oregon Withholding

90 Day Sum of Collections: Year-over-Year Change | Moving Average



Latest Data: Nov 1, 2024 | Source: Oregon Dept. of Revenue, Oregon Office of Economic Analysis

Manufacturing Hours Worked

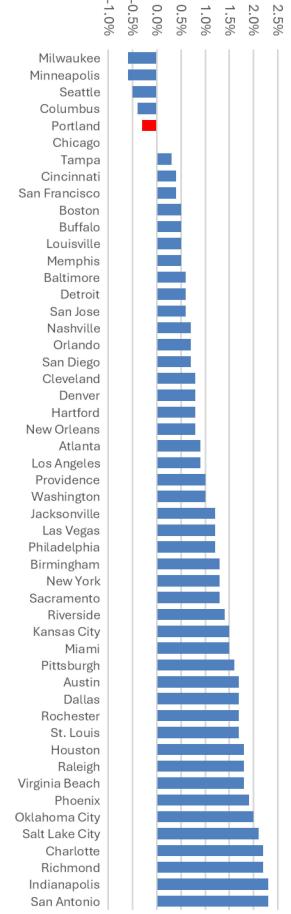
Number of hours worked per week in the USA and Oregon



Data: 3 month avg | Latest: Sept 2024 | Source: BLS, Oregon Emp Dept, Oregon Office of Economic Analysis

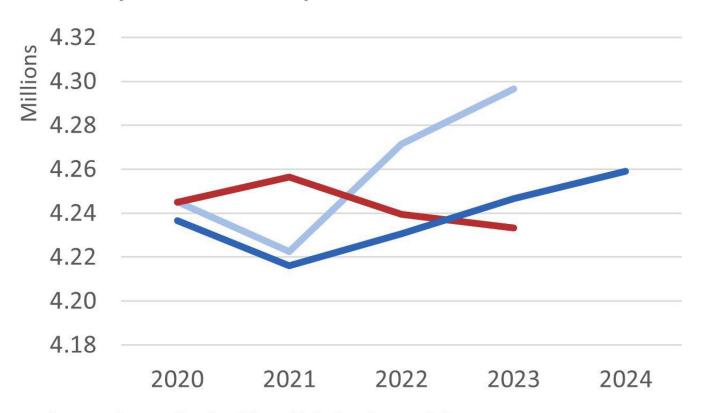
below historic norms relative to the rest of the Portland MSA's employment growth is well

Metro Area Employment Growth (Oct. '23 - Oct. '24)



Oregon Population Estimates

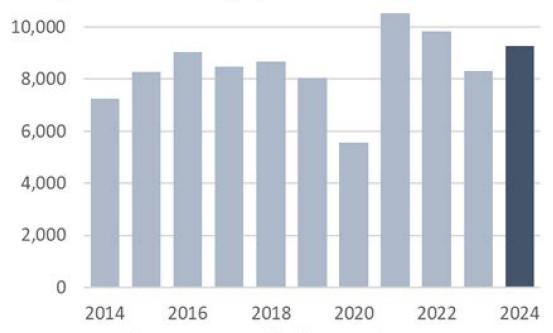
Census | Previous PSU | Current PSU



Source: Census, Portland State Univ Pop Research Center

Oregon Surrendered Driver Licenses

Average of 3 months ending September for each year

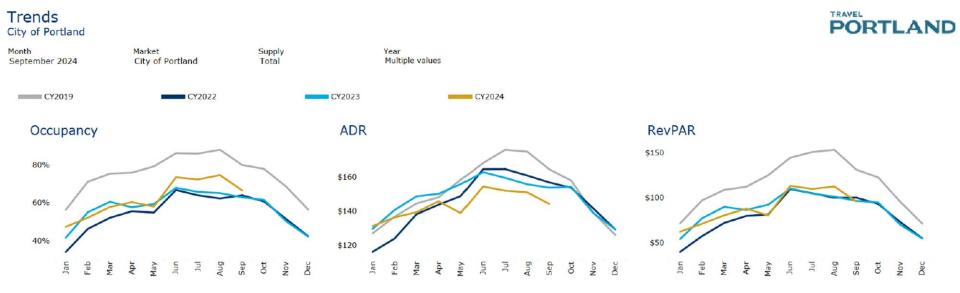


Source: Oregon Dept of Transportation, Oregon Office of Economic Analsyis

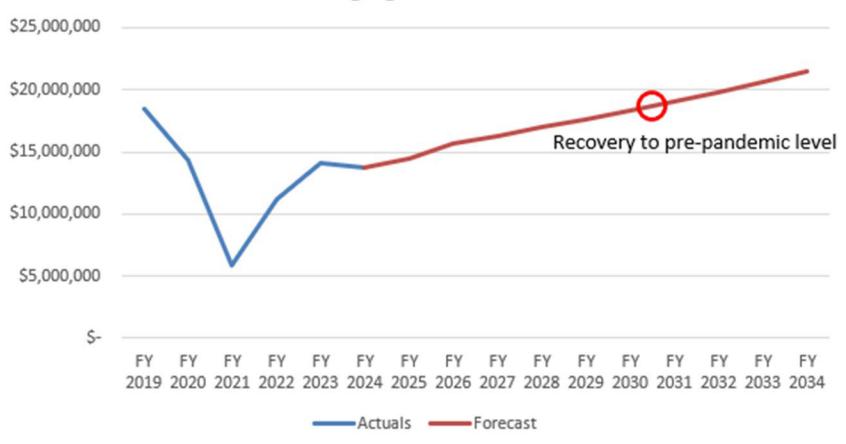
Limited data suggest new migration patterns even within the Metro Area (home prices)



TLT Trends



Transient Lodging Tax Revenue Forecast



Economic Outlook Last Year

Economy is still strong (see: SHS tax revenues)



 Travel and tourism recovery is much slower than expected (and currently stalled)



• Inflation is easing, but high interest rates continue



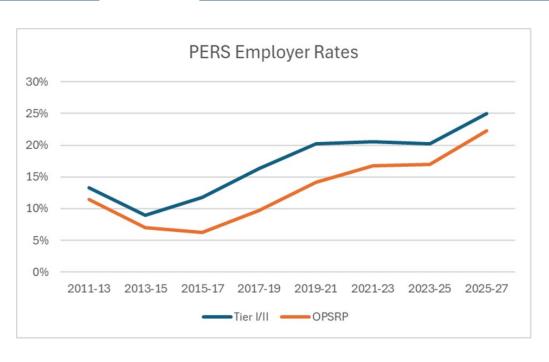
Economic Outlook Takeaways

- Strength in the national and Oregon economy is a positive, but some weakness in local economy
- Some local conditions (i.e. perception of downtown)
 may overwhelm more macro factors (i.e. spending
 on services and experiences)
- Slow TLT recovery is an ongoing challenge
- Significant uncertainty across the board

Forecast Themes

- Inflation is lower, but many increased costs are baked into budgets
- Significant increase in PERS employer rates for the next biennium (and beyond)
- Venues are facing slow recovery in transient lodging taxes and attendance
- Property and excise taxes are stable

PERS Employer Rates



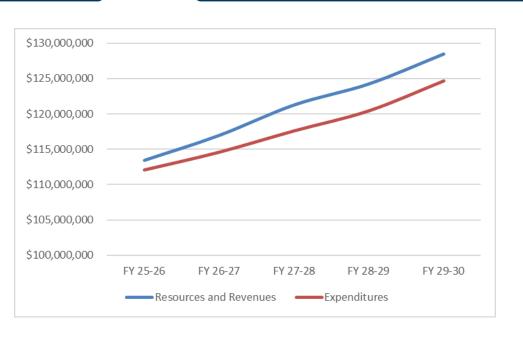
- Systemwide increase in personnel costs
- Investment returns below forecast
- Increase in unfunded actuarial liability

Five-year Forecasts

Key Assumptions:

- Inflation between 2% and 3%
- Interest rates fall over the five years
- Significant increase in PERS employer rates

General Fund



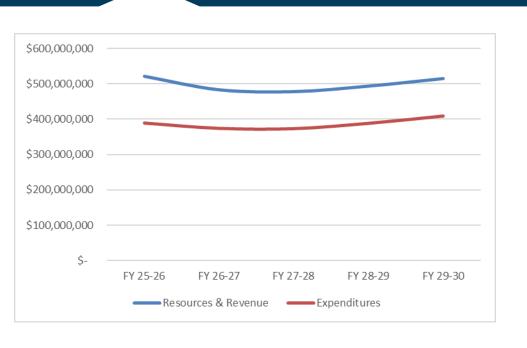
- Excise tax is stable
- Central services cost recovery is most of the General Fund, but financial stress in some external departments is a risk

Planning, Development & Research



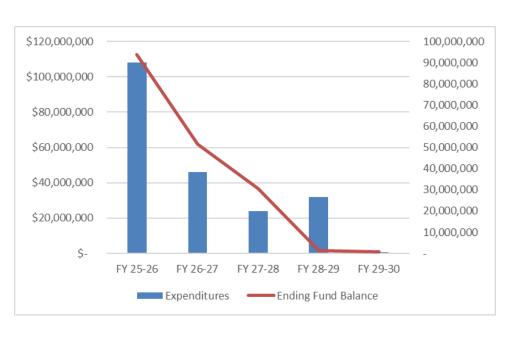
- Assumes spend-down of onetime resources
- Assumes similar level of discretionary grants not currently awarded

Supportive Housing Services Fund



- Assumes spending consistent with December 2024 Revenue Forecast
- Carryover (above contingency and stabilization reserves) spent down by FY27-28

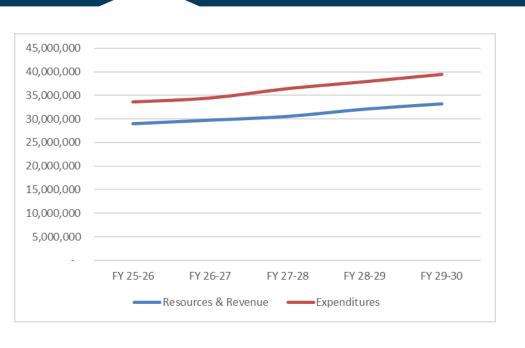
Affordable Housing Bond Fund



Notes:

 Final project costs expended in FY28-29

Parks and Nature Operating Fund



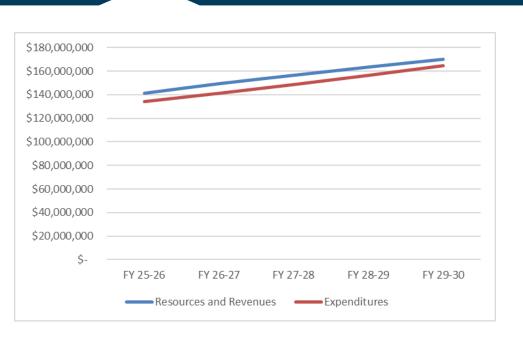
- Parks and Nature working with COO to resolve structural deficit
- Primary issue is Local Option Levy revenues not keeping up with expenses

Parks and Nature Bond Fund



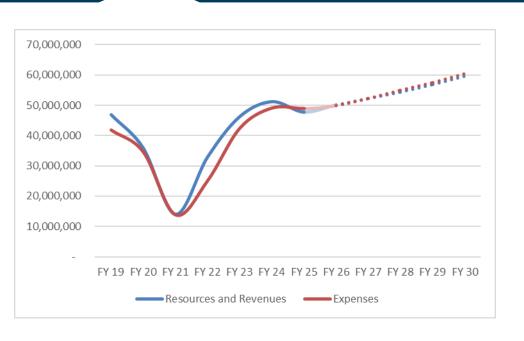
- 2nd Bond Sale in spring 2025
- 3rd (and final) bond sale in FY27 28

Waste Prevention & Environmental Services



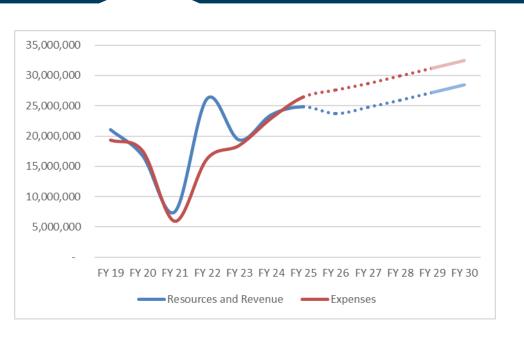
- Does not include new capital costs for implementation of Systems Facility Plan
- Revenue growth is assumed at approximately 5%/year

Oregon Convention Center



- Forecast assumes OCC can manage to available revenues
- Future booking window is behind historical averages
- Capital funding continues to be a challenge

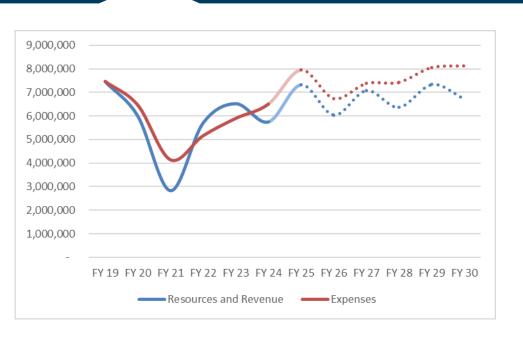
P'5 Centers for the Arts



Notes:

- Operating deficit and lack of capital funding are a major risk
- Political uncertainty adds new challenges
- Increasing costs and slow attendance growth putting significant pressure on P'5

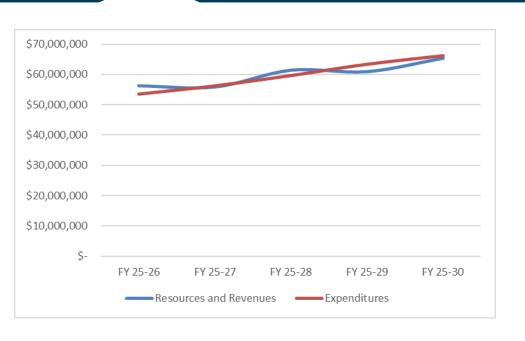
Portland Expo Center



Notes:

- Attendance and revenue recovery has stalled
- Forecast suggests ongoing structural deficit despite debt being retired
- Lack of capital funding is a significant challenge

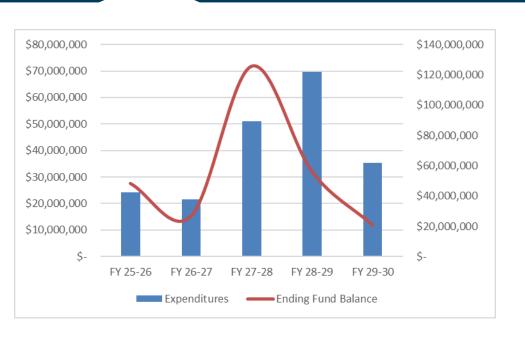
Oregon Zoo



Notes:

- Revenue fluctuations driven by attendance projections that factor in construction schedules
- Labor costs will continue to be a challenge
- Growing revenue will require creativity and innovation

Oregon Zoo Bond Fund



Notes:

 Forecast is very preliminary as implementation plan is still being developed

Budget Direction

- Departments need to submit balanced budgets
- General Fund departments to submit reduction packages for COO review
- Modification requests should be focused only highest, most urgent priorities

FY25-26 Budget Priorities

- Resolving structural deficits
- Careful review of Central Services costs
- Continued focus on climate resiliency, support for strategic targets implementation and prioritization of policy execution

Budget Process Preview

- Department budgets due to COO January 10th
- Proposed Budget published April 4th, 2025
- Proposed Budget presentation April 10th
- Council deliberation begins April 10th

Budget Materials Preview

- Department Proposed Budget Overview
- Councilor Direction & Idea Form

Discussion and Questions

- What are your overall, big-picture priorities for the FY25-26 budget?
- What specific investments would you like to see developed for your consideration in the spring?

oregonmetro.gov



Direction for COO for Proposed Budget FY 2025-26





[Date]

Please provide the information requested below. When finished, please delete all blue font instructions before submitting the form.	From Councilor:
to the most action to be one out many the form	☐ President Peterson
Department: [enter department(s)]	☐ Councilor Simpson
Please note the department(s) impacted.	☐ Councilor Lewis
Program project or idea:	☐ Councilor Rosenthal
Program, project, or idea: Describe one sentence summary on what the program, project or idea is.	☐ Councilor González
Describe one sentence summary on what the program, project or idea is.	☐ Councilor Nolan
	☐ Councilor Hwang
Description of direction and outcomes to achieve:	_ councilor riwarig
Please detail the direction / idea and what the desired outcome is.	
Is a resolution/ordinance desired for this? \Box Y / \Box N Use the check box to indicate Y for Yes or N for No	
COO Notes	
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How does the proposal support department and/or agency racial goals? Indicate the considerations for equity	

□ One-time / □ Specific time period (e.g. two years) / □ On-going		s) / 🗆 On going	ad la g two w	Specific time no	One time / 🗆
		s) / \square OII-going	ou (e.g. two ye	specific time pe	One-time / 🗆

Proposed Budget - Department Overview *FY 2025-26*

Metro

600 NE Grand Ave.
Portland, OR 97232-2736

[department], [date]

Please provide the information requested below. When finished, please delete all blue font instructions before submitting the form.

Summary of Department Budget for FY26 Proposed Budget

Please highlight department including the following:

- Major programs and funding sources
- Accomplishments/work over the fiscal year
- Total Costs (appropriations budget)
- FTE to support proposed service level

Ongoing Department Growth and/or Reductions included in FY26 Proposed Budget

Describe any major growth and/or reductions in the proposed fiscal year. How is the department leveraging the growth or mitigating reduction impacts.

Highlighted Significant Changes from FY25 Budget

Please identify the major changes from prior fiscal year

Any Other Overall Impacts that Require Council Direction and/or Attention

Summarize the overall impacts of decisions in the proposed budget for consideration that requires council direction or attention.

Attachments:

Supply following attachments

Org Chart

Budget Equity Tool - Reflection Questions



Council President Lynn Peterson

December 3, 2025

Portland City Council 1900 SW Fourth Avenue Portland, OR 97201

Dear Mayor Wheeler and Commissioners Rubio, Ryan, Mapps and Gonzalez,

I am writing on behalf of the Metro Council to express strong support for the Oregon Zoo's proposal to purchase your property located on the southern end of parking lot B in Washington Park. Metro regional government represents 1.7 million people in the greater Portland region as the nation's only elected regional government. Metro has a diverse portfolio of work, including management of the Oregon Zoo since 1976 and is deeply invested in its continued success.

The Oregon Zoo is recognized for its work in conservation and attracts more than 1.6 million visitors each year. It is a hub for science, conservation, education and animal well-being, and it acts globally on behalf of species from pikas to polar bears. The zoo also offers a special place for community placemaking by hosting some of Portland's most treasured traditions like the summer concert series and ZooLights.

Since its relocation to Washington Park in 1959, the Oregon Zoo has occupied a 64-acre campus. However, due to geological and environmental constraints, only approximately 43 acres are considered usable for development. The proposed purchase of the adjacent property would enable the zoo to relocate certain functions, such as administrative offices, freeing up valuable space for animal habitats and improving the overall experience for animals, visitors, and staff.

A thriving Oregon Zoo is an invaluable asset to Washington Park, this city, and our region. As a key partner in creating a vibrant, livable region, the Metro Council strongly supports the zoo's acquisition of this property. We believe this will support the zoo's continued success as a world-class institution and it will benefit both wildlife and our community.

Thank you for your consideration of this important proposal.

Sincerely,

Metro Council President Lynn Peterson