

# JPACT Worksheet

**Agenda Item Title:** Portland-Vancouver area Comprehensive Climate Action Plan: feedback and comments on draft plan

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## Purpose/Objective

The purpose of this item is to collect feedback from JPACT on the draft Comprehensive Climate Action Plan (CCAP) for the Portland-Vancouver metropolitan area. Metro published the draft CCAP in August 2025 and has been collecting feedback on the draft plan via an online open house and survey, email comments, and consultation with partner agencies. Metro staff are seeking feedback from on the following questions:

- What feedback do you have on the draft CCAP?

This feedback will help staff finalize the CCAP before bringing it to Metro Council to consider accepting the CCAP by resolution.

## Outcome

JPACT offers feedback on the draft CCAP.

## What has changed since JPACT last considered this issue/item?

The CCAP is funded through a Climate Pollution Reduction Grant (CPRG) Planning Grant from the US Environmental Protection Agency (EPA) that Metro received in August 2023. The grant supports coordinated climate action planning for the Portland-Vancouver metropolitan area and involves a series of three deliverables.

JPACT last considered this project in January 2024 as Metro was finalizing the first deliverable funded through the CPRG grant, the **Priority Climate Action Plan (PCAP)**. The PCAP, which Metro submitted to EPA in February 2024, identified high-priority, implementation-ready greenhouse gas (GHG) reduction measures that could be delivered with current staffing and funded with available resources—including competitive CPRG implementation grants that EPA made available in Spring 2024.<sup>1</sup>

Since then, Metro has been working to develop the CCAP, which is the second deliverable required by the CPRG grant, and is due at the end of 2025. The CCAP, which was [published in draft](#) in August 2025 and is available via Metro's project website,<sup>2</sup> includes a comprehensive inventory of GHG emissions for the Portland-Vancouver area and a set of proposed actions to reduce emissions. The

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<sup>1</sup> Metro and partner agencies submitted 5 applications for implementation grants in April 2024 totaling roughly \$100 million. None of these applications were funded, but Oregon received funding for a statewide implementation grant for \$197 million focuses on reducing emissions from waste and materials, buildings, and transportation, which are the largest contributors to climate pollution in Oregon. Oregon's grant includes resources for local and regional climate programs that focus on reducing emissions in each of these three areas. See <https://www.oregon.gov/deq/ghgp/Documents/CPRGVisual-ODOE.pdf> for a summary of how the state plans to spend these funds.

<sup>2</sup> <https://www.oregonmetro.gov/tools-partners/grants-and-resources/climate-pollution-reduction-planning-grants>

final deliverable under the grant is a **status report**, due late 2027, that updates EPA on the status of the actions identified in the PCAP and CCAP.

The CCAP is the most comprehensive climate plan that the metropolitan area has ever developed. The CCAP will provide a unifying framework and guidance to support climate efforts across the Portland-Vancouver metropolitan area that:

- Builds on previous climate plans by Metro and agency/community partners and identifies the actions from these plans that are most beneficial and best poised to move forward.
- Strengthens coordination on climate by identifying cost-effective, implementation-ready climate actions and describing how Metro and partners can collaborate to move them forward.
- Draws on extensive outreach and engagement conducted by both Metro and partner organizations on which climate actions do—and don't—advance equity.
- Focuses on actions that not only benefit the climate, but also help people save money and improve their quality of life.
- Provides data, best practices, and updates that can inform other climate plans in the metropolitan area.
- Outlines a bold approach to meeting climate goals that involves pursuing more resources and implementing controversial actions, such as roadway pricing—while also highlighting the challenges and concerns that Metro and partners need to address to move these actions forward.
- Identifies projects, policies and process changes that can help Metro, local governments and other partners reduce climate pollution more effectively over the long term.
- Clarifies how state, regional, and local governments can best work together to combat climate change given their complementary and overlapping roles.
- Supports Metro and its partners in pursuing state, foundation, and federal funding to implement climate projects.

The CCAP includes:

- A **greenhouse gas emissions (GHG) inventory** that provides a snapshot of how many GHG emissions the metropolitan area produces and where those emissions come from.
- **GHG emissions targets** based on state climate goals in Oregon and Washington.,
- **GHG emissions projections** that forecast reductions due to state-level policies and programs and identify the remaining gap between forecasted emissions and climate goals. The CCAP aims to fill this gap.
- **Climate actions** that aim to reduce emissions from transportation; buildings; and food, goods, and services, which contribute the majority of the metropolitan area's GHG emissions.
- An **equity and benefits analysis** that estimates the cost savings to households and reduction in air pollution due to each action in the CCAP, and qualitatively discusses which actions benefit health and safety, economic development, and resilience and access to nature—and which actions risk creating negative impacts for low-income and disadvantaged people.
- A **draft workforce planning analysis** that describes an approach to identifying the priority occupations that are needed to implement the CCAP and the steps needed to train and develop workers in key occupations. The final CCAP will include the results of this analysis.
- A description of **coordination and outreach** conducted in the course of creating the plan.
- **Technical appendices**, including information on the methods and data used to inventory and project GHG emissions and analyze the costs and benefits of actions.

The CCAP does not commit Metro or its partner agencies to implementing or funding specific actions, nor does it replace other state, regional, or local climate action plans. Implementing the actions in this plan to the fullest will require seeking additional resources and building public support and political will at all levels—especially for actions that are highly beneficial but challenging to implement. With this in mind, Metro has taken steps throughout the development of

the CCAP to engage and collaborate with local agencies, community organizations and other implementation partners across the metropolitan area.

Metro and its consultant team's extensive process for developing the draft CCAP is documented throughout the draft plan. This process included:

- **A review of local and regional climate-related plans (CAPs) produced by public agencies and community-based organizations in the metropolitan area.** Metro used these plans to identify potential climate actions to include in the CCAP and develop assumptions about how these plans would be implemented. Metro also used the information in these CAPs to develop screening criteria to evaluate potential climate actions for the CCAP, especially criteria related to equity. The plans reviewed highlighted several ways in which climate actions can advance equity and often included detailed outreach to community members on equity benefits and impacts. Appendix **Error! Reference source not found.** in the CCAP technical appendices<sup>3</sup> summarizes the plans reviewed.
- **Extensive stakeholder engagement**, with different groups providing different information based on their focus and expertise:
  - The **Climate Partners' Forum**, a group of agency and non-profit staff focused on climate-related work, provided feedback on every aspect of the draft CCAP, with a focus on ensuring that the CCAP reflected relevant climate plans and data, included the most beneficial actions, and identified realistic pathways to implementing each action. The coordination and outreach section of the draft CCAP includes a summary of Climate Partners' Forum meetings and a list of member organizations.<sup>4</sup>
  - **Regional advisory committees** offered feedback on aligning the CCAP actions and targets with relevant regional transportation and land use planning efforts. The coordination and outreach section of the draft CCAP includes a summary of these committee engagements.<sup>5</sup>
  - Members of the public provided feedback on the CCAP through two **online open houses** that focused on understanding which actions that community members see as most beneficial and why. This information was used to analyze co-benefits and highlight co-benefits that are particularly important for disadvantaged communities. The coordination and outreach section of the draft CCAP includes a summary of findings from the first online open house, held in December 2025-January 2025,<sup>6</sup> and Appendix 5 of the CCAP technical appendices provides more detailed information on results.<sup>7</sup> The final CCAP will also include a summary of the second online open house, which was open from August 5<sup>th</sup> 2025 to September 4<sup>th</sup> 2025, and the CCAP team is still processing the feedback received. This memorandum includes interim results from the second online open house and accompanying public comments.
- **Quantitative and qualitative analysis**, led by Metro staff and consultants, that helped to estimate current and future GHG emissions, select climate actions, and estimate their costs and benefits. This included a qualitative screening of potential actions based on criteria such as implementation readiness and scalability, which was used to prioritize actions for inclusion in the plan, as well as a quantitative analysis of the costs and benefits of each action. The Metro team drew on existing guidance and best practices to identify methods to estimate costs and benefits and on adopted plans to provide the inputs needed for these

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<sup>3</sup> <https://www.oregonmetro.gov/sites/default/files/2025/08/05/Draft-Metro-CCAP-technical-appendices.pdf>, beginning on p. 111-119.

<sup>4</sup> <https://www.oregonmetro.gov/sites/default/files/2025/08/05/Draft-Metro-comprehensive-climate-action-plan.pdf>, p. 150-153.

<sup>5</sup> <https://www.oregonmetro.gov/sites/default/files/2025/08/05/Draft-Metro-comprehensive-climate-action-plan.pdf>, p. 153-156.

<sup>6</sup> <https://www.oregonmetro.gov/sites/default/files/2025/08/05/Draft-Metro-comprehensive-climate-action-plan.pdf>, p. 156-159.

<sup>7</sup> <https://www.oregonmetro.gov/sites/default/files/2025/08/05/Draft-Metro-CCAP-technical-appendices.pdf>, p. 120-129.

methods. Stakeholder input helped to identify relevant plans and data sources and interpret and communicate results. The summary of costs and benefits in the draft CCAP<sup>8</sup> contains more details.

**What packet material do you plan to include?**

- Attachment 1: Project schedule and engagement activities
- Attachment 2: Interim results from online open house #2 and public comment period
- Attachment 3: Summary of public comments received and recommended actions (as of 9/4/25)
- Attachment 4: Draft Metro Council resolution for the purpose of accepting the findings and recommendations in the draft CCAP
- Attachment 5: Draft Comprehensive Climate Action Plan

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<sup>8</sup> <https://www.oregonmetro.gov/sites/default/files/2025/08/05/Draft-Metro-comprehensive-climate-action-plan.pdf>, p. 34-48.