BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF ADOPTING A)	RESOLUTION NO. 16-4716
TRANSFER SYSTEM CONFIGURATION)	
POLICY)	Introduced by Chief Operating Officer Martha
		Bennett in concurrence with Council
		President Tom Hughes

WHEREAS, Metro, as the solid waste system planning authority for the region, regulates solid waste facilities and disposal sites within the region and the disposal of solid waste generated in the region, pursuant to Metro's constitutional, statutory, and charter authority, consistent with the policies included in the Regional Solid Waste Management Plan, and as set forth in Metro Code Title V; and

WHEREAS, solid waste regulation, disposal, and planning are traditional local government functions within Metro's authority; and

WHEREAS, Metro owns and operates two transfer stations located in the Metro region, and

WHEREAS, Metro Code Chapter 5.01 requires a legislative grant of authority by Metro, through issuance of a solid waste franchise, before a private transfer station located in the region is allocated solid waste that would otherwise flow to a public transfer station; and

WHEREAS, the Chief Operating Officer has developed options regarding the configuration of the public and private transfer station system in the Metro region; and

WHEREAS, the Chief Operating Officer recommends, to ensure that the transfer system provides maximum public benefit, that Metro maintain the current configuration of public and private transfer stations and (1) allocate tonnage on a percentage basis to ensure flow to public stations; (2) limit the amount of putrescible solid waste any one private company may transfer; and (3) ensure transparency of rates; and

WHEREAS, the Metro Council finds that maintaining two public transfer stations and ensuring flow to those stations results in significant health and environmental public benefits because the public stations provide enhanced services, including longer hours, self-haul capacity, and acceptance of hazardous waste and recyclables; and

WHEREAS, the Metro Council finds that maintaining a consistent flow of solid waste to public transfer stations serves the public benefit of promoting innovative solid waste programs; for example, the Council has identified the recovery of food scraps as a priority policy and flow of solid waste to public transfer stations is key to the success of that policy; now therefore

BE IT RESOLVED that the Metro Council (1) adopts the Transfer System Configuration Policy, attached as Exhibit A; (2) directs the Chief Operating Officer to proceed with implementation of the Policy.

ADOPTED by the Metro Council this <u>alst</u> day of <u>July</u> 2016.

From Highes, Council Presiden R. METRO METRO CONSEIL METRO

Approved as to Form:

Alison R. Kean, Metro Attorney

Exhibit A:

Transfer System Configuration Policy:

- Tonnage Allocation based on Percentage. Allocating putrescible waste tons on a percentage
 basis with a minimum percentage reserved for the public facilities will ensure that rising
 regional tonnage will increase all allocations proportionally. Conversely, if, for example, food
 waste collection or economic recession reduces wet waste regionally, then flow to all transfer
 stations will be reduced proportionally, and not just reduce flow to the public stations.
- 2. **Tonnage Allocation Appeals Process**. Emphasize predictability and transparency so that all operators can plan accordingly. Minimize ongoing tonnage allocation "negotiations" and try to prevent continually re-adjusting allocations. However, the collection and transfer system is dynamic, and it may be unreasonable to keep allocations fixed indefinitely. At a minimum, staff should seek to develop a consistent process and framework for adjusting allocations that could be adopted by Council as a matter of policy and the details implemented by the COO.
- 3. **Flexibility to Pursue Additional or New Services, or Technology.** Ensure that any changes to the transfer system can accommodate future decisions related to important new services with public benefits, such as organics recovery, or pursuing new technology, such as advanced materials recovery (AMR), or waste-to-energy.
- 4. **Small Business Opportunities**. Support smaller locally-based businesses remaining in the collection system and other small businesses that use the system.
- 5. **Promote Efficient Off-Route Travel**. For reduction of greenhouse gas and other public benefits, encourage haulers to minimize off-route travel (i.e., trip between collection route and transfer station or base yard).
- 6. **Improve Transparency about the Cost of Services Provided at the Public Stations**. Provide a separate accounting of the cost of various discrete public services provided at the public stations i.e., separate out the cost of services such as wet waste consolidation and transfer, dry waste recovery, self-haul, and organics consolidation and transfer to provide a more detailed and direct comparison of the cost of services offered at private stations.
- 7. **Rate Transparency at Private Stations**. Local government staff have stated they would benefit from additional transfer station rate transparency in their collection franchise rate review processes. A number of approaches are described in the implementation details.
- 8. **Wet Waste Generated in Region Should Utilize the Regional Transfer System.** In order to minimize inefficiencies, all landfill-bound waste should utilize the regions transfer system, or some alternative disposal system (Waste to Energy, Alternative Materials Recovery, etc.).