



Metro

600 NE Grand Ave.
Portland, OR 97232-2736

Memo

Date: June 8, 2026
To: JPACT and Interested Parties
From: Gabriela Lopez, Senior Transportation Planner
Subject: July FFY 2026 MTIP I-5 Rose Quarter Formal Amendment & Resolution 26-5600
Amendment Overview – FFY26-NO.10-JUL

Amendment Purpose Statement

FOR THE PURPOSE OF AMENDING THREE I-5 ROSE QUARTER PROJECTS TO THE 2024-27 MTIP TO MEET FEDERAL PROJECT DELIVERY REQUIREMENTS

Amendment Summary:

The July FFY 2026 Metropolitan Transportation Improvement Program (MTIP) Formal Amendment #2 proposes the following programming changes:

- Amends the I-5 Rose Quarter Improvement Project
- Amends the I-5 Rose Quarter: Phase 1A project
- Amends the I-5 Rose Quarter: Broadway to Weidler Phase 1 project

Resolution No. 26-5600 authorizes the proposed MTIP Formal Amendment.

Requested Action:

No action is requested at the June 18, 2026 JPACT Meeting. JPACT members listen to a staff presentation and have the opportunity to ask questions and discuss the proposed amendment.

JPACT is scheduled to consider action on the proposed amendment at the July 16, 2026 meeting.

TPAC Review of Proposed Amendment:

Gabriela Lopez, Senior Transportation Planner, Monica Blanchard and David Kim (ODOT) provided the Transportation Policy Alternatives Committee (TPAC) a presentation with an overview of the proposed project amendments for I-5 Rose Quarter Improvement Project at its June 5, 2026, meeting.

Discussion and comments from TPAC members included the upcoming road closures caused by the project's construction as well as how traffic diversion will be tracked and analyzed to inform future projects.

Amend Existing MTIP/STIP Programmed Projects:

Project Number: 1	Key Number: 19071	Status: Existing Project
Project Name:	I-5 Rose Quarter Improvement Project	
Lead Agency:	ODOT	
Description:	<p>The Rose Quarter investment will help reduce congestion, improve safety and traffic operations, and support economic growth in the Portland Metro region with multi-modal improvements that include ramp-to-ramp (auxiliary) lanes, highway shoulders and cover, new overcrossing, I-5 southbound ramp relocation, new bike and pedestrian crossing, and improved bike and pedestrian facilities. This specific project will: provide additional funds to project development and right of way efforts of the Broadway-Weidler facility plan and the N/NE Quadrant; relocate utilities in the cover grant and stormwater areas; acquire permanent VMS signs and software early in the project to support movement of traffic during cover construction. Subsequent projects will advance other elements of the Rose Quarter effort.</p>	
Funding Summary:	<p>The project is currently programmed with a total funding of \$247,641,997.</p> <p>Project funding includes Advance Construction funds, Neighborhood Access and Equity (NAE) funds, National Highway Freight Performance (NHFP) funds, National Highway Performance Program (NHPP) funds, ODOT funds, and local funds.</p>	
Added Notes:	<p>The formal amendment includes the following programming changes:</p> <ul style="list-style-type: none"> • Increase the Preliminary Engineering (PE) phase by \$3,000,000 of NHPP funds, moving funds from ODOT Key 23672 • Decrease Other (OT) phase by \$250,000, removing rescinded grant funds • Slip OT phase from FFY 2026 to 2027 <p>Technical correction was completed to ensure consistency with identified STIP fund types. Total project increase from \$247,641,997 to \$250,391,997.</p>	

Project Number: 2	Key Number: 23682	Status: Existing Project
Project Name:	I-5 Rose Quarter: Phase 1A	
Lead Agency:	ODOT	
Description:	Construct stormwater facilities for the east end of Fremont Bridge and ramps. Construct structural deck overlay, bridge rail upgrades and seismic retrofit on two bridges in the southern portion of the project area. PE completed in Key 19071.	
Funding Summary:	The project is currently programmed with a total funding of \$69,165,000 of Advance Construction funds with a State Match of \$5,835,000.	
Added Notes:	<p>The formal amendment is to increase Construction (CN) phase by \$18,000,000 of Advance Construction funds, moving funds from ODOT Key 23672. The approved scope associated with these funds is planned to be delivered under ODOT Key 23682 to expedite work.</p> <p>Total project increase from \$75,000,000 to \$93,000,000.</p>	

Project Number: 3	Key Number: 23672	Status: Existing Project
Project Name:	I-5 Rose Quarter: Broadway to Weidler Phase 1	
Lead Agency:	ODOT	
Description:	Replace 3 of the 5 aging bridges over I-5 by constructing the central portion of the highway cover from Broadway to the southern end and beyond Weidler, and the facilities to support it; as well as performing construction work necessary to make this cover work forward compatible with follow-on construction packages. Construct portion of NB & SB auxiliary lanes. This will provide greater connectivity for the lower Albina neighborhood. Preliminary design and right of way are programmed under project key 19071 I-5 Rose Quarter Improvement project.	
Funding Summary:	The project is currently programmed with a total funding of \$549,450,000. Project funding includes Advance Construction and NAE funds.	
Added Notes:	<p>The formal amendment includes the following programming changes:</p> <ul style="list-style-type: none"> • Change project name to I-5 Rose Quarter: Phase 1B • Change project description to: <ul style="list-style-type: none"> ○ On I-5 between the Fremont Bridge and the Burnside Bridge, widen the Holladay/Hassalo bridge structure, construct structural deck overlay, replace bridge and median rail, provide seismic retrofit, reconstruct adjacent retaining wall and embankment, upgrade signage, and reconstruct impacted local street and light rail facilities. Preliminary design and right of way are programmed under project key 19071 I-5 Rose Quarter Improvement project. 	

	<ul style="list-style-type: none"> • Reduce CN phase by \$402,950,000. <ul style="list-style-type: none"> ○ Decrease of \$21,000,000 Advance Construction funds to be distributed to ODOT Keys 19071 and 23682, ○ Decrease of \$382,250,000 of rescinded USDOT Neighborhood Access and Equity grant funds ○ Add \$300,000 of Advance Construction funds. • Slip CN phase from FFY 2026 to 2027. <p>Total project decrease from \$549,450,000 to \$146,500,000.</p>
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METRO REQUIRED PROJECT AMENDMENT REVIEWS

In accordance with 23 CFR 450.316-328, Metro is responsible for reviewing and ensuring MTIP amendments comply with all federal programming requirements. Metro staff evaluate each project and its requested changes against multiple MTIP programming review factors that originate from 23 CFR 450.316-328. The evaluation process is designed to ensure the MTIP is fiscally constrained, consistent with the approved RTP, and provides transparency in its updates, changes, and/or implementation.

Proposed Processing and Approval Actions:

<u>Action</u>	<u>Target Date</u>
• TPAC agenda mailing.....	May 29, 2026
• Initiate the required public notification/comment process.....	June 1, 2026
• TPAC amendment overview - no action.....	June 5, 2026
• JPACT amendment overview - no action.....	June 18, 2026
• Metro Council amendment overview - no action	June 30, 2026
• Completion of public notification/comment process.....	July 1, 2026
• TPAC action	July 10, 2026
• JPACT action	July 16, 2026
• Metro Council action.....	July 16, 2026
• Final amendment package submission to ODOT & USDOT.....	Late July 2026
• USDOT clarification and final amendment approval.....	September 2026

Note: The above dates are anticipated and could change.

ANALYSIS/INFORMATION

1. **Known Opposition/Support/Community Feedback:** Based on previous testimony, there are two known active lawsuits opposing the Rose Quarter project, one in State Court and one in Federal Court. The plaintiffs in these suits include:
 - No More Freeways
 - Neighbors for Clean Air
 - BikeLoud
 - AORTA (Association of Oregon Rail and Transit Advocates)

- Families for Safe Streets
- Eliot Neighborhood

The above groups are on record opposing either part or all of the I-5 Rose Quarter Improvement Project and do not support capacity/expansion changes to the Interstate and State Highway System.

Metro staff will present the results of the 30-day public comment period to JPACT and Metro Council.

2. **Legal Antecedents:**

- a. Amends the 2024-27 Metropolitan Transportation Improvement Program adopted by Metro Council Resolution 23-5335 on July 20, 2023 (FOR THE PURPOSE OF ADOPTING THE 2024-2027 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN AREA)
 - b. Oregon Governor approval of the 2024-27 MTIP on September 13, 2023.
 - c. 2024-2027 Statewide Transportation Improvement Program (STIP) Approval and 2024 Federal Planning Finding on September 25, 2023.
3. **Anticipated Effects:** Enables the projects to be amended or canceled in the MTIP, as well as the Statewide Transportation Improvement Program, or STIP, which is managed by the Oregon Department of Transportation. Follow-on fund obligation and expenditure actions can then occur to meet federal delivery requirements.
4. **Metro Budget Impacts:** The proposed amendments have no impact to the Metro budget.