

JPACT Worksheet

Agenda Item Title: FFY 2025 MTIP Formal Amendment Approval Request – Resolution 25-5463 (I-5 Rose Quarter Improvement Project MTIP Formal Amendment)

Presenters: None. The I-5 Rose Quarter Improvement Project MTIP Formal Amendment bundle is requested to be included on the JPACT Consent Calendar.

Contact for this worksheet/presentation: (If needed) Ken Lobeck, Funding Program Lead.

Purpose/Objective:

FOR THE PURPOSE OF AMENDING THREE RELATED I-5 ROSE QUARTER PROJECTS TO THE 2024-27 MTIP TO ADD \$250 MILLION DOLLARS OF APPROVED FUNDING TO THE PROJECTS

Approval Recommendation:

TPAC provided their approval recommendation to JPACT on March 7, 2025, and now requests JPACT approve Resolution 25-5463 enabling the \$250 million award to the three project to complete MTIP and STIP programming requirements

Outcome:

JPACT approval and final approval recommendation to Metro Council. Final action is the inclusion of the amended projects in the 2024-27 MTIP and STIP enabling the awarded project to obligate and expend their federal funds.

Staff are completing a 2-touch processing and approval requirement for this MTIP formal Amendment. The I-5 Rose Quarter Improvement Project completed the “introduction/overview portion at TPAC and JPACT during their February 2025 meetings. The amendment staff report contains summary of the discussion. Concerns have been raised about the long-term funding strategy for the project. Some questions also emerged about the Project Assessment Evaluation (PAE) findings concerning overall safety improvements and potential crash/high injury reductions.

What has changed since JPACT last considered this issue/item?

- Prior JPACT action (July 2024): JPACT approved Resolution 24-5424 which added \$450 million to the project from the USDOT 2023 Neighborhood Access and Equity (NAE) funding program containing \$450 million dollars.
- Added a related Rose Quarter project for the city of Portland, Broadway Main Street and Supporting Connections project awarded \$38 million of NAE funds in separate grant to Complete multiple complete street upgrades enhanced sidewalks including ADA curb ramps and reduced crossing distances for safer pedestrian crossings, enhanced access to Rose Quarter Transit Center, Portland Streetcar, and other

transportation services. Note: This project is not part of the new Rose Quarter MTIP formal amendment.

- Amendment introductions and overviews were presented to TPAC and JPACT during their February meetings.
- Metro completed a detailed Project Assessment Evaluation which examined the anticipated performance results from the project against the approved 2023 Regional Transportation Plan.
- The No More Freeways campaign provided testimony against the I-5 Rose Quarter Improvement Project amendment bundle citing concerns about funding, delivery phasing and, overall regional benefits the project is projected to provide.
- TPAC provided their approval recommendation on March 7, 2025 to JPACT to approve Resolution 25-5463 containing the new \$250 Oregon Transportation Commission approved funding to the three projects in the amendment bundle.

What packet material do you plan to include?

1. Draft Resolution 25-5463 covering I-5 Rose Quarter Improvement Project MTIP Formal Amendment which include a total of three projects.
2. Exhibit A to Resolution 25-5463 (MTIP worksheets) showing the specific changes to the projects.
3. Staff Report in support of the I-5 Rose Quarter Improvement Project MTIP Formal Amendment providing a summary of the project changes, review processes, and required approval steps. There are four attachments with the staff report.

I-5 Rose Quarter Improvement Project Amendment Overview:

- The amendment includes three projects.
- The amendment adds \$250 million of OTC approved funding to the three projects:
 - \$12.5 million is being added to the non-construction phases in Key 19071.
 - \$177.5 million is being added to support the I-5 Rose Quarter: Broadway to Weidler Phase 1 construction project on Key 23672. The project will replace 3 of the 5 aging bridges over I-5 by constructing the central portion of the highway cover from Broadway to the southern end and beyond Weidler and supporting facilities and complete compatibility construction for follow.
 - \$60 million is added to the ~~I-405 and I-5 Stormwater Facilities~~ **I-5 Rose Quarter: Phase 1A Construction Project**: The project scope is being expanded to include structural deck overlay, bridge rail upgrades and seismic retrofit on two bridges in the southern portion of the project area along with the stormwater facilities

construction work for the east end of the Fremont Bridge. The project name and description are being updated to reflect the expanded scope of work.

- Because the formal amendment includes capacity enhancing upgrades (i.e. the additional auxiliary lanes on I-5) and the funding changes exceed \$100 million, a Performance Assessment Evaluation (PAE) has been completed and included as part of the staff report that examines how the project meets the Regional Transportation Plan (RTP) goals and strategies.

Summary:

1. The I-5 Rose Quarter Improvement Project MTIP Formal Amendment adds \$250 million of OTC awarded funds to the project. As part of the PAE, a project level modeling assessment was also completed to determine if the project (reflecting a partial build-out status) continues to meet RTP consistency against the full-build-out scenario. The amendment as submitted meets RTP consistency review requirements and properly demonstrates fiscal constraint. Therefore, as submitted, the formal amendment has met the requirements within the Code of Federal Regulations concerning MTIP amendments for it proceed forward for final inclusion in the STIP.
2. The I-5 Rose Quarter Improvement Project does not have universal support to be completed. Two known active lawsuits exist opposing the Rose Quarter project, one in State court and one in Federal Court. The plaintiffs in these suits include:
 - No More Freeways
 - Neighbors for Clean Air
 - BikeLoud
 - AORTA (Association of Oregon Rail and Transit Advocates)
 - Families for Safe Streets
 - Eliot Neighborhood

The above groups are on record opposing either part or all of the I-5 Rose Quarter Improvement Project and do not support capacity/expansion changes to the Interstate and State Highway System. Opposition to the MTIP formal amendment is anticipated. The No More Freeways campaign raised their objections to the project via written and verbal testimony at the March 7, 2025 TPAC meeting.