

STAFF REPORT

IN CONSIDERATION OF RESOLUTION 25-5544 FOR THE PURPOSE OF AMENDING THE FY2025-26 BUDGET AND APPROPRIATIONS SCHEDULE TO PROVIDE FOR CHANGES IN OPERATIONS

Date: November 03, 2025

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Department: Finance

Presented by:
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Meeting date: November 04, 2025

Length: 15 minutes

ISSUE STATEMENT

Resolution 25-5544 will authorize changes in appropriations for FY2025-26.

ACTION REQUESTED

Council adoption of Resolution 25-5544.

IDENTIFIED POLICY OUTCOMES

Council approval will authorize changes in appropriations requested by Council for FY2025-26, which will provide emergency funding for food security, a key element of housing stability programming relating to supportive housing services.

POLICY QUESTION

Council should consider whether the changes in appropriations are justified, and whether adequate funds exist for identified needs.

POLICY OPTIONS FOR COUNCIL TO CONSIDER

Adoption of Resolution 25-5544 will provide sufficient appropriations to accommodate the changes in operations outlined.

STAFF RECOMMENDATIONS

The Chief Operating Officer and Chief Financial Officer recommend adoption of Resolution 25-5544. As explained below, the changes in appropriations are justified and adequate funds exist for the identified needs.

STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

Relationship to Metro's Strategic Plan, racial equity, and climate action goals

By funding additional expenditures during this emergency caused by a federal lapse in Supplemental Nutrition Assistance Program (SNAP) benefits, Metro will direct funding to organizations that serve families and households who are food insecure, consistent with our guiding principle for shared prosperity.

Known Opposition: None known.

Legal Antecedents: ORS 294.463(1) provides for transfers of appropriations within a fund, including transfers from contingency that do not exceed 15 percent of a fund's appropriation if such transfers are authorized by official resolution or ordinance of the governing body. ORS 294.473 (1) requires that a public hearing be held if any individual funds are changing by more than 10 percent of a fund's expenditures. The proposed budget amendment is less than 10 percent.

Anticipated Effects: This action provides for changes in operations as described below.

The Metro region is facing an emergency due to a lengthy lapse in federal appropriations, resulting in the federal government shutting down and failing to issue Supplemental Nutrition Assistance Program benefits (SNAP) funding on November 1st, the date on which benefits were scheduled to be available. SNAP provides vital, life-sustaining benefits to qualifying individuals and families and these benefits are a key element of the region's health and housing stabilization programming.

Typically, during a lapse in appropriations, the federal government funds SNAP benefits through contingency funds. On October 27, the current administration announced that it intended to pause SNAP benefits – the first time since the program's inception this has happened. On October 31, two federal judges ruled that SNAP must be funded – at least partially – with existing funds. On November 3, the administration agreed to use contingency – which is anticipated to cover roughly half of benefits due to the gap between available contingency (\$4.65 billion) and the amount needed to fully fund November benefits (\$8.5-9 billion). However, it is unclear when these reduced benefits will reach households, as it can take weeks to process these payments.

The region is already experiencing the impacts of this unexpected benefits lapse; area food pantries have reported they are experiencing increased need. Without enhanced resources with which to respond, 10.2% of Clackamas County households, 17.1% of Multnomah County households, and 10.4% of Washington County households may struggle to access food. This would have the likely impact of suddenly and acutely worsening the region's homelessness crisis due to increased risk of eviction or foreclosure for these households.

Food security is critical for housing stabilization and is a foundational component of existing Supportive Housing Services (SHS) programming. There is also a significant degree of population overlap between SNAP recipients and households experiencing homelessness and housing instability. With few exceptions, nearly all households characterized as "Population A" and most households characterized as "Population B" under SHS qualify for and rely on SNAP benefits to access nutritious food.

For these reasons, Metro Council is considering allocating up to \$500,000 in funding to address this threat through supporting emergency food distribution to impacted households across the Metro region.

Budget Impacts: This action transfers \$500,000 from General Fund contingency to the Housing Department to provide direct food support in response to potential suspension of SNAP funding. Total General Fund appropriations remain unchanged at \$1,857,050,060.