

Joint Policy Advisory Committee on Transportation (JPACT) agenda

Thursday, February 19, 2026

7:30 AM

Metro Regional Center, Council chamber;
<https://zoom.us/j/91720995437> Webinar
ID: 917 2099 5437 or +1 669 444 9171 (toll
free)

1. **Call To Order, Declaration of a Quorum & Introductions**
2. **Public Communication on Agenda Items**

Written comments should be submitted electronically by mailing legislativecoordinator@oregonmetro.gov. Written comments received by 4:00 pm on the day before the meeting will be provided to the committee prior to the meeting.

Those wishing to testify orally are encouraged to sign up in advance by either: (a) contacting the legislative coordinator by phone at 503-813-7591 and providing your name and the item on which you wish to testify; or (b) registering by email by sending your name and the item on which you wish to testify to legislativecoordinator@oregonmetro.gov.

Those requesting to comment during the meeting can do so by using the “Raise Hand” feature in Zoom or emailing the legislative coordinator at legislativecoordinator@oregonmetro.gov. Individuals will have three minutes to testify unless otherwise stated at the meeting.

3. **JPACT Chair Updates (7:35 AM)**

- | | | |
|-----|--|--|
| 3.1 | Fatal Crash Report | COM 25-1001 |
| 3.2 | Transit Minute | COM 25-1002 |
| | Attachments: February Transit Minute | |
| 3.3 | 2023 Regional Transportation Plan Amendments | COM 26-1018 |

Attachments: [JPACT Worksheet](#)
[Transit Projects LPA RTPAs Process Schedule](#)
[Ordinance 26-1536- 82nd Avenue RTP Amendment](#)
[Exhibit A Redline Amendments- 82nd Avenue](#)
[RTP 82nd Ave LPA Staff Report](#)
[Ordinance 26-1537- TV Hwy RTP Amendment](#)
[Exhibit A Redline Amendments- TV Hwy](#)
[RTP TV Hwy LPA Staff Report](#)
[Ordinance 26-1538 - Montgomery Park RTP Amendment](#)
[Exhibit A Redline Amendments- MPSC](#)
[RTP MPSC LPA Staff Report](#)

3.4 Community Transportation Academy [COM](#)
[26-1029](#)

Attachments: [Community Transportation Academy One Pager](#)

3.5 2026 JPACT Work Program Memo [COM](#)
[26-1030](#)

Attachments: [2026 JPACT Work Program Memo](#)

4. Consent Agenda (7:40 AM)

4.1 Resolution no. 26-5562 For The Purpose Of Adding,
Amending, Or Canceling Seven Projects To The 2024-27 [COM](#)
MTIP To Meet Federal Project Delivery Requirements [26-1028](#)

Attachments: [JPACT Worksheet](#)
[Draft Resolution 26-5562](#)
[Project Detail Report](#)
[MTIP FA Public Comment Period Summary](#)
[JPACT Staff Report](#)

4.2 Consideration of the January 15, 2026 JPACT minutes [26-6452](#)
Attachments: [January JPACT Minutes.pdf](#)

5. Information/Discussion Items (7:45 AM)

5.1 MPO Certification Action Plan Update [COM](#)
[26-1017](#)

Attachments: [JPACT Worksheet](#)
[Certification Action Plan Summary Update](#)

8:25 AM

- 5.2 Cascadia High Speed Rail: Service Development Plan Update [COM](#)
[26-1019](#)

Presenter(s): Ally Holmqvist, Senior Transportation Planner, Metro
Chelsea Levy, Cascadia High-Speed Rail & I-5 Program
Project Manager, HDR/WSDOT
Jennifer Sellers, PTD Multimodal and Rail Services Unit
Manager, ODOT

Attachments: [JPACT Worksheet](#)
[Metro CHSR One-Pager](#)
[HSR Market Analysis Briefing Document](#)

8:45 AM

- 5.3 Future Vision Update: Engagement [COM](#)
[26-1020](#)

Presenter(s): Jess Zdeb, Principal Regional Planner, Metro
Laura Combs, Associate Regional Planner, Metro

Attachments: [JPACT worksheet](#)

6. Committee Member Communication (9:05 AM)

7. Adjourn (9:30 AM)

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ការគោរពសិទ្ធិពលរដ្ឋរបស់ ១ សំរាប់ព័ត៌មានអំពីកម្មវិធីសិទ្ធិពលរដ្ឋរបស់ Metro ឬដើម្បីទទួលបានព័ត៌មានអំពីសេវាសម្រាប់ពលរដ្ឋ www.oregonmetro.gov/civilrights។
បើលោកអ្នកត្រូវការអ្នកបកប្រែភាសានៅពេលអង្គប្រជុំសាធារណៈ សូមទូរស័ព្ទមកលេខ 503-797-1700 (ម៉ោង 8 ព្រឹកដល់ម៉ោង 5 ល្ងាច ថ្ងៃច័ន្ទ) ប្រាំពីរថ្ងៃ មុនថ្ងៃប្រជុំដើម្បីអាចឱ្យអ្នកបកប្រែសម្រាប់លោកអ្នក ។

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600 NE Grand Ave.
Portland, OR 97232-2736
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Agenda #: 3.2

File #: COM 25-1002

Agenda Date: 12/18/2025

Transit Minute



Metro

600 NE Grand Ave.
Portland, OR 97232-2736
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Agenda #: 3.3

File #: COM 26-1018

Agenda Date: 2/19/2026

2023 Regional Transportation Plan Amendments

JPACT Worksheet

Agenda Item Title: 2023 RTP Amendments to include LPAs for Three Transit Projects: Introduction

Presenter: Ally Holmqvist, Senior Transportation Planner, Metro

Contact for this worksheet/presentation: Ally Holmqvist, ally.holmqvist@oregonmetro.gov

Purpose/Objective

Metro and regional partners have made significant progress on the 82nd Avenue Transit Project, Tualatin Valley Highway Transit and Safety Project and Montgomery Park Streetcar Extension, and are ready to take the next step in project development. To be eligible, the endorsed transit projects must have their Locally Preferred Alternatives (LPAs) adopted in the Regional Transportation Plan (RTP). The next RTP update will not be completed until closer to November 30, 2028.

The requested amendments would include the LPAs as part of the 2023 RTP for these transit projects to become eligible to compete for federal and state funding opportunities now to support project development sooner.

Action Requested/Outcome

JPACT is being asked to review the following:

- [Ordinance No. 26-1536](#) For the Purpose of Amending the 2023 Regional Transportation Plan to Include the Locally Preferred Alternative for the 82nd Avenue Transit Project (**Attachments 2-4**)
- [Ordinance No. 26-1537](#) For the Purpose of Amending the 2023 Regional Transportation Plan to Include the Locally Preferred Alternative for the Tualatin Valley Highway Transit and Safety Project (**Attachments 5-7**)
- [Ordinance No. 26-1538](#) For the Purpose of Amending the 2023 Regional Transportation Plan to Include the Locally Preferred Alternative for the Montgomery Park Streetcar Extension (**Attachments 8-10**)

What has changed since JPACT last considered this issue/item?

Earlier this summer, local partners, JPACT and Metro Council endorsed the LPAs for all three transit projects which are identified as regional priorities in the 2023 RTP (and its element the High Capacity Transit Strategy) to improve transit speed, reliability, capacity, safety, comfort and access aligned with the vision established in the regional transit strategy. There are no changes proposed to the LPAs as part of these amendments. Rather the proposed amendments will incorporate the endorsed LPAs in the 2023 RTP to reflect:

- the LPA route alignment on the regional transit network map,
- LPA project description, cost and anticipated revenues, and
- the project timeline and status and related future corridor-refinement activities in appendices of the 2023 RTP.

Updates to the RTP require a legislative process per State land use law (see **Attachment 1** for a timeline). On November 3, 2025 Metro kicked off this process by releasing the proposed amendments for all three transit projects for public review and comment, providing a 45-day public comment period through December 19, 2025, and holding a public hearing on December 4, 2025 to accept public testimony and comments.

Only one comment was received which opposed transit priority lanes being constructed as part of the 82nd Avenue Transit Project. It is important to note that neither the Locally Preferred Alternative nor the proposed amendments include this level of detail (rather route and station locations), as design is part of project development to occur in the next phase.

Next Steps

TPAC will be asked to make recommendations to JPACT on Ordinance Nos. 26-1536, 26-1537 and 26-1538 on April 3, 2026. JPACT will be asked to consider those when making recommendations on April 16, 2026.

What packet material do you plan to include?

1. Transit Project LPA RTP Amendment Process Timeline

82nd Avenue Transit Project

2. Ordinance No. 26-1536
3. Exhibit A to Ordinance No. 26-1536 (Proposed 2023 RTP Amendments)
4. Staff Report to Ordinance No. 26-1536

Tualatin Valley Highway Transit and Safety Project

5. Ordinance No. 26-1537
6. Exhibit A to Ordinance No. 26-1537 (Proposed 2023 RTP Amendments)
7. Staff Report to Ordinance No. 26-1537

Montgomery Park Streetcar Extension

8. Ordinance No. 26-1538
9. Exhibit A to Ordinance No. 26-1538 (Proposed 2023 RTP Amendments)
10. Staff Report to Ordinance No. 26-1538

Attachment 1

Transit Project Locally Preferred Alternative 2023 Regional Transportation Plan Amendments Process Schedule

Below is a consolidated schedule showing the timeline for considering adoption of the proposed 82nd Avenue, Montgomery Park Streetcar, and TV Highway 2023 Regional Transportation Plan amendments.

| Round | Meeting | Actions Necessary | Documents Necessary | Date |
|---|---|---|--|---|
| Public Comment Period (45 days) <i>DLCD Proposed Change PAPA Notice (post acknowledgement plan amendment)</i> | 45 Day Comment Period | <ul style="list-style-type: none"> ○ Public notice of comment period 30 days in advance of start of comment period – Friday, October 3 ○ Public notice of comment period at start of comment period ○ Amendment documents posted on Metro website ○ Notice of public comment period emailed to Metro committees and RTP/Transportation Planning interested parties' lists | Public review and public hearing amendment materials: <ul style="list-style-type: none"> ○ Ordinance ○ Exhibit(s) to Ordinance <ul style="list-style-type: none"> ○ RTP Amendment ○ Staff Report¹ ○ Attachments to Staff Report ○ Documented Public Comment Print Notices | <u>November 3 – December 19, 2025</u> |
| | Metro Council | Public Hearing | | December 4, 2025 |
| | <i>Notice of Proposed Change to Plan (Form 1)</i> | <i>Email PAPA notice with required attachments for each amendment (submit to DLCD 35 days before first reading)</i> | | <i>January 28, 2026</i> |
| 1st Reading and Public Hearing Introduce RTP Amendments to Advisory Committees | TPAC | <ul style="list-style-type: none"> ○ Review and discuss, identify any needed changes | Revised draft amendment materials: <ul style="list-style-type: none"> ○ Ordinance ○ Exhibit(s) to Ordinance <ul style="list-style-type: none"> ○ RTP Amendment ○ Staff Report² ○ Attachments to Staff Report <ul style="list-style-type: none"> ○ Draft Public Comment Report ○ Table documenting comments proposing a change and recommended action(s) to respond to public comment | February 6, 2026 |
| | MTAC | <ul style="list-style-type: none"> ○ Review and discuss, identify any needed changes ○ 1st Reading and Public Hearing | | February 18, 2026 |
| | JPACT | | | February 19, 2026 |
| | MPAC | | | February 25, 2026 |
| | Metro Council | | | March 5, 2026 |
| Final rec'ds and action by Advisory Committees and Council 2nd Reading, Final Public Hearing and action | MTAC | <ul style="list-style-type: none"> ○ Review final documents ○ Make recommendation to MPAC on their adoption recommendation | Final: <ul style="list-style-type: none"> ○ Ordinance ○ Exhibit(s) to Ordinance <ul style="list-style-type: none"> ○ RTP Amendment (with any recommended actions incorporated) ○ Findings ○ Staff Report² ○ Attachments to Staff Report <ul style="list-style-type: none"> ○ Final Public Comment Report ○ Table documenting comments proposing a change and recommended action(s) to respond to public comment | March 18, 2026 |
| | MPAC | <ul style="list-style-type: none"> ○ Review final documents ○ Consider MTAC recommendation ○ Make recommendation to Metro Council on adoption | | March 25, 2026 |
| | TPAC | <ul style="list-style-type: none"> ○ Review final documents ○ Make recommendation to JPACT on adoption | | April 3, 2026 |
| | JPACT | <ul style="list-style-type: none"> ○ Review final documents ○ Consider TPAC recommendation on adoption ○ Consider adoption of Ordinance and make recommendation to Council | | April 16, 2026 |
| | Metro Council | <ul style="list-style-type: none"> ○ Review final documents ○ Consider MPAC recommendation and JPACT action ○ 2nd Reading and Final Public Hearing ○ Consider adoption as recommended by JPACT (or remand to JPACT) | | April 23, 2026 |
| <i>DLCD Adopted Change PAPA Notice</i> | <i>Notice of Adopted Change to Plan (Form 2)</i> | <i>Email PAPA notice with required attachments for each amendment (submit to DLCD within 20 days of adoption)</i> | <i>Include final documents above</i> | <i>May 12, 2026</i> |

¹ Staff Report address RTP project amendments checklist in [RTP Appendix Y](#).

Attachment 2

BEFORE THE METRO COUNCIL

| | | |
|---|---|---------------------------------------|
| FOR THE PURPOSE OF AMENDING THE 2023 |) | ORDINANCE NO. 26-1536 |
| REGIONAL TRANSPORTATION PLAN TO |) | |
| INCLUDE THE LOCALLY PREFERRED |) | Introduced by Chief Operating Officer |
| ALTERNATIVE FOR THE 82 ND AVENUE |) | Marissa Madrigal in concurrence with |
| TRANSIT PROJECT |) | Council President Lynn Peterson |

WHEREAS, the Regional Transportation Plan (RTP) is the federally-recognized metropolitan transportation plan for the greater Portland region, and must be updated every five years; and

WHEREAS, the RTP fulfills statewide planning requirements to implement Statewide Planning Goal 12 (Transportation), as implemented through the Transportation Planning Rule and the Metropolitan Greenhouse Gas Reduction Targets Rule; and

WHEREAS, the RTP is a central tool for implementing the Region 2040 Growth Concept, and constitutes a policy component of the Regional Framework Plan; and

WHEREAS, transit is a key element of the Climate Smart Strategy and the RTP; and

WHEREAS, in June 2010, the Metro Council adopted Ordinance No. 10-1241B, amending the 2004 RTP to comply with federal and state law, which included adoption of the Regional High Capacity Transit (HCT) System Plan; and

WHEREAS, in 2018 the Metro Council adopted the Regional Transit Strategy (RTS), as a component of the RTP, via Resolution No. 18-4892, which established the regional vision to make transit more frequent, convenient, accessible and affordable for everyone; and

WHEREAS, the HCT Strategy is a component of the 2018 RTS which was updated by Resolution No. 23-5348 to include new high capacity transit-related policies and identified high capacity transit lines on the Regional Transit Network map to better reflect the RTS vision; and

WHEREAS, the 2023 HCT Strategy identified the 82nd Avenue corridor as a Tier 1 near-term priority investment which is included on the RTP 2030 financially constrained project list; and

WHEREAS, the most recent update to the RTP was completed on November 30, 2023, following approval by the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Council; and

WHEREAS, JPACT and the Metro Council must approve any subsequent amendments to add new projects or policies or to substantially modify existing projects or policies in the RTP; and

WHEREAS, the public must be provided an opportunity to review and comment on proposed amendments to the RTP, consistent with the policies and procedures in Metro's Public Engagement Guide; and

WHEREAS, ongoing efforts to address congestion in the region include directing growth in designated centers and corridors served by high-quality transit in combination with investments in system and demand management strategies, improving transit service and reliability, increasing bicycle and pedestrian connections and adding roadway capacity in targeted ways; and

WHEREAS, the 82nd Avenue Transit Project was identified in the 2023 RTP's financially constrained list of projects and programs; and

WHEREAS, Metro's Transportation Funding Task Force also designated the 82nd Avenue Corridor as a Tier 1 priority in their 2019 Recommendation for Corridor Investments and underscored the need to complete corridor planning to facilitate longer-term corridor investments; and

WHEREAS, the City of Portland and the Oregon Department of Transportation have transferred the portion of 82nd Avenue between Clatsop Street and Killingsworth Street from state to city ownership, and the City of Portland has begun investing in safety and maintenance on 82nd Avenue and developed a plan to reenvision this part of the corridor; and

WHEREAS, in June 2022, Metro convened a Steering Committee led by Metro Councilors from District 2 and District 6 with local elected officials, representatives of project partner agencies and community members. The committee was charged with recommending a Locally Preferred Alternative (LPA) and funding strategy for high-capacity transit on the 82nd Avenue corridor; and

WHEREAS, the 82nd Avenue Transit Project Steering Committee met numerous times, heard public input and testimony, and unanimously recommended the LPA for adoption on January 16, 2025; including the mode of transportation, alignment, and general station locations;

WHEREAS, the LPA was endorsed by the Board of Clackamas County Commissioners, the Oregon Department of Transportation, and the Port of Portland with letters of support dated June 10, 2025, May 5, 2025, and May 2, 2025, respectively; and

WHEREAS, the City of Portland City Council unanimously adopted Resolution Number 37706 on May 21, 2025 endorsing the LPA with Conditions of Approval; and

WHEREAS, the Multnomah County Board of Commissioners unanimously adopted Resolution Number 2025-023 on April 17, 2025, endorsing the LPA; and

WHEREAS, the TriMet Board of Directors unanimously adopted Resolution Number 25-03-15 on March 26, 2025, recommending confirmation of the LPA; and

WHEREAS, on June 12, 2025, JPACT approved Resolution Number 25-5495 for the purpose of endorsing the Locally Preferred Alternative for the 82nd Avenue Transit Project and submitted the resolution to the Metro Council for approval; and

WHEREAS, at its meeting on June 26, 2025, Metro Council approved Resolution No. 25-5495 endorsing the Locally Preferred Alternative for the 82nd Avenue Transit Project; and

WHEREAS, FTA requires that the Locally Preferred Alternative be included in the Financially Constrained RTP and the Metropolitan Transportation Improvement Plan in order to be considered for a Small Starts Capital Investment Grant project rating; and

WHEREAS, Metro held a 45-day public comment period on the requested amendment from November 3 to December 19, 2025; and

WHEREAS, the Metro Council held a public hearing on December 4, 2025 to accept public testimony and comments regarding the requested RTP amendment; and

WHEREAS, JPACT and MPAC have recommended approval of the requested RTP amendment by the Metro Council; and

WHEREAS, the Metro Council held an additional public hearing on the requested RTP amendment on March 5, 2026; now therefore,

THE METRO COUNCIL ORDAINS AS FOLLOWS:

1. The 2023 Regional Transportation Plan is hereby amended, as indicated in attached Exhibit A, attached and incorporated into this ordinance.

ADOPTED by the Metro Council this ___ day of _____, 2026.

Lynn Peterson, Council President

Approved as to Form:

Carrie MacLaren, Metro Attorney



Proposed amendments to the 2023 RTP to reflect the 82nd Avenue Locally Preferred Alternative

oregonmetro.gov/rtp

This exhibit documents proposed amendments to the 2023 Regional Transportation Plan to reflect the 82nd Avenue Transit Project Locally Preferred Alternative endorsed by the Joint Policy Advisory Committee on Transportation and the Metro Council in June 2025.

The amendments are shown in ~~red~~ red ~~strikethrough~~ and underline and include:

- Appendix AA: 82nd Avenue Transit Project LPA (***new***)
- Chapter 3: System Policies to Achieve Our Vision
- Chapter 5: Our Transportation Funding Outlook
- Chapter 6: Regional Programs Projects to Achieve Our Vision
- Appendix A: Financially Constrained List of Projects and Programs
- Appendix W: Status of current major projects
- Appendix V: Future corridor refinement planning

Metro and regional partners have made significant progress on this project and are ready to take the next step in moving forward into project development and pursuing funding opportunities. To be eligible for federal and state funding, the Locally Preferred Alternative (LPA) must be adopted in the RTP. The requested amendments will bring the 82nd Avenue Transit Project LPA into the 2023 RTP to support the project moving forward into project development and make the project eligible to compete for federal and state funding opportunities now.



APPENDIX AA

2023 Regional Transportation Plan

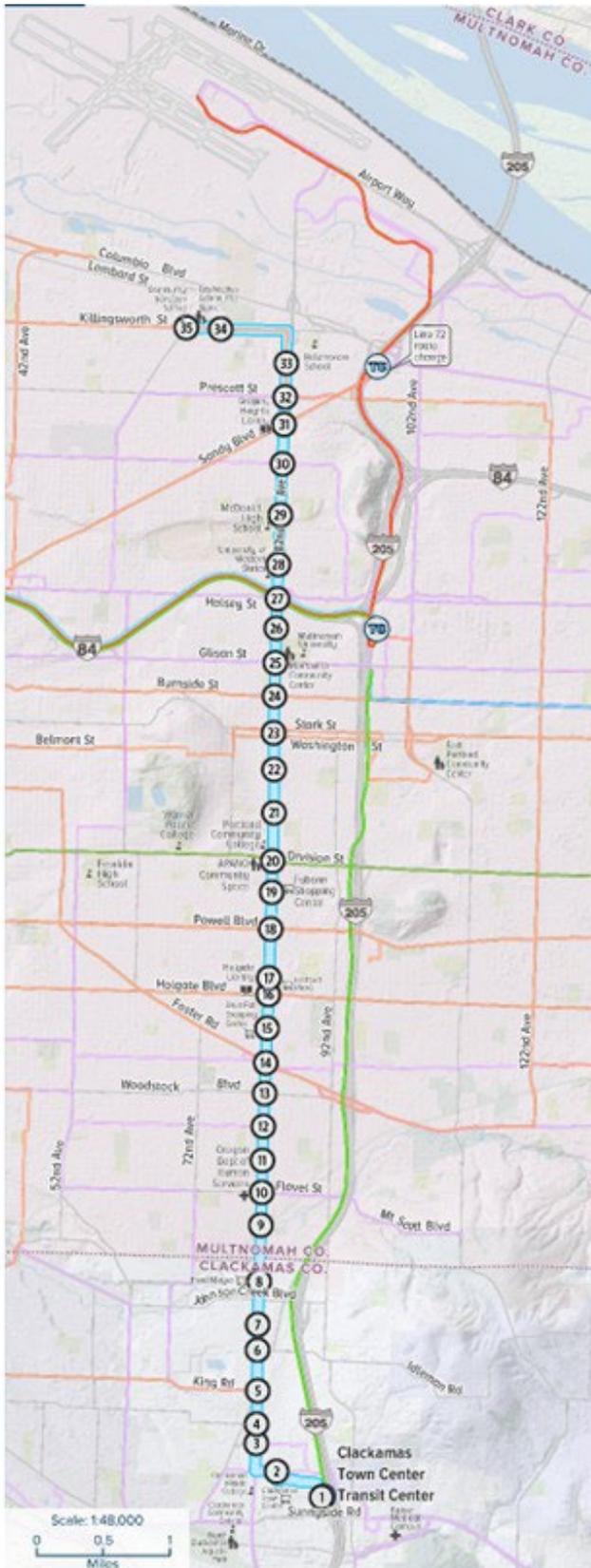
82nd Avenue Transit Project Locally Preferred Alternative

oregonmetro.gov/rtp

82nd Avenue Transit Project Steering Committee Locally Preferred Alternative

The recommended Locally Preferred Alternative for high-capacity transit in the 82nd Avenue corridor is Frequent Express (FX) bus rapid transit with general stations at the locations indicated on the attached map, operating between Clackamas Town Center Transit Center and the Cully Boulevard and Killingsworth Street area.

82nd Avenue Transit Project Locally Preferred Alternative



Elements of Locally Preferred Alternative

- Frequent express bus rapid transit route
- General station location

Transit Network

- Green MAX line
- Red MAX line
- Blue MAX line
- Blue, green, red MAX lines
- FX-frequent express service bus line
- Frequent service bus line
- Other bus line

Transit lines for LPA

- Transit center
- Community space
- Medical facility
- School
- Major shopping hub
- Library

| Map Key | Proposed General Station Locations |
|---------|--|
| 1 | Clackamas Town Center Transit Center |
| 2 | Clackamas Town Center |
| 3 | SE Cousey Ave & SE 82nd Ave |
| 4 | South of SE Boyer Dr (Winco) & SE 82nd Ave |
| 5 | SE King Rd & SE 82nd Ave |
| 6 | SE Otty Rd & SE 82nd Ave |
| 7 | SE Overland St & SE 82nd Ave |
| 8 | SE Lindy St & SE 82nd Ave |
| 9 | SE Crystal Springs Blvd & SE 82nd Ave |
| 10 | SE Flavel St & SE 82nd Ave |
| 11 | SE Bybee Blvd & SE 82nd Ave |
| 12 | SE Duke St & SE 82nd Ave |
| 13 | SE Woodstock St & SE 82nd Ave |
| 14 | SE Foster Rd & SE 82nd Ave |
| 15 | SE Raymond St & SE 82nd Ave |
| 16 | SE Holgate Blvd & SE 82nd Ave |
| 17 | SE Boise St & SE 82nd Ave |
| 18 | SE Powell Blvd & SE 82nd Ave |
| 19 | SE Woodward St & SE 82nd Ave |
| 20 | SE Division St & SE 82nd Ave |
| 21 | SE Mill St & SE 82nd Ave |
| 22 | SE Taylor Ct & SE 82nd Ave |
| 23 | SE Stark St / SE Washington St & SE 82nd Ave |
| 24 | E Burnside St & NE/SE 82nd Ave |
| 25 | NE Glison St & NE 82nd Ave |
| 26 | NE Holladay St & NE 82nd Ave |
| 27 | I-84 & NE 82nd Ave |
| 28 | NE Tillamook St & NE 82nd Ave |
| 29 | McDaniel High School & NE 82nd Ave |
| 30 | NE Fremont St & NE 82nd Ave |
| 31 | NE Sandy Blvd & NE 82nd Ave |
| 32 | NE Prescott St & NE 82nd Ave |
| 33 | NE Alberta St & NE 82nd Ave |
| 34 | NE Lombard St & NE 72nd Ave |
| 35 | NE Cully Blvd & NE Killingsworth St |

Proposed Amendments to 2023 Regional Transportation Plan Chapter 3

Amend Figure 3.24 Regional Transit Network Map to:

- Revise the northern extent and terminus of 82nd Avenue corridor high capacity transit to match the Locally Preferred Alternative (to NE Cully Blvd /NE Killingsworth St from Sandy Blvd/Parkrose Sumner Transit Center)

Proposed Amendments to 2023 Regional Transportation Plan Chapter 5

- Update **Figure 5.2 Flow of transportation revenues into the greater Portland region** to:
 - add \$77,500,000 to assumed “Regional and Local Sources \$39 billion”,
 - add \$630,000 to assumed “Federal Sources \$15 billion”, and
 - add \$43,930,000 to the “Transit Capital \$4.6B” total
 - add to figure “Source” note “additional Federal, state, and local dedicated funding from new revenue sources identified as part of the transit project Locally Preferred Alternative(s) (not accounted for in the revenue forecast)”.
- Update **Figure 5.4: Federal transportation revenue sources in the 2023 RTP** to add \$630,000.
- Update **Figure 5.6: Regional transportation revenue sources in the 2023 RTP** to add \$28,000,000.
- Update **Figure 5.7: Local transportation revenue sources in the 2023 RTP** to add \$49,500,000.
- Update **Table 5.5 RTP constrained revenue forecast for capital projects, 2023 to 2045 (YOE\$)** to reflect the addition of \$22,930,000 in revenue:
 - add a new row “Additional Federal, state, and local dedicated funding from new revenue sources available identified as part of recent transit project Locally Preferred Alternative processes (not accounted for above)”,
 - update “Total revenues available for capital projects in the 2023 RTP: \$28,130.45”, and
 - update page 5-26 paragraph 1 text to reflect updates to Table 5.5 totals.
- Update **Figure 5.9 2023 RTP total anticipated spending by investment category (YOE\$)** to add \$22,930,000 to “27.9B Capital Project Spending” and “69.3B Total RTP anticipated spending”.
- Update **Figure 5.10 Total anticipated capital and O&M investment spending, FY 2024 to FY 2045 (YOE\$)** to add \$22,930,000 to “69.3 billion 2023-2045 RTP Constrained List”.
- Update **Table 5.7 Estimated costs for RTP Constrained Project List in YOE\$, 2023-2045** to:
 - add \$43,930,000 to:
 - “Transit Capital Investments (YOE\$) Near Term 2023-2030: 1,575,610,000”,
 - “Transit Capital Investments (YOE\$) Total 2023-2045: 4,647,590,000”,
 - remove \$21,000,000 from:
 - “Roads and Bridges Near Term 2023-2030: 3,047,874,000” and
 - “Roads and Bridges Total 2023-2045: 3,047,874,000”.
 - add \$22,930,000 to:
 - “RTP Capital Projects and Programs (YOE\$) Total Estimated RTP Costs (YOE\$) Near Term 2023-2030: 8.57 billion”,
 - “RTP Capital Projects and Programs (YOE\$) Total Estimated RTP Costs (YOE\$) Total 2023-2045: 27.87 billion”,
 - “Total estimated RTP Costs (YOE\$) Near Term 2023-2030: 19.07 billion”, and
 - “Total estimated RTP Costs (YOE\$) Total 2023-2045: 69.3 billion”.
- Update **Figure 5.11: Cost and number of RTP constrained capital projects by investment area (YOE\$)** to add \$43,930,000 to “Transit Capital \$4.6B”

- Update **Table 5.8: Demonstration of financial constraint of the 2023 RTP, 2023-2045 (YOE\$)** to add \$22,930,000:
 - to “Capital projects Constrained revenues: \$28,130,454,000”,
 - to “Capital projects Constrained costs: \$27,872,866,000”,
 - to “Total Constrained revenues: \$70,385,197,000”,
 - to “Total Constrained costs: \$69,320,668,000”,
 - by updating the table note to reflect the new revenue sources, and
 - by updating page 5-34 paragraph 1 text to reflect updates to Table 5.8 totals.
- Update **Table 5.9: Road-related revenue forecast compared to total costs, 2023 - 2045 (YOE\$)** to remove \$21,000,000 from:
 - “Capital projects Constrained revenues: \$23,277,904,000”,
 - “Capital projects Constrained costs: \$23,225,276,000”,
 - “Total Constrained revenues: \$39,317,204,000”, and
 - “Total Constrained costs: \$38,509,965,000”.
- Update **Table 5.10: Transit-related revenue forecast compared to total costs, 2023 - 2045 (YOE\$)** to add \$43,930,000:
 - to “Capital projects Constrained revenues: \$4,852,550,000”,
 - to “Capital projects Constrained costs: \$4,647,590,000”,
 - to “Total Constrained revenues: \$31,067,993,000”,
 - to “Total Constrained costs: \$30,810,703,000”, and
 - by updating the table note to reflect the new revenue sources

Proposed Amendments to 2023 Regional Transportation Plan Chapter 6

- Update **Figure 6.3: Map of RTP Financially Constrained Projects, 2023-2045** to add \$22,930,000 to “27.9B Capital Project Spending”.
- Update **Table 6.3 : Estimated costs for Constrained RTP Project List** to:
 - add \$43,930,000 to:
 - “Transit Capital Near Term 2023-2030: \$1.58 billion”,
 - “Transit Capital Total 2023-2045: \$4.65 billion”,
 - remove \$21,000,000 from:
 - “Roads and bridges capital Near Term 2023-2030: \$3.05 billion” and
 - “Roads and bridges capital Total 2023-2045: \$7.41 billion”.
 - add \$22,930,000 to:
 - “RTP Capital Projects and Programs (YOES) Total Estimated RTP Costs (YOES) Near Term 2023-2030: 8.57 billion”,
 - “RTP Capital Projects and Programs (YOES) Total Estimated RTP Costs (YOES) Total 2023-2045: 27.87 billion”,
 - “Total estimated RTP Costs (YOES) Near Term 2023-2030: 19.07 billion”, and
 - “Total estimated RTP Costs (YOES) Total 2023-2045: 69.3 billion”.
- Update **Figure 6.4: Total estimated investment by 2045 (YOES)** to add \$22,930,000 to “27.9B Capital Project Spending” and “69.3B Total RTP anticipated spending”.
 - Update page 6-16 paragraph 1 to reflect these updates to Figure 6.4 totals.
- Update **Figure 6.6: Greater Portland region: Cost and number of RTP constrained list projects by investment category, 2023-2045** to add \$43,930,000 to “Transit Capital \$4.6B”
- Update **Figure 6.8: TriMet: Cost and number of RTP constrained list capital projects by investment category, 2023-2045** to add \$43,930,000 to “\$4.33B total constrained capital RTP spending [YOES]”
- Update **Figure 6.10: City of Portland and Port of Portland: Cost of RTP constrained list capital projects by investment category, 2023-2045** to remove \$21,000,000 from “\$2.20B total constrained capital RTP spending [YOES]”
- Update **Table 6.5: Summary of RTP constrained list transit capital projects and planned service** to add \$43,930,000 to “Estimated capital cost in YOES dollars Near-term Constrained List (2023-2030): \$1.58 billion”.
- Update **Figure 6.18: Greater Portland region: Map of RTP constrained list transit capital projects and planned service, 2030** to revise the northern extent and terminus of project #12029 to match the Locally Preferred Alternative (to NE Cully Blvd /NE Killingsworth St from Sandy Blvd/Parkrose Sumner Transit Center).
- Update **Figure 6.19: Greater Portland region: Map of RTP constrained list transit capital projects and planned service, 2045** to revise the northern extent and terminus of project #12029 to match the Locally Preferred Alternative (to NE Cully Blvd /NE Killingsworth St from Sandy Blvd/Parkrose Sumner Transit Center).

- Update **Table 6.7: Summary of RTP constrained list roads and bridges projects** to remove \$21,000,000 from “Estimated capital cost in YOE dollars Near-term Constrained List (2023-2030): \$3.05 billion”.

Proposed Amendments to Appendix A to the 2023 Regional Transportation Plan



(shown in red ~~strikethrough~~ and underline)

| RTP Investment Category | County or counties | Nominating Agency | Primary Owner | RTP ID | Project Name | Start Location | End Location | Description | Estimated cost (in YOE dollars) | Time Period | Financially Constrained |
|-------------------------|--------------------|-------------------|---------------|--------|--------------------------------|-----------------------|---|--|--|-------------|-------------------------|
| Transit - High Capacity | Multnomah County | TriMet | TriMet | 12029 | HCT: 82nd Ave Transit Project | Clackamas Town Center | TBD <u>NE Cully Blvd and NE Killingsworth Street</u> | Contingent on federal, state and local funding commitments, the 82nd Ave Transit Project will improve travel between Clackamas Town Center and important destinations in NE Portland with easier, faster and more reliable bus service as well as necessary safety and accessibility improvements, paving and signals. Planning work will include identifying and prioritizing complementary multimodal safety improvements to make 82nd Avenue safer for all travel modes. <u>The 82nd Avenue Transit Project would implement a new bus rapid transit line and related improvements in a 10-mile corridor in Portland and unincorporated Clackamas County, Oregon. The line would connect the NE Cully Boulevard and NE Killingsworth Street area in Portland and the Clackamas Town Center Transit Center in Clackamas County, running primarily along NE/SE 82nd Avenue.</u> | \$ 300,000,000 <u>\$ 344,000,000</u> | 2023-2030 | Yes |
| Roadway (Capital) | Multnomah County | Portland | Portland | 11844 | 82nd Ave Corridor Improvements | NE Lombard St | SE Clatsop St | Design and implement multimodal improvements to sidewalks, crossings, transit stops, striping, and signals to enhance ped/bike safety, access to transit, and transit operations. Address major asset needs including pavement, ADA ramps, and traffic signals. | \$ 150,000,000 <u>\$ 129,000,000</u> | 2023-2030 | Yes |

Projects submitted to RTP by nominating agency.

Download the project data in excel at: www.oregonmetro.gov/rtp

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~~It is a workhorse with high ridership all day and weekends and saw relatively high retention of riders during the pandemic.~~

~~The need for a major transit improvement has been identified in multiple plans including the 2010 High Capacity Transit (HCT) System Plan, the 2018 Regional Transportation Plan (RTP), and the 2018 Regional Transit Strategy. In 2019, Metro's Transportation Funding Task Force selected 82nd Avenue as a Tier 1 priority to include a bus rapid transit project investment. The steering committee has called for the project to address transit speed and reliability, safety, needs of transit-dependent communities in the corridor, and to reduce pollution and greenhouse gas emissions, while designing for a constrained physical environment.~~

~~The 82nd Avenue Transit Project would improve transit in the corridor by adding: new buses with greater capacity, improved pedestrian facilities and access, better lighting, transit signal priority and physical bus priority in the roadway to move the bus through congestion, and better stations with shelters, seating, lighting, and real-time bus arrival information. The work will be integrated with the streetscape improvements both planned and underway.~~

~~The need is urgent with an unprecedented opportunity for an 82nd Avenue bus rapid transit project to leverage and complement a \$185 million investment that the City of Portland, the State of Oregon, and regional partners are making as part of the 82nd Avenue jurisdictional transfer. These investments provide the opportunity to reimagine the corridor to improve safety and pedestrian facilities in conjunction with high-quality, frequent, reliable Bus Rapid Transit service. The City of Portland and ODOT are already making near-term safety, paving, and maintenance fixes that will improve access to transit. A second phase of that work is underway through the City's Building a Better 82nd Avenue program to identify additional improvements within Portland for the corridor. These improvements would complement/support the transit investment and could be delivered with the transit project. The project will be further bolstered by receiving a \$630,000 planning grant from the FTA's Areas of Persistent Poverty program.~~

~~The people who live along 82nd Avenue are more likely to rely on transit than the general population with a high number of equity communities in greater representation than the region as a whole. These include people that are low-income, BIPOC, have limited English proficiency, live with a disability, or live in zero-car households or in affordable housing. In addition, 82nd Avenue is high injury corridor with inadequate pedestrian facilities, lighting, and limited signalized crosswalks and few transit shelters.~~

~~The project anticipates having an approved locally preferred alternative demonstrating regional consensus around the transit mode, general station locations, and alignment in winter of 2023/24. The NEPA phase of the project would begin post approval of the LPA and after early corridor design is underway.~~

82nd Avenue supports the movement of people and goods in a diverse and growing area, connecting people to essential jobs, education facilities, shopping and community services from Clackamas Town Center to Portland's Cully neighborhood. Once the area's primary north-south highway before Interstate 205 opened in 1983, 82nd Avenue has long been a critical regional mobility corridor, and the importance of transit and pedestrian connections has only grown since that time. A substantial number of people continue to travel the corridor each day to get where they need to go and more people are anticipated to do so in the future.

The 82nd Avenue Transit Project would implement a new bus rapid transit (BRT) line and related improvements in a 10-mile corridor in Portland and unincorporated Clackamas County, Oregon. The BRT line would be built and operated by TriMet. The line would connect the NE Cully Boulevard and NE Killingsworth Street area in Portland and the Clackamas Town Center Transit Center in Clackamas County, running primarily along NE/SE 82nd Avenue. It would operate as Frequent Express service, TriMet's brand of BRT, and would replace a portion of the existing 72-Killingsworth/82nd TriMet bus line.

The purpose of the transit project is to improve transit speed, reliability, capacity, safety, comfort, and access on 82nd Avenue, which is one of the most important transit corridors in the region. The Project seeks to address the needs of people who live, work, learn, shop, and travel within the corridor both today and in the future through context-sensitive transit improvements in a constrained corridor. Currently, 82nd Avenue is served by TriMet's Line 72, which is the highest ridership bus line in Oregon and experiences the greatest passenger travel delay of all TriMet bus lines.

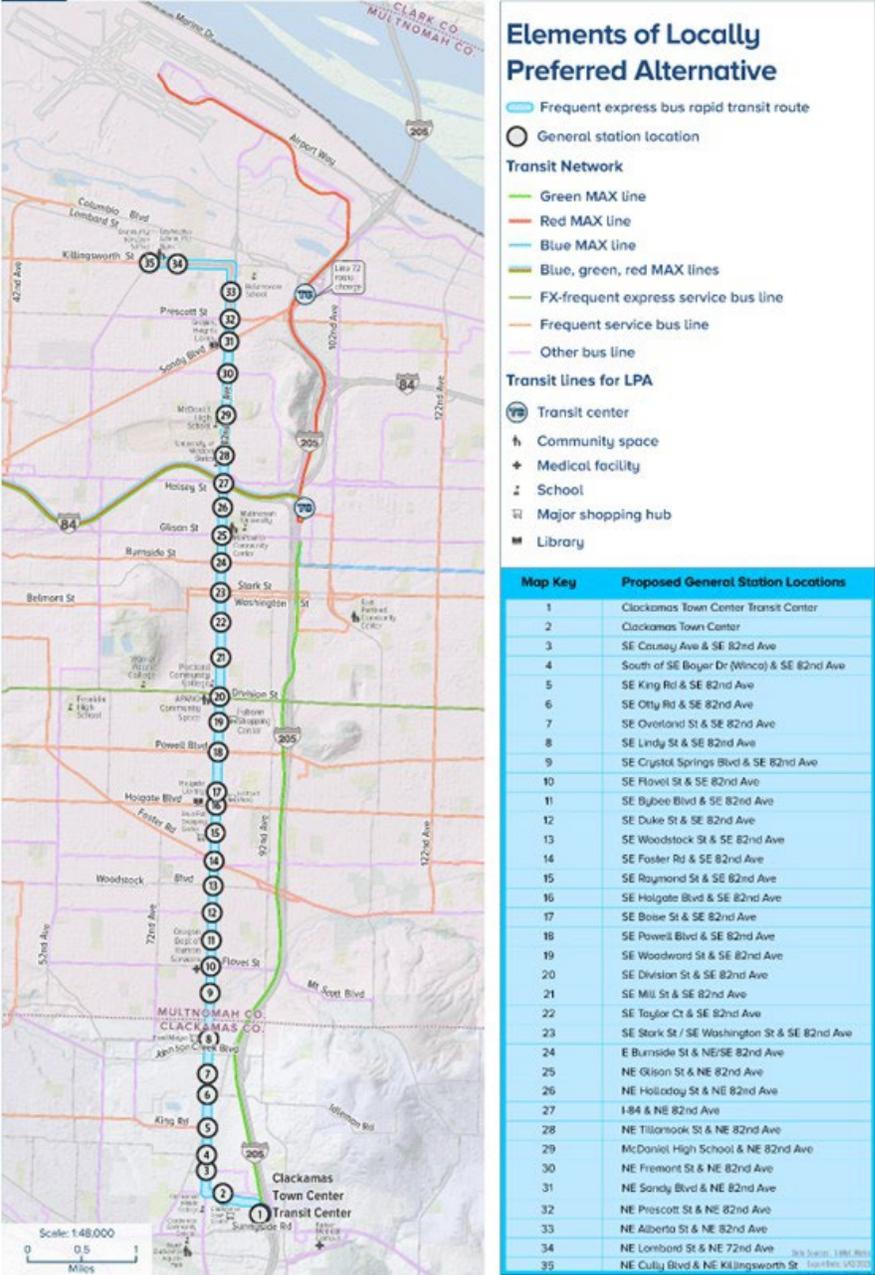
82nd Avenue has long been recognized as a priority corridor for high-capacity transit (HCT) investment. It was included in the 2009 HCT Plan, the 2018 RTP and the 2018 Regional Transit Strategy. In 2019, Metro's Transportation Funding Task Force selected 82nd Avenue as a Tier 1 priority to include a bus rapid transit project. The 82nd Avenue corridor is included in the current 2023 RTP and was identified as a priority for high-capacity transit investment in the 2023 HCT Strategy.

In 2022, following years of community advocacy and a series of fatalities, the Oregon Department of Transportation transferred ownership of most of 82nd Avenue within the City of Portland to the Portland Bureau of Transportation. This transfer created a unique opportunity to coordinate transit and corridor investments to leverage local funds and advance the goals of transit riders, safety advocates, pedestrians, and local communities. In June 2022, Metro convened a Steering Committee composed of local agency partners and representatives from four community-based organizations—Oregon Walks, Clackamas Resource Center, Unite Oregon, and the 82nd Avenue Business Alliance. This committee was established to guide the project toward a Locally Preferred Alternative (LPA) that reflects regional consensus on the project parameters of the initiative. After extensive public engagement, technical analysis, collaboration across agencies, and direction from the steering committee, the Steering Committee unanimously recommended an LPA on January 16, 2025.

Next steps for the project include completing NEPA environmental review, advancing preliminary engineering and design, developing a finance plan, and preparing construction documents. Based on the current timeline, the project is estimated to open in Summer 2029.

Additional project information is available at: <https://trimet.org/82nd/>.

Figure W.10: 82nd Avenue Transit Project Locally Preferred Alternative



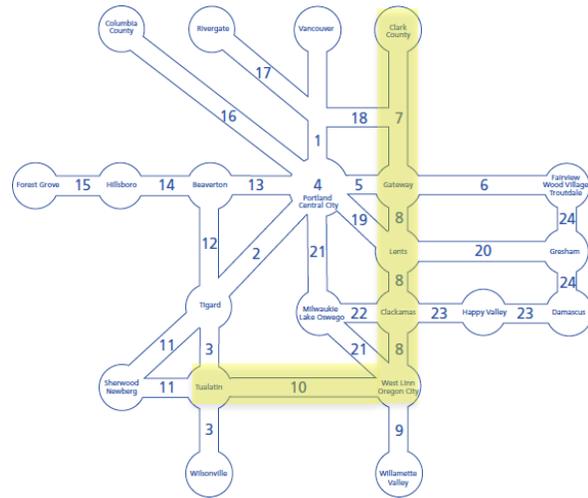
Proposed Amendments to Appendix V to the 2023 Regional Transportation Plan **(shown in red ~~strikethrough~~ and underline)**

Clark County to I-5 via Gateway, Oregon City and Tualatin (Mobility Corridors 7, 8 and 10)

Improvements are needed in this corridor to address existing gaps and deficiencies and expected growth in travel demand in Clark, Multnomah and Clackamas counties. Construction of upgrades to the I-205/Abernethy Bridge are underway and anticipated to be complete in 2025.

Transportation solutions in this corridor should address the following needs and opportunities:

- Maintain peak period and off-peak mobility and reliability from I-5 to Clark County for freight and longer trips, with an emphasis on connections to OR 213, OR 224 and the Sunrise Corridor.
- Maintain an acceptable level of access to the Oregon City, Clackamas and Gateway regional centers and Sunrise industrial area.
- Maintain acceptable levels of access to PDX, including air cargo access.
- Coordinate refinement planning activities with planning for the Stafford area.
- Adding general purpose lanes to I-205 should be considered to meet state and regional policies to bring the freeway up to three through lanes in each direction in the southern section from Oregon City to I-5 and to allow for potential of bus-on-shoulder operations for bypassing of traffic queues on I-205 during peak periods.
- Expanded transit service in the corridor including provision of I-205 express bus service between Clackamas regional center and Bridgeport in Tualatin, and frequent bus service between Clackamas regional center and Clackamas Community College via downtown Oregon City. **The 82nd Avenue Transit Project currently underway will add high capacity transit to this corridor.**



Attachment 4

STAFF REPORT

FIRST READING FOR ORDINANCE 26-1536 FOR THE PURPOSE OF AMENDING THE 2023 REGIONAL TRANSPORTATION PLAN TO INCLUDE THE LOCALLY PREFERRED ALTERNATIVE FOR THE 82ND AVENUE TRANSIT PROJECT

Date: January 28, 2026
Department: Planning, Development and Research
Meeting Date: March 5, 2026
Prepared by: Ally Holmqvist, Senior Planner,
ally.holmqvist@oregonmetro.gov

Length: 15 minutes
Presenters:

- Ally Holmqvist, Senior Planner, Metro
- Melissa Ashbaugh, Senior Planner, Metro
- Jesse Stemmler, Interim 82nd Avenue Transit Project Director, TriMet

ISSUE STATEMENT

The Regional Transportation Plan (RTP) is the state- and federally-required long-range transportation plan for the Portland metropolitan area that guides planning and investment for all forms of travel – motor vehicle, transit, biking, and walking – and the movement of goods and freight. It includes a list of “financially constrained” projects eligible to move forward when there is funding and political support. The RTP was last updated in 2023.

In June 2025, the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Council endorsed the Locally Preferred Alternative (LPA) for the 82nd Avenue Transit Project identified as a regional priority in the 2023 RTP (and its element the High Capacity Transit Strategy) to improve transit speed, reliability, capacity, safety, comfort and access aligned with the vision established in the regional transit strategy. Planning to develop the LPA identified additional details and information that required amendments to the 2023 RTP. The amendments include updates to reflect:

- the endorsed LPA route alignment on the regional transit network map,
- LPA project description, cost and anticipated revenues, and
- the project timeline and status and related future corridor-refinement activities in appendices of the 2023 RTP.

Metro and regional partners have made significant progress on the 82nd Avenue Transit Project, as well as the Tualatin Valley Highway Transit and Safety Project and Montgomery Park Streetcar Extension, and are ready to take the next step in pursuing key federal funding opportunities. This is a key step of the project development lifecycle outlined in the HCT Strategy for these identified Tier 1 priorities (see **Attachment 1**). To be eligible for federal and state funding, the endorsed transit project must have its LPA adopted in the RTP. The next full RTP update must be completed by November 30, 2028.

The requested amendment will include the endorsed 82nd Avenue LPA as part of the 2023 RTP in order to support the project moving into project development and becoming eligible to compete for federal and state funding opportunities now.

IDENTIFIED POLICY OUTCOMES

To reflect the LPA as previously endorsed by Metro Council resolution, the requested amendment includes the following:

- Amendment to Chapter 3 System Policies to Achieve Our Vision Regional Transit Network Map (Figure 3.24) to:
 - Revise the northern extent and terminus of 82nd Avenue corridor high capacity transit to match the Locally Preferred Alternative (to NE Cully Blvd /NE Killingsworth St from Sandy Blvd/Parkrose Sumner Transit Center).
- Amendments to Chapter 5 Our Transportation Funding Outlook and Chapter 6 Regional Programs and Projects chapter text and figures to reflect additional revenues related to the transit project not accounted for in the adopted 2023 RTP financial forecast.
- Amendments to the Appendix A: Constrained Priorities Project List to update project costs and descriptions for:
 - Project 12029: 82nd Avenue Transit Project to update the end location to NE Cully Boulevard (from TBD) and NE Killingsworth Street, add detail to the project description, and update the project cost to \$344M (from \$300M).
 - Project 11844: 82nd Avenue Corridor Improvements Project to update the project cost to \$119M (from \$150M).
- Amendments to Appendix W: Status of Current Major Projects to update description of the transit project to reflect endorsement of the LPA, including project status, timeline, maps and next steps.
- Amendments to Appendix V: Future Corridor Refinement Planning to update description for transportation solutions in the corridor to add or update information about the transit project in development.
- Create a new appendix that will contain the LPA: Appendix AA: 82nd Avenue Transit Project Locally Preferred Alternative
- Amendments to numbering, pagination, formatting and other scrivener's errors as needed.

ACTION REQUESTED

Hold a public hearing on the proposed RTP amendment and review Ordinance No. 26-1536 For the Purpose of Amending the 2023 Regional Transportation Plan to Include the Locally Preferred Alternative for the 82nd Avenue Transit Project.

STAFF RECOMMENDATIONS

Staff recommends that Metro Council hold the public hearing for and review Ordinance No. 26-1536.

Following the amendment procedures, Metro staff has reviewed the information submitted by TriMet (Attachment 2) and finds that the requested amendment to the 2023 RTP to

include the LPA for the 82nd Avenue Transit Project is regionally significant and consistent with the 2023 RTP and federal fiscal constraint requirements.

Metro Council is anticipated to consider adoption at the April 23 Council meeting following a recommendation from MPAC and action from JPACT.

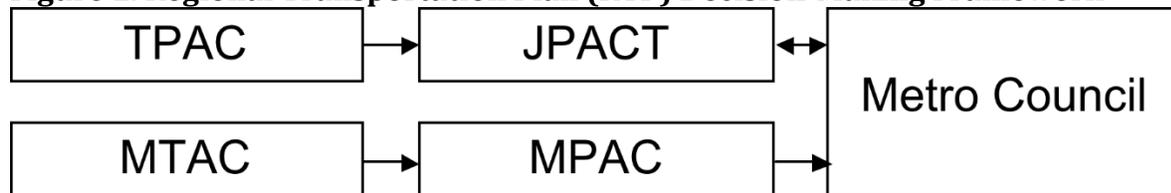
STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

In 2023, JPACT and the Metro Council adopted a significant update to the RTP that brought together the input of thousands of people who live, work and travel across the greater Portland region. Meaningful engagement and consultation with Tribes, community members, community-based organizations, businesses, transportation agencies and elected officials contributed to a shared vision and strategy for investing in a transportation system that serves everyone. The 2023 RTP forwards the values and desired outcomes for the future of the region’s transportation system: mobility options, equitable transportation, climate action and resilience, safe system, and thriving economy.

As the federally-designated metropolitan planning organization for the Portland metropolitan area, Metro is responsible for developing and maintaining the RTP. As the regional government responsible for regional land use and transportation planning under state law, Metro is also responsible for developing and maintaining a regional transportation system plan, consistent with the Regional Framework Plan, statewide planning goals, the Oregon Transportation Planning Rule, the Metropolitan Greenhouse Gas Reduction Rule, the Oregon Transportation Plan, and by extension the Oregon Highway Plan and other state modal plans.

The Metro Council and JPACT jointly share responsibility for developing and adopting an updated RTP every five years to maintain compliance with federal and state requirements. Adoption or amendment of the RTP is a land use action under the statewide land use planning program. As such, the Metro Policy Advisory Committee (MPAC) serves in an advisory role to the Metro Council. This decision-making framework is shown in Figure 1.

Figure 1. Regional Transportation Plan (RTP) Decision-Making Framework



Amendments to the RTP are considered in between scheduled updates when a sponsoring agency requests changes to the funding, phasing, mode, function or general location of a project in the plan. There are several general sources for RTP amendment requests:

- (1) ODOT requests that require an amendment to the RTP for specific projects or the phasing of existing projects due to a funding decision by the Oregon State Legislature or other action by the Oregon Transportation Commission;

- (2) city or county requests involving transportation projects adopted through a public process in local transportation system plans, area plans, concept plans or studies;
- (3) transit agency requests to align adopted transit plans with the RTP;
- (4) public agency requests resulting from a National Environmental Policy Act (NEPA) review process to reflect the LPA adopted by project partners to allow the project to proceed and be eligible for federal funding; and
- (5) amendments resulting from a local, regional or state planning study or corridor refinement planning as defined in the Oregon Transportation Planning Rule, that involve additions or deletions to the RTP Financially Constrained project list or a significant change in the mode, function or general location of a project on the RTP Financially Constrained project list.

As described in Appendix Y of the RTP, such amendments require a recommendation from MPAC and adoption by the JPACT and the Metro Council by Ordinance.

Attachment 3 describes in detail how the amendment is regionally significant and consistent with the 2023 RTP and related public engagement procedures for amendments to the RTP. **Table 1** below provides a summary of the determination outcomes.

Table 1. RTP Amendment Consistency Review Outcomes Summary

| Process Step | Outcomes |
|--|--|
| <u>Step 1</u> Sponsoring agency consults with Metro Staff | <i>Staff from TriMet (project sponsor) met with staff from Metro between <u>April and September 2025</u> on the requested amendment and the RTP consistency requirements. Metro staff also led the LPA process for the transit project.</i> |
| <u>Step 2</u> Sponsoring agency submittal | <i>Staff from TriMet submitted a memo for the requested amendment including the RTP consistency background information outlined in the RTP Project Amendment Checklist as outlined in Appendix Y: RTP Amendment Process in <u>October 2025</u>.</i> |
| <u>Step 3</u> Regional significance determination: | <i>In 2018, Metro adopted the region’s first Regional Transit Strategy, as an element of the RTP. The RTP identified 82nd Avenue as an Enhanced Transit Corridor for short-term implementation with the transit project identified in the financially constrained project list. In 2023, Metro adopted the Regional High Capacity Transit (HCT) Strategy as an element of the RTP, and designated this high capacity transit project as a Tier 1: near-term HCT corridor – the highest priority for near-term HCT investment in the region. The project will also require project-level NEPA review. Additionally, the project corridor is designated on multiple RTP network maps – including transit, motor vehicle, bicycle, pedestrian, freight, and TSMO networks.</i> |

| Process Step | Outcomes |
|---|---|
| <p><u>Step 4</u> Public engagement consistency determination:</p> | <p><i>TriMet submitted a signed Public Engagement and Non-discrimination Certification and Documentation Forms as part of the 2023 RTP certifying that they have:</i></p> <ul style="list-style-type: none"> • <i>an adopted Title VI plan and implementation procedures;</i> • <i>public engagement plans compliant with Title VI and Goals 1 and 12 for all adopted land use and/or transportation plans, strategies and studies including the project;</i> • <i>conducted project-specific engagement and analyzed potential inequitable impacts for marginalized groups;</i> • <i>conducted and will conduct non-discriminatory, inclusive engagement compliant with Title VI and Goals 1 and 12 where input followed best practices and helped shape the project; and</i> • <i>retained records related to these public engagement activities in compliance with regulations.</i> <p><i>The LPA endorsement process documented the extensive, consistent project development public engagement activities since that time.</i></p> |
| Process Step | Outcomes |
| <p><u>Step 5</u> RTP consistency determination:</p> | <p><i>The requested amendment has elements demonstrating progress toward objectives under all five regional goals that:</i></p> <ul style="list-style-type: none"> • <i>implement the Metro 2040 Growth Concept by advancing high-capacity transit along a Main Street improving mobility between Regional Centers via a transit solution supporting planned compact, higher density land uses;</i> • <i>invest in a corridor identified for transit improvements on the RTP Transit Network Vision;</i> • <i>improve transit and pedestrian travel and access, while balancing motor vehicle travel and the many functions of mobility corridors;</i> • <i>improve multimodal options and access for Equity Focus Areas;</i> • <i>provide safer alternatives to driving, advancing implementation of Vision Zero on a Regional High Injury Corridor;</i> • <i>advance a major high-capacity transit investment to make transit more convenient, frequent, and accessible — a key strategy for implementing the Climate Smart Strategy;</i> • <i>advance transit and pedestrian system completion in a job and activity center to provide safe and convenient options for short trips and connections to transit, supporting the economy; and</i> • <i>plan to include transit signal priority and access management strategies to support system management and operations and are themselves transit strategies for increasing corridor capacity as part of the Congestion Management Toolbox.</i> <p><i>In all these ways, the requested amendment has been determined to support the region’s progress toward both federal and regional performance targets. All project amendments (additions and deletions) are exempt from the federally-required air quality conformity analysis.</i></p> |

(continued) Table 1. RTP Amendment Consistency Review Outcomes Summary

| Process Step | Outcomes |
|--|--|
| <p><u>Step 6</u> Fiscal constraint determination</p> | <p>The estimated cost for the 82nd Avenue Transit Project increased from \$300M to \$344M. This \$99M difference is accounted for in:</p> <ul style="list-style-type: none"> • \$50M in new revenue (i.e., FTA Areas of Persistent Poverty Grant, Portland Clean Energy Fund Grant) not included in the RTP forecast; • \$28M in regional revenue (i.e., Regional Flexible Fund Bond approved by JPACT and the Metro Council in 2025); and • \$21M in State revenues related to the jurisdictional transfer of 82nd Avenue from ODOT to the City of Portland assumed to help fund the City’s related 82nd Avenue corridor project (RTP ID 11844). The amendment proposes to shift the \$21 million in state revenues assumed to help fund the 82nd Avenue Corridor Improvements project (RTP ID 11844) to the 82nd Avenue Transit Project (RTP ID 12029) to demonstrate fiscal constraint. |
| <p><u>Step 7</u> Begin Formal Amendment Process</p> | <p>The RTP Amendment Process was initiated with the start of the public review period on <u>November 3, 2025</u>. Per Metro’s adopted Public Engagement Guide, advance notice of the public comment period was provided 30 days in advance. This process was consistent with Metro’s public engagement and established RTP amendment procedures.</p> <p>Attachment 2 provides the process and timeline for considering the requested RTP amendment. To date that has included:</p> <ul style="list-style-type: none"> • a 45-day public comment period which concluded on December 19, including a public hearing on December 4 • Documentation of public comments and recommended actions in response (see Attachment 4) • Form 1 Notice to the Department of Land Conservation and Development on January 28 <p>Next steps in the process will include:</p> <ul style="list-style-type: none"> • Consideration by MTAC and TPAC (making recommendations to MPAC and JPACT) this spring • Consideration by JPACT and MPAC this spring • Consideration by Metro Council (second reading and adoption anticipated April 23) • Form 2 Notice to the Department of Land Conservation and Development by May 12 |

Known Support and Opposition

Overall, public input and prior endorsements demonstrate support for the transit project LPA by agency partners, local jurisdictions, and community-based organizations across the region. Extensive technical analysis was conducted to understand the benefits and tradeoffs of different LPA components for the project. Analysis was shared with community

members for feedback. Public engagement has been extensive and coordinated with agency partners and outreach for the associated Building a Better 82nd Avenue project. Additionally, the project has demonstrated compliance with Title VI and regional public involvement requirements.

At the public hearing held during the comment period on December 4th, there was one comment in opposition to transit priority lanes being constructed as part of the project. It is important to note that neither the Locally Preferred Alternative nor the proposed amendments include this level of detail (rather route and station locations), as design is part of project development to occur in the next phase. This comment is detailed in the public comment report provided in **Attachment 4**.

Legal Antecedents

Metro Council actions include:

- Resolution No. 09-4025 (For the Purpose of Adopting the Regional High Capacity Transit System Plan Screened Corridor Map and Evaluation Criteria), adopted by the Metro Council on February 12, 2009.
- Resolution No. 09-4052, “For the Purpose of Accepting the Regional High Capacity Transit System Tiers and Corridors, System Expansion Policy Framework and Policy Amendments” adopted by the Metro Council on July 9, 2009.
- Ordinance No. 10-1241B (For the Purpose of Amending the 2004 Regional Transportation Plan to Comply with State Law; To Add the Regional Transportation Systems Management and Operations Action Plan, the Regional Freight Plan and the High Capacity Transit System Plan; To Amend the Regional Transportation Functional Plan and Add it to the Metro Code; To Amend the Regional Framework Plan; And to Amend the Urban Growth Management Functional Plan), adopted by the Metro Council on June 10, 2010.
- Resolution No. 10-4119 (For the purpose of updating the work program for Corridor Refinement Planning through 2020 and Proceeding with the Next Two Corridor Refinement Plans in the 2010-2013 Regional Transportation Plan Cycle), adopted by the Metro Council on February 25, 2010.
- Ordinance No. 14-1346B (For the Purpose of Adopting the Climate Smart Communities Strategy and Amending the Regional Framework Plan to Comply with State Law), adopted by the Metro Council on December 18, 2014.
- Ordinance No. 18-1421 (For the Purpose of Amending the 2014 Regional Transportation Plan to Comply with Federal and State Law and Amending the Regional Framework Plan), adopted by the Metro Council on Dec. 6, 2018.
- Resolution No. 18-4892 (For the Purpose of Adopting the 2018 Regional Transit Strategy and Replacing the 2009 High Capacity Transit System Plan), adopted by Metro Council on Dec. 6, 2018.
- Ordinance No. 23-1496 (For the purpose of Amending the 2018 Regional Transportation Plan (RTP) to Comply with Federal and State Law and Amending the Regional Framework Plan), adopted by the Metro Council on November 30, 2023.

- Resolution No. 23-5348 (For the Purpose of Adopting the 2023 High Capacity Transit Strategy), adopted by the Metro Council on November 30, 2023.
- Resolution No. 25-5495 (For the purpose of endorsing the Locally Preferred Alternative for the 82nd Avenue Project), adopted by the Metro Council on June 26, 2025.

Local jurisdiction actions include:

- The TriMet Board of Directors unanimously adopted Resolution 25-03-15, to recommend confirmation of the Locally Preferred Alternative for the for the 82nd Avenue Transit Project on March 26, 2025.
- The Multnomah County Board of Commissioners unanimously adopted Resolution No. 2025-023, to adopt the Locally Preferred Alternative for the 82nd Avenue Transit Project on April 17, 2025.
- The Board of Clackamas County Commissioners, the Oregon Department of Transportation, and the Port of Portland endorsed the Locally Preferred Alternative for the 82nd Avenue Transit Project with letters of support dated June 10, 2025, May 5, 2025, and May 2, 2025, respectively.
- The Portland City Council adopted Resolution No. 37706, to adopt the Locally Preferred Alternative for the 82nd Avenue Transit Project and Conditions for Approval on May 21, 2025.

Anticipated Effects: Adoption of the Ordinance will allow project staff to continue working with TriMet and partners on the project to:

- Pursue federal funding
- Complete federally-required National Environmental Policy Act (NEPA) documentation
- Refine design and costing
- Coordinate with partners
- Support the implementation and construction of the project
- Open a new FX bus line along 82nd Avenue in 2029

Budget Impacts: Adoption of the Ordinance has no budget impact at this time. There will be future costs associated implementation of the transit projects. These costs will be shared by local, regional, state and federal partners.

ATTACHMENTS

- Attachment 1: High Capacity Transit Project Development Lifecycle
- Attachment 2: Transit Project Locally Preferred Alternative RTP Amendments Updated Process Timeline
- Attachment 3: 82nd Avenue Transit Project Locally Preferred Alternative RTP Amendment Request Memo
- Attachment 4: Public Comment Report (2025)

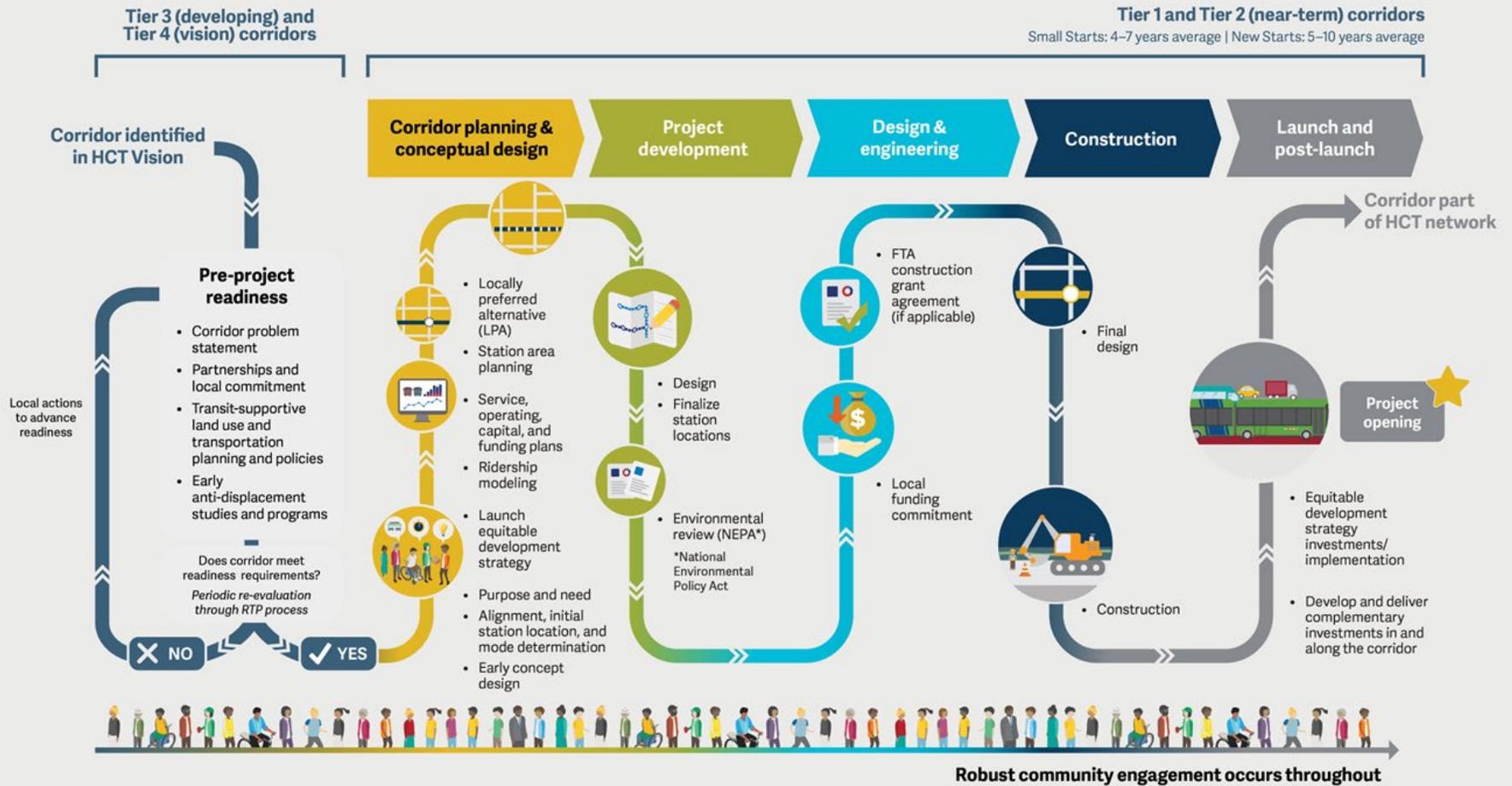
Attachment 1

High Capacity Transit Project Development Lifecycle

How will corridors move forward?

The figure below shows how corridors move through different stages of planning, engineering, and construction.

Tier 1 and 2 corridors are ready to move forward in the near term, while tier 3 and 4 corridors need more work to make them ready for investment.



Transit Project Locally Preferred Alternative 2023 Regional Transportation Plan Amendments Process Schedule

Below is a consolidated schedule showing the timeline for considering adoption of the proposed 82nd Avenue, Montgomery Park Streetcar, and TV Highway 2023 Regional Transportation Plan amendments.

| Round | Meeting | Actions Necessary | Documents Necessary | Date |
|---|---|---|--|---------------------------------------|
| Public Comment Period (45 days) <i>DLCD Proposed Change PAPA Notice (post acknowledgement plan amendment)</i> | 45 Day Comment Period | <ul style="list-style-type: none"> Public notice of comment period 30 days in advance of start of comment period – Friday, October 3 Public notice of comment period at start of comment period Amendment documents posted on Metro website Notice of public comment period emailed to Metro committees and RTP/Transportation Planning interested parties' lists | Public review and public hearing amendment materials: <ul style="list-style-type: none"> Ordinance Exhibit(s) to Ordinance <ul style="list-style-type: none"> RTP Amendment Staff Report¹ Attachments to Staff Report Documented Public Comment Print Notices | <u>November 3 – December 19, 2025</u> |
| | Metro Council | Public Hearing | | December 4, 2025 |
| | <i>Notice of Proposed Change to Plan (Form 1)</i> | <i>Email PAPA notice with required attachments for each amendment (submit to DLCD 35 days before first reading)</i> | | January 28, 2026 |
| 1st Reading and Public Hearing Introduce RTP Amendments to Advisory Committees | TPAC | <ul style="list-style-type: none"> Review and discuss, identify any needed changes | Revised draft amendment materials: <ul style="list-style-type: none"> Ordinance Exhibit(s) to Ordinance <ul style="list-style-type: none"> RTP Amendment Staff Report² Attachments to Staff Report <ul style="list-style-type: none"> Draft Public Comment Report Table documenting comments proposing a change and recommended action(s) to respond to public comment | February 6, 2026 |
| | MTAC | <ul style="list-style-type: none"> Review and discuss, identify any needed changes 1st Reading and Public Hearing | | February 18, 2026 |
| | JPACT | | | February 19, 2026 |
| | MPAC | | | February 25, 2026 |
| | Metro Council | | | March 5, 2026 |
| Final rec'ds and action by Advisory Committees and Council 2nd Reading, Final Public Hearing and action | MTAC | <ul style="list-style-type: none"> Review final documents Make recommendation to MPAC on their adoption recommendation | Final: <ul style="list-style-type: none"> Ordinance Exhibit(s) to Ordinance <ul style="list-style-type: none"> RTP Amendment (with any recommended actions incorporated) Findings Staff Report² Attachments to Staff Report <ul style="list-style-type: none"> Final Public Comment Report Table documenting comments proposing a change and recommended action(s) to respond to public comment | March 18, 2026 |
| | MPAC | <ul style="list-style-type: none"> Review final documents Consider MTAC recommendation Make recommendation to Metro Council on adoption | | March 25, 2026 |
| | TPAC | <ul style="list-style-type: none"> Review final documents Make recommendation to JPACT on adoption | | April 3, 2026 |
| | JPACT | <ul style="list-style-type: none"> Review final documents Consider TPAC recommendation on adoption Consider adoption of Ordinance and make recommendation to Council | | April 16, 2026 |
| | Metro Council | <ul style="list-style-type: none"> Review final documents Consider MPAC recommendation and JPACT action 2nd Reading and Final Public Hearing Consider adoption as recommended by JPACT (or remand to JPACT) | | April 23, 2026 |
| <i>DLCD Adopted Change PAPA Notice</i> | <i>Notice of Adopted Change to Plan (Form 2)</i> | <i>Email PAPA notice with required attachments for each amendment (submit to DLCD within 20 days of adoption)</i> | <i>Include final documents above</i> | <i>May 12, 2026</i> |

¹ Staff Report address RTP project amendments checklist in [RTP Appendix Y](#).

Attachment 3

Date: October 21, 2025
To: Kim Ellis, Climate Program Manager; Ally Holmqvist, Senior Transportation Planner
From: Jesse Stemmler, Interim 82nd Avenue Transit Project Director
Subject: 82nd Avenue Transit Project RTP Amendment Request

Overview

This memo formally requests an amendment to the [Regional Transportation Plan \(RTP\)](#) to incorporate the [Locally Preferred Alternative \(LPA\)](#) for the 82nd Avenue Transit Project and contains the background information needed to help Metro Staff to review the requested amendment for consistency with the RTP and develop the legislation and supporting staff reports for consideration by the Transportation Policy Alternatives Committee (TPAC), Metro Technical Advisory Committee (MTAC), Metro Policy Advisory Committee (MPAC), Joint Policy Advisory Committee on Transportation (JPACT), and the Metro Council.

Background

82nd Avenue supports the movement of people and goods in a diverse and growing area, connecting people to essential jobs, education facilities, shopping and community services from Clackamas Town Center to Portland's Cully neighborhood. Once the area's primary north-south highway before Interstate 205 opened in 1983, 82nd Avenue has long been a critical regional mobility corridor, and the importance of transit and pedestrian connections has only grown since that time. A substantial number of people continue to travel the corridor each day to get where they need to go and more people are anticipated to do so in the future.

The purpose of the 82nd Avenue Transit Project is to improve transit speed, reliability, capacity, safety, comfort, and access on 82nd Avenue, which is one of the most important transit corridors in the region (see Appendix A for the Initial Purpose and Need Statement approved by the project's Steering Committee). The Project seeks to address the needs of people who live, work, learn, shop, and travel within the corridor both today and in the future through context-sensitive transit improvements in a constrained corridor. Currently, 82nd Avenue is served by TriMet's Line 72, which is the highest ridership bus line in Oregon and experiences the greatest passenger travel delay of all TriMet bus lines.

82nd Avenue has long been recognized as a priority corridor for high-capacity transit investment. It was included in the 2009 High Capacity Transit (HCT) Plan, the 2018 Regional Transportation Plan (RTP) and the 2018 Regional Transit Strategy. In 2019, Metro's Transportation Funding Task Force selected 82nd Avenue as a Tier 1 priority to include a bus rapid transit project. The 82nd Avenue corridor is included in the current 2023 RTP and was identified as a priority for high-capacity transit investment in the 2023 High Capacity Transit (HCT) Strategy.

In 2022, following years of community advocacy and a series of fatalities, the Oregon Department of Transportation (ODOT) transferred ownership of most of 82nd Avenue within the City of Portland to the Portland Bureau of Transportation (PBOT). This transfer created a unique opportunity to coordinate transit and corridor investments to leverage local funds and advance the goals of transit riders, safety advocates, pedestrians, and local communities. In June 2022, Metro convened a Steering Committee composed of local agency partners and representatives from four community-based organizations—Oregon Walks, Clackamas Resource Center, Unite Oregon, and the 82nd Avenue Business Alliance. This committee was established to guide the project toward a Locally Preferred Alternative (LPA) that reflects regional consensus on the project parameters of the

initiative. After extensive public engagement, technical analysis, collaboration across agencies, and direction from the steering committee, the Steering Committee unanimously recommended an LPA on January 16, 2025.

Following the Steering Committee recommendation, the LPA for the project was endorsed as follows:

- The TriMet Board of Directors unanimously adopted Resolution 25-03-15, to recommend confirmation of the LPA on March 26, 2025.
- The Port of Portland submitted a letter of support on May 2, 2025.
- The Oregon Department of Transportation submitted a letter of support on May 5, 2025.
- The Multnomah County Board of Commissioners unanimously adopted Resolution No. 2025-023, to adopt the LPA on April 17, 2025.
- The Portland City Council adopted Resolution No. 37706, to adopt the LPA and Conditions for Approval on May 21, 2025.
- JPACT approved Resolution No. 25-5495 and submitted the resolution to the Metro Council for approval on June 12, 2025.
- The Board of Clackamas County Commissioners submitted a letter of support on June 10, 2025.
- Metro Council adopted Resolution No. 25-5495 endorsing the LPA on June 26, 2025.

Project Description and Map

The 82nd Avenue Transit Project (Project) would implement a new bus rapid transit (BRT) line and related improvements in a 10-mile corridor in Portland and unincorporated Clackamas County, Oregon. The BRT line would be built and operated by TriMet. The line would connect the NE Cully Boulevard and NE Killingsworth Street area in Portland and the Clackamas Town Center Transit Center in Clackamas County, running primarily along NE/SE 82nd Avenue. It would operate as Frequent Express (FX) service, TriMet's brand of BRT, and would replace a portion of the existing 72-Killingsworth/82nd TriMet bus line.

The following agency partners will help deliver the project:

- TriMet will be the Project Sponsor and the Grantee for the FTA CIG Small Starts program.
- Metro will lead the environmental analysis and approvals required under NEPA.
- PBOT, Clackamas County, and ODOT are project partners supporting Project Development activities.
- The Federal Transit Administration is the lead federal agency for NEPA and a key financial partner through the FTA's CIG Small Starts program.

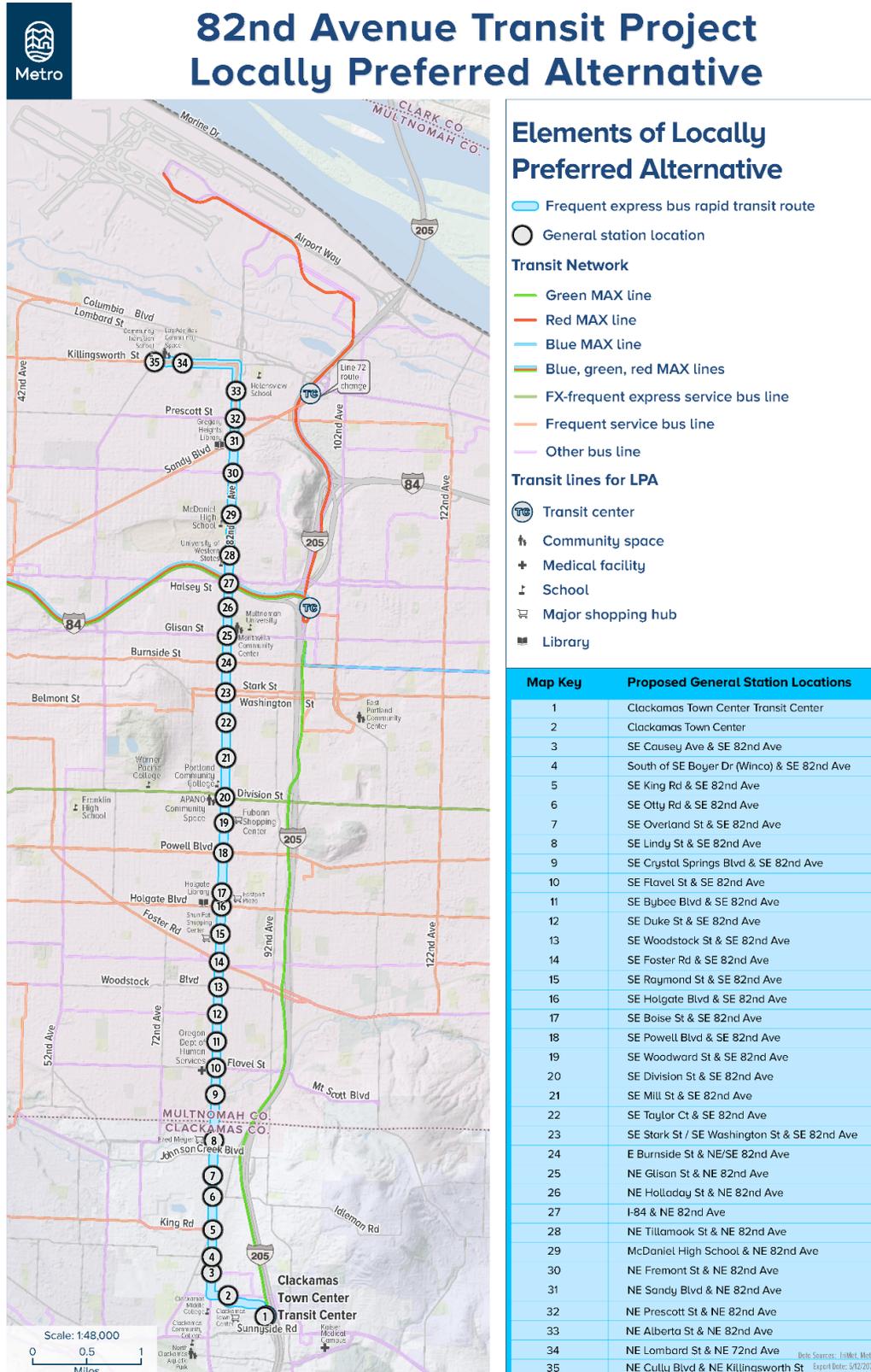
The Project includes the following scope elements:

- 68 station platforms at 35 stations – pick up locations will have upgrades including weather protection, seating, real-time information, and lighting
- Sidewalk, curb ramp, accessibility, and crossing improvements at station locations
- New signals, signal upgrades and improvements to benefit transit
- Roadway improvements/repaving at station areas
- Higher capacity hydrogen electric articulated buses
- Continuing discussions on physical transit priority through Business Access and Transit (BAT lanes)

Figure 1 outlines the project area and endorsed LPA, which starts at NE Cully Boulevard and NE Killingsworth Street in Portland and ends at Clackamas Town Center Transit Center in Clackamas

County. The northern extent of the LPA differs from the conceptual draft alignment reflected in the RTP transit network and project maps which will be updated.

Figure 1: Project Area Map



Project Development Phase Schedule and Deliverables

The Locally Preferred Alternative being amended into the RTP will support further progress on the Project and is a required step to qualify for key federal funding opportunities. It is necessary to complete the NEPA process covering all aspects of the project proposed for FTA funding, develop sufficient information for FTA to develop a project rating, complete sufficient engineering and design to develop an accurate and reliable cost, scope, and schedule for the Project, obtain all non-CIG funding commitments, complete all critical third-party agreements, meet other FTA readiness requirements, and ultimately prepare for construction. The Project formally entered the Project Development phase in July 2025, with Project Development anticipated to be completed in spring 2027, with service opening in summer 2029.

The Project Development phase includes required deliverables that will be informed by the core design team, project partners, and community engagement, including:

- Completion of environmental approvals under the National Environmental Policy Act (NEPA).
- Development of preliminary design and engineering documents.
- Development of materials necessary for a Small Starts rating by FTA and subsequent Small Starts Construction Grant Agreement.

The anticipated schedule for Project Development phase deliverables is as follows:

- Preliminary design and engineering (summer 2024 – spring 2026)
 - 15% design (early 2025)
 - 30% design (summer 2025)
 - 60% design (spring 2026)
- Draft finance plan (early 2025)
- Initial Small Starts application for rating (early 2025)
- Update to the Regional Transportation Plan and related financial elements, as necessary (fall 2025- summer 2026)
- Environmental approvals under NEPA (early 2025 – spring 2026)
 - Class-of-Action determination (anticipating a documented categorical exclusion)
 - NEPA assessment and findings, including all needed analysis and public engagement
- Small Starts construction grant agreement (spring 2027)
- Final design and construction Documents (fall 2026-spring 2027), including cost estimates for each stage documenting the total anticipated construction cost in year of expenditure dollars:
 - 90% Design package (fall 2026)
 - 100% Design – issued for construction (spring 2027)

The proposed time period for the Construction phase spring 2027-summer 2029.

Public Engagement

Metro and TriMet staff offered several opportunities for community members to learn about and provide input on the 82nd Avenue Transit Project. Many of public engagement events were co-hosted with the Portland Bureau of Transportation (PBOT) as part of their Building a Better 82nd Avenue Project to allow community members to provide input on both projects and clarify scope and purpose of each project. A demographic assessment was conducted as part of the development of the [Existing Conditions](#) report.

Additionally, members of the 82nd Avenue Coalition and community based organizations were represented on the Steering Committee, which was the decision-making body for the LPA. Appendix B includes the full summary of public engagement activities and input. Public engagement will continue to be an important aspect of the project moving forward.

Two key ways in which community engagement shaped the Project were:

- *Northern terminus selection:* To understand and address community compatibility concerns around a potential Cully neighborhood terminus, the Project team formed the Cully Terminus Evaluation Group. From July to October 2024, staff collaborated with eight Cully residents to explore design options near NE Killingsworth St and Cully Blvd. The group identified preferred transit facility locations, emphasized pedestrian safety, and raised concerns about parking loss and traffic increases—leading to design adjustments. By the final meeting, all members supported a Cully terminus.
- *General station locations:* To understand and address potential community concerns regarding stop consolidation, several rounds of engagement were conducted. Public input guided the selection and refinement of station locations. Initial concepts were shaped by technical analysis and partner workshops, then reviewed through an online open house and four in-person workshops between April and August 2023. Participants provided location-specific feedback, shared placement priorities, and weighed in on “either/or” station options. Key themes included safer access, improved station amenities, personal security, and better connectivity. This feedback, combined with technical analysis, directly informed station siting and design.

RTP Consistency and Regional Significance

The Project advances the following RTP goals, objectives, and policies, and RTP modal function(s) of the facility:

Goal 1 – Mobility Options

- (Objective 1.1) Increases proportion of trips made by use of transit and reduces per capita vehicle miles traveled.
- (Objective 1.2) Completes gap in planned regional network.
- (Objective 1.3) Increases household and job access to frequent transit service.
- (Objective 1.4) Maintains reliable person-trip and freight mobility in a regional mobility corridor.

Goal 2 – Safe System

- (Objective 2.1) Contributes to eliminating fatal and severe injury crashes by 2035.
- (Objective 2.3) Maintains and brings facilities up to a state of good repair.

Goal 3 – Equitable Transportation

- (Objective 3.1) Contributes to eliminating disparities related to access, safety, affordability, and health outcomes experienced by people of color and other marginalized communities.
- (Objective 3.2) Contributes to eliminating barriers that people of color, people with low incomes, youth, older adults, people with disabilities, and other marginalized communities face to meeting their travel needs.

Goal 4 – Thriving Economy

- (Objective 4.1) Focuses growth and transportation investment in a designated 2040 growth area and provides access to jobs, markets, and community places within and beyond the region.
- (Objective 4.2) Maintains access to industry and freight intermodal facilities.
- (Objective 4.3) Attracts new businesses and family-wage jobs and retains those already located in the region while increasing the number and variety of jobs that households can reach within a reasonable travel time.
- (Objective 4.4) Reduces the share of income that households in the region spend on transportation to lower overall household spending on transportation and housing.
- (Objective 4.5) Bring facilities up to a state of good repair and avoid deferred maintenance.

Goal 5 – Climate Action and Resilience

- (Objective 5.1) Contributes to meeting adopted targets for reducing transportation-related greenhouse gas emissions and vehicles miles per capita.
- (Objective 5.2) Increases the share of jobs and households in walkable, mixed-use areas served by frequent transit service.
- (Objective 5.3) Preserves and protects the region’s biological, water, historic and culturally important plants, habitats, and landscapes, and integrates green infrastructure strategies to maintain habitat connectivity, reduce stormwater run-off, and reduce light pollution.
- (Objective 5.4) Increases the resilience of communities and regional transportation infrastructure to the effects of climate change and natural hazards including seismic events.
- (Objective 5.5) Brings facilities up to a state of good repair and avoid deferred maintenance to prevent future more costly and resource intensive repairs.

The Project is consistent with and supports implementation of the following RTP System, Regional Design and Regional Network Policies:

- *3.2.1 2040 Growth Concept:* The Project supports the Metro 2040 Growth Concept by advancing permanent high-capacity transit and higher-density growth along a designated Main Street of 82nd Avenue, as well as supporting planned land uses adopted in the 2040 Growth Concept by improving mobility to Regional Centers via transit.
- *3.2.2 Transportation Equity Policies:* The Project improves multimodal options and permanent transit access in several Equity Focus Areas.
- *3.2.3 Safety and Security Policies:* The Project advances safe access to transit on a Regional High Injury Corridor.
- *3.2.4 Climate Action Policies and Resilience Policies:* The Project supports Metro’s Climate Smart Strategy and related policies. It will advance a major high-capacity transit investment to make transit more convenient, frequent, and accessible. It will include improvements to the pedestrian network and connect the local street grid with safe crossings.
- *3.2.6 Mobility Policies:* The Project will advance mobility policies. It will improve transit and pedestrian travel and access, while balancing motor vehicle travel and the many other functions of arterials.
- *3.3 Regional Network Policies:* The Project supports regional network policies, including policies which aim to provide transit as an attractive, convenient, accessible, and affordable travel option. It supports RTP Policy Map designations for the Transit and Pedestrian networks.

Identification of the Project followed the RTP congestion management process policies in the following ways:

- The Project utilizes multiple tools in the Congestion Management Process (CMP) toolbox. It is planned to utilize transit signal priority and access management strategies to support system management and operations. It will utilize active transportation strategies by implementing new walking connections to key destinations. It will utilize transit strategies by constructing high capacity transit and expanding transit coverage.

The Project is regionally significant. In 2018, Metro adopted the region's first [Regional Transit Strategy](#), in support of the [2018 Regional Transportation Plan \(RTP\)](#). The RTP identified the 82nd Avenue as an Enhanced Transit Corridor (ETC) for short-term implementation and included the Project in its [financially-constrained project list](#) (12029). In 2023, Metro adopted the [Regional High Capacity Transit \(HCT\) Strategy](#) as part of [the 2023 Regional Transportation Plan update](#), which designates the Project as a Tier 1: near-term HCT corridor; this is the highest priority for near-term HCT investment in the region. The Project will also require project-level NEPA review. Additionally, 82nd Avenue is designated on multiple RTP network maps—transit, motor vehicles, bicycle, pedestrian, freight, and TSMO networks.

Performance

The Project makes progress toward federal and regional performance targets:

- *Mobility*, by increasing transit and pedestrian mode shares, improving access to jobs via transit, contributing to completing the transit network and the pedestrian system near transit, increasing the share of households that are located near transit and pedestrian facilities, and improving throughway reliability.
- *Safety*, by contributing to eliminating transportation related fatalities and serious injuries.
- *Equity*, by contributing to eliminating transportation related fatalities and serious injuries in equity focus areas, contributing to completing the pedestrian system in equity focus areas, and improving access to jobs within equity focus areas.
- *Economy*, by increasing the number and variety of jobs that households can reach within a reasonable time.
- *Climate and Environment*, by reducing per capita greenhouse gas emissions from light-duty vehicles and per capita vehicles miles traveled, helping to meet revised statewide goals requiring accelerated reductions in greenhouse gas emissions, and keeping air pollution from mobile sources levels below thresholds set by the federal government.

Fast, convenient and linked to the broader transit and transportation network – high capacity transit provides a viable, more affordable alternative to driving. Fewer cars on the road leads to less air pollution, more physical activity, less time in traffic, fewer crashes and more reliability for moving people and goods – supporting the health, safety, mobility, economy and quality of life of our region. As part of its evaluation, the 2023 High Capacity Transit Strategy found that implementing all of the corridor improvements identified in the vision would result in a 0.6% reduction in CO₂e emissions regionwide. [82nd Avenue landed in the top 20% of vision corridors evaluated where a high capacity transit investment would result in climate benefit.](#) The HCT Strategy's analysis found that a high capacity transit investment on 82nd Avenue could result in a reduction of around 190 metric tons of CO₂e per year.

The [2023 RTP Climate Smart Strategy \(CSS\)](#) states that implementing the Regional Transit Strategy vision of making transit convenient, frequent, accessible and affordable is a key strategy with a high

relative climate benefit. The CSS includes a number of near-term actions for Metro and partners related to high capacity transit, including: 1) expand transit service to serve communities of concern, transit-supportive development and other potential high ridership locations; and 2) expand partnerships with transit agencies, cities, counties and ODOT to implement capital improvements in frequent bus corridors (including dedicated bus lanes, stop/shelter improvements, and intersection priority treatments) to increase service performance.

To make progress toward the [Climate Smart Strategy](#) Performance targets, the Project implements elements of the 2040 Growth Concept and local and adopted land use and transportation plans; makes transit convenient, frequent, accessible, and affordable; makes walking safe and convenient; makes streets and highways safe and reliable; uses technology to actively manage the transportation system; provides information and incentives to expand the use of travel options; supports transition to cleaner low carbon fuels; secures adequate funding for transportation investments; and demonstrates leadership on climate change.

This is a safety project eligible for state and federal safety program funding, with Highway Safety Improvement Program funds committed for Project Development.

Fiscal Constraint

The cost estimate included in the [2023 RTP financially constrained project list](#) was \$300 million in year-of-expenditure dollars. That estimate has increased to approximately \$343 million based on refined design and partner priorities. Currently, \$30.63 million for Project Development has been committed, with an additional \$83 million committed from the FTA Low or No-Emissions Grant Program, the Portland Clean Energy Fund, and TriMet match for other federal funds. TriMet is pursuing FTA Small Starts Capital Investment Grant (CIG) funding and will seek up to the maximum Small Starts CIG funding amount of \$150 million. Additionally, the project was approved for Regional Flexible Fund Step 1A.1 New Project Bonds on July 31, 2025 by [Resolution 25-5510](#). Additional local sources, including those in Table 1 below, will be committed as required by the FTA CIG program.

As indicated in the Project Development section above, preliminary engineering, design, and construction will all occur in the 2023-2030 near-term RTP investment time period.

Table 1. 82nd Avenue Transit Project Fiscal Constraint Documentation

| Fund Source and Type | Revenue Dollar Amount | New Revenue (not assumed in 2023 RTP Forecast)¹ | Revenue Assumed in 2023 RTP Forecast - 82nd Avenue Transit Project (#12029)² | Proposed Shift Revenue in the 2023 RTP Forecast from 82nd Avenue Corridor Improvements Project (#11844)³ |
|--|------------------------------|---|---|---|
| FTA CIG – 5309 Small Starts | \$150,000,000 | | \$150,000,000 | |
| FTA – Areas of Persistent Poverty | \$630,000 | \$630,000 | | |
| FTA – Low or No Emission Grant | \$23,800,000 | | \$23,800,000 | |
| Regional Flexible Fund Bonds | \$28,000,000 | \$28,000,000 | | |
| Portland Clean Energy Fund (PCEF) Grant | \$49,500,000 | \$49,500,000 | | |
| State/Regional/Local Funds <ul style="list-style-type: none"> • TriMet – General Funds/Bonds • Carbon Reduction Program Funds • State revenues related to jurisdictional transfer | \$92,000,000 | | \$71,000,000 | \$21,000,000 |
| Total⁴ | \$343,930,000 | \$78,130,000 | \$244,800,000 | \$21,000,000 |

¹These dollars are new revenues not accounted for in the forecast in the adopted 2023 RTP. The revenues include new funds awarded by PCEF on December 18, 2024 and the RFFA Bond revenues approved by JPACT and the Metro Council on July 31, 2025. While this amount is more than the cost increase for the project (\$43M) the budget also needs to demonstrate additional local revenue sources to make up for \$55.2M in state funding assumed in the 2023 RTP that is not part of the revenue sources assumed in the current project budget.

²These dollars are revenues already assumed for the 82nd Avenue Transit Project in the revenue forecast in the adopted 2023 RTP, covering the project’s estimated cost in the adopted 2023 RTP.

³The current 82nd Avenue Transit Project financial plan includes \$21 million in State revenues related to the jurisdictional transfer of 82nd Avenue from ODOT to the City of Portland. These State revenues were accounted for in the adopted 2023 RTP revenue forecast, but not specifically committed to the 82nd Avenue Transit Project (RTP ID 12029); they were assumed to help fund the City’s related 82nd Avenue corridor project (RTP ID 11844). The amendment proposes to reduce the cost of the corridor improvements (RTP ID 11844) by \$21 million and update the 82nd Avenue Transit Project financial plan to shift \$21 million of the state revenues assumed for the corridor project (RTP ID 11844) to the transit project (RTP ID 12029) to demonstrate fiscal constraint.

⁴Totals are generally rounded to the nearest \$100,000.

Attachments:

- [A: 82nd Avenue Transit Project Initial Purpose and Need Statement](#)
- [B: 2025 Engagement Summary](#)
- [C: Metro Council Staff Report on LPA Endorsement Recommendation June 26, 2025](#)
- [D: Existing Conditions](#)

ORDINANCE 26-1536 FOR THE PURPOSE OF ADMENDING THE 2023 REGIONAL TRANSPORTATION PLAN TO INCLUDE THE LOCALLY PREFERRED ALTERNATIVE FOR THE 82ND AVENUE TRANSIT PROJECT

Report of Comments Received and Recommended Actions

(comments received November 3 through December 19, 2025)

The proposed amendments were released for public review from November 3 through December 19, 2025. Public agencies, advocacy groups and members of the public were invited to submit comments by mail, phone or online via Metro's website, and through testimony provided at a public hearing held by the Metro Council on December 4, 2025. This document summarizes recommended changes to respond to comments received during the comment period. New wording is shown in underline; deleted words are shown in ~~strikeout~~.

| # | Line or Page | Last name | First name | Affiliation | Date | Method | Comment | Response | Proposed change identified in comment (changes shown in strikeout and <u>underline</u>) | Staff recommendation (changes shown in strikeout and <u>underline</u>) |
|---|--------------|-------------|------------|---------------|-----------|--------------------------|---|---|---|--|
| 1 | N/A | Littlefield | Todd | Area resident | 12/2/2025 | Public Hearing Testimony | I live in Lents, one block from the TriMet no. 17 bus, and the park and ride on 94th and Holgate, so I am a big believer in transit. I'm here to talk about 82nd Avenue and making one lane each direction a bus lane. I'm not sure, because I haven't gotten an accurate count of how many cars use 82nd Avenue a day - I heard it's 20,000 plus. I don't know if that includes the bus passengers. 82nd is a massive thoroughfare for tens of thousands of people each day. That's going to destroy their commute and Holgate, Powell and Foster are a nightmare as-is during commute hours in the morning. 92nd is a nightmare as-is. So unless you are going to build 92nd out to four lanes then the 82nd proposal cannot happen. You're going to make life miserable for commuters and the businesses. The businesses I've talked to are against this if they are even aware of it. So in my opinion this issue is probably more like a 95/5 issue so I'm not sure why you would even vote for doing this. So if you could put it to a vote to the people, expand 82nd to widen it to put in more lanes for the bus, but the current proposal is really going to irritate people. | Thank you for your comment. Transit priority on 82nd Avenue is something that is being discussed as part the next phase of project development, with a recommendation anticipated in early 2026. The endorsed Locally Preferred Alternative and proposed amendment to the Regional Transportation Plan focuses on the route, termini, and general station locations, and does not include this level of detail on transit priority. | Comment does not propose a change to the amendments. | No change recommended. |

Attachment 5

BEFORE THE METRO COUNCIL

| | | |
|--------------------------------------|---|---------------------------------------|
| FOR THE PURPOSE OF AMENDING THE 2023 |) | ORDINANCE NO. 26-1537 |
| REGIONAL TRANSPORTATION PLAN TO |) | |
| INCLUDE THE LOCALLY PREFERRED |) | Introduced by Chief Operating Officer |
| ALTERNATIVE FOR THE TUALATIN VALLEY |) | Marissa Madrigal in concurrence with |
| HIGHWAY TRANSIT AND SAFETY PROJECT |) | Council President Lynn Peterson |

WHEREAS, the Regional Transportation Plan (RTP) is the federally-recognized metropolitan transportation plan for the greater Portland region, and must be updated every five years; and

WHEREAS, the RTP fulfills statewide planning requirements to implement Statewide Planning Goal 12 (Transportation), as implemented through the Transportation Planning Rule and the Metropolitan Greenhouse Gas Reduction Targets Rule; and

WHEREAS, the RTP is a central tool for implementing the Region 2040 Growth Concept, and constitutes a policy component of the Regional Framework Plan; and

WHEREAS, transit is a key element of the Climate Smart Strategy and the RTP; and

WHEREAS, in June 2010, the Metro Council adopted Ordinance No. 10-1241B, amending the 2004 RTP to comply with federal and state law, which included adoption of the Regional High Capacity Transit (HCT) System Plan; and

WHEREAS, in 2018 the Metro Council adopted the Regional Transit Strategy (RTS), as a component of the RTP, via Resolution No. 18-4892, which established the regional vision to make transit more frequent, convenient, accessible and affordable for everyone; and

WHEREAS, the HCT Strategy is a component of the 2018 RTS which was updated by Resolution No. 23-5348 to include new high capacity transit-related policies and identified high capacity transit lines on the Regional Transit Network map to better reflect the RTS vision; and

WHEREAS, the 2023 HCT Strategy identified the Tualatin Valley Highway corridor as a Tier 1 near-term priority investment which is included on the RTP 2030 financially constrained project list; and

WHEREAS, the most recent update to the RTP was completed on November 30, 2023, following approval by the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Council; and

WHEREAS, JPACT and the Metro Council must approve any subsequent amendments to add new projects or policies or to substantially modify existing projects or policies in the RTP; and

WHEREAS, the public must be provided an opportunity to review and comment on proposed amendments to the RTP, consistent with the policies and procedures in Metro's Public Engagement Guide; and

WHEREAS, ongoing efforts to address congestion in the region include directing growth in designated centers and corridors served by high-quality transit in combination with investments in system and demand management strategies, improving transit service and reliability, increasing bicycle and pedestrian connections and adding roadway capacity in targeted ways; and

WHEREAS, the Tualatin Valley Highway Transit and Safety Project was identified in the 2023 RTP's financially constrained list of projects and programs; and

WHEREAS, in January 2022 Metro and TriMet convened a Steering Committee for the TV Highway Transit and Safety Project, consisting of agency leaders, elected officials, and community representatives, to develop and recommend a Locally Preferred Alternative and funding strategy for high-capacity transit on TV Highway; and

WHEREAS, the TV Highway Transit and Safety Project Steering Committee met numerous times, heard public input and testimony, and unanimously recommended the LPA for adoption on February 13, 2025, including the mode of transportation, alignment, and general station locations; and

WHEREAS, the Board of Washington County Commissioners unanimously adopted Resolution Number 25-26 on April 22, 2025, endorsing the LPA; and

WHEREAS, the Cornelius City Council unanimously adopted Resolution Number 2025-16 on May 5, 2025, endorsing the LPA; and

WHEREAS, the Hillsboro City Council unanimously adopted Resolution Number 2881 on May 6, 2025, endorsing the LPA; and

WHEREAS, the Forest Grove City Council unanimously adopted Resolution Number 2025-17 on May 12, 2025, endorsing the LPA; and

WHEREAS, the Beaverton City Council unanimously adopted Resolution Number 25084 on May 27, 2025, endorsing the LPA; and

WHEREAS, the TriMet Board of Directors unanimously adopted Resolution Number 25-05-25 on May 28, 2025, recommending confirmation of the LPA; and

WHEREAS, the LPA was endorsed by the Oregon Department of Transportation with a letter of support dated May 28, 2025; and

WHEREAS, at its meeting on June 12, 2025, JPACT approved Resolution No. 25-5504 and submitted the resolution to the Metro Council for approval; and

WHEREAS, at its meeting on June 26, 2025, Metro Council approved Resolution No. 25-5504 endorsing the Locally Preferred Alternative for the Tualatin Valley Highway Transit and Safety Project; and

WHEREAS, FTA requires that the Locally Preferred Alternative be included in the Financially Constrained RTP and the Metropolitan Transportation Improvement Plan in order to be considered for a Small Starts Capital Investment Grant project rating; and

WHEREAS, Metro held a 45-day public comment period on the requested amendment from November 3 to December 19, 2025; and

WHEREAS, the Metro Council held a public hearing on December 4, 2025 to accept public testimony and comments regarding the requested RTP amendment; and

WHEREAS, JPACT and MPAC have recommended approval of the requested RTP amendment by the Metro Council; and

WHEREAS, the Metro Council held an additional public hearing on the requested RTP amendment on March 5, 2026; now therefore,

THE METRO COUNCIL ORDAINS AS FOLLOWS:

1. The 2023 Regional Transportation Plan is hereby amended, as indicated in attached Exhibit A, attached and incorporated into this ordinance.

ADOPTED by the Metro Council this ___ day of _____, 2026.

Lynn Peterson, Council President

Approved as to Form:

Carrie MacLaren, Metro Attorney



Proposed amendments to the 2023 RTP to reflect the **Tualatin Valley Highway Transit and Safety Project Locally Preferred Alternative**

This exhibit documents proposed amendments to the 2023 Regional Transportation Plan to reflect the Tualatin Valley Highway Transit and Safety Project Locally Preferred Alternative endorsed by the Joint Policy Advisory Committee on Transportation and the Metro Council in June 2025.

The amendments are shown in ~~red strikethrough~~ and underline and include:

- Appendix A: Financially Constrained List of Projects and Programs
- Appendix BB: Tualatin Valley Highway Transit and Safety Project LPA (***new***)
- Appendix W: Status of current major projects
- Appendix V: Future corridor refinement planning

Metro and regional partners have made significant progress on this project and are ready to take the next step in moving forward into project development and pursuing funding opportunities. To be eligible for federal and state funding, the Locally Preferred Alternative (LPA) must be adopted in the RTP. The requested amendments will bring the Tualatin Valley Highway Transit and Safety Project LPA into the 2023 RTP to support the project moving forward into project development and make the project eligible to compete for federal and state funding opportunities now.

Proposed Amendments to Appendix A to the 2023 Regional Transportation Plan
(shown in red ~~strikethrough~~ and underline)
Financially Constrained List of Projects and Programs



| RTP Investment Category | County or counties | Nominating Agency | Primary Owner | RTP ID | Project Name | Start Location | End Location | Description | Estimated cost (in YOE dollars) | Time Period | Financially Constrained |
|-------------------------|--------------------|-------------------|---------------|--------|--|----------------|--------------------------|--|---------------------------------|-------------|-------------------------|
| Transit - High Capacity | Washington County | TriMet | TriMet | 11589 | HCT: Tualatin Valley Highway Transit and Safety Project | Forest Grove | Beaverton Transit Center | <p>Planning, design and construction of Rapid Transit Project along Tualatin Valley Highway to provide easier, faster and more reliable bus service as well as necessary safety and accessibility improvements and signals. Planning work will include identifying and prioritizing complementary multimodal safety improvements to make Tualatin Valley Highway safer for all travel modes.</p> <p><u>The TV Highway Transit and Safety Project would bring bus rapid transit service to the 16.5-mile corridor of Tualatin Valley Highway between Beaverton and Forest Grove. The project would replace the existing Line 57 bus line, connecting Beaverton, Aloha, Hillsboro, Cornelius, and Forest Grove.</u></p> | \$ 300,000,000 | 2023-2030 | Yes |

Adopted by Metro Ordinance No. 23-1496 on 11/30/23.

27 of 68

Download the project data in excel at: www.oregonmetro.gov/rtp

Projects submitted to RTP by nominating agency.

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APPENDIX BB

2023 Regional Transportation Plan

Tualatin Valley Highway

Transit and Safety Project

Locally Preferred Alternative

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Tualatin Valley Highway Transit and Safety Project
Locally Preferred Alternative (LPA) Description

On February 13, 2025, the TV Highway Steering Committee recommended the TV Highway Transit and Safety Project Locally Preferred Alternative (LPA). The recommended LPA for high-capacity transit in the Tualatin Valley Highway corridor is bus rapid transit with stations at the general locations indicated on the attached map, operating between Beaverton Transit Center and 19th Avenue and B Street in Forest Grove. The route will generally follow the same alignment as TriMet's current Line 57 route.

TV Highway Transit and Safety Project
Locally Preferred Alternative Map



Proposed Amendments to Appendix W to the 2023 Regional Transportation Plan (~~shown in red~~ strikethrough and underscore)

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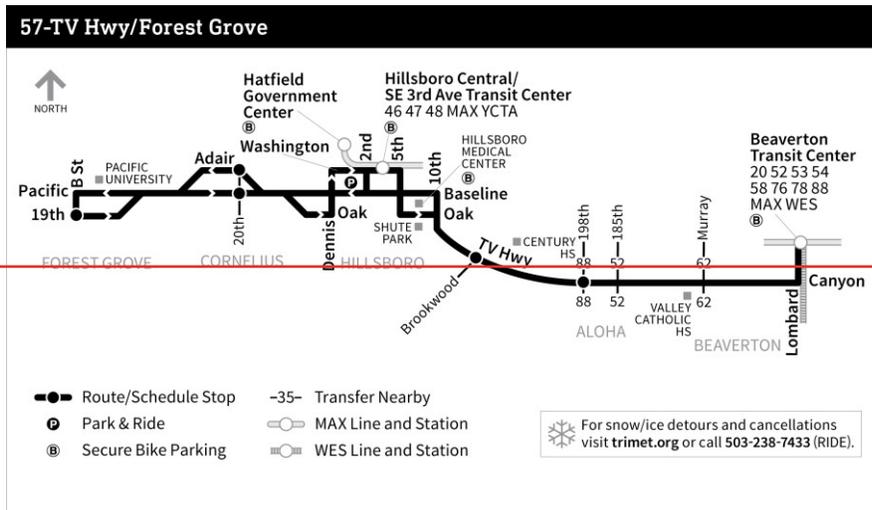
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Tualatin Valley Highway Transit and Development Safety Project

The Tualatin Valley (TV) Highway Transit and Development Safety project is studying the feasibility of converting the existing TriMet Line 57 bus to a bus rapid transit (BRT) line through major federal investment. The route map for Line 57 is shown in Figure W.9.

Figure W.9: TriMet Line 57 Route Map



Metro supported the creation of a community-led equitable development strategy (EDS) alongside the transit study to support community stability in the face of a major transportation investment in the corridor. The goal of the transit study was to identify a locally preferred alternative (LPA) that would enable partners to apply for federal funding of transit improvements. A BRT project would improve transit speed and reliability, making the bus more competitive with driving along this regional corridor. BRT investment would also improve corridor safety with station access infrastructure for pedestrians and provide a more dignified and attractive transit rider experience through improvements to stations such as shelters and lighting. The BRT project may be nested within or completed in tandem with a roadway includes project elements that more directly addresses the significant safety needs along this high-crash corridor, especially those of people walking, biking, and accessing transit.

The project Steering Committee, consisting of representatives from the cities of Forest Grove, Cornelius, Hillsboro, and Beaverton; Washington County; ODOT, TriMet and Metro; and four community representatives, is moving toward agreement on recommended an LPA anticipated in late 2023 February 2025, which has since been endorsed by all project partners. The LPA will covers the entire length of the corridor (Beaverton Transit Center to 19th and B Street in Forest Grove) and identifies the transit mode, route and general station locations may include a minimum operable segment that defines an initial federal capital investment in a portion of the corridor.

Figure W.9: Tualatin Valley Highway Transit and Safety Project Map



Next steps for the project include completing NEPA environmental review, advancing preliminary engineering and design, developing a finance plan, and preparing construction documents. Based on the current timeline, the project is estimated to open in December 2030.

The EDS was completed in June 2023 and approved by the [TV Highway Equity Coalition](#) (TEC), the body who guided its development. Strategies from the EDS are being advanced by government and nonprofit partners throughout the corridor and are independent of the implementation stage of the transit study.

Additional project information is available at: <https://www.oregonmetro.gov/public-projects/tualatin-valley-highway-transit-project>.

Proposed Amendments to Appendix V to the 2023 Regional Transportation Plan (~~shown in red strikethrough and underline~~)

RTP Design and Functional Classifications

The [Tualatin Valley Highway Corridor Plan](#) (TVCP), completed by ODOT, Metro, the cities of Hillsboro and Beaverton, and Washington County in 2013, gave policy direction to maintain the design and function of Tualatin Valley Highway as an urban arterial that will not exceed motorized vehicle capacity of two through travel lanes in each direction. Tualatin Valley Highway is classified as a “Major Arterial” on the Arterial & Throughway map and a “Regional Street” on the System Design map. The corridor has been included on the high capacity transit network since 2010 and remains a Tier 1 corridor which is currently under study to determine the most appropriate transit investment.

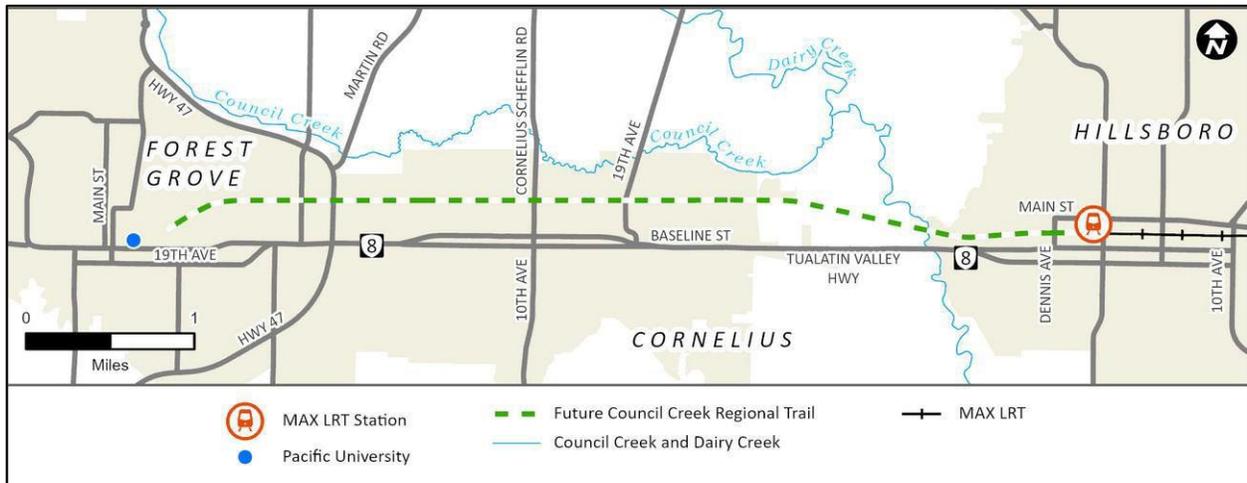
Recent planning efforts include Washington County’s [Moving Forward TV Highway Plan](#) (2019), studying improvements to multimodal networks for the segment from 106th Ave to Cornelius Pass Road. The [East Forest Grove Safety Action Plan](#) (2022) which examined the portion of OR 8 between Cornelius and Quince St / OR 47. The East Forest Grove plan identified multi-modal improvements to address safety along this section of the corridor.

Forest Grove is actively pursuing funding to implement recommendations from this planning effort, and new sidewalk in this area and crossing at A & B Row will be constructed by ODOT starting in 2025. Aspects of the Moving Forward TV Highway Plan formed the basis of the ~~current~~ transit and ~~safety project~~ roadway study being led by Metro.

Additional intersection and crossing projects are ongoing in the corridor, both in construction and in design and planning by ODOT from the 2021-24 STIP and 2024-27 STIP and by Washington County and the City of Hillsboro.

Mobility for people walking and biking in RTP Mobility Corridor 15 from Hillsboro to Forest Grove is being addressed by creation of a parallel facility, the [Council Creek Regional Trail](#). This multiuse regional trail is in design and will move to construction in 2026 providing an off-street, low-stress way for people to walk and bike between the Forest Grove and Cornelius town centers, and to connect to the western end of the Hillsboro regional center, including the MAX Blue Line. While this facility will provide mobility among these centers, it does not provide direct access to destinations along Tualatin Valley Highway for people walking and biking.

Figure V.4: Council Creek Regional Trail general location



A high capacity transit solution for Tualatin Valley (TV) Highway ~~has yet to be~~ was identified and recommended by the TV Highway Transit and Safety Project. The current project study is investigateding means for delivering a corridor-based bus rapid transit (BRT) line to Tualatin Valley Highway that would replace TriMet’s existing line 57 with high-capacity service. This service will~~ould~~ improve transit speed and reliability, as well as provide improved pedestrian access to station locations and improved rider experience through investments in stations, such as weather protection. This project focuses on enhancing transit and transit access and does not address the wholesale multimodal mobility needs of the corridor. Future planning and design will be necessary to identify implementable strategies to construct corridor-wide enhancements that meet the specifications of ODOT’s context-sensitive design approach for multimodal mobility.

Attachment 7

STAFF REPORT

FIRST READING FOR ORDINANCE 26-1537 FOR THE PURPOSE OF AMENDING THE 2023 REGIONAL TRANSPORTATION PLAN TO INCLUDE THE LOCALLY PREFERRED ALTERNATIVE FOR THE TUALATIN VALLEY HIGHWAY TRANSIT AND SAFETY PROJECT

Date: January 28, 2026
Department: Planning, Development and Research
Meeting Date: March 5, 2026
Prepared by: Ally Holmqvist, Senior Planner,
ally.holmqvist@oregonmetro.gov

Length: 15 minutes
Presenters:

- Ally Holmqvist, Senior Planner, Metro
- Kate Hawkins, Senior Planner, Metro
- Josh Brennan, Tualatin Valley Highway Transit and Safety Project Director, TriMet

ISSUE STATEMENT

The Regional Transportation Plan (RTP) is the state- and federally-required long-range transportation plan for the Portland metropolitan area that guides planning and investment for all forms of travel – motor vehicle, transit, biking, and walking – and the movement of goods and freight. It includes a list of “financially constrained” projects eligible to move forward when there is funding and political support. The RTP was last updated in 2023.

In June 2025, the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Council endorsed the Locally Preferred Alternative (LPA) for the Tualatin Valley Highway Transit and Safety Project identified as a regional priority in the 2023 RTP (and its element the High Capacity Transit Strategy) to improve transit speed, reliability, capacity, safety, comfort and access aligned with the vision established in the regional transit strategy. Planning to develop the LPA identified additional details and information that required amendments to the 2023 RTP. The amendments include updates to reflect:

- the endorsed LPA route alignment,
- LPA project description, and
- the project timeline and status and related future corridor-refinement activities in appendices of the 2023 RTP.

Metro and regional partners have made significant progress on the Tualatin Valley Highway Transit and Safety Project, as well as the 82nd Avenue Transit Project and Montgomery Park Streetcar Extension, and are ready to take the next step in pursuing key federal funding opportunities. This is a key step of the project development lifecycle outlined in the HCT Strategy for these identified Tier 1 priorities (see **Attachment 1**). To be eligible for federal and state funding, the endorsed transit project must have its LPA adopted in the RTP. The next full RTP update must be completed by November 30, 2028.

The requested amendment will include the endorsed Tualatin Valley Highway Transit and Safety Project LPA as part of the 2023 RTP in order to support the project moving into project development and becoming eligible to compete for federal and state funding opportunities now.

IDENTIFIED POLICY OUTCOMES

To reflect the LPA as previously endorsed by Metro Council resolution, the requested amendment includes the following:

- Amendments to the Appendix A: Constrained Priorities Project List to update the project description with additional detail.
- Amendments to Appendix W: Status of Current Major Projects to update description of the transit project to reflect endorsement of the LPA, including project status, timeline, maps and next steps.
- Amendments to Appendix V: Future Corridor Refinement Planning to update descriptions for transportation solutions in the corridor to add or update information about the transit project in development.
- Create a new appendix that will contain the LPA: Appendix BB: Tualatin Valley Highway Transit and Safety Project Locally Preferred Alternative
- Amendments to numbering, pagination, formatting and other scrivener's errors as needed.

ACTION REQUESTED

Hold a public hearing on the proposed RTP amendment and review Ordinance No. 26-1537 For the Purpose of Amending the 2023 Regional Transportation Plan to Include the Locally Preferred Alternative for the Tualatin Valley Highway Transit and Safety Project.

STAFF RECOMMENDATIONS

Staff recommends that Metro Council hold the public hearing for and review Ordinance No. 26-1537.

Following the amendment procedures, Metro staff has reviewed the information submitted by TriMet (Attachment 2) and finds that the requested amendment to the 2023 RTP to include the LPA for the Tualatin Valley Highway Transit and Safety Project is regionally significant and consistent with the 2023 RTP and federal fiscal constraint requirements.

Metro Council is anticipated to consider adoption at the April 23 Council meeting following a recommendation from MPAC and action from JPACT.

STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

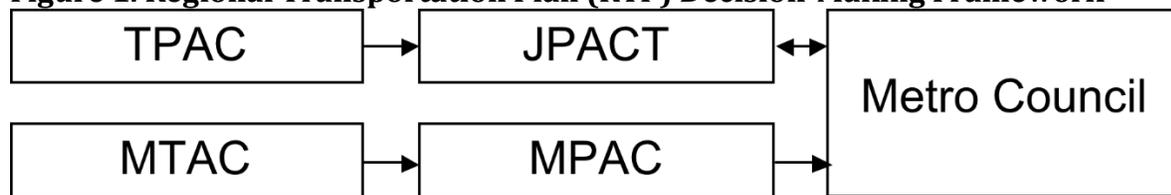
In 2023, JPACT and the Metro Council adopted a significant update to the RTP that brought together the input of thousands of people who live, work and travel across the greater Portland region. Meaningful engagement and consultation with Tribes, community members, community-based organizations, businesses, transportation agencies and elected officials contributed to a shared vision and strategy for investing in a

transportation system that serves everyone. The 2023 RTP forwards the values and desired outcomes for the future of the region’s transportation system: mobility options, equitable transportation, climate action and resilience, safe system, and thriving economy.

As the federally-designated metropolitan planning organization for the Portland metropolitan area, Metro is responsible for developing and maintaining the RTP. As the regional government responsible for regional land use and transportation planning under state law, Metro is also responsible for developing and maintaining a regional transportation system plan, consistent with the Regional Framework Plan, statewide planning goals, the Oregon Transportation Planning Rule, the Metropolitan Greenhouse Gas Reduction Rule, the Oregon Transportation Plan, and by extension the Oregon Highway Plan and other state modal plans.

The Metro Council and JPACT jointly share responsibility for developing and adopting an updated RTP every five years to maintain compliance with federal and state requirements. Adoption or amendment of the RTP is a land use action under the statewide land use planning program. As such, the Metro Policy Advisory Committee (MPAC) serves in an advisory role to the Metro Council. This decision-making framework is shown in Figure 1.

Figure 1. Regional Transportation Plan (RTP) Decision-Making Framework



Amendments to the RTP are considered in between scheduled updates when a sponsoring agency requests changes to the funding, phasing, mode, function or general location of a project in the plan. There are several general sources for RTP amendment requests:

- (1) ODOT requests that require an amendment to the RTP for specific projects or the phasing of existing projects due to a funding decision by the Oregon State Legislature or other action by the Oregon Transportation Commission;
- (2) city or county requests involving transportation projects adopted through a public process in local transportation system plans, area plans, concept plans or studies;
- (3) transit agency requests to align adopted transit plans with the RTP;
- (4) public agency requests resulting from a National Environmental Policy Act (NEPA) review process to reflect the LPA adopted by project partners to allow the project to proceed and be eligible for federal funding; and
- (5) amendments resulting from a local, regional or state planning study or corridor refinement planning as defined in the Oregon Transportation Planning Rule, that involve additions or deletions to the RTP Financially Constrained project list or a significant change in the mode, function or general location of a project on the RTP Financially Constrained project list.

As described in Appendix Y of the RTP, such amendments require a recommendation from MPAC and adoption by the JPACT and the Metro Council by Ordinance.

Attachment 3 describes in detail how the amendment is regionally significant and consistent with the 2023 RTP and related public engagement procedures for amendments to the RTP. **Table 1** below provides a summary of the determination outcomes.

Table 1. RTP Amendment Consistency Review Outcomes Summary

| Process Step | Outcomes |
|--|---|
| <u>Step 1</u> Sponsoring agency consults with Metro Staff | <i>Staff from TriMet (project sponsor) met with staff from Metro between <u>April and September 2025</u> on the requested amendment and the RTP consistency requirements. Metro staff also led the LPA process for the transit project.</i> |
| <u>Step 2</u> Sponsoring agency submittal | <i>Staff from TriMet submitted a memo for the requested amendment including the RTP consistency background information outlined in the RTP Project Amendment Checklist as outlined in Appendix Y: RTP Amendment Process in <u>October 2025</u>.</i> |
| <u>Step 3</u> Regional significance determination: | <i>In 2018, Metro adopted the region’s first Regional Transit Strategy, as an element of the RTP. The RTP identified Tualatin Valley Highway as an Enhanced Transit Corridor for short-term implementation with the transit project identified in the financially constrained project list. In 2023, Metro adopted the Regional High Capacity Transit (HCT) Strategy as an element of the RTP, and designated this high capacity transit project as a Tier 1: near-term HCT corridor – the highest priority for near-term HCT investment in the region. The project will also require project-level NEPA review. Additionally, the project corridor is designated on multiple RTP network maps – including transit, motor vehicle, bicycle, pedestrian, freight, and TSMO networks.</i> |

| Process Step | Outcomes |
|---|---|
| <p><u>Step 4</u> Public engagement consistency determination:</p> | <p><i>TriMet submitted a signed Public Engagement and Non-discrimination Certification and Documentation Forms as part of the 2023 RTP certifying that they have:</i></p> <ul style="list-style-type: none"> • <i>an adopted Title VI plan and implementation procedures;</i> • <i>public engagement plans compliant with Title VI and Goals 1 and 12 for all adopted land use and/or transportation plans, strategies and studies including the project;</i> • <i>conducted project-specific engagement and analyzed potential inequitable impacts for marginalized groups;</i> • <i>conducted and will conduct non-discriminatory, inclusive engagement compliant with Title VI and Goals 1 and 12 where input followed best practices and helped shape the project; and</i> • <i>retained records related to these public engagement activities in compliance with regulations.</i> <p><i>The LPA endorsement process documented the extensive, consistent project development public engagement activities since that time.</i></p> |
| Process Step | Outcomes |
| <p><u>Step 5</u> RTP consistency determination:</p> | <p><i>The requested amendment has elements demonstrating progress toward objectives under all five regional goals that:</i></p> <ul style="list-style-type: none"> • <i>implement the Metro 2040 Growth Concept by advancing high-capacity transit along a designated Corridor improving mobility between Regional Centers via a transit solution supporting planned compact, higher density land uses;</i> • <i>invest in a corridor identified for transit improvements on the RTP Transit Network Vision;</i> • <i>improve transit and pedestrian travel and access, while balancing motor vehicle travel and the many functions of mobility corridors;</i> • <i>improve multimodal options and access for Equity Focus Areas;</i> • <i>provide safer alternatives to driving, advancing implementation of Vision Zero on a Regional High Injury Corridor;</i> • <i>advance a major high-capacity transit investment to make transit more convenient, frequent, and accessible — a key strategy for implementing the Climate Smart Strategy;</i> • <i>advance transit and pedestrian system completion in a job and activity center to provide safe and convenient options for short trips and connections to transit, supporting the economy; and</i> • <i>plan to include transit signal priority and access management strategies to support system management and operations and are themselves transit strategies for increasing corridor capacity as part of the Congestion Management Toolbox.</i> <p><i>In all these ways, the requested amendment has been determined to support the region’s progress toward both federal and regional performance targets. All project amendments (additions and deletions) are exempt from the federally-required air quality conformity analysis.</i></p> |

(continued) Table 1. RTP Amendment Consistency Review Outcomes Summary

| Process Step | Outcomes |
|---|---|
| <u>Step 6</u> Fiscal constraint determination | <i>There are no updates to project cost included in the proposed amendment.</i> |
| <u>Step 7</u> Begin Formal Amendment Process | <p><i>The RTP Amendment Process was initiated with the start of the public review period on <u>November 3, 2025</u>. Per Metro’s adopted Public Engagement Guide, advance notice of the public comment period was provided 30 days in advance. This process was consistent with Metro’s public engagement and established RTP amendment procedures.</i></p> <p><i>Attachment 2</i> provides the process and timeline for considering the requested RTP amendment. To date that has included:</p> <ul style="list-style-type: none"> • <i>a 45-day public comment period which concluded on December 19, including a public hearing on December 4 (no comments received, see below)</i> • <i>Form 1 Notice to the Department of Land Conservation and Development on January 28</i> <p><i>Next steps in the process will include:</i></p> <ul style="list-style-type: none"> • <i>Consideration by MTAC and TPAC (making recommendations to MPAC and JPACT) this spring</i> • <i>Consideration by JPACT and MPAC this spring</i> • <i>Consideration by Metro Council (second reading and adoption anticipated April 23)</i> • <i>Form 2 Notice to the Department of Land Conservation and Development by May 12</i> |

Known Support and Opposition

Overall, public input and prior endorsements demonstrate support for the transit project LPA by agency partners, local jurisdictions, and community-based organizations across the region. Extensive technical analysis was conducted to understand the benefits and tradeoffs of different LPA components for the project. Analysis was shared with community members for feedback. Public engagement has been extensive and coordinated with agency partners. Additionally, the project has demonstrated compliance with Title VI and regional public involvement requirements.

No public comments were on the Tualatin Valley Highway Transit and Safety Project or this proposed amendment during the comment period.

Legal Antecedents

Metro Council actions include:

- Resolution No. 09-4025 (For the Purpose of Adopting the Regional High Capacity Transit System Plan Screened Corridor Map and Evaluation Criteria), adopted by the Metro Council on February 12, 2009.
- Resolution No. 09-4052, “For the Purpose of Accepting the Regional High Capacity Transit System Tiers and Corridors, System Expansion Policy Framework and Policy Amendments” adopted by the Metro Council on July 9, 2009.
- Ordinance No. 10-1241B (For the Purpose of Amending the 2004 Regional Transportation Plan to Comply with State Law; To Add the Regional Transportation Systems Management and Operations Action Plan, the Regional Freight Plan and the High Capacity Transit System Plan; To Amend the Regional Transportation Functional Plan and Add it to the Metro Code; To Amend the Regional Framework Plan; And to Amend the Urban Growth Management Functional Plan), adopted by the Metro Council on June 10, 2010.
- Resolution No. 10-4119 (For the purpose of updating the work program for Corridor Refinement Planning through 2020 and Proceeding with the Next Two Corridor Refinement Plans in the 2010-2013 Regional Transportation Plan Cycle), adopted by the Metro Council on February 25, 2010.
- Ordinance No. 14-1346B (For the Purpose of Adopting the Climate Smart Communities Strategy and Amending the Regional Framework Plan to Comply with State Law), adopted by the Metro Council on December 18, 2014.
- Ordinance No. 18-1421 (For the Purpose of Amending the 2014 Regional Transportation Plan to Comply with Federal and State Law and Amending the Regional Framework Plan), adopted by the Metro Council on Dec. 6, 2018.
- Resolution No. 18-4892 (For the Purpose of Adopting the 2018 Regional Transit Strategy and Replacing the 2009 High Capacity Transit System Plan), adopted by Metro Council on Dec. 6, 2018.
- Ordinance No. 23-1496 (For the purpose of Amending the 2018 Regional Transportation Plan (RTP) to Comply with Federal and State Law and Amending the Regional Framework Plan), adopted by the Metro Council on November 30, 2023.
- Resolution No. 23-5348 (For the Purpose of Adopting the 2023 High Capacity Transit Strategy), adopted by the Metro Council on November 30, 2023.
- Resolution No. 25-5504 (For the purpose of endorsing the Locally Preferred Alternative for the Tualatin Valley Highway Transit and Safety Project), adopted by the Metro Council on June 26, 2025.

Local jurisdiction actions include:

- The Board of Washington County Commissioners unanimously adopted Resolution Number 25-26 to endorse the Locally Preferred Alternative for the Tualatin Valley Highway Transit and Safety Project on April 22, 2025.
- The Cornelius City Council unanimously adopted Resolution Number 2025-16 to endorse the Locally Preferred Alternative for the Tualatin Valley Highway Transit and Safety Project on May 5, 2025.

- The Hillsboro City Council unanimously adopted Resolution Number 2881 to endorse the Locally Preferred Alternative for the Tualatin Valley Highway Transit and Safety Project on May 6, 2025.
- The Forest Grove City Council unanimously adopted Resolution Number 2025-17 to endorse the Locally Preferred Alternative for the Tualatin Valley Highway Transit and Safety Project on May 12, 2025.
- Beaverton City Council unanimously adopted Resolution Number 25084 to endorse the Locally Preferred Alternative for the Tualatin Valley Highway Transit and Safety Project on May 27, 2025.
- The TriMet Board of Directors unanimously adopted Resolution Number 25-05-25 to endorse the Locally Preferred Alternative for the Tualatin Valley Highway Transit and Safety Project on May 28, 2025.
- The Oregon Department of Transportation endorsed the Locally Preferred Alternative for the Tualatin Valley Highway Transit and Safety Project with a letter of support dated May 28, 2025.

Anticipated Effects: Adoption of the Ordinance will allow project staff to continue working with TriMet and partners on the project to:

- Pursue federal funding
- Complete federally-required National Environmental Policy Act (NEPA) documentation
- Refine design and costing
- Coordinate with partners
- Support the implementation and construction of the project
- Open a new FX bus line along Tualatin Valley Highway in 2030

Budget Impacts: Adoption of the Ordinance has no budget impact at this time. There will be future costs associated implementation of the transit projects. These costs will be shared by local, regional, state and federal partners.

ATTACHMENTS

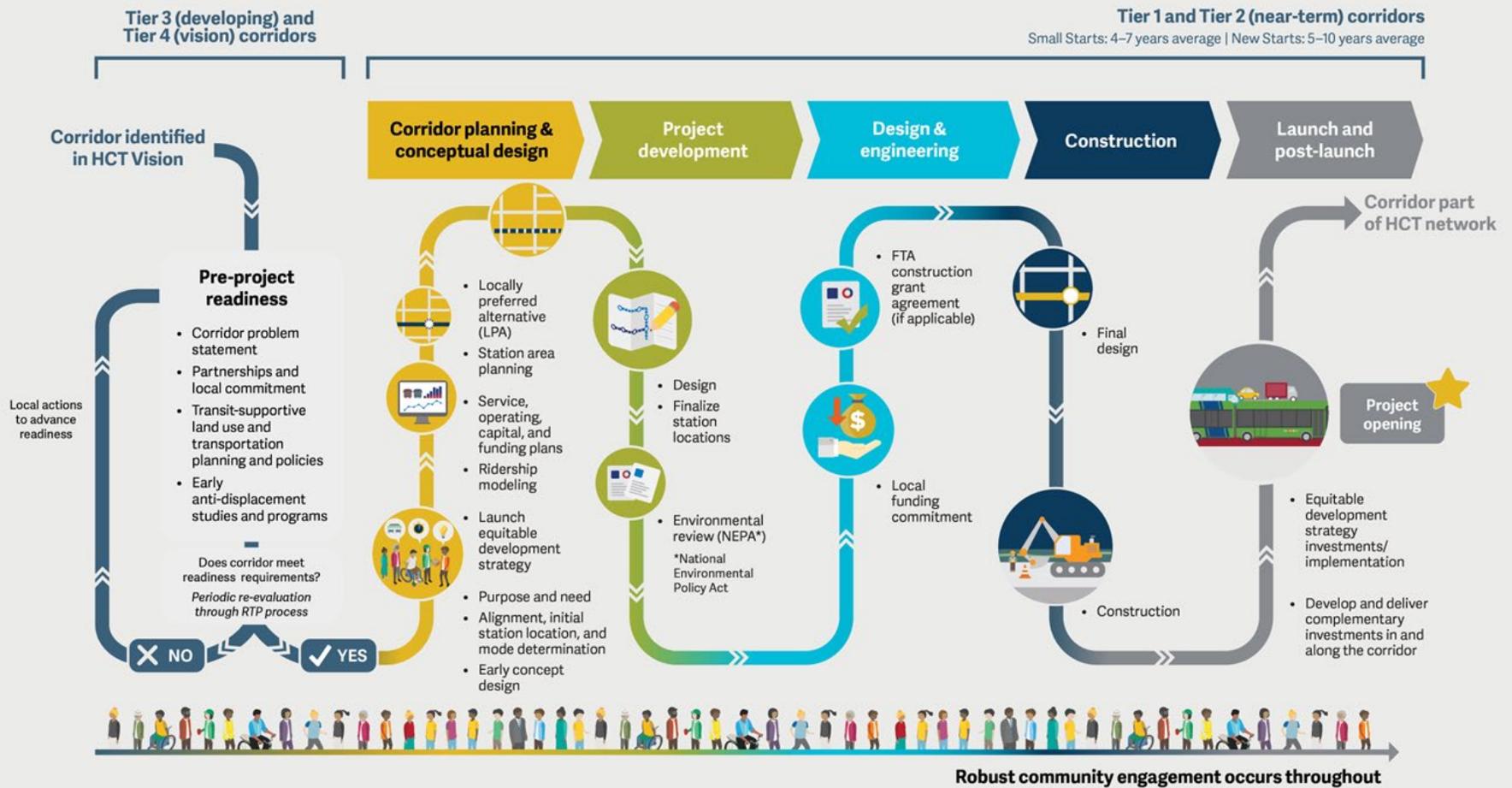
- Attachment 1: High Capacity Transit Project Development Lifecycle
- Attachment 2: Transit Project Locally Preferred Alternative RTP Amendments Process Timeline
- Attachment 3: Tualatin Valley Highway Transit and Safety Project Locally Preferred Alternative RTP Amendment Request Memo

High Capacity Transit Project Development Lifecycle

How will corridors move forward?

The figure below shows how corridors move through different stages of planning, engineering, and construction.

Tier 1 and 2 corridors are ready to move forward in the near term, while tier 3 and 4 corridors need more work to make them ready for investment.



Transit Project Locally Preferred Alternative 2023 Regional Transportation Plan Amendments Process Schedule

Below is a consolidated schedule showing the timeline for considering adoption of the proposed 82nd Avenue, Montgomery Park Streetcar, and TV Highway 2023 Regional Transportation Plan amendments.

| Round | Meeting | Actions Necessary | Documents Necessary | Date |
|---|---|---|--|---------------------------------------|
| Public Comment Period (45 days) <i>DLCD Proposed Change PAPA Notice (post acknowledgement plan amendment)</i> | 45 Day Comment Period | <ul style="list-style-type: none"> Public notice of comment period 30 days in advance of start of comment period – Friday, October 3 Public notice of comment period at start of comment period Amendment documents posted on Metro website Notice of public comment period emailed to Metro committees and RTP/Transportation Planning interested parties' lists | Public review and public hearing amendment materials: <ul style="list-style-type: none"> Ordinance Exhibit(s) to Ordinance <ul style="list-style-type: none"> RTP Amendment Staff Report¹ Attachments to Staff Report Documented Public Comment Print Notices | <u>November 3 – December 19, 2025</u> |
| | Metro Council | Public Hearing | | December 4, 2025 |
| | <i>Notice of Proposed Change to Plan (Form 1)</i> | <i>Email PAPA notice with required attachments for each amendment (submit to DLCD 35 days before first reading)</i> | | <i>January 28, 2026</i> |
| 1st Reading and Public Hearing Introduce RTP Amendments to Advisory Committees | TPAC | <ul style="list-style-type: none"> Review and discuss, identify any needed changes | Revised draft amendment materials: <ul style="list-style-type: none"> Ordinance Exhibit(s) to Ordinance <ul style="list-style-type: none"> RTP Amendment Staff Report² Attachments to Staff Report <ul style="list-style-type: none"> Draft Public Comment Report Table documenting comments proposing a change and recommended action(s) to respond to public comment | February 6, 2026 |
| | MTAC | <ul style="list-style-type: none"> Review and discuss, identify any needed changes 1st Reading and Public Hearing | | February 18, 2026 |
| | JPACT | | | February 19, 2026 |
| | MPAC | | | February 25, 2026 |
| | Metro Council | | | March 5, 2026 |
| Final rec'ds and action by Advisory Committees and Council 2nd Reading, Final Public Hearing and action | MTAC | <ul style="list-style-type: none"> Review final documents Make recommendation to MPAC on their adoption recommendation | Final: <ul style="list-style-type: none"> Ordinance Exhibit(s) to Ordinance <ul style="list-style-type: none"> RTP Amendment (with any recommended actions incorporated) Findings Staff Report² Attachments to Staff Report <ul style="list-style-type: none"> Final Public Comment Report Table documenting comments proposing a change and recommended action(s) to respond to public comment | March 18, 2026 |
| | MPAC | <ul style="list-style-type: none"> Review final documents Consider MTAC recommendation Make recommendation to Metro Council on adoption | | March 25, 2026 |
| | TPAC | <ul style="list-style-type: none"> Review final documents Make recommendation to JPACT on adoption | | April 3, 2026 |
| | JPACT | <ul style="list-style-type: none"> Review final documents Consider TPAC recommendation on adoption Consider adoption of Ordinance and make recommendation to Council | | April 16, 2026 |
| | Metro Council | <ul style="list-style-type: none"> Review final documents Consider MPAC recommendation and JPACT action 2nd Reading and Final Public Hearing Consider adoption as recommended by JPACT (or remand to JPACT) | | April 23, 2026 |
| <i>DLCD Adopted Change PAPA Notice</i> | <i>Notice of Adopted Change to Plan (Form 2)</i> | <i>Email PAPA notice with required attachments for each amendment (submit to DLCD within 20 days of adoption)</i> | <i>Include final documents above</i> | <i>May 12, 2026</i> |

¹ Staff Report address RTP project amendments checklist in [RTP Appendix Y](#).

Date: October 20, 2025
To: Kim Ellis, Climate Program Manager; Ally Holmqvist, Senior Transportation Planner
From: Josh Brennan, TV Highway Project Director; Bernadette Le, Associate Project Manager
Subject: Tualatin Valley Highway Transit Project RTP Amendment Request

Purpose

This memo formally requests an amendment to the [Regional Transportation Plan \(RTP\)](#) to incorporate the [Locally Preferred Alternative \(LPA\)](#) for the Tualatin Valley (TV) Highway Transit and Safety Project and contains the background information needed to help Metro Staff to review the requested amendment for consistency with the RTP and develop the legislation and staff reports for consideration by the Transportation Policy Alternatives Committee (TPAC), Metro Technical Advisory Committee (MTAC), Metro Policy Advisory Committee (MPAC), Joint Policy Advisory Committee on Transportation (JPACT), and the Metro Council.

Project Description and Background

The TV Highway corridor is approximately 16.2 miles long, extending between the Beaverton Transit Center and 19th and B Street in Forest Grove, and is currently served by TriMet Line 57. This corridor connects Forest Grove, Cornelius, Hillsboro, Aloha, and Beaverton and generally follows OR-8 from Beaverton to Forest Grove. OR-8 was originally built as a farm-to-town road with limited multi-modal infrastructure. The alignment is also located directly north of the Union Pacific Railroad tracks for a significant portion of the alignment through Beaverton, Aloha and Hillsboro creating challenging constraints with the railroad to the south and development to the north. The alignment also follows local roads in Hillsboro in order to access the Hillsboro Transit Center.

This corridor is currently served by TriMet's Line 57, which runs between Beaverton and Forest Grove, primarily along TV Highway. Line 57 is a frequent service line operating at 15 minutes or better throughout the day, seven days a week. It has the highest ridership in Washington County with around 6,440 average weekday boardings. This line has also seen a one of the strongest bounce back rates since COVID-19 in the TriMet system with around 89% of the ridership when comparing 2019 to 2025.

Within the TV Highway corridor, there are transfer opportunities to two MAX light rail lines, the Westside Express Service (WES) Commuter rail line, and 10 TriMet fixed-route bus lines, Ride Connection Community Connector service in Cornelius and Forest Grove, as well as regional bus service.

There are many essential services located along and nearby the 16 mile TV Highway corridor. This project will help improve transit access to 6,775 business entities and 1,349 family-supportive services sites, including educational opportunities and medical care. Employment growth in this area (47%) is also expected to be higher than the region (38%) and comparable to Washington County (47%), according to a Metro report.

Many families also live in this area and the population is expected to grow rapidly in the coming years. The 2019-2023 American Community Survey found that in this corridor area there is a higher percentage of youth compared to the region and Washington County (22.9%, 19.9%, and 22.0%, respectively) as well as a higher percentage of family households with 5 or more members (18.8%, 11.7%, and 12.8%, respectively). Population growth is also forecasted to be higher in the ½ mile area around the corridor (38%) compared to the Portland region (28%) as well as Washington County (25%) (Metro).

The project would address three major needs in the corridor:

- *Safety*: need to improve access to transit and bus stop amenities in a high injury corridor
- *Transit speed and reliability*: need to provide faster and more reliable transit service in order to be more competitive with driving and to improve access to destinations
- *Transit-dependent communities*: need to provide safe, efficient, and reliable transit service to meet the needs of the high concentration of communities who rely on transit

The TV Highway Corridor has long been identified as a priority for major transit investment and previous plans/studies of the corridor have documented transit issues, community concerns and potential solutions. The 2009 High Capacity Transit (HCT) System Plan, the 2013 Tualatin Valley Highway Corridor Plan, the 2018 Regional Transportation Plan (RTP), the 2018 Regional Transit Strategy, the 2019 Moving Forward TV Highway Enhanced Transit and Access Plan, the Get Moving 2020 Bond Measure, and the 2023 Regional Transportation plan all call for a major transit investment in the corridor. The 2009 High Capacity Transit System Plan identified the corridor as a Next Phase Regional Priority Corridor (Beaverton to Hillsboro) and Developing Regional Priority Corridor (Hillsboro to Forest Grove). The 2018 RTP identified the corridor for major transit investment and then the 2023 Regional Transportation Plan includes a high-capacity transit project as a Tier 1 corridor in the 2030 Near-Term Constrained Project list, the top level of regional prioritization for advancing in the near-term.

These previous plans have analyzed TV Highway/Line 57 within the regional transit network and explored a set of corridor-wide and location-specific transit improvements, such as transit signal priority enhancements and station location and access improvements (Get Moving 2020). Previous planning processes have also identified that pedestrian safety for riders getting to transit stops is a key priority for the community (2013 Tualatin Valley Highway Corridor Plan, 2019 Moving Forward TV Highway Enhanced Transit and Access Plan). In addition to these past plans, recent research has highlighted the dire need to improve safety along the corridor. Between 2018 and 2022, 19% of the roadway fatalities that occurred within Washington County occurred along the 16.2 mile project corridor, which is only 0.5% of the roadway miles within the County, and about half of the fatalities were pedestrians.

TriMet worked closely with Metro during the planning phase to complete early planning for a transit and safety project in this corridor. The Oregon Department of Transportation (ODOT) was also a key partner as the owner of the roadway from Beaverton to Highway 47. The Washington County and the cities of Forest Grove, Cornelius, Hillsboro and Beaverton were all members of the project steering committee, helping to guide the team to identify a project that meets the needs of their residents. The steering committee also included four members from community-based organizations that serve people in the area along TV Highway: Unite Oregon, Centro Cultural, Adelante Mujeres and APANO. These members brought community perspectives to the discussion that may otherwise not be represented.

In February 2025, the project Steering Committee recommended a locally preferred alternative (LPA) that identifies the project's transit mode, route and general station locations. The committee also approved a funding strategy to secure local, regional, state and federal funding for the project.

A timeline of partners and jurisdictions endorsements of the LPA is as follows:

- The Board of Washington County Commissioners unanimously adopted Resolution Number 25-26 to endorse the LPA on April 22, 2025.

- The Cornelius City Council unanimously adopted Resolution Number 2025-16 to endorse the LPA on May 5, 2025.
- The Hillsboro City Council unanimously adopted Resolution Number 2881 to endorse the LPA on May 6, 2025.
- The Forest Grove City Council unanimously adopted Resolution Number 2025-17 to endorse the LPA on May 12, 2025.
- Beaverton City Council unanimously adopted Resolution Number 25084 to endorse the LPA on May 27, 2025.
- The TriMet Board of Directors unanimously adopted Resolution Number 25-05-25 to endorse the LPA on May 28, 2025.
- The Oregon Department of Transportation endorsed the LPA with a letter of support dated May 28, 2025.
- JPACT approved Resolution No. 25-5504 and submitted the resolution to the Metro Council for approval on June 12, 2025.
- Metro Council adopted Resolution No. 25-5504 endorsing the LPA on June 26, 2025.

Project Description and Map

The TV Highway Transit & Safety Project will bring TriMet FX–Frequent Express bus service to the 16.2 mile corridor. The FX line would be built and operated by TriMet. The line would connect Beaverton, Aloha, Hillsboro, Cornelius, and Forest Grove. It would operate as Frequent Express (FX) service, TriMet’s brand of BRT, and would replace the existing Line 57 bus line.

The following agency partners will help deliver the project:

- TriMet will be the Project Sponsor and the Grantee for the FTA CIG Small Starts program.
- Metro will lead the environmental analysis and approvals required under NEPA.
- Washington County, the Cities of Beaverton, Cornelius, Hillsboro, and Forest Grove, and ODOT are project partners supporting Project Development activities.
- ODOT and Forest Grove are AHJs along the corridor related to permitting requirements
- The Federal Transit Administration is expected to be the lead federal agency for NEPA and an important financial partner through the FTA’s CIG Small Starts program.

Early project designs include the following proposed modal and design elements:

- Eliminates partial pullout stop design and creates safer bus/bike interactions at stations
- Station amenities and platforms at 41 station pairs
- Accommodating UPRR requirements for station locations in and adjacent to UPRR ROW
- Four rebuilt intersections (to accommodate bus pullouts where there are existing traffic safety issues and to shift away from the UPRR tracks)
- 17 new vehicles
- 59 signal upgrades to accommodate transit signal priority
- TV Highway would be upgraded to 12-minute service from the existing 15 min service
- New or existing enhanced crossings at each station pair
- Sidewalk and crossing connections linking to optimized station platforms to ensure access
- Station-area lighting upgrades

Figure 1 outlines the project area and endorsed LPA, which starts at Beaverton Transit Center and ends at 19th Avenue and B Street in Forest Grove.

Figure 1: Project Area Map

TV Highway transit project Recommended Locally Preferred Alternative



Project Development Phase Schedule and Deliverables

The Locally Preferred Alternative being amended into the RTP will support further progress on the Project and is a required step to qualify for key federal funding opportunities. It is also necessary to complete the NEPA process covering all aspects of the project proposed for FTA funding, develop sufficient information for FTA to develop a project rating, complete sufficient engineering and design to develop a firm and reliable cost, scope, and schedule for the project, obtain all non-CIG funding commitments, complete all critical third-party agreements, and meet other FTA readiness requirements.

The Project formally entered the Project Development phase in October 2025, with Project Development anticipated to be completed in spring 2028, with service opening in fall 2030.

The schedule for Project Development Phase deliverables is as follows:

- Environmental Approvals under NEPA (early 2026 — early 2027)
 - Purpose and Need
 - Class-of-Action consultation, coordination, and determination
 - NEPA assessment and findings, including traffic, SEE analysis, and public engagement (intended to culminate in a Documented Categorical Exclusion)
- Preliminary Engineering and Design (fall 2025 — early 2027). Assuming the required NEPA class of action results in an Documented Categorical Exclusion (DCE) . At each design step listed below an official project cost estimate shall be prepared that documents the total anticipated construction cost in year of expenditure dollars:
 - "15%" design (expected to be the result of incorporating comments and adjustments to LPA Plan Set)
 - "30%" design (generally a typical design level for interim review)

- "60%" design (expected to be the plan set used for cost estimation and negotiation of Construction Grant Agreement with FTA)
- Draft Finance Plan
- Development of initial Small Starts application for rating and subsequent Small Starts Construction Grant Application
- Final Design and Construction Documents (early 2027 – 2028). At each design step listed below an official project cost estimate shall be prepared that documents the total anticipated construction cost in year of expenditure dollars:
 - "90%" design
 - "Issued for Construction" (IFC) Plan Set, including specifications and special provisions

The proposed time period for the Engineering and Construction phase is April 2028-December 2030.

Public Engagement

The project planning phase included three phases of public engagement, which focused on raising project awareness, engaging with the TV Highway Equity Coalition (TEC), and seeking feedback on proposed station locations. During phase one, the project team engaged over 160 community members to introduce them to the project. In the second phase, the project team convened public workshops and asked community members about their visions for transit in the corridor, what successful equitable development looks like, and which destinations along the Line 57 route are most important to them. The third phase of engagement included an online survey, StoryMap, and tabling at community events to seek feedback on proposed station locations, gauge community support for proposed investments, and allow space for open-ended comments.

Public engagement activities helped shape the project in several ways:

- At TEC meetings and community workshops in 2023, participants confirmed that the proposed criteria for station locations were appropriate and that no additional criteria needed to be added.
- Community members identified safe access to bus stops and improved waiting areas for transit riders were top priority items and should be included in the project scope. This feedback, alongside technical analysis, was considered by decision-makers when recommending station locations and safety improvements.
- Four community representatives from the TEC served on the project Steering Committee. The committee was charged with advancing the project through key decision points and recommending a LPA.

See Attachment A: Fall 2024 Engagement Summary for a summary of public engagement efforts and the community feedback received.

In the project development phase, the project will establish a Community Advisory Committee (CAC) and a Policy & Budget (P&B) Committee. Meetings for these committees will be public. The Community Advisory Committee will advise the project team on project design, station platform locations, community outreach activities, and development of other Project elements. The P&B Committee will consist of one elected/executive from each jurisdictional partner agency and one member of the CAC. The Committee will advise the relevant road authorities about changes in their rights of way. The Committee will also serve as a public forum for the Project team to provide Project updates, public engagement and CAC updates, and opportunities for jurisdictional partners and CAC leadership to collaborate and provide advice.

RTP Consistency and Regional Significance

The project advances the following RTP goals, objectives, and policies, and RTP modal function(s) of the facility:

Goal 1 – Mobility Options

- (Objective 1.1) Increases proportion of trips made by use of transit and reduces per capita vehicle miles traveled.
- (Objective 1.2) Completes gap in planned regional network.
- (Objective 1.3) Increases household and job access to frequent transit service.
- (Objective 1.4) Maintains reliable person-trip and freight mobility in a regional mobility corridor.

Goal 2 – Safe System

- (Objective 2.1) Contributes to eliminating fatal and severe injury crashes by 2035.
- (Objective 2.3) Maintains and brings facilities up to a state of good repair.

Goal 3 – Equitable Transportation

- (Objective 3.1) Contributes to eliminating disparities related to access, safety, affordability, and health outcomes experienced by people of color and other marginalized communities.
- (Objective 3.2) Contributes to eliminating barriers that people of color, people with low incomes, youth, older adults, people with disabilities, and other marginalized communities face to meeting their travel needs.

Goal 4 – Thriving Economy

- (Objective 4.1) Focuses growth and transportation investment in a designated 2040 growth area and provides access to jobs, markets, and community places within and beyond the region.
- (Objective 4.2) Maintains access to industry and freight intermodal facilities.
- (Objective 4.3) Attracts new businesses and family-wage jobs and retains those already located in the region while increasing the number and variety of jobs that households can reach within a reasonable travel time.
- (Objective 4.4) Reduces the share of income that households in the region spend on transportation to lower overall household spending on transportation and housing.
- (Objective 4.5) Bring facilities up to a state of good repair and avoid deferred maintenance.

Goal 5 – Climate Action and Resilience

- (Objective 5.1) Contributes to meeting adopted targets for reducing transportation-related greenhouse gas emissions and vehicles miles per capita.
- (Objective 5.2) Increases the share of jobs and households in walkable, mixed-use areas served by frequent transit service.
- (Objective 5.3) Preserves and protects the region’s biological, water, historic and culturally important plants, habitats, and landscapes, and integrates green infrastructure strategies to maintain habitat connectivity, reduce stormwater run-off, and reduce light pollution.
- (Objective 5.4) Increases the resilience of communities and regional transportation infrastructure to the effects of climate change and natural hazards including seismic events.

- (Objective 5.5) Brings facilities up to a state of good repair and avoid deferred maintenance to prevent future more costly and resource intensive repairs.

The Project is consistent with and supports implementation of the following RTP System, Regional Design and Regional Network Policies:

- *3.2.1 2040 Growth Concept:* The Project supports the Metro 2040 Growth Concept by advancing permanent high-capacity transit along a designated Corridor of Tualatin Valley Highway, as well as supporting planned land uses adopted in the 2040 Growth Concept [by improving mobility between Regional Centers via transit.](#)
- *3.2.2 Transportation Equity Policies:* The Project improves multimodal options and permanent transit access in several Equity Focus Areas.
- *3.2.3 Safety and Security Policies:* The Project advances safe access to transit on a Regional High Injury Corridor.
- *3.2.4 Climate Action Policies and Resilience Policies:* The Project supports Metro’s Climate Smart Strategy and related policies. It will advance a major high-capacity transit investment to make transit more convenient, frequent, and accessible. It will include sidewalk and crossing connections linking the local street grid to optimized station platforms.
- *3.2.6 Mobility Policies:* The Project will advance mobility policies. It will improve transit and pedestrian travel and access, while balancing motor vehicle travel and the many other functions of arterials. It prioritizes the safety and comfort of travelers of all modes through multimodal network completion.
- *3.3 Regional Network Policies:* The Project supports regional network policies, including policies which aim to provide transit as an attractive, convenient, accessible, and affordable travel option. [It supports RTP Policy Map designations for the Transit and Pedestrian networks.](#)

Identification of the Project followed the RTP congestion management process policies in the following ways:

- The Project utilizes multiple tools in the Congestion Management Process (CMP) toolbox. It is planned to utilize transit signal priority and access management strategies to support system management and operations. It will utilize active transportation strategies by implementing new walking connections to key destinations. It will utilize transit strategies by constructing high capacity transit and expanding transit coverage. The project incorporates TSMO strategies and transit system improvements to manage congestion and support planned land uses adopted in local comprehensive plans and the [2040 Growth Concept.](#)

The Project is regionally significant. TV Highway was first identified as a priority corridor for high-capacity transit (HCT) in the 2009 [HCT System Plan](#). In 2018, Metro adopted the region’s first [Regional Transit Strategy](#), in support of the [2018 Regional Transportation Plan \(RTP\)](#). The RTP included an “enhanced transit concept” investment in the TV Highway corridor on the financially constrained project list. This type of capital investment is a context-sensitive approach to improving transit speed and reliability with lower-cost and easy to implement improvements. Subsequent transit corridor planning was completed as part of [Washington County’s 2019 Moving Forward TV Highway Enhanced Transit and Access Plan](#), as well as the 2020 regional transportation funding measure. In 2023, Metro updated and replaced the HCT Plan with the [Regional HCT Strategy](#) as part of the [2023 Regional Transportation Plan update](#), which designates

TV Highway as a Tier 1: near-term HCT corridor, the highest priority for near-term HCT investment in our region. The current planning effort builds on the analysis and findings from these prior plans and will also require analysis and approvals required by the National Environmental Policy Act (NEPA). Additionally, TV Highway is designated on multiple RTP network maps—transit, motor vehicles, bicycle, pedestrian, freight, and TSMO networks.

Performance

The Project makes progress toward federal and regional performance targets:

- *Mobility*, by increasing transit, bike, and pedestrian mode shares, improving access to jobs via transit, contributing to completing the transit network and the bicycle and pedestrian system near transit, increasing the share of households that are located near transit and bicycle and pedestrian facilities, and improving throughway reliability.
- *Safety*, by contributing to eliminating transportation related fatalities and serious injuries.
- *Equity*, by contributing to eliminating transportation related fatalities and serious injuries in equity focus areas, contributing to completing the bicycle and pedestrian system in equity focus areas, and improving access to jobs within equity focus areas.
- *Economy*, by maintaining driving and transit travel times and contributing to completing the bicycle and pedestrian system in job and activity centers.
- *Climate and Environment*, by reducing per capita greenhouse gas emissions from light-duty vehicles and per capita vehicles miles traveled, helping to meet revised statewide goals requiring accelerated reductions in greenhouse gas emissions, and keeping air pollution from mobile sources levels below thresholds set by the federal government.

Fast, convenient and linked to the broader transit and transportation network – high capacity transit provides a viable, more affordable alternative to driving. Fewer cars on the road leads to less air pollution, more physical activity, less time in traffic, fewer crashes and more reliability for moving people and goods – supporting the health, safety, mobility, economy and quality of life of our region. As part of its evaluation, the 2023 High Capacity Transit Strategy found that implementing all of the corridor improvements identified in the vision would result in a 0.6% reduction in CO_{2e} emissions regionwide. TV Highway landed in the top 30% of vision corridors evaluated where a high capacity transit investment would result in greenhouse gas reduction. The HCT Strategy’s analysis found that a high capacity transit investment on TV Highway could result in a reduction of around 160 metric tons of CO_{2e} per year.

The 2023 RTP Climate Smart Strategy (CSS) states that implementing the Regional Transit Strategy vision of making transit convenient, frequent, accessible and affordable is a key strategy with a high relative climate benefit. The CSS includes a number of near-term actions for Metro and partners related to high capacity transit, including: 1) expand transit service to serve communities of concern, transit-supportive development and other potential high ridership locations; and 2) expand partnerships with transit agencies, cities, counties and ODOT to implement capital improvements in frequent bus corridors (including dedicated bus lanes, stop/shelter improvements, and intersection priority treatments) to increase service performance.

To make progress toward the CSS performance targets, the Project implements elements from the 2040 Growth Concept and local adopted land use and transportation plans, makes transit convenient, frequent, accessible, and affordable, makes biking and walking safe and convenient, makes streets and highways safe and reliable, uses technology to actively manage the transportation system, provides information and incentives to expand the use of travel options, supports transition to cleaner low carbon fuels, secures adequate funding for transportation

investments, demonstrates leadership on climate change, and adopts new metrics for climate analysis.

In spring 2025, TriMet applied for a U.S. Department of Transportation Safe Streets for All (SS4A) Grant to fund the safety elements of this project. Based on the grant eligibility requirements, this project was eligible for this federal funding source. Awardees may be announced as soon as late 2025.

Fiscal Constraint

The cost estimate included in the [2023 RTP financially constrained project list](#) was \$300,000,000 in year-of-expenditure dollars and that estimate has not changed. TriMet will be pursuing FTA Small Starts Capital Investment Grant (CIG) funding and will likely seek up to the maximum Small Starts CIG funding amount of \$150 million. In spring 2025, TriMet also applied for a U.S. Department of Transportation Safe Streets for All (SS4A) Grant to fund the safety elements of this project. Local and regional Project partners have agreed to work together to contribute approximately \$100M and the project is pursuing additional funding options to secure the remaining \$50M, such as grants. The combined \$150 million in local, regional and other funding will allow for critical investments in transit and safety throughout the corridor and leverage the federal investment through the Small Starts program.

As indicated in the Project Development section above, preliminary engineering, design, and construction will all occur in the 2023-2030 near-term RTP investment time period.

Attachments:

- [A: Fall 2024 Engagement Summary](#)
- [B: Metro Council Staff Report on LPA Endorsement Recommendation June 26, 2025](#)
- C: Initial Purpose and Need Statement

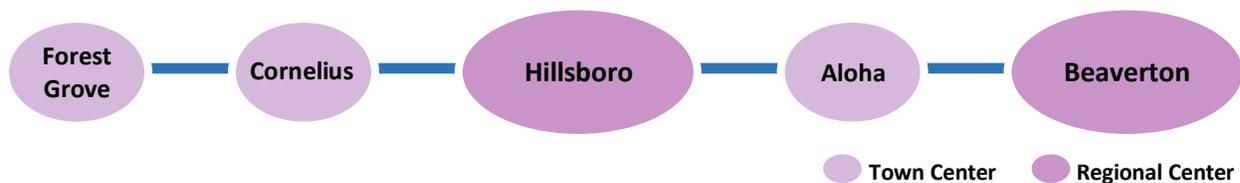
TV Highway Transit Project

Initial Purpose and Need Statement

BACKGROUND

Tualatin Valley (TV) Highway (Oregon Route 8) is an important regional and county urban arterial that supports the movement of goods and people through the communities of Forest Grove, Cornelius, Hillsboro, Aloha, and Beaverton (Figure 1). It serves as an access route to Highway 217 from points west, connects to the regional light rail system in two locations, and supports one of the highest ridership bus lines in the region. The corridor also serves many communities of color, limited English proficiency speakers, and lower income communities.

Figure 1. TV Highway Corridor Communities



In 2010, TV Highway was identified as a priority corridor for high capacity transit (HCT) in the HCT System Plan. In 2018, Metro updated and replaced the HCT System Plan with the Regional Transit Strategy, in support of the 2018 Regional Transportation Plan (RTP). The 2018 RTP includes an “enhanced transit concept” investment in the TV Highway corridor on the financially constrained project list. This type of capital investment is a context-sensitive approach to improving transit speed and reliability with lower-cost and easy to implement improvements. Subsequent transit corridor planning was completed as part of Washington County’s 2019 Moving Forward TV Highway Enhanced Transit and Access Plan, as well as the 2020 regional transportation funding measure. The current planning effort builds on the analysis and findings from these prior plans.

PURPOSE

The purpose of the TV Highway Transit Project is to improve speed, reliability, accessibility and safety for transit riders on TV Highway, and in particular for communities of color and low-income communities.

NEED

The TV Highway Transit Project would address three major needs in the corridor:

1. **Safety:** need to improve access to transit and bus stop amenities in a high injury corridor
2. **Transit speed and reliability:** need to provide faster and more reliable transit service in order to be more competitive with driving and to improve access to destinations

3. **Transit-dependent communities:** need to provide safe, efficient, and reliable transit service to meet the needs of the high concentration of communities who rely on transit

The following subsections provide more information on each need.

Safety

TV Highway is designated as a regional high injury corridor in the 2018 Regional Transportation Safety Strategy (RTSS) and a priority high crash corridor in Washington County's Transportation Safety Action Plan (2016). The portion of TV Highway between Beaverton and Hillsboro had the seventh highest rate of serious crashes per mile out of the 181 high injury corridors identified in the 2018 RTSS.¹ Overall, there were 237 serious injuries and 39 fatalities on TV Highway between 2007 and 2018, an average of 18 serious injuries and 3 deaths per year.² Seventy-two percent of those fatalities were people either walking or bicycling. TV Highway has inadequate multimodal and transit infrastructure, which creates safety concerns as well as barriers to access.

Approximately 29 percent of TV Highway lacks sidewalks, and approximately 32 percent of bike lanes are missing or substandard along the highway.³ Many of the Line 57 bus stops lack landing pads, lighting, shelters, and protected crossings. Between 2007 and 2018, 53 percent of all pedestrian serious injuries and fatalities on TV Highway occurred within 100 feet of a transit stop, which highlights the importance of access and safety improvements for pedestrians near transit stations.⁴

Transit speed and reliability

Transit travel time on the Line 57 is nearly double that of auto travel time, which impacts existing transit riders, limits the attractiveness for new riders, and hinders access to destinations along the corridor.⁵ This transit delay is primarily caused by congestion and delay at signalized intersection, and will only get worse as traffic continues to grow over time. Substandard bus stops also result in slower boarding procedures and longer dwell times, which account for approximately 13 percent of average runtimes on the Line 57, contributing to overall transit delay.⁶ Unreliability is also a top reason for riders to be dissatisfied with their Line 57 trips.⁷ Improving transit travel time and reliability within the corridor would provide an attractive alternative to driving, which could free up roadway capacity for other vehicles in the corridor, including freight and other commercial vehicles within this designated freight corridor.

Transit-dependent communities

The TV Highway corridor has relatively high concentrations of people who rely on transit and therefore need safe, efficient, and reliable transit to access community resources, jobs, and educational opportunities. In comparison to both the region and Washington County, communities in the corridor have higher concentrations of low-income households, people of color, people with limited English language proficiency, and youth. Eighty-three percent of the corridor study area is in an equity focus area as defined by the 2018 RTP, and all of TV Highway is bordered on at least one side by an equity focus area.⁸ The Line 57 bus ranks tenth in the TriMet system in terms of providing access to communities of concern, jobs, affordable housing, and social services.⁹ The

route has a relatively high share of riders who speak Spanish, identify as people of color, do not have a car available, and have a low household income.¹⁰

APPROACH

The project will seek funding from the Federal Transit Administration (FTA), specifically from FTA's Section 5309 Capital Investment Grants Program. To qualify for this funding, the project will proceed using FTA's definition of a corridor-based bus rapid transit Small Starts project. Because the project will seek federal funding, it must comply with the National Environmental Policy Act.

NOTES

- ¹ Based on fatal and severe injury crashes from 2010 to 2014 on the 8-mile stretch of TV Highway between SW Cedar Hills Boulevard in Beaverton and SE 10th Avenue in Hillsboro.
- ² Oregon Department of Transportation (ODOT) crash data (based on the portion of TV Highway (OR 8) and associated roadways following the general route of the Line 57 bus).
- ³ TV Highway Project Development – Project Needs and Evaluation Methodology, 2019.
- ⁴ ODOT crash data (same geographic extent as above).
- ⁵ TV Highway Project Development – Project Needs and Evaluation Methodology, 2019.
- ⁶ TV Highway Project Development – Project Needs and Evaluation Methodology, 2019.
- ⁷ Based on responses to a fall 2021 survey of Line 57 riders.
- ⁸ Equity focus areas are Census tracts where the rate of people of color, people with low income (i.e., incomes equal to or less than 200 percent of the Federal Poverty Level), or people with limited English proficiency is greater than the regional average and double the density of one or more of these populations. The corridor study area includes a 0.5-mile buffer on either side of the Line 57 route.
- ⁹ TriMet, 2017.
- ¹⁰ Based on responses to a fall 2021 survey of Line 57 riders. Of the respondents who answered each question, 34 percent completed the survey in Spanish, 52 percent identified as people of color (based on race and ethnicity questions), 64 percent reported incomes below 200 percent of the Federal Poverty Level (based on household size), and 70 percent do not have a car, motorcycle, or truck available to use.

Attachment 8

BEFORE THE METRO COUNCIL

| | | |
|--------------------------------------|---|---------------------------------------|
| FOR THE PURPOSE OF AMENDING THE 2023 |) | ORDINANCE NO. 26-1538 |
| REGIONAL TRANSPORTATION PLAN TO |) | |
| INCLUDE THE LOCALLY PREFERRED |) | Introduced by Chief Operating Officer |
| ALTERNATIVE FOR THE MONTGOMERY |) | Marissa Madrigal in concurrence with |
| PARK STREETCAR EXTENSION |) | Council President Lynn Peterson |

WHEREAS, the Regional Transportation Plan (RTP) is the federally-recognized metropolitan transportation plan for the greater Portland region, and must be updated every five years; and

WHEREAS, the RTP fulfills statewide planning requirements to implement Statewide Planning Goal 12 (Transportation), as implemented through the Transportation Planning Rule and the Metropolitan Greenhouse Gas Reduction Targets Rule; and

WHEREAS, the RTP is a central tool for implementing the Region 2040 Growth Concept, and constitutes a policy component of the Regional Framework Plan; and

WHEREAS, transit is a key element of the Climate Smart Strategy and the RTP; and

WHEREAS, in June 2010, the Metro Council adopted Ordinance No. 10-1241B, amending the 2004 RTP to comply with federal and state law, which included adoption of the Regional High Capacity Transit (HCT) System Plan; and

WHEREAS, the Regional HCT System Plan identified streetcar to Montgomery Park as part of the City of Portland's Draft Streetcar System Plan; and

WHEREAS, in 2018 the Metro Council adopted the Regional Transit Strategy (RTS), as a component of the RTP, via Resolution No. 18-4892, which established the regional vision to make transit more frequent, convenient, accessible and affordable for everyone; and

WHEREAS, the HCT Strategy is a component of the 2018 RTS which was updated by Resolution No. 23-5348 to include new high capacity transit-related policies and identified high capacity transit lines on the Regional Transit Network map to better reflect the RTS vision; and

WHEREAS, the HCT Strategy identified streetcar to Montgomery Park from the City of Portland's Draft Streetcar System Plan as a Tier 1 near-term priority investment which is included on the RTP 2030 financially constrained project list; and

WHEREAS, the most recent update to the RTP was completed on November 30, 2023, following approval by the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Council; and

WHEREAS, JPACT and the Metro Council must approve any subsequent amendments to add new projects or policies or to substantially modify existing projects or policies in the RTP; and

WHEREAS, the public must be provided an opportunity to review and comment on proposed amendments to the RTP, consistent with the policies and procedures in Metro's Public Engagement Guide; and

WHEREAS, ongoing efforts to address congestion in the region include directing growth in designated centers and corridors served by high-quality transit in combination with investments in system and demand management strategies, improving transit service and reliability, increasing bicycle and pedestrian connections and adding roadway capacity in targeted ways; and

WHEREAS, the Montgomery Park Streetcar Extension was identified in the 2023 RTP's financially constrained list of projects and programs; and

WHEREAS, from 2019 to 2023, the City of Portland developed the Montgomery Park to Hollywood Transit and Land Use Development Strategy (MP2H), which identified a preferred transit alignment for the Montgomery Park Streetcar Extension; and

WHEREAS, in 2024, the City of Portland published the Montgomery Park Area Plan, which included a description updated the MP2H name to better reflect the plan's focus in the Montgomery Park Area of Northwest Portland and included minor refinements to the preferred transit alignment to reduce capital costs and improve feasibility, as well as a description of the preferred transit alignment, an overview of the assessment of alternatives conducted toward its development, and proposed cross sections for the alignment; and

WHEREAS, on December 11, 2024, the Portland City Council adopted Resolution No. 37692 to adopt the Locally Preferred Alternative for the Montgomery Park Streetcar Transit Project; and

WHEREAS, on January 2, 2025, the Federal Transit Administration (FTA) approved the Montgomery Park Streetcar Extension to enter into the Project Development phase under the FTA's Capital Investments Grants Small Starts program; and

WHEREAS, at its meeting on June 26, 2025, JPACT approved Resolution No. 25-5505 endorsing the Locally Preferred Alternative for the Montgomery Park Streetcar Extension and submitted the resolution to the Metro Council for approval; and

WHEREAS, at its meeting on July 31, 2025, Metro Council approved Resolution No. 25-5505 endorsing the Locally Preferred Alternative for the Montgomery Park Streetcar Extension; and

WHEREAS, the FTA requires that the Locally Preferred Alternative be included in the Financially Constrained RTP and the Metropolitan Transportation Improvement Plan in order to be considered for a Small Starts Capital Investment Grant project rating; and

WHEREAS, Metro held a 45-day public comment period on the requested amendment from November 3 to December 19, 2025; and

WHEREAS, the Metro Council held a public hearing on December 4, 2025 to accept public testimony and comments regarding the requested RTP amendment; and

WHEREAS, JPACT and MPAC have recommended approval of the requested RTP amendment by the Metro Council; and

WHEREAS, the Metro Council held an additional public hearing on the requested RTP amendment on March 5, 2026; now therefore,

THE METRO COUNCIL ORDAINS AS FOLLOWS:

1. The 2023 Regional Transportation Plan is hereby amended, as indicated in attached Exhibit A, attached and incorporated into this ordinance.

ADOPTED by the Metro Council this ___ day of _____, 2026.

Lynn Peterson, Council President

Approved as to Form:

Carrie MacLaren, Metro Attorney



Proposed amendments to the 2023 RTP to reflect the **Montgomery Park Streetcar Extension**

This exhibit documents proposed amendments to the 2023 Regional Transportation Plan to reflect the Montgomery Park Streetcar Extension Project Locally Preferred Alternative endorsed by the Joint Policy Advisory Committee on Transportation and the Metro Council in July 2025.

The amendments are shown in ~~red strikethrough~~ and underline and include:

- Appendix CC: Montgomery Park Streetcar Extension Project LPA (***new***)
- Chapter 3: System Policies to Achieve Our Vision
- Chapter 5: Our Transportation Funding Outlook
- Chapter 6: Regional Programs Projects to Achieve Our Vision
- Appendix A: Financially Constrained List of Projects and Programs
- Appendix W: Status of current major projects
- Appendix V: Future corridor refinement planning

Metro and regional partners have made significant progress on this project and are ready to take the next step in moving forward into project development and pursuing funding opportunities. To be eligible for federal and state funding, the Locally Preferred Alternative (LPA) must be adopted in the RTP. The requested amendments will bring the Montgomery Park Streetcar Project LPA into the 2023 RTP to support the project moving forward into project development and make the project eligible to compete for federal and state funding opportunities now.



Photo courtesy of the Portland Bureau of Transportation (PBOT)

APPENDIX CC
2023 Regional Transportation Plan
Montgomery Park
Streetcar Extension
Locally Preferred
Alternative

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Montgomery Park Transit Project

Recommended Locally Preferred Alternative | September 2024



The recommended Locally Preferred Alternative for high capacity transit to the Montgomery Park Area is streetcar transit with stations at the locations indicated on the attached map, operating as a .65 one-way route mile extension of the existing Portland Streetcar North-South (NS) Line from its existing terminus at NW 23rd Avenue and NW Northrup Street to a new terminus at NW 26th Avenue and NW Wilson Street near the Montgomery Park building in Northwest Portland. This extension will allow the NS Line to operate between the Montgomery Park Building and the South Waterfront. The route extension will operate on NW 23rd Avenue, as well as on a new one-way parallel couplet using NW Roosevelt Street, NW 26th Avenue, and NW Wilson Street.

Proposed amendments to 2023 Regional Transportation Plan Chapter 3

Amend Figure 3.24 Regional Transit Network Map to:

Revise the extent of Montgomery Park Streetcar to include NW Roosevelt Street between NW 26th Avenue and NW 23rd Avenue and on NW 23rd Avenue and NW 26th Avenue between NW Roosevelt and NW Wilson Streets to match the Locally Preferred Alternative.

Proposed amendments to 2023 Regional Transportation Plan Chapter 5

- Update **Figure 5.2 Flow of transportation revenues into the greater Portland region** to:
 - add \$57,500,000 to assumed “Regional and Local Sources \$39 billion”,
 - add \$57,500,000 to assumed “Federal Sources \$15 billion”, and
 - add \$115,000,000 to the “Transit Capital \$4.6B” total
 - add to figure “Source” note “additional Federal, state, and local dedicated funding from new revenue sources identified as part of the transit project Locally Preferred Alternative(s) (not accounted for in the revenue forecast)”.
- Update **Figure 5.4: Federal transportation revenue sources in the 2023 RTP** to add \$57,500,000.
- Update **Figure 5.6: Regional transportation revenue sources in the 2023 RTP** to add \$10,000,000.
- Update **Figure 5.7: Local transportation revenue sources in the 2023 RTP** to add \$48,500,000.
- Update **Table 5.5 RTP constrained revenue forecast for capital projects, 2023 to 2045 (YOES)** to reflect the addition of \$115,000,000 in revenue:
 - add a new row “Additional Federal, state, and local dedicated funding from new revenue sources available identified as part of recent transit project Locally Preferred Alternative processes (not accounted for above)”,
 - update “Total revenues available for capital projects in the 2023 RTP: \$28,130.45”, and
 - update page 5-26 paragraph 1 text to reflect updates to Table 5.5 totals.
- Update **Figure 5.9 2023 RTP total anticipated spending by investment category (YOES)** to add \$115,000,000 to “27.9B Capital Project Spending” and “69.3B Total RTP anticipated spending”.
- Update **Figure 5.10 Total anticipated capital and O&M investment spending, FY 2024 to FY 2045 (YOES)** to add \$115,000,000 to “69.3 billion 2023-2045 RTP Constrained List”.
- Update **Table 5.7 Estimated costs for RTP Constrained Project List in YOES, 2023-2045** to:
 - add \$115,000,000 to:
 - “Transit Capital Investments (YOES) Near Term 2023-2030: 1,575,610,000”,

- “Transit Capital Investments (YOES) Total 2023-2045: 4,647,590,000”,
 - “RTP Capital Projects and Programs (YOES) Total Estimated RTP Costs (YOES) Near Term 2023-2030: 8.57 billion”,
 - “RTP Capital Projects and Programs (YOES) Total Estimated RTP Costs (YOES) Total 2023-2045: 27.87 billion”,
 - “Total estimated RTP Costs (YOES) Near Term 2023-2030: 19.07 billion”, and
 - “Total estimated RTP Costs (YOES) Total 2023-2045: 69.3 billion”.
- Update **Figure 5.11: Cost and number of RTP constrained capital projects by investment area (YOES)** to add \$115,000,000 to “Transit Capital \$4.6B”
- Update **Figure 5.12: Number and type of RTP constrained capital projects by project cost (YOES)** to reflect the \$115,000,000 project cost increase (show one less project at \$25-\$100M and one more project at \$100M - \$1B).
- Update **Table 5.8: Demonstration of financial constraint of the 2023 RTP, 2023-2045 (YOES)** to add \$115,000,000:
 - to “Capital projects Constrained revenues: \$28,130,454,000”,
 - to “Capital projects Constrained costs: \$27,872,866,000”,
 - to “Total Constrained revenues: \$70,385,197,000”,
 - to “Total Constrained costs: \$69,320,668,000”,
 - by updating the table note to reflect the new revenue sources, and
 - by updating page 5-34 paragraph 1 text to reflect updates to Table 5.8 totals.
- Update **Table 5.10: Transit-related revenue forecast compared to total costs, 2023 - 2045 (YOES)** to add \$115,000,000:
 - to “Capital projects Constrained revenues: \$4,852,550,000”,
 - to “Capital projects Constrained costs: \$4,647,590,000”,
 - to “Total Constrained revenues: \$31,067,993,000”,
 - to “Total Constrained costs: \$30,810,703,000”, and
 - by updating the table note to reflect the new revenue sources.

Proposed amendments to 2023 Regional Transportation Plan Chapter 6

- Update **Figure 6.3: Map of RTP Financially Constrained Projects, 2023-2045** to add \$115,000,000 to “27.9B Capital Project Spending” and reflect the \$115,000,000 project cost increase (show one less project at \$25-\$100M and one more project at \$100M - \$1B in the table and in project #11319 symbology).
- Update **Table 6.3 : Estimated costs for Constrained RTP Project List** to:
 - add \$115,000,000 to:
 - “Transit Capital Near Term 2023-2030: \$1.58 billion”,
 - “Transit Capital Total 2023-2045: \$4.65 billion”,
 - “RTP Capital Projects and Programs (YOES) Total Estimated RTP Costs (YOES) Near Term 2023-2030: 8.57 billion”,
 - “RTP Capital Projects and Programs (YOES) Total Estimated RTP Costs (YOES) Total 2023-2045: 27.87 billion”,
 - “Total estimated RTP Costs (YOES) Near Term 2023-2030: 19.07 billion”, and
 - “Total estimated RTP Costs (YOES) Total 2023-2045: 69.3 billion”.
- Update **Figure 6.4: Total estimated investment by 2045 (YOES)** to add \$115,000,000 to “27.9B Capital Project Spending” and “69.3B Total RTP anticipated spending”.
 - Update page 6-16 paragraph 1 to reflect these updates to Figure 6.4 totals.
- Update **Figure 6.5: Greater Portland region: Cost range of RTP constrained list projects by investment category, 2023-2045** to reflect the \$115,000,000 project cost increase (show one less project at \$25-\$100M and one more project at \$100M - \$1B)
- Update **Figure 6.6: Greater Portland region: Cost and number of RTP constrained list projects by investment category, 2023-2045** to add \$115,000,000 to “Transit Capital \$4.6B”
- Update **Figure 6.8: TriMet: Cost and number of RTP constrained list capital projects by investment category, 2023-2045** to add \$115,000,000 to “\$4.33B total constrained capital RTP spending [YOE \$]”
- Update **Figure 6.14: Map of RTP constrained list capital projects in Multnomah County, 2023-2045** to reflect the \$115,000,000 project cost increase (in project #11319 symbology).
- Update **Table 6.5: Summary of RTP constrained list transit capital projects and planned service** to add \$115,000,000 to “Estimated capital cost in YOE dollars Near-term Constrained List (2023-2030): \$1.58 billion”.

- Update **Figure 6.18: Greater Portland region: Map of RTP constrained list transit capital projects and planned service, 2030** to revise the extent of project #11319 to include NW Roosevelt Street between NW 26th Avenue and NW 23rd Avenue and on NW 23rd Avenue and NW 26th Avenue between NW Roosevelt and NW Wilson Streets to match the Locally Preferred Alternative.
- Update **Figure 6.19: Greater Portland region: Map of RTP constrained list transit capital projects and planned service, 2045** to revise the extent of project #11319 to include NW Roosevelt Street between NW 26th Avenue and NW 23rd Avenue and on NW 23rd Avenue and NW 26th Avenue between NW Roosevelt and NW Wilson Streets to match the Locally Preferred Alternative.
- Update **Figure 6.26: Greater Portland region: Map of RTP constrained project list equity priorities, 2023-2045** to reflect the \$115,000,000 project cost increase (in project #11319 symbology).
- Update **6.28: Greater Portland region: Map of RTP constrained project list climate pollution reduction priorities, 2023-2045** to reflect the \$115,000,000 project cost increase (in project #11319 symbology).
- Update **Figure 6.29: Greater Portland region: Map of RTP constrained project list mobility priorities, 2023-2045** to reflect the \$115,000,000 project cost increase (in project #11319 symbology).
- Update **Figure 6.30: Greater Portland region: Map of RTP constrained project list economic development priorities, 2023-2045** to reflect the \$115,000,000 project cost increase (in project #11319 symbology).

Proposed Amendments to Appendix A to the 2023 Regional Transportation Plan
(shown in red ~~strikethrough~~ and underline)
Financially Constrained List of Projects and Programs



| RTP Investment Category | County or counties | Nominating Agency | Primary Owner | RTP ID | Project Name | Start Location | End Location | Description | Estimated cost (in YOE dollars) | Time Period | Financially Constrained |
|-------------------------|--------------------|-------------------|---|--------|--|---------------------|-----------------|---|--|-------------|-------------------------|
| Transit - High Capacity | Multnomah County | TriMet | <u>City of</u> Portland Streetcar, inc | 11319 | HCT: Streetcar Montgomery Park Extension | NW Lovejoy/Northrup | Montgomery Park | Extend streetcar from NW Lovejoy/Northrup to Montgomery Park, <u>construct associated local street improvements, and purchase streetcar vehicles.</u> | \$ 80,000,000 <u>195,000,000</u> | 2023-2030 | Yes |

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**Proposed Amendments to Appendix W to the 2023 Regional Transportation Plan
(shown in red ~~strikethrough~~ and underscore)**

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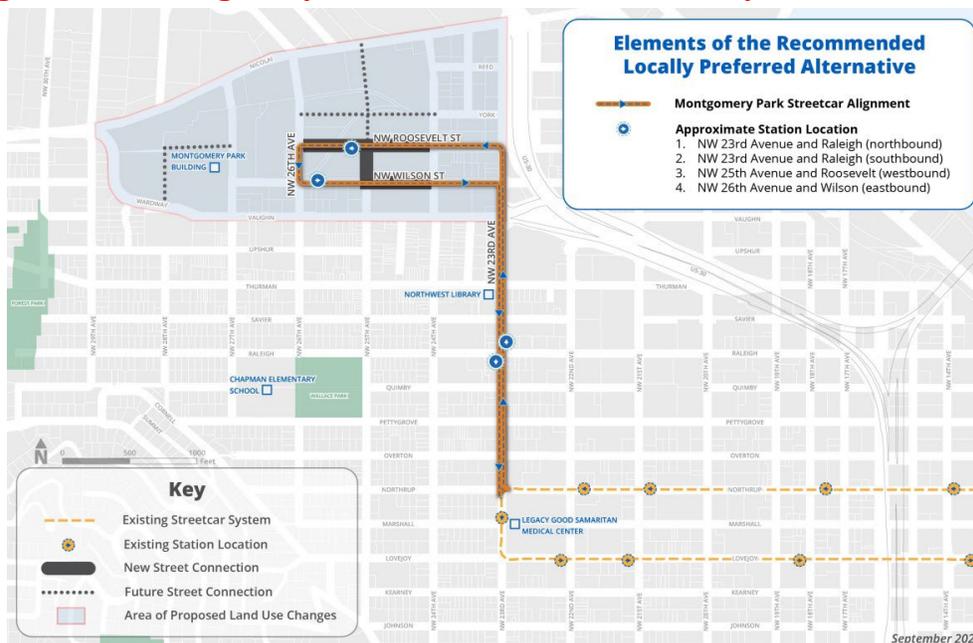
Montgomery Park Streetcar Extension

In 2019, a Federal Transit Administration transit-oriented development planning grant helped fund the City of Portland's Montgomery Park Area Plan. That plan identified the Montgomery Park Streetcar Extension Project which will extend the existing Portland Streetcar North-South Line 0.65 miles one-way (1.3 miles round trip) from its existing terminus at NW 23rd Avenue and NW Northrup Street to a new terminus at NW 26th Avenue and NW Wilson Street near Montgomery Park in Northwest Portland. In addition to spurring transit-oriented development, the project is intended to serve as a critical single occupancy vehicle trip demand mitigation tool as the area redevelops over time. As such, it also includes improvements to the pedestrian and bicycle network to support non-driving options within, to, from, and through the new district.

The project will support dense, equitable transit-oriented development west of US-30 between NW Nicolai and NW Vaughn streets, where predominantly vacant, low-density industrial land recently underwent land use changes to employment- and housing-focused mixed uses. The project will also support several indirect public benefits for the area through a Public Benefits Agreement between the City of Portland, property owners in the area, and Portland Streetcar, Inc, including new affordable housing, new middle-wage jobs on-site, a new public park, affordable commercial opportunities, and the commemoration of York through public art.

The Portland City Council unanimously endorsed the LPA in December 2024 and as recommended by JPACT, Metro Council also endorsed the LPA in July 31, 2025. Next steps for the project include completing NEPA environmental review, advancing preliminary engineering and design, developing a finance plan, and preparing construction documents. Based on the current timeline, the project is estimated to open in Summer 2030.

Figure W.11: Montgomery Park Streetcar Extension Locally Preferred Alternative



Attachment 10

STAFF REPORT

FIRST READING FOR ORDINANCE 26-1538 FOR THE PURPOSE OF AMENDING THE 2023 REGIONAL TRANSPORTATION PLAN TO INCLUDE THE LOCALLY PREFERRED ALTERNATIVE FOR THE MONTGOMERY PARK STREETCAR EXTENSION

Date: January 28, 2026
Department: Planning, Development and Research
Meeting Date: March 5, 2026
Prepared by: Ally Holmqvist, Senior Planner,
ally.holmqvist@oregonmetro.gov

Length: 15 minutes
Presenters:

- Ally Holmqvist, Senior Planner, Metro
- Alex Oreschak, Senior Planner, Metro
- Shawn Canny, Transportation Planner II, PBOT

ISSUE STATEMENT

The Regional Transportation Plan (RTP) is the state- and federally-required long-range transportation plan for the Portland metropolitan area that guides planning and investment for all forms of travel – motor vehicle, transit, biking, and walking – and the movement of goods and freight. It includes a list of “financially constrained” projects eligible to move forward when there is funding and political support. The RTP was last updated in 2023.

In July 2025, the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Council endorsed the Locally Preferred Alternative (LPA) for the Montgomery Park Streetcar Extension identified as a regional priority in the 2023 RTP (and its element the High Capacity Transit Strategy) to improve transit speed, reliability, capacity, safety, comfort and access aligned with the vision established in the regional transit strategy. Planning to develop the LPA identified additional details and information that required amendments to the 2023 RTP. The amendment includes updates to reflect:

- the endorsed LPA route alignment on the regional transit network map,
- LPA project description, cost and anticipated revenues, and
- the project timeline and status in appendices of the 2023 RTP.

Metro and regional partners have made significant progress on the Montgomery Park Streetcar Extension, as well as the 82nd Avenue Transit Project and Tualatin Valley Highway Transit and Safety Project, and are ready to take the next step in pursuing key federal funding opportunities. This is a key step of the project development lifecycle outlined in the HCT Strategy for these identified Tier 1 priorities (see **Attachment 1**). To be eligible for federal and state funding, the endorsed transit project must have its LPA adopted in the RTP. The next full RTP update must be completed by November 30, 2028.

The requested amendment will include the endorsed Montgomery Park Streetcar LPA as part of the 2023 RTP in order to support the project moving into project development and becoming eligible to compete for federal and state funding opportunities now.

IDENTIFIED POLICY OUTCOMES

To reflect the LPA as previously endorsed by Metro Council resolution, the requested amendment includes the following:

- Amendment to Chapter 3 System Policies to Achieve Our Vision Regional Transit Network Map (Figure 3.24) to:
 - Revise the extent of Montgomery Park Streetcar to include NW Roosevelt Street between NW 26th Avenue and NW 23rd Avenue and on NW 23rd Avenue and NW 26th Avenue between NW Roosevelt and NW Wilson Streets to match the Locally Preferred Alternative.
- Amendments to Chapter 5 Our Transportation Funding Outlook and Chapter 6 Regional Programs and Projects chapter text and figures to reflect additional revenues related to the transit project not accounted for in the adopted 2023 RTP financial forecast.
- Amendments to the Appendix A: Constrained Priorities Project List to update project cost and description for:
 - Project 11319: Streetcar Montgomery Park Extension to update the project description and project cost to \$195M (from \$80M).
- Amendments to Appendix W: Status of Current Major Projects to update description of the transit project to reflect endorsement of the LPA, including project status, timeline, maps and next steps.
- Create a new appendix that will contain the LPA: Appendix CC: Montgomery Park Streetcar Extension Locally Preferred Alternative
- Amendments to numbering, pagination, formatting and other scrivener's errors as needed.

ACTION REQUESTED

Hold a public hearing on the proposed RTP amendment and review Ordinance No. 26-1538 For the Purpose of Amending the 2023 Regional Transportation Plan to Include the Locally Preferred Alternative for the Montgomery Park Streetcar Extension.

STAFF RECOMMENDATIONS

Staff recommends that Metro Council hold the public hearing for and review Ordinance No. 26-1538.

Following the amendment procedures, Metro staff has reviewed the information submitted by TriMet (project sponsor) and City of Portland (project owner) in Attachment 2 and finds that the requested amendment to the 2023 RTP to include the LPA for the Montgomery Park Streetcar Extension is regionally significant and consistent with the 2023 RTP and federal fiscal constraint requirements.

Metro Council is anticipated to consider adoption at the April 23 Council meeting following a recommendation from MPAC and action from JPACT.

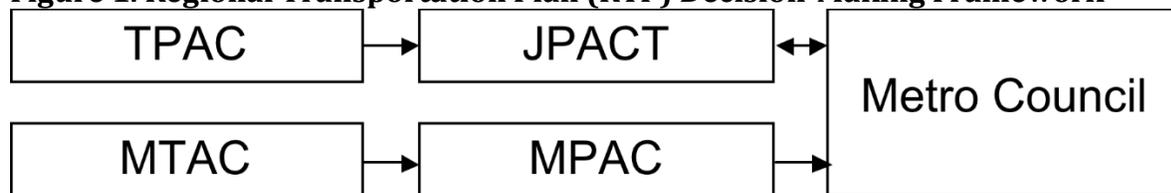
STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

In 2023, JPACT and the Metro Council adopted a significant update to the RTP that brought together the input of thousands of people who live, work and travel across the greater Portland region. Meaningful engagement and consultation with Tribes, community members, community-based organizations, businesses, transportation agencies and elected officials contributed to a shared vision and strategy for investing in a transportation system that serves everyone. The 2023 RTP forwards the values and desired outcomes for the future of the region’s transportation system: mobility options, equitable transportation, climate action and resilience, safe system, and thriving economy.

As the federally-designated metropolitan planning organization for the Portland metropolitan area, Metro is responsible for developing and maintaining the RTP. As the regional government responsible for regional land use and transportation planning under state law, Metro is also responsible for developing and maintaining a regional transportation system plan, consistent with the Regional Framework Plan, statewide planning goals, the Oregon Transportation Planning Rule, the Metropolitan Greenhouse Gas Reduction Rule, the Oregon Transportation Plan, and by extension the Oregon Highway Plan and other state modal plans.

The Metro Council and JPACT jointly share responsibility for developing and adopting an updated RTP every five years to maintain compliance with federal and state requirements. Adoption or amendment of the RTP is a land use action under the statewide land use planning program. As such, the Metro Policy Advisory Committee (MPAC) serves in an advisory role to the Metro Council. This decision-making framework is shown in Figure 1.

Figure 1. Regional Transportation Plan (RTP) Decision-Making Framework



Amendments to the RTP are considered in between scheduled updates when a sponsoring agency requests changes to the funding, phasing, mode, function or general location of a project in the plan. There are several general sources for RTP amendment requests:

- (1) ODOT requests that require an amendment to the RTP for specific projects or the phasing of existing projects due to a funding decision by the Oregon State Legislature or other action by the Oregon Transportation Commission;
- (2) city or county requests involving transportation projects adopted through a public process in local transportation system plans, area plans, concept plans or studies;
- (3) transit agency requests to align adopted transit plans with the RTP;

- (4) public agency requests resulting from a National Environmental Policy Act (NEPA) review process to reflect the LPA adopted by project partners to allow the project to proceed and be eligible for federal funding; and
- (5) amendments resulting from a local, regional or state planning study or corridor refinement planning as defined in the Oregon Transportation Planning Rule, that involve additions or deletions to the RTP Financially Constrained project list or a significant change in the mode, function or general location of a project on the RTP Financially Constrained project list.

As described in Appendix Y of the RTP, such amendments require a recommendation from MPAC and adoption by the JPACT and the Metro Council by Ordinance.

Attachment 3 describes in detail how the amendment is regionally significant and consistent with the 2023 RTP and related public engagement procedures for amendments to the RTP. **Table 1** below provides a summary of the determination outcomes.

Table 1. RTP Amendment Consistency Review Outcomes Summary

| Process Step | Outcomes |
|--|---|
| <u>Step 1</u> Sponsoring agency consults with Metro Staff | <i>Staff from TriMet (project sponsor) and City of Portland (project owner) met with staff from Metro between <u>April and September 2025</u> on the requested amendment and the RTP consistency requirements. Metro staff also participated as a partner in the LPA process for the transit project.</i> |
| <u>Step 2</u> Sponsoring agency submittal | <i>Staff from TriMet and City of Portland submitted a memo for the requested amendment including the RTP consistency background information outlined in the RTP Project Amendment Checklist as outlined in Appendix Y: RTP Amendment Process in <u>October 2025</u>.</i> |
| <u>Step 3</u> Regional significance determination: | <i>In 2018, Metro adopted the region’s first Regional Transit Strategy, as an element of the RTP. The RTP identified an Enhanced Transit Corridor in Montgomery Park for short-term implementation with the transit project identified in the financially constrained project list. In 2023, Metro adopted the Regional High Capacity Transit (HCT) Strategy as an element of the RTP, and designated this high capacity transit project as a Tier 1: near-term HCT corridor – the highest priority for near-term HCT investment in the region. The project will also require project-level NEPA review. Additionally, the project corridor is designated on multiple RTP network maps – including transit, bicycle, and pedestrian networks.</i> |

| Process Step | Outcomes |
|---|---|
| <p><u>Step 4</u> Public engagement consistency determination:</p> | <p><i>TriMet and the City of Portland submitted signed Public Engagement and Non-discrimination Certification and Documentation Forms as part of the 2023 RTP certifying that they have:</i></p> <ul style="list-style-type: none"> • <i>an adopted Title VI plan and implementation procedures;</i> • <i>public engagement plans compliant with Title VI and Goals 1 and 12 for all adopted land use and/or transportation plans, strategies and studies including the project;</i> • <i>conducted project-specific engagement and analyzed potential inequitable impacts for marginalized groups;</i> • <i>conducted and will conduct non-discriminatory, inclusive engagement compliant with Title VI and Goals 1 and 12 where input followed best practices and helped shape the project; and</i> • <i>retained records related to these public engagement activities in compliance with regulations.</i> <p><i>The LPA endorsement process documented the extensive, consistent project development public engagement activities since that time.</i></p> |
| Process Step | Outcomes |
| <p><u>Step 5</u> RTP consistency determination:</p> | <p><i>The requested amendment has elements demonstrating progress toward objectives under all five regional goals that:</i></p> <ul style="list-style-type: none"> • <i>implement the Metro 2040 Growth Concept by advancing high-capacity transit along a Main Street improving mobility within the Central City via a transit solution supporting planned compact, higher density land uses;</i> • <i>invest in a corridor identified for transit improvements on the RTP Transit Network Vision;</i> • <i>improve transit, bicycle and pedestrian travel and access, while balancing motor vehicle travel and the many functions of mobility corridors;</i> • <i>improve multimodal options and access for Equity Focus Areas;</i> • <i>provide safer alternatives to driving, advancing implementation of Vision Zero;</i> • <i>advance a major high-capacity transit investment to make transit more convenient, frequent, and accessible – a key strategy for implementing the Climate Smart Strategy;</i> • <i>advance transit, bicycle and pedestrian system completion in a job and activity center to provide safe and convenient options for short trips and connections to transit, supporting the economy; and</i> • <i>plan to include transit signal priority and access management strategies to support system management and operations and are themselves transit strategies for increasing corridor capacity as part of the Congestion Management Toolbox.</i> <p><i>In all these ways, the requested amendment has been determined to support the region’s progress toward both federal and regional</i></p> |

performance targets. All project amendments (additions and deletions) are exempt from the federally-required air quality conformity analysis.

(continued) Table 1. RTP Amendment Consistency Review Outcomes Summary

| Process Step | Outcomes |
|---|--|
| <u>Step 6</u> Fiscal constraint determination | <p><i>The estimated cost for the Montgomery Park Streetcar Extension increased from \$80M in the 2023 RTP to \$195M. This \$115M difference is accounted for in:</i></p> <ul style="list-style-type: none"> • <i>\$47.5M in new revenue not included in the RTP forecast (i.e., Portland Clean Energy Fund Grant, additional revenues forecasted for the project based on a new forecast of LID revenues following the 2023 RTP update);</i> • <i>\$57.5M in additional FTA Capital Investment Grant award; and</i> • <i>\$10M in regional revenue (i.e., Regional Flexible Fund Bond approved by JPACT and the Metro Council in 2025).</i> |
| <u>Step 7</u> Begin Formal Amendment Process | <p><i>The RTP Amendment Process was initiated with the start of the public review period on <u>November 3, 2025</u>. Per Metro’s adopted Public Engagement Guide, advance notice of the public comment period was provided 30 days in advance. This process was consistent with Metro’s public engagement and established RTP amendment procedures.</i></p> <p><i>Attachment 2</i> <i>provides the process and timeline for considering the requested RTP amendment. To date that has included:</i></p> <ul style="list-style-type: none"> • <i>a 45-day public comment period which concluded on December 19, including a public hearing on December 4 (no comments received, see below)</i> • <i>Form 1 Notice to the Department of Land Conservation and Development on January 28</i> <p><i>Next steps in the process will include:</i></p> <ul style="list-style-type: none"> • <i>Consideration by MTAC and TPAC (making recommendations to MPAC and JPACT) this spring</i> • <i>Consideration by JPACT and MPAC this spring</i> • <i>Consideration by Metro Council (second reading and adoption anticipated April 23)</i> • <i>Form 2 Notice to the Department of Land Conservation and Development by May 12</i> |

Known Support and Opposition

Overall, public input and prior endorsements demonstrate support for the transit project LPA by agency and community partners in the region. Extensive technical analysis was conducted to understand the benefits and tradeoffs of different LPA components for the project. Analysis was shared with community members for feedback. Public engagement has been extensive and coordinated with agency partners and outreach for the associated Montgomery Park Area Plan. Additionally, the project has demonstrated compliance with Title VI and regional public involvement requirements.

No public comments were received on the Montgomery Park Streetcar Extension or this proposed amendment during the comment period.

Legal Antecedents

Metro Council actions include:

- Resolution No. 09-4025 (For the Purpose of Adopting the Regional High Capacity Transit System Plan Screened Corridor Map and Evaluation Criteria), adopted by the Metro Council on February 12, 2009.
- Resolution No. 09-4052, “For the Purpose of Accepting the Regional High Capacity Transit System Tiers and Corridors, System Expansion Policy Framework and Policy Amendments” adopted by the Metro Council on July 9, 2009.
- Ordinance No. 10-1241B (For the Purpose of Amending the 2004 Regional Transportation Plan to Comply with State Law; To Add the Regional Transportation Systems Management and Operations Action Plan, the Regional Freight Plan and the High Capacity Transit System Plan; To Amend the Regional Transportation Functional Plan and Add it to the Metro Code; To Amend the Regional Framework Plan; And to Amend the Urban Growth Management Functional Plan), adopted by the Metro Council on June 10, 2010.
- Resolution No. 10-4119 (For the purpose of updating the work program for Corridor Refinement Planning through 2020 and Proceeding with the Next Two Corridor Refinement Plans in the 2010-2013 Regional Transportation Plan Cycle), adopted by the Metro Council on February 25, 2010.
- Ordinance No. 14-1346B (For the Purpose of Adopting the Climate Smart Communities Strategy and Amending the Regional Framework Plan to Comply with State Law), adopted by the Metro Council on December 18, 2014.
- Ordinance No. 18-1421 (For the Purpose of Amending the 2014 Regional Transportation Plan to Comply with Federal and State Law and Amending the Regional Framework Plan), adopted by the Metro Council on Dec. 6, 2018.
- Resolution No. 18-4892 (For the Purpose of Adopting the 2018 Regional Transit Strategy and Replacing the 2009 High Capacity Transit System Plan), adopted by Metro Council on Dec. 6, 2018.
- Ordinance No. 23-1496 (For the purpose of Amending the 2018 Regional Transportation Plan (RTP) to Comply with Federal and State Law and Amending the Regional Framework Plan), adopted by the Metro Council on November 30, 2023.
- Resolution No. 23-5348 (For the Purpose of Adopting the 2023 High Capacity Transit Strategy), adopted by the Metro Council on November 30, 2023.
- Ordinance No. 25-1522 (For the Purpose of Amending the Industrial and Other Employment Areas Map of Title 4 of the Urban Growth Management Functional Plan for the Montgomery Park Area of the City of Portland), adopted by the Metro Council on January 16, 2025.

- Resolution No. 25-5505 (For the purpose of endorsing the Locally Preferred Alternative for the Montgomery Streetcar Extension), adopted by the Metro Council on July 31, 2025.

Local jurisdiction actions include:

- The Portland City Council adopted Ordinance No. 192000 to adopt the Montgomery Park Area Plan including amendments to the Comprehensive Plan, Comprehensive Plan Map, Zoning Map, Zoning Code, Citywide Design Guidelines, and related amendments to the Guild's Lake Industrial Sanctuary and Northwest District plans (amend Code Title 33) on December 11, 2024.
- The Portland City Council adopted Resolution No. 37692 to adopt the Locally Preferred Alternative for the Montgomery Park Transit Project on December 11, 2024.
- The Portland City Council adopted Ordinance No. 192001 to authorize Agreement between the City, Portland Streetcar Inc, and 1535-A1 LLC for public benefits related to the Montgomery Park Area Plan on December 11, 2024.

Anticipated Effects: Adoption of the Ordinance will allow project staff to continue working with TriMet and partners on the project to:

- Pursue federal funding
- Complete federally-required National Environmental Policy Act (NEPA) documentation
- Refine design and costing
- Coordinate with partners
- Support the implementation and construction of the project
- Open the streetcar extension to Montgomery Park in 2030

Budget Impacts: Adoption of the Ordinance has no budget impact at this time. There will be future costs associated implementation of the transit projects. These costs will be shared by local, regional, state and federal partners.

ATTACHMENTS

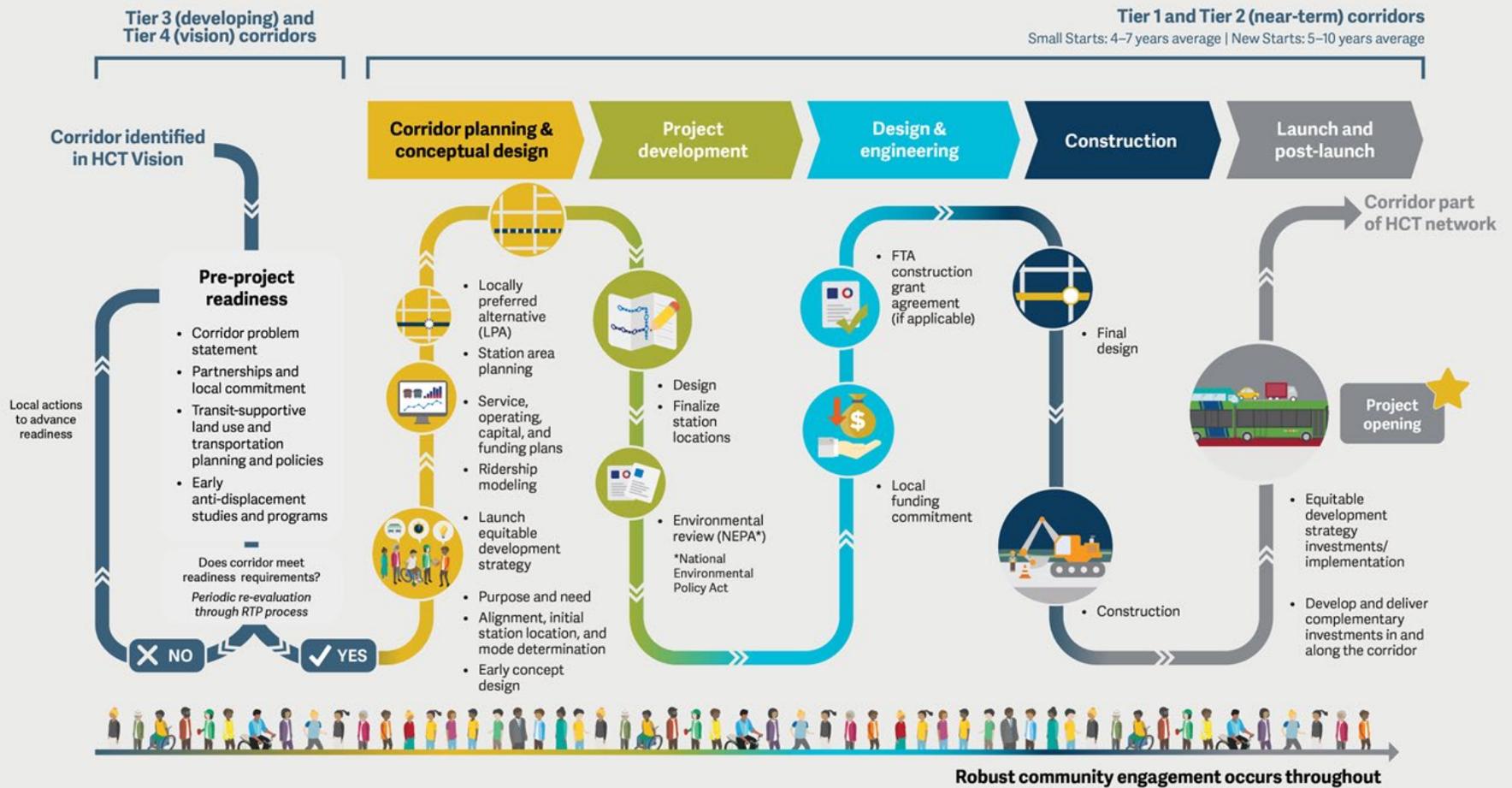
- Attachment 1: High Capacity Transit Project Development Lifecycle
- Attachment 2: Transit Project Locally Preferred Alternative RTP Amendments Process Timeline
- Attachment 3: Montgomery Park Streetcar Extension Locally Preferred Alternative RTP Amendment Request Memo

High Capacity Transit Project Development Lifecycle

How will corridors move forward?

The figure below shows how corridors move through different stages of planning, engineering, and construction.

Tier 1 and 2 corridors are ready to move forward in the near term, while tier 3 and 4 corridors need more work to make them ready for investment.



Transit Project Locally Preferred Alternative 2023 Regional Transportation Plan Amendments Process Schedule

Below is a consolidated schedule showing the timeline for considering adoption of the proposed 82nd Avenue, Montgomery Park Streetcar, and TV Highway 2023 Regional Transportation Plan amendments.

| Round | Meeting | Actions Necessary | Documents Necessary | Date |
|---|---|---|--|--------------------------------|
| Public Comment Period (45 days) <i>DLCD Proposed Change PAPA Notice (post acknowledgement plan amendment)</i> | 45 Day Comment Period | <ul style="list-style-type: none"> Public notice of comment period 30 days in advance of start of comment period – Friday, October 3 Public notice of comment period at start of comment period Amendment documents posted on Metro website Notice of public comment period emailed to Metro committees and RTP/Transportation Planning interested parties' lists | Public review and public hearing amendment materials: <ul style="list-style-type: none"> Ordinance Exhibit(s) to Ordinance <ul style="list-style-type: none"> RTP Amendment Staff Report¹ Attachments to Staff Report Documented Public Comment Print Notices | November 3 – December 19, 2025 |
| | Metro Council | Public Hearing | | December 4, 2025 |
| | <i>Notice of Proposed Change to Plan (Form 1)</i> | <i>Email PAPA notice with required attachments for each amendment (submit to DLCD 35 days before first reading)</i> | | January 28, 2026 |
| 1st Reading and Public Hearing Introduce RTP Amendments to Advisory Committees | TPAC | <ul style="list-style-type: none"> Review and discuss, identify any needed changes | Revised draft amendment materials: <ul style="list-style-type: none"> Ordinance Exhibit(s) to Ordinance <ul style="list-style-type: none"> RTP Amendment Staff Report² Attachments to Staff Report <ul style="list-style-type: none"> Draft Public Comment Report Table documenting comments proposing a change and recommended action(s) to respond to public comment | February 6, 2026 |
| | MTAC | <ul style="list-style-type: none"> Review and discuss, identify any needed changes 1st Reading and Public Hearing | | February 18, 2026 |
| | JPACT | | | February 19, 2026 |
| | MPAC | | | February 25, 2026 |
| | Metro Council | | | March 5, 2026 |
| Final rec'ds and action by Advisory Committees and Council 2nd Reading, Final Public Hearing and action | MTAC | <ul style="list-style-type: none"> Review final documents Make recommendation to MPAC on their adoption recommendation | Final: <ul style="list-style-type: none"> Ordinance Exhibit(s) to Ordinance <ul style="list-style-type: none"> RTP Amendment (with any recommended actions incorporated) Findings Staff Report² Attachments to Staff Report <ul style="list-style-type: none"> Final Public Comment Report Table documenting comments proposing a change and recommended action(s) to respond to public comment | March 18, 2026 |
| | MPAC | <ul style="list-style-type: none"> Review final documents Consider MTAC recommendation Make recommendation to Metro Council on adoption | | March 25, 2026 |
| | TPAC | <ul style="list-style-type: none"> Review final documents Make recommendation to JPACT on adoption | | April 3, 2026 |
| | JPACT | <ul style="list-style-type: none"> Review final documents Consider TPAC recommendation on adoption Consider adoption of Ordinance and make recommendation to Council | | April 16, 2026 |
| | Metro Council | <ul style="list-style-type: none"> Review final documents Consider MPAC recommendation and JPACT action 2nd Reading and Final Public Hearing Consider adoption as recommended by JPACT (or remand to JPACT) | | April 23, 2026 |
| <i>DLCD Adopted Change PAPA Notice</i> | <i>Notice of Adopted Change to Plan (Form 2)</i> | <i>Email PAPA notice with required attachments for each amendment (submit to DLCD within 20 days of adoption)</i> | <i>Include final documents above</i> | May 12, 2026 |

¹ Staff Report address RTP project amendments checklist in [RTP Appendix Y](#).

Date: October 29, 2025
To: Kim Ellis, Climate Program Manager; Ally Holmqvist, Senior Transportation Planner
From: Shawn Canny, City Transportation Planner II; Brenda Martin, Capital Project Manager
Subject: Portland Streetcar Montgomery Park Extension RTP Amendment Request

Overview

This memo formally requests an amendment to the [Regional Transportation Plan \(RTP\)](#) to incorporate the [Locally Preferred Alternative \(LPA\)](#) and updated estimated cost for the [Portland Streetcar Montgomery Park Extension Project](#) (Project). It contains the background information needed to help Metro staff to review the requested amendment for consistency with the RTP and develop the legislation and supporting staff reports for consideration by the Transportation Policy Alternatives Committee (TPAC), Metro Technical Advisory Committee (MTAC), Metro Policy Advisory Committee (MPAC), Joint Policy Advisory Committee on Transportation (JPACT), and the Metro Council.

Background

For more than 20 years, the Portland Streetcar has been one of the City of Portland's tools for equitable and sustainable development. Since 2018, the City has been exploring ways to build upon the success of streetcar and connect the existing network to Montgomery Park in Northwest Portland. These efforts culminated in the development and adoption of the [Montgomery Park Area Plan \(MPAP\)](#), which adopted land use and transportation changes to establish a new transit-oriented, mixed-use district in Northwest Portland west of Highway 30 and between NW Nicolai and NW Vaughn streets served by streetcar. Alongside the MPAP, the [Project's Locally Preferred Alternative \(LPA\)](#) was developed, identifying the transit mode, alignment, and general station locations.

Montgomery Park has been identified as a priority destination for major high-capacity transit investment for several years, with previous plans and studies of the area documenting transit issues, potential transit-oriented development, community concerns and goals, and potential solutions. A timeline of the development of planning documents specifically related to the project is as follows:

- The project was first identified for transit investment in the 2009 [Portland Streetcar System Concept Plan](#).
- The [2035 Portland Transportation System Plan \(TSP\)](#), [2018 Metro Regional Transportation Plan \(RTP\)](#), and [2018 Metro Regional Transit Strategy](#) all call for a major transit investment to Montgomery Park, with the RTP including the corridor in its financially constrained project list (1139) and the TSP including it on its unconstrained list (60035); the currently ongoing update to the TSP will include the project on its financially constrained list
- In 2018, Portland City Council adopted the [Enhanced Transit Corridors Plan](#) and funded the [Preliminary Northwest Portland Streetcar Extension and Land Use Alternatives Analysis](#).

- In 2019, a Federal Transit Administration (FTA) transit-oriented development (TOD) planning grant administered through metro helped fund the [Montgomery Park to Hollywood Transit and Land Use Development Strategy \(MP2H\)](#). In Northwest Portland, MP2H became the Montgomery Park Area Plan (MPAP).
- In 2023, the [Metro High Capacity Transit Strategy](#) prioritized the corridor as a Tier 1 priority for major transit investment (ID C28).
- The 2023 RTP update includes the Project in its [financially constrained project list](#) (11319).
- Portland City Council unanimously adopted [Ordinance 192000](#) on December 11, 2024, adopting the MPAP.
- In December 2024, TriMet submitted a letter to the Federal Transit Administration (FTA) requesting entry in the Project Development phase of the FTA's Capital Investment Grant Small Starts program. The FTA responded with concurrence in January 2025. The project is listed on the [FTA's CIG program webpage](#).

Additionally, the LPA for the project has been endorsed as follows:

- The Portland City Council unanimously adopted [Resolution 37692](#) to endorse the LPA on December 11, 2024.
- JPACT approved Resolution No. 25-5505 and made a recommendation to the Metro Council for approval on June 26, 2025.
- Metro Council adopted [Resolution No. 25-5505](#) endorsing the LPA on July 31, 2025.

Project Description and Map

The Project will extend the Portland Streetcar North-South (NS) line 0.65 miles one-way (1.3 miles round trip) from its existing terminus at NW 23rd Avenue and NW Northrup Street to a new terminus at NW 26th Avenue and NW Wilson Street near Montgomery Park in Northwest Portland. The streetcar will run northward on NW 23rd Avenue to NW Roosevelt Street and utilize a new one-way parallel couplet with westbound movement on NW Roosevelt Street from NW 23rd Avenue to NW 26th Avenue, southbound movement on NW 26th Avenue from NW Roosevelt Street to NW Wilson Street, and eastbound movement on NW Wilson Street from NW 26th Avenue to NW 23rd Avenue. The streetcar will then return southbound on NW 23rd Avenue to connect to the existing streetcar tracks south of NW Northrup Street. General station locations are at NW 23rd and Raleigh Street (northbound and southbound), NW 25th Avenue and NW Roosevelt Street (westbound) and NW 26th Avenue and Wilson Street (eastbound/end-of-line).

The Project includes the following scope elements (for more detail, see [MPAP Volume 3: Transportation Plan](#)):

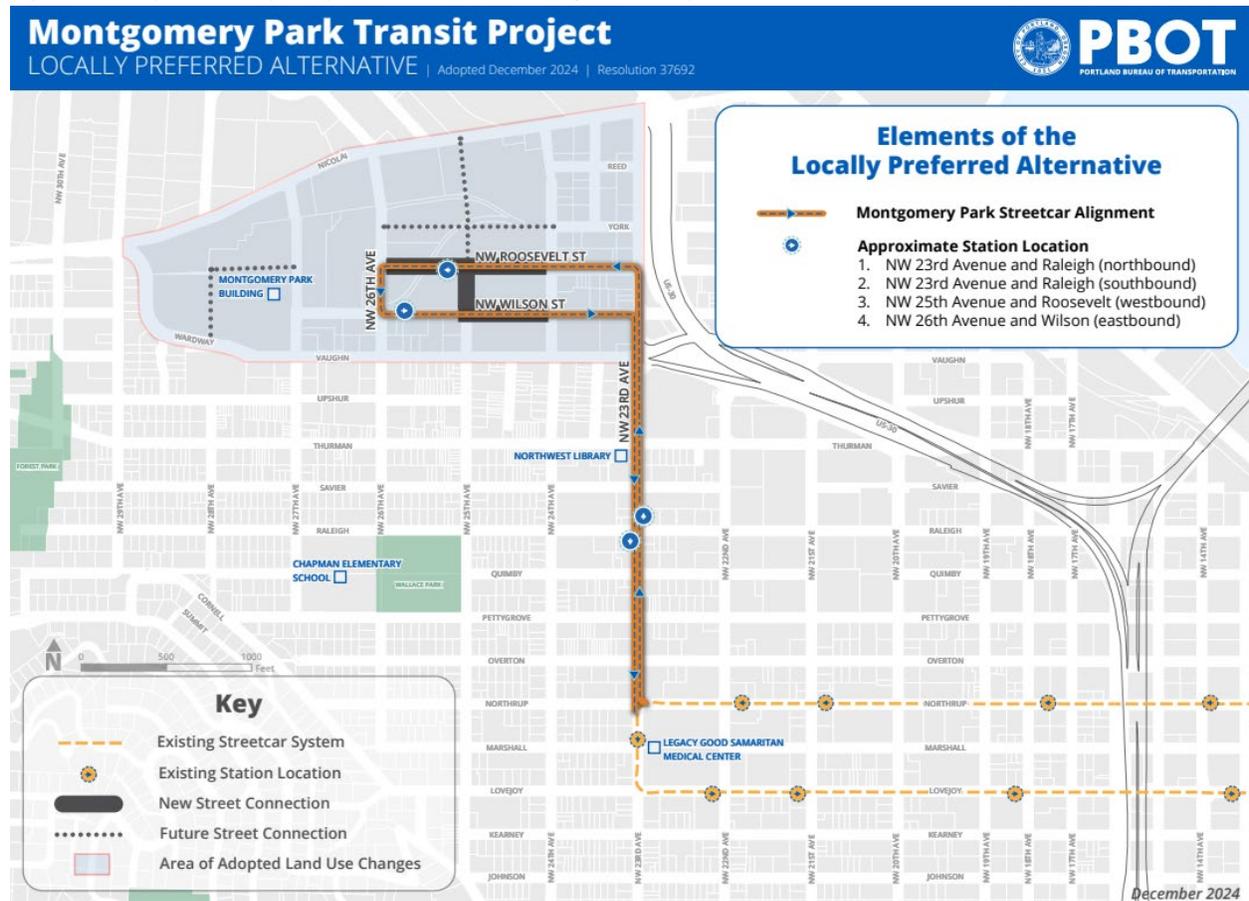
- The Project will construct new trackwork for two-way north-south streetcar movement on NW 23rd Avenue between NW Wilson Street to the north and NW Northrup Street to the south to support future trip demand in a new transit-oriented district.
- The Project will construct trackwork along a new parallel one-way couplet on NW Roosevelt Street (westbound) and NW Wilson Street (eastbound) between NW 23rd Avenue and NW 26th

Avenue, as well as along NW 26th Avenue between Roosevelt and Wilson streets (southbound) to support streetcar movement.

- The project will construct multimodal street extensions of NW Roosevelt Street between NW 24th Avenue and NW 26th Avenue, as well as NW Wilson Street between NW 24th Avenue and NW 25th Avenue to support streetcar movement, improve multimodal safety, and connect the local street grid to local connectivity standards.
- The project will add new buffered or protected bike lanes on NW Roosevelt Street and NW Wilson Street between NW 23rd Avenue and NW 26th Avenue, to improve bicycle safety
- The project will add four new streetcar stops along the alignment, two of which will be located on NW 23rd Avenue at NW Raleigh Street (northbound and southbound), as well as at NW 25th Avenue and NW Roosevelt Street (westbound) and NW 26th Avenue and NW Wilson Street (eastbound); the NW Wilson Street station will include a charging station for new off-wire capable streetcars, as the extension is planned to be off-wire.
- The project will rehabilitate NW 23rd Avenue between NW Vaughn and NW Lovejoy streets, including utility repair and relocation, stormwater remediation, and accessibility upgrades to support state of good repair and resiliency on the Neighborhood Main Street.
- The project will add or repair sidewalks and ramps along the streetcar alignment to improve pedestrian safety and meet Americans with Disabilities Act (ADA) requirements.
- The project will add wide furnishing zones along street extensions to support large species of street trees and improve tree canopy and improve resiliency in the area.
- The project will construct or modify signalized intersections along the streetcar alignment as needed to support transit reliability and multimodal safety, as well as planning the use of Transit Signal Priority (TSP) to ensure transit reliability.
- The project will purchase up to 12 new cars to support line operations and shorter headways.

See Figure 1 below for the endorsed LPA map for the project.

Figure 1: Project Locally Preferred Alternative Map and Project Elements



Purpose and Need

The Portland Streetcar Montgomery Park Extension Project will complete design and construction for an extension of Portland Streetcar to enhance transportation connectivity and access to and from key destinations in a developing transit-oriented district of Portland, Oregon. Service will be enhanced through:

- Providing low cost, high quality rapid and reliable mass transit connections in the Montgomery Park Area and Northwest Portland, as well as further enhancing the area's connections to Portland's Central City, Portland State University, Oregon Health and Sciences University, and other important local and regional destinations.
- Improving connections with current bus service at future streetcar stations and creating centralized connections to multiple transportation options near the Project terminus at Montgomery Park.
- Expanding mobility and access to employment and housing opportunities as well as critical destinations for the area's current and future residents and employees, who include transit-dependent, low-income, and minority populations.

- Preserving and promoting a healthy environment by minimizing adverse impacts on the environment and reducing congestion and carbon emissions by providing an attractive zero-emissions alternative for single occupancy vehicle (SOV) users.
- Improvement the local streetscape including new stormwater management and accessibility upgrades.

The Project will address four major needs in the corridor:

- *Meet Regional and Local Travel Demand:* According to Portland's [2035 Comprehensive Plan](#), Portland is predicted to add 260,000 new residents and 140,000 new jobs by 2035. The Northwest Portland area—of which the Montgomery Park Area is part—alone is expected to grow by 14,000 new households and 1,500 new jobs. Portland Streetcar, Inc. reports that streetcar ridership has grown overall, peaking at more than 16,000 average daily riders prior to Covid and rebounding to more than 10,000 in 2025. Portland's existing streetcar service is subject to the pressure of growing population and anticipated travel demand, and roadway congestion in the project corridor caused by this growth will continue to degrade transit performance as well as automobile performance and have negative environmental impacts.
- *Address Local Planning Goals:* This project aligns with the [2003 Northwest District Plan](#), the [2009 Streetcar System Concept Plan](#), the [2020 Northwest in Motion Plan](#), the [2015 Climate Action Plan](#), the [2023 Regional Transportation Plan](#), and the [Montgomery Park Area Plan](#), and is prioritized in the 2035 Comprehensive Plan and Transportation System Plan as a means of accomplishing the plans' goals of reducing reliance on SOVs to achieve ambitious mode shift goals, reducing vehicle miles traveled (VMT), and achieving net-zero carbon emissions while supporting dense, equitable, and sustainable communities. The area is also poised for change, as there is substantial private development planned and anticipated on the more than 45 acres, including the Montgomery Park office complex, currently the second largest office building in the state, and the former ESCO Steel manufacturing site, which are both currently in various stages of development.
- *Serve Underrepresented Communities:* The proposed transit project will extend access to housing opportunity and employment, including for underrepresented communities. The proposed project area is near the densest and high-opportunity neighborhoods in Portland, as well as the one of the largest urban parks in the United States. Further, Portland Streetcar reports that more than a third of Portland's regulated affordable housing stock is located within a quarter mile of streetcar tracks, and plans have been developed for a further increase of housing in the area. Related land use changes and benefits agreements in the project area are anticipated to lead to hundreds of new middle-wage job opportunities and 2,000 or more new housing units, including 200 or more regulated affordable housing units. Past streetcar extensions were fundamental to broader housing development and neighborhood revitalization efforts. The extension to Montgomery Park will preserve and enhance access to living-wage jobs and connect people to opportunities through affordable, accessible low-carbon transportation options. The streetcar extension and its associated

investments in roadway construction will act as a catalyst for a new district focused on delivering more equitable and climate-friendly outcomes.

- *Maximize Local Investment:* The project will leverage a mix of funding sources, including federal, local, and private funds, to support construction and operation. The potential for using Local Improvement Districts (LIDs) to capture private investment for infrastructure underscores the project's capacity to generate community benefits.

Project Development Phase Schedule and Deliverables

The Locally Preferred Alternative being amended into the RTP will support further progress on the Project and is a required step to qualify for key federal funding opportunities. It is necessary to complete the NEPA process covering all aspects of the project proposed for FTA funding, develop sufficient information for FTA to develop a project rating, complete sufficient engineering and design to develop an accurate and reliable cost, scope, and schedule for the Project, commit all non-CIG funding commitments, complete all critical third-party agreements, and meet other FTA readiness requirements. The Project formally entered the Project Development phase in January 2025, and implementation is expected to be implemented through Summer 2030.

The Project Development Phase includes required deliverables that will be informed by the core design team, project partners, and community engagement, including:

- Completion of environmental approvals under the National Environmental Policy Act (NEPA).
- Development of preliminary design and engineering documents.
- Development of materials necessary for a Small Starts rating by FTA and subsequent Small Starts Construction Grant Agreement.

The anticipated schedule for the Project Development Phase deliverables is as follows:

- Preliminary Design and Engineering (Spring 2026 – Fall 2027)
 - 15% design (Spring 2026)
 - 30% design (Summer/Fall 2026)
 - 60% design (Spring 2027) (expected to be the plan set used for cost estimation and negotiation of Construction Grant Agreement with FTA)
- Draft Finance Plan (Fall 2026)
- Update to the Regional Transportation Plan and related financial elements, as necessary
- Environmental Approvals under NEPA (Fall 2026 – Fall 2027)
 - Purpose and Need
 - Class-of-Action Determination (anticipating a Documented Categorical Exclusion)
 - NEPA assessment and findings, including all needed analysis and public engagement
- Development of initial Small Starts Application for rating and subsequent Small Starts Construction Grant Agreement (Fall 2026)
- 30% of all non-CIG funding committed at submission of rating materials after 30% design (Fall 2026)

- Final Design and Construction Documents (Summer 2027-Spring 2028), including cost estimates for each stage documenting the total anticipated construction cost in year of expenditure dollars:
 - 95% Design Package
 - 100% Design – Issued for Construction
- 100% local funding sources committed prior to applying for final SSGA (Winter 2027/28)

The anticipated time period for the Construction phase is Spring 2028 – Summer 2030 and for vehicle procurement is Spring 2026 – Summer 2030.

Agency Partners and Roles

The following agency partners will help deliver the project:

- The Tri-County Metropolitan Transportation District of Oregon (TriMet) will be the Project Sponsor and the Grantee for the FTA CIG Small Starts program on behalf of the City of Portland.
- The Portland Bureau of Transportation (PBOT) will be the FTA CIG subrecipient. As owner of the Portland Streetcar System and Assets, the agency will lead on design and construction for the project.
- Portland Streetcar, Inc. will assist with funding, strategy, design, and partnerships to support Project delivery.
- Metro will support completion of the environmental review process.
- The Federal Transit Administration is the lead federal agency for NEPA and a key financial partner through the FTA's CIG Small Starts program.

Intergovernmental Agreements with both Metro and TriMet are currently in process to formalize roles and responsibilities for Project Development and construction.

Public Engagement

Following a demographic assessment completed as part of public involvement planning as part of the Montgomery Park to Hollywood Transit and Land Use Development Strategy (MP2H) (which in Northwest Portland evolved into the Montgomery Park Area Plan (MPAP)), the Project team conducted various public engagement efforts was conducted in two general phases over five years:

- *Phase 1: Fall 2019 – Winter 2021/22:* During Phase 1, the project team gathered feedback as they developed and analyzed alternative transportation and land use development scenarios for Northwest Portland, with focus on the area around Montgomery Park. The project team convened a Project Working Group of 16 community members representing a variety of viewpoints, many of whom had connections to local neighborhood groups, business organizations, transportation advocates, and area property owners. An FTA TOD planning grant administered by Metro supported direct funding to two area Community Based Organizations (CBOs) to provide outreach to underserved communities regarding

their aspirations, concerns, and priorities for the area and Project: Friendly House, Inc; and Northwest Industrial Business Association (NIBA)/Columbia Corridor Association. During this phase, the project team asked questions to better understand transportation and land use conditions, sought feedback on what goals the MPAP should seek to achieve, and gathered input on various land use development scenarios and potential streetcar extension alignments. Phase 1 engagement methods included 7 Project Working Group Meetings; 1 Project Kickoff Open House; 1 Urban Design Concept Open House; the 2 aforementioned Community Based Organization Partnerships, including mailers, surveys, conversations, and community forums; meetings with neighborhood and business organizations; and 1 comment period for the draft plan.

- *Phase 2: Spring 2023 – Winter 2024/25:* Phase 2 focused on learning more about the community's needs and priorities for the Project itself, which informed the final MPAP recommendations and the LPA. This phase combined in-person meetings; an online open house and survey; project mailers; meetings with neighborhood groups; tabling at open houses and events in the area; direct canvassing of businesses along the proposed alignment; A BIPOC-focused urban design focus group; and intercept surveys both near existing area streetcar stations and around regulated affordable housing developments along streetcar in Northwest Portland.

Community engagement has helped shape the development of the MPAP and the LPA for the Project since 2019, when community members helped define the planning process goals. Overall Key takeaways from community engagement can be found in the adopted [Montgomery Park Area Transportation Plan](#) (Volume 3 of the MPAP). Two key ways in which community engagement shaped the MPAP and Project are as follows:

- *Area of change and final Project alignment:* During the MPAP planning process, several land use development scenarios and supportive alignments for streetcar were explored. When the Project Working Group and other stakeholders repeatedly expressed concern about the potential for broad loss of industrial land in the planning area, the plan shifted focus to a smaller area where the greatest expected change might occur (west of US-30) in order to preserve industrial uses elsewhere. This allowed for the development of plan recommendations that balanced stakeholder interests in new jobs, more housing, and the preservation of low-barrier-to-entry middle-wage jobs in the area. As a result, the streetcar alignment shifted to serve the area of greatest potential growth. Additionally, the project's related adopted [Public Benefits Agreement](#) addresses these priorities by requiring a minimum of 400 middle-wage jobs in a variety of sectors in the plan area and the provision of at least 200 units of affordable housing prior to development of other buildings on the land subject to the agreement.¹
- *Commemoration of York:* Through engagement with the Portland Harbor Community Coalition, the Project team was introduced to the York Collective. The York Collective

¹ More information is available in [Volume 1](#) of the adopted Montgomery Park Area Plan, beginning on Page 36 (PDF Page 44).

includes Black Portlanders and allies with interest in exploring and advancing opportunities to share and elevate information about the legacy of York, an enslaved member of the Lewis and Clark Corps of Discovery, and for whom NW York Street in the Project area is named. The group has produced a broad vision for a “justice- and climate-centered transit and land use development strategy along York Street.” Through continued engagement, this group has ensured that public art commemorating York is part of implementation of the MPAP, and an action item directing City staff to continue to assist the group and others seeking equitable outcomes to seek further engagement and resource identification toward their goals for the area.²

RTP Consistency and Regional Significance

The Project advances the following RTP goals and objectives:

Goal 1 – Mobility Options:

- *Objective 1.1 Travel Options:* Provides travel options to support mode shift and reduced per capita vehicle miles traveled by constructing multimodal facilities and improving the pedestrian, bicycle, and transit network while supporting transit-oriented development so people can meet their daily needs without a personal automobile.
- *Objective 1.2 System Completion:* Supports system completion by filling gaps in the pedestrian, bike, and transit network through key connections and local street grid completion.
- *Objective 1.3 Access to Transit:* Improves access to transit for existing and future residents, workers, and visitors.
- *Objective 1.4 Regional Mobility:* Supports regional mobility by ensuring that modal functions for facilities support regional mobility, including goods movement.

Goal 2 – Safe System:

- *Objective 2.1 Vision Zero:* Implements Complete Street designs in support of Vision Zero. Streets will be human scaled with wide sidewalk corridors, and dedicated bike facilities along the new couplet north of NW Vaughn Street will reduce modal conflicts.
- *Objective 2.3 State of Good Repair:* Brings NW 23rd Avenue between NW Vaughn and NW Lovejoy streets to a state of good repair.

Goal 3 – Equitable Transportation:

- *Objectives 3.1 and 3.2 Transportation Equity and Barrier-Free Transportation:* Advances transportation equity and barrier-free transportation by improving access to permanent, high-capacity transit for residents in an Equity Focus Area (Tract 49.01) while serving future residents of affordable housing in the new transit-oriented district. The Project will improve access to nearby industrial jobs while supporting new middle-wage job requirements in the

² More information is available in [Volume 1](#) of the adopted Montgomery Park Area Plan, on pages 13 and 84 (PDF pages 21 and 92).

Montgomery Park area, all while connecting people to services, jobs, and educational opportunities in Portland's Central City and throughout the region.

Goal 4 – Thriving Economy:

- *Objective 4.1 Connected Region:* Supports a connected region through focused investment and growth in an expanded Neighborhood Center in Northwest Portland.
- *Objective 4.2 Access to industry and freight intermodal facilities:* Facilities continued access to industry and intermodal freight facilities for goods movement to and from the industrial lands around the Project area.
- *Objective 4.3 Access to Jobs and Talent:* Integrates captured public benefits to require 400 new middle-wage jobs in the Montgomery Park area, per the related Public Benefits Agreement.
- *Objective 4.4 Transportation and housing affordability:* Supports the development of housing choices and new jobs in an urban district where people can meet their needs without a personal automobile.
- *Objective 4.5 State of Good Repair:* Brings NW 23rd Avenue between NW Vaughn and NW Lovejoy streets to a state of good repair.

Goal 5 – Climate Action and Resilience:

- *Objective 5.1 Climate Change Mitigation:* Supports climate change mitigation by providing accessible non-driving transportation options to support reduced per capita vehicle miles traveled.
- *Objective 5.2 Climate-Friendly Communities:* Develops a new climate-friendly community by coordinating the Project with an increase in middle-wage jobs and housing choices in a high-opportunity, walkable, mixed-use area served by permanent high capacity frequent transit service and active transportation options.
- *Objective 5.3 Resource Conservation:* Integrates green infrastructure including onsite stormwater remediation, wide furnishing zones, and large varieties of street trees.
- *Objective 5.4 Adaptation and Resilience:* Promotes reduced urban heat island effect through the planting of large street trees along the Project's couplet north of NW Vaughn Street.
- *Objective 5.5 State of Good Repair:* Brings NW 23rd Avenue between NW Vaughn and NW Lovejoy to a state of good repair, and upgrades water and stormwater facilities.

The Project is consistent with and supports implementation of the following RTP System, Regional Design and Regional Network Policies:

- *3.2.1 2040 Growth Concept:* The Project supports the Metro 2040 Growth Concept by advancing permanent high-capacity transit and higher-density growth along a designated Main Street of NW 23rd Avenue and within the Central City regional hub, as well as supporting planned land uses adopted in Portland's Comprehensive Plan and the 2040 Growth Concept. The Project supports the preservation of nearby industrial land north of NW Nicolai Street east of US-30, and updated MPAP policies prioritize freight movement and access to this land.

- *3.2.2 Transportation Equity Policies:* The Project improves multimodal options and permanent transit access in an Equity Focus Area (Tract 49.01). Additionally, the Project advances a new equitable transit-oriented district with housing choices including affordable housing in a high-opportunity area of Northwest Portland.
- *3.2.3 Safety and Security Policies:* While the Project area does not include any Regional High Injury Corridors or Intersections, the Project advances implementation of Vision Zero and the Safe System approach and implements Complete Street policies to reduce modal conflicts and improve safety for all modes.
- *3.2.4 Climate Action Policies and Resilience Policies:* The Project supports Metro’s Climate Smart Strategy and related policies. It will support implementation of the MPAP to support reduced vehicle miles traveled per capita and related greenhouse gas emissions. It will advance a major high-capacity transit investment to make transit more convenient, frequent, and accessible. It will include improvements to the bicycle and pedestrian network and connect the local street grid with safe crossings. Implementation will also include the development of a parking management strategy for the Montgomery Park area, to be implemented alongside the construction of new streets in the project area. Private developments in the area will be subject to the City of Portland’s Transportation Demand Management (TDM) policies to support mode shift and reduced vehicle miles traveled per capita. Additionally, the Project will support Metro’s transportation preparedness and resilience policies by supporting the designation of regional emergency transportation routes in the project area, integrating green infrastructure, and expanding the region’s tree canopy.
- *3.2.6 Mobility Policies:* The Project will advance mobility policies. It pairs a major transportation system investment with adopted land use changes to enhance efficiency. It will provide people and businesses a variety of seamless and well-connected travel modes so that people and businesses can meet their daily needs. It prioritizes the safety and comfort of travelers of all modes through multimodal network completion. It prioritizes an investment in an Equity Focus Area.
- *3.3 Regional Network Policies:* The Project supports regional network policies. It advances design and complete streets policies by implementing multimodal street connectivity and Complete Streets Policies. It is supportive of 2023 RTP Policy Map designations for transit, bike, pedestrian, and regional emergency routes in the Project area and implements Project C28 in the Regional High Capacity Transit Vision. It supports adjacent RTP Policy Map designations for Design, Freight, and Motor Vehicles.

Identification of the Project followed the RTP congestion management process policies in the following ways:

- The Project utilizes multiple tools in the Congestion Management Process (CMP) toolbox. It utilizes transit-oriented development and new mixed-use land uses alongside parking management to support a walkable, employment- and housing-focused district facilitated by compact land uses in combination with walking, biking, and transit connections. It is planned to utilize transit signal priority and access management strategies to support system

management and operations. It will utilize active transportation strategies by implementing new biking and walking connections to key destinations. It will utilize transit strategies by constructing high capacity transit and expanding transit coverage. It will also utilize street and throughway capacity strategies by connecting the local street grid to distribute vehicle trips through the Project area.

- The Project aligns with the City of Portland's advancement of the Regional Transportation Functional Plan's Transportation Solutions (3.08.220) in the order listed. Private development in the Montgomery Park area will be subject to Portland's local TDM requirements; Additional TSMO strategies include operational and access management improvements. The project includes transit, bicycle, and pedestrian system improvements, as well as traffic-calming designs, The project utilizes land use strategies to achieve required performance standards. The project improves local street connectivity to provide alternative routes and encourage walking, biking, and access to transit. Finally, the project makes motor vehicle capacity improvements by completing the local street grid to disperse driving trips as the area grows.

The Project is regionally significant. In 2018, Metro adopted the region's first [Regional Transit Strategy](#), in support of the [2018 Regional Transportation Plan \(RTP\)](#). The RTP identified the extension of Portland Streetcar to Montgomery Park as an Enhanced Transit Corridor (ETC) for short-term implementation and included the Project in its [financially-constrained project list](#) (11319). Subsequent area planning was completed as part of the [Montgomery Park Area Plan](#) (adopted 2024). In 2023, Metro adopted the [Regional High Capacity Transit \(HCT\) Strategy](#) as part of [the 2023 Regional Transportation Plan update](#), which designates the Project as a Tier 1: near-term HCT corridor; this is the highest priority for near-term HCT investment in the region. The Project will also require project-level NEPA review. Additionally, NW 23rd Avenue within the project area is designated on the pedestrian, transit and TSMO Regional Transportation Plan network maps (NW Wilson Street is also designated on the TSMO network map).

Performance

The Project makes progress toward federal and regional performance targets:

- *Mobility*, by increasing pedestrian, bike, and transit mode shares, improving access to jobs via transit, contributing to completing the transit network and bicycle and pedestrian system near transit, and increasing the share of households that are located near multimodal options.
- *Equity*, by prioritizing safe system completion and access to jobs in an equity focus area.
- *Economy*, by advancing completion of the bicycle and pedestrian system in a job and activity center to provide safe and convenient options for short trips and connections to transit.
- *Climate and Environment*, by helping reduce per capita greenhouse gas emissions from light-duty vehicles and per capita vehicle miles traveled, helping meet revised statewide goals requiring accelerated reductions in greenhouse gas emissions, and keeping air pollution from mobile sources at levels below thresholds set by the federal government.

Fast, convenient and linked to the broader transit and transportation network – high capacity transit provides a viable, more affordable alternative to driving. Fewer cars on the road leads to less air pollution, more physical activity, less time in traffic, fewer crashes and more reliability for moving people and goods – supporting the health, safety, mobility, economy and quality of life of our region. As part of its evaluation, the 2023 High Capacity Transit Strategy found that implementing all of the corridor improvements identified in the vision would result in a 0.6% reduction in CO_{2e} emissions regionwide. Using established transit elasticities to estimate the change in ridership that could occur on a given corridor through a high capacity transit investment and the corresponding change in auto vehicle miles traveled that would be expected, converted to greenhouse gas emissions using an average fleet emissions factor for year 2030, a streetcar extension in Montgomery Park was roughly estimated to potentially result in a weekday reduction of around 60 metric tons of CO_{2e} per year.

Implementing the Regional Transit Strategy vision of making transit convenient, frequent, accessible and affordable is a key strategy with a high relative climate benefit included in the Climate Smart Strategy (CSS). The CSS includes a number of near-term actions for Metro and partners related to high capacity transit, including: 1) expand transit service to serve communities of concern, transit-supportive development and other potential high ridership locations; and 2) expand partnerships with transit agencies, cities, counties and ODOT to implement capital improvements in frequent bus corridors (including dedicated bus lanes, stop/shelter improvements, and intersection priority treatments) to increase service performance.

To make progress toward the [Climate Smart Strategy](#) Performance targets, the Project implements elements of the 2040 Growth Concept and local and adopted land use and transportation plans; makes transit convenient, frequent, accessible, and affordable; making biking and walking safe and convenient; uses technology to actively manage the transportation system; requires area development provide information and incentives to expand the use of travel options; implements parking management to make efficient use of vehicle parking and land dedicated to parking; secures adequate funding for transportation investments; and demonstrates leadership on climate change. Several ways that performance is measured for the CSS transit strategy include increases in the share of households, low-income households, and employees within a ¼ mile of all-day frequent service. The extension of Portland Streetcar to Montgomery Park via NW 23rd Avenue will support the development of 2,000 or more new housing units, 200 or more new affordable housing units, and 400 or more middle-wage jobs in the Montgomery Park Area, linking employees and residents to the region's larger transit system. Preliminary modeling conducted by Metro indicates an anticipated ridership increase of 3,000 or more new riders on the NS line by 2040 resulting from this project and projected development along the high-capacity corridor.

This is not a safety project eligible for state and federal safety program funding.

Fiscal Constraint

The cost estimate included in the 2023 RTP financially constrained project list was \$80,000,000 in year-of-expenditure (YOE). That estimate has increased to \$195,000,000 in YOE due to extensive planning and concept development for the project, for the following reasons: the project now includes the purchase of up to 12 off-wire capable streetcar vehicles to support the extension and continued streetcar system operations due to much of the existing streetcar fleet reaching its end-of-life; the project now includes the rehabilitation of NW 23rd Avenue between NW Vaughn and NW Lovejoy streets including full-depth rehabilitation, utility relocation and related improvements, and accessibility and stormwater upgrades, as the street currently fails on the Pavement Condition Index; and the project now includes the multimodal extension of local streets in the project area.

Currently, \$12 million for Project Development have been committed, with an additional \$30 million committed from a Portland Clean Energy Fund grant for streetcar vehicle replacement. The Project team will be pursuing FTA Small Starts Capital Investment Grant (CIG) funding and is planning to seek \$97.5 million, which is the lowest percentage federal share (50 percent) for Small Starts projects. Additionally, the project was approved for Regional Flexible Fund Step 1A.1 New Project Bonds on July 31, 2025 by [Resolution 25-5510](#). Additional local sources will be committed as required by the FTA CIG program.

Table 1 below documents fiscal constraint for the project, differentiating new revenue (not accounted for in the 2023 RTP Forecast) and revenue already accounted for in the 2023 RTP Forecast for the project.

As indicated in the Project Development section above, preliminary engineering, design, and construction will all occur in the 2023-2030 near-term RTP investment time period.

Table 1: Portland Streetcar Montgomery Park Extension Fiscal Constraint Documentation

| Fund source and type | Dollar amount | New revenue (not accounted for in 2023 RTP forecast)³ | Accounted revenue (in 2023 RTP forecast (#11319))⁴ |
|--|----------------------|---|--|
| FTA CIG – 5309 Small Starts | \$97,500,000 | \$57,500,000 | \$40,000,000 |
| Portland Clean Energy Fund (PCEF) grant for vehicles | \$30,000,000 | \$30,000,000 | |
| Regional Flexible Fund Bonds (Step 1A.1) | \$10,000,000 | \$10,000,000 | |
| Local Funds <ul style="list-style-type: none"> • Including Streetcar Reserve Funds • General Transportation Revenue (FY 24-29) • Transportation System Development Charges • Northwest Parking District Set-Aside • Right-of-Way Dedication (per adopted Public Benefits Agreement) Commercial and Residential Local Improvement District • Additional Private Funds | \$57,500,000 | \$17,500,000 ⁵ | \$40,000,000 |
| Total | \$195,000,000 | \$115,000,000 | \$80,000,000 |

Attachments:

- A: Project Schedule
- B: Metro Council Staff Report on LPA Endorsement Recommendation (July 10, 2025)
- C: Proposed Preliminary Cross Sections

³ These dollars are new revenues not accounted for in the forecast in the adopted 2023 RTP. The revenues include an increased federal funding request through FTA’s CIG program, new funds awarded by PCEF on December 11, 2024 (most recent amendment ordinance to the PCEF Climate Investment Plan), RFFA Bond revenues approved by JPACT and the Metro Council on June 21 and July 31, 2025 (respectively), and additional Local Improvement Revenues not previously accounted for in the adopted 2023 RTP (see footnote 5).

⁴ This revenue was already accounted for and included in the revenue forecast adopted in the 2023 RTP, covering the project’s estimated cost in the 2023 RTP.

⁵ Following the 2023 RTP update, the City of Portland developed a new forecast of local resources that demonstrated \$17.5 million in additional revenues forecasted for the project.

IN CONSIDERATION OF RESOLUTION NO. 25-5505 FOR THE PURPOSE OF ENDORSING THE LOCALLY PREFERRED ALTERNATIVE FOR THE MONTGOMERY PARK STREETCAR EXTENSION

Date: July 10, 2025
Department: Planning, Development and Research
Meeting Date: July 31, 2025

Prepared by: Alex Oreschak
Alex.Oreschak@oregonmetro.gov
Presenter(s), Alex Oreschak (he/him),
Senior Planner
Length: 20 minutes

ISSUE STATEMENT

The Portland Streetcar Montgomery Park Extension Project will extend the existing Portland Streetcar North-South (NS) Line 0.65 miles one-way (1.3 miles round trip) from its existing terminus at NW 26th Avenue and NW Northrup Street to a new terminus at NW 26th Avenue and NW Wilson Street near Montgomery Park in Northwest Portland. The project will also rehabilitate NW 23rd Avenue between NW Vaughn and NW Lovejoy streets including streetscape improvements, as well as extend multimodal streets in the project area to support streetcar operations.

On December 11, 2024, the Portland City Council adopted Resolution No. 37692 to adopt the Locally Preferred Alternative for the Montgomery Park Streetcar Transit Project.

The recommended Locally Preferred Alternative for high capacity transit to the Montgomery Park Area is streetcar transit with stations at the locations indicated on the attached map, operating as a .65 one-way route mile extension of the existing Portland Streetcar North-South (NS) Line from its existing terminus at NW 23rd Avenue and NW Northrup Street to a new terminus at NW 26th Avenue and NW Wilson Street near the Montgomery Park building in Northwest Portland. This extension will allow the NS Line to operate between the Montgomery Park Building and the South Waterfront. The route extension will operate on NW 23rd Avenue, as well as on a new one-way parallel couplet using NW Roosevelt Street, NW 26th Avenue, and NW Wilson Street. The LPA is reflected in Exhibit A to Resolution No. 25-5505.

On June 25, 2025, the Metro Policy Advisory Committee (MPAC) recommended that Metro Council approve Resolution No. 25-5505, as recommended by the Metro Technical Advisory Committee (MTAC) on June 18, 2025. On June 26, 2025, the Joint Policy Advisory Committee on Transportation (JPACT) approved Resolution No. 25-5505 and submitted to Metro Council for approval, as recommended by the Transportation Policy Alternatives Committee (TPAC) on June 6, 2025.

Approval of the resolution endorses the Montgomery Park Streetcar Extension Locally Preferred Alternative (LPA) as recommended by JPACT and MPAC and directs staff to prepare amendments to the 2023 Regional Transportation Plan to reflect the LPA.

ACTION REQUESTED

Approve Resolution No. 25-5505 as recommended by JPACT and MPAC.

IDENTIFIED POLICY OUTCOMES

The project will support dense, equitable transit-oriented development west of US-30 between NW Nicolai and NW Vaughn streets, where predominantly vacant, low-density industrial land recently underwent land use changes to employment- and housing-focused mixed uses. The project will also support several indirect public benefits for the area, including new affordable housing, new middle-wage jobs onsite, a new public park, affordable commercial opportunities, and the commemoration of York—enslaved member of the Lewis and Clark Expedition who was critical to its success—through public art; these ancillary benefits are captured in a Public Benefits Agreement (PBA) between the City of Portland, property owners in the area, and Portland Streetcar, Inc.

In addition to spurring transit-oriented development, the project is intended to serve as a critical single occupancy vehicle (SOV) trip demand mitigation tool as the area redevelops over time. As such, it also includes improvements to the pedestrian and bicycle network to support non-driving options within, to, from, and through the new district.

The Montgomery Park Streetcar Extension has been identified by the region as a top priority for transit investment. It is called out in multiple adopted plans including the 2009 Metro Regional High Capacity Transit System (HCT) Plan, the 2018 Regional Transit Strategy, the 2023 Regional Transportation Plan (RTP), and the 2023 High Capacity Transit Strategy, which designates the Montgomery Park Streetcar Extension as a Tier 1: near-term HCT corridor, the highest priority for HCT investment in our region.

Project outcomes identified in the RTP are improved travel connecting with the existing streetcar network, as well as necessary safety and accessibility improvements, including rehabilitation of NW 23rd Avenue and new multimodal street connections on NW Roosevelt Street, NW Wilson Street, and NW 26th Avenue. This project also supports land use changes and housing development, including new affordable housing units, as identified in the Montgomery Park Area Plan, which was also adopted by Portland City Council in December 2024.

POLICY OPTIONS FOR COUNCIL TO CONSIDER

1. Approve Resolution No. 25-5505 as recommended by JPACT and MPAC.
2. Do not approve Resolution No. 25-5505.

JPACT and Metro Council endorsement of the Locally Preferred Alternative will demonstrate regional consensus on the project parameters. Endorsement of the LPA is a necessary step to a future adoption of the LPA into the financially constrained RTP project list, which is required to complete the Project Development phase of the Capital Investment Grant (CIG) program and be eligible to garner CIG discretionary funding. Metro Council and JPACT are anticipated to consider adoption of the LPA into the 2023 RTP in March 2026 as part of a package of RTP amendments which includes two other Tier 1 projects with recent LPA recommendations: Tualatin Valley Highway Transit Project and the 82nd Avenue Transit Project.

RECOMMENDED ACTION

Approve Resolution No. 25-5505 as recommended by JPACT and MPAC. Approval of the resolution endorses the Locally Preferred Alternative adopted by the City of Portland and directs staff to prepare amendments to the 2023 Regional Transportation Plan to reflect the Montgomery Park Streetcar Extension LPA for consideration by JPACT and the Metro Council in 2026.

STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

The LPA advances Metro’s 2040 Growth Concept and Regional Transportation Plan by connecting the Montgomery Park area in Northwest Portland to the existing streetcar network in the Portland Central City. It also complements land use and housing actions identified in the Montgomery Park Area Plan adopted by Portland City Council in December 2024 and supports changes Metro Council adopted to update the Urban Growth Management Functional Plan (UGMFP) “Title 4 Industrial and Other Employment Areas” Map in January 2025 through Ordinance 25-1522.

The project advances multiple objectives by promoting walkable communities; improving access to jobs, schools, retail places and other community places along the route; increasing transportation choices including active transportation and better access to transit; regional mobility; and safety. The project will support the development of over 3000 new housing units, over 4000 new jobs, and approximately 3000 new daily transit riders.

KNOWN OPPOSITION

Public input and partner endorsements demonstrate support for this LPA.

There were two opponents to the adoption of the Montgomery Park Area Plan:

- a. The Northwest Industrial Business Association opposed the adoption of the Montgomery Park Area Plan (MPAP) because of impacts to what was industrial land and potential impacts to low-barrier-to-entry middle wage jobs. The MPAP worked to address this by limiting land use changes to the area of greatest potential change and tying the development in the area to

on-site middle-wage jobs in a variety of fields (target requirements with a fee charged if not met as agreed in the adopted Public Benefits Agreement).

- b. The Northwest District Neighborhood Association (NWDA) did not outright oppose the project, but opposed the adoption of the overall Montgomery Park Area Plan because they felt the plan did not respond effectively enough to neighborhood input or concerns. The NWDA was critical to the MPAP's process, having representation on the Project Working Group and being part of dozens of conversations over the course of the planning process. A key issue with the project itself for the NWDA is the final alignment; while members varied in their perspective on the best route, there was concern expressed around parking and traffic impacts (which the project and plan sought to address by working to maintain as much parking as possible in the project area and minimizing the number of stations on 23rd Ave).

Extensive technical analysis was conducted to understand the benefits and tradeoffs of different LPA components. The analysis was shared with community members for feedback. Public engagement has been extensive and coordinated with outreach for the Montgomery Park Area Plan, which aims to transition the area from a somewhat underutilized industrial and employment-focused district into a mixed-use employment district that will support both job growth and housing development. More information on public engagement for the project can be found on the Montgomery Park Area Plan website: <https://www.portland.gov/bps/planning/mp2h/mpap-recommended-draft>.

ANTICIPATED EFFECTS

Approval of this resolution will allow project staff to continue working with City of Portland and TriMet on the project to:

- Amend the 2023 RTP to reflect the LPA and a high-level funding plan
- Pursue federal funding
- Complete federally-required National Environmental Policy Act (NEPA) documentation
- Refine design and costing
- Support the implementation and construction of the project
- Open the streetcar extension in 2030

The project is currently listed in the 2023 RTP. However, the 2023 RTP needs to be amended to reflect the LPA defining the mode, route, and general station locations and a high-level funding plan. The next steps and timeline for that future action include:

- Metro staff will coordinate to prepare amendments to the 2023 Regional Transportation Plan to reflect the Montgomery Park Streetcar Extension LPA, as well as the TV Highway and 82nd Avenue LPAs.
- An RTP amendment is necessary to be eligible for federal funding and action.

- The RTP amendment will require a recommendation from MPAC and adoption by JPACT and Metro Council. The amendment may include the following as needed to reflect the LPA:
 - Amendments to Chapter 3 Transit Network Map
 - Amendments to the Appendix A: Constrained priorities project list
 - Amendments to Appendix W: Status of Current Major Projects
 - Amendments to Appendix V: Future corridor refinement planning
 - Create a new appendix: Montgomery Park Streetcar Extension Locally Preferred Alternative
 - Updates to reflect the RTP funding strategy or any other chapter components, if applicable
- The amendment will be accompanied by findings that demonstrate consistency with:
 - RTP goals, objections, and policies
 - Metro’s Public Engagement Guide
 - Federal fiscal constraint requirements
 - Statewide planning goals
- Proposed RTP amendment schedule:
 - Fall 2025: Public comment period
 - Fall/Winter 2025: Review/discuss amendment and public comment at MTAC, TPAC, MPAC, JPACT, Metro Council
 - Spring 2026: Seek adoption of RTP amendment

Budget Impacts: Adoption of this resolution has no budget impact. There will be future costs associated with implementation of the project. These costs will be shared by local, regional, state and federal partners.

LEGAL ANTECEDENTS

Federal laws and actions

- National Environmental Policy Act
- Clean Air Act, as amended [42 U.S. C. 7401 and 23 U.S.C. 109(j)], as amended]
- U.S. EPA transportation conformity rules (40 CFR, parts 51 and 93)
- Fixing America’s Surface Transportation Act (FAST Act), signed into law in 2015
- Infrastructure Investment and Jobs Act (IIJA), signed into law in 2021
- FTA Small Starts Process

State laws and actions

- Statewide Planning Goals
- Oregon Transportation Planning Rules (OAR Chapter 660, Division 12)
- Oregon Transportation Plan and implementing modal plans, including the Oregon Public Transportation Plan Oregon Administrative Rules for Transportation Conformity, (OAR Chapter 340, Division 252)
- Oregon Clean Air Act State Implementation Plan (SIP), amended in January 2021

Metro Council Actions

- Resolution No. 09-4025 (For the Purpose of Adopting the Regional High Capacity Transit System Plan Screened Corridor Map and Evaluation Criteria), adopted by the Metro Council on February 12, 2009.
- Resolution No. 09-4052 (For the Purpose of Accepting the Regional High Capacity Transit System Tiers and Corridors, System Expansion Policy Framework and Policy Amendments), adopted by the Metro Council on July 9, 2009.
- Ordinance No. 10-1241B (For the Purpose of Amending the 2004 Regional Transportation Plan to Comply with State Law; To Add the Regional Transportation Systems Management and Operations Action Plan, the Regional Freight Plan and the High Capacity Transit System Plan; To Amend the Regional Transportation Functional Plan and Add it to the Metro Code; To Amend the Regional Framework Plan; And to Amend the Urban Growth Management Functional Plan), adopted by the Metro Council on June 10, 2010
- Ordinance No. 14-1346B (For the Purpose of Adopting the Climate Smart Communities Strategy and Amending the Regional Framework Plan to Comply with State Law), adopted by the Metro Council on December 18, 2014.
- Resolution No. 18-4892 (For the Purpose of Adopting the Regional Transit Strategy and Replacing the 2009 Regional High Capacity Transit System Plan), adopted by the Metro Council on December 6, 2018.
- Ordinance No. 23-1496 (For the purpose of Amending the 2018 Regional Transportation Plan (RTP) to Comply with Federal and State Law and Amending the Regional Framework Plan), adopted by the Metro Council on November 30, 2023.
- Resolution No. 23-5348 (For the Purpose of Adopting the 2023 High Capacity Transit Strategy), adopted by the Metro Council on November 30, 2023.
- Ordinance No. 25-1522 (For the Purpose of Amending the Industrial and Other Employment Areas Map of Title 4 of the Urban Growth Management Functional Plan for the Montgomery Park Area of the City of Portland), adopted by the Metro Council on January 16, 2025.

Local Jurisdiction Actions

- The Portland City Council adopted Ordinance No. 192000 to adopt the Montgomery Park Area Plan including amendments to the Comprehensive Plan, Comprehensive Plan Map, Zoning Map, Zoning Code, Citywide Design Guidelines, and related amendments to the Guild's Lake Industrial Sanctuary and Northwest District plans (amend Code Title 33)
- The Portland City Council adopted Resolution No. 37692 to adopt the Locally Preferred Alternative for the Montgomery Park Transit Project

- The Portland City Council adopted Ordinance No. 192001 to authorize Agreement between the City, Portland Streetcar Inc, and 1535-A1 LLC for public benefits related to the Montgomery Park Area Plan

ATTACHMENT

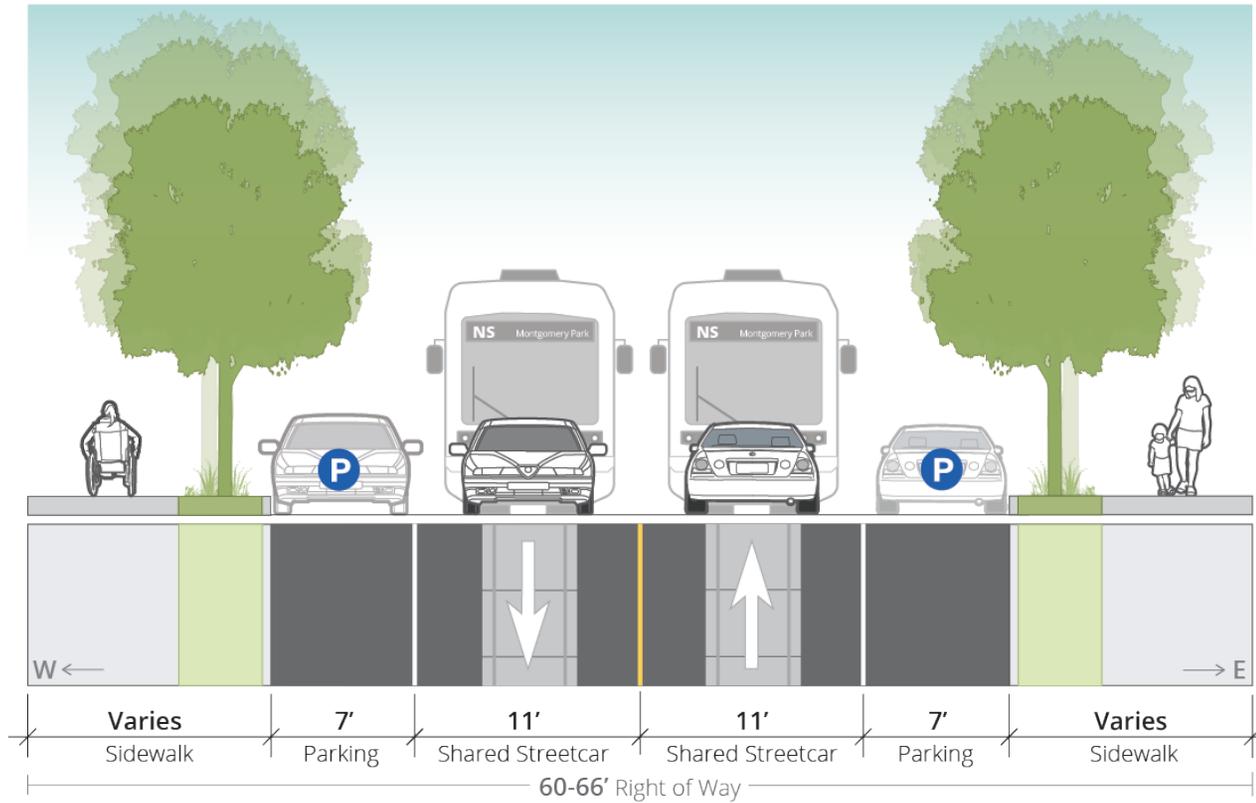
Attachment 1: City of Portland Resolution No. 37692 and Exhibits A-C

Montgomery Park Transit Project

PROPOSED PRELIMINARY CROSS SECTIONS

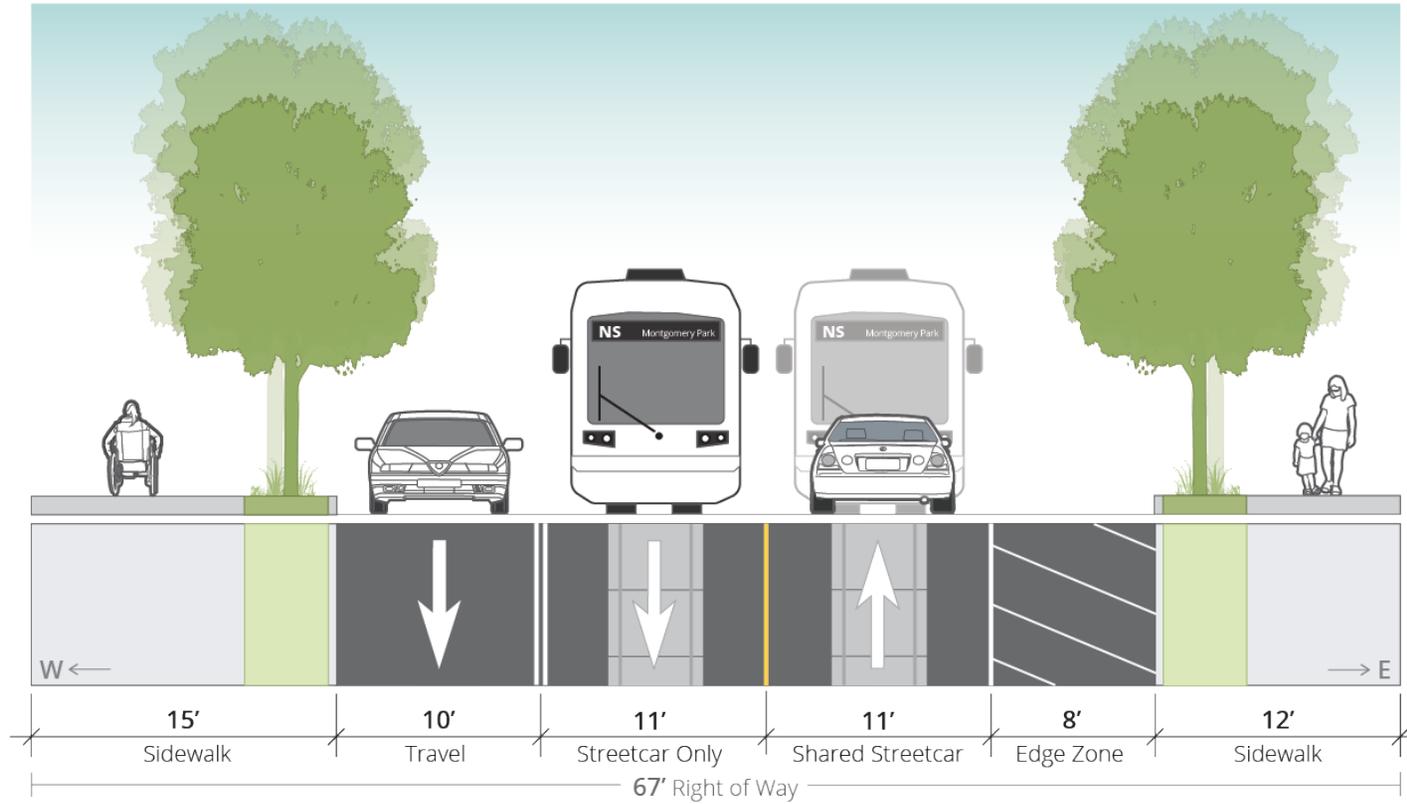


NW 23rd Avenue Typical Cross Section | NW Vaughn St to NW Northrup St



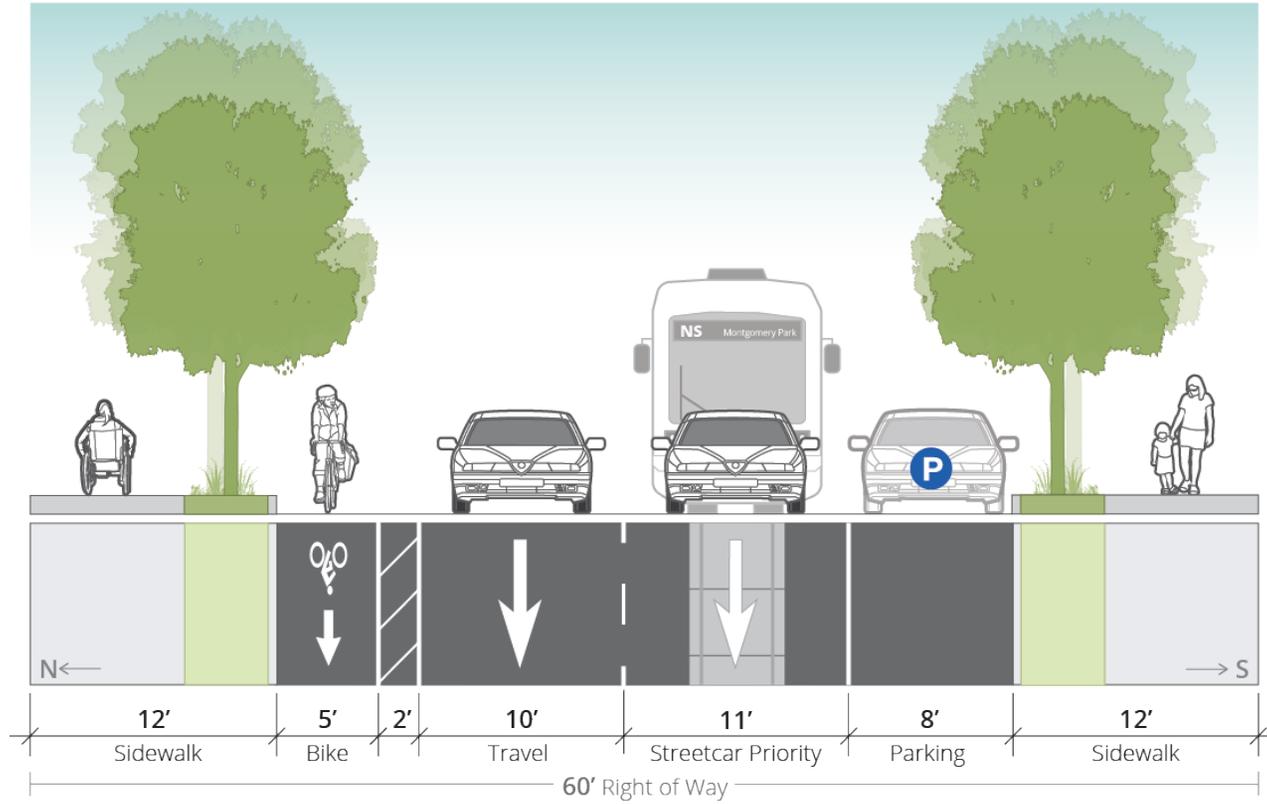
ATTACHMENT C

NW 23rd Avenue | NW Wilson St to NW Vaughn St



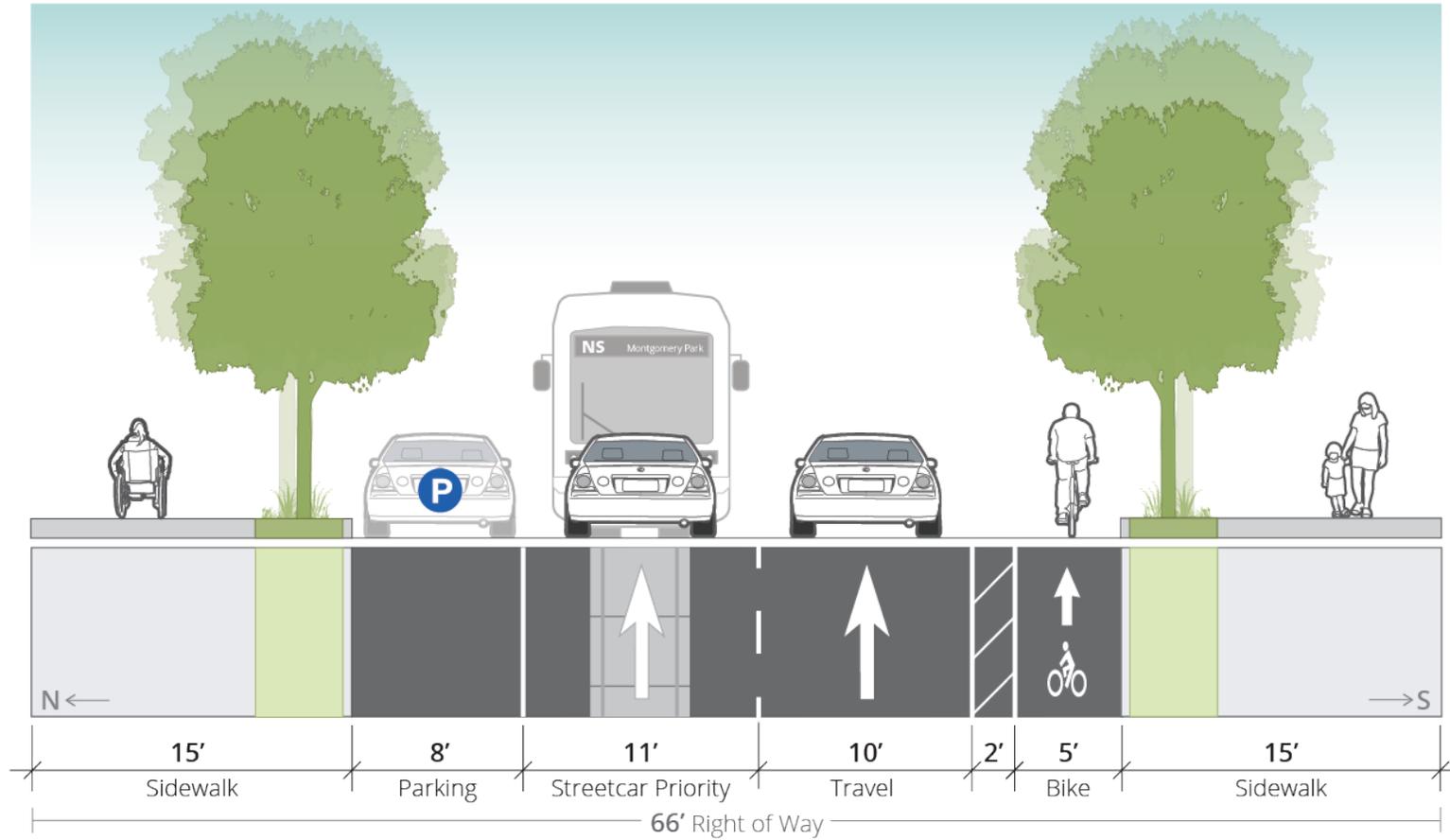
ATTACHMENT C

NW Roosevelt St | NW 23rd Ave to NW 26th Ave



ATTACHMENT C

NW Wilson St | NW 23rd Ave to NW 26th Ave





Metro

Metro

600 NE Grand Ave.
Portland, OR 97232-2736
oregonmetro.gov

Agenda #: 3.4

File #: COM 26-1029

Agenda Date: 2/19/2026

Community Transportation Academy

Community Transportation Academy

Extending the tradition of the long-running Portland Traffic and Transportation Class, the Community Transportation Academy at Portland State University will teach community members in greater Portland region and Oregon the fundamentals of how the transportation system works, and how to get involved to make a difference.

The class is free to Oregon residents, and the application period is now open through February 16th. More details are below!



Students of the Community Transportation Academy will:

- **Understand** the basics of transportation planning
- **Learn** how transportation decisions happen and how they shape communities
- **Meet** transportation practitioners helping to make transportation work for Oregon
- **Know** which agencies at city, county, region, state, and federal levels have a say in transportation and how they interact with one another
- **Master** the tools for public participation, learn *how and when* to engage in transportation-related discussions

Classes will be on Tuesdays, 6 to 7:40 pm, starting March 31st 2026 through June 2, 2026. Participants will be able to attend in person at the Portland State University campus, or join on-line. It is being offered free of charge to community members; stipends are offered for eligible participants that can defray costs such as child care or transportation to attend the class. **Apply by February 16th** for priority.

For more information and to apply for the class, visit:

<https://trec.pdx.edu/content/community-transportation-academy>

The Transportation Research and Education Center (TREC) at Portland State University is partnering with Metro, TriMet and the Oregon Department of Transportation to deliver this 10-week class.





Metro

Metro

600 NE Grand Ave.
Portland, OR 97232-2736
oregonmetro.gov

Agenda #: 3.5

File #: COM 26-1030

Agenda Date: 2/19/2026

2026 JPACT Work Program Memo



Memo

Date: Tuesday, February 10, 2026
To: Joint Policy Advisory Committee on Transportation and Interested Persons
From: Ted Leybold, Transportation Policy Director
Subject: 2026 JPACT work program

At the January 15, 2026 JPACT meeting, JPACT members were provided a summary of work topic items and a draft work program calendar and were asked to provide input on topics they wanted to emphasize or add to the work program for calendar year 2026. Feedback/requests from members included:

- JPACT members want continued engagement on the development and status of significant regional projects.
- Transportation funding is a top priority, and members would like time for in-depth discussions at JPACT.
- Transit funding is also a top priority, and members would like information about the current and evolving funding situation. Presenters should be prepared to talk about transit issues in the context of national trends.
- JPACT should continue to develop its unified regional voice to advocate and better communicate to the state legislature and the federal government.
- JPACT should develop a funding strategy that includes a narrative around:
 - How the region cannot meet our goals without a vigorous transit system
 - How transit is a lifeline to economic survival and growth to many people in our community
 - Doubling down on bold investments that leverage the existing system
 - How transit will become more effective and efficient, including innovations responsive to changing travel needs.
- More engagement on funding options and creative funding mechanisms.

This feedback has been incorporated into the 2026 work program by:

- Creating more time for discussions on transportation and transit funding in the work program.
- Moving some routine, admin or informational items to be memos /comments from the chair.
- Hosting facilitated discussions around transit in Spring 2026.
- Scheduling updates on large regional projects like Rose Quarter and IBR.



Metro

600 NE Grand Ave.
Portland, OR 97232-2736
oregonmetro.gov

Agenda #: 4.1

File #: COM 26-1028

Agenda Date: 2/19/2026

March FFY 2026 MTIP Formal Amendment Approval Request – Resolution 26-5562

JPACT Worksheet

Agenda Item Title: March FFY 2026 MTIP Formal Amendment Approval Request – Resolution 26-5562

Presenters: Not Applicable. The item is proposed to be a JPACT consent item

Contact for this worksheet/presentation: Gabriela Lopez, Senior Transportation Planner, gabriela.lopez@oregonmetro.gov

Purpose/Objective:

FOR THE PURPOSE OF ADDING, AMENDING, OR CANCELING SEVEN PROJECTS TO THE 2024-27 MTIP TO MEET FEDERAL PROJECT DELIVERY REQUIREMENTS

Action Requested:

Recommend approval of Resolution 26-5562 to Metro Council to add, amend, or cancel seven projects, as stated within Exhibit A, to the 2024-27 MTIP to meet federal project delivery requirements.

Outcome:

JPACT action to recommend approval to Metro Council. Final action allows the proposed programming changes to the seven projects in the 2024-27 MTIP to meet federal delivery requirements:

- Adds the Regional Travel Options (RTO) program (FFY 2026) project
- Amends the Regional Travel Options (RTO) program (FFY 2025-27) project
- Amends the Safe Routes to School program (FFY 2025-27) project
- Amends the OR99E Clackamas River (McLoughlin) Bridge project
- Amends the Oregon City Quiet Zone project
- Amends the North Dakota Street: Fanno Creek Bridge project
- Cancels the Red Rock Creek Trail Railroad Crossing Bridge project

What has changed since JPACT last considered this issue/item?

None. This is the first time the amendment will be presented to JPACT.

What packet material do you plan to include?

1. Draft Resolution 26-5562 with requested changes to seven projects.
2. Exhibit A to Resolution 26-5562 (MTIP Project Detail Report) showing the specific changes to the projects.
3. Exhibit B to Resolution 26-5562 (Public Comment Period Summary)
4. A staff report in support of the formal amendment's action to add, amend, or cancel the seven projects. The staff report provides a summary of the project changes, review processes, and required approval steps.

BEFORE THE METRO COUNCIL

**FOR THE PURPOSE OF ADDING,
AMENDING, OR CANCELING SEVEN
PROJECTS TO THE 2024-27 MTIP TO
MEET FEDERAL PROJECT DELIVERY
REQUIREMENTS**

) RESOLUTION NO. 26-5562
)
) Introduced by: Chief Operating
) Officer Marissa Madrigal in
) concurrence with Council President
) Lynn Peterson

WHEREAS, the Metropolitan Transportation Improvement Program (MTIP) prioritizes projects from the Regional Transportation Plan (RTP) to receive transportation-related funding; and

WHEREAS, the U.S. Department of Transportation (USDOT) requires federal funding for transportation projects located in a metropolitan area to be programmed in an MTIP; and

WHEREAS, in July 2023, the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Council approved Resolution No. 23-5335 to adopt the 2024-27 MTIP; and

WHEREAS, the 2024-27 MTIP includes Metro approved RTP and federal performance-based programming requirements and demonstrates compliance and further progress towards achieving the RTP and federal performance targets; and

WHEREAS, pursuant to the USDOT MTIP amendment submission rules, JPACT and the Metro Council must approve any subsequent amendments to the MTIP to add new projects or substantially modify existing projects; and

WHEREAS, the formal amendment programs the Regional Travel Options (RTO) program (FFY 2026) project with \$3,699,713 of Surface Transportation Block Grant (STBG)-Urban funds and \$423,448 of local match; and

WHEREAS, the formal amendment amends the Regional Travel Options (RTO) program (FFY 2025-27) project to decrease STBG-Urban federal funds to \$3,195,768 and local match to \$365,770; and

WHEREAS, the formal amendment amends the Safe Routes to School program (FFY 2025-27) project to decrease STBG-Urban federal funds to \$614,937 and local match to \$70,383; and

WHEREAS, the formal amendment amends the OR99E Clackamas River (McLoughlin) Bridge project to increase total project funding by \$803,000 to address the latest estimate from the ODOT Bridge Program; and

WHEREAS, the project's preliminary engineering phase will be amended to add \$361,612 of STBG – Flex federal funds and \$4 1,388 of state match; and

WHEREAS, the project's right of way phase will be amended to add \$358,920 of National Highway Performance Program (NHPP) federal funds and \$41,080 of state match; and

WHEREAS, the formal amendment amends the Oregon City Quiet Zone project to add \$50,000 of local funds to the preliminary engineering phase and \$1,688,015 of local funds to construction phase; and

WHEREAS, the formal amendment amends the North Dakota Street: Fanno Creek Bridge project to increase total project funding by \$8,445,036; and

WHEREAS, the project's preliminary engineering phase will be amended to add \$1,209,063 of local funds and the right of way phase will be amended to add \$1,181,843 of local funds; and

WHEREAS, the project's construction phase will be amended to move to FFY 2028, add \$10,581,064 of local funds, and add \$8,000,000 of STBG-Urban federal funds awarded through Metro's 2028-30 Regional Flexible Finding Allocation Step 2 competitive grant process with local match of \$915,636; and

WHEREAS, the formal amendment cancels the Red Rock Creek Trail Railroad Crossing Bridge Oregon Community Paths (OCP) awarded project from the MTIP and STIP as requested by the City of Tigard; and

WHEREAS, the programming updates to the seven projects are stated in Exhibit A to this resolution; and

WHEREAS, on January 9, 2026, Metro's Transportation Policy and Alternatives Committee recommended that JPACT approve this resolution; and

WHEREAS, on February 5, 2026, Metro completed a 30-day public comment period, as summarized in Exhibit B to this resolution; and

WHEREAS, on February 19, 2026, JPACT approved and recommended the Metro Council adopt this resolution; now therefore

BE IT RESOLVED that the Metro Council adopts this resolution to add, amend, or cancel the seven projects, as stated within Exhibit A, to the 2024-27 Metropolitan Transportation Improvement Program to meet federal project delivery requirements.

ADOPTED by the Metro Council this ____ day of _____ 2026.

Lynn Peterson, Council President

Approved as to Form:

Carrie MacLaren, Metro Attorney

DRAFT

**Exhibit A to Resolution 26-5562
2024-2027 Metropolitan Transportation Improvement Program (MTIP)
March FFY 2026 Formal Amendment, FFY26-NO.4-MAR**



Proposed project 71635 - Regional Travel Options (RTO) program (FFY 2026)

| | | | |
|-----------------------|---------------------------------|---------------------------|----------------------|
| ODOT Key - | RTP ID 11054 | RFFA ID - | Lead Agency Metro |
| Project Type Other | System Investment Type Other | Total Cost \$4,123,161 | |

Project Description

RTO implements strategies to help residents choose travel options that reduce pollution and improve mobility plus supports youth to safely access schools through walking, biking, and transit (SFY 2026 UPWP RFFA Step 1/FFY 2025 allocation year)

| PHASE | FUND SOURCE | PRIOR | FY2024 | FY2025 | FY2026 | FY2027 | FUTURE | TOTAL |
|-------------------------|--------------|------------|------------|------------|--------------------|------------|------------|--------------------|
| Other | Local Match | \$0 | \$0 | \$0 | \$423,448 | \$0 | \$0 | \$423,448 |
| Other | STBG - Urban | \$0 | \$0 | \$0 | \$3,699,713 | \$0 | \$0 | \$3,699,713 |
| Total Other | | \$0 | \$0 | \$0 | \$4,123,161 | \$0 | \$0 | \$4,123,161 |
| Total Programmed | | \$0 | \$0 | \$0 | \$4,123,161 | \$0 | \$0 | \$4,123,161 |

| | |
|------------------------------|-------------|
| CURRENT CHANGE REASON | New Project |
| FEDERAL PROJECT COST | \$3,699,713 |
| TOTAL PROJECT COST | \$4,123,161 |

**Exhibit A to Resolution 26-5562
2024-2027 Metropolitan Transportation Improvement Program (MTIP)
March FFY 2026 Formal Amendment, FFY26-NO.4-MAR**



Proposed Amendment to 71297 - Regional Travel Options (RTO) program (FFY 2025-27)

| | | | |
|-------------------|-----------------|------------------|----------------------|
| ODOT Key 23215 | RTP ID 11054 | RFFA ID 50427 | Lead Agency Metro |
|-------------------|-----------------|------------------|----------------------|

| | | |
|-----------------------|---------------------------------|---------------------------|
| Project Type Other | System Investment Type Other | Total Cost \$3,561,538 |
|-----------------------|---------------------------------|---------------------------|

Project Description
The Regional Travel Options (RTO) program implements strategies to help diversify trip choices reduce pollution and improve mobility.

| PHASE | FUND SOURCE | PRIOR | FY2024 | FY2025 | FY2026 | FY2027 | FUTURE | TOTAL |
|-------------------------|--------------|------------|------------|------------|------------|--------------------|------------|--------------------|
| Other | Local Match | \$0 | \$0 | \$0 | \$0 | \$365,770 | \$0 | \$365,770 |
| Other | STBG - Urban | \$0 | \$0 | \$0 | \$0 | \$3,195,768 | \$0 | \$3,195,768 |
| Total Other | | \$0 | \$0 | \$0 | \$0 | \$3,561,538 | \$0 | \$3,561,538 |
| Total Programmed | | \$0 | \$0 | \$0 | \$0 | \$3,561,538 | \$0 | \$3,561,538 |

Previously Approved Amendment 71297 - Regional Travel Options (RTO) program (FFY 2025-27)

| | | | |
|-------------------|-----------------|------------------|----------------------|
| ODOT Key 23215 | RTP ID 11054 | RFFA ID 50427 | Lead Agency Metro |
|-------------------|-----------------|------------------|----------------------|

| | | |
|-----------------------|-----------------------------|---------------------------|
| Project Type Other | System Investment Type - | Total Cost \$7,019,341 |
|-----------------------|-----------------------------|---------------------------|

Project Description
The Regional Travel Options (RTO) program implements strategies to help diversify trip choices reduce pollution and improve mobility.

| PHASE | FUND SOURCE | PRIOR | FY2024 | FY2025 | FY2026 | FY2027 | FUTURE | TOTAL |
|-------------------------|--------------|------------|------------|------------|------------|--------------------|------------|--------------------|
| Other | Local Match | \$0 | \$0 | \$0 | \$0 | \$720,886 | \$0 | \$720,886 |
| Other | STBG - Urban | \$0 | \$0 | \$0 | \$0 | \$6,298,455 | \$0 | \$6,298,455 |
| Total Other | | \$0 | \$0 | \$0 | \$0 | \$7,019,341 | \$0 | \$7,019,341 |
| Total Programmed | | \$0 | \$0 | \$0 | \$0 | \$7,019,341 | \$0 | \$7,019,341 |

| | |
|------------------------------|---|
| CURRENT CHANGE REASON | Schedule / Funding / Scope- Update Cost Decrease - Major |
| PROJECT CHANGES | Plan Revision Name changed from "AM25-12-MAR1" to "FFY26-NO.4-MAR" |
| FUNDING CHANGES | <p>STBG - Urban</p> <p>- Decrease funds in FY 2027 in OT from \$6,298,455 to \$3,195,768 (TRANSLATION NEEDED)</p> <p>Local Match</p> <p>- Decrease funds in FY 2027 in OT from \$720,886 to \$365,770</p> |
| FEDERAL PROJECT COST | Decreased from \$6,298,455 to \$3,195,768 (-49.26%) |
| TOTAL PROJECT COST | Decreased from \$7,019,341 to \$3,561,538 (-49.26%) |

**Exhibit A to Resolution 26-5562
2024-2027 Metropolitan Transportation Improvement Program (MTIP)
March FFY 2026 Formal Amendment, FFY26-NO.4-MAR**



Proposed Amendment to 71298 - Safe Routes to School program (FFY 2025-27)

| | | | |
|-------------------|-----------------|------------------|----------------------|
| ODOT Key 23218 | RTP ID 12021 | RFFA ID 50428 | Lead Agency Metro |
|-------------------|-----------------|------------------|----------------------|

| | | |
|-----------------------|------------------------------------|-------------------------|
| Project Type Other | System Investment Type Planning | Total Cost \$685,320 |
|-----------------------|------------------------------------|-------------------------|

Project Description

Promotes through planning funding and outreach activities the ability for youth to safely affordably and efficiently access school by walking biking and transit.

| PHASE | FUND SOURCE | PRIOR | FY2024 | FY2025 | FY2026 | FY2027 | FUTURE | TOTAL |
|-------------------------|--------------|------------|------------|------------|------------|------------------|------------|------------------|
| Other | Local Match | \$0 | \$0 | \$0 | \$0 | \$70,383 | \$0 | \$70,383 |
| Other | STBG - Urban | \$0 | \$0 | \$0 | \$0 | \$614,937 | \$0 | \$614,937 |
| Total Other | | \$0 | \$0 | \$0 | \$0 | \$685,320 | \$0 | \$685,320 |
| Total Programmed | | \$0 | \$0 | \$0 | \$0 | \$685,320 | \$0 | \$685,320 |

Previously Approved Amendment 71298 - Safe Routes to School program (FFY 2025-27)

| | | | |
|-------------------|-----------------|------------------|----------------------|
| ODOT Key 23218 | RTP ID 12021 | RFFA ID 50428 | Lead Agency Metro |
|-------------------|-----------------|------------------|----------------------|

| | | |
|-----------------------|-----------------------------|---------------------------|
| Project Type Other | System Investment Type - | Total Cost \$1,350,678 |
|-----------------------|-----------------------------|---------------------------|

Project Description

Promotes through planning funding and outreach activities the ability for youth to safely affordably and efficiently access school by walking biking and transit.

| PHASE | FUND SOURCE | PRIOR | FY2024 | FY2025 | FY2026 | FY2027 | FUTURE | TOTAL |
|-------------------------|--------------|------------|------------|------------|------------|--------------------|------------|--------------------|
| Other | Local Match | \$0 | \$0 | \$0 | \$0 | \$138,715 | \$0 | \$138,715 |
| Other | STBG - Urban | \$0 | \$0 | \$0 | \$0 | \$1,211,963 | \$0 | \$1,211,963 |
| Total Other | | \$0 | \$0 | \$0 | \$0 | \$1,350,678 | \$0 | \$1,350,678 |
| Total Programmed | | \$0 | \$0 | \$0 | \$0 | \$1,350,678 | \$0 | \$1,350,678 |

| | |
|------------------------------|--|
| CURRENT CHANGE REASON | Schedule / Funding / Scope- Update Cost Decrease - Major |
| PROJECT CHANGES | Plan Revision Name changed from "AM25-12-MAR1" to "FFY26-NO.4-MAR" |
| FUNDING CHANGES | <p>STBG - Urban</p> <p>- Decrease funds in FY 2027 in OT from \$1,211,963 to \$614,937 (TRANSLATION NEEDED)</p> <p>Local Match</p> <p>- Decrease funds in FY 2027 in OT from \$138,715 to \$70,383</p> |
| FEDERAL PROJECT COST | Decreased from \$1,211,963 to \$614,937 (-49.26%) |
| TOTAL PROJECT COST | Decreased from \$1,350,678 to \$685,320 (-49.26%) |

**Exhibit A to Resolution 26-5562
2024-2027 Metropolitan Transportation Improvement Program (MTIP)
March FFY 2026 Formal Amendment, FFY26-NO.4-MAR**



Proposed Amendment to 71000 - OR99E: Clackamas River (McLoughlin) Bridge

| | | | |
|-------------------|-----------------|--------------|---------------------------|
| ODOT Key 20472 | RTP ID 12092 | RFFA ID - | Lead Agency Oregon DOT |
|-------------------|-----------------|--------------|---------------------------|

| | | |
|-------------------------|--|---------------------------|
| Project Type Highway | System Investment Type Maintenance & Preservation | Total Cost \$2,052,000 |
|-------------------------|--|---------------------------|

Project Description
Design for a future project to repaint the bridge. The paint is required to protect this steel structure from corrosion.

| PHASE | FUND SOURCE | PRIOR | FY2024 | FY2025 | FY2026 | FY2027 | FUTURE | TOTAL |
|--------------------------------------|-------------|--------------------|------------|------------|------------------|------------|------------|--------------------|
| Preliminary Engineering | Local Match | \$122,932 | \$0 | \$0 | \$41,388 | \$0 | \$0 | \$164,320 |
| Preliminary Engineering | NHPP | \$1,074,068 | \$0 | \$0 | \$0 | \$0 | \$0 | \$1,074,068 |
| Preliminary Engineering | STBG - Flex | \$0 | \$0 | \$0 | \$361,612 | \$0 | \$0 | \$361,612 |
| Total Preliminary Engineering | | \$1,197,000 | \$0 | \$0 | \$403,000 | \$0 | \$0 | \$1,600,000 |
| Right of Way | Local Match | \$0 | \$0 | \$0 | \$46,420 | \$0 | \$0 | \$46,420 |
| Right of Way | NHPP | \$0 | \$0 | \$0 | \$405,580 | \$0 | \$0 | \$405,580 |
| Total Right of Way | | \$0 | \$0 | \$0 | \$452,000 | \$0 | \$0 | \$452,000 |
| Total Prior Costs | | \$1,197,000 | \$0 | \$0 | \$0 | \$0 | \$0 | \$1,197,000 |
| Total Programmed | | \$1,197,000 | \$0 | \$0 | \$855,000 | \$0 | \$0 | \$2,052,000 |

Previously Approved Amendment 71000 - OR99E: Clackamas River (McLoughlin) Bridge

| | | | |
|-------------------|-----------------|--------------|---------------------------|
| ODOT Key 20472 | RTP ID 12092 | RFFA ID - | Lead Agency Oregon DOT |
|-------------------|-----------------|--------------|---------------------------|

| | | |
|-------------------------|-----------------------------|---------------------------|
| Project Type Highway | System Investment Type - | Total Cost \$1,248,999 |
|-------------------------|-----------------------------|---------------------------|

Project Description
Design for a future project to repaint the bridge. The paint is required to protect this steel structure from corrosion.

| PHASE | FUND SOURCE | PRIOR | FY2024 | FY2025 | FY2026 | FY2027 | FUTURE | TOTAL |
|--------------------------------------|-------------|--------------------|------------|------------|-----------------|------------|------------|--------------------|
| Preliminary Engineering | Local Match | \$122,932 | \$0 | \$0 | \$0 | \$0 | \$0 | \$122,932 |
| Preliminary Engineering | NHPP | \$1,074,068 | \$0 | \$0 | \$0 | \$0 | \$0 | \$1,074,068 |
| Total Preliminary Engineering | | \$1,197,000 | \$0 | \$0 | \$0 | \$0 | \$0 | \$1,197,000 |
| Right of Way | Local Match | \$0 | \$0 | \$0 | \$5,340 | \$0 | \$0 | \$5,340 |
| Right of Way | NHPP | \$0 | \$0 | \$0 | \$46,659 | \$0 | \$0 | \$46,659 |
| Total Right of Way | | \$0 | \$0 | \$0 | \$51,999 | \$0 | \$0 | \$51,999 |
| Total Prior Costs | | \$1,197,000 | \$0 | \$0 | \$0 | \$0 | \$0 | \$1,197,000 |
| Total Programmed | | \$1,197,000 | \$0 | \$0 | \$51,999 | \$0 | \$0 | \$1,248,999 |

**Exhibit A to Resolution 26-5562
2024-2027 Metropolitan Transportation Improvement Program (MTIP)
March FFY 2026 Formal Amendment, FFY26-NO.4-MAR**



| | |
|--|--|
| CURRENT CHANGE REASON | Schedule / Funding / Scope- Update Cost and Funding Increase - Major |
| PROJECT CHANGES | Plan Revision Name changed from "AM25-10-FEB4" to "FFY26-NO.4-MAR" |
| FUNDING CHANGES | <p>NHPP</p> <p>+ Increase funds in FY 2026 in RW from \$46,659 to \$405,580 (TRANSLATION NEEDED)</p> <p>Local Match</p> <p>+ Increase funds in FY 2026 in RW from \$5,340 to \$46,420</p> <p>+ Increase funds in FY 2026 in PE from \$0 to \$41,388</p> <p>STBG - Flex</p> <p>+ Increase funds in FY 2026 in PE from \$0 to \$361,612</p> |
| FEDERAL PROJECT COST | Increased from \$1,120,727 to \$1,841,260 (64.29%) |
| TOTAL PROJECT COST | Increased from \$1,248,999 to \$2,052,000 (64.29%) |
| CUSTOM LOCATION INFORMATION CHANGES | Surrounding 2040 Land Use has changed from Corridors to Regional Centers |



Proposed Amendment to 71399 - Oregon City Quiet Zone

| | | | |
|-------------------|-----------------|--------------|----------------------------|
| ODOT Key 23491 | RTP ID 11630 | RFFA ID - | Lead Agency Oregon City |
|-------------------|-----------------|--------------|----------------------------|

| | | |
|-------------------------|---|---------------------------|
| Project Type Roadway | System Investment Type System Management & ITS | Total Cost \$4,347,015 |
|-------------------------|---|---------------------------|

Project Description

Establish a railroad quiet zone in historic downtown Oregon City to foster prosperous economic transformation, support housing and business development, grow the Oregon City Regional Center, and advance the Willamette Falls legacy project.

| PHASE | FUND SOURCE | PRIOR | FY2024 | FY2025 | FY2026 | FY2027 | FUTURE | TOTAL |
|--------------------------------------|---|------------|--------------------|--------------------|-----------------|------------|------------|--------------------|
| Preliminary Engineering | CITY | \$0 | \$154,050 | \$0 | \$0 | \$0 | \$0 | \$154,050 |
| Preliminary Engineering | HIP community project - Congressionally directed (FFY 2022) | \$0 | \$1,345,950 | \$0 | \$0 | \$0 | \$0 | \$1,345,950 |
| Preliminary Engineering | Overmatch | \$0 | \$0 | \$0 | \$50,000 | \$0 | \$0 | \$50,000 |
| Total Preliminary Engineering | | \$0 | \$1,500,000 | \$0 | \$50,000 | \$0 | \$0 | \$1,550,000 |
| Right of Way | CITY | \$0 | \$0 | \$8,804 | \$0 | \$0 | \$0 | \$8,804 |
| Right of Way | HIP community project - Congressionally directed (FFY 2022) | \$0 | \$0 | \$76,923 | \$0 | \$0 | \$0 | \$76,923 |
| Right of Way | Other | \$0 | \$0 | \$23,273 | \$0 | \$0 | \$0 | \$23,273 |
| Total Right of Way | | \$0 | \$0 | \$109,000 | \$0 | \$0 | \$0 | \$109,000 |
| Construction | CITY | \$0 | \$0 | \$66,055 | \$0 | \$0 | \$0 | \$66,055 |
| Construction | HIP community project - Congressionally directed (FFY 2022) | \$0 | \$0 | \$577,127 | \$0 | \$0 | \$0 | \$577,127 |
| Construction | Other | \$0 | \$0 | \$2,044,833 | \$0 | \$0 | \$0 | \$2,044,833 |
| Total Construction | | \$0 | \$0 | \$2,688,015 | \$0 | \$0 | \$0 | \$2,688,015 |
| Total Programmed | | \$0 | \$1,500,000 | \$2,797,015 | \$50,000 | \$0 | \$0 | \$4,347,015 |

Previously Approved Amendment 71399 - Oregon City Quiet Zone

| | | | |
|-------------------|-----------------|--------------|----------------------------|
| ODOT Key 23491 | RTP ID 11630 | RFFA ID - | Lead Agency Oregon City |
|-------------------|-----------------|--------------|----------------------------|

| | | |
|-------------------------|-----------------------------|---------------------------|
| Project Type Roadway | System Investment Type - | Total Cost \$2,630,859 |
|-------------------------|-----------------------------|---------------------------|

Project Description

Establish a railroad quiet zone in historic downtown Oregon City to foster prosperous economic transformation, support housing and business development, grow the Oregon City Regional Center, and advance the Willamette Falls legacy project.

**Exhibit A to Resolution 26-5562
2024-2027 Metropolitan Transportation Improvement Program (MTIP)
March FFY 2026 Formal Amendment, FFY26-NO.4-MAR**



| PHASE | FUND SOURCE | PRIOR | FY2024 | FY2025 | FY2026 | FY2027 | FUTURE | TOTAL |
|--------------------------------------|---|------------|--------------------|--------------------|------------|------------|------------|--------------------|
| Preliminary Engineering | CITY | \$0 | \$154,050 | \$0 | \$0 | \$0 | \$0 | \$154,050 |
| Preliminary Engineering | HIP community project - Congressionally directed (FFY 2022) | \$0 | \$1,345,950 | \$0 | \$0 | \$0 | \$0 | \$1,345,950 |
| Total Preliminary Engineering | | \$0 | \$1,500,000 | \$0 | \$0 | \$0 | \$0 | \$1,500,000 |
| Right of Way | CITY | \$0 | \$0 | \$8,804 | \$0 | \$0 | \$0 | \$8,804 |
| Right of Way | HIP community project - Congressionally directed (FFY 2022) | \$0 | \$0 | \$76,923 | \$0 | \$0 | \$0 | \$76,923 |
| Right of Way | Other | \$0 | \$0 | \$45,132 | \$0 | \$0 | \$0 | \$45,132 |
| Total Right of Way | | \$0 | \$0 | \$130,859 | \$0 | \$0 | \$0 | \$130,859 |
| Construction | CITY | \$0 | \$0 | \$88,042 | \$0 | \$0 | \$0 | \$88,042 |
| Construction | HIP community project - Congressionally directed (FFY 2022) | \$0 | \$0 | \$769,231 | \$0 | \$0 | \$0 | \$769,231 |
| Construction | Other | \$0 | \$0 | \$142,727 | \$0 | \$0 | \$0 | \$142,727 |
| Total Construction | | \$0 | \$0 | \$1,000,000 | \$0 | \$0 | \$0 | \$1,000,000 |
| Total Programmed | | \$0 | \$1,500,000 | \$1,130,859 | \$0 | \$0 | \$0 | \$2,630,859 |

| | |
|------------------------------|--|
| CURRENT CHANGE REASON | Schedule / Funding / Scope- Update Cost and Funding Increase - Major |
| PROJECT CHANGES | Plan Revision Name changed from "AM25-23-JUL2" to "FFY26-NO.4-MAR" |
| FUNDING CHANGES | <p>HIP community project - Congressionally directed (FFY 2022)</p> <ul style="list-style-type: none"> - Decrease funds in FY 2025 in CN from \$769,231 to \$577,127 <p>CITY</p> <ul style="list-style-type: none"> - Decrease funds in FY 2025 in CN from \$88,042 to \$66,055 <p>Other</p> <ul style="list-style-type: none"> - Decrease funds in FY 2025 in RW from \$45,132 to \$23,273 + Increase funds in FY 2025 in CN from \$142,727 to \$2,044,833 <p>Overmatch</p> <ul style="list-style-type: none"> + Increase funds in FY 2026 in PE from \$0 to \$50,000 |
| FEDERAL PROJECT COST | Decreased from \$2,192,104 to \$2,000,000 (-8.76%) |
| TOTAL PROJECT COST | Increased from \$2,630,859 to \$4,347,015 (65.23%) |

**Exhibit A to Resolution 26-5562
2024-2027 Metropolitan Transportation Improvement Program (MTIP)
March FFY 2026 Formal Amendment, FFY26-NO.4-MAR**



Proposed Amendment to 70979 - North Dakota Street: Fanno Creek Bridge

| | | | |
|-------------------------|---|----------------------------|-----------------------|
| ODOT Key 20488 | RTP ID 12170 | RFFA ID 50471 | Lead Agency Tigard |
| Project Type Roadway | System Investment Type Capital Project | Total Cost \$26,336,556 | |

Project Description
Construct a new single span bridge on the same alignment because the existing bridge is failing. Raise the vertical grade line to improve site distance approaching the railroad crossing.

| PHASE | FUND SOURCE | PRIOR | FY2024 | FY2025 | FY2026 | FY2027 | FUTURE | TOTAL |
|--------------------------------------|--------------|--------------------|------------|------------|--------------------|--------------------|---------------------|---------------------|
| Preliminary Engineering | CITY | \$214,433 | \$0 | \$0 | \$0 | \$0 | \$0 | \$214,433 |
| Preliminary Engineering | Other | \$532,000 | \$0 | \$0 | \$1,209,063 | \$0 | \$0 | \$1,741,063 |
| Preliminary Engineering | STBG - Flex | \$1,873,518 | \$0 | \$0 | \$0 | \$0 | \$0 | \$1,873,518 |
| Total Preliminary Engineering | | \$2,619,951 | \$0 | \$0 | \$1,209,063 | \$0 | \$0 | \$3,829,014 |
| Right of Way | CITY | \$0 | \$0 | \$0 | \$0 | \$44,161 | \$0 | \$44,161 |
| Right of Way | Other | \$0 | \$0 | \$0 | \$0 | \$1,181,843 | \$0 | \$1,181,843 |
| Right of Way | STBG - Flex | \$0 | \$0 | \$0 | \$0 | \$385,839 | \$0 | \$385,839 |
| Total Right of Way | | \$0 | \$0 | \$0 | \$0 | \$1,611,843 | \$0 | \$1,611,843 |
| Construction | CITY | \$0 | \$0 | \$0 | \$0 | \$0 | \$1,059,313 | \$1,059,313 |
| Construction | Other | \$0 | \$0 | \$0 | \$0 | \$0 | \$10,581,064 | \$10,581,064 |
| Construction | STBG - Flex | \$0 | \$0 | \$0 | \$0 | \$0 | \$1,255,322 | \$1,255,322 |
| Construction | STBG - Urban | \$0 | \$0 | \$0 | \$0 | \$0 | \$8,000,000 | \$8,000,000 |
| Total Construction | | \$0 | \$0 | \$0 | \$0 | \$0 | \$20,895,699 | \$20,895,699 |
| Total Prior Costs | | \$2,619,951 | \$0 | \$0 | \$0 | \$0 | \$0 | \$2,619,951 |
| Total Future Costs | | \$0 | \$0 | \$0 | \$0 | \$0 | \$20,895,699 | \$20,895,699 |
| Total Programmed | | \$2,619,951 | \$0 | \$0 | \$1,209,063 | \$1,611,843 | \$20,895,699 | \$26,336,556 |

Previously Approved Amendment 70979 - North Dakota Street: Fanno Creek Bridge

| | | | |
|-------------------------|-----------------------------|---------------------------|-----------------------|
| ODOT Key 20488 | RTP ID 12170 | RFFA ID 50471 | Lead Agency Tigard |
| Project Type Roadway | System Investment Type - | Total Cost \$6,376,841 | |

Project Description
Construct a new single span bridge on the same alignment because the existing bridge is failing. Raise the vertical grade line to improve site distance approaching the railroad crossing.

**Exhibit A to Resolution 26-5562
2024-2027 Metropolitan Transportation Improvement Program (MTIP)
March FFY 2026 Formal Amendment, FFY26-NO.4-MAR**



| PHASE | FUND SOURCE | PRIOR | FY2024 | FY2025 | FY2026 | FY2027 | FUTURE | TOTAL |
|--------------------------------------|-------------|--------------------|------------|------------|------------------|--------------------|------------|--------------------|
| Preliminary Engineering | CITY | \$214,433 | \$0 | \$0 | \$0 | \$0 | \$0 | \$214,433 |
| Preliminary Engineering | Other | \$532,000 | \$0 | \$0 | \$0 | \$0 | \$0 | \$532,000 |
| Preliminary Engineering | STBG - Flex | \$1,873,518 | \$0 | \$0 | \$0 | \$0 | \$0 | \$1,873,518 |
| Total Preliminary Engineering | | \$2,619,951 | \$0 | \$0 | \$0 | \$0 | \$0 | \$2,619,951 |
| Right of Way | CITY | \$0 | \$0 | \$0 | \$44,161 | \$0 | \$0 | \$44,161 |
| Right of Way | STBG - Flex | \$0 | \$0 | \$0 | \$385,839 | \$0 | \$0 | \$385,839 |
| Total Right of Way | | \$0 | \$0 | \$0 | \$430,000 | \$0 | \$0 | \$430,000 |
| Construction | CITY | \$0 | \$0 | \$0 | \$0 | \$143,677 | \$0 | \$143,677 |
| Construction | Other | \$0 | \$0 | \$0 | \$0 | \$1,927,891 | \$0 | \$1,927,891 |
| Construction | STBG - Flex | \$0 | \$0 | \$0 | \$0 | \$1,255,322 | \$0 | \$1,255,322 |
| Total Construction | | \$0 | \$0 | \$0 | \$0 | \$3,326,890 | \$0 | \$3,326,890 |
| Total Prior Costs | | \$2,619,951 | \$0 | \$0 | \$0 | \$0 | \$0 | \$2,619,951 |
| Total Programmed | | \$2,619,951 | \$0 | \$0 | \$430,000 | \$3,326,890 | \$0 | \$6,376,841 |

| | |
|------------------------------|--|
| CURRENT CHANGE REASON | Schedule / Funding / Scope- Update Cost and Funding Increase - Major |
| PROJECT CHANGES | Plan Revision Name changed from "AM25-27-AUG3" to "FFY26-NO.4-MAR" FTA Conversion Code changed from "None" to "N/A" Flex Transfer to FTA changed from "None" to "No" |
| FUNDING CHANGES | CITY + Increase funds in FY 2028 in CN from \$0 to \$915,636 Other + Increase funds in FY 2026 in PE from \$0 to \$1,209,063 - Decrease funds in FY 2026 in CN from \$1,927,891 to \$0 + Increase funds in FY 2027 in RW from \$0 to \$1,181,843 + Increase funds in FY 2028 in CN from \$0 to \$10,581,064 (TRANSLATION NEEDED) STBG - Urban + Increase funds in FY 2028 in CN from \$0 to \$8,000,000 |
| FEDERAL PROJECT COST | Increased from \$3,514,679 to \$11,514,679 (227.62%) |
| TOTAL PROJECT COST | Increased from \$6,376,841 to \$26,336,556 (313.00%) |

**Exhibit A to Resolution 26-5562
2024-2027 Metropolitan Transportation Improvement Program (MTIP)
March FFY 2026 Formal Amendment, FFY26-NO.4-MAR**



Proposed Amendment to 71630 - Red Rock Creek Trail Railroad Crossing Bridge

| | | | |
|--|---|-------------------|-----------------------|
| ODOT Key 23960 | RTP ID 12175 | RFFA ID - | Lead Agency Tigard |
| Project Type Active Transportation | System Investment Type Capital Project | Total Cost \$0 | |
| Project Description Design a pedestrian and bicycle bridge over the Pacific & Western Railroad line and switching yard, TriMet WES line, and adjacent Wall Street as critical segment of the Red Rock Creek Trail and the Tigard/Lake Oswego Regional Trail only through design acceptance. Located at the mid-point of the one-mile distance between Hall Blvd and Bonita Road, completed project would provide equitable access to high need locations within Tigard Town Center. | | | |

| PHASE | FUND SOURCE | PRIOR | FY2024 | FY2025 | FY2026 | FY2027 | FUTURE | TOTAL |
|-------------------------|-------------|------------|------------|------------|------------|------------|------------|------------|
| Total Programmed | | \$0 |

Previously Approved Amendment 71630 - Red Rock Creek Trail Railroad Crossing Bridge

| | | | |
|--|-----------------------------|---------------------------|-----------------------|
| ODOT Key 23960 | RTP ID 12175 | RFFA ID - | Lead Agency Tigard |
| Project Type Active Transportation | System Investment Type - | Total Cost \$2,110,000 | |
| Project Description Design a pedestrian and bicycle bridge over the Pacific & Western Railroad line and switching yard, TriMet WES line, and adjacent Wall Street as critical segment of the Red Rock Creek Trail and the Tigard/Lake Oswego Regional Trail only through design acceptance. Located at the mid-point of the one-mile distance between Hall Blvd and Bonita Road, completed project would provide equitable access to high need locations within Tigard Town Center. | | | |

| PHASE | FUND SOURCE | PRIOR | FY2024 | FY2025 | FY2026 | FY2027 | FUTURE | TOTAL |
|-------------------------------|--------------|------------|------------|------------|--------------------|------------|------------|--------------------|
| Preliminary Engineering | CITY | \$0 | \$0 | \$0 | \$216,697 | \$0 | \$0 | \$216,697 |
| Preliminary Engineering | TA - General | \$0 | \$0 | \$0 | \$1,893,303 | \$0 | \$0 | \$1,893,303 |
| Total Preliminary Engineering | | \$0 | \$0 | \$0 | \$2,110,000 | \$0 | \$0 | \$2,110,000 |
| Total Programmed | | \$0 | \$0 | \$0 | \$2,110,000 | \$0 | \$0 | \$2,110,000 |

| | |
|------------------------------|---|
| CURRENT CHANGE REASON | Project Removed |
| PROJECT CHANGES | Plan Revision Name changed from "SP26-01-SEP" to "FFY26-NO.4-MAR" |
| FUNDING CHANGES | <p>TA - General</p> <p>- Decrease funds in FY 2026 in PE from \$1,893,303 to \$0</p> <p>CITY</p> <p>- Decrease funds in FY 2026 in PE from \$216,697 to \$0</p> |
| FEDERAL PROJECT COST | Decreased from \$1,893,303 to \$0 (-100%) |
| TOTAL PROJECT COST | Decreased from \$2,110,000 to \$0 (-100%) |

Memo

Date: February 6, 2026
 To: JPACT, Metro Council, and Interested Parties
 From: Gabriela Lopez, Senior Transportation Planner
**Subject: Public Comment Period Summary
 March FFY 2026 MTIP Formal Amendment (FFY26-NO.4-MAR)**

The March FFY 2026 Metropolitan Transportation Improvement Program (MTIP) Formal Amendment proposes the following programming changes:

- Adds the Regional Travel Options (RTO) program (FFY 2026) project
- Amends the Regional Travel Options (RTO) program (FFY 2025-27) project
- Amends the Safe Routes to School program (FFY 2025-27) project
- Amends the OR99E Clackamas River (McLoughlin) Bridge project
- Amends the Oregon City Quiet Zone project
- Amends the North Dakota Street: Fanno Creek Bridge project
- Cancels the Red Rock Creek Trail Railroad Crossing Bridge project

Public Comment Period Notice and Invitation to Participate

Between January 6, 2026 and February 5, 2026, residents of the Portland metropolitan area were invited to provide comment on the proposed MTIP formal amendment. The notice and invitation to participate was distributed via the Metro News notification service and posted on the Metro website: <https://www.oregonmetro.gov/opportunities/public-notice-opportunity-comment-pending-amendment-metropolitan-transportation>

Comments were accepted via email to summer.blackhorse@oregonmetro.gov. During this comment period, Metro received one email comment. Table 1 includes a summary of the comment received and a copy of the email and attachment are included in the pages that follow.

Table 1: Summary of Comments received between January 6, 2026 and February 5, 2026

| Comments received during the Public Comment Period | | | | |
|--|------------|---------------|--------------------------------|--|
| Num | Date | Name | Comment Type | Brief Summary of Comments |
| 1 | 02/01/2026 | Tracy Farwell | Email with attachment included | Concerns about the existing conditions of transportation infrastructure in regions West of the Willamette and impacts to potential seismic activity. |

Attachments:

1. Tracy Farwell Email 02/01/2026
 - a. 'Inviting Metro' attachment

From: [Tracy Farwell](#)
To: [Summer Blackhorse](#)
Subject: Re: [External sender]Fwd: Oregon Metro - Transportation - Not Working
Date: Monday, February 2, 2026 4:25:55 PM
Attachments: [Inviting Metro.pdf](#)

CAUTION: This email originated from an **External source**. Do not open links or attachments unless you know the content is safe.

Ms. Summer,

The body of our commentary to Metro consists of this pdf file “Inviting Metro” that we noticed is not included in your acknowledgment. Please acknowledge its actual receipt and intended disposition. Thanks. T

On Feb 2, 2026, at 12:34 PM, Summer Blackhorse
<Summer.Blackhorse@oregonmetro.gov> wrote:

Thank you, Tracy.

Best,

Summer Blackhorse, *(she/they)*
Program Assistant III

Support for Jean Senechal-Biggs, Manager, Resource Development

- *Metropolitan Transportation Improvement Program*
- *TransPort, Transportation System Management & Operations*
- *Regional Travel Options*
- *Get There, Portland Metro Regional Network Administrator*

From: Tracy Farwell <tracy@better-energy-LLC.com>
Sent: Monday, February 2, 2026 12:29 PM
To: Summer Blackhorse <Summer.Blackhorse@oregonmetro.gov>
Subject: [External sender]Fwd: Oregon Metro - Transportation - Not Working

CAUTION: This email originated from an **External source**. Do not open links or attachments unless you know the content is safe.

Hello Ms. Blackhorse,

Please acknowledge the attached public correspondence as public comment to the Metropolitan Transport Improvement plan, due in before 5 February 2026. Many thanks, T

Begin forwarded message:

From: Tracy Farwell <tracy@better-energy-llc.com>
Subject: Oregon Metro - Transportation - Not Working
Date: February 1, 2026 at 10:33:35 PM PST
To: Duncan Hwang <duncan.hwang@oregonmetro.gov>
Cc: Jennifer O'Connor <jennyzlinn@gmail.com>, Nancy Hiser <Nancyhiser@comcast.net>

TO Councilor Duncan Hwang, District 6

FROM Tracy Farwell, District 6, 97206. NOTE Not "Falwell," Hello?

RE Metro Council Priority Agenda, 20 Jan 2026

Have you noticed? The **Metro Engagement Committee** has not convened in 4 years. What can we expect, trying to contact your office to improve the poor performance that the MPO Council has committed to, already in 2026. The Council is already blaming the Governor's Transportation Agency for doing nothing, so you can't call it a Council priority.

Enclosed lease find our pleading to get serious about

Transportation insecurity for wide regions West of the Willamette, an area encompassed within 5 of your 6 Districts. Here's a challenge: **who among your 1,000 FTE's can disprove ANY fact finding reported to the Council here.**

When can we expect a responsive reply from your office?

Best regards,

Tracy Farwell, Sustainability Desk

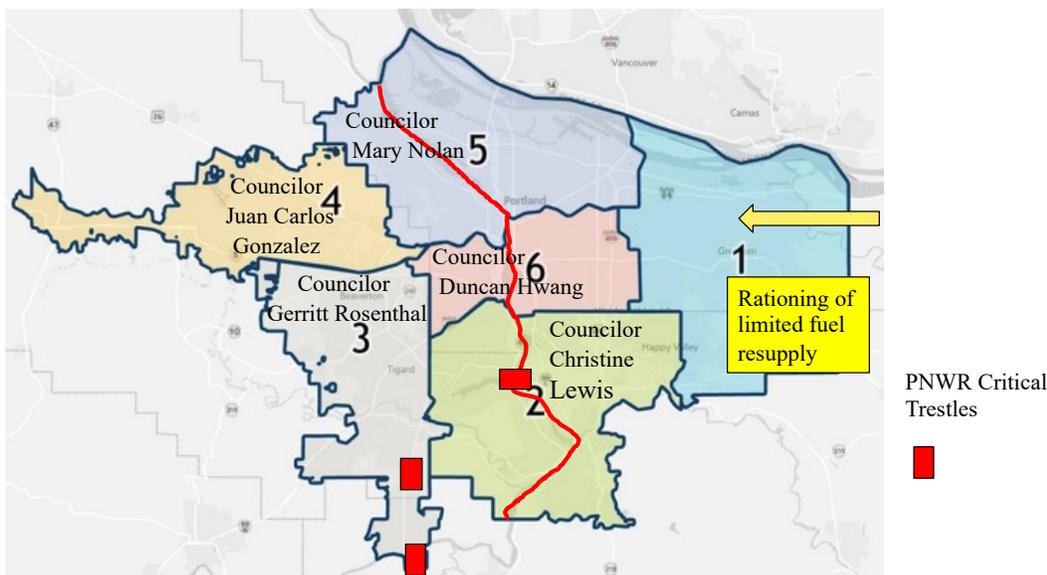
[Better Energy LLC](#)

Inviting Oregon Metro to Secure Safe Public Infrastructure in Time

Oregon Metro is chartered as a State MPO. All Metro electeds represent the West of the Willamette except one – District 1. Metro Charter: Sec 6(3) Assigned function: metropolitan aspects of natural disaster planning and response coordination.

With the return of the next 43rd Cascadia M8 megathrust catastrophe, there is no evidence that communities west of the Willamette are survivable for a 3-year recovery:

- Willamette River crossings fail: Portland and Western Rail trestles (3ea), all Portland road bridges fail except Tillicum and Sellwood, and the neglected Willamette Crossing Water Main fails
- No fuel for emergency infrastructure recovery for years – CEI Hub collapse, no resupply from failed BP pipeline from Puget Sound failed refineries, no refineries in Oregon



We think Metro knows about the MultCo CEI Hub Risk Report, February 2022.

<https://multco.us/info/cei-hub-seismic-risk-analysis>

We see no acknowledgment of this catastrophic risk impacting the transportation system anywhere on the Metro website.

What Portland is doing: Reduce toxic flammable volume stored

What DEQ is doing: assessing Hub Operator commitments for vulnerability reductions

What Metro does not know:

Washington County is served by three critical Portland and Western Rail (PNWR) trestles

- Seismically obsolete, no plans to replace
- PNWR rail trestles are failing today even with no seismic excuses

Which Councilor has taken the lead to save Washington County and Coast communities from inevitable economic collapse and public panic due to river crossing isolation? What is the plan to transition the



2 February 2026

West Counties from commodity fuel dependency to durable electricity grid, in time? Who advises Metro on best geological science and actuarial math? The chance of Puget Sound petroleum infrastructure collapse is 89% next year, using USGS math.

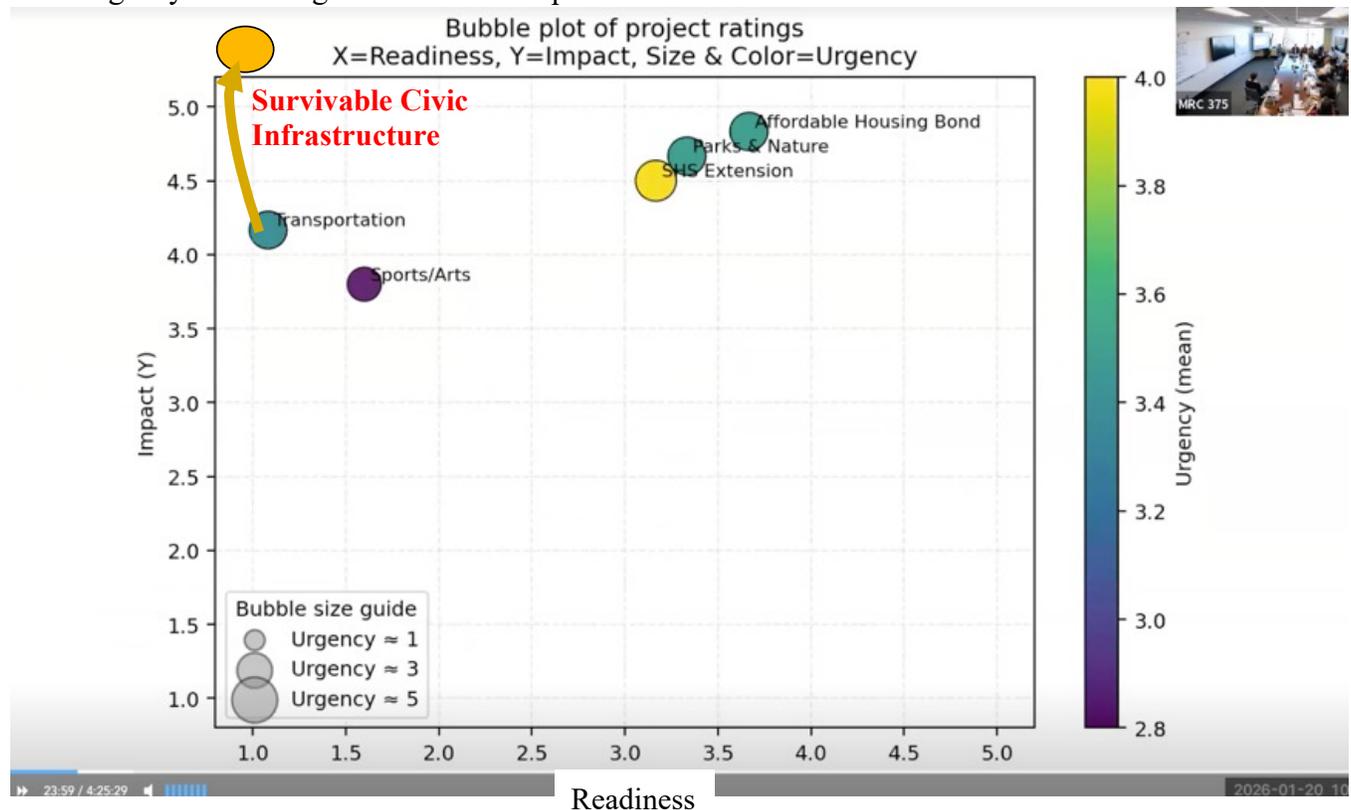
Which Metro Commissions, Boards, and Committees have science-informed proven answers, including funded studies and infrastructure projects currently underway?

Our failed testimony defending West Counties, from 2025.

<https://olis.oregonlegislature.gov/liz/2025R1/Downloads/PublicTestimonyDocument/144586>

Metro needs to migrate the Transportation priority into a meaningful plan to establish durable transport infrastructure for Washington County and adjacent counties:

1. Rebuilt rail trestles
2. Near-term alternative fuel infrastructure limiting reliance on commodity fuel logistics: hydro, wind, solar, geothermal
3. Emergency restart of the Willamette Crossing Water Main Project
4. Emergency restart of the Burnside Bridge Replacement Project
5. Emergency fuel storage at Hillsboro Airport



Barriers needing Federal Priority with little chance of success

2021 DeFazio IJA infrastructure appropriations illegally impounded (EO 14154)

2022 Wyden IRA infrastructure appropriations illegally impounded (EO 14154)

DHS CISA Infrastructure funding diverted to DHS ICE CBP immigration details



2 February 2026

Multiple demands on ODOT funding, none related to Washington County Survivable Civic Infrastructure

No infrastructure funding for CEI Hub relocations

No infrastructure funding for replacement of the failing BP Olympic Pipeline to Oregon

No vulnerability assessment of any Puget Sound refinery

Current excess production capacity for Midwest refineries is only 5%

All Oregon and Washington emergency response planning is predicated on after-the-fact actions, nothing for durable infrastructure investments (except PDX runway and fuel tank projects)

Public due diligence investments intercepted by counter-democratic executive mandates that leave blue states double-parked

ATTACHMENT

Obsolete Portland and Western Rail (PNWR) trestles serve all of Washington County. Failing trestles are guaranteed during any Cascadia seismic return. During the Cascadia megathrust scenario there is a prohibitive statewide shortage of fuel preventing the immediate repair of infrastructure. These PNWR rail collapses are happening today, without a seismic excuse:

January 2026, Olalla Slough

In Toledo, Oregon, 4 locomotives are stranded on a trestle that failed before or during a derailment. Early video with commentary, Jan 21 (7idea). Having fuel for reconstruction is a fortuitous luxury now, not happening on Cascadia Day 1.

<https://www.youtube.com/watch?v=ulIOJkvQiwE>

Oregonian video with a sound track (mutable)

<https://www.youtube.com/watch?v=aBtkR44pULk>

Update January 25, 2026

<https://www.youtube.com/watch?v=1I7RDjwsdT0>

Update January 30, 2026. Only takes a week if you have access to infinite fuel supply on demand, for a fleet of heavy equipment

<https://www.youtube.com/watch?v=wPHh5yHxkfU>

January 2025, Mary's River, Corvallis

<https://www.youtube.com/watch?v=SuxcQOOOnNbQ>



Metro

600 NE Grand Ave.
Portland, OR 97232-2736

Memo

Date: February 6, 2026
To: JPACT and Interested Parties
From: Gabriela Lopez, Senior Transportation Planner
Subject: March FFY 2026 MTIP Formal Amendment & Resolution 26-5562 Approval Request – FFY26-NO.4-MAR

Amendment Purpose Statement

FOR THE PURPOSE OF ADDING, AMENDING OR CANCELING SEVEN PROJECTS TO THE 2024-27 MTIP TO MEET FEDERAL PROJECT DELIVERY REQUIREMENTS

Amendment Summary:

The March FFY 2026 Metropolitan Transportation Improvement Program (MTIP) Formal Amendment proposes the following programming changes:

- Adds the Regional Travel Options (RTO) program (FFY 2026) project
- Amends the Regional Travel Options (RTO) program (FFY 2025-27) project
- Amends the Safe Routes to School program (FFY 2025-27) project
- Amends the OR99E Clackamas River (McLoughlin) Bridge project
- Amends the Oregon City Quiet Zone project
- Amends the North Dakota Street: Fanno Creek Bridge project
- Cancels the Red Rock Creek Trail Railroad Crossing Bridge project

TPAC Recommends Approval:

Gabriela Lopez, Senior Transportation Planner, provided Transportation Policy Alternatives Committee (TPAC) members with an overview of the proposed project amendments at its January 9, 2026 meeting. TPAC voted unanimously to recommend approval to JPACT.

Requested Action:

Recommend approval of Resolution 26-5562 to the Metro Council to add, amend, or cancel seven projects, as stated within Exhibit A, to the 2024-27 MTIP to meet federal project delivery requirements.

Add New MTIP/STIP Projects:

| | | |
|-------------------|---|----------------------------|
| Project Number: 1 | Key Number: TBD | Status: New Project |
| Project Name: | Regional Travel Options (RTO) program (FFY 2026) | |
| Lead Agency: | Metro | |
| Description: | RTO implements strategies to help residents choose travel options that reduce pollution and improve mobility plus supports youth to safely access schools through walking, biking, and transit (SFY 2026 UPWP RFFA Step 1/FFY 2025 allocation year) | |
| Funding Summary: | The new project will be programmed with \$3,699,713 of STBG-Urban federal funds with a local match of \$423,448 in FFY 2026. | |
| Added Notes: | The formal amendment adds the project with existing programmed funds from Key 23215 - Regional Travel Options (RTO) program (FFY 2025-27) and Key 23218 - Safe Routes to School program (FFY 2025-27) | |

Amend Existing MTIP/STIP Programmed Projects:

| | | |
|-------------------|---|---------------------------------|
| Project Number: 2 | Key Number: 23215 | Status: Existing Project |
| Project Name: | Regional Travel Options (RTO) program (FFY 2025-27) | |
| Lead Agency: | Metro | |
| Description: | The Regional Travel Options (RTO) program implements strategies to help diversify trip choices, reduce pollution and improve mobility. | |
| Funding Summary: | The project is currently programmed with \$6,298,455 of STBG-Urban funds with a local match of \$720,886 in FFY 2027. | |
| Added Notes: | The formal amendment reduces STBG-Urban federal funds to \$3,195,768 with a local match of \$365,770 in FFY 2027. Funding will be moved to the proposed Regional Travel Options (RTO) program (FFY 2026) project. | |

| | | |
|-------------------|--|---------------------------------|
| Project Number: 3 | Key Number: 23218 | Status: Existing Project |
| Project Name: | Safe Routes to School program (FFY 2025-27) | |
| Lead Agency: | Metro | |
| Description: | Promotes through planning funding and outreach activities the ability for youth to safely affordably and efficiently access school by walking biking and transit. | |
| Funding Summary: | The project is currently programmed with \$1,211,963 of STBG-Urban federal funds with a local match of \$138,715 in FFY 2027. | |
| Added Notes: | The formal amendment reduces STBG-Urban federal funds to \$614,937 with a local match of \$70,383 in FFY 2027. Funding will be moved to the proposed Regional Travel Options (RTO) program (FFY 2026) project. | |

| | | |
|--------------------------|--|---------------------------------|
| Project Number: 4 | Key Number: 20472 | Status: Existing Project |
| Project Name: | OR99E Clackamas River (McLoughlin) Bridge | |
| Lead Agency: | Oregon DOT | |
| Description: | Design for a future project to repaint the bridge. The paint is required to protect this steel structure from corrosion. | |
| Funding Summary: | The project is currently programmed with \$1,120,727 of National Highway Performance (NHPP) federal funds with a local match of \$128,272. | |
| Added Notes: | The formal amendment adds \$361,612 of STBG – Flex federal funds with \$41,388 of state match to PE phase and adds \$358,920 of NHPP federal funds with \$41,080 of state match to ROW phase | |

| | | |
|--------------------------|--|---------------------------------|
| Project Number: 5 | Key Number: 23491 | Status: Existing Project |
| Project Name: | Oregon City Quiet Zone | |
| Lead Agency: | Oregon City | |
| Description: | Establish a railroad quiet zone in historic downtown Oregon City to foster prosperous economic transformation, support housing and business development, grow the Oregon City Regional Center, and advance the Willamette Falls legacy project. | |
| Funding Summary: | The project is currently programmed with \$2,192,104 of Highway Improvement Program (HIP) FFY 2022 Congressionally directed funds with a local match of \$250,896, and \$187,859 of local overmatch funds. | |
| Added Notes: | <p>The formal amendment includes the following programming changes:</p> <ul style="list-style-type: none"> • Adds \$50,000 of local overmatch funds to PE phase • Decreases local overmatch funds from RW phase from \$45,132 to \$23,273 • Decreases HIP FFY 2022 Congressionally directed funds from CN phase from \$769,231 with local match of \$88,042 to \$577,127 with local match of \$66,055. This is a technical correction to ensure consistency with the STIP, the federal award for this project is not being reduced. • Adds \$ 1,902,106 of local overmatch funds to construction phase | |

| | | |
|--------------------------|--|---------------------------------|
| Project Number: 6 | Key Number: 20488 | Status: Existing Project |
| Project Name: | North Dakota Street: Fanno Creek Bridge | |
| Lead Agency: | Tigard | |
| Description: | Construct a new single span bridge on the same alignment because the existing bridge is failing. Raise the vertical grade line to improve site distance approaching the railroad crossing. | |

| | |
|------------------|--|
| Funding Summary: | The project is currently programmed with \$3,514,679 of STBG-Flex federal funds with a local match of \$402,271, and \$2,459,891 of local overmatch funds. |
| Added Notes: | <p>The formal amendment includes the following programming changes:</p> <ul style="list-style-type: none"> • Adds \$1,209,063 of local funds to PE phase • Adds \$1,181,843 of local funds to RW phase • Moves CN phase to FFY 2028 and adds \$10,581,064 of local funds, and \$8,000,000 of STBG-Urban federal funds awarded through Metro’s 2028-30 Regional Flexible Funding Allocation Step 2 competitive grant process with local match of \$915,636 |

Cancel Existing MTIP/STIP Programmed Projects:

| | | |
|-------------------|--|---------------------------------|
| Project Number: 7 | Key Number: 23960 | Status: Existing Project |
| Project Name: | Red Rock Creek Trail Railroad Crossing Bridge | |
| Lead Agency: | Tigard | |
| Description: | Design a pedestrian and bicycle bridge over the Portland & Western Railroad line and switching yard, TriMet WES line, and adjacent Wall Street as critical segment of the Red Rock Creek Trail and the Tigard/Lake Oswego Regional Trail only through design acceptance. Located at the mid-point of the one-mile distance between Hall Blvd and Bonita Road, completed project would provide equitable access to high need locations within Tigard Town Center. | |
| Funding Summary: | The project is currently programmed with \$1,893,303 of TAP- Flex federal funds with a local match of \$216,697 in FFY 2026. Funding was awarded by the Oregon Community Paths program | |
| Added Notes: | The September 2025 (FFY 2026) MTIP formal amendment added the OCP funding award to the MTIP. The proposed formal amendment cancels the project from the MTIP and STIP at the request of the City of Tigard due to lack of funding. Funds programmed will be returned to region 6 pooled fund project K23341. | |

METRO REQUIRED PROJECT AMENDMENT REVIEWS

In accordance with 23 CFR 450.316-328, Metro is responsible for reviewing and ensuring MTIP amendments comply with all federal programming requirements. Metro staff evaluate each project and its requested changes against multiple MTIP programming review factors that originate from 23 CFR 450.316-328. The evaluation process is designed to ensure the MTIP is fiscally constrained, consistent with the approved RTP, and provides transparency in its updates, changes, and/or implementation.

Proposed Processing and Approval Actions:

| <u>Action</u> | <u>Target Date</u> |
|--|--------------------------|
| • TPAC agenda mailing..... | January 1, 2026 |
| • Initiate the required public notification/comment process..... | January 6, 2026 |
| • TPAC action | January 9, 2026 |
| • Completion of public notification/comment process..... | February 5, 2026 |
| • JPACT action | February 19, 2026 |
| • Metro Council action..... | March 5, 2026 |
| • Final amendment package submission to ODOT & USDOT..... | Mid March 2026 |
| • USDOT clarification and final amendment approval..... | Early May 2026 |

Note: The above dates are anticipated and could change.

ANALYSIS/INFORMATION

1. **Known Opposition/Support/Community Feedback:** The agencies leading the projects included in this amendment support the proposed programming changes.

Metro conducted a 30-day public comment period, which closed on February 5, 2026. During this comment period, Metro received one comment. Detailed information can be found in the Public Comment Period Summary, attached as Exhibit B.

2. **Legal Antecedents:**

- a. Amends the 2024-27 Metropolitan Transportation Improvement Program adopted by Metro Council Resolution 23-5335 on July 20, 2023 (FOR THE PURPOSE OF ADOPTING THE 2024-2027 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN AREA)
- b. Oregon Governor approval of the 2024-27 MTIP on September 13, 2023.
- c. 2024-2027 Statewide Transportation Improvement Program (STIP) Approval and 2024 Federal Planning Finding on September 25, 2023.

3. **Anticipated Effects:** Enables the new and amended projects to be added or canceled to the MTIP and STIP. Follow-on fund obligation and expenditure actions can then occur to meet federal delivery requirements.

4. **Metro Budget Impacts:** The proposed amendment includes three projects that are part of Metro’s budget: Regional Travel Options (RTO) program (FFY 2026), Regional Travel Options (RTO) program (FFY 2025-27), and Safe Routes to School program (FFY 2025-27). The proposed amendment does not change the total available funds in the Metro budget. The amendment is to create a new project to obligate funding identified for FFY 2026 through a FHWA to FTA flex transfer



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Agenda #: 4.2

File #: 26-6452

Agenda Date: 2/19/2026

Consideration of the January 15, 2026 Meeting Minutes



Metro

600 NE Grand Ave.
Portland, OR 97232-2736

Meeting minutes

Meeting: JPACT
Date/time: Thursday, January 15, 2026
Place: Zoom

Attendees

Multnomah County Commissioner Shannon Singleton
Washington County Commissioner Nafisa Fai
Clackamas County Commissioner Paul Savas
City of Portland Mayor Keith Wilson
City of Gresham Mayor Travis Stovall
City of Cornelius Mayor Jef Dalin
City of Lake Oswego Mayor Joe Buck
ODOT, Rian Windsheimer
TriMet, Sam Desue
Port of Portland, Dan Eisenbeis
OR DEQ, Ali Mirzakhali
City of Vancouver Mayor Anne McEnerny-Ogle
WDOT, Devin Reck
Metro Councilor Juan Carlos Gonzalez
Metro Councilor Ashton Simpson
Metro Councilor Christine Lewis
C-Tran, Scott Patterson

Absent

Curtis Robinhold, Port of Portland
Leann Caver, C-Tran

Public Comment on Agenda Items

Joe Cortright spoke in opposition of the Interstate Bridge Project.

Sharon Nassett spoke in opposition of the Interstate Bridge Project.

Chair Updates

Ted Leybold provided the Fatal Crash Report.

Members enjoyed the Transit Minute.

Councilor Gonzalez and Anneliese Koehler, Metro, confirmed with JPACT members that the JPACT legislative priorities for the state transportation package in 2025 remain the same for 2026.

Councilor Gonzalez shared that Metro is seeking public input on the draft Regional Travel Demand Management Strategy.

Consent agenda

Gonzalez called on Savas, as he understood that Savas wanted to remove Resolution 26-5549 from the consent agenda.

Savas first requested a more thorough description of an item in the minutes. Second, Savas explained that the MTIP amendment was shifting funding from electric buses to another project. He wanted clarity for everyone that this change won't "take our foot off the gas" on electrification of the bus fleet.

Desue explained that due to its difficult budget, it is redirecting the funds. He also explained that TriMet has enough buses for their current needs and confirmed that TriMet is not "taking their foot off the gas" on electric buses.

Savas did not pull Resolution 26-5549 from the consent agenda.

Singleton asked the minutes to show she was present at the January meeting.

Motion on the consent agenda: Savas

Second: Stovall

Consent agenda passed.

Information/Discussion Items

Rose Quarter Project Update

Monica Blanchard, Interim Rose Quarter Project Director and David Kim, ODOT Project Delivery Manager, provided the update.

Singleton explained she has been close to this project, it's in her district, and she feels strongly about local hiring and reconnecting the community. She likes the direction project staff are going in and supports the PMG. She would like more regular project updates from ODOT.

Savas noted that the Rose Quarter is a complex, consequential and important project. Transparency is important on projects of this scale. When costs, schedules, and assumptions change, regional partners should be notified early and clearly so they understand the risk and trade-offs. Clackamas County is concerned about how construction phasing and traffic management decisions ripple out across the system. When capacity is constrained on 1-5, diversion is a problem. He also wants ODOT to be clear on how community impacts during construction will be handled, especially in neighborhoods with disproportional impacts. He also hopes this project will inform future projects, especially in a cost constrained environment.

Kim affirmed communication and transparency is important and necessary and believes the PMG process will help. There will be impacts in the summer, and they will reach out to JPACT and the impacted communities.

Gonzalez expressed the importance of JPACT understanding the costs and other pressures on

the project. JPACT wants to support and lean into the project and wants to see projects that make an impact.

Rian thanked David and Monica for stepping into these new roles. He also shared that they are very responsive and accessible and encouraged JPACT members to reach out if they have questions.

2026 JPACT Workplan Review

Leybold reviewed the workplan for 2026.

Savas noted this is a challenging moment for transportation on the state and federal level. He feels like JPACT needs deeper conversation about that and perhaps consider a different paradigm. The workplan needs to be honest about the constraints we're operating under. JPACT should focus on required actions and fewer strategic priorities, rather than trying to do everything at once. Clackamas County believes addressing funding stability should be the priority. He also appreciates seeing continued engagement on big projects, such as the Sunrise Corridor. Finally, JPACT should remain flexible with the workplan when things change.

Singleton would like to bring an update for JPACT on the Earthquake Ready Burnside Bridge project. The County is still advancing design and will hit a milestone in July. The County is working toward being shovel-ready.

Desue noted it's all our priority to ensure transit systems in this region be successful. TriMet would like to continue the conversation at JPACT on its budget and service cuts. TriMet is in the middle of public comment and would like to bring that back to JPACT.

Mirzakhilili agrees with the concerns expressed about our transportation funding and our transit system being in contraction. He referenced the TDM public engagement and asked if it's connecting back to funding. What is the preference for transit? What are the costs associated with that? What are the options? He also mused about funding alternatives. What are we doing to provide options? He expressed the need for a creative vision that supports the funding mechanism. He believes we should be expanding, not contracting.

Gonzalez agrees and noted it's hard to find thriving cities that don't have robust transit. There are many residents who rely on transit, and there are gaps throughout the region. He wants to focus on the state funding discussion so that they understand what this region wants and needs.

Savas noted more money will help, but he also hopes we can reinvent ourselves. He said there will never be enough money, and people are struggling.

Stovall noted he is the Vice Chair for Transit for the Conference of Mayors. He shared that we are not unique. Cities all over the country are facing this challenge. This is going to take a different perspective and innovation. Since Covid, transportation patterns have changed. He

encouraged JPACT to double down on transit. He wants to support the system that is in place and also come up with new solutions, and that will require significant investment.

Gonzalez appreciated Stovall's leadership at the national level. The high-level shifts and changing trends would be good to incorporate into JPACT discussions.

Dalin noted the transit system is a lifeline for many. Just requesting more money won't solve our problems. He referred to the Oregonians who signed the petition to roll back the transportation package. He referenced low ridership. He said need to figure out what the customer wants. He hopes we can ask how to be more efficient and how to serve people.

Gonzalez noted all the comments on transit funding.

Leybold summarized the feedback.

ODOT 10-year Capitol Investment Plan update

Tova Peltz, ODOT, provided an update on ODOT's 10-year Capital Improvement Plan.

Windsheimer emphasized that funding is necessary to get the project list done. He shared that constraints on the list should reflect funding.

Savas noted we have projects around the region that have been on the books for a long time, and we're just barely inching away at them. He appreciates ODOT coming to JPACT early in this process. This process can provide greater clarity and predictability. He mentioned that the gap between what we want to do and what we can pay for continues to widen. Clackamas County would like greater transparency on which projects are selected and why, and for the ACTS to co-create the list of projects. He emphasized the importance of coordinating with regional priorities, such as urban arterials, safety projects, and freight corridors in community. These need to be considered alongside state priorities. When a facility is failing because of capacity, diversion spills into neighborhoods. He hopes ODOT will continue to engage with JPACT.

Dalin appreciates the CIP program. You can have projects on the plan and have funding problems arise. This will bring visibility to that. He also noted user safety vs. safety problems that happen on a facility.

Fai noted Windsheimer's comments around funding, and now there is a complete repeal of transportation funding on the table and HB 2017 funding shifting; she wondered about how we're going to find funding.

Tova replied those are important questions. The CIP is an opportunity to look out further at a high-level to be prepared for the time when the funding is available. She noted that is difficult to do when we can see failing infrastructure around us.

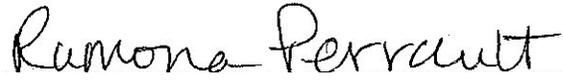
Windsheimer shared that he thinks about that too. There won't be money for big projects in

the early years but there hopefully will be in later years. The CIP needs to realistic while planning for investment.

Adjournment

Councilor Gonzalez adjourned the meeting at 9:00.

Respectfully submitted,

A handwritten signature in black ink that reads "Ramona Perrault". The signature is written in a cursive, flowing style.

Ramona Perrault, Engagement Committee Legislative Advisor



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Agenda #: 5.1

File #: COM 26-1017

Agenda Date: 2/19/2026

MPO Certification Action Plan Update

Ted Leybold, Metro

JPACT Worksheet

Agenda Item Title: MPO Certification Action Plan Update

Presenters: Ted Leybold (he/him), Transportation Policy Director

Contact for this worksheet/presentation: Jaye Cromwell, jaye.cromwell@oregonmetro.gov

Purpose/Objective

The U.S. Department of Transportation completed its Certification Review of Metro as the Portland Area Metropolitan Planning Organization (MPO) in Summer 2025, part of a joint review with the Southwest Washington Regional Transportation Council (SWRTC) as the Clark County, Washington area MPO. This review certified Metro and SWRTC meet the requirements for metropolitan transportation planning established in federal regulations.

The certification review report includes corrective actions, that must be addressed in an identified timeframe, and recommendations for improving the regional transportation planning process that can be addressed as capacity allows relative to performance of our core MPO functions. USDOT staff have directed MPO staff to develop a plan of action whose activities will be incorporated into upcoming Unified Planning Work Programs (UPWP) to convey how MPO work will resolve the corrective actions and address the recommendations.

Outcome

Metro staff will provide a short presentation on the status of these actions at the February JPACT meeting and address any questions from JPACT members on their progress.

What has changed since JPACT last considered this issue/item?

Four of the five corrective actions have been wholly addressed. The fifth action will be addressed as a part of the 2028 RTP Update process. Additionally, significant progress has been made on the recommendations for improving the MPO planning process.

What packet material do you plan to include?

A summary of actions to resolve the corrective actions and address recommendations is attached to this memorandum.

| Planning Topic | 2025 Metro Certification Corrective Actions | Action Items | Status |
|--|---|---|--|
| Metropolitan Transportation Plan (MTP) | To fully meet the requirements of 23 CFR 450.324(f)(11)(iii), Metro must update the MTP by November 30, 2028, to specifically address the following requirement: | | |
| | <ul style="list-style-type: none"> The financial plan must include strategies for new funding sources for ensuring their availability. | As a part of the scope of work for the next RTP update, identify the development of a financial plan and strategy to pursue any new funding forecasted in the financial plan. | The RTP work program will be developed in fall/winter of 2025 for consideration by JPACT and Metro Council in May/June 2026. |
| Civil Rights | Revise the Title VI Plan to include the following: | | |
| | <ul style="list-style-type: none"> The Title VI Assurances need current signatures and dates and placed in appendix of future Title VI Plans. | Title VI Assurances have current signatures and dates and to be placed in the appendix of future Title VI Plans. | Deputy Chief Operating Officer, Holly Calhoun, signed the Title VI standard assurances on 04/30/2025. They are included on Appendix A of Metro's October 2025 Title VI Plan. |
| | <ul style="list-style-type: none"> Update the Title VI complaint process so FHWA headquarters processes the complaints. Both the complaint web page and the plan itself need to be modified to reflect these changes. | Title VI complaint process updated. | Updated on Metro website as of April 2025 |
| | <ul style="list-style-type: none"> The Plan needs to say it was approved by the Policy Committee and the approval date. | Have MPO policy committees review and approve Title VI Plan. | 06/06/2025 - TPAC recommended that JPACT approve Title VI Plan adoption. 07/17/2025 - JPACT approved and recommended to Metro Council. 09/18/2025 - Metro council adopted plan and resolution. The signed resolution is found on Appendix D of the Metro's 2025 Title VI Plan. |
| | <ul style="list-style-type: none"> Based on 23 CFR 200.9, the organizational chart in the Title VI Plan needs to reflect the position of the person who signs the assurances and show that the Title VI Program Manager has unfettered access to this person | Update Title VI Plan to demonstrate direct line of access between Title VI Program Manager and Metro Administrator responsible for signing federal assurances. | Updated organization chart is now included in the Title VI Plan. |
| Planning Topic | 2025 Metro Certification Recommendations | Action Items | Status |
| MPO Structure and Agreements | <ul style="list-style-type: none"> The Federal Team recommends that the approval documentation for any plans or programs include the dates of action by both JPACT and the Metro Council, as their interdependent roles are essential to successful process approvals. | Update the document/report title page template to include an entry for both JPACT and Metro Council approval dates. | Report/Plan title page template has been updated to include approval and adoption dates of both JPACT and Metro Council for use with future reports. |

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| | <ul style="list-style-type: none"> The Federal Team recommends that FTA and FHWA be added as non-voting members of JPACT, with opportunities to provide updates on JPACT meeting agendas. Additionally, consider including direct representation of regional transit agencies on technical advisory boards and committees, such as the Transportation Policy Alternatives Committee (TPAC). | <p>FHWA and FTA will be notified and provided meeting materials for all JPACT meetings and invited to participate in meeting proceedings.</p> <p>Review rosters of technical advisory boards and committees for consideration of additional representation of regional transit agencies.</p> | <p>FHWA and FTA staff are included on JPACT mailing lists for meeting materials and are invited to participate in meeting proceedings.</p> <p>Review and possible update to TPAC by-laws is a desired MPO work program item. Metro staff is evaluating resource capacity to schedule this work.</p> |
| | <ul style="list-style-type: none"> The Federal Team recommends that Metro work with JPACT members and regional transit agencies to clearly define how regional transit interests are represented on the committee. The JPACT By-Laws should explicitly describe the role of the regional transit representation seat, currently held by TriMet. Additionally, the representation of transit agencies on JPACT could be further supported through interlocal agreements between the transit agencies. | <p>Share current definition of regional transit agency representation on JPACT and determine whether any clarification is warranted.</p> <p>Consult with JPACT and consider means/methods to support JPACT members in their representation of transit issues and agencies, such as preparatory coordination meetings or briefings.</p> <p>Propose and obtain feedback on Metro hosting regular (quarterly?) transit providers coordination meeting to review and discuss TPAC and JPACT work programs and public transit planning topics.</p> <p>Review TPAC by-laws and operating procedures with intent to increase opportunities for participation by public transportation service providers in regional planning activities.</p> <p>Review and prepare update to regional planning agreement between ODOT, Metro, TriMet and SMART for opportunities to clarify and increase coordination on public transit planning activities.</p> | <p>Memo describing transit agency representation by JPACT members was provided to JPACT in June 2025.</p> <p>Metro has also secured a facilitator to help lead an effort to better understand the needs and working relationships between agencies in the region involved with transit planning and transit operations in the region and is scheduled to begin in March. This work may lead to further planning efforts or agreements on advancing the planning and funding of transit.</p> <p>Metro is organizing quarterly Transit Forum meetings for the coordination of transit agency staff on transit planning and related topics and is expected to begin in spring of this year. The TPAC and JPACT work programs will be reviewed so agency staff will have the opportunity to understand upcoming agenda topics and communicate with their TPAC and JPACT representatives prior to meetings. Review and consideration of planning agreements will be a topic agenda item at one of the early meetings of the Transit Forum.</p> <p>In addition to agency staff being updated on TPAC and JPACT work program items and prepared to communicate with their JPACT representatives, Metro staff offers to meet with any JPACT member ahead of meetings to brief and prepare that member on upcoming agenda items.</p> <p>Review and possible update to TPAC by-laws is a desired MPO work program item. Metro staff is evaluating resource capacity to schedule this work.</p> |
| <p>Metropolitan Transportation Plan (MTP)</p> | <ul style="list-style-type: none"> The Federal Team recommends that the RTP document the use of Year of Expenditure (YOE) in the financial planning processes and clearly outline the methods used to establish the inflation factor applied for YOE. | <p>Work with the statewide long-range transportation revenue forecast committee and professional technical staff to define and document the methods used to forecast project cost inflation.</p> | <p>Start when statewide long-range revenue forecast committee is convened by ODOT.</p> <p>The RTP work program is under development for consideration by JPACT and Metro Council in July 2026.</p> |

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| | <ul style="list-style-type: none"> The Federal Team recommends that the RTP include a project prioritization process that clearly demonstrates how performance-based planning is used to identify and prioritize projects that support regional goals and policies. The FHWA will provide assistance and conduct an additional review as Metro works towards implementing this recommendation. | <p>As directed by JPACT and the Metro Council in Ch. 8 of the 2023 RTP (Section 8.2.3.13), Metro will work with cities, counties, community-based organizations and transportation agencies to improve the process of developing, evaluating and prioritizing the projects submitted by local agencies, ODOT, Port of Portland, TriMet, SMART and federally-recognized tribal governments in advance of the next RTP update. This work will also support Metro implementation of OAR 660-012-0155 and address corrective actions approved by the Land Conservation and Development Commission in January 2025. This work will include:</p> <ul style="list-style-type: none"> Participating in the FHWA review to learn best practices on MTP project list development and prioritization. Convening a group or multiple groups to review Metro's existing metrics and tools for evaluating the impacts of transportation decisions on the region's safety, climate, equity, mobility and economy to ensure metrics and tools reflect community and regional priorities. Conducting a review of processes and best practices used by four to five peer MPOs to identify needs, develop project list to address needs, and evaluate and prioritize investments. Working with cities, counties and transportation agencies to share best practices and information on conducting inclusive, equitable engagement and applying safety, climate and equity data and metrics to identify investment priorities in advance of the 2028 RTP call for projects. | <p>The RTP work program is under development for consideration by JPACT and Metro Council in July 2026. The technical review of processes and best practices and scoping of engagement work is beginning. Metro is in the process of creating a new MPO unit that will focus on performance analysis in support of these action items.</p> |
| | <ul style="list-style-type: none"> The Federal Team recommends that local and statewide planning efforts and planning documents, which play an important role in the development of the RTP, be clearly articulated in the RTP document through an integrated approach. | <p>Document a review of local, regional and statewide planning efforts and planning documents during the scoping phase of the 2028 RTP update.</p> | <p>The RTP work program is under development for consideration by JPACT and Metro Council in July 2026. A review of local, regional and statewide planning efforts and planning documents is beginning.</p> |
| <p>Congestion Management Process (CMP)</p> | <ul style="list-style-type: none"> The Federal Team recommends that the CMP continue to serve as a vital tool and resource for enhancing the region's understanding of congestion and developing effective reduction strategies. To support this effort, the MPO should ensure that CMP products, such as the Atlas of Mobility Corridors and RTP Regional Mobility Corridor Strategies, are updated prior to the next RTP revision, incorporating the most recent data and analysis on congested corridors. Additionally, the revised RTP should clearly outline the strategies developed through the CMP and their anticipated outcomes. Lastly, the FHWA plans to conduct an additional review of Metro's CMP to identify opportunities for improvement, aiming to enhance the CMP's effectiveness and relevance to the development of both the RTP and TIP. | <p>Prepare a CMP Report to inform the scoping phase and subsequent work in support of the 2028 RTP update.</p> <p>Update the online Atlas of Mobility Corridors data and RTP Mobility Corridors Strategies to reflect current CMP data identified in Appendix L to the 2023 RTP and project solutions prioritized to address identified needs during the 2028 RTP update</p> <p>Participate in FHWA review and reach out to peer MPOs to learn best practices</p> | <p>The RTP work program is under development for consideration by JPACT and Metro Council in July 2026. Technical work in support of the Mobility Corridor atlas update is beginning and will inform the RTP needs analysis and federally-required reporting in Fall 2026.</p> |

| | | | |
|--|---|--|--|
| Public Participation Plan (PPP) | <ul style="list-style-type: none"> • The Federal Team recommends documenting the federally required PPP as Appendix D of the Public Engagement Guide since much of what is required PPP as Appendix D of the Public Engagement Guide since much of what is required for effective public involvement is already addressed within the guide itself, not Appendix D. To alleviate confusion, Appendix D should clearly identify the elements within the Public Engagement Guide that apply to Federal requirements, or the PPP should be fully integrated into the guide to eliminate duplication and confusion. | | Public Engagement Guide changes will be made with the 2029 PEG update |
| | <ul style="list-style-type: none"> • The federal team recommends that if Appendix D is maintained, the update cycles and processes to document public comments and to engage the public should support those identified in the Public Engagement Guide. | In the next update, staff will consider simplification of the Public Engagement Guide and the demonstration of federally required public involvement activities as currently shown in Appendix D. | Public Engagement Guide changes will be made with the 2029 PEG update |
| | <input type="checkbox"/> The Federal Team recommends that the PPP be a part of Metro’s key documents on Metro’s website to ensure it is easily accessible and usable by the public. | <p>Website recommendations will be addressed as a part of the new website launch in the fall of 2025.</p> <p>Staff will continue to look at best practices to increase communication of concepts with use of visualization techniques.</p> | <p>Metro’s new website created a webpage for the MPO including all core MPO documents. The new Metro website also added Get Involved to the homepage menu to give visitors easy access to opportunities to participate (www.oregonmetro.gov/get-involved) and the public engagement guide (www.oregonmetro.gov/get-involved/public-engagement)</p> |
| | <input type="checkbox"/> The Federal Team recommends that Metro consider streamlining and simplifying documents, utilizing visualization techniques to manage messaging rather than relying solely on text. | | <p>Metro continues to improve its public communication approach. The new website advances this work by being mobile-first (the way most members of the public reach Metro’s documents) and minimizing the text on every page.</p> |
| Civil Rights | None. | | |
| Transportation Improvement Program (TIP) | <input type="checkbox"/> The Federal Team recommends all projects submitted to the TIP should be prioritized by the MPO to ensure the goals and policies of the RTP are being met. This will also help ensure that decisionmakers better understand how projects included in the TIP support the RTP and federal performance measures. The FHWA will provide assistance and conduct an additional review as Metro works towards implementing this recommendation. | <p>MPO staff and stakeholders will engage with FHWA assistance to examine how to apply best practices for prioritizing TIP projects and programs to ensure RTP policies are being met and decision makers understand how the TIP programmed activities support the RTP and federal performance measures.</p> | <p>With recent significant staff reductions, FHWA staff has not had capacity to conduct additional review for this cycle of the TIP. Metro will work with FHWA as capacity becomes available.</p> |



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Agenda #: 5.2

File #: COM 26-1019

Agenda Date: 2/19/2026

Cascadia High Speed Rail: Service Development Plan Update

Ally Holmqvist, Senior Transportation Planner, Metro

Chelsea Levy, Cascadia High-Speed Rail & I-5 Program Project Manager, HDR/WSDOT

Jennifer Sellers, PTD Multimodal and Rail Services Unit Manager, ODOT

JPACT Worksheet

Agenda Item Title: Cascadia High Speed Rail: Service Development Plan Update

Presenter: Ally Holmqvist, Senior Transportation Planner, Metro; Jennifer Sellers, PTD Multimodal and Rail Services Unit Manager, ODOT; Chelsea Levy, Cascadia High-Speed Rail & I-5 Program Project Manager, HDR/WSDOT

Contact for this worksheet/presentation: Ally Holmqvist, ally.holmqvist@oregonmetro.gov

Purpose/Objective

The Washington State Department of Transportation (WSDOT) is studying how high-speed rail (segments operating at speeds of at least 160 mph, per Federal Railroad Administration [FRA] guidelines) could serve as a catalyst to transform the Pacific Northwest – connecting the metropolitan areas of Vancouver, British Columbia, Seattle, Washington, and Portland, Oregon – with a fast, frequent, reliable and environmentally responsible transportation option. WSDOT established the [Cascadia High-Speed Rail and I-5 Program](#) to integrate planning for I-5 and high-speed rail planning within this important transportation corridor.

This update provides a progress report on the work done to date on initial market study, preliminary draft purpose and need, and coordination plans that will support development of the Service Development Plan (SDP) for the [Cascadia High Speed Rail \(HSR\) project](#), as well as what next steps that will entail over the next three years. The Washington State Department of Transportation (WSDOT) is the grant recipient for the federal grant funding this work and Washington State provided the required 10% match for federal funding. Metro and ODOT are co-leads in project implementation for Oregon. Agency leadership and staff have been participating on the Executive and Leadership Committees guiding the project which also includes representatives from the Washington State Department of Transportation, the B.C. Ministry of Transportation and Transit, Puget Sound Regional Council, and Cascadia Innovation Corridor.

Action Requested/Outcome

Metro staff is seeking JPACT's feedback to guide how the coordination plans are implemented and how the region's values and desired outcomes are reflected in the route and service options assessed as part of the first steps in developing the SDP, in alignment with FRA requirements and direction. WSDOT staff will begin engaging agency, railroad, tribal, business and community partners this year.

What has changed since JPACT last considered this issue/item?

JPACT last received a staff update on the Cascadia HSR project in late 2022. At that time, Metro was supporting ODOT and WSDOT joint Expressions of Interest for both the HSR project and coordinated improvements for Amtrak Cascades service. Both Cascadia HSR and Amtrak Cascades were accepted into the [Corridor Identification and Development \(CID\) Program](#) in December 2023.

FRA established this grant program to create a pipeline for funding-ready new or improved intercity passenger rail projects for investment through the Bipartisan Infrastructure Law. It consists of three steps (detailed in Attachment 1). All accepted projects received \$500,000 to support work in Step 1. That work included development of a scope, schedule, and budget for completion of the SDP required in Step 2.

The Cascadia HSR project completed Step 1 and entered Step 2 in late 2024, with \$49.7 million obligated in federal funds supported by \$5.5 million in match funds from the Washington

Legislature. This funding award supports the technical planning effort and engagement and coordination with communities and partners along the corridor to understand their priorities for the future transportation system and to answer the following questions:

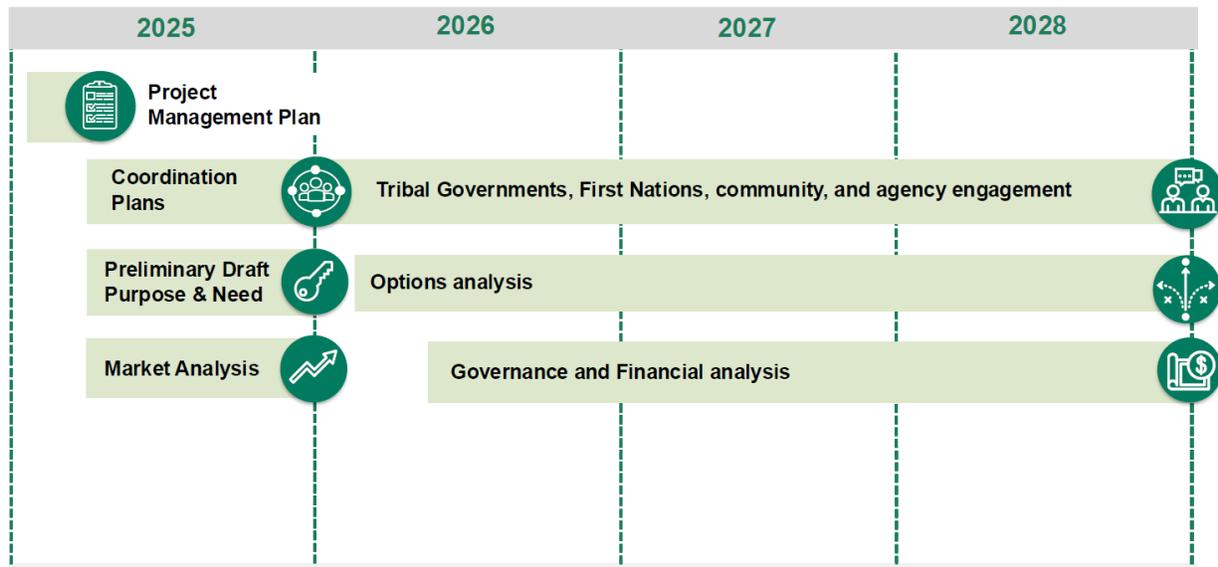
- What is the vision for a high-speed corridor given projected regional growth?
- What is the market and ridership potential?
- What environmental opportunities and concerns need to be considered?
- What are the potential route options?
- At a high level, what are the economic and governance considerations for future phases?

Step 2 work to date has included the following:

- Creating a Project Management Plan how the team will complete Step 2 activities by 2028
- Conducting a Market Analysis to understand the level and nature of demand for HSR (see Attachment 2 below for more information)
- Drafting a Preliminary Draft Purpose and Need statement that builds on the project’s north star and is aligned with FRA’s statutory authority
- Developing agency, railroad, tribal and public engagement plans

This initial effort has laid the groundwork for the route options analysis, which will begin in 2026 with identifying highly sensitive areas, establishing comparative criteria, and identifying technically viable route areas. Implementation of the engagement plans will also begin this year to support this work. Future phases of the SDP will continue to refine those identified options. Additional work as part of developing the SDP includes conducting financial and governance analysis and economic evaluation to document the anticipated overall impact of the project. However, identification of station locations will occur after the completion of the SDP in a future phase.

Figure 1: Cascadia HSR Service Development Plan Timeline



Federal funding remains essential to continue to fund future phases of work. Development of the SDP may indicate the need for further environmental review of potential route options, which could require additional funding under CID Step 2, as well as additional match funding. Oregon has not yet financially contributed to the project in this phase.

What packet material do you plan to include?

1. Metro Cascadia HSR Briefing Fact Sheet
2. Market Analysis Executive Summary



Cascadia High-Speed Rail

January 2026

Federal Railroad Administration (FRA) Corridor Identification and Development (CID) Grant Program Project



What is Cascadia High-Speed Rail?

The purpose of the Cascadia High-Speed Rail Project (project) is to provide reliable high-speed rail service at an operational speed of at least 160 miles per hour that is competitive with other transportation modes and improves mobility between the Cascadia Megaregion metropolitan areas. Washington DOT has led this project in partnership with ODOT, Metro, and other project partners for the past nine years.

Why is a High-Speed Rail (HSR) connection important?

It provides a unique opportunity for:

- A seamless journey that connects people and places across the Pacific Northwest
- Expanding the mobility capacity of the Interstate 5 corridor as the region continues to grow
- Driving bold, globally-competitive economic growth, tourism and job creation
- Accelerating climate and equity goals

What CID funding has been provided to date?

Step 1: Project Initiation (Complete)

- \$500,000 FRA CID Grant to WSDOT

Step 2: Service Development Plan

- \$49.7M FRA CID Grant to WSDOT
- \$5.5M WA Legislature (match)

What work is currently underway in Step 2?

- Implementing agency, railroad, Tribal Government/ First Nation and public coordination plans
- Developing environmental and technical criteria to assess potential route area viability
- Identifying viable broad route areas

What are future steps?

- Complete the service development plan in concurrence with FRA phase gates and approvals by 2028.
- Identify match funds and work with the FRA to define the scope and budget for further design and environmental review, including station locations.



Key Partner Roles

WSDOT: Cascadia HSR FRA grant recipient, responsible for delivering the service development plan in alignment with FRA.

ODOT: Key project partner, rail implementation, regional/state activities and engagement co-lead for Oregon State

Metro: Key project partner, regional activities and engagement co-lead for Oregon.

ODOT and Metro are coordinating on the plan for co-leading Oregon engagement implementation in collaboration with WSDOT.

* WSDOT and ODOT also received an FRA CID grant for Amtrak Cascades planning.

FRA Corridor ID Grant Program Steps

| Grant | Step 1: Scoping | Step 2: Service Development Plan | Step 3: Preliminary Engineering / NEPA |
|---------|--|---|--|
| Funding | \$500k / 0% match | \$49.7M / 10% match | \$X / 20% match (SX determined during Step 2) |
| Scope | <ul style="list-style-type: none"> • Using SDP SOW framework, sponsor develops scope, schedule, and budget for Corridor SDP, accounting for work ongoing and/or undertaken to date | <ul style="list-style-type: none"> • Sponsor develops a service development plan in accordance with Corridor SOW and in coordination with FRA | <ul style="list-style-type: none"> • In coordination with FRA, sponsor completes preliminary engineering for capital projects • Sponsor completes environmental review in coordination with FRA for capital projects |
| Notes | <ul style="list-style-type: none"> • After kick-off meeting, FRA will review work undertaken to date • Step 1 grant deliverable is SDP SOW to include corridor-specific scope, schedule, and budget for service development planning | <ul style="list-style-type: none"> • Final service development plan includes a Capital Project Inventory as part of the Phased Implementation Plan • If readiness criteria are met, capital projects identified in SDP may be advanced into Step 3 Project Development, at FRA's discretion and subject to funding availability | <ul style="list-style-type: none"> • Capital projects that complete Step 3 will move to Project Pipeline and may be prioritized for funding under Fed-State Partnership Program |

Oregon's Key Project Opportunities

- High-speed rail (HSR) is a critical component to supporting equity-centered growth in Greater Portland.
- HSR helps people get in and out of our region faster and reduces climate impacts.
- HSR would catalyze economic investments and housing development in the region by reducing travel time between cities in the Pacific Northwest.
- HSR planning is coordinated across the multimodal transportation system, including Interstate 5, air traffic, and Amtrak Cascades.
- Early, meaningful, and transparent engagement is critical to developing a co-created vision for the Cascadia corridor that maximizes benefits and acknowledges past harms of mega transportation projects on the historic Black communities in our region.
- Metro and ODOT are key partners with a proven track record of success on federal transit projects and are ready to convene regional partners to advance this important project.

Metro anticipates regional and community benefits from HSR could include the following:

- *Catalyzes economic opportunities by linking regional transportation systems to connect people in our communities to newly accessible job centers, educational institutions, community places, and recreation.*
 - Prior study projected Portland's station to be the busiest on the line. Addresses talent shortages as employment growth has outpaced population growth in Portland, supports tourism by bringing people from Vancouver and Seattle to the Portland area, and helps reduce barriers to opportunity as a more equitable transportation solution for historically burdened communities.
 - Big tech companies (i.e., Amazon) are using quality of transportation infrastructure as location criteria.
- *Transforms our nation's infrastructure, bolstering a lifeline emergency route and stimulating complementary investments in broader multimodal regional transportation networks to support safety and mobility.*
 - Potential to build upon other multimodal capacity-building projects for the corridor system:
 - I-5 Interstate Bridge Replacement (IBR) Project;
 - Rose Quarter Improvement Project (RQIP); and
 - associated improvements to Amtrak Cascades, TriMet, and C-TRAN service.
- *Makes travel by transit faster, more convenient, and more reliable as a better alternative to driving and flying, resulting in less delay moving people and goods along the corridor. Reduces emissions and pollution and supports sustainability as the region continues to grow.*
 - IBR has already demonstrated the importance of improved mobility as people and goods (slowly) move in droves daily between our interdependent Pacific Northwest economies.
 - Congestion delays cost Oregon about \$2.2 billion in 2019 and is worsening.
 - Fewer emissions also support improved health of communities harmed by I-5 construction.
- *Activates communities, stimulating compact, transit-oriented development and equitable growth and job creation in ways that efficiently use natural resources, as envisioned in the 2040 Growth Concept.*
 - Portland is currently experiencing a housing supply shortage leading to an affordability crisis.
 - The UK saw an almost 50% increase in permits for commercial and residential development near HSR stations.
- *Provides opportunities for developing additional living wage jobs, workforce capacity, and affordable housing that aid in restoring wealth to harmed communities.*
 - Like IBR and RQIP, HSR will produce construction jobs and stimulate workforce development for Portland and can result in additional sites for affordable housing and community resources for restoring generational wealth to those harmed by I-5 construction.

Background

The service development plan (SDP) requires the development of a market analysis. The market analysis includes data collected in partnership with interested parties and provides a starting point to understand the potential market for high-speed rail (HSR). Subsequent analysis will build on this work by modeling future demand and ridership projections for different HSR route and service options.

Market Analysis Overview

The market analysis identifies both existing and projected characteristics and conditions of intercity transportation in the Cascadia Megaregion, as well as trends influencing the megaregion as a whole. This analysis is key to understanding the potential for HSR and the potential benefits the service could offer in context with the existing supply of transportation modes and the current demand for those modes. The market analysis is intended to provide a better understanding of the potential markets for HSR service; a comparison of the potential trade-offs with other modes; megaregion-wide data trends, such as passenger travel volumes by mode; and demographic trends.

Market Analysis Area

The market analysis area encompasses the potential HSR travel markets and considers potential users spanning the area from the greater Vancouver, British Columbia metropolitan area to the greater Portland, Oregon metropolitan area. The area captures the existing Amtrak Cascades rail line and the Interstate-5/Highway 99 corridor, the major metropolitan areas they pass through, and broader swaths of the region.

Market Analysis Preliminary Key Findings

The findings from the Market Analysis described below are preliminary. Some preliminary results are being reviewed and confirmed with staff at WSDOT, MOTT, Oregon Metro and MOTT. The findings will be final when the Market Analysis is accepted by FRA.

Market area trends

- The Cascadia Megaregion is on track for significant growth over the next several decades, with an estimated additional 3.4 million people by 2050, a 25 percent increase from 2025. The increasing population and employment trends are expected to drive increased intercity travel demand.
- The Cascadia Megaregion has a robust economy with growing industries in strategic sectors, indicating continued job and economic growth in the decades to come.
- The megaregion has limited affordable housing, with median home prices increasing by 50

percent in the past 5 years near metropolitan areas, and rental rates increasing by 15 to 23 percent.

Existing travel demand

- The travel market today is primarily served by automobiles (95 percent of mode share), with data analysis finding 60.2 million trips per average summer weekday for ground transportation modes. On an average 2024 summer weekday, there were approximately 300,000 trips over 100 miles. These 100+ mile trips are most applicable for comparison to HSR.
- Other travel options connecting the major metropolitan areas include air, intercity rail and bus. These modes currently move considerably fewer passengers than automobiles.¹ Each mode has associated tradeoffs in terms of travel time.
- Truck traffic accounts for up to 20 percent of total highway volume on the corridor, occupying capacity for which passenger vehicles are also competing. Freight is growing even faster than passenger vehicle demand, with truck traffic expected to grow by 50 to 67 percent by 2050.
- Post-pandemic travel patterns vary by mode; highway, air, and intercity rail services have rebounded strongly, while local transit and regional bus travel continues to lag, reflecting languishing shifts in travel behavior and service availability.

Existing transportation system constraints

- Over 80 percent of all I-5 mainline segments in Washington are expected to operate at a medium or high level of congestion in 2050, compared to 59 percent of I-5 mainline segments in Washington today.
- Due to the high levels of congestion, highway travel times are unreliable, which negatively affects automobile, regional bus, and freight trips.
- Intercity passenger rail is dependent on shared track for operations and has many stations to stop at, resulting in low on-time performance and reliability challenges.
- Approximately one-third of air travel trips connecting the metropolitan areas are delayed.

Next Steps for the Market Analysis

Further analysis will continue to evaluate the potential for HSR to serve as a travel mode connecting the Cascadia Megaregion. Specifically, as part of the travel demand and ridership forecasting task under the SDP, the Project will model future demand and ridership projections for different high-speed rail service options. Ridership modeling will help the Project understand how additional demand expected in the megaregion due to population growth could be addressed by high-speed rail. Ongoing data analysis will occur as more datasets are made available.



Metro

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Agenda #: 5.3

File #: COM 26-1020

Agenda Date: 2/19/2026

Future Vision Update: Engagement

Jess Zdeb, Principal Regional Planner, Metro

Laura Combs, Associate Regional Planner, Metro

JPACT Worksheet

Agenda Item Title: Future Vision Updates: Engagement

Presenters: Jess Zdeb, Principal Regional Planner; Laura Combs, Associate Regional Planner

Contact for this worksheet/presentation: Laura Combs, Laura.Combs@oregonmetro.gov

Purpose/Objective

Work has begun on the update to the Future Vision, a 50-year conceptual vision to set the course for policies, programs and projects that will work toward a better future for the greater Portland region. This vision will help define the region's priorities for the future, including transportation, housing, the economy, the arts, the environment and beyond.

It is anticipated that the updated Vision will come before Council for adoption in Spring 2027. The Vision will be developed and recommended by the Future Vision Commission, whom Council appointed last year. Two JPACT members are also members of the Commission: Mayor Anne McEnerny-Ogle and Councilor Juan Carlos Gonzalez who serves as the non-voting Commission chair. JPACT will review the draft vision and provide comment to Metro Council on the Commission's recommended Vision.

The work of the Commission is guided by Council direction from project scoping:

- Be broadly reflective of what the region's issues, interests and hopes, as identified through a robust engagement process
- Focus on the long-term, 50-year vision, not implementation
- Consider the impacts of critical trends shaping the region in the next 50 years

In order to meet these needs, the Future Vision Commission's draft vision will need to be informed by broad engagement with people throughout greater Portland, as well as detailed conversations with elected officials and topic experts who are likely to be involved in eventual implementation steps. The project team has drafted engagement principles and identified phases and tactics for seeking region-wide input and feedback in creation of the Future Vision. Planning is currently underway for the broad public engagement phase focused on regional values, spanning from March to May.

This phase of engagement will include several means of hearing from community members around the region:

- Online survey: a short, low-barrier survey promoted widely through targeted online advertising and social media, plus physical promotion (posters, postcards, etc.) in public locations around the region. All other listed activities will also direct participants to the online survey. Will be available in English and four other languages.
- Roadshows: Metro staff and elected officials present project details and goals, plus facilitating directed conversations that get participants talking more deeply about the region today and in the future. These will include (as desired and available):

- City Councils
- County Boards
- Jurisdiction community engagement committees
- Non-profit coalitions (e.g., Intertwine Alliance)
- Business organizations (e.g., chambers of commerce)
- Philanthropic gatherings (e.g., Social Innovation Table)
- Hosted conversations: Metro equips organizations and individuals to host conversations and report findings. Materials will be available in English and four other languages. Conversation hosts may include:
 - Future Vision Commission: each acts as an ambassador in their given community, e.g., higher education, arts organizations, etc.
 - Future Vision Youth Committee: 20 youth ages 16-25 act as ambassadors in their communities to convene conversations with other young people
 - Individual community-based organizations
 - Metro staff across the agency
 - Any members of the above roadshow groups

In the summer season when more community events occur (e.g., farmers markets, festivals), project staff will table around the region to raise awareness of the project and continue to get participation and spark conversation through activities such as writing a Postcard to the Future. This effort will keep the project in the public eye, help promote a summer Youth Summit, and provide an opportunity for public review of the summary of regional values resulting from the first engagement phase.

Outcomes

JPACT members are oriented to the project schedule and phases and are updated on the recent Future Vision Commission meeting outcomes.

JPACT members receive information about the project schedule and plans for upcoming regional values engagement, learn about opportunities to be involved in the project, and hear a preview of future engagement activities focused on the desired characteristics of our future regional transportation system.

JPACT members provide suggestions for organizations and/or locations for Metro to conduct outreach for project.

What has changed since JPACT last considered this issue/item?

Since the last JPACT update in November 2025, the Future Vision Commission has continued to meet monthly. Additionally, the project team has finalized the engagement strategy and built out a project schedule, identifying key milestones and the connections between engagement activities and the development of the final Future Vision.

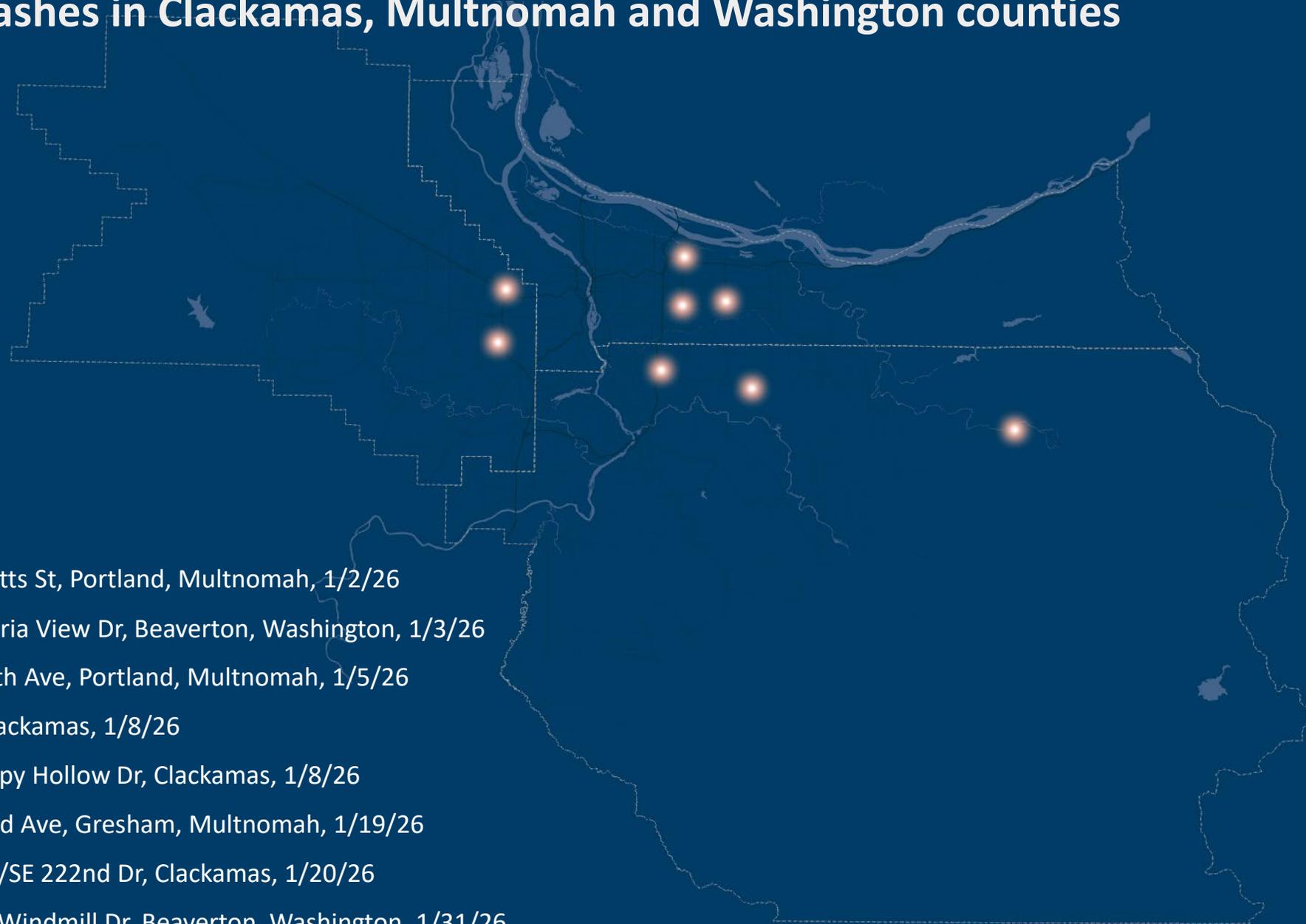
What packet material do you plan to include?

None

Materials following this page were distributed at the meeting.

People killed in traffic crashes in Clackamas, Multnomah and Washington counties

January 1 through January 31, 2026



66-year-old driving, SE 122nd Ave/SE Tibbetts St, Portland, Multnomah, 1/2/26

27-year-old driving, SW Barnes Rd/SW Valeria View Dr, Beaverton, Washington, 1/3/26

40-year-old driving, NE Fremont St/NE 124th Ave, Portland, Multnomah, 1/5/26

64-year-old driving, I-205/Sunnyside Rd, Clackamas, 1/8/26

55-year-old driving, Mt Hood Hwy/SW Sleepy Hollow Dr, Clackamas, 1/8/26

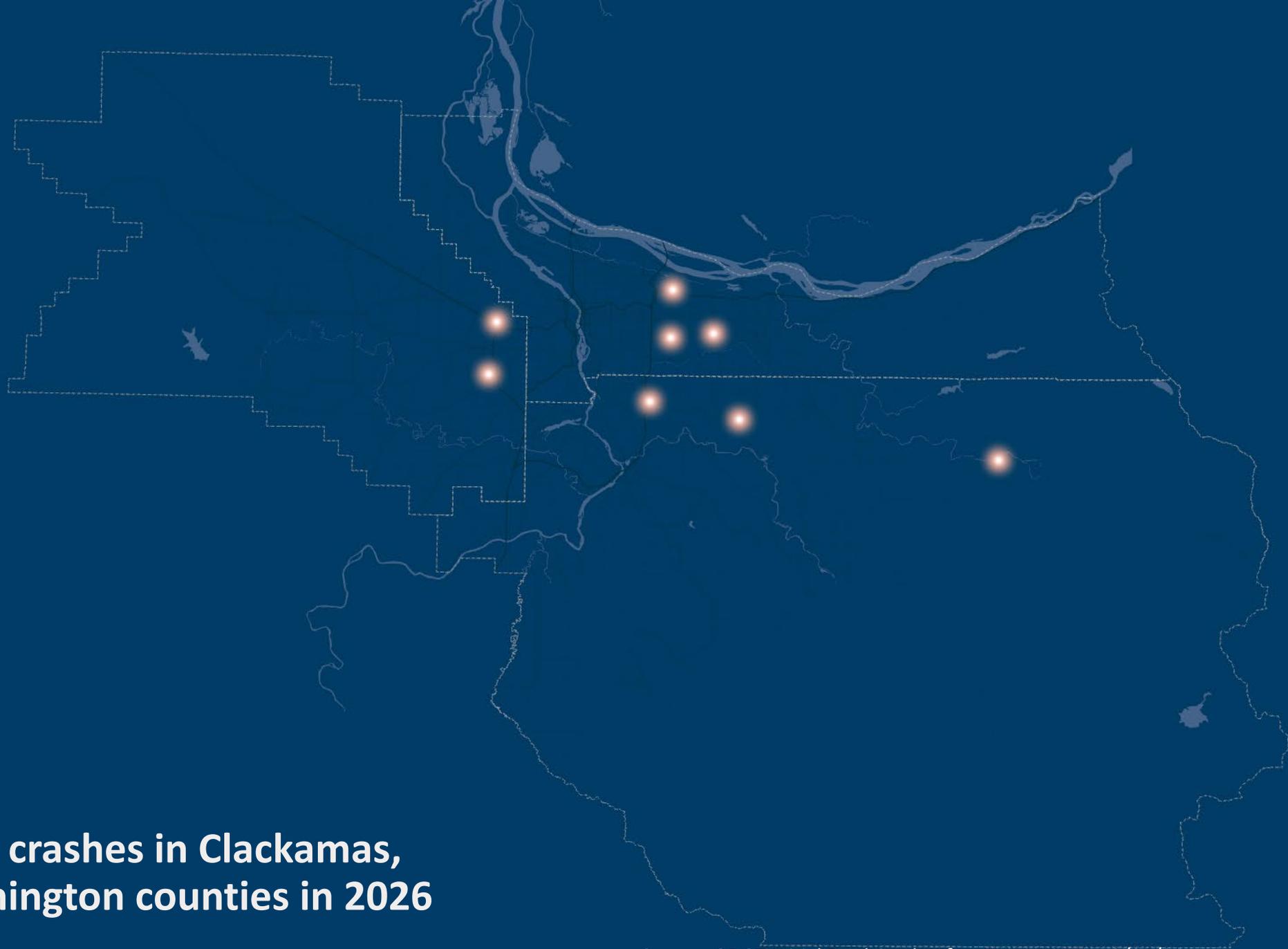
71-year-old walking, SE Division St/SE 182nd Ave, Gresham, Multnomah, 1/19/26

67-year-old driving, Clackamas-Boring Hwy/SE 222nd Dr, Clackamas, 1/20/26

69-year-old walking, SW Greenway Rd/SW Windmill Dr, Beaverton, Washington, 1/31/26

People killed in traffic crashes in Clackamas, Multnomah and Washington counties in 2026

January 1 through January 31, 2025

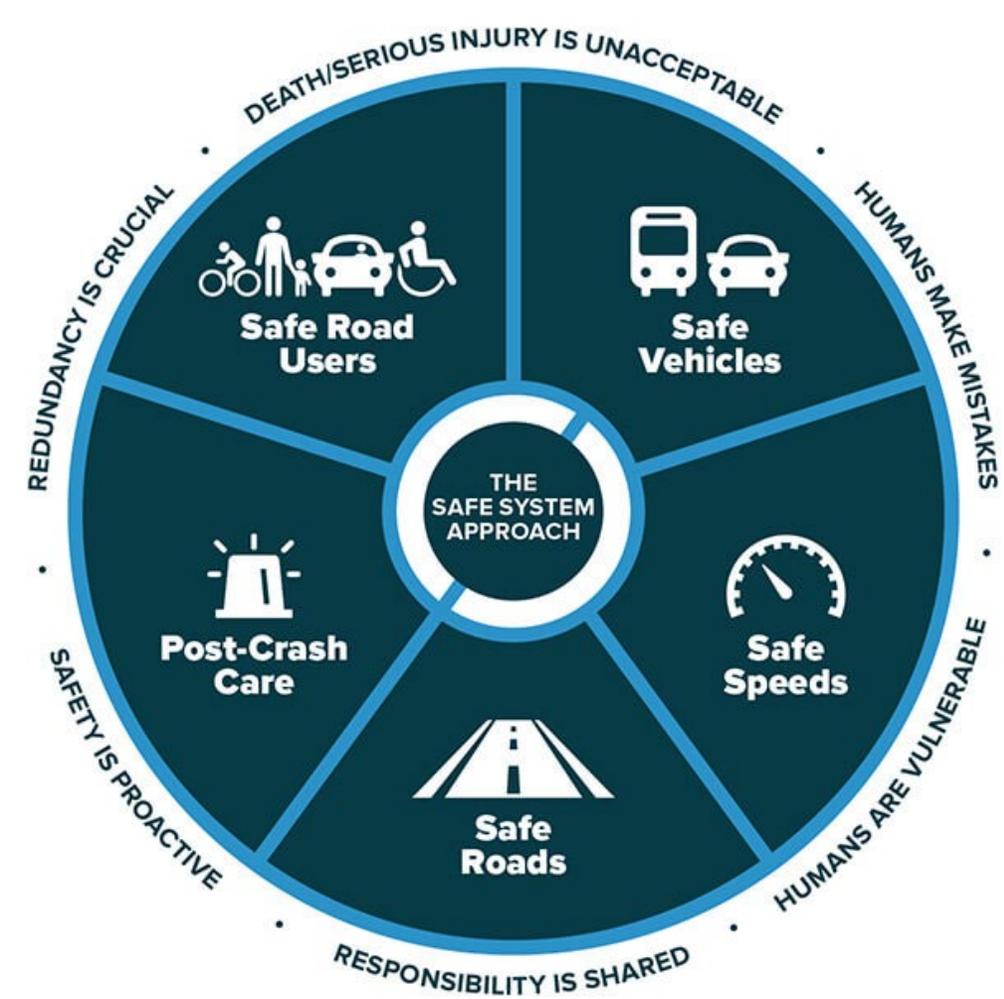


Source: ODOT Initial Fatal Crash Information Viewer, 2/04/26

Monthly highlights

Some of the actions regional partners are taking for a Safer System

- **Multnomah County** and the **East Multnomah County Transportation Committee** advanced the **Safe System Approach** by adopting and endorsing the **East Multnomah County Transportation Safety Action Plan** to eliminate traffic deaths by 2035.
- **PBOT** built **safer streets** by partnering with Parkrose youth and the Argay Terrace community to complete the **NE 131st Place project** with traffic calming speed bumps, a traffic circle, and community-inspired street paintings.
- **Vision Zero Network** supported **safer speeds** with the **Using Proven Tools to Slow Speeds and Save Lives** webinar with in-depth information on intelligent speed assistance and speed safety cameras as proven but underutilized tools and highlighting their effectiveness in reducing speeding-related crashes and fatalities





MPO Certification Action Plan update

JPACT

February 19, 2026



Overview: MPO Certification Review

- USDOT Review of MPO Process
- Conducted every 4 years
- Joint process with SWRTC
- USDOT issues Review Report
- MPO staff drafts Action Plan



MPO Certification Review Results

- Metro and SWRTC metropolitan planning process are certified in compliance with federal regulations
- Corrective actions and recommendations issued
- Action plan describes how MPO will respond



MPO Certification Review Corrective Actions

- Corrective Actions – required to be address
 - Title VI (Civil rights) related
 - ✓ Completed
 - RTP to complete a financial strategy
 - To be conducted with 2028 RTP update



MPO Certification Review

Recommendations

- Recommendations – discretionary to implement good practices
 - Transit coordination
 - RTP project prioritization process refinements
 - Congestion Management Process refinements and tool updates
 - Public participation tools
 - Prioritization of projects in TIP and description of how they support RTP and federal performance measures

Recommendation: Transit Coordination

- Review of TPAC bylaws, consider additional transit representation
- Quarterly transit forum
- JPACT transit work group discussion



Recommendation: RTP project prioritization to support regional policies

- Review best practices
- Utilize performance analysis and performance-based planning methods
- Agree to approach in RTP work plan (July 2026)



Recommendation: Congestion Management Process and Tools updates

- Utilize FHWA peer review
- Develop a mobility corridor atlas of data to inform needs analysis
- Elevate findings from data analysis



Recommendation: Public Participation Plan

- Modifications to Metro website
- Document simplification and visualization tools
- 2029 Public Engagement Guide update





Metro

Arts and events
Garbage and recycling
Housing and supportive services
Land and transportation
Parks and nature
Oregon Zoo

oregonmetro.gov





**Washington State
Department of Transportation**

Cascadia High-Speed Rail

Oregon Metro Joint Policy Advisory Committee on Transportation– DRAFT

February 19, 2026

ALLY HOLMQVIST, Senior Transportation Planner, Oregon Metro
CHELSEA LEVY, Cascadia High-Speed Rail Project Manager, WSDOT



Metro

Why we're here

Cascadia Megaregion: Future growth and transportation needs

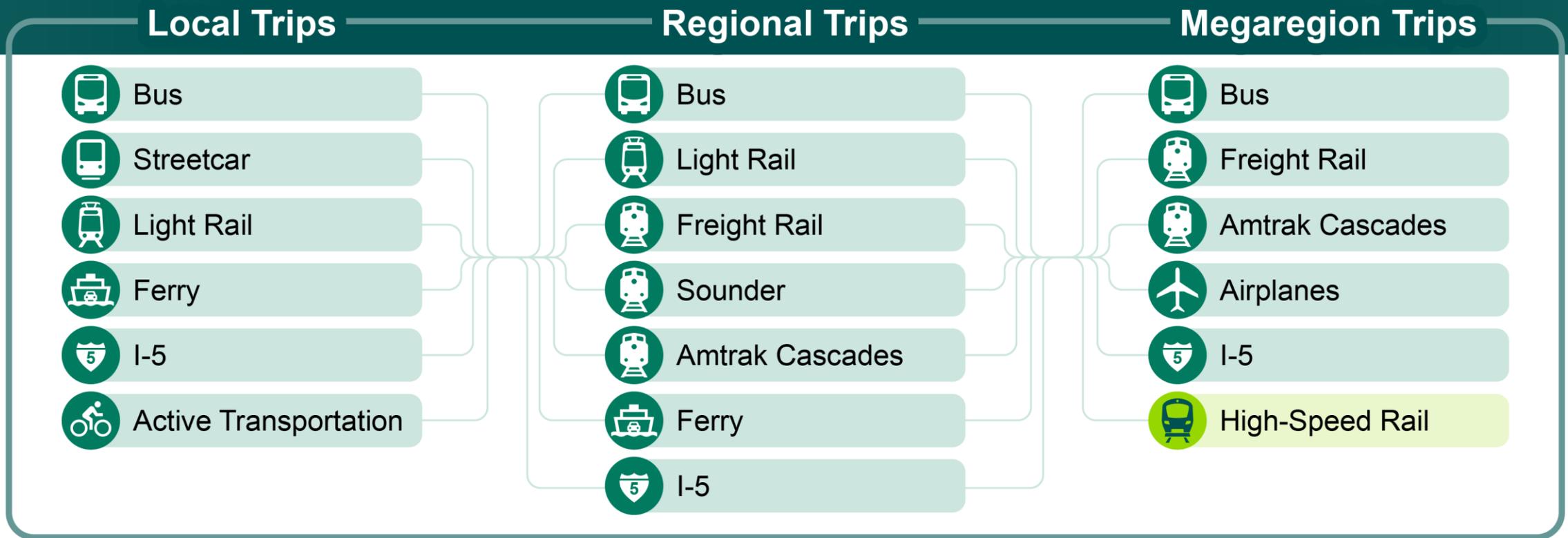
- Continued economic growth is expected, with 1.8 million additional jobs projected by 2050
- 3.4 million more people expected in the Cascadia Megaregion by 2050
- Existing travel options are constrained

Our work since December 2022 briefing:

- Accepted into Federal Railroad Administration's Corridor Identification and Development (Corridor ID) Program
- Secured \$49.7 million in federal funding for Service Development Plan (SDP) and began work

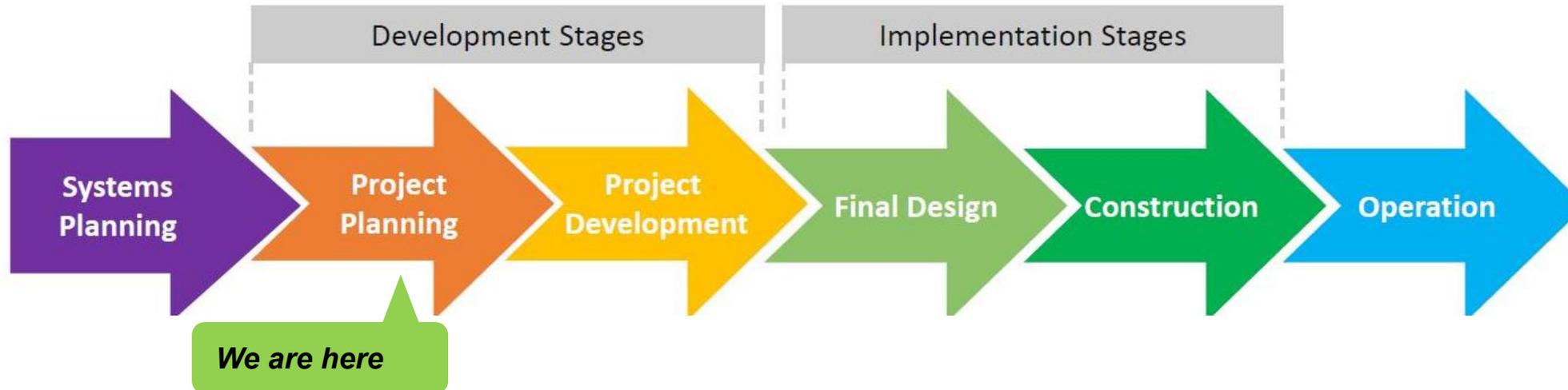


Integrated transportation system to accommodate future growth



What is Cascadia High-Speed Rail?

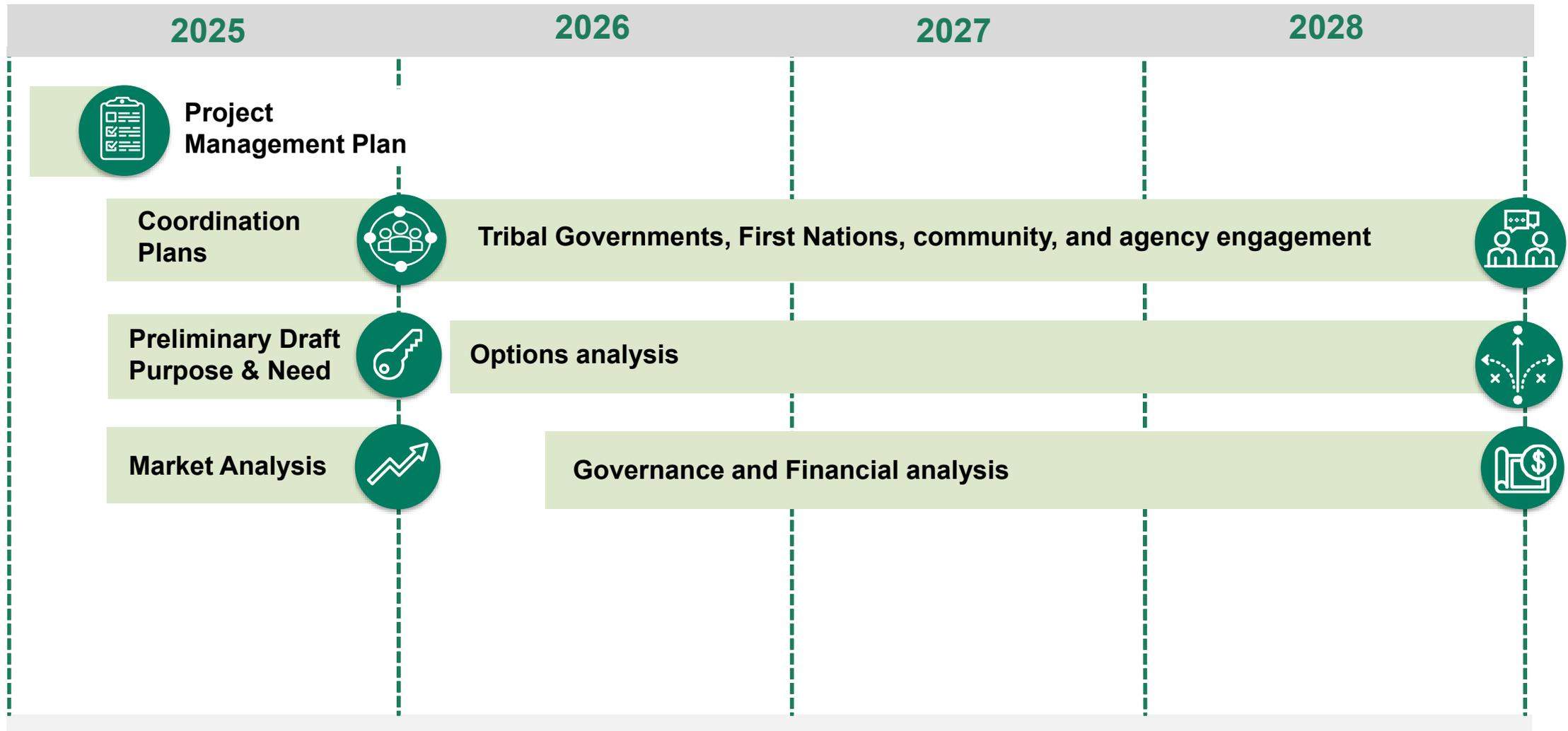
- Connecting metropolitan areas of Portland, OR, Seattle, WA, and Vancouver, BC
- FRA defines high-speed rail as service that operates segments at speeds greater than 160 mph
- Awarded **\$49.7 million** grant as part of Federal Railroad Administration's (FRA) **Corridor ID Program** with **\$5.5 million** in Washington state matching dollars
- Builds on initial studies **since 2016**



Metro



Service Development Plan schedule

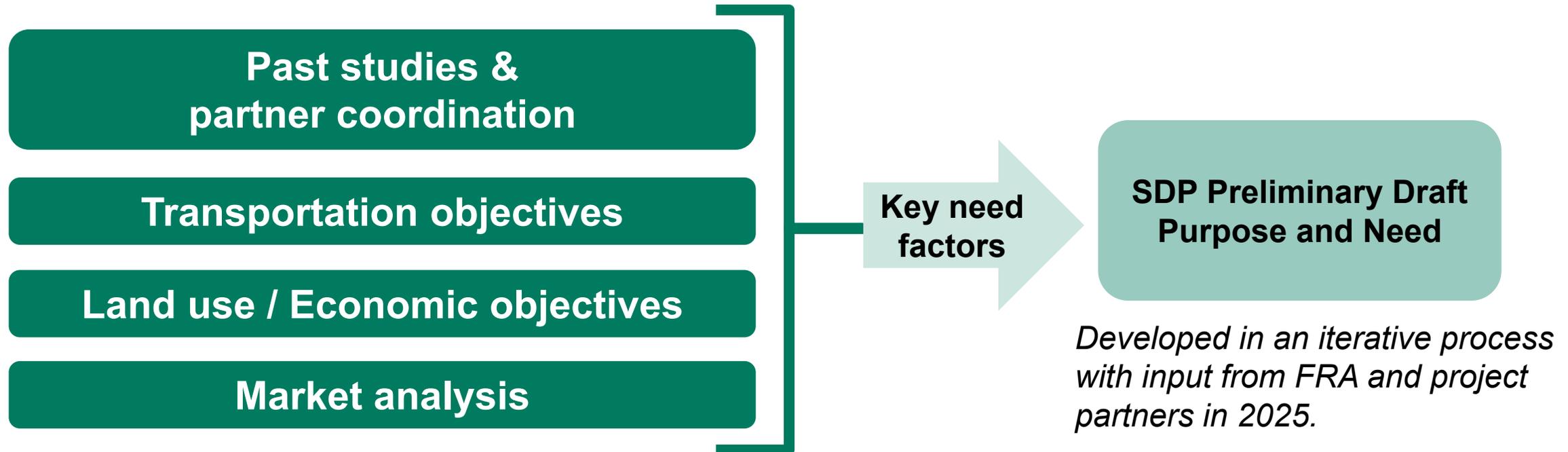


SDP Preliminary Draft Purpose & Need

Approach

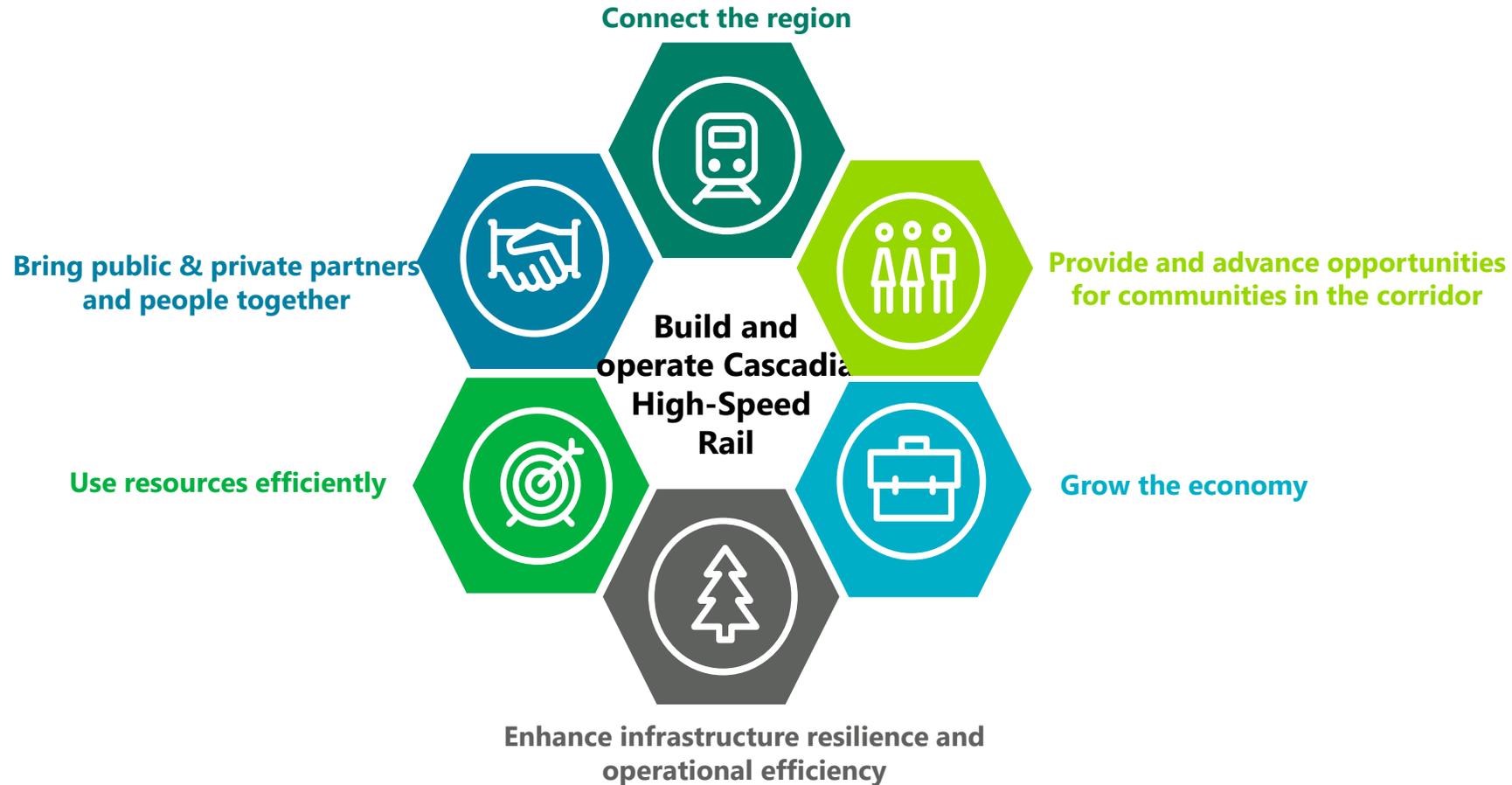
A brief & concise document, narrowly defined within FRA regulatory authority, prior to NEPA environmental review.

Informed by past studies, partner coordination, and transportation, economic development and growth objectives from megaregion-wide planning documents and the 2025 Market Analysis.



Cascadia High-Speed Rail North Star

Guiding principles



SDP Preliminary Draft Purpose & Need

Purpose: The purpose of the Cascadia High-Speed Rail Project is to provide reliable high-speed rail service at speeds greater than 160 mph* that is competitive with other transportation modes and improves mobility between the Cascadia Megaregion metropolitan areas. The project purpose includes optimizing the safe and efficient movement of people in the growing Cascadia Megaregion and facilitating economic development.

Needs:

- population and employment growth
- travel demand
- existing transportation system capacity constraints and congestion
- travel time and reliability
- transportation choice and connectivity
- transportation network resilience to hazards
- economic development

**FRA guidelines define high-speed rail as service that operates at speeds greater than 160 mph. That definition is reflected in this SDP Preliminary Draft Purpose & Need Statement.*

Market Analysis

Approach

Provides an updated understanding of the **potential markets** for HSR service and a comparison of the **potential trade-offs** with other modes.

Focused on trips between the major metropolitan areas.

Current and future market area conditions

What kinds of changes are expected now and in the future in terms of population, jobs and housing?

Existing travel demand

Who is traveling today, where are they going, and how are they getting there?

Existing transportation system constraints

What kinds of challenges does our current transportation system experience today?

Cascadia High-Speed Rail

Service Development Plan approach

☆ We are here

Phase 1

Q2 – Q4 2025

Identify project purpose, market conditions and coordination approach

Phase 2

Q1 – Q3 2026

Identify route areas that avoid highly sensitive areas

Phase 3

Q3 2026 – Q3 2027

Identify potentially feasible route options within route areas

Phase 4

Q4 2027 – Q4 2028

Refine feasible route options
Assess governance and financing options

← Tribal Governments, First Nations, agency, community, private sector engagement →

Next steps

- Continue to work with partners at Oregon Department of Transportation, Oregon Metro and British Columbia Ministry of Transit and Transportation
- Share updated information through project website, email updates and future briefings

✉ CascadiaProgram@wsdot.wa.gov

Visit us online at
wsdot.wa.gov/CascadiaHSR
and subscribe to our email list



JPACT

Feb. 19, 2026

Grounded
Here

Looking
Forward.

Future 50

Grounded Here,
Looking Forward.

Over the next 50 years, the greater Portland region will be shaped by our deep connection to this place and our collective imagination. By building strong relationships today, we'll forge communities that endure and thrive through change. Together, we'll dare to envision the extraordinary and strive to make it real.

Overview

01

Regional values
engagement

04

Future Vision Commission

02

Project schedule



03

Future 50 Overview

01

Why update the Vision now?

Opportunity to (re)create a shared vision of the region's future that inspires action

While many values remain similar, some 1995 language and strategies are out of step with current priorities

1995 vision has little to say about climate change and racial equity, key regional issues and values

We're overdue!



Process outcomes

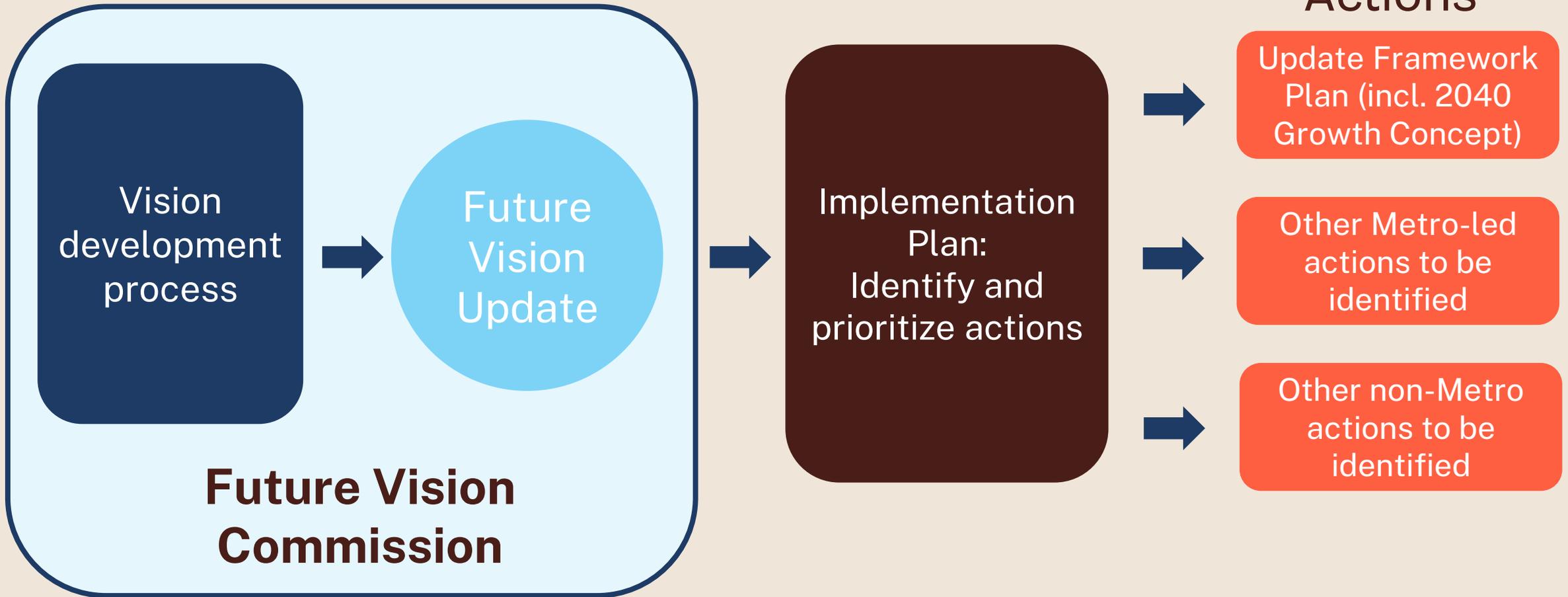
Galvanized partners excited to work toward the region's potential together

A vision that is:

- Resonant with and relevant to the people of the region
- Actively used by Metro and its partners to inform decisions across the region
- Aspirational and supported by an actionable implementation plan
- Unique to the greater Portland region
- Future-ready



Project process



Future Vision Commission

02

Future Vision Commission Meeting Updates



23 members from across the region, representing a diversity of professional and lived experiences



Meeting monthly to develop a recommended Future Vision for Metro Council approval

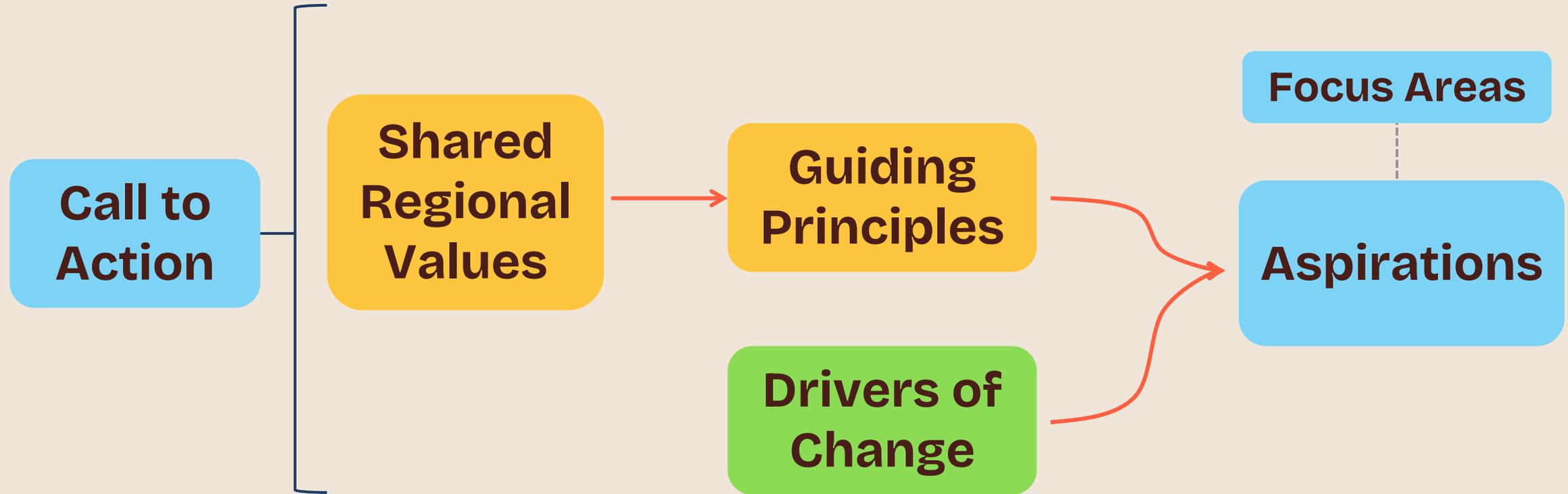
Topics covered so far:
relationship building, reviewing recently developed regional visions, foresight training, regional values engagement



Project ambassadors to their communities and circles of influence

Vision

Development Process

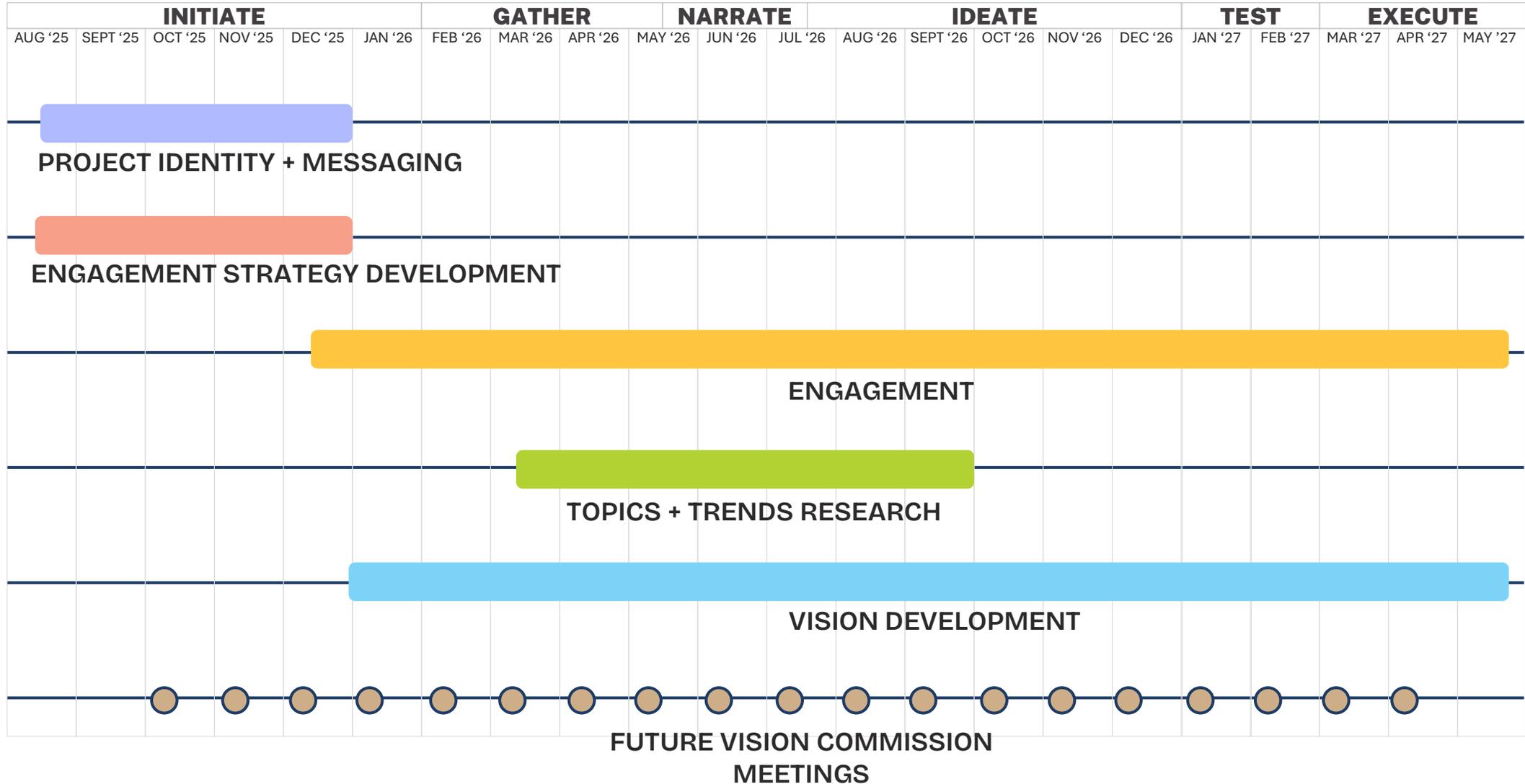


Project schedule

03

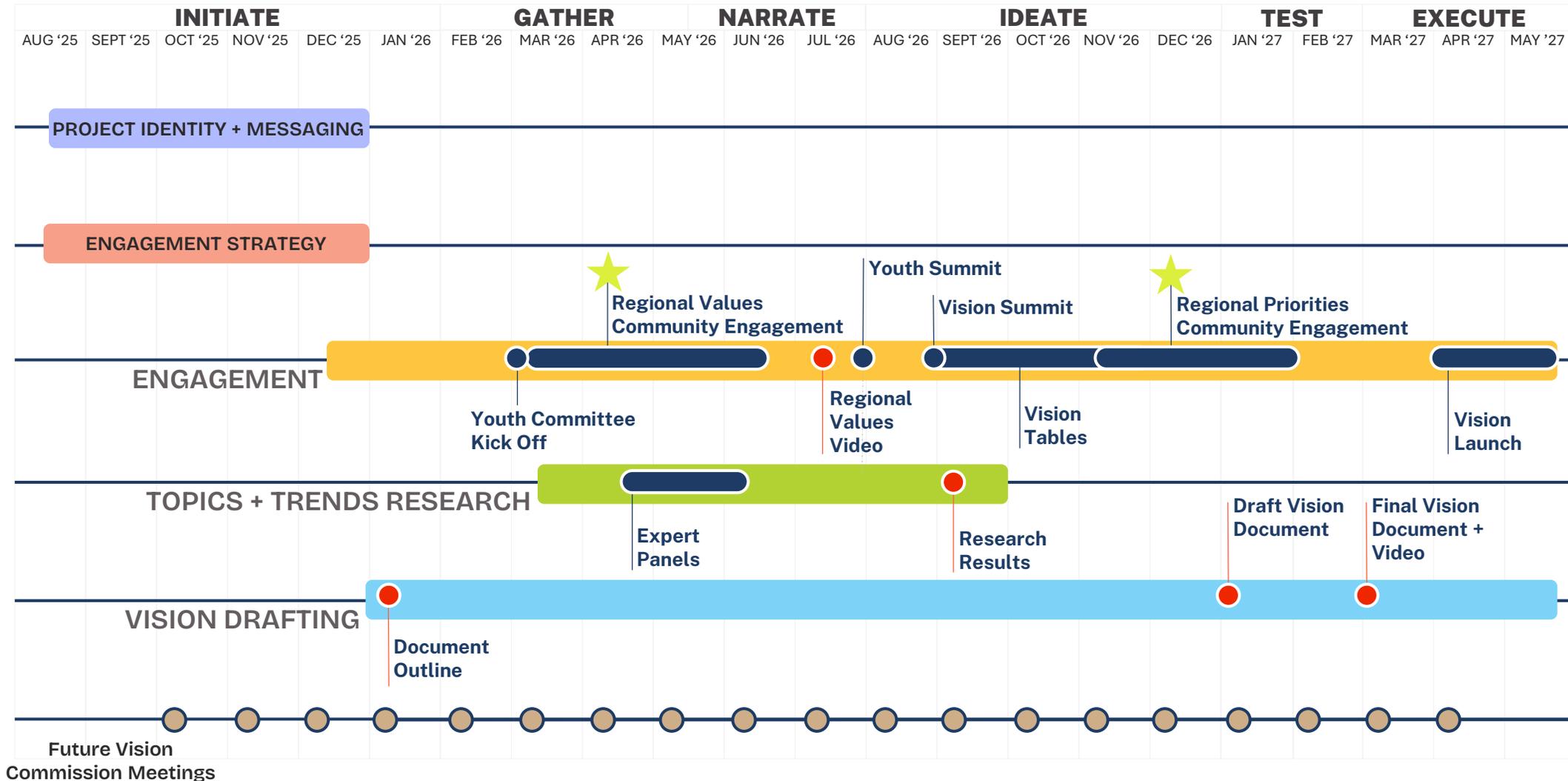
Project timeline

Overview



Project timeline

Engagements, research, final vision



Regional values engagement

04

Engagement principles and goals

Principle 1: Center on relationship building

Principle 2: Community-driven approach

Principle 3: Rethink how we communicate and engage

Principle 4: Building on past work



Artists residency

- March 3-5 at the Metro Regional Center
- Final performances and discussion on March 5 at 4:00 pm
- Multidisciplinary artists will respond to prompts about the future through visual and performance art
 - Jenni GreenMiller, theatre
 - Jessica Lagunas, visual
 - Barabara Lima, dance
 - Didi Wyss, music



Image credit: New Expressive Works

Regional values engagement overview

MTAC Future 50 regional values engagement activity in April

Bring this work out into the region and help us to hear from a broad **range of perspectives**

Regional values **form the foundation** of each element of the vision

- Regional values engagement: March 12 – May 14
- Tools available: Survey, conversation kits, bookmarks, postcards, stickers
- Future Vision “road shows”
- Future Vision Youth Committee

JPACT engagement opportunities

- Artists Residency
- June workshop around future of transportation
- Bring the project into your communities with conversation kits, stickers, postcards, and resources
- Participate in Future Vision events – attend and invite others you want to see involved in this process to come along
- Future Vision Summit
- Expert panels and vision tables





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