



600 NE Grand Ave.
Portland, OR 97232-2736

Council work session agenda

Tuesday, February 13, 2024

10:30 AM

Metro Regional Center, Council Chamber, https://www.youtube.com/live/RI4_BMsohnA?si=Z8gT2kKuDG10Czkl, <https://zoom.us/j/615079992> Webinar ID: 615 079 992 or 888-475-4499 (toll free)

This meeting will be held electronically and in person at the Metro Regional Center Council Chamber. You can join the meeting on your computer or other device by using this link: https://www.youtube.com/live/RI4_BMsohnA?si=Z8gT2kKuDG10Czkl, <https://zoom.us/j/615079992> Webinar ID: 615 079 992 or 888-475-4499 (toll free)

10:30 Call to Order and Roll Call

Work Session Topics:

10:35 EPA Climate Pollution Reduction Grant Update [24-6010](#)

Presenter(s): Eliot Rose (he/him), Transportation Planner, Metro

Attachments: [Staff Report](#)

11:05 2024 Urban Growth Management Decision: draft Regional Population, Household and Employment Forecast [24-6012](#)

Presenter(s): Ted Reid, Principal Regional Planner, Metro
Josh Harwood, Metro
Malu Wilkinson, Metro
Dennis Yee, Metro

Attachments: [Staff Report](#)

11:50 2040 Planning & Development Grants- Administrative Rules Updates [24-6009](#)

Presenter(s): Eryn Kehe (she/her), Urban Policy & Development Manager, Metro
Serah Breakstone (she/her), 2040 Grants Manager, Metro
Malu Wilkinson, Deputy Director, Planning Development and Research, Metro

Attachments: [Staff Report](#)

12:20 Update on the Natural Areas Work Plan to Fund Real Property Purchases by a Public Partner through the Bond Acquisition Programs of the 2019 Parks and Nature Bond Measure

[24-6015](#)

Presenter(s): Jon Blasher (he/him), Parks & Nature Director, Metro,
Shannon Leary (she/her), Real Estate Manager, Metro

Attachments: [Staff Report](#)

12:25 Chief Operating Officer Communication

12:30 Councilor Communication

12:35 Adjourn

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EPA Climate Pollution Reduction Grant Update
Work Session Topics

Metro Council Meeting
Tuesday, February 13, 2024

[STAFF REPORT FOR USE FOR WORK SESSIONS AND COUNCIL MEETINGS]

PORTLAND/VANCOUVER AREA CLIMATE POLLUTION REDUCTION GRANT

Date: February 4, 2024
Department: Planning, Development and
Research
Meeting Date: February 13, 2024

Prepared by: Eliot Rose,
eliot.rose@oregonmetro.gov
Presenter: Eliot Rose, he/him, Senior
Transportation Planner
Length:

ISSUE STATEMENT

Metro is the recipient of a Climate Pollution Reduction planning Grant (CPRG planning grant) from the US Environmental Protection Agency (EPA). The grant supports planning work to create regional climate action plans for the Portland-Vancouver metro area that will identify strong candidate projects for the growing number of state and federal funding streams aimed at reducing greenhouse gas emissions. This includes implementation grants that EPA plans to make available later in 2024. Metro is leading this work in close coordination with regional partners.

This grant funds Metro to produce three deliverables over the four-year grant period:

- A **Priority Climate Action Plan** (PCAP), due March 1, 2024 – this is a plan that identifies high-priority, implementation-ready GHG reduction actions that could be delivered with current staffing.
- A separate, subsequent **Comprehensive Climate Action Plan** (CCAP), due late summer 2025 – this is a broader plan that includes a comprehensive inventory of GHG emissions for the metro area, and a set of proposed strategies to reduce emissions.
- A **Status Report**, due late 2027, that updates EPA on the status of any actions funded by the PCAP and CCAP.

Metro staff are wrapping up the Priority Climate Action Plan and seeking Council direction before beginning to develop the Comprehensive Climate Action Plan.

ACTION REQUESTED

Metro staff request that Council:

- Support the projects that are moving forward to apply for implementation grants based on the Priority Climate Action Plan.
- Give feedback to help ensure that the Comprehensive Climate Action Plan addresses regional needs and opportunities.

IDENTIFIED POLICY OUTCOMES

One of the six desired outcomes adopted by Metro Council is, “The region is a leader on climate change, on minimizing contributions to global warming.” Council members provide

direction on how this leadership should be reflected in Metro-led plans such as the Climate Smart Strategy, the Regional Transportation Plan, and the Regional Solid Waste plan, and have approved updates to these and other plans that identify specific actions to reduce greenhouse emissions and establish climate leadership. In addition, agency partners across the region have adopted climate-related plans for their communities that support Metro's efforts at the regional scale. In the short term, the CPRG planning grant helps Metro identify opportunities to implement climate-related projects and policies in these existing plans. In the long term, the grant provides opportunities for Metro to expand its leadership on climate by identifying additional opportunities to reduce GHG emissions that go beyond what is called for in current plans.

POLICY QUESTION(S)

Staff are seeking Council feedback on how the Comprehensive Climate Action Plan, which is the next deliverable in the CPRG grant, can best advance Metro's climate leadership.

The Priority Climate Action Plan, which is the first deliverable under CPRG, focused on areas where Metro and partner agencies already collaborate to reduce GHG emissions, including transportation, residential buildings, and solid waste management. Some projects in these areas appear well-aligned with a separate set of CPRG implementation grants that EPA is making available, and Metro and agency partners are moving forward to apply for these projects. Staff seek Council's support for these projects and feedback on how the Comprehensive Climate Action Plan can best advance the region's climate goals.

BACKGROUND

The EPA CPRG program offers 4-year planning grants to metropolitan statistical areas and states to create plans and identify strategies that:

- Significantly reduce greenhouse gas emissions in a manner that improves equity, community health and advances other agency goals.
- Can be implemented by public agencies.
- Are aligned with federal and state funding sources.

As part of the CPRG grant, Metro will produce two plans:

- A Priority Climate Action Plan (PCAP), due March 1, 2024, that identifies high priority, implementation-ready greenhouse gas reduction actions that can be funded with available resources – including a separate set of CPRG implementation grants that EPA is making available to public agencies across the U.S. in spring 2024.
- A Comprehensive Climate Action Plan (CCAP), due late summer 2025, that includes a comprehensive inventory of greenhouse gas emissions for the metropolitan area and a broader set of strategies to reduce emissions.

These plans will help the region pursue the growing number of federal and state funding programs focused on reducing greenhouse gas emissions. In particular, projects must be included in the PCAP to be eligible to apply for \$4.3 billion in competitive CPRG implementation grants from EPA. Applications for these implementation grants are due April 1, 2024. Any public agency in the metropolitan area can lead an implementation grant

application for any of the actions included in the PCAP. Similarly, the CCAP may also help make projects eligible for other federal climate implementation funds.

The CPRG grant extends to the entire seven-county Portland-Vancouver metropolitan statistical area, which includes Clackamas, Clark, Columbia, Multnomah, Skamania, Washington and Yamhill counties. Metro has established the Climate Partners' Forum, a group of technical staff from agencies across the metropolitan statistical area, to guide the development of CPRG deliverables. Forum members ensure that the resulting plans reflect partners' prior work on climate, identify common gaps in local plans for the CCAP to address, and coordinate with each other to apply for implementation funds.

Priority Climate Action Plan

The PCAP focuses on identifying high-impact climate actions that can be readily implemented by public agencies with funding from the EPA's CPRG implementation. The plan will include:

- An inventory of greenhouse gas emissions in the metropolitan area.
- A list of strategies to reduce these emissions.
- An assessment of whether each strategy is ready for implementation.
- An analysis of the greenhouse gas emissions reductions and other benefits of each strategy.

Because of the focus on implementation readiness, Metro is prioritizing strategies that have already been endorsed by public agency partners and the public through adopted climate action plans for inclusion in the PCAP.

Comprehensive Climate Action Plan

There are many opportunities to reduce greenhouse gas emissions in the Portland-Vancouver metropolitan area – and not all of them will be ready to apply for funding in spring 2024. Greenhouse gas reduction strategies that need more time for development are candidates for the CCAP, which is due at the end of summer 2025. The CCAP will be similar in structure to the PCAP, but the process allows more time for Metro and partner agencies to consider a broader set of greenhouse gas reduction strategies in the CCAP and to conduct more in-depth analysis of these strategies' impact on greenhouse gas emissions, equity, and other co-benefits.

It is important to note Metro is not the only agency leading a CPRG planning grant that is relevant to the Portland-Vancouver metropolitan area. The states of Oregon and Washington also have CPRG planning grants that relate to communities in the metropolitan area, and the Affiliated Tribes of Northwest Indians is leading a planning grant that covers tribes throughout Oregon and Washington. Any of these plans may identify greenhouse gas reduction strategies that support agencies in the metropolitan area in meeting their climate goals. Metro is coordinating with state and tribal partners to ensure alignment and avoid duplication among the different CPRG grants that are relevant to the region.

ATTACHMENTS

None

[For work session:]

- Is legislation required for Council action? Yes No
- If yes, is draft legislation attached? Yes No
- What other materials are you presenting today? Presentation slides.

2024 Urban Growth Management Decision:
draft Regional Population, Household and
Employment Forecast
Work Session Topics

Metro Council Meeting
Tuesday, February 13, 2024

2024 URBAN GROWTH MANAGEMENT DECISION:
DRAFT REGIONAL POPULATION, HOUSEHOLD AND EMPLOYMENT FORECAST

Date: January 24, 2024
Department: Planning, Development, and
Research
Meeting Date: February 13, 2024

Prepared by: Ted Reid, Principal Regional
Planner ted.reid@oregonmetro.gov
Presenter(s): Josh Harwood (he, him);
Ted Reid (he, him); Malu Wilkinson (she,
her); Dennis Yee (he, him)
Length: 45 minutes

ISSUE STATEMENT

The region's urban growth boundary (UGB) delineates urban and rural uses and is a tool for ensuring thoughtful and efficient growth patterns. The Metro Council is required by state law to – at least every six years – determine whether the UGB has adequate land for expected housing and job growth. The Metro Council last made this determination in December 2018 and is scheduled to do so again by the end of 2024. The Metro Council has directed staff to proceed with an approved work program and requested periodic updates.

A central aspect of the work program is the completion of a new regional population, household, and employment forecast. This forecast provides the Council with foundational information about how much growth we expect over the next 20 years and serves as a basis for assessments of demand for housing and job lands. To recognize uncertainty, Metro expresses the forecast as a range, which includes low growth, baseline growth, and high growth projections.

Metro staff are currently convening an expert panel of external economists and demographers to provide feedback on the regional forecast. This expert review and the forecast itself will be documented in the 2024 Urban Growth Report, which will be released in early summer 2024.

At the February work session, Metro staff will summarize and answer questions regarding:

- How the forecast informs the Metro Council's growth management decision
- Key takeaways from the draft forecast
- Sources of uncertainty in forecasting

ACTION REQUESTED

Update the Council on implementation of the work program for the 2024 urban growth management decision, focusing on the draft regional forecast.

IDENTIFIED POLICY OUTCOMES

State law and regional policies lay out an intention to make efficient use of land inside the UGB and to only expand the UGB if there is a demonstrable regional need to accommodate expected housing or job growth. The Metro Council makes this growth management

decision for the region after significant engagement. To ensure that areas added to the UGB are ready for growth, it is the Metro Council's policy to only expand the UGB in urban reserves that have been concept planned by a city or a county. Metro provides grant funding for local jurisdictions to complete concept planning.

POLICY QUESTION(S)

- Does the Council have any questions for staff about the draft regional forecast, growth trends, or the expert panel review of the forecast?

POLICY OPTIONS FOR COUNCIL TO CONSIDER

The Council may provide staff with direction on:

- Advice that would be useful from MPAC or CORE
- Updates that the Council would like to have going forward

STAFF RECOMMENDATIONS

- Staff recommends proceeding with the work program

STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

Regional urban growth management decisions have long been one of the Metro Council's core responsibilities. The Metro UGB – first adopted in 1979 – is one of Metro's tools for achieving the 2040 Growth Concept's vision for compact growth, thereby protecting farms and forests outside the UGB and focusing public and private investment in existing communities. These are all key to reducing greenhouse gas emissions and expanding housing options.

The UGB is just one policy tool, however, and must be accompanied by other policies, partnerships, and investments to make good on the 2040 Growth Concept and to address challenges like housing affordability, displacement, houselessness, and economic development. Often, growth management processes provide a venue for identifying the need for new initiatives.

Metro strives for transparency in its growth management work, which can be challenging given its highly technical aspects. The 2024 decision will provide opportunities for interested parties to inform and understand the many technical and policy aspects of this work. Those opportunities include, not only standing advisory committees, but also groups formed for this decision process such as the UGR Roundtable, the Land Use Technical Advisory Group, the regional forecast expert review panel, and the Youth Cohort.

BACKGROUND

At its March 7, 2023 work session, the Council directed staff to begin implementing the work program for the 2024 urban growth management decision. The Council also directed staff to periodically update the Council on work program implementation, particularly related to engagement activities.

ATTACHMENTS

- Is legislation required for Council action? Yes No
- If yes, is draft legislation attached? Yes No
- What other materials are you presenting today?
 - UGM project timeline and tentative committee engagement schedule

2040 Planning & Development Grants-
Administrative Rules Updates
Work Session Topics

Metro Council Meeting
Tuesday, February 13, 2024

STAFF REPORT FOR COUNCIL WORK SESSION

2040 PLANNING & DEVELOPMENT GRANTS – ADMINISTRATIVE RULE UPDATES

Date: January 16, 2024
Department: Planning, Development & Research
Meeting Date: February 13, 2024

Prepared by: Serah Breakstone, 2040 Grants Program Manager

Presenters:
Malu Wilkinson, Deputy Director, Planning Development and Research Department
Eryn Kehe, Urban Policy & Development Manager
Serah Breakstone, 2040 Grants Program Manager
Length: 25 minutes

ISSUE STATEMENT

The 2040 Planning & Development Grants program has been funding important planning work in the region for nearly 20 years. Since its establishment in 2006, the program has undergone multiple updates to enhance effectiveness and respond to shifting regional priorities, including a growing housing crisis and a need for more equity focused planning. The last significant program update was completed in 2019. With each program update, there has been recognition that the program should continue to evolve to remain flexible and responsive to local needs.

Since January of last year, staff have engaged in conversations with local government partners, community partners, technical consultants, and other stakeholders involved with past 2040 grants to assess how the program is working and identify potential changes to better serve program users. Based on feedback received, staff proposed refinements to the program to reflect on past changes, reconnect to the fundamental purpose of the grants, and consider ways to streamline the process to be more efficient and user-friendly. Those refinements were reviewed with Council at the October 24, 2023 work session. Council indicated general support for the proposed refinements.

Staff has since prepared updates to the Administrative Rules that govern the 2040 Planning and Development Grant program to implement the refinements discussed on October 24, 2023. Amendments to the rules can be approved by the Metro Chief Operating Officer (COO) upon consultation with Council. This work session is intended to serve as that consultation.

ACTION REQUESTED

Staff is requesting Council support to amend the Administrative Rules that govern the 2040 grants program to improve program efficiency, simplify, and improve processes for local government partners. Proposed changes to the rules are summarized in Attachment A.

IDENTIFIED POLICY OUTCOMES

The purpose of the 2040 Planning & Development Grant program is to fund planning work in the region that supports the region's 2040 vision. The grants are intended to remove barriers to housing development, support economic prosperity, promote planning that makes land ready for development, and implement Metro's long-term plan for livable and equitable communities, as outlined in the 2040 Growth Concept. The Administrative Rule updates for consideration are all in support of strengthening the program to better support its goals.

STAFF RECOMMENDATIONS

Staff recommends Council support for the proposed amendments to the Administrative Rules.

STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

Proposed amendments to the Administrative Rules that govern the 2040 grants program are centered around addressing the following questions:

- Flexibility and responsiveness. Where are the current barriers to participation in the grant program and how can they be removed? How can the program provide better alignment with the needs of applicants in terms of timing, funding parameters, and program requirements?
- Streamlining. Where are the opportunities for better efficiency, both in program administration and grant project management? How can the program help facilitate more fully developed projects that are ready to "hit the ground running"?
- Effectiveness. Does the program need to shift back to a more simplified approach that is directly in support of its stated purpose? How can the program be regularly tracked and evaluated to ensure it continues to be effective and meet its goals?

Attachment A describes the proposed Administrative Rule updates for Council consideration.

ATTACHMENTS

- A. 2040 Program Updates – Implementing Administrative Rule Amendments

Update on the Natural Areas Work Plan to
Fund Real Property Purchases by a Public
Partner through the Bond Acquisition
Programs of the 2019 Parks and Nature Bond
Measure
Work Session Topics

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IN CONSIDERATION OF RESOLUTION NO. 24-5389, FOR THE PURPOSE OF
UPDATING THE NATURAL AREAS WORK PLAN TO FUND REAL PROPERTY
PURCHASES BY A PUBLIC PARTNER THROUGH THE BOND ACQUISITION
PROGRAMS OF THE 2019 PARKS AND NATURE BOND MEASURE

Date: February 1, 2024
Department: Parks and Nature
Meeting Date: February 12, 2024

Prepared by: Shannon Leary
Presenter(s): Jon Blasher (he/him),
Director
Shannon Leary (she/her), Real Estate
Manager
Length: 30 minutes

ISSUE STATEMENT

The Metro Council and voters in the region have strongly supported the 2019 Parks and Nature bond measure, which sets aside funds for acquisition of land and trail easements from willing sellers to protect fish and wildlife habitat and connect people to nature (the “Bond Acquisition Programs”). The Metro Council adopted Resolutions directing staff to acquire properties that meet certain goals and objectives in each target area (“Target Area Refinement Plans”) and set the process through which the Council delegates authority to the Chief Operating Officer (“COO”) to acquire properties (“Natural Areas Work Plan”). The Natural Areas Work Plan, last updated in 2014, contemplates Metro acquiring property by setting out the acquisition parameters under which the COO is authorized to negotiate and complete real property acquisitions without further Council review and approval. The 2019 Parks and Nature bond measure directs use of bond funds to acquire property, but it does not expressly require that Metro must own the property, nor does it prohibit Metro from contributing bond funds to public partners to acquire properties. Since the Natural Areas Work Plan only contemplates Metro acquiring property, this update aims to amend the Natural Areas Work Plan to authorize the COO to contribute bond funds to transactions that meet bond goals, objectives and criteria but are led and acquired by public partners.

ACTION REQUESTED

Feedback from the Council regarding the proposed Natural Areas Work Plan update and agreement to adopt amended Natural Areas Work Plan authorizing the COO to contribute funds to property purchases led and acquired by public partners on March 7, 2024 via Resolution.

IDENTIFIED POLICY OUTCOMES

Continue to implement the Bond Acquisition Programs of the 2019 Parks and Nature bond measure by leveraging Metro resources with other public partners to achieve the goals of the 2019 Parks and Nature bond measure and associated Target Area Refinement Plans.

POLICY QUESTION(S)

Through this Natural Areas Work Plan update, staff request that the Metro Council adopt the amended Natural Areas Work Plan to authorize the COO to expend bond funds for acquisitions that meet the goals of the 2019 Parks and Nature bond measure and Target Area Refinement Plans, through partnership with other public park providing entities who will lead real estate negotiations and due diligence and own and manage the property.

POLICY OPTIONS FOR COUNCIL TO CONSIDER

1. Adopt the Natural Areas Work Plan update.
2. Do not adopt the Natural Areas Work Plan update.

STAFF RECOMMENDATIONS

Staff recommend the Metro Council adopt Resolution 24-5389.

STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

The Metro Council and voters in the region have strongly supported the 2019 Parks and Nature bond measure, which sets aside funds for acquisition of land and trail easements from willing sellers to protect fish and wildlife habitat and connect people to nature. The Metro Council has adopted Resolutions directing staff to acquire properties that meet certain goals and objectives in each target area and set the process through which the Council delegates authority to the COO to acquire properties (“Natural Areas Work Plan”). The Natural Areas Work Plan was last updated in 2014. The Council anticipated further updates as the regional real estate economy and the bond programs have evolved, and in 2019 reaffirmed that staff should continue to use the 2014 Natural Areas Work Plan until a future update is brought to the Council. Staff will continue to review the Natural Areas Work Plan for improvement opportunities and have identified this topic as a point requiring clarification immediately.

As established in the 2016 System Plan, Metro’s role in the region is big nature close to home. Metro does not typically manage small parcels within other park providing jurisdictions. Local park providers are the experts on providing nature or outdoor experiences within their communities. Related, Metro’s role in the regional trail system is to convene jurisdictions to plan, adopt a Regional Trails System Plan every five years, and provide funding and support for trail right of way acquisition. The local park providers’ role is to hold the property interest, design, build and manage the trails.

The goal of the current Natural Areas Work Plan update is to clarify that the Council supports Metro contributing funds to public partners’ property purchases that meet shared goals, but do not result in Metro owning the property or an interest in the property, and to outline the general terms for this partnership contribution. If Council adopts the Natural Areas Work Plan update, Metro will be able to leverage our financial and staff capacity

resources more effectively alongside partners in the region who have shared priorities. The Natural Areas Work Plan will clearly state the Council's support for the Bond Acquisition Programs to contribute to property purchases that meet the 2019 Parks and Nature bond measure intent and criteria, as well as the Target Area Refinement Plan goals and objectives, regardless of whether Metro is leading a real estate transaction or will have an ownership interest.

Alternatively, if the Council does not adopt the Natural Areas Work Plan update, the COO will not be authorized under the current Natural Areas Work Plan to contribute funds to partner-led transactions that meet the 2019 Parks and Nature bond measure intent and criteria, as well as the Target Area Refinement Plan goals and objectives. Instead, opportunities to contribute funds to partner-led transactions will come to Council individually for approval. The COO will continue to have authority under the current Natural Areas Work Plan, which only contemplates Metro acquiring property under the existing process. This option will not leverage Metro's resources effectively or recognize the expertise of our partners. It would also result in Metro owning partial interests in property or easement interests in urban areas across the region which is inconsistent with Parks and Nature's role as established in the Parks and Nature System Plan and Metro's role in planning and supporting the development of the regional trail network.

Legal Antecedents

- Metro Council Resolution No. 22-5250, For the Purpose of Approving Acquisition Target Area Refinement Plans for the 2019 Parks and Nature Bond Measure (April 14, 2022)
- Metro Council Resolution No. 19-4988, For the Purpose of Submitting to the Voters of the Metro Area General Obligations Bonds in the Amount of \$475 Million to Fund Natural Area and Water Quality Protection and to Connect People to Nature Close to Home; and Setting Forth the Official Intent of the Metro Council to Reimburse Certain Expenditures Out of the Proceeds of Said Bonds Upon Issuance (June 6, 2019)
- Metro Council Resolution No 19-5055, For the Purpose of Accepting the November 5, 2019 General Election Abstract of Votes for Metro and Authorizing the Continuation of the Parks and Nature Program During Refinement Planning (December 12, 2019)
- Metro Code Chapter 9.02.040(d)
- Metro Council Resolution No. 14-4536, For the Purpose of Amending and Updating the Natural Areas Implementation Work Plan (August 14, 2014)
- Metro Council Resolution No. 15-4670, For the Purpose of Adopting the Parks and Nature System Plan (February 4, 2016)
- Metro Council Resolution No. 92-1637, For the Purpose of Considering Adoption of the Metropolitan Greenspaces Master Plan (July 23, 1992)
- Metro Council Resolution No. 95-2074A, For the Purpose of Changing the Election Date of the Submission to the Voters of a General Obligation Bond Indebtedness to Proceed With the Acquisition of Land for a Regional System of Greenspaces (January 15, 1995)

- Metro Council Resolution No. 06-3672B, For the Purpose of Submitting to the Voters of the Metro Area a General Obligation Bond Indebtedness in the Amount of \$227.4 Million to Fund Natural Area Acquisition and Water Quality Protection (March 9, 2006)

Anticipated Effects

Adoption of Resolution No. 24-5389 will support further acceleration of 2019 Parks and Nature bond spending as the agency will be able to contribute funds to acquisition projects that meet shared goals of Metro and local park providers, while retaining Metro staff capacity for acquisition projects that meet Metro goals.

ATTACHMENTS

n/a

[For work session:]

- Is legislation required for Council action? Yes No
- If yes, is draft legislation attached? Yes No
- What other materials are you presenting today? n/a

Materials following this page were distributed at the meeting.



Metro

EPA Climate Pollution Reduction Grant (CPRG)

Metro Council Work Session

February 13, 2024

Overview of today's meeting

Metro is administering a grant that:

- Makes our agency partners eligible to pursue implementation grants for projects that reduce greenhouse gas emissions in the near term.
- Funds the creation of a comprehensive regional climate action plan in the long term.

Metro Council can:

- Support Metro and agency partners in pursuing implementation grants.
- Give feedback to help ensure that the comprehensive plan addresses regional needs and opportunities.

What are the CPRG planning grants?

The CPRG grants are non-competitive, 4-year planning grants that fund states and metropolitan areas* to create plans and identify strategies that:

- Significantly reduce greenhouse gases (GHGs) and offer other co-benefits
- Can be readily implemented by agency partners
- Are aligned with federal and state climate funding sources

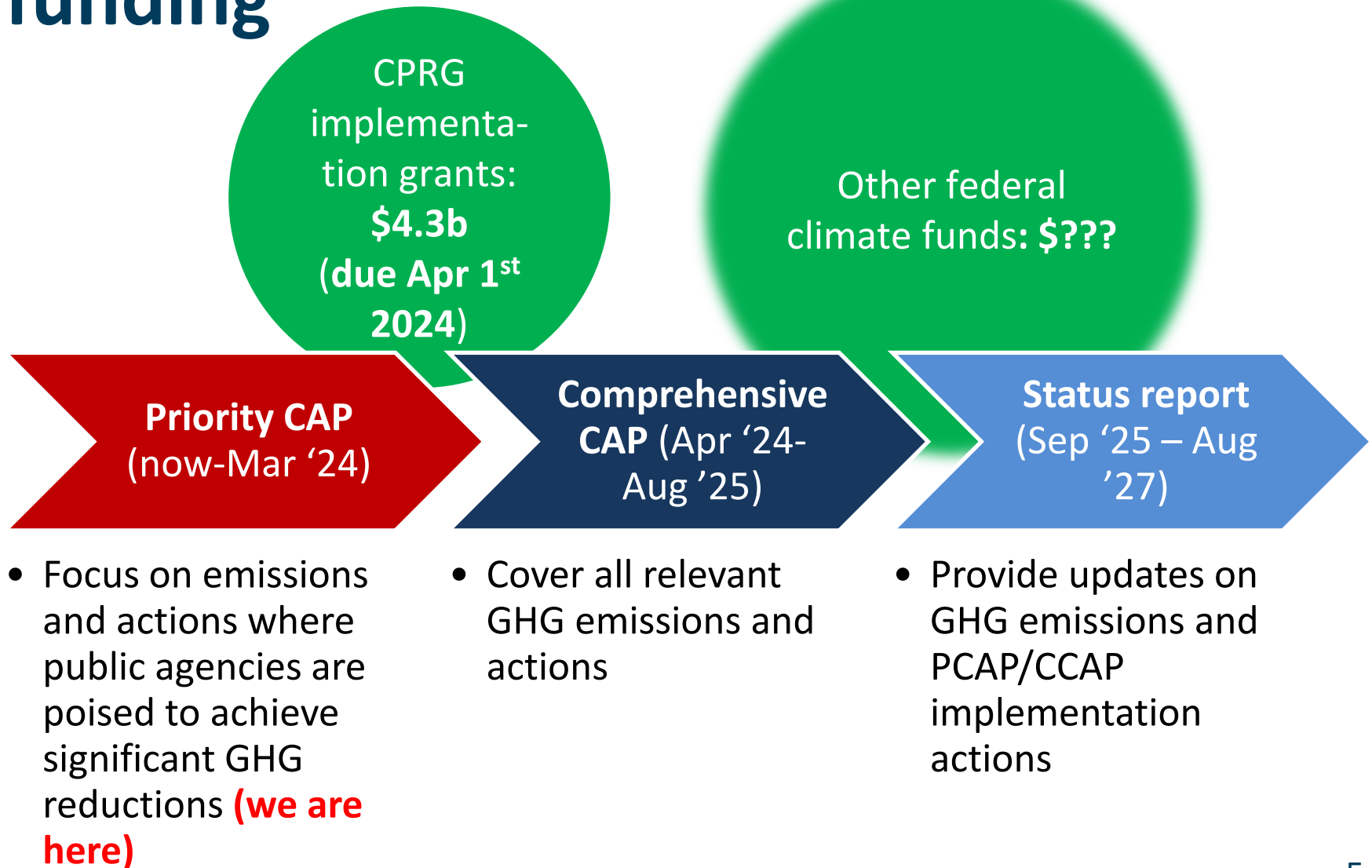
** The Portland-Vancouver metropolitan statistical area (MSA) includes Clackamas, Clark, Columbia, Multnomah, Skamania, Washington and Yamhill counties.*

Climate Partners' Forum members

City of Beaverton
Clackamas County
Clark County
Clark County DPH
Columbia County
City of Gresham
City of Hillsboro
City of Lake Oswego
City of Milwaukie
Metro
Multnomah County
ODOT
Oregon DEQ
Oregon DOE

Port of Columbia County
Port of Vancouver
Portland (BPS, PWB, PBOT, BES)
Portland Public Schools
SW Washington Regional Transportation Council
Skamania County
SW Clean Air
Tualatin Hills Parks & Recreation District
City of Tigard
TriMet
City of Tualatin
City of Vancouver
Washington County

Two rounds of planning, two rounds of funding

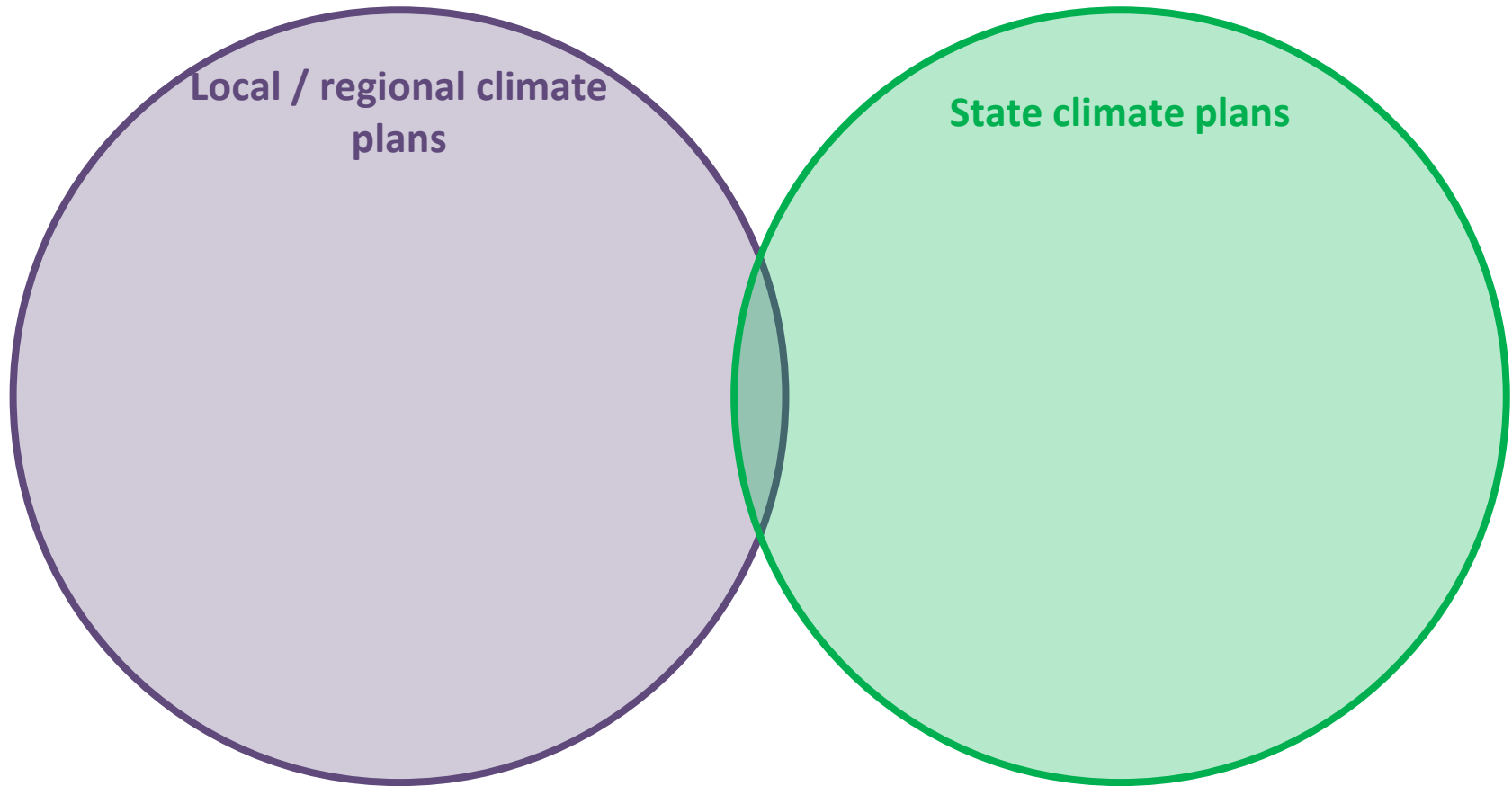


Coordination is critical



In addition to the Portland-Vancouver region, the states of Oregon and Washington have received planning grants. Projects identified in the state PCAPs are also eligible for implementation grants.

How do all these plans and implementation grants overlap?

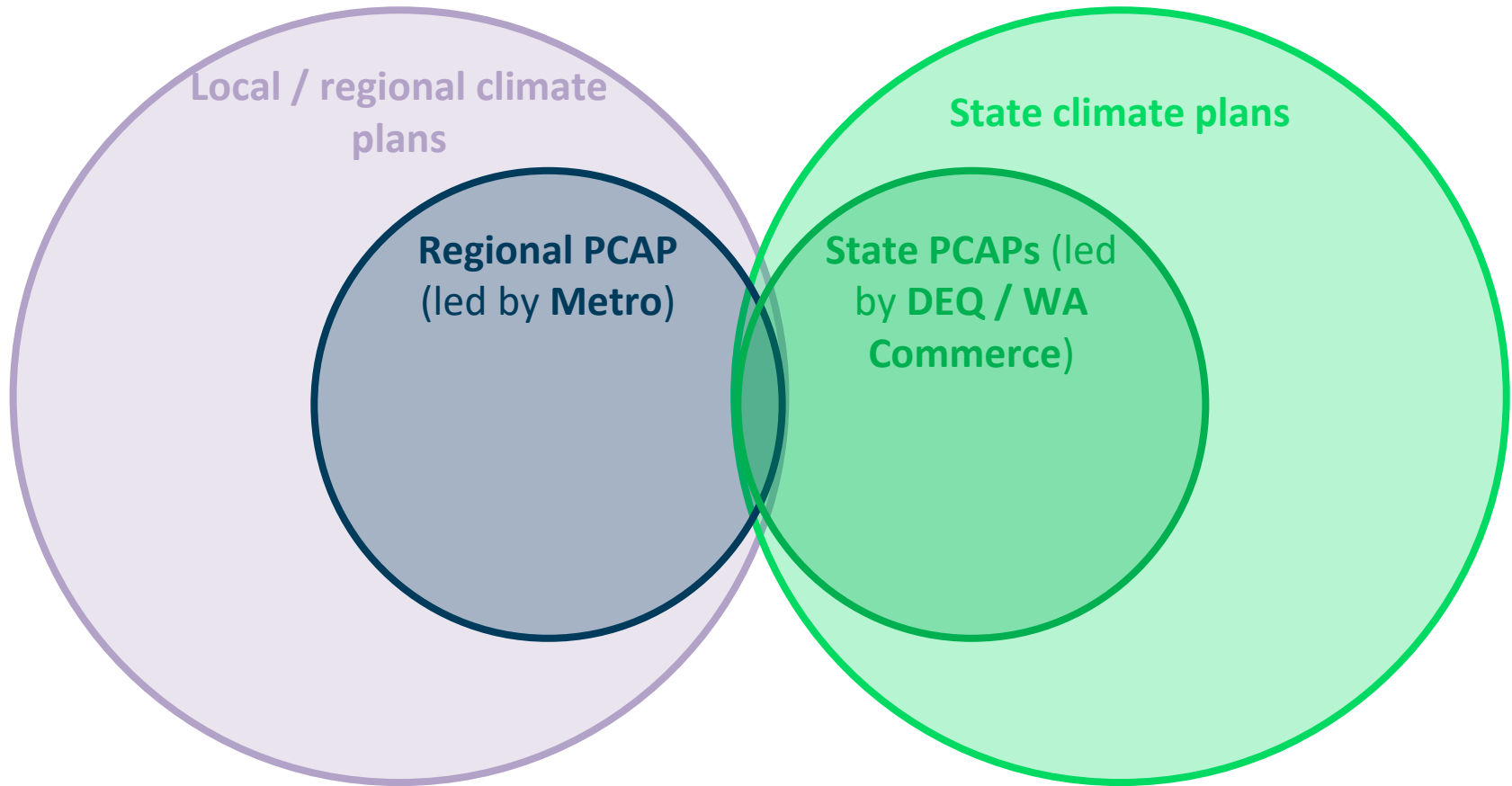


Purple = local/regional agency role

Green = state agency role

Blue = Metro role

How do all these plans and implementation grants overlap?

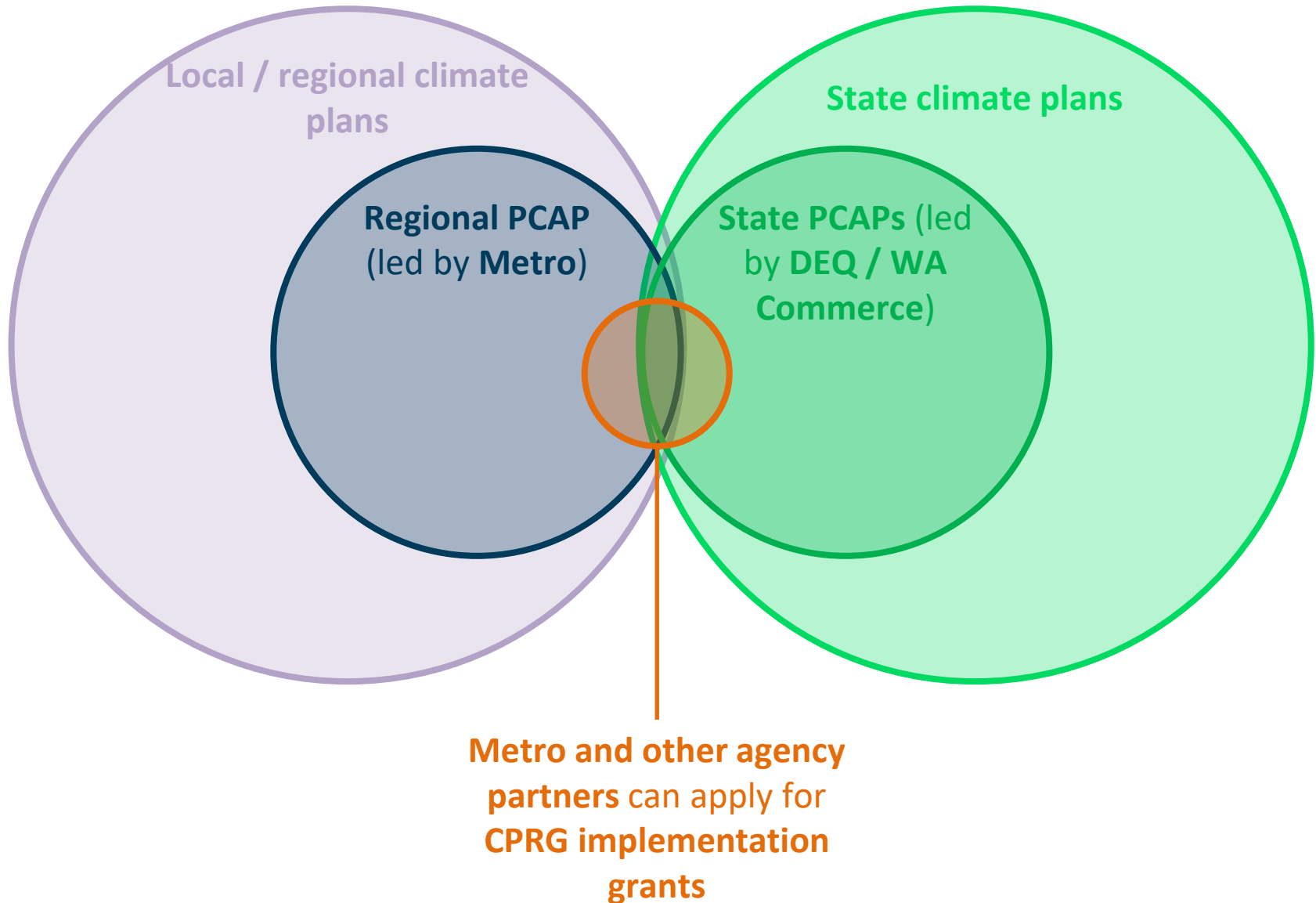


Purple = local/regional agency role

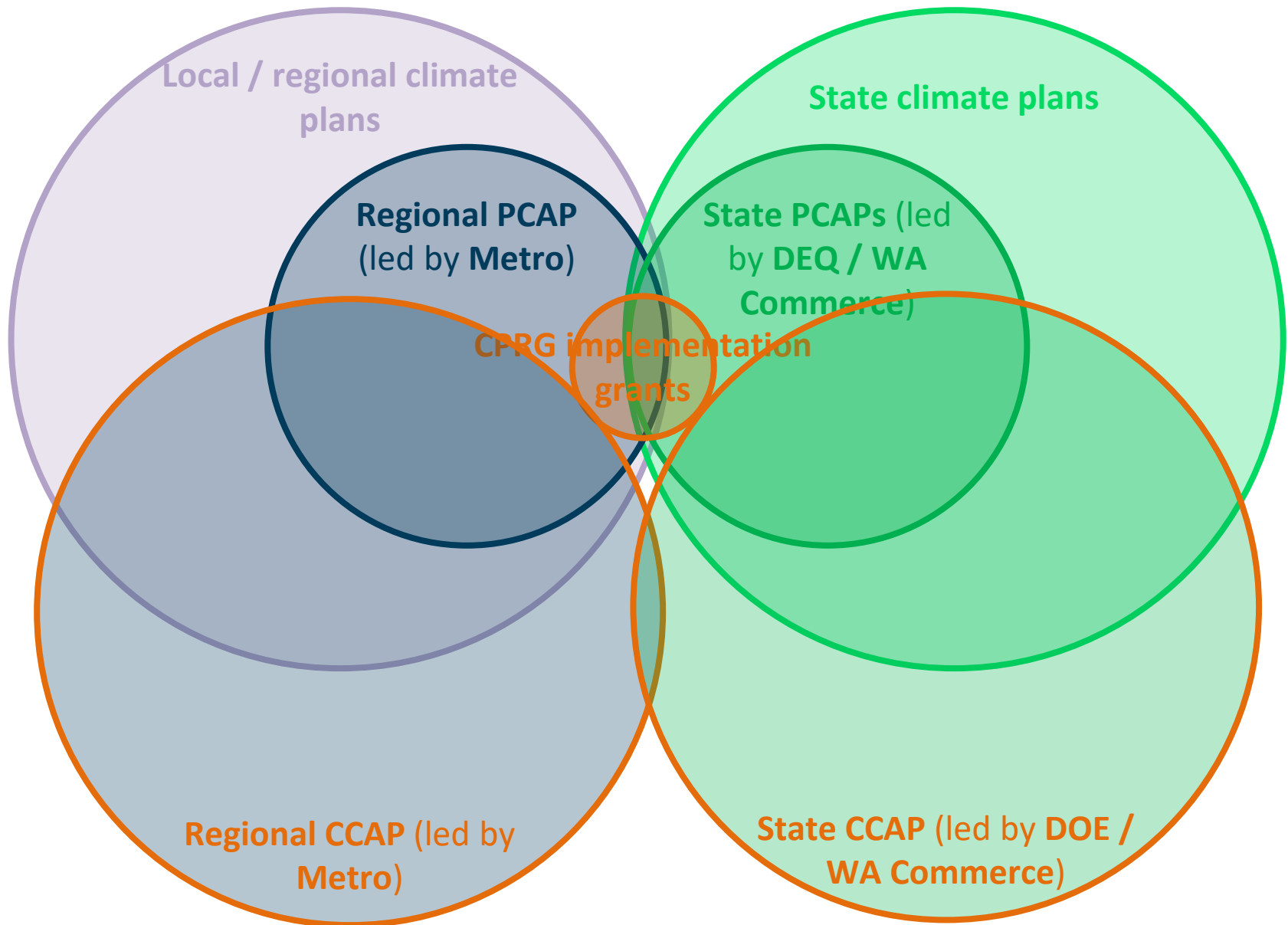
Green = state agency role

Blue = Metro role

How do all these plans and implementation grants overlap?



How do all these plans and implementation grants overlap?



What we've learned so far

- CPRG funding criteria prioritize projects that are **implementation-ready and effective at reducing GHGs.**
- **Local climate plans vary widely**, which is a barrier to taking regional action.
- Our most significant GHG reduction opportunities are in **transportation, residential energy efficiency, and waste management.**
- **There isn't enough implementation funding** to support all these opportunities, and agency partners have limited capacity to apply.

CPRG implementation grant applications underway

Agencies have submitted notices of intent to apply for several projects in the Portland-Vancouver MSA:

- \$15-18m for transit electrification, led by TriMet
- \$10-15m for transit signal priority, led by a coalition of TriMet and Metro
- \$12-66m to add composting capacity, led by Gresham
- \$5m to fund energy efficiency in affordable housing constructed under the transit-oriented development program, led by Metro

What's next?

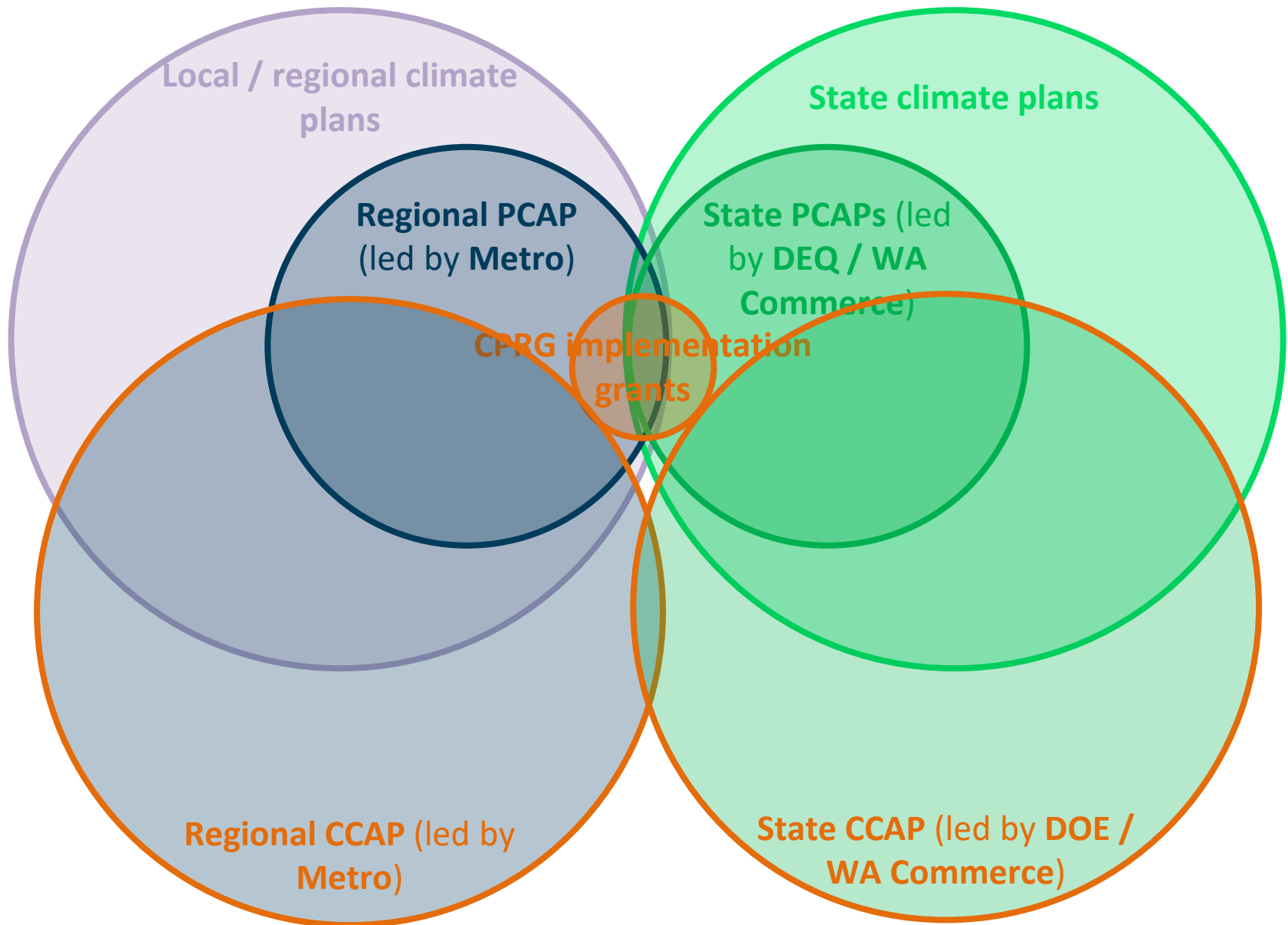
February – March 2024: Finalize and submit PCAP

April 1, 2024: CPRG implementation grant applications due

May 2024 – August 2025: Develop the CCAP, addressing additional climate strategies that aren't highlighted in PCAPs, such as:

- Increasing renewable energy generation or procuring renewable energy
- Promoting electric bikes and shared EVs
- Implementing congestion pricing
- Reducing commercial and industrial emissions

How do all these plans and implementation grants overlap?



Discussion questions

- Do you have questions about the CPRG grant and our region's approach?
- As we look forward to the comprehensive climate action plan, are there relevant efforts or stakeholders in your community that we should engage with?

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oregonmetro.gov





Metro

Urban growth management update: Regional forecast

**Metro Council Work Session
February 13, 2024**

Urban growth management - why?

- Protect farms and forests
- Focus investment in existing communities
- Encourage a greater variety of housing choices
- Reduce carbon emissions by keeping destinations close



Technical work and analysis: Developing the urban growth report

- Buildable land inventory (BLI)
- Regional forecast
- Capacity analysis
- Employment trends and site characteristics
- Housing needs analysis
- Residential readiness analyses
- Draft urban growth report (UGR)

City expansion proposals

- Letters of interest
- Expansion proposals

2040 planning and development grants available

Metro Council decision

- Consider Metro staff and advisory group recommendations
- Public hearings
- Policy direction
- Final decision



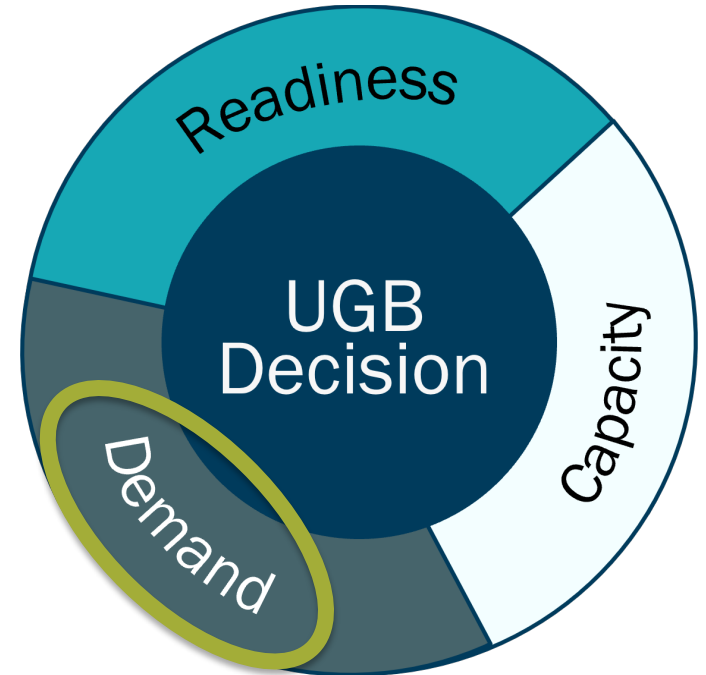
Engagement

- MTAC
- MPAC
- CORE
- Land Use Technical Advisory Group
- Jurisdictional outreach
- Urban growth report roundtable
- Youth cohort
- Interest group presentations

Project timeline

Urban growth report

How does the regional forecast fit into the urban growth report assessment?

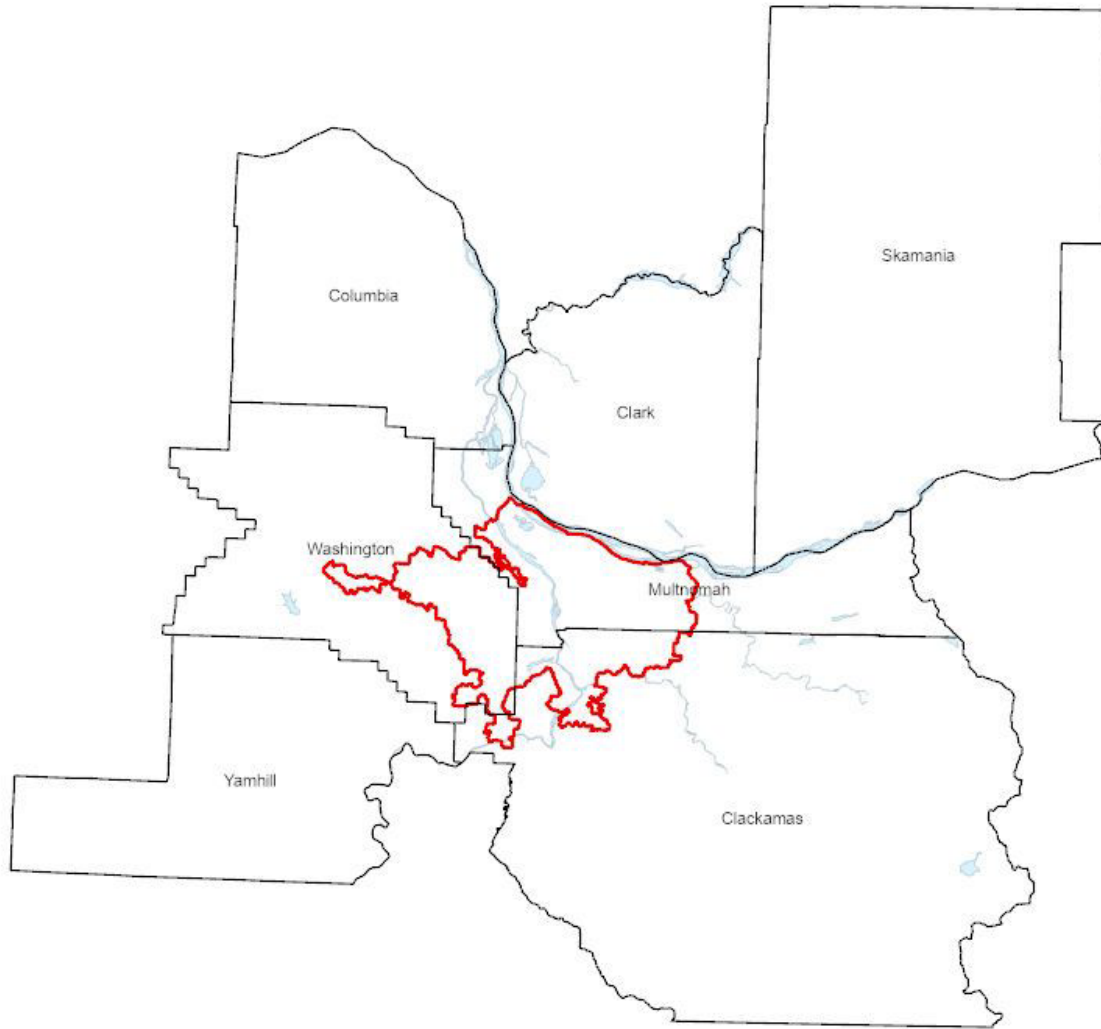


Context setting

- This is a forecast, not a plan
- The forecast is updated every 6 years
- Multiple peer review moments
- Projections are not the only factor in the UGM decision; we will return to discuss readiness and capacity

The forecast is a range – why?

- Acknowledgement of uncertainty
 - Population migration rates, including climate-induced migration
 - Macroeconomic conditions
 - Global events
 - Innovations that can't be forecasted, but that impact employment (e.g., potential impacts of AI on different sectors)

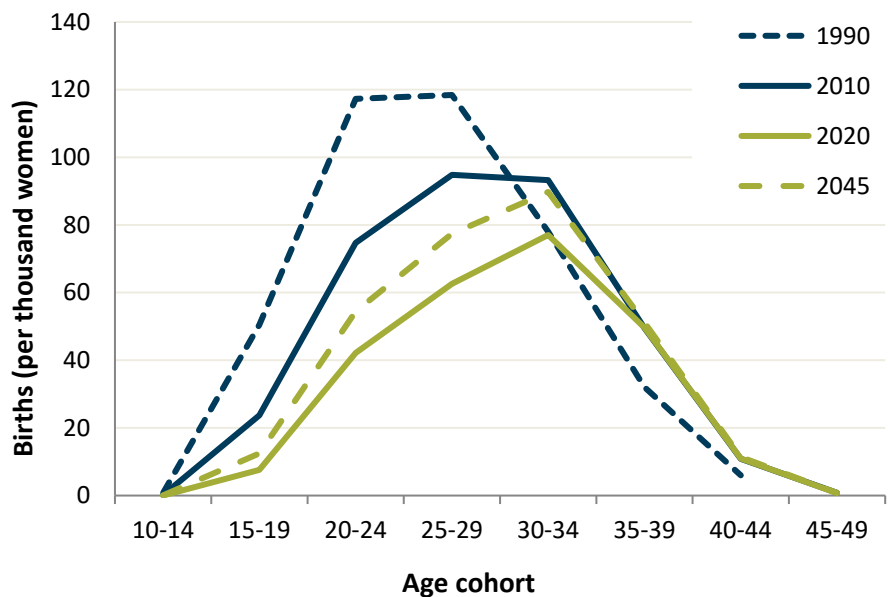


**Regional
forecast
geography**

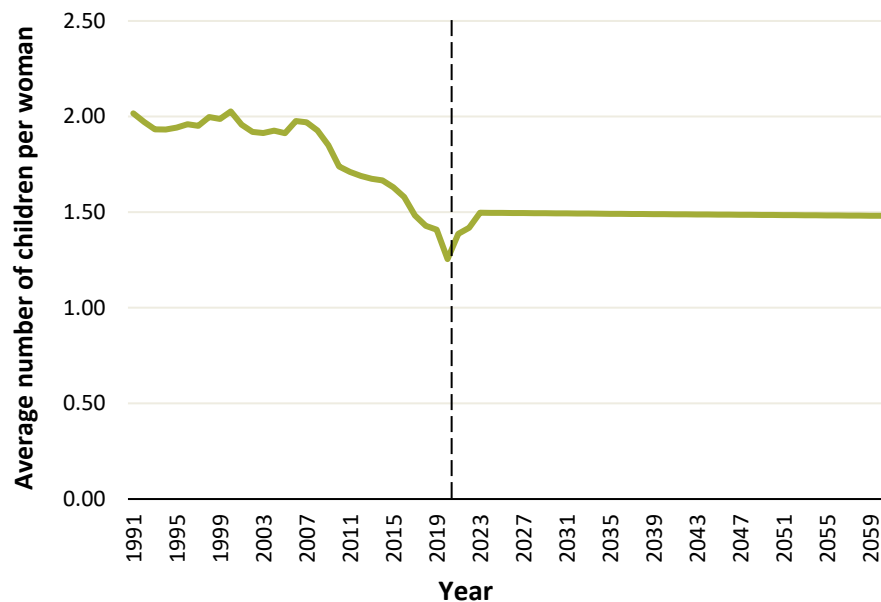
Demographics

MSA fertility assumptions

MSA Age-specific birth rate per 1,000 women

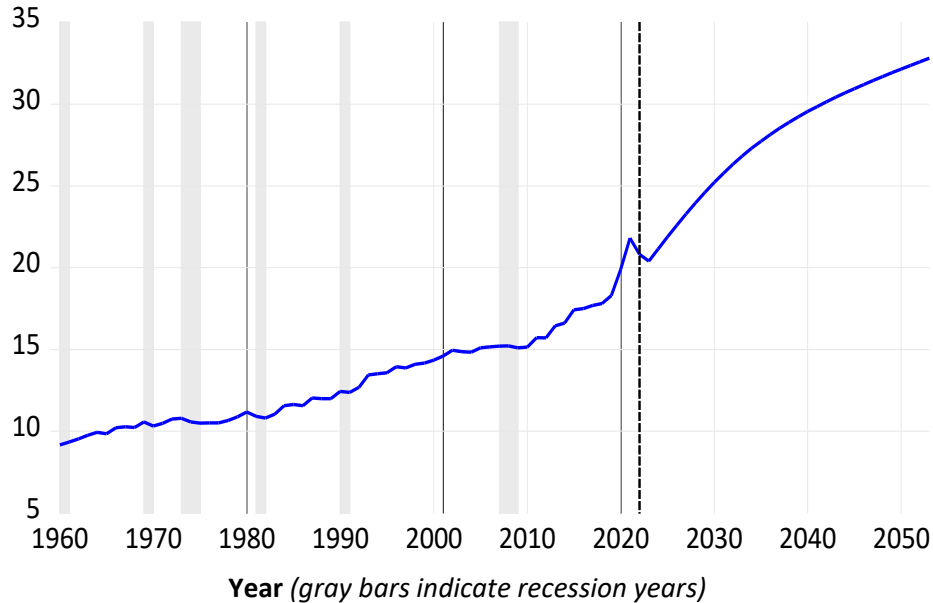


MSA total fertility rate

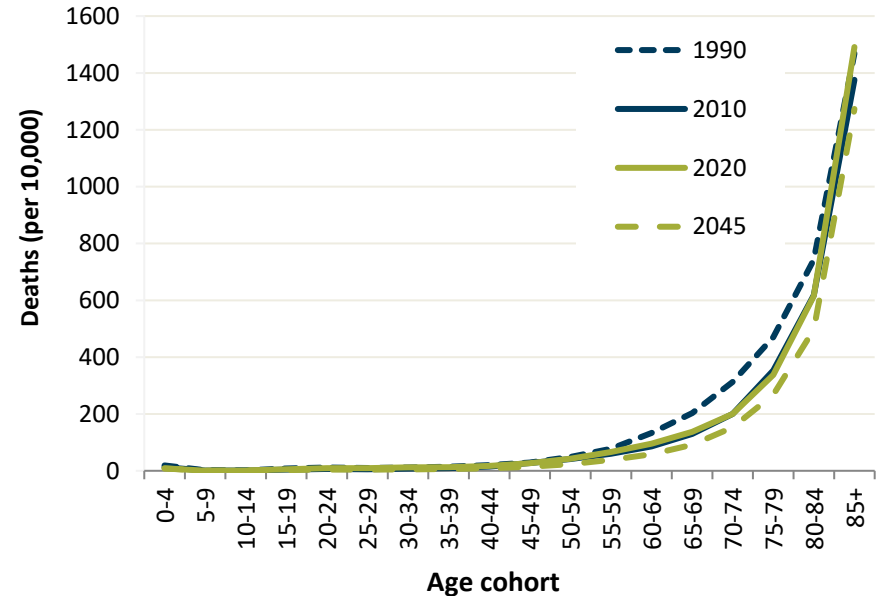


MSA mortality assumptions

MSA deaths (in thousands)

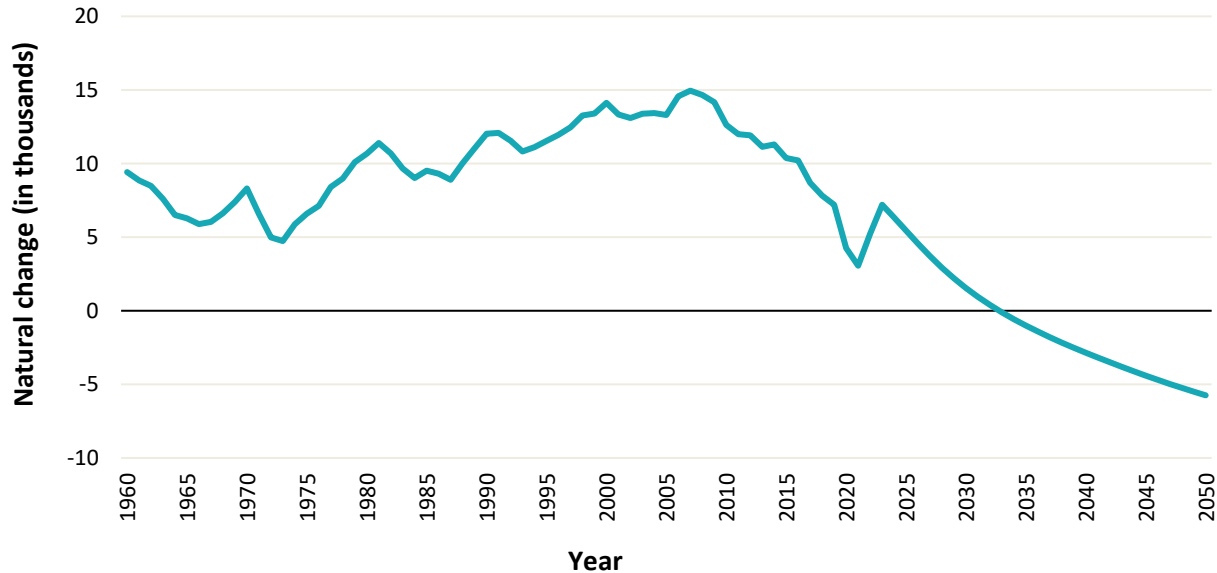


MSA Age-specific death rate per 10,000



Natural change

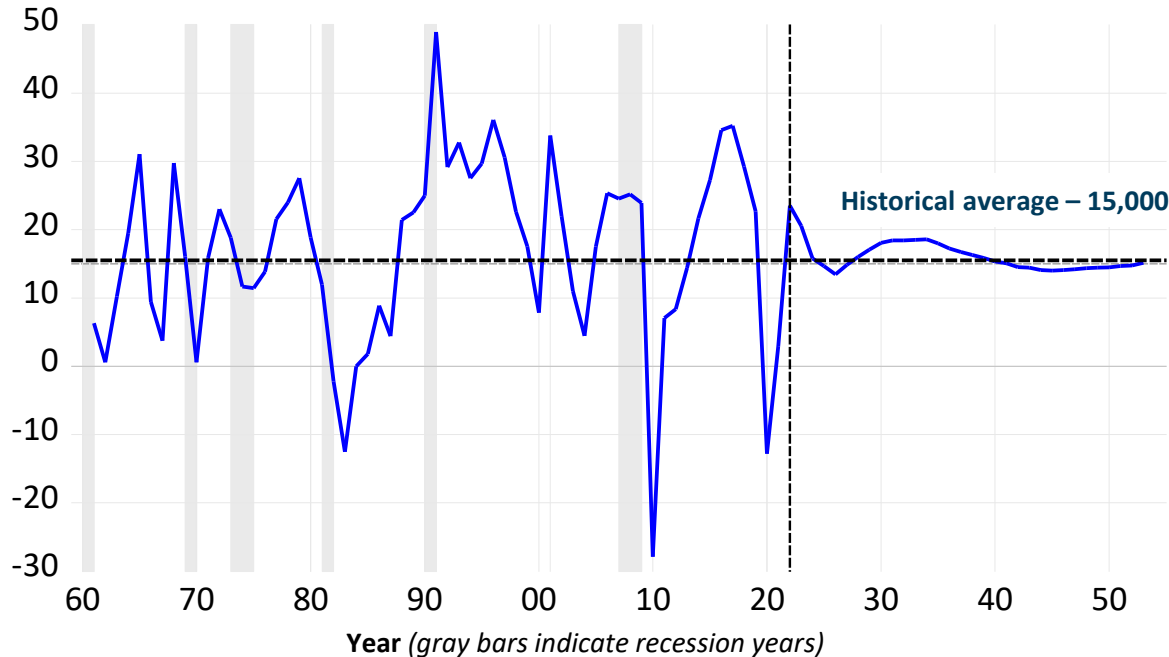
Natural change (births minus deaths)



- Declining birth rates are the biggest factor that make this forecast different than past forecasts
- National trend

Net migration

MSA Net Migration (in thousands)

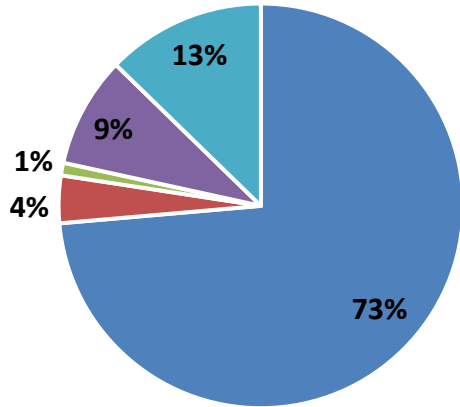


- Expect quality of life to continue attracting migrants
- Affordability and cost of living
- Climate refugees?

Increasing diversity

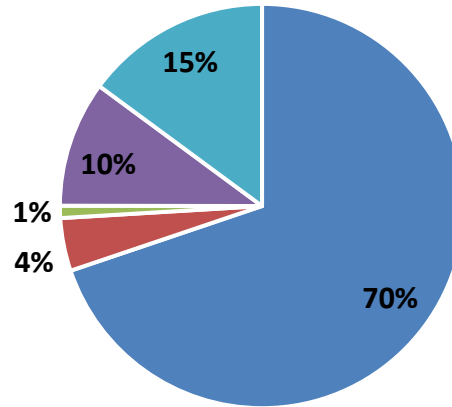
2020

Total population – 2,517,378



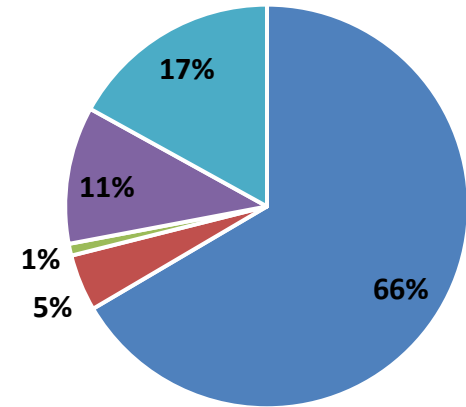
2030

Total forecast population – 2,700,038



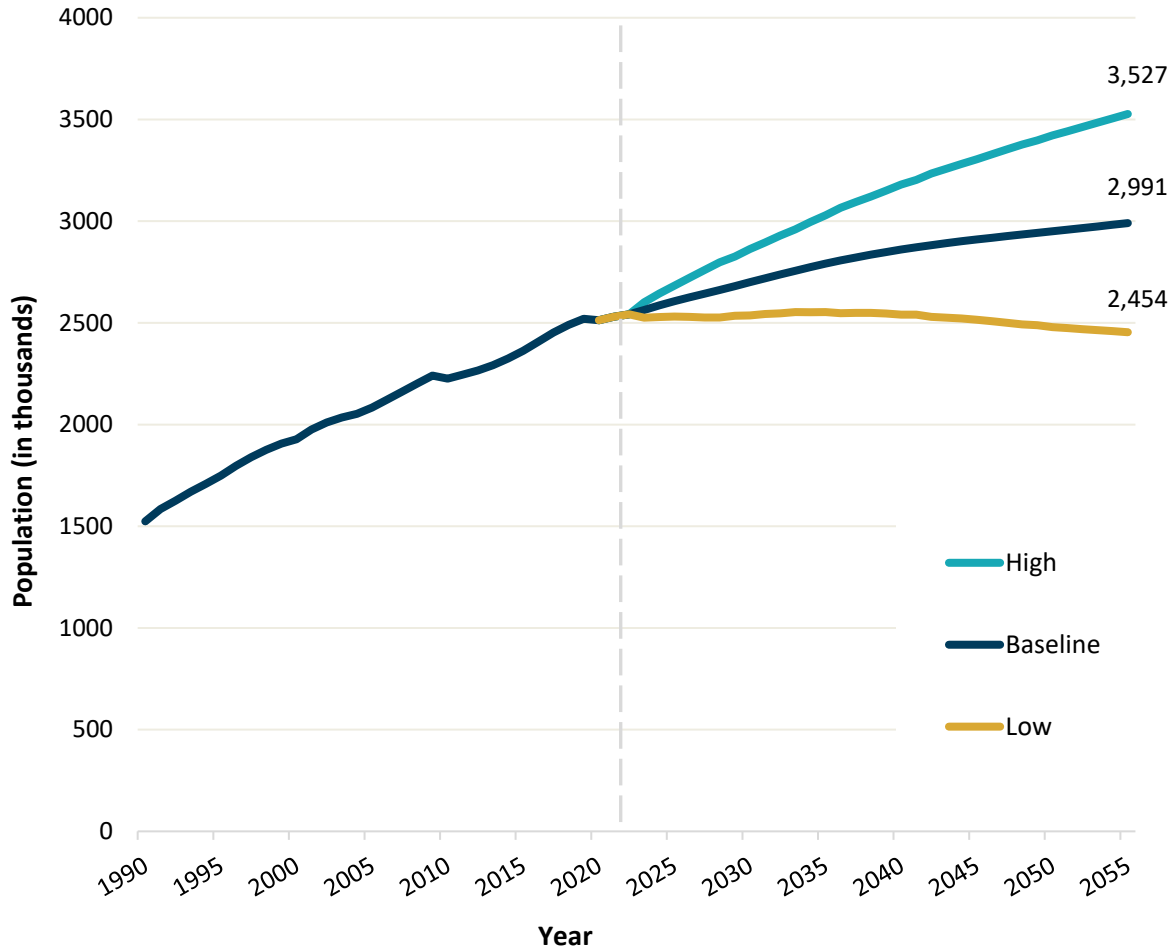
2040

Total forecast population – 2,860,301



■ White ■ Black ■ AIAN ■ API ■ Hispanic

MSA Population (in thousands)

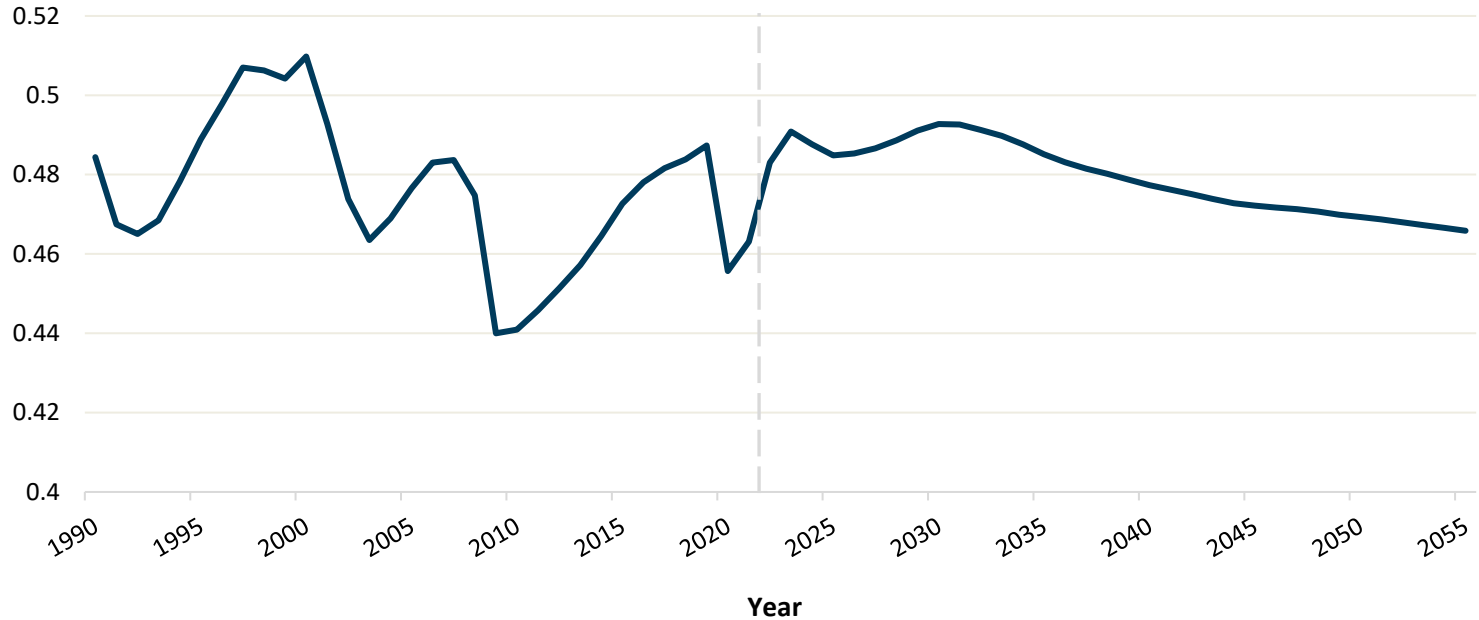


**Regional
demographic
outlook**

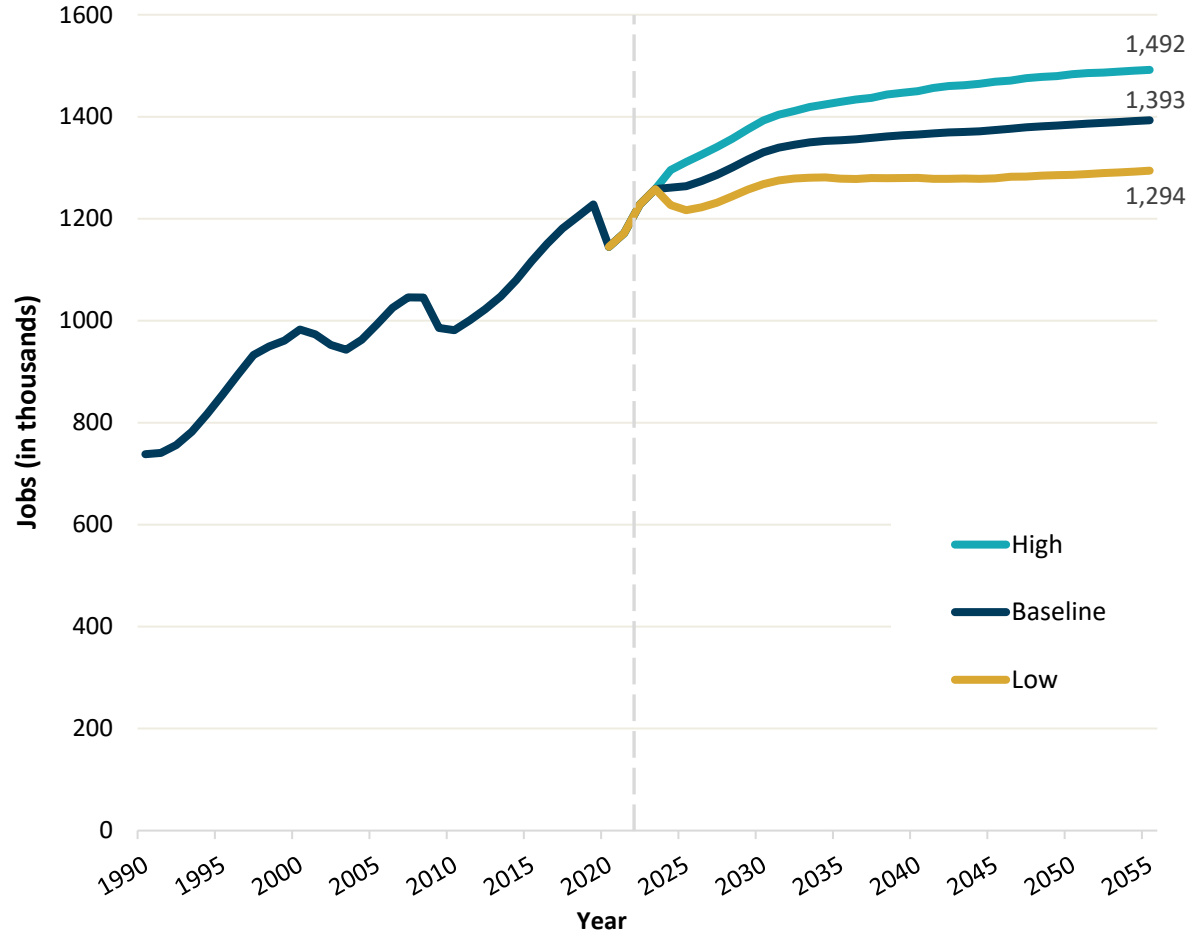
Employment

Labor force participation

Employment-Population ratio

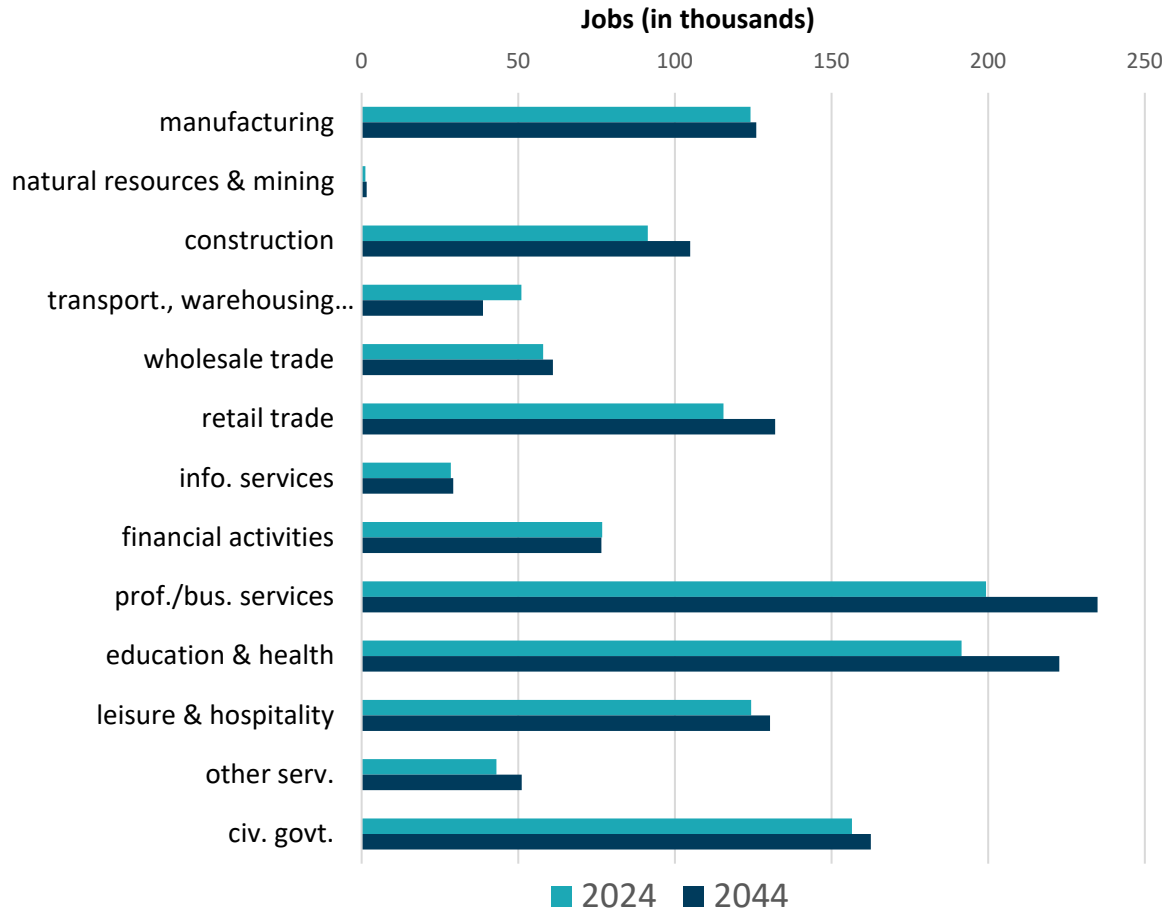


MSA payroll employment (in thousands)



**MSA
employment
outlook**

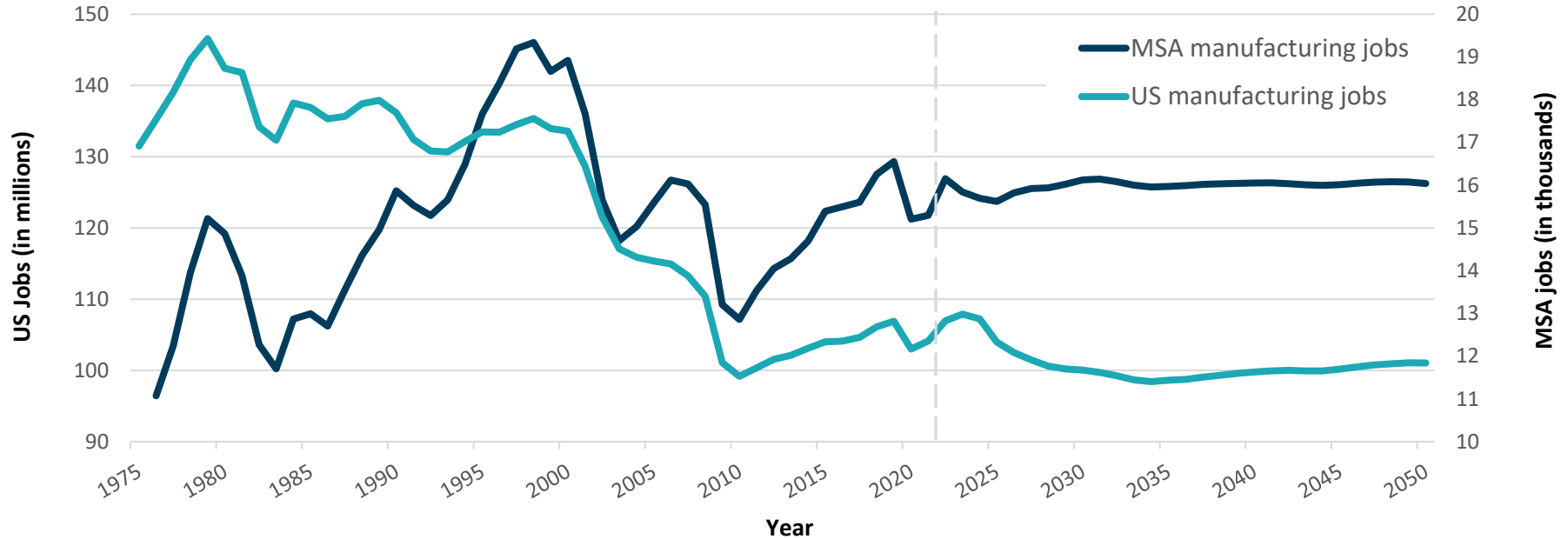
MSA Nonfarm payroll employment by sector



Sector-specific
forecast

A closer look at manufacturing

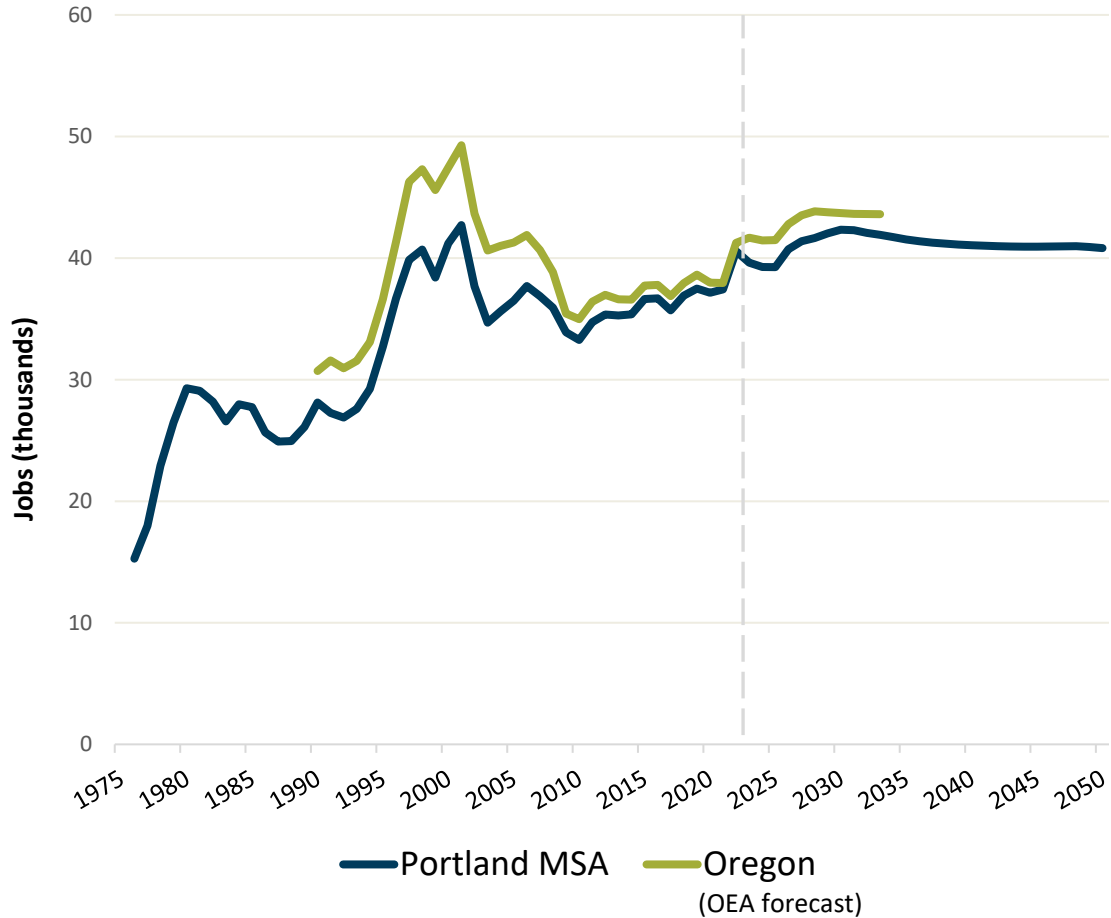
Manufacturing employment (US vs MSA)



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Computer and electronics manufacturing



**A closer look
at computer
and electronic
products**



Metro

2040 Planning & Development Grants – program refinements

February 13, 2024

History + context

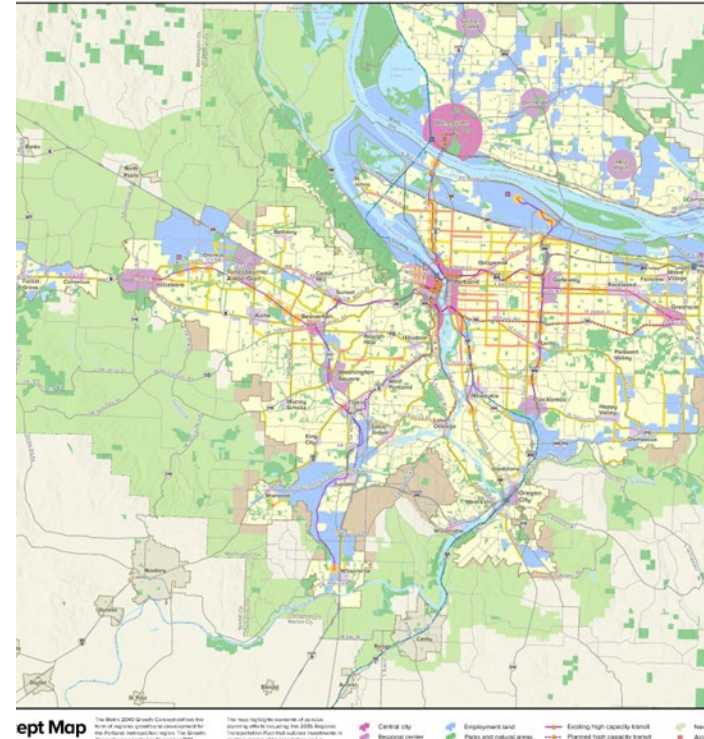
- Spring and summer 2023: Survey and conversations with stakeholders
- October 2023: Staff presented Council with ideas for program refinements
- Winter 2023-24: Staff working on implementing approach for program refinements

Plan for today...

- Review implementation of 2040 program refinements
- Consult Council regarding amendments to Administrative Rules
- Review next steps

2040 Grant program goals

- Remove barriers to development & redevelopment
- Support economic growth
- Promote planning for equitable communities
- Support and implement the 2040 Growth Concept



Program refinements for...

- Expanded opportunities
- Ease of use
- Providing more support



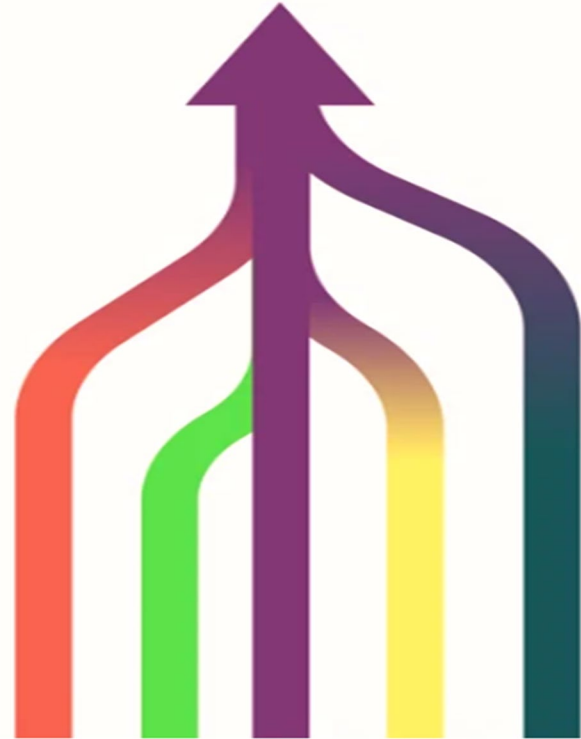
Expanding opportunities

- Allocate funds to the Placemaking Grant program
- Allow Tribes to receive grants directly
- Allow unincorporated areas to receive grants for incorporation / annexation planning



Ease of use

- Rolling cycles with quarterly awards
- Simplified grant categories
- Clear and focused criteria



More support for grantees

- Allow 20% of grants to be used for local government staff time
- Allow CET funds to pay for Metro direct project support
- Better tracking of Metro staff time spent on project support



Next steps

- COO approves amendments to Administrative Rules
- Amend Metro Code Section 7.04 for consistency
- Staff updates to Grants Handbook
- Kick off first rolling cycle later this year

Questions?



Metro

Arts and events
Garbage and recycling
Land and transportation
Oregon Zoo
Parks and nature

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Metro



Parks and Nature bond land and trail acquisition
February 13, 2024

Today's conversation



Metro

1. Recap of Metro's role in regional land and trail acquisition
2. Challenges and opportunities in our existing process for partnership transactions with local park providers
3. Feedback from Council

Council directed acquisition program



Metro

1995

- Adopt Target Area Refinement Plans
- Adopt Open Spaces Implementation Work Plan

2007

- Adopt Target Area Refinement Plans
- Adopt Natural Areas Implementation Work Plan

2010

- Adopt updated Trail Acquisition Guidelines

2014

- Adopt Amended and Restated Natural Areas Implementation Work Plan

2019

- Direct staff to continue to acquire properties using the 2014 work plan until a there is a new update

2022

- Adopt Target Area Refinement Plans

2024 update



Metro

Current challenge:

Metro cannot contribute funds to transactions led by public partners without additional Council authority



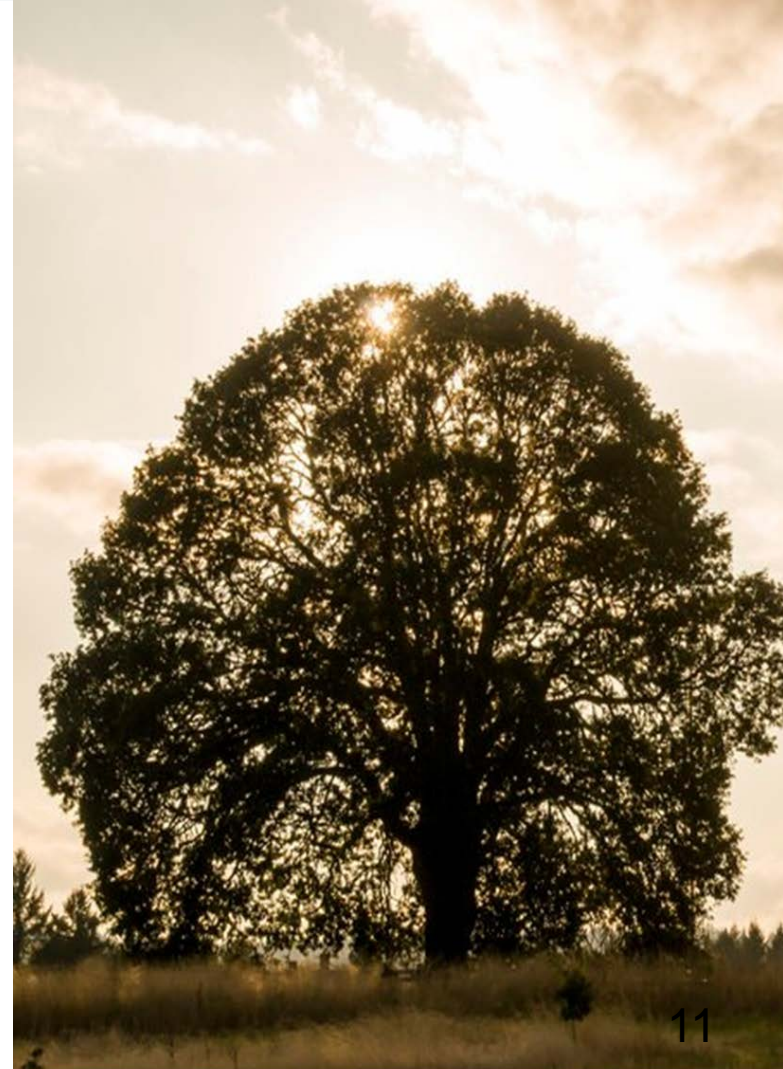
Example scenarios



Metro

West side: 2.5 acres of
Tier 1 trail land

East side: less than 1
acre of Tier 1 urban
target area



Policy options for consideration



- **Adopt amendment**
 - Leverage financial and staff resources
 - Enhanced local partnership efficiency
 - Effect desired outcomes of bond measure
- **Stay the course**
 - Retain control of real estate transactions
 - Less nimble and responsive
 - Potential inconsistent Metro land portfolio

Questions and Discussion



2040 PLANNING & DEVELOPMENT GRANT PROGRAM REFINEMENTS – IMPLEMENTING ADMINISTRATIVE RULE UPDATES

January 2024

The following is a summary of changes to the 2040 Planning & Development grants program that will be implemented through amendments to the Administrative Rules (Chapter 7.04).

The goal of these amendments is to enhance program:

- Responsiveness to our local government partners
- Effectiveness in producing outcomes that align with Metro values and goals
- Flexibility to reflect changing regional goals, and
- Efficiency in operations and administration

These updates include:

- 1. ROLLING CYCLES. Shift to rolling cycles with quarterly awards (rather than annual)**
 - Applicants may apply any time, applications will be reviewed and awarded quarterly
 - Provides flexibility and streamlining
 - Focus on project readiness
- 2. FUND COMMUNITY PLACEMAKING GRANTS. Allocation of construction excise tax (CET) money to Community Placemaking Grants program**
 - Provides funding for smaller, community-focused projects
 - Supports 2020 update to Metro Code for “economic development and community stabilization” projects
 - Aligns with goals of CET fund
- 3. FUND GRANTEE STAFF TIME. Allow grants to fund some city and county staff time (currently not allowed)**
 - Allow up to 20 percent of grants to pay for staff time
 - Provides flexibility and responsiveness to local partner needs
- 4. SIMPLIFY GRANT CATEGORIES. Reconfiguration of grant categories**
 - Simplifies application process, promotes efficiency
 - Strengthens focus on program goals
- 5. REFINE ELIGIBLE GRANTEES. Update the list of parties that can receive grants**
 - Establish a path for allowing Tribes and unincorporated areas to receive grants
 - Supports flexibility and responsiveness
- 6. FUND DIRECT GRANT SUPPORT. Allow CET funds to pay for Metro staff direct project support**
 - Promotes effectiveness and efficiency by reducing delay and time extensions
 - Allows Metro staff to support grant projects to finish on time and on budget
 - Includes tracking of staff hours and review to consider spending limits after two years