

Council meeting agenda

Thursday, May 22, 2025

10:30 AM

**Oregon Zoo Conservation Hall, 4001 SW
Canyon Rd, Portland, OR 97221;
<https://zoom.us/j/615079992> (Webinar ID:
615079992) or 253-205-0468 (toll free);
www.youtube.com/live/ApQLTtQKqnA**

This meeting will be held electronically and in person at the Oregon Zoo Conservation Hall [4001 SW Canyon Rd, Portland, OR 97221]. You can join the meeting on your computer or other device by using this link: <https://zoom.us/j/615079992> (Webinar ID: 615 079 992). Stream on YouTube: www.youtube.com/live/ApQLTtQKqnA

1. Call to Order and Roll Call

2. Public Communication

Public comment may be submitted in writing. It will also be heard in person and by electronic communication (video conference or telephone). Written comments should be submitted electronically by emailing legislativecoordinator@oregonmetro.gov. Written comments received by 4:00 p.m. the day before the meeting will be provided to the council prior to the meeting.

Those wishing to testify orally are encouraged to sign up in advance by either: (a) contacting the legislative coordinator by phone at 503-813-7591 and providing your name and the agenda item on which you wish to testify; or (b) registering by email by sending your name and the agenda item on which you wish to testify to legislativecoordinator@oregonmetro.gov. Those wishing to testify in person should fill out a blue card found in the back of the Council Chamber. Those requesting to comment virtually during the meeting can do so by using the "Raise Hand" feature in Zoom or emailing the legislative coordinator at legislativecoordinator@oregonmetro.gov. Individuals will have three minutes to testify unless otherwise stated at the meeting.

3. Consent Agenda

- 3.1 Resolution No. 25-5498 For the Purpose of Authorizing the Chief Operating Officer to Issue a New Non-System License to Tidee Bee, Inc. for Transport of Non-Recoverable Solid Waste, Including Putrescible Waste at the Spokane Regional Waste-to-Energy Facility Located In Spokane, Washington [RES 25-5498](#)

Attachments: [Resolution No. 25-5498](#)
[Exhibit A](#)
[Exhibit B](#)
[Staff Report](#)

- 3.2 Consideration of the April 22, 2025 Council Meeting Minutes [25-6277](#)

Attachments: [April 22, 2025 Council Meeting Minutes](#)

- 3.3 Consideration of the May 1, 2025 Council Meeting Minutes [25-6278](#)

Attachments: [May 1, 2025 Council Meeting Minutes](#)

- 3.4 Consideration of the May 8, 2025 Council Meeting Minutes [25-6279](#)

Attachments: [May 8, 2025 Council Meeting Minutes](#)

5. Resolutions

Resolution No. 25-5499 For the Purpose of Adopting the Oregon Zoo Strategic Plan

RES 25-5499

Presenter(s): Heidi Rahn, Oregon Zoo Director

Attachments: OZ Strategic Plan 2025-2027 Full FINAL
OZ Strategic Plan 2025-2027 Summary FINAL

6. Other Business

- 6.1 Council Discussion of FY2025-26 Approved Budget [25-6269](#)

Presenter(s): Marissa Madrigal, Chief Operating Officer
Brian Kennedy, Chief Financial Officer

Attachments: [Staff Report](#)

6.1.1 Public Hearing for FY2025-26 Approved Budget

7. Chief Operating Officer Communication

8. Councilor Communication

9. Adjourn

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Ogeysiiska takooris la'aanta ee Metro

Metro waxay ixtiraamtaa xuquuqda madaniga. Si aad u heshid macluumaad ku saabsan barnaamijka xuquuqda madaniga ee Metro, ama aad u heshid warqadda ka cabashada takoorista, booqo www.oregonmetro.gov/civilrights. Haddii aad u baahan tahay turjubaan si aad uga qaybqaadatid kullan dadweyne, wac 503-797-1700 (8 gallinka hore illaa 5 gallinka dambe maalmaha shaqada) shan maalmo shaqo ka hor kullanka si loo tixgaliyo codsashadaada.

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សេចក្តីជូនដំណឹងអំពីការមិនរើសអើងរបស់ Metro

ការគោរពសិទ្ធិពលរដ្ឋរបស់ ។ សំរាប់ព័ត៌មានអំពីកម្មវិធីសិទ្ធិពលរដ្ឋរបស់ Metro ឬដើម្បីទទួលបានការបង្កើនសេចក្តីស្មោះត្រង់សម្រាប់ការប្រកាសនៅពេលអង្គប្រជុំសាធារណៈ សូមទូរស័ព្ទមកលេខ 503-797-1700 (ម៉ោង 8 ព្រឹកដល់ម៉ោង 5 ល្ងាច ថ្ងៃធ្វើការ) ប្រាំពីរថ្ងៃ មុនថ្ងៃប្រជុំដើម្បីអាចឱ្យគេសម្រួលតាមសំណើរបស់លោកអ្នក ។

إشعار بعدم التمييز من Metro

تحتزم Metro الحقوق المدنية. للمزيد من المعلومات حول برنامج Metro للحقوق المدنية أو لإيداع شكوى ضد التمييز، يُرجى زيارة الموقع الإلكتروني www.oregonmetro.gov/civilrights. إن كنت بحاجة إلى مساعدة في اللغة، يجب عليك الاتصال مقدماً برقم الهاتف 503-797-1700 (من الساعة 8 صباحاً حتى الساعة 5 مساءً، أيام الاثنين إلى الجمعة) قبل خمسة (5) أيام عمل من موعد الاجتماع.

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Metro txoj kev ntxub ntxaug daim ntawv ceeb toom

Metro tributes cai. Rau cov lus qhia txog Metro txoj cai kev pab, los yog kom sau ib daim ntawv tsis txaus siab, mus saib www.oregonmetro.gov/civilrights. Yog hais tais koj xav tau lus kev pab, hu rau 503-797-1700 (8 teev sawv ntxov txog 5 teev tsaus ntuj weekdays) 5 hnub ua hauj lwu ua ntej ntawm lub rooj sib tham.



Metro

600 NE Grand Ave.
Portland, OR 97232-2736
oregonmetro.gov

Agenda #: 3.1

File #: RES 25-5498

Agenda Date: 5/22/2025

Resolution No. 25-5498 For the Purpose of Authorizing the Chief Operating Officer to Issue a New Non-System License to Tidee Bee, Inc. for Transport of Non-Recoverable Solid Waste, Including Putrescible Waste at the Spokane Regional Waste-to-Energy Facility Located In Spokane, Washington

BEFORE THE METRO COUNCIL

| | | |
|--|---|----------------------------------|
| FOR THE PURPOSE OF AUTHORIZING THE CHIEF |) | RESOLUTION NO. 25-5498 |
| OPERATING OFFICER TO ISSUE A NEW NON- |) | |
| SYSTEM LICENSE TO TIDEE BEE, INC. FOR |) | Introduced by Chief Operating |
| TRANSPORT AND DISPOSAL OF NON- |) | Officer Marissa Madrigal in |
| RECOVERABLE SOLID WASTE, INCLUDING |) | concurrence of Council President |
| PUTRESCIBLE WASTE AT THE SPOKANE |) | Lynn Peterson |
| REGIONAL WASTE-TO-ENERGY FACILITY |) | |
| LOCATED IN SPOKANE, WASHINGTON. |) | |

WHEREAS, the Metro Code requires a non-system license of any person that delivers solid waste generated from within the Metro Region to a non-system disposal facility; and

WHEREAS, Tidee Bee, Inc. has filed a complete application seeking a non-system license to transport non-recoverable solid waste, including putrescible waste, to the Spokane Regional Waste-to-Energy facility for disposal under the provisions of Metro Code Chapter 5.05, "Solid Waste Flow Control;" and

WHEREAS, Metro Code Chapter 5.05 provides that the Chief Operating Officer will review an application for a non-system license to transport putrescible waste and that Metro Council has authority to approve or deny the application; and

WHEREAS, the Chief Operating Officer has analyzed the application and considered the relevant factors under the Metro Code; and

WHEREAS, the Chief Operating Officer recommends that the new non-system license be issued together with specific conditions as provided in Exhibit A to this Resolution; now therefore,

THE METRO COUNCIL RESOLVES AS FOLLOWS:

1. The non-system license application of Tidee Bee, Inc. is approved subject to the terms, conditions, and limitations contained in Exhibit A to this Resolution.
2. The Chief Operating Officer is authorized to issue to Tidee Bee, Inc. a new non-system license substantially similar to the one attached as Exhibit A.
3. The Metro Council has considered the factors described in Metro Code Section 5.05.140 as further set forth in Exhibit B.

ADOPTED by the Metro Council this 22nd day of May, 2025.

Lynn Peterson, Council President

Approved as to Form:

Carrie MacLaren, Metro Attorney



600 NE Grand Ave.
Portland, OR 97232-2736
oregonmetro.gov

METRO SOLID WASTE FACILITY NON-SYSTEM LICENSE

No. N-209-25

| |
|---|
| LICENSEE: |
| Tidee Bee, Inc. 6011 SE 92 nd Ave Portland, OR 97266 |
| CONTACT PERSON: |
| Ken Han Phone: 503-447-4126 E-Mail: admin@tideedidee.com |
| MAILING ADDRESS: |
| Tidee Bee, Inc. 6011 SE 92 nd Ave Portland, OR 97266 |

ISSUED BY METRO:

Warren Johnson
Policy and Compliance Program Director

Date

| | |
|----------|--|
| 1 | NATURE OF WASTE COVERED BY LICENSE |
| | Used disposable diapers and small quantities of used cloth diapers collected as a part of residential diaper collection and cleaning service. |
| 2 | CALENDAR YEAR TONNAGE LIMITATION |
| | The licensee is authorized to transport to the non-system facility listed in Section 3 up to 500 tons per calendar year of the waste described in Section 1. |
| 3 | NON-SYSTEM FACILITY |
| | <ol style="list-style-type: none"> The licensee is authorized to transport the waste described in Section 1 to the following non-system facility: <p style="margin-left: 40px;">Spokane Regional Waste to Energy Facility 2900 S Geiger Boulevard Spokane, WA 99224</p> This license is issued on condition that the non-system facility named in this section are authorized to accept the type of waste described in Section 1. If Metro determines that a non-system facility listed in this section is not authorized to accept such waste, Metro may immediately amend, suspend, or terminate this license pursuant to Section 9. |
| 4 | TERM OF LICENSE |
| | July 1, 2025 to June 30, 2028, unless amended, suspended, revoked or terminated as provided in this license. |
| 5 | COVERED LOADS |
| | To prevent spillage of waste while in transit, the licensee must suitably contain and cover, on all sides, all loads of the waste described in Section 1 that are transported under authority of this license to any non-system facility listed in Section 3. |
| 6 | REPORTING OF ACCIDENTS AND CITATIONS |
| | The licensee must report to Metro within five business days any significant incident (such as a fire), accident, or citation involving any vehicle transporting the solid waste authorized by this license. |

| 7 | REGIONAL SYSTEM FEE AND EXCISE TAX |
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| | <p>The licensee is liable for payment of the Metro regional system fee as provided in Metro Code Chapter 5.02, and the Metro excise tax, as provided in Metro Code Chapter 7.01, on all solid waste generated within the Metro jurisdictional boundary that is ultimately transported to a disposal site under authority of this license.</p> |

| 8 | RECORD KEEPING AND REPORTING |
|----------|--|
| | <ol style="list-style-type: none"> 1. The licensee must keep and maintain accurate records of the amount of all waste that the licensee transports to any non-system facility listed in Section 3. These records include the information specified in the Metro document titled <u>Reporting Requirements and Data Standards for Metro Solid Waste Licensees, Franchisees, and Parties to Designated Facility Agreements</u>. 2. The licensee must: <ol style="list-style-type: none"> (a) Report to Metro the records required under Section 8.1, no later than 15 days following the end of each month in the form and format prescribed by Metro. An authorized representative of the licensee must certify that the report is accurate; and (b) Pay to Metro the requisite regional system fee and excise tax by the last day of the month for waste disposed of in the preceding month, in accordance with this license and Metro Code provisions applicable to the collection, payment and accounting of those fees and taxes. 3. The licensee must make available to Metro (or Metro's designated agent) all records from which Section 8.1 and 8.2 are derived for its inspection or copying or both, as long as Metro provides at least three business days written notice of an intent to inspect or copy documents. The licensee must also sign or otherwise provide to Metro any consent or waiver necessary for Metro to obtain information or data from a third party, including any non-system facility named in Section 3. 4. Metro may require the licensee to report the information required by this section on a weekly or daily basis. 5. If the licensee fails to submit the records or payments to Metro by the timeline set forth in Section 8, each day by which the licensee exceeds the due date may constitute a separate violation subject to a penalty of up to \$500 per violation, in accordance with Metro Code Chapter 5.05. |

| 9 | ADDITIONAL LICENSE CONDITIONS |
|----------|--|
| | <p>This non-system license is subject to the following conditions:</p> <ol style="list-style-type: none"> 1. The transport of solid waste to any non-system facility listed in Section 3 is subordinate to any subsequent Metro decision to direct the solid waste described in this license to any other facility. 2. Metro may amend, suspend, revoke, or terminate this license pursuant to Metro Code or in the event that Metro determines that: <ol style="list-style-type: none"> (a) There has been sufficient change in any circumstances under which Metro issued this license; or |

| | |
|--|---|
| | <p>(b) Metro's solid waste system or the public will benefit from, and will be better served by, transporting the waste described in Section 1 to a facility other than the one listed in Section 3.</p> <p>3. The licensee cannot transfer or assign any right or interest in this license without Metro's prior written approval.</p> <p>4. Metro may amend or terminate this license upon the execution of a designated facility agreement with a facility listed in Section 3 that authorizes the facility to accept the waste described in Section 1.</p> <p>5. This license authorizes transport of solid waste only to the facility listed in Section 3. Transfer of waste generated from within the Metro jurisdictional boundary to any non-system facility other than that specified in this license is prohibited unless authorized in writing by Metro.</p> <p>6. Metro may direct the licensee's waste flow under this non-system license to Metro Central Transfer Station or Metro South Transfer Station with a minimum of 24 hours written notice. Any redirection of the waste flow by Metro is effective immediately.</p> <p>7. If the licensee exceeds the calendar year limitation set forth in Section 2, each ton or portion thereof by which the licensee exceeds the limitation constitutes a separate violation subject to a penalty of up to \$500, in accordance with Metro Code Chapter 5.05.</p> <p>8. Unless otherwise specified, all terms are as defined in Metro Code Chapter 5.00.</p> |
|--|---|

| 10 | COMPLIANCE WITH LAW |
|-----------|--|
| | <p>The licensee must fully comply with all applicable local, regional, state and federal laws, rules, regulations, ordinances, orders, and permits pertaining in any manner to this license. This includes all applicable Metro Code provisions and administrative rules regardless of whether this license specifically mentions or cites those provisions. All conditions imposed on the collection and hauling of the licensee's solid waste by federal, state, regional or local governments or agencies having jurisdiction over solid waste generated by the licensee shall be deemed part of this license as if specifically set forth.</p> |

| 11 | INDEMNIFICATION |
|-----------|---|
| | <p>The licensee must defend, indemnify and hold harmless Metro, its elected officials, officers, employees, agents and representatives from any and all claims, demands, damages, causes of action, or losses and expenses arising out of or related in any way to the issuance or administration of this non-system license. Expenses include, but are not limited to, all attorneys' fees, whether incurred before litigation is commenced, during litigation or on appeal.</p> |

Legal Antecedents

Metro Code Section 5.05.040 prohibits any person from transporting solid waste generated within the Metro region to a non-system facility without a valid, Metro-issued non-system license. The proposed resolution seeks to authorize Tidee Bee, Inc. to transport non-recoverable solid waste including putrescible waste to Spokane Regional Waste to Energy (Spokane WTE) facility located at 2900 S Geiger Blvd, Spokane, WA 99208. Metro Code Section 5.05.140 provides that the Metro Council must consider the following factors to the extent relevant to determine whether to issue a non-system license.

- (1) The degree to which prior users of the non-system facility and waste types accepted at the non-system facility are known and the degree to which those wastes pose a future risk of environmental contamination;*

The Spokane WTE Facility began operation in late 1991 and is owned and operated by the City of Spokane's Solid Waste Disposal Department. The facility incinerates municipal solid waste to recover energy in the form of electricity. The facility manages up to 800 tons of municipal solid waste per day. The waste is burned in two 400-ton capacity mass-burn waterwall boiler combustors. The combustion gases exit the boiler economizer and are routed through air pollution control equipment and processes including a spray dry adsorber and a baghouse system. The facility has mechanisms in place to control air emissions including NO_x, mercury, dioxins, SO₂ and particulates. The ash generated at the facility is used as alternative daily cover at the Finley Buttes Landfill.

- (2) The non-system facility owner's and operator's regulatory compliance record with federal, state and local requirements, including but not limited to public health, safety and environmental regulations;*

Metro staff's investigation of the Spokane WTE Facility revealed a good record of compliance with local and state agencies responsible for health, safety and environmental regulations. The facility holds a Solid Waste Handling Permit issued annually by the Spokane Regional Health District (SRHD) (permit No. SW-SPORSWDP-001, expires December 31, 2025). SRHD staff reported that the facility is in good standing, receives routine inspections and has not been involved in any enforcement activities for at least the last two years. The facility also holds an Air Operating Permit issued by the Spokane Regional Clean Air Agency (SRCAA) (permit No. AOP-3 Renewal #3, expires June 30, 2027). SRCAA issued one notice of violation to the facility in 2023 for exceeding their allowable hours of operation during an outage due a contractor's use of the facility's generator. SRCAA staff report they do not have any concerns about the facility's operational practices or management controls.

- (3) The adequacy of the non-system facility's operational practices and management controls;*

The facility uses operational practices and management controls that are considered appropriate by the Washington Department of Ecology, SRHD and SRCAA for the protection of health, safety, and the environment. In addition to obtaining an NSL from Metro, any generator in the Metro region seeking to use this non-system facility for disposal must submit a request to the facility and receive approval in accordance with its special handling and non-typical waste procedures prior to transporting waste to the facility.

- (4) The expected impact on the region's recycling and waste reduction efforts;*

The type of waste covered by the proposed NSL is not conducive to recovery because it consists of non-recoverable putrescible waste. The Metro area waste that is transported to Spokane

WTE is not included in Metro's recovery rate calculation because state statute (ORS 459A.010) stipulates that only those wastesheds that burn mixed solid waste for energy recovery within their wasteshed boundaries may count a portion of it towards their DEQ recovery rate calculation, and there are no waste-to-energy facilities operating in Oregon. Approval of the proposed NSL is not expected to impact the region's recycling and waste reduction efforts.

(5) The proposed non-system license's effect with Metro's existing contractual arrangements;

This NSL will not affect any of Metro's existing contractual arrangements.

(6) The applicant's record regarding compliance with Metro ordinances and agreements or assistance to Metro in Metro ordinance enforcement and with federal, state and local requirements, including but not limited to public health, safety and environmental regulations;

There are no known compliance issues with Tidee Bee, Inc.

(7) Any other factor the Chief Operating Officer considers appropriate.

The Spokane WTE Facility is the closest incineration facility to the Metro region upon the closure of Reworld Marion on December 31, 2024. The Spokane WTE Facility is the primary disposal site for municipal solid waste generated in the vicinity of Spokane County. Metro staff met with City of Spokane staff on November 25, 2024, to discuss Metro's flow control requirements. City staff stated that the facility has sufficient capacity to receive waste generated from the Metro region that was formerly approved to transport to Reworld Marion for disposal, and it will evaluate any new customer requests on a case-by-case basis. City staff will notify Metro compliance staff when they receive inquiries from generators in the Metro region and will refer these generators to Metro for more information about the NSL application process.

BE

IN CONSIDERATION OF RESOLUTION NO. 25-5498 AUTHORIZING THE CHIEF OPERATING OFFICER TO ISSUE A NON-SYSTEM LICENSE TO TIDEE BEE, INC. FOR TRANSPORT AND DISPOSAL OF NON-RECOVERABLE SOLID WASTE, INCLUDING PUTRESCIBLE WASTE AT THE SPOKANE REGIONAL WASTE TO ENERGY FACILITY LOCATED IN SPOKANE, WASHINGTON

Date: May 5, 2025
Department: WPES
Meeting Date: May 22, 2025

Prepared by: Brice Ehmig
Brice.Ehmig@oregonmetro.gov

ISSUE STATEMENT

All solid waste generated within the Metro jurisdictional boundary must be transported to a designated facility, or to another approved destination under a non-system license, for processing or disposal. Tidee Bee, Inc. (Tidee Bee) is a subscription diaper and natural baby hygiene service located at 6011 SE 92nd Ave., Portland, Oregon. It has applied for a new non-system license to transport putrescible waste to a non-system facility pursuant to Metro Code Chapter 5.05.

ACTION REQUESTED

Adopt Resolution No. 25-5498 to authorize the Chief Operating Officer to issue a non-system license (No. N-209-25) to Tidee Bee authorizing the licensee to transport putrescible waste to the Spokane Regional Waste to Energy facility (Spokane WTE).

IDENTIFIED POLICY OUTCOMES

The effect of Resolution No. 25-5498 will be to issue a non-system license authorizing Tidee Bee to transport up to 500 tons per calendar year of putrescible waste to the Spokane WTE facility for disposal. The proposed license will commence on July 1, 2025, and expire on June 30, 2028.

POLICY QUESTION

Should Metro Council approve a non-system license authorizing Tidee Bee to transport up to 500 tons per calendar year of putrescible waste generated in the Metro jurisdictional boundary to the Spokane WTE facility for disposal?

POLICY OPTIONS FOR COUNCIL TO CONSIDER

1. Adopt the proposed resolution and authorize Tidee Bee to transport putrescible waste to a non-system facility

Authorizing a non-system license for Tidee Bee will help Metro ensure that putrescible waste generated inside the jurisdictional boundary is transported to an appropriate destination and properly managed when it leaves the region. A non-system license also enables Metro to effectively monitor and enforce its solid waste requirements such as reporting and collecting fee and tax payments.

2. Do not adopt the Resolution to authorize Tidee Bee to transport putrescible waste to a non-system facility

If Council does not adopt this resolution, Tidee Bee will not be authorized to transport putrescible waste to the Spokane WTE facility and would need to transport the waste to a designated facility.

STAFF RECOMMENDATIONS

Staff recommends that Metro Council adopt Resolution No. 25-5498 to issue a non-system license to Tidee Bee to transport Metro area waste to the Spokane WTE facility.

STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

A non-system license is required for any person to transport, or cause to be transported, any solid waste generated within the Metro jurisdictional boundary to any non-system facility for processing or disposal. The Metro Council may approve or deny an application for a non-system license to transport putrescible waste to a non-system facility after the Chief Operating Officer reviews the application. If Metro Council approves, then the Chief Operating Officer will issue the non-system license.

A non-system licensee must report to Metro the amount of solid waste that it delivers to the non-system facility each month. The licensee must also remit to Metro the requisite regional system fee and excise tax for each ton of waste transported to the non-system facility. A new non-system license has an initial maximum term of three years, with two-year renewal terms thereafter.

On December 27, 2024, Tidee Bee submitted a non-system license application to Metro to transport waste generated at its Tidee Didee facility in Southeast Portland to the Spokane WTE facility for disposal. Tidee Bee operates a subscription-based diaper collection service that collects, cleans, and redistributes reusable cloth diapers to customers. The facility also distributes and collects a small quantity of used disposable diapers, which it could previously transport for disposal at Reworld Marion (formerly Covanta Marion) in Marion County under a former Designated Facility Agreement. Reworld Marion closed on December 31, 2024, and Tidee Bee had not yet transported any waste to that facility by that time. Although used disposable diapers are generally disposed of in a landfill, Tidee Bee, Inc. seeks to transport the waste to an energy recovery facility as a part of its business sustainability goals. The Spokane WTE is the closest municipal solid waste incineration located near the Metro region.

Legal Antecedents

Metro Code Section 5.05.040 prohibits any person from transporting solid waste generated within the Metro region to a non-system facility without a valid, Metro-issued non-system license. To determine whether to issue a non-system license, Metro Council must consider the factors described in Metro Code Section 5.05.140 as set forth in the staff analysis and information included as Exhibit B to Resolution 25-5498.

Financial Implications

The issuance of this non-system license will not impact Metro's budget. Upon issuance of this NSL, Tidee Bee will be responsible for reporting and remitting the fees and taxes to Metro monthly.

Known Opposition

There is no known opposition to the proposed new non-system license.

BE



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Agenda #: 3.2

File #: 25-6277

Agenda Date: 5/22/2025

Metro

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Metro

Minutes

Tuesday, April 22, 2025

10:30 AM

This Council meeting will adjourn into a work session.

**Metro Regional Center, Council chamber,
<https://zoom.us/j/615079992> (Webinar ID: 615079992) or
253-205-0468 (toll free)**

Council meeting

1. Call to Order and Roll Call

Council President Peterson called the Metro Council Meeting to order at 10:30 a.m.

Present: 7 - Council President Lynn Peterson, Councilor Duncan Hwang, Councilor Mary Nolan, Councilor Gerritt Rosenthal, Councilor Juan Carlos Gonzalez, Councilor Christine Lewis, and Councilor Ashton Simpson

2. Public Communication

There was none.

3. Consent Agenda**3.1 Consideration of the March 27, 2025 Council Meeting Minutes****3.2 Consideration of the April 1, 2025 Council Meeting Minutes**

A motion was made by Councilor Lewis, seconded by Councilor Simpson, that the Consent Agenda be approved. The motion passed by a unanimous vote.

4. Ordinances (Second Reading of Amended Version and Vote)

4.1 Ordinance No. 25-1530 For the Purpose of Amending Metro Code Section 11.01.130 (Administrative Cost Recovery) Concerning Use of Administrative Funds and Declaring an Emergency

President Peterson introduced the ordinance and described the amendments made at the April 17th, 2025 Council meeting. She also thanked Metro staff, the Council, and local government partners for collaborating local government partners in providing services. There was no additional discussion.

A motion was made by Councilor Simpson, seconded by Councilor Hwang, that this item be adopted. The motion passed by the following vote:

Aye: 7 - Council President Peterson, Councilor Hwang, Councilor Nolan, Councilor Rosenthal, Councilor Gonzalez, Councilor Lewis, and Councilor Simpson

5. Adjourn to a Work Session

There being no further business, Council President Peterson adjourned the Metro Council Meeting to a work session at 10:39 a.m.

Respectfully submitted,

A handwritten signature in cursive script, appearing to read "Anne Buzzini".

Anne Buzzini, Council Legislative Advisor



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Agenda #: 3.3

File #: 25-6278

Agenda Date: 5/22/2025

Metro

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Metro

Minutes

Thursday, May 1, 2025

10:30 AM

This Council meeting will adjourn into a work session.

**Metro Regional Center, Council chamber,
<https://zoom.us/j/615079992> (Webinar ID: 615079992) or
253-205-0468 (toll free), www.youtube.com/live/FjIMWubdONo**

Council meeting

1. Call to Order and Roll Call

Council President Peterson called the Metro Council Meeting to order at 10:30 a.m.

Present: 6 - Council President Lynn Peterson, Councilor Duncan Hwang, Councilor Mary Nolan, Councilor Gerritt Rosenthal, Councilor Christine Lewis, and Councilor Ashton Simpson

Excused: 1 - Councilor Juan Carlos Gonzalez

2. Public Communication

Art Lewellan proposed transportation safety improvements in Northwest Portland.

3. Presentation**3.1 Observing Missing and Murdered Indigenous People's Day of Awareness**

Metro staff representing the Native employee affinity group presented information about Missing and Murdered Indigenous Peoples (MMIP). They described the crisis, the ways that jurisdictional boundaries exacerbate the issue, the erasure of MMIP in public safety and in the media, and the disproportionate coverage between MMIP and white missing persons.

Whitney Watson, Future Generations Collective, described the impacts of MMIP on individuals, families, and communities and connected the crisis to planning, housing, and other Metro priorities.

Kimberly Smart, MMIP Search and Hope Alliance, described the process for searching for missing persons and spoke to the scope of the crisis in the Portland area.

Polimana Sierra-Long Joshevama, Future Generations Collective, addressed the Native urban diaspora, jurisdictional difficulties, and lack of opportunity for those seeking missing Indigenous family members or persons.

President Peterson thanked presenters for sharing their stories

and acknowledged the need for broader public awareness. Councilor Nolan thanked presenters, shared condolences, and committed to sharing the stories broadly. Councilor Lewis asked how Councilors could support the Native community. Kimberly suggested attending searches and events.

Deputy President Simpson appreciated the presentations and highlighted the erasure of women of color. He asked ways Metro could amplify these stories and committed to doing so himself.

Councilor Rosenthal asked which cities have the highest concentration urban Indian centers, what community events are upcoming, and if there are any state legislative priorities for the current session. Watson summarized HB 3198 to direct the Oregon Health Authority to dedicate staff to addressing the MMIP epidemic. Watson and Smart highlighted events on May 3 and 5.

Councilor Hwang asked whether databases exist in other regions and Joshevama explained the grant-funded work underway was more developed than other examples and that they hoped to work with Metro's Research Center.

4. Resolutions

4.1 Resolution No. 25-5478 For The Purpose of Adopting the Federal Legislative Agenda for the 119th Congress

Staff provided a summary of the values, principles, and priorities in the Legislative Agenda, including specific changes resulting from Council engagement.

Councilor Rosenthal asked about federal impacts affecting Willamette Cove clean-up. Staff explained Willamette Cove has several overlapping designations that complicate clean-up and that the Environmental Protection Agency's recent list of priorities included many brownfields cleanup and superfund actions.

Councilor Hwang asked about federal uncertainty impacting construction and business. Staff noted that priorities relate to

affordable housing production but that additional advocacy could be included.

A motion was made by Councilor Simpson, seconded by Councilor Rosenthal, that this item be adopted. The motion passed by the following vote:

Aye: 6 - Council President Peterson, Councilor Hwang, Councilor Nolan, Councilor Rosenthal, Councilor Lewis, and Councilor Simpson

Excused: 1 - Councilor Gonzalez

- 4.2 **Resolution No. 25-5483** For the Purpose of Approving the FY 2025-2026 Budget, Setting Property Tax Levies and Transmitting the Approved Budget to the Multnomah County Tax Supervising and Conservation Commission

Metro Council met in its role as the Budget Committee.

Staff reviewed two nondepartmental adjustments to the budget. One, within the general asset management fund, to move funds from contingency to special appropriations, to facilitate response to changes in state funding in the future. Two, a recent bond sale that adjusted the appropriate levy for the bond.

Deputy President Simpson moved to approve the budget. In his motion, he referenced Resolution No. 25-5483 and the budget dollar amount and property tax rates for the permanent rate and the local option levy.

A motion was made by Councilor Simpson, seconded by Councilor Rosenthal, that this item be adopted. The motion passed by the following vote:

Aye: 6 - Council President Peterson, Councilor Hwang, Councilor Nolan, Councilor Rosenthal, Councilor Lewis, and Councilor Simpson

Excused: 1 - Councilor Gonzalez

- 4.3 **Resolution No. 25-5492** For the Purpose Of Providing Up To \$15,000,000 to Multnomah County to Support Investment in City of Portland Programs to Address Unsheltered Homelessness

Staff presented an overview the demonstrated need for

distributing administrative funds and recalled a February meeting when Portland Mayor Keith Wilson presented to Council about reducing unsheltered homelessness.

President Peterson thanked staff and partners for responding to the urgent crisis and for supporting the resolution.

Councilor Rosenthal asked the timeline for disbursement and use of funds, which Skyler Bocker-Knapp, Portland Solutions, explained would be negotiated in an intergovernmental agreement.

Councilor Lewis asked how new initiatives would be measured for success and feedback. Bocker-Knapp said the City planned to adhere to metrics and KPIs and working with Multnomah County on their HMIS system for those entering shelter.

Councilor Simpson advocated for particularly close oversight on this rare form of funding, and Bocker-Knapp noted Mayor Wilson is interested in returning to Metro to report directly to Council in addition to formal reporting requirements.

Councilor Nolan thanked Mayor Wilson and the City for acting with a sense of urgency and interest in providing new services to better meet complex need.

A motion was made by Councilor Nolan, seconded by Councilor Hwang, that this item be adopted. The motion passed by the following vote:

Aye: 6 - Council President Peterson, Councilor Hwang, Councilor Nolan, Councilor Rosenthal, Councilor Lewis, and Councilor Simpson

Excused: 1 - Councilor Gonzalez

5. Adjourn to work session

There being no further business, Council President Peterson adjourned the Metro Council Meeting into a work session at 12:20 p.m.

Respectfully submitted,

A handwritten signature in cursive script, appearing to read "Anne Buzzini".

Anne Buzzini, Council Legislative Advisor



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Agenda #: 3.4

File #: 25-6279

Agenda Date: 5/22/2025

Metro

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Metro

Minutes

Thursday, May 8, 2025

10:30 AM

**Metro Regional Center, Council chamber,
<https://zoom.us/j/615079992> (Webinar ID: 615079992) or
253-205-0468 (toll free), www.youtube.com/live/sym7waHCXcc?si**

Council meeting

1. Call to Order and Roll Call

Council President Lynn Peterson called the Metro Council meeting to order at 10:30 a.m.

Present: 5 - Council President Lynn Peterson, Councilor Duncan Hwang, Councilor Mary Nolan, Councilor Gerritt Rosenthal, and Councilor Juan Carlos Gonzalez

Excused: 2 - Councilor Christine Lewis and Councilor Ashton Simpson

2. Public Communication

Art Lewellan presented a concept for transportation safety improvements in Northwest Portland.

3. Consent Agenda

- 3.1 **Resolution No. 25-5486** For the Purpose of Reappointing Eight Members to the Supportive Housing Services Tri-County Planning Body

Attachments: [Resolution No. 25-5486](#)
[Exhibit A to Resolution No. 25-5486](#)
[Staff Report](#)

- 3.2 **Resolution No. 25-5473** For the Purpose of Adding a New ODOT Public Transportation Awarded Project into the 2024-27 MTIP for TriMet Supporting Elderly and Disabled Persons Transit Needs

Attachments: [Resolution No. 25-5473](#)
[Exhibit A to Resolution No. 25-5473](#)
[Staff Report](#)

- 3.3 **Resolution No. 25-5481** For The Purpose Of Adding, Amending, Or Canceling Three Projects To The 2024-27 MTIP To Meet Federal Project Delivery Requirements

Attachments: [Resolution 25-5481](#)
[Exhibit A to Resolution No. 25-5481](#)
[Staff Report](#)
[Attachment 1- Key 23763 Approved Project Site List](#)
[Attachment 2 - ADA March 2025 OTC Staff Report](#)
[Attachment 3 - ODOT ADA Safe Crossings in Oregon Flyer](#)
[Attachment 4 - March 2025 Quarterly STIP Amendment OTC Staff Report](#)

- 3.4 **Resolution No. 25-5500** For the Purpose of Confirming a Member of the Metro Regional Waste Advisory Committee

Attachments: [Resolution No. 25-5500](#)
 [Staff Report](#)

- 3.5 **Consideration of the April 10, 2025 Council Meeting Minutes**

Attachments: [April 10, 2025 Council Meeting Minutes](#)

- 3.6 **Consideration of the April 17, 2025 Council Meeting Minutes**

Attachments: [April 17, 2025 Council Meeting Minutes](#)

A motion was made by Councilor Rosenthal, seconded by Councilor Gonzalez, to adopt items on the consent agenda. The motion carried unanimously.

4. Presentations

- 4.1 **Results of First Opportunity Target Area Audit**

Presenter(s): Brian Evans, Metro Auditor

Attachments: [First Opportunity Target Area Audit](#)
 [First Opportunity Target Area Audit Highlights](#)

Metro Auditor Brian Evans and Angela Owens, Principal Management Auditor, presented the history of the First Opportunity Target Area (FOTA) program, the purpose of the audit and key findings. They touched on eligibility requirements, recruiting and a lack of alignment with guidance from the Metropolitan Exposition Recreation Commission (MERC).

Craig Stroud, General Manager, Visitor Venues, provided the management response, agreeing with the six audit recommendations. He suggested re-assessing the program after a two-year stabilization period.

Councilor Nolan asked how the Office of the COO approaches program evaluation outside the auditor process. COO Madrigal expressed a desire to increase structure and formality in systems tracking while balancing responses to emergent issues.

Councilor Rosenthal asked about FOTA's usage. Staff noted that 4% of MERC applicants use the program and Auditor Evans noted that commitment to the program has evolved over time and that its structure does not reflect more recent policies and Council direction.

Councilor Hwang asked if FOTA is a legal requirement, and management explained it is no longer a legal requirement but venues continue to participate. Councilor Hwang suggested re-designing and funding a modern program.

Councilor Gonzalez agreed with Councilor Hwang and asked that the agency partner with community to define new goals and outcomes.

President Peterson clarified the Council's role providing guidance, as MERC administers the program. Management agreed to continue the conversation with both Council and MERC.

Councilor Rosenthal asked when MERC might respond to the recommendations. Management said they would first relay Council's appetite for a larger program re-evaluation.

COO Madrigal clarified with President Peterson that Council directed staff to advance short-term responses to the six recommendations within the existing program while also beginning to develop a long-term reform process.

4.2 Waste Prevention and Environmental Services FY2025-26 Budget Engagement Report Out

Presenter(s): Mary Nolan, Metro Council
Marta McGuire, Waste Prevention and Environmental Services Director
Patrick Dennis, Finance Manager

Attachments: [Staff Report](#)
[Regional Waste Advisory Committee Advisory Report:](#)
[Proposed FY2025-26 Budget and Fees](#)

Councilor Nolan opened the presentation by thanking the Regional Waste Advisory Committee (RWAC) and Metro's Waste Prevention and Environmental Services (WPES) staff for being receptive to feedback.

Staff reviewed the fee engagement process, including budget forums and RWAC meetings. They identified broad support for essential services, affordable rates, and fee stability. They also noted feedback about areas of concern, including geographic equity, fee increases, and forecasted tonnage.

Councilor Gonzalez appreciated the good governance and transparency of the engagement process. He emphasized the importance of balancing costs for ratepayers with services.

Councilor Hwang clarified with staff that the planned annual underspend supports stability and flexibility, and he asked how the fee model could be more transparent. Staff responded that they make themselves available for more discussion and education.

5. Resolutions

5.1 **Resolution No. 25-5487** For the Purpose of Adopting the Metro Investment Policy For Fiscal Year 2024-2025

Presenter(s): Brian Kennedy, Chief Financial Officer

Attachments: [Resolution No. 25-5487](#)
[Exhibit A to Resolution No. 25-5487](#)
[Staff Report](#)

Staff described minor changes to the investment policy, including administrative changes to determine firms affected by the existing prohibition on fossil fuel investment.

A motion was made by Councilor Rosenthal, seconded by Councilor Nolan, to adopt the resolution. The motion passed by the following vote:

Aye: 5 - Council President Peterson, Councilor Hwang, Councilor Nolan, Councilor Rosenthal, and Councilor Gonzalez

Excused: 2 - Councilor Lewis and Councilor Simpson

6. Other Business

6.1 Council Discussion of FY 2025-26 Approved Budget

Presenter(s): Marissa Madrigal, Chief Operating Officer
Brian Kennedy, Chief Financial Officer

Attachments: [Staff Report](#)

COO Madrigal gave an update on the process for development and discussing the budget.

Councilor Gonzalez and President Peterson appreciated the format and pace of the budget discussions and opportunity for discussion. Councilor Gonzalez also suggested the Council spend time discussing federal funding impacts and difficulties funding local services.

6.1.1 Public Hearing for FY 2025-26 Approved Budget

No testimony.

7. Chief Operating Officer Communication

COO Madrigal announced a Bike Month event on May 13th.

8. Councilor Communication

Councilors Gonzalez, Hwang, and Rosenthal and President Peterson thanked a departing staff member.

Councilor Hwang also highlighted Asian American Heritage Month and announced the screening of a film on May 29, "Come Together Home," about Block 14 at Lone Fir Cemetery.

9. Adjourn

There being no further business, Council President Peterson adjourned the Metro Council meeting at 11:50 a.m.

Respectfully submitted,

A handwritten signature in cursive script, appearing to read "Anne Buzzini".

Anne Buzzini, Council Legislative Advisor



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Agenda #:

File #: RES 25-5499

Agenda Date:5/22/2025

Resolution No. 25-5499 For the Purpose of Adopting the Oregon Zoo Strategic Plan

Heidi Rahn, Oregon Zoo Director - ***PENDING***



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Agenda #: 6.1

File #: 25-6269

Agenda Date: 5/22/2025

Council Discussion of Approved FY2025-26 Budget

Marissa Madrigal, Chief Operating Officer

Brian Kennedy, Chief Financial Officer

COUNCIL DISCUSSION OF THE FY 2025-26 APPROVED BUDGET AND PUBLIC HEARING

Date: April 21, 2025

Prepared by:
Amanda Akers, Budget Manager
Cinnamon Williams, Financial Planning Director

Department: Office of the Chief Operating Officer

Presented by:
Marissa Madrigal, Chief Operating Officer
Brian Kennedy, Chief Financial Officer

Meeting date: May 22, 2025

Length: 60 minutes

ISSUE STATEMENT

This meeting provides an opportunity for Council to discuss the FY 2025-26 Approved Budget in the context of the Council priorities, strategic framework, racial equity outcomes and climate action goals.

This is a Public Hearing and public testimony will be taken by interested members of the public and agency stakeholders. Information shared at this meeting will help to guide the development of the FY 2025-26 Adopted Budget. The vote to adopt the budget is currently scheduled for June 12, 2025.

ACTIONS REQUESTED

- Council discussion and feedback on the FY 2025-26 Approved Budget.
- Council consideration of public testimony.

IDENTIFIED POLICY OUTCOMES

Development of the FY 2025-26 Adopted Budget that aligns with Council priorities.

POLICY QUESTIONS

Specific factors for Council consideration *may* include:

- Does the Council require any further explanation, or can any actions be taken, to enhance the Council's understanding of the Approved Budget?
- After robust Council discussion and thoughtful consideration of public testimony, does the Council intend to amend the Approved Budget?
 - If applicable, are Council amendments to the Approved Budget within the 10% appropriation increase limit by fund?

POLICY OPTIONS FOR COUNCIL TO CONSIDER

Each department's budget has individual items that should achieve outcomes specifically addressed by Council through the strategic framework. Council can support the budget in whole or in part, and modify individual items or larger program requests.

STAFF RECOMMENDATIONS

The Chief Operating Officer and Chief Financial Officer recommend that Council consider all public testimony and extensively discuss the FY 2025-26 Approved Budget, to ensure that the Adopted Budget aligns with Council priorities.

STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

Each department's FY 2025-26 base budget was developed following the Chief Financial Officer's budget instructions released in early December 2024. The base budgets allow departments to continue existing programs and projects as adjusted for various factors such as inflation, COLAs, etc.

New programs, projects, additional appropriations, and FTE are requested through the department's budget modification request process. These requests were reviewed and analyzed by the Chief Operating Officer, Deputy Chief Operating Officers, Chief Financial Officer, and General Manager of Visitor Venues. Approved requests were built into the Proposed Budget, released on April 4, 2025, and presented by the Chief Operating Officer, in their capacity as the Budget Officer, on April 10, 2025, with their budget message.

The Council, acting as Budget Committee, deliberated on the Proposed Budget, provided opportunity for public testimony, and voted to approve the budget on May 1, 2025.

Legal Antecedent

The preparation, review and adoption of Metro's annual budget is subject to the requirements of Oregon Budget Law, ORS Chapter 294. The Chief Operating Officer, acting in their capacity as the designated Budget Officer, is required to present a balanced budget to Council, acting in their capacity as Metro's Budget Committee.

BACKGROUND

The Budget Officer presented the Metro Council, acting in their capacity as the Budget Committee, the FY 2025-26 Proposed Budget to fully deliberate and to provide guidance in the development of the FY 2025-26 Approved Budget. The Council will hold robust discussions, with multiple opportunities for public input, to develop the FY 2025-26 Adopted Budget that aligns with their priorities.