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Metro

600 NE Grand Ave.
Portland, OR 97232-2736

Date: Thursday, July 10, 2025
To: Joint Policy Advisory Committee on Transportation and Interested Parties
From: Grace Cho, Principal Transportation Planner
Jean Senechal Biggs, Resource Development Section Manager
Subject: Resolution 25-5511: 2028-2030 Regional Flexible Fund Step 2 Allocation Package and Legislative Materials

Purpose & Request: To request JPACT approval and recommendation to Metro Council to adopt Resolution 25-5511, the staff recommended 28-30 Regional Flexible Fund Step 2 allocation package.

Metro Staff Recommended Step 2 Allocation Package

The 28-30 Regional Flexible Fund Step 2 allocation process is nearing completion. Metro staff developed the Step 2 staff recommended allocation package as outlined in Table 1. for TPAC consideration and action on July 11, 2025. Following TPAC action, JPACT is anticipated to act on TPAC's recommendation at the July 17, 2025 meeting. Due to the nature of the committee schedule, the materials presented to JPACT are the same materials provided as part of the TPAC mailing. TPAC's recommendation, feedback, or any amendments to the Metro staff recommendation will be reflected as part of the presentation materials for the July 17th JPACT meeting or through a supplemental mailing.

Attachment 1 encompasses the legislative package which includes:

- Resolution 25-5511
- Exhibit A: 2028-30 Regional Flexible Fund Step 1A, 1B, and Step 2 Allocation
- Exhibit B: 2028-30 Regional Flexible Fund Step 2 Conditions of Approval
- Exhibit C & D: 2028-30 Regional Flexible Fund Step 2 Public Comment Report and Appendices
- Staff Report to Resolution 25-5511

In addition to identifying the Step 2 awarded projects and amounts, the Resolution 25-5511 and Exhibit A also affirms the allocation of funds to Step 1A and Step 1B for payment towards debt service and regional planning and program investments as initially adopted in Metro Resolution No. 24-5415. Approval of the Step 1A.1 new project bond funding will occur through action on a separate resolution.

The conditions of approval, listed in Exhibit B, require that Regional Flexible Fund awarded projects are planned, designed and built consistent with the project applications approved by JPACT and the Metro Council, meet federal regulations, and consistent with regional program policies.

Discussion Items

1. Are there any questions on the Metro staff recommended Step 2 allocation package shown in Table 1?
2. Are there questions regarding the Step 2 allocation legislative materials?
3. Do JPACT members support the Metro staff recommended Step 2 allocation package as outlined in Resolution 25-5511?

Table 1. 28-30 Regional Flexible Fund Step 2 Allocation Package

Project Name	Applicant	Proposed Regional Flexible Funds Award
NE 223rd Ave: NE Glisan to NE Marine Dr Safety Corridor Planning	Multnomah County	\$897,300
NE Glisan St: 82nd Avenue Multimodal Safety and Access	Portland	\$7,577,698
NW Division Street Complete Street: Gresham-Fairview Trail - Birdsdales Avenue	Gresham	\$4,067,495
NE MLK Jr Blvd Safety and Access to Transit	Portland	\$4,879,517
Cedar Mill Better Bus and Access to Transit Enhancements	Washington County	\$5,252,300
Westside Trail Pedestrian and Bicycle Bridge Over Highway 26	Tualatin Hills Parks & Recreation District	\$5,000,000
Gladstone Historic Trolley Trail Bridge Construction	Gladstone	\$8,721,932
North Dakota Street (Fanno Creek) Bridge Replacement	Tigard	\$8,000,000
Railroad Avenue Multiuse Path: 37th Avenue to Linwood Avenue	Milwaukie	\$2,707,217
OR99E (McLoughlin Boulevard) 10 th Street to Tumwata Village: Streetscapes Enhancements Project Development	Oregon City	\$2,232,341
	TOTAL	\$49,335,800

Developing the Metro Staff Recommended 28-30 Regional Flexible Fund Step 2 Allocation Package:

Metro staff applied five components to inform the development of a draft package:

1. Meeting the 2028-30 RFFA Program Direction objectives, including advancing RTP goals, investing across the region, honoring prior commitments of Regional Flexible Funds, and leveraging additional project funding.
2. Project technical scores, based on the results of the Outcomes Evaluation.
3. Public support, based on the results of the public comment project ratings.
4. Input from TPAC and JPACT on the illustrative concepts, along with additional considerations shared in their May 2025 meetings.
5. Identified priorities from each of the county coordinating committees and the City of Portland.

At the June 26th, 2025 JPACT meeting, Metro staff developed and shared a draft Step 2 allocation package for JPACT input totaling \$49,335,800 as outlined in Table 1. The package includes ten projects that performed well in the Outcomes Evaluation and are high performers in a majority of the five components. Several are the top performer in individual components.

At their full funding requests, the projects exceed the \$49 million available by several million dollars. In response, Metro staff coordinated with two applicants to scale down their requests:

- Oregon City's scaled down project development request removes a scope element while maintaining the intent to enhance pedestrian access and connectivity between the

downtown area and the tumwata village site. The scaled down request helps to achieve a \$49 million dollar Step 2 allocation package while including all three of the identified Clackamas County Coordinating Committee priorities. (Original request \$3,832,341; Revised request \$2,232,341)

- Tualatin Hills Parks and Recreation District (THPRD) scaled their request for the Westside Trail Pedestrian and Bicycle Bridge over Highway 26 to help achieve a \$49 million dollar Step 2 allocation package while also allowing for three investments to be made on the westside of the region. The reduced award would not require a reduction of scope as the Regional Flexible Funds is part of a funding strategy to leverage and secure additional grant funding to construct the \$30 million dollar project. (Original request: \$6 million; Revised request: \$5 million)

Members of JPACT expressed support for the draft allocation package and voiced an appreciation for the Step 2 allocation package balancing across multiple considerations while also placing investments throughout the region. Additionally, JPACT members were appreciative of the two Step 2 applicants in being willing to revise their Regional Flexible Funds request to get to a financially constrained Step 2 allocation package. A member of JPACT further stated supporting those two Step 2 applicants in finding funding opportunities to fulfill the gap in requested Regional Flexible Funds.

Next Steps

Table 2. outlines the next steps in the 28-30 Regional Flexible Fund Step 2 allocation process.

Table 2. 2028-2030 Regional Flexible Funds Step 2 – Next Steps and Key Dates

Activity	Date
TPAC: Staff recommendation on Resolution 25-5511: 2028-30 RFFA Step 2 allocation package. Request recommendations to JPACT.	July 11, 2025
JPACT: Carry forward TPAC recommendation. Request action on Resolution 25-5511: 2028-30 RFFA Step 2 and recommendation to Metro Council adoption	July 17, 2025
Metro Council: Adoption of Resolution 25-5511: 2028-30 Regional Flexible Fund Step 2 Allocation	July 31, 2025