



600 NE Grand Ave.
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oregonmetro.gov

METRO POLICY ADVISORY COMMITTEE (MPAC)

Meeting Minutes
February 28, 2024

MEMBERS PRESENT

Vince Jones-Dixon (Chair)
Gordon Hovies
Sherry French
Mark Shull
Tim Rosener
Pam Treece
Mary Nolan
Glen Yung
Terri Preeg Riggsby
Brett Sherman
Kirstin Greene
Denyse McGriff
Omar Qutub
Ed Gronke
Steve Callaway
Luis Nava
Thomas Kim
Emerald Bouge
Gerritt Rosenthal

AFFILIATION

City of Gresham, Second Largest City in Multnomah County
Special Districts in Washington County
Special Districts in Clackamas County
Clackamas County
Other Cities in Washington County
Washington County
Metro Council
Clark County
Special Districts in Multnomah County
City of Happy Valley, Other Cities in Clackamas County
Oregon Department of Land Conservation and Development
Largest City in Clackamas County
Citizen of Multnomah County
Citizen of Clackamas County
Largest City in Washington County
Citizen of Washington County
TriMet
Port of Portland
Metro Council

MEMBERS EXCUSED

Ted Wheeler
Randy Lauer
Ty Stober
Joe Buck

AFFILIATION

City of Portland
City of Troutdale, Other Cities in Multnomah County
City of Vancouver
City of Lake Oswego, Largest City in Clackamas County

ALTERNATES PRESENT

Keith Kudrna

AFFILIATION

City of Troutdale, Other Cities in Multnomah County

OTHERS PRESENT: Dan Rutzick, Jef Dalin, Thomas Kim, Natalie Zito, Sarah E, Jaimie Stasny, CB, Sandy Glantz, DW, Tom Stuart, Christina Ghan, Adam Barber, Joe Gall, Anthony Martin, Mat Cole, Amanda Jones, Miles Palacios, Tom Armstrong, Jim Duggan, Jean Senechal Biggs, Roger Alfred

STAFF: Connor Ayers, Georgia Langer, Laura Combs, Andy Shaw, Jaye Cromwell, Eryn Kehe, Ted Reid, Jenna Jones, Josh Harwood, Estee Segal, Luis Sandoval, Marta McGuire, Dennis Yee, Ina Zucker, Catherine Ciarlo, Marissa Grass

1. CALL TO ORDER, INTRODUCTIONS, CHAIR COMMUNICATIONS

MPAC Vice Chair Brett Sherman meeting to order at 5:07 PM.

Metro staff Connor Ayers (he/they) called the role.

Vice Chair Brett Sherman called on Metro Attorney Roger Alfred to provide a membership update.

Roger Alfred shared that they have decided not to have a vote on the meeting's consent agenda in order to avoid procedural issues. He shared that there is a dispute as to who has the appointed seat for the Special Districts of Washington County seat. He shared that in January, the Special District Association of Oregon reached out to the other Special Districts and started an appointment process to determine who would be appointed as the representative for those districts. Alfred shared that Metro was notified earlier this month that the Washington County Districts had jointly appointed Miles Palacios as the new member and Jim Duggan as the alternate. Alfred shared that Gordon Hovies filed objections to the process by which the new appointments had been made, under both the state public meetings law and the MPAC bylaws. Because there is a currently pending dispute, the MPAC Chair and Metro Attorneys office requested that the seat remain unoccupied this evening to allow time for Metro to confer with the Special Districts association about their process.

Gordan Hovies stated that the Special Districts Association had failed to give proper public notice in the selection process.

2. PUBLIC COMMUNICATION ON AGENDA ITEMS

Vice Chair Brett Sherman read aloud the instructions for providing public testimony.

No members of the public provided testimony.

Seeing no further discussion, Vice Chair Sherman moved onto the next agenda item.

3. COUNCIL UPDATES

Vice Chair Brett Sherman called on Councilor Mary Nolan to share Council updates.

Councilor Nolan stated that the Council is exerting its energy and time on the Waste Prevention and Environmental Services (WPES) program and the Environmental Services program. They added that they are close to concluding a task force recommendation, which include adjustments in the way that they determine fees. Councilor Nolan remarked that it will come to the Council, and they will approve a new policy and implement it in time for jurisdictions to implement it into their local collection rates. They also shared that they approved a Zoo Bond measure that will be on the ballot. Councilor Nolan shared that this Zoo Bond is aimed to improve safety for animals, employees, and visitors, and making sure that the grounds are accessible.

Councilor Gerritt Rosenthal noted that the Governor's land use bill has moved to Ways and Means. He shared that they have changed it to 50-100 acres and there are changes to the variance process, and the money for infrastructure was reduced by about \$150 Million. Councilor Rosenthal shared that the funds will be allocated rather than being something to apply for.

Seeing no further discussion, Vice Brett Sherman moved onto the next agenda item.

4. COMMITTEE MEMBER COMMUNICATIONS

Thomas Kim stated that they are making process on the Better Red project, and the current disruptions on the red and blue lines will wrap up soon. Kim added that they are also beginning what will be the most major disruption on the project with a nine-day bus bridge on the west side, and this project is on track. Kim also shared that they welcomed the new battery electric busses to their yard which will triple the number of their zero emission busses.

Seeing no further discussion, Vice Brett Sherman moved onto the next agenda item.

5. CONSENT AGENDA

The Consent Agenda was postponed until next month's meeting.

6. INFORMATION/ DISCUSSION ITEMS

6.1 Waste Prevention and Environmental Services: Garbage and Recycling System Facilities Plan Update

Vice Chair Brett Sherman introduced Marta McGuire, Marissa Grass, and Luis Sandoval to present on the topic.

Staff pulled up the Garbage and Recycling System Facilities Plan PowerPoint.

Presentation Summary:

The presenters shared the mission of Waste Prevention and Environmental Services (WPES), the Regional Waste Plan outcomes. They discussed what they did in Phase 3, which includes creating targeted engagement, policy tools, and draft scenarios. The presenters shared the current gaps in the system for residential and small business customers, as well as commercial customers. The

presenters discussed what they heard in their engagement process with the community and in Tribal consultation. They also shared what their next steps are, including the creation for an implementation strategy and a draft final plan. They asked the MPAC members if they had any questions, if anything stood out to them, and if there is anything they wanted to life-up as Council considers preferred scenario elements.

MPAC Member Discussion:

Vice Chair Brett Sherman noted that proximity is important, and asked how they can deliver the best possible solution to residents at a price point that is feasible.

Luis Sandoval responded that the public facilities will have the same services that they provide to the general public, but there will be an ability to have donations available for reuse, and that they can get better access for people. Sandoval shared that in the distributed model, they will have space for reuse retail opportunities and enough space for warehousing those. He added that the reuse warehouse was very supported. Sandoval added that building new facilities requires investment, and that it will impact people's garbage bills by \$3 per month by 2040, compared to today. He shared that the baseline also shows increase of \$1.30 cents in the monthly garbage bill by 2040.

Vice Chair Sherman noted that as they are looking for an alternate space for south metro, it is a complicated process because they are looking at the impact. Vice Chair Sherman asked if the impact and footprint will be smaller because they are looking at smaller facilities.

Sandoval responded that it is less complex because Metro is looking at smaller properties. He added that they would require smaller properties, but he is not sure about the smaller footprint. Sandoval noted that the theory is that they would look at smaller footprints.

Mayor Steve Callaway shared that he remembers when the facility opened. He stated that it must be served in Washington county and in East County because they are major producers. Mayor Callaway also shared that this is an equity issue. He noted that with the 50 participants in the survey, 30 were providers and the others were represented in the repair and reuse, but it did not feel like there was enough from the public. Mayor Callaway asked if there will there be efforts to engage the public more.

Martha McGuire thanked Mayor Callaway for his acknowledgement that some do not have access to that service yet. She shared that they will be doing a larger public comment period to gather preferences, but they have tried to do a lot of targeted engagement to make sure they are including the voices of people that are most impacted by the decisions.

Mayor Callaway stated that he would like to make sure that detailed costs are shared before the development of the final recommendation, noting that cities are forced to approve these and pass on the costs.

McGuire added that their request is to come back to MPAC in July once they have had engagement with Council in the spring. McGuire added that they are trying to narrow the field more and they will be able to work with Council in May to help get them there.

Ed Gronke shared concerns that small electronic appliances are being made under the assumption that they will be thrown away. He asked if Metro intends to get involved in this process to ensure manufacturers will make appliances in such a fashion that they can be repaired.

McGuire responded that that it is part of their right to repair part of their legislative agenda.

Gordon Hovies asked if they are accepting microwaves and ovens.

Sandoval responded that yes, they do accept those items.

McGuire responded that people can look at their website for more information.

Commissioner Mark Shull noted that in 2022, Metro adopted a tip fee with suggestive annual rates ranging from 7.1%-7.9% for 2022 through 2027. He shared concerns about how last year's rate was set at 11% which compounds over time. Commissioner Shull asked if this year's rate will consider that last year's fee exceeded the fee predictability range.

McGuire responded that it is up to Council to set fees for the next fiscal year.

Commissioner Shull asked if Metro could provide some clarify on the cost drivers warranting these increases and how tip fee increases to date impact the fee predictability.

McGuire responded that she would get back to him on that.

Commissioner Shull asked if there will be engagement with elected officials in the region regarding the establishment of the fiscal year 24-25 tip fee.

McGuire responded that they have been holding stakeholder roundtables on this, and the next one is in April. She noted that there is an interested parties list where people can get involved to discuss the budget. McGuire added that Council will hold public hearings, and local governments and community members are welcome to testify and hear more information about the budget process.

Director Terri Preed Riggsby discussed medical facilities and campuses, sharing that they have a goal of trying to reduce the waste in their landfills. She asked how Metro is working with those medical and educational institutions and large campuses to reduce their waste stream and if that's a part of this process.

McGuire responded that they conduct education in partnership with cities and counties as part of their waste reduction efforts. She shared that they have staff across the region that provide those services. McGuire shared that Metro does provide oversight for the handling of special waste, but that she will get more information from the compliance and regulatory staff.

Luis Nava echoed Mayor Callaway's concerns about the diversity in the outreach events that they provide. Nava shared that in the past, the outreach did not show participation of People of Color. Nava

noted that because these events did not have people of color in large numbers, they need to make sure to bring accountability for that.

Grass thanked Nava for his feedback.

Mayor Tim Rosener shared stated that certain stakeholder groups, like mayors and haulers, should be able to interact and advise prior to the decision. Mayor Rosener shared that when they talk about rate increases, they reach out to communities to make sure they are aware of this and are prepared. He also noted that they need to make sure that they are setting up a system that people will actually use.

Mayor McGriff stated the recommendation about smaller facilities and allowing for more education and recycling is great, and that she hopes they move forward with it.

Emerald Bouge noted that they need to ensure people are in close proximity to these access sites. She also noted the travel time from haulers to facilities is something to consider as well.

6.2 2024 Urban Growth Management Decision: Draft Regional Population, Household, and Employment Forecast

Vice Chair Brett Sherman introduced Ted Reid, Eryn Kehe, Josh Harwood, and Dennis Yee to present on the topic.

Staff pulled up the 2024 Urban Growth Management Decision: Draft Regional Population, Household, and Employment Forecast PowerPoint presentation.

Presentation Summary:

Presenters shared why they manage urban growth and shared a timeline of their work and the urban growth management (UGM) decision. They explained that the regional forecast is in the “demand” part of their the UGB assessment, and the other components include readiness and capacity. They shared that this is a forecast rather than a plan, and that there is always uncertainty in these forecasts. The presenters shared the data regarding population growth components, the MSA birth rate assumptions, mortality assumptions, natural change, and net migration. They discussed that there will be increases in diversity in the region, and they also shared labor force participation forecasts.

MPAC Member Discussion:

Vice Chair Brett Sherman asked what the data looks like nationally in comparison to this region.

They responded that it is generally the same.

Mayor Callaway asked if they define migrant as anyone who moves.

Dennis Yee responded yes, so long as it is not internal migration within the region.

Mayor Callaway asked Metro factors in different forecasts.

Ted Reid responded that there is a process that they go through that starts at creating a seven-county forecast, and then they go through their distributed forecast process where they work with regional jurisdiction to determine how many people will move into those individual jurisdictions.

Mayor Callaway asked what year the forecast is projecting to.

Josh Harwood responded that they will get back to him on that.

Eryn Kehe added that these forecasts are updated every six years.

Mayor Callaway noted that he likes the idea of the distributed forecast.

Mayor Tim Rosener asked about how this progresses with local jurisdictions, stating that in Sherwood, they do not use the Portland State University forecasts because they are not accurate for Sherwood. He asked how the process of distributed forecasts work.

Kehe responded that for the UGB decision, they need to look at the needs of the region as a whole. She added that through that, the Council and MPAC make recommendations and that is when the discussion about growth within that boundary occurs.

Ted Ried responded that they will work together to figure out what those numbers should be. He shared that it will be adopted by the Council, and they will bring a plan to MPAC to look at.

Mayor Rosener asked about how this report gets used, noting that they should talk about where they want to be and how they should get there. He noted that growth is important for property taxes and to keep up with inflation. He asked if the report will share what the underlying key drivers are, and as policymakers, inform them on what they can do to reverse some trends.

Kehe responded that the urban growth report is primarily a report of data and information that is the most accurate that they can present, and that then the decision making and policymaking becomes the task of MPAC and Council. She added that the data will then be presented in ranges, and they can have discussions with one another about where people think it falls in that range and why. Kehe noted that the policy conversations need to be what happens and continues after the UGB decision.

Vice Chair Sherman clarified if the forecast is modestly positive but more subdued with a greater potential for negative outcomes over time.

Harwood responded that yes, that is the case.

Mayor Rosener asked if there could be more discussion on this at a later date.

Kehe noted that they are planning to come back to them with the capacity analysis, and that they can save time to come back to the demand discussion as well.

Chair Pam Treece stated that they will have their next organizational meeting for MPAC and they will make sure they can come back to this discussion.

7. **ADJOURN**

Vice Chair Brett Sherman adjourned the meeting at 6:58 pm.

Respectfully Submitted,

A handwritten signature in cursive script that reads "Georgia Langer".

Georgia Langer
Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF DECEMBER 13, 2023

ITEM	DOCUMENT TYPE	DATE	DOCUMENT DESCRIPTION	DOCUMENT NO.
6.1	Presentation	02/28/2024	Waste Prevention and Environmental Services: Garbage and Recycling System Facilities Plan Update Presentation	022824m-01
6.2	Presentation	02/28/2024	2024 Urban Growth Management Decision: Draft Regional Population, Household, and Employment Forecast Presentation	022824m-02