

JPACT Worksheet

Agenda Item Title: 2028 Regional Transportation Plan Work Plan and Engagement Plan

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Purpose/Objective:

Metro is developing the work plan and engagement plan that will guide the 2028 Regional Transportation Plan update. The Regional Transportation Plan is a state and federally required long-range transportation plan for the Portland metropolitan area. The plan serves as the region's long-range blueprint for transportation priorities, investments, policies and funding across all modes.

The Metro Council and JPACT must adopt an updated RTP every five years to maintain compliance with federal and state requirements. The 2028 RTP update is due by November 30, 2028, when the current plan expires. The plan guides investments in all forms of travel, including motor vehicles, transit, bicycle and walking, as well as the movement of goods and services throughout greater Portland. The plan identifies regional priorities and establishes eligibility for federal and state transportation funding.

This discussion is an opportunity for JPACT to review and provide feedback on the draft 2028 RTP work plan and engagement plan before staff return to JPACT and MPAC for consideration in September and Metro Council in October requesting adoption of the work and engagement plan. The draft work plan and engagement plan provide a proposed roadmap for completing the 2028 RTP update by November 30, 2028. They describe the scope, schedule, decision making process, technical analysis, engagement approach, major milestones, and deliverables needed to complete the update.

JPACT feedback is requested on the following questions:

- Does JPACT support the direction the RTP project team has outlined in our work planning documents?
- Are there any key missing elements in the draft work plan or engagement plan?
- What engagement does JPACT want to ensure is reflected in the engagement plan that is critical to support adoption of the RTP and Climate Smart Strategy and implementation moving forward?

Staff will use JPACT feedback to refine the work plan, engagement plan, schedule, milestones and decision points before requesting approval by JPACT and the Metro Council this fall.

Outcome

No formal action is requested at this meeting.

The desired outcome is JPACT discussion and feedback on the draft 2028 RTP work plan and engagement plan, including the proposed five phase schedule, major deliverables, decision making structure, engagement approach, and key milestones.

Staff will use JPACT feedback to refine the plans, clarify major milestones and decision points, strengthen the engagement approach, and prepare the work plan and engagement plan for consideration by MPAC and JPACT in September and Metro Council in October.

JPACT feedback will help confirm whether the draft plans provide a clear, transparent, and coordinated process for completing a federal and state compliant RTP update that is practical, financially realistic, and responsive to regional needs.

What has changed since JPACT last considered this issue/item?

JPACT last considered the 2028 RTP update in April 2026 as part of the initial scoping phase. At that time, JPACT and MPAC expressed support for the policy and process outcomes that had emerged from early conversations with Metro Council and regional partners.

Since JPACT last considered this item, staff have continued developing the draft work plan and engagement plan. Staff have engaged Metro departments, regional technical and policy advisory committees, local jurisdictions, transportation agencies, county coordinating committees, community and business partners, and state and federal partners to seek feedback on the scope of the update, coordination points, engagement and consultation opportunities, and major deliverables. Scoping engagement and consultation activities will continue throughout the summer as staff refine the work plan and engagement plan.

Metro Council reviewed the draft work plan and engagement plan at a July 7, 2026 work session. That discussion built on Council's March 2026 scoping discussion by moving from early direction setting to review of the draft plans that will guide the full update.

The draft work plan provides an updated five-phase schedule for completing the 2028 RTP update by November 30, 2028. It identifies major products and decisions, technical analysis, policy milestones, engagement opportunities, and adoption actions. The draft engagement plan describes how staff propose to engage local, regional, state, tribal and federal partners, community and business partners, and the public throughout the update.

The draft work plan is organized to answer the following questions:

- Why is the 2028 Regional Transportation Plan update needed now?
- What products and decisions must be completed through the update?

- When will key phases, milestones and adoption actions occur?
- Who is responsible for technical review, policy recommendations, and final decisions?
- How will local, regional, state, tribal and federal partners, community and business partners, and the public be engaged?
- What opportunities are there to shape the development of the plan and adoption actions?
- How will the final plan meet federal, state and regional requirements?
- How will the adopted plan guide future investment and implementation?

The 2028 RTP update also needs to respond to federal and state requirements, corrective actions and recommendations. This includes strengthening financial planning, documenting how project priorities align with RTP goals, updating the Climate Smart Strategy, and improving the process for developing and evaluating the RTP project list.

Engagement and Coordination

The 2028 RTP update will require extensive coordination with local, regional, state, tribal and federal partners, community and business partners, and the public. The draft engagement plan is intended to guide that coordination and identify opportunities for meaningful input at key points in the planning process.

The work plan and engagement plan prioritize engagement with communities that have been historically underrepresented in transportation decision making, including Black, Indigenous and other people of color, people with low incomes, people with disabilities, people with limited English proficiency, youth and older adults. The engagement approach will seek to reduce barriers to participation, elevate lived experience, and clearly document how input informs decisions.

The project team has identified the following agencies and groups to engage in the update:

- Community leaders and community-based organizations representing historically underserved communities, health and equity interests, environmental protection, affordable housing, transportation, and social, climate and environmental justice.
- Business, economic development and freight groups, including large and small employers, freight shippers, business organizations, associations and chambers of commerce.
- Local jurisdiction staff and elected officials representing counties and cities in the region, including through county coordinating committees, regional technical and policy advisory committees, and local jurisdiction coordination.
- Tribal governments, through consultation and engagement activities in coordination with Metro's Tribal Affairs team.
- Special districts and transportation agencies, including TriMet, SMART, Port of Portland, and other regional transportation partners.

- Southwest Washington Regional Transportation Council and other Clark County partners, as appropriate, through existing regional coordination structures.
- State agencies, including the Oregon Department of Transportation, the Oregon Transportation Commission, the Oregon Department of Land Conservation and Development, the Land Conservation and Development Commission, the Oregon Department of Environmental Quality and the Oregon Health Authority.
- Federal agencies, including the Federal Highway Administration, Federal Transit Administration, U.S. Environmental Protection Agency and other federal resource agencies.

Staff will continue engaging regional advisory committees, county coordinating committees, local jurisdictions, transportation agencies, community and business partners, Tribes, and state and federal partners throughout the summer. This engagement will help clarify partner coordination needs, refine technical work, prepare the Call for Projects, and support a transparent process for future Council and JPACT decisions.

What packet material do you plan to include?

1. 2028 RTP Timeline and Scoping Schedule
2. 2028 RTP Work Plan Overview, June draft
3. 2028 RTP Engagement Plan Overview, June draft
4. 2028 RTP Draft Work Plan, June draft
5. 2028 RTP Draft Engagement Plan, June draft