

Metro

*600 NE Grand Ave.
Portland, OR 97232-2736
oregonmetro.gov*



Metro

Minutes

Thursday, October 10, 2024

10:30 AM

**Metro Regional Center, Council chamber,
<https://zoom.us/j/615079992> (Webinar ID: 615079992) or
888-475-4499 (toll free)**

Council meeting

This meeting will be held electronically and in person at the Metro Regional Center Council Chamber.

You can join the meeting on your computer or other device by using this link:

<https://zoom.us/j/615079992> (Webinar ID: 615 079 992)

1. Call to Order and Roll Call

Council President Peterson called the Metro Council Meeting to order at 10:30 a.m.

Present: 6 - Council President Lynn Peterson, Councilor Christine Lewis, Councilor Juan Carlos Gonzalez, Councilor Mary Nolan, Councilor Gerritt Rosenthal, and Councilor Ashton Simpson

Excused: 1 - Councilor Duncan Hwang

2. Public Communication

Public comment may be submitted in writing. It will also be heard in person and by electronic communication (video conference or telephone). Written comments should be submitted electronically by emailing legislativecoordinator@oregonmetro.gov. Written comments received by 4:00 p.m. the day before the meeting will be provided to the council prior to the meeting.

Those wishing to testify orally are encouraged to sign up in advance by either: (a) contacting the legislative coordinator by phone at 503-813-7591 and providing your name and the agenda item on which you wish to testify; or (b) registering by email by sending your name and the agenda item on which you wish to testify to legislativecoordinator@oregonmetro.gov. Those wishing to testify in person should fill out a blue card found in the back of the Council Chamber. Those requesting to comment virtually during the meeting can do so by using the "Raise Hand" feature in Zoom or emailing the legislative coordinator at legislativecoordinator@oregonmetro.gov. Individuals will have three minutes to testify unless otherwise stated at the meeting.

Council President Peterson opened the meeting to members of the public wanting to testify on non-agenda items.

Lightning X, Metro Regional Center: expressed concern about the Multnomah County Animal Services Center and a lack of resources from Metro.

Seeing no further testimony, Council President Peterson closed public communication and moved on to the next agenda item.

3. Presentations

3.1 Indigenous Peoples Day Staff Presentation & Discussion

Council President Peterson introduced Katie McDonald (she/her), Tribal Liaison, Isabel LaCourse (she/they), Indigenous Community Liaison, and Ashley Schofield (she/her), GAPD Coordinator, to present on the topic of Indigenous Peoples Day.

Staff pulled up the “Indigenous Peoples Day Presentation and Discussion” slides to present to Council.

Staff Presentation

Schofield explained the importance of celebrating Indigenous Peoples Day and the role of Metro’s Tribal Affairs program in supporting the native community and building mutually beneficial relationships with sovereign tribes.

McDonald reported on the Yakima Nation and CRITFC Lamprey Celebration and shared regional plans and strategies for furthering Metro’s partnership with Tribes. McDonald highlighted the involvement of the Parks and Nature department and Oregon Zoo staff at the 2024 National UNITY Conference.

Staff presented a video compilation of art projects completed by native youth at the workshop. McDonald stated that the art would be made into a quilt.

LaCourse described the Land Back program and the Cultural Resource Use Permit (CRUP) process, which facilitate land access. LaCourse recalled the harvesting of Camas in Quamash prairie.

McDonald acknowledged and thanked staff for their leadership and support.

Council Discussion

Council President Peterson thanked the presenters and expressed gratitude for the staff.

Councilor Rosenthal asked the presenters about collaborations with other governments in the region.

McDonald and LaCourse responded that they are continuing to seek partnership opportunities.

Councilor Lewis thanked presenters and staff for their work.

Councilor Simpson thanked presenters and staff for their work.

Seeing no further discussion on the topic, Council President Peterson moved on to the next agenda item.

3.2 Presentation of Span of Control Audit Results

Attachments: [Span Of Control Audit Highlights September 2024](#)
[Span Of Control Audit September 2024](#)

Council President Peterson introduced Metro Auditor Brian Evans, Paoa Wandke, and Maggie Muldrew to present on the topic of Span of Control Audit Results.

Staff Presentation

Auditor Brian Evans announced that the purpose of the Audit was to determine how changes in Metro's span of control affected cost and workforce planning. Evans reported that Metro had gone through many organizational changes in recent years, and the Audit found that Metro was not using span of control. Evans advised that greater use of span of control can be better for managing change.

Paoa Wandke stated that between 2020 and 2024, the average number of employees reporting to each manager went down by two, while the layers of management were relatively unchanged. Wandke explained that visitor venues were separated from the rest of Metro's services in the analysis due to their different operational structures. Wandke indicated that the shift to remote work was likely a contributing factor to the decrease in management capacity and noted that Metro's HR software presented complications for calculating span of control.

Maggie Muldrew conveyed that Metro's span of control represents its distribution of management and non-management employees. Muldrew shared that over the past ten years, Metro's workforce had grown by an average of 4.2% each year, and higher costs were generally associated with the fewer number of employees assigned to each manager. The Audit found that implementing a threshold could have resulted in lower costs. Muldrew stated that internal and external benchmarks were effective to evaluate performance, and the auditing team had developed three scenarios to show potential cost impacts. Muldrew explained that each scenario showed potential savings but required an overall reduction in management positions.

Auditor Evans concluded by noting that the Span of Control Audit gave four recommendations, two designed to improve consistency by making greater use of span of control analysis and two focused on monitoring trends to learn about the drivers of organizational change.

Council Discussion

COO Madrigal thanked the Auditor's team for their work and remarked that span of control is a critical lens in the management toolbox. COO Madrigal explained that Metro management largely agreed with all four recommendations.

Councilor Lewis expressed appreciation for the audit and inquired about whether managerial training was included as a component of the analysis.

Auditor Evans responded that it was not but added that training was a good way to set expectations.

Seeing no further discussion on the topic, Council President Peterson moved on to the next agenda item.

4. Consent Agenda

4.1 Consideration of the September 5, 2024 Council Meeting Minutes

Attachments: [Minutes](#)

Council President Peterson called for a motion to approve the Consent Agenda.

A motion was made by Councilor Lewis and seconded by Councilor Simpson.

The motion was carried by the following vote:

Aye: 6 - Council President Peterson, Councilor Lewis, Councilor Gonzalez, Councilor Nolan, Councilor Rosenthal, and Councilor Simpson

Excused: 1 - Councilor Hwang

5. Ordinances

5.1 **Ordinance No. 24-1519**, For the Purpose of Annexing to the Metro District Approximately 18.08 acres in Tigard West of SW 150th Ave and North of SW Beef Bend Rd at the North End

Attachments: [Ordinance No. 24-1519](#)
[Exhibit A](#)
[Staff Report](#)
[Attachment 1](#)

Council President Peterson called on Metro Attorney Roger Alfred to read the procedural requirements for the next portion of the meeting.

Council President Peterson introduced Glen Hamburg (he/him), Associate Regional Planner, to present on Ordinance No. 24-1519, For the Purpose of Annexing to the Metro District Approximately 18.08 acres in Tigard West of SW 150th Ave and North of SW Beef Bend Rd at the North End (first reading).

Staff Presentation

Glen Hamburg stated that the applicant is a private entity called “The New Home Company” and explained that annexation to the Metro District Boundary is outlined by three criteria: whether the territory is in the Urban Growth Boundary (UGB), whether it is subject to measures that would prevent its urbanization, and whether the proposal is consistent with any urban service agreements. Hamburg indicated that the application met all criteria. He noted that the property was already zoned for residential use by the

city of Tigard and was being considered for 81 housing units. Hamburg clarified that any territory added to the UGB after 2009 does not need to go through the annexation application process.

Council Discussion

There was none.

5.1.1 Public Hearing for Ordinance 24-1519

Council President Peterson opened the meeting to members of the public wanting to testify on Ordinance No. 24-1519.

Lightning X, Metro Regional Center: Testified in opposition.

Council President Peterson closed the public hearing and stated that the second reading and vote was scheduled for October 17, 2024.

Seeing no further discussion on the topic, Council President Peterson moved on to the next agenda item.

6. Other Business

6.1 State Legislative Agenda

- Attachments: [Staff Report](#)
[Attachment 1](#)
[Attachment 2](#)
[Attachment 3](#)
[Attachment 4](#)
[Attachment 5](#)
[Attachment 6](#)
[Attachment 7](#)
[Attachment 8](#)

Council President Peterson introduced Jenna Jones (she/her), State and Regional Affairs Advisor, and Annelise Koehler (she/her), Legislative Affairs Manager, to present on the State Legislative Agenda.

Staff pulled up the “Metro Council Legislative Agenda Setting” slides to present to Council.

Staff Presentation

Annelise Koehler reported that there would be changes in the political composition of the Oregon State Legislature and highlighted the statewide ballot measures and initiative petitions for the upcoming election.

Jenna Jones conveyed that the revenue forecast showed a likely increase the corporate kicker, with an estimated cost of 17.1 billion dollars on personal income side. Jones explained that if Measure 118 passes, the tax will be applied in the tax year of 2025 and calendar year of 2026. Jones noted that state funding would focus on housing, transportation, behavioral health, and education.

Koehler described the Metro Council Legislative Agenda as a combination of Principles and Priorities.

Jones discussed the proposals to update and streamline Metro’s Legislative Principles for 2025, specifically regarding housing, natural and cultural resource protection, and waste reduction and reuse. Jones shared feedback from the Council pertaining to state funds and non-Metro venues that contribute to the economic vitality of the region.

Koehler outlined Legislative Priorities to be added in November, including industrial site readiness, Brownfield

redevelopment, regulating firearms on Metro properties, and Urban Growth Management/land annexation processes.

Jones outlined several Housing Priorities, including better data sharing with SHS and OHS, equitable housing and stability, and housing production and preservation, as well as one Solid Waste Priority, the battery extended producer responsibility program (Battery EPR). Jones shared that she would soon be leaving her role at Metro.

Council Discussion

Councilor Gonzalez thanked the presenters for their work.

Councilor Rosenthal thanked the presenters for their work and raised four major concerns with the proposed principles. Councilor Rosenthal advised that staff further develop a preemption policy regarding cities, examine specifics around removing restrictions on local revenue authorities, address equitable distribution of funding for transportation, and promote the reduction of hazardous waste.

Councilor Lewis conveyed that opening Metro's principles to wordsmithing was a bold but necessary action and highlighted the need for Metro to stand in coalition with local jurisdictions. Councilor Lewis recommended adding a defensive principle for recycling modernization and emphasized the importance of the Brownfield cleanup priorities. Councilor Lewis congratulated Jones on her new position.

Councilor Simpson expressed appreciation for the presenters and their receptiveness to feedback.

Councilor Nolan concurred with Councilor Simpson.

Council President Peterson expressed the importance of the financial health of the region's cities and wished Jones well in her future role.

Seeing no further discussion, Council President Peterson moved on to the next agenda item.

7. Chief Operating Officer Communication

Marissa Madrigal provided an update on the following events or items:

- Two free parking days at Metro parks
- Metro's Parks and Nature Department will host the Salmon Homecoming event
- Signed a grant agreement for Shortstack in Milwaukie, an affordable housing bond program

8. Councilor Communication

Councilors provided updates on the following meetings and events:

- Council President Peterson announced her intention to testify in support of Oregon Senate Bill 4
- Councilor Simpson reported on the Ch'ak Ch'ak Trail opening along Sandy River in Troutdale
- Councilor Lewis reported on the groundbreaking at Hillside Park in Milwaukie as the largest housing bond investment in Clackamas County (275 units), and reported the Tri-County Planning Body voted on funding for strategies within the Coordinated Access regional program
- Councilor Rosenthal shared that Metro sponsored El Tigre Fest in Tigard and Tualatin Riverkeepers, and reported that the OBI visited a high-tech manufacturing NSI in Sherwood
- Councilor Gonzalez reported that the Region 1 Area Commission on Transportation (R1ACT) monthly meeting reviewed ODOT's investments in the Capital

Safety Program and had discussion on Statewide
Transportation Investment Fund (STIF)

9. **Adjourn**

There being no further business, Council President Peterson
adjourned the Metro Council Meeting at 12:31 p.m.

Respectfully submitted,

Emma McIntosh

Emma McIntosh, Legislative Assistant