



600 NE Grand Ave.
Portland, OR 97232-2736

Council work session agenda

Tuesday, July 7, 2026

10:00 AM

Metro Regional Center, Council Chamber;
<https://zoom.us/j/615079992> (Webinar ID:
615079992) or 253-205-0468 (toll free),
[https://www.youtube.com/watch?
v=_dK1BPLQnR8](https://www.youtube.com/watch?v=_dK1BPLQnR8)

This meeting will be held electronically and in person at the Metro Regional Center Council Chamber. You can join the meeting on your computer or other device by using this link: <https://zoom.us/j/615079992> (Webinar ID: 615 079 992); <https://www.youtube.com/@OregonMetro/streams>

1. Call to Order and Roll Call

2. Work Session Topics:

- 2.1 Economic Development Presentation: Oregon and the Metro Region's Business Recruitment and Retention Strategies [26-6559](#)

Presenter(s): Anneliese Koehler, Legislative Affairs Manager, Metro
Jeff Hampton, Regional Development Officer, Business Oregon
Garet Steel Prior, Regional Development Officer, Business Oregon
Nick Triska, Head of Business Development, Greater Portland Inc.

Attachments: [Staff Report](#)
[Attachment 1: Economic Development Roles](#)

- 2.2 2028 Regional Transportation Plan Update: Scoping Feedback [26-6541](#)

Presenter(s): Ted Leybold (he/him), Transportation Policy Director
Kim Ellis (she/her), Regional Transportation Planning Manager
André Lightsey-Walker (he/him), RTP Project Manager
Alfredo Haro (he/him), RTP Engagement Lead

Attachments: [Staff Report](#)
[Attachment 1: 2028 RTP Timeline and Scoping Schedule](#)
[Attachment 2: 2028 RTP Work Plan Overview \(June draft\)](#)
[Attachment 3: 2028 RTP Engagement Plan Overview \(June draft\)](#)
[Attachment 4: 2028 RTP Draft Work Plan \(June draft\)](#)
[Attachment 5: 2028 RTP Draft Engagement Plan \(June draft\)](#)

2.3 Regional Trails Program Update [26-6588](#)

Presenter(s): Jon Blasher (he/him), Parks and Nature Director
Robert Spurlock (he/him), Principal Regional Planner

Attachments: [Staff Report](#)
[Attachment 1: 2023 Regional Trails System Plan Map](#)

3. Chief Operating Officer Communication
4. Councilor Communication
5. Adjourn

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ការគោរពសិទ្ធិពលរដ្ឋរបស់ ។ សំរាប់ព័ត៌មានអំពីកម្មវិធីសិទ្ធិពលរដ្ឋរបស់ Metro ឬដើម្បីទទួលបានកាតព្វកិច្ចរើសអើងសូមចូលទស្សនាគេហទំព័រ www.oregonmetro.gov/civilrights។
បើលោកអ្នកត្រូវការអ្នកបកប្រែភាសានៅពេលអង្គប្រជុំសាធារណៈ សូមទូរស័ព្ទមកលេខ 503-797-1700 (ម៉ោង 8 ព្រឹកដល់ម៉ោង 5 ល្ងាច ថ្ងៃធ្វើការ) ប្រាំពីរថ្ងៃ មុនថ្ងៃប្រជុំដើម្បីអាចឱ្យគេសម្រួលតាមសំណើរបស់លោកអ្នក ។

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600 NE Grand Ave.
Portland, OR 97232-2736
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Agenda #: 2.1

File #: 26-6559

Agenda Date: 7/7/2026

Economic Development Presentation: Oregon and the Metro Region's Business Recruitment and Retention Strategies

Anneliese Koehler, Legislative Affairs Manager, Metro
Jeff Hampton, Regional Development Officer, Business Oregon
Garet Steel Prior, Regional Development Officer, Business Oregon
Nick Triska, Head of Business Development, Greater Portland Inc.

OREGON AND THE METRO REGION'S BUSINESS RECRUITMENT AND RETENTION STRATEGIES

Date: 6/16/26

Department: GAPD

Meeting Date: 7/7/26

Prepared by: Anneliese Koehler, she/her,
Legislative Affairs Manager

Presenter(s), (if applicable): Anneliese Koehler, Legislative Affairs Manager, Metro; Jeff Hampton, Regional Development Officer, Business Oregon; Garet Steel Prior, Regional Development Officer, Business Oregon; Nick Triska, Head of Business Development, Greater Portland Inc.

Length: 45 minutes

ISSUE STATEMENT

This work session will establish a baseline understanding of Oregon and the region's business recruitment and retention strategies. Experts from the state and region's economic development agencies will explore how business attraction and development work in Oregon and the Metro region and the roles played by different partners in attracting targeted industries businesses. The presentation will be a high-level overview to provide context for further discussions at the state and regional level.

ACTION REQUESTED

This is the second in a series of work sessions to prepare Council for legislative and regional conversations about economic development and land use. Council heard a presentation in June focused on disparities in Oregon's economy. Additional sessions are planned for July (Traded Sector Industrial Land Supply); September (Agriculture in the Tri-County Region); and October (Data Centers; Historical Lookback on Industrial Land inside Metro's UGB).

IDENTIFIED POLICY OUTCOMES

The Metro Council provides direction and guidance regarding possible future legislative and regional policy and funding solutions.

POLICY QUESTION(S)

Are there key takeaways that Council wants to see reflected in policy and funding solutions?

POLICY OPTIONS FOR COUNCIL TO CONSIDER

Topic is informational. No policy decisions are required at this time.

STAFF RECOMMENDATIONS

Not applicable.

STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

Over the past few years, there have been growing concerns that Oregon lacks certain types and sizes of development-ready industrial land for current employers to expand to and new employers to come to Oregon. Most recently, both the Oregon Semiconductor Competitiveness Task Force and the Oregon Clean Technology Task Force both identified the lack of shovel ready sites as a key barrier to success for these critical industries in Oregon. In response, the Oregon Legislature considered changes to Oregon's land use process to better position our state. That included time-limited gubernatorial super siting, bringing land directly into Metro's urban growth boundary, flipping rural reserves to urban reserves in Washington County, and additional funding for industrial site readiness and brownfields.

Staff anticipates that industrial land and Oregon's land use system will be a focus during the 2027 legislative session. In preparation for the session, staff is proposing a series of work sessions over the summer and into the fall to prepare Council for the likely regional and legislative conversations. These include topics like understanding the current racial and other inequities that exist in Oregon's economy; doing a deep dive into the region's business recruitment strategies and the connection between successful recruitment and land supply; examining how industrial land has been utilized within Metro's urban growth boundary; and exploring certain specific industries such as data centers and agriculture.

The intention of these work sessions are two-fold: to ensure Council is grounded with the latest information about the industrial land issues facing our state and our region and for Council to share perspectives and priorities to guide legislative solutions.

BACKGROUND

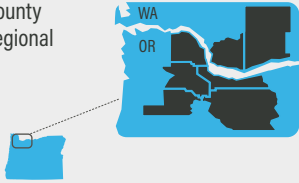
This is the second work session in a series. Staff anticipates bringing future informational presentations to Council through October.

ATTACHMENTS

1. Local ,Regional and State Economic Development Roles

Local, Regional and State Economic Development Roles



Scope	Statewide focus with programs to support public infrastructure finance, business finance and traded sector business growth 	Focus on 7 county region and regional coordination 	Primary focus on City of Portland; some interaction with regional firms 	
Annual Budget & Staff	6 business development FTE focused on 3-county region; RDO, Trade, Recruitment and other SMEs 	\$1.5M 3 business development FTE 	 \$2.7M Operating (General Fund) \$4.5M Financial Assistance (TIF, non-TIF) 8 business development FTE on Business Advancement Team + other SMEs 	Example Partner Organizations
Retention / Expansion	Business visits targeting Oregon traded sector companies Direct and referral assistance	Coordinate intra-region retention/expansion projects Additional support as needed or upon request	350+ annual business visits to traded sector companies Direct and referral assistance	
Recruitment	Coordinate statewide response to recruitment RFPs Coordinate out-bound recruitment trips to trade shows Proactive business recruitment Limited discretionary incentive funding (SRF) to support job creation investments	Coordinate and track regional responses to business recruitment projects Attend trade shows, expos, conferences, and events serving regional recruitment goals Organize inbound familiarization tours for site selection consultants Plan and execute market visits for business executives and active projects Build and maintain relationships with real estate professionals, tenant representatives, and consultants	Coordinate City response to recruitment RFPs Proactive business recruitment Recruitment RFPs Coordinate site or property tours	
Industry Initiatives	Semiconductor industrial lands loan program; Oregon CHIPS program; Small Business Sustainability Fund grants (target, traded sector gap funding); Oregon Manufacturing Extension Partnership subsidy (traded sector outside UGB); OTPP Export Assistance (traded sector industry); Business Retention Services TA Grant (traded sector industry)	Industry advocacy via workgroups and task forces Lead or support growth of industry clusters as identified in the CEDS	Lead cluster programming to support growth of City priority clusters as identified in Advance Portland	
Entrepreneurship & Innovation	SBIR/STTR matching grants Regional Innovation Hubs grants Centers of Innovation Excellence grants (CIE) Commercialization Gap Fund	Lead or support growth of entrepreneurship and innovation as identified in the CEDS	Industry-specific entrepreneurship programming as identified in Advance Portland Office of Small Business Entrepreneurship & Community Economic Development programming	
Exports	Organize international trips to trade shows and conferences Manage state-level trade agreements and partnerships Manage state trade representatives overseas	Convene Greater Portland Global regional partners	Implement Portland International Trade Strategy for Portland businesses Provide direct export assistance to Portland businesses	
Foreign Direct Investment	Organize targeted foreign business recruitments Manage state trade representatives overseas	Lead a regional soft-landing program (Soft Land Portland) to attract FDI Host international delegations and businesses Build and maintain relationships with foreign consulates	Lead City Foreign Direct Investment Opportunities	
Financial Assistance	Various tax incentives and loan products Infrastructure Finance Authority OMEP Grants for rural areas	N/A	Portland Enterprise Zone Tenant improvement and working capital loans Tenant improvement grants Business Loan Programs OMEP Grants	
Marketing & Branding	Biz.Oregon.gov Earned media outreach on behalf of state Feature industry stories, press releases	Industry marketing campaigns and direct business outreach Paid digital advertising and earned media Media partnerships Strategic public relations Familiarization tours Search engine optimization	Social and earned media Prosper Portland website: Prosperportland.us/BAT Industry-specific websites	



Agenda #: 2.2

File #: 26-6541

Agenda Date: 7/7/2026

2028 Regional Transportation Plan Update: Scoping Feedback

Ted Leybold (he/him), Transportation Policy Director

Kim Ellis (she/her), Regional Transportation Planning Manager

André Lightsey-Walker (he/him), RTP Project Manager

Alfredo Haro (he/him), RTP Engagement Lead

STAFF REPORT

COUNCIL DISCUSSION AND FEEDBACK ON SCOPING THE 2028 REGIONAL TRANSPORTATION PLAN UPDATE

Date: 6/25/2026

Department: Planning, Development and
Research

Meeting Date: 7/7/2026

Prepared by: André Lightsey-Walker
andre.lightsey-walker@oregonmetro.gov

Presenter(s):

- Ted Leybold (he/him),
Transportation Policy Director
- Kim Ellis (she/her), Regional
Transportation Planning
Manager
- André Lightsey-Walker
(he/him), RTP project manager
- Alfredo Haro (he/him), RTP
engagement lead

Length: 45 minutes

ISSUE STATEMENT

The Regional Transportation Plan is a state and federally required long range transportation plan for the Portland metropolitan area. The plan serves as the region's long-range blueprint for transportation priorities, investments, policies and funding across all modes.

Metro Council last discussed the 2028 Regional Transportation Plan update at a March 10, 2026 work session. That discussion introduced the scoping phase for the update and gave Council an early opportunity to provide feedback on the proposed planning process, desired policy outcomes, engagement priorities and key questions that should shape development of the work plan and engagement plan.

Since that initial work session, staff have engaged other Metro departments, regional technical and policy advisory committees, local jurisdictions, transportation agencies, county coordinating committees, community and business partners, and state and federal partners to seek feedback on the scope of the update, coordination points, engagement and consultation opportunities and major deliverables. Scoping engagement and consultation activities will continue throughout the summer as staff continues to develop the work plan and engagement plan.

Staff are now returning to Council with a draft work plan and engagement plan that provide a proposed roadmap for completing the 2028 RTP update by November 30, 2028. The work plan and engagement plan describe the scope, schedule, decision making process,

technical analysis, engagement approach, major milestones and deliverables needed to complete the update.

The draft work plan is organized to answer the following questions:

- Why is the 2028 Regional Transportation Plan update needed now?
- What products and decisions must be completed through the update?
- When will key phases, milestones and adoption actions occur?
- Who is responsible for technical review, policy recommendations and final decisions?
- How will local, regional, state, tribal and federal partners, community and business partners, and the public be engaged?
- What opportunities are there to shape the development of the plan and adoption actions?
- How will the final plan meet federal, state and regional requirements?
- How will the adopted plan guide future investment and implementation?

At this work session, staff seeks Council feedback on the draft work plan and engagement plan before upcoming engagements with JPACT, MPAC, TPAC, MTAC, CORE, county coordinating committees, local jurisdictions, transportation agencies, community and business partners, Tribes, and state and federal partners. Council feedback will help staff refine the work plan, engagement plan, schedule, milestones and decision points before requesting approval by JPACT and the Metro Council this fall.

ACTION REQUESTED

No formal action is required at this work session.

Staff seeks Metro Council discussion and feedback on the draft 2028 RTP work plan and engagement plan, including the proposed five phase schedule, major deliverables, decision making structure, engagement approach and key milestones.

Staff also seeks Council direction on whether the draft work plan and engagement plan accurately reflect the policy and process priorities discussed with Council during the March 2026 scoping work session.

IDENTIFIED POLICY OUTCOMES

At the March 2026 work session, staff introduced the scoping phase for the 2028 RTP update and identified several policy and process outcomes that had emerged from early conversations with individual Councilors. Those outcomes are:

- **Elevating safety as a leading regional transportation priority**, with emphasis on reducing fatalities and serious injuries across all modes.

- **Strengthening the RTP’s economic focus** by better connecting transportation investments to job access, freight reliability, business vitality, and regional competitiveness.
- **Setting the table for updating the region’s transit vision** by identifying current challenges, future opportunities, and strategic choices for transit service and investment. An update to the Regional Transit Strategy is anticipated to follow the 2028 RTP and Climate Smart Strategy updates and will reflect the updated Future Vision and, subsequently, changes to the 2040 Growth Concept.
- **Providing clarity on available revenues and funding capacity** to support future efforts to secure additional transportation resources for the region.
- **Navigating tradeoffs created by state and federal funding uncertainty** through transparent prioritization and fiscally realistic planning.
- **Communicating transparently about the region’s ability to meet adopted climate goals** under current funding and policy conditions.
- **Elevating community voices and priorities throughout the planning process**, with emphasis on inclusive and accessible engagement.
- **Optimizing local participation** by coordinating Metro outreach with local government, agency, and partner engagement efforts already underway.

JPACT and MPAC expressed support for these policy and process outcomes in April.

The draft work plan and engagement plan build from that direction and are intended to guide development of a federal and state compliant regional transportation plan that is practical, transparent, financially realistic and responsive to regional needs.

In addition to the outcomes listed above, Metro Council and JPACT also confirmed their commitment to moving forward in 2028 with the five (5) RTP Goals adopted in 2023. These goals are:

- | | |
|---------------------------------|--------------------|
| • Safe System | • Mobility Options |
| • Equitable Transportation | • Thriving Economy |
| • Climate Action and Resilience | |

POLICY QUESTIONS

- Does Council support the direction we are headed?
- Are there any key missing elements in the draft work plan or engagement plan?
- What engagement does Council want to ensure is reflected in the engagement plan that is critical to support adoption of the RTP and Climate Smart Strategy and implementation moving forward?

STAFF RECOMMENDATIONS

Staff recommends that Council provide feedback on the draft 2028 RTP work plan and engagement plan and support continued refinement of the plans in coordination with

JPACT, MPAC, TPAC, MTAC, CORE, county coordinating committees, local jurisdictions, transportation agencies, Tribes, community-based organizations, business and freight interests, advocacy groups, and state and federal partners.

Staff will use Council feedback to refine the plans, clarify major milestones and decision points, and prepare the work plan and engagement plan for consideration by MPAC and JPACT in September and Council in October.

STRATEGIC CONTEXT AND FRAMING COUNCIL DISCUSSION

Relationship to Metro's Core Mission

The RTP is one of Metro's primary tools for implementing the 2040 Growth Concept and Climate Smart Strategy. It connects land use, transportation, housing, climate, economic development and public investment decisions through a shared long range plan for the Portland metropolitan region. The 2028 RTP update advances Metro's core mission by helping the region plan and manage growth in a way that strengthens communities, expands opportunity and protects livability. The RTP identifies the transportation policies, projects, programs, financial assumptions and performance measures needed to support access to jobs, housing, education, essential services, recreation and nature.

The July 2026 work session builds on Council's March 2026 scoping discussion by moving from early direction setting to review of the draft work plan and engagement plan that will guide the full update. This next step supports Metro's role as a regional convener by establishing a transparent process for coordinating across cities, counties, transit providers, port districts, state and federal agencies, Tribes, community-based organizations, business and freight interests, and members of the public.

By defining the planning process early, the work plan and engagement plan helps the region make more coordinated decisions about transportation priorities, funding tradeoffs, climate outcomes, safety outcomes, equity outcomes and long-term implementation.

Advancing Racial Equity

The 2028 RTP update provides an opportunity to advance racial equity by embedding equity into the structure of the plan and the engagement process.

The work plan and engagement plan prioritize engagement with communities that have been historically underrepresented in transportation decision making, including Black, Indigenous and other people of color, people with low incomes, people with disabilities, people with limited English proficiency, youth and older adults. The engagement approach will seek to reduce barriers to participation, elevate lived experience and clearly document how input informs decisions.

The RTP update will also provide an opportunity to use data and community input to identify needs and transportation disparities, evaluate how proposed investments affect underserved communities and prioritize projects and programs that improve access to jobs, services, education, housing, transit, safe walking and biking options, and other daily needs.

Advancing Climate Action Goals

The 2028 RTP update is a key opportunity to advance the region's climate action and resilience goals. The work plan identifies the RTP and Climate Smart Strategy update as connected efforts that will help the region assess progress toward greenhouse gas reduction targets and identify strategies for reducing per capita vehicle miles traveled.

The update will evaluate transportation needs and proposed investments in relation to climate, mobility, equity, safety and economic outcomes. It will also help clarify what progress can be made under current funding and policy conditions and where additional resources, strategies or policy choices may be needed to make more progress toward the plan's five goals and meet state-mandated climate pollution reduction targets.

The work plan also identifies resilience as an important part of the update. This includes considering transportation system vulnerabilities related to natural hazards, climate change, extreme weather and emergency transportation routes. Integrating these considerations into the RTP will help the region plan for a transportation system that is lower carbon, safer and more resilient.

Known Opposition and Support

There is no known opposition to developing the 2028 RTP work plan or engagement plan. Adoption of an updated RTP is required to maintain compliance with federal and state requirements and to preserve eligibility for the region to continue to receive federal transportation funding.

However, the RTP is a high interest regional policy document that consistently draws significant attention from local governments, transportation agencies, state and federal partners, business and freight interests, transit providers, advocacy organizations, community-based groups and members of the public.

Council's March 2026 work session helped identify the importance of a transparent, coordinated and realistic process for this update. The draft work plan and engagement plan respond by clearly describing the process, schedule, engagement opportunities, deliverables and decision points. Early and sustained engagement with community members, local jurisdictions, Tribes, partner agencies, business leaders and advocacy groups will help build shared understanding of tradeoffs and strengthen the final plan.

Anticipated Effects

Council feedback will help staff refine the draft work plan and engagement plan before bringing the work plan and engagement plan forward for formal approval.

With Council direction, staff will continue engaging regional advisory committees, county coordinating committees, local jurisdictions, transportation agencies, community and business partners, Tribes, and state and federal partners. This engagement will help clarify partner coordination needs, refine technical work, prepare for the Call for Projects and support a transparent process for future Council and JPACT decisions.

Approval of the work plan and engagement plan will establish the process for completing the 2028 RTP update and will allow staff to move into subsequent phases of technical analysis, needs assessment, revenue forecasting, project list development, public review and final adoption.

Financial Implications

The scoping phase and development of the work plan and engagement plan is accounted for in the current adopted Metro budget. Council direction on the scope, schedule, engagement activities and technical analysis for the RTP update will need to be reconciled with available budget and staff capacity. The work plan is intended to help manage these constraints by sequencing major deliverables, clarifying roles and identifying risks early in the process.

BACKGROUND

The Regional Transportation Plan is greater Portland's long-range blueprint for planning and investing in a safe, reliable, multimodal transportation system that serves people and businesses across the region. The RTP defines the outcomes the region aims to achieve through transportation investments and identifies the policies, projects, programs and funding assumptions needed to support those outcomes over time.

Metro Council discussed the 2028 RTP update on March 10, 2026 as part of the initial scoping phase. That work session introduced the need for the update, the changing transportation and funding context, the relationship to Metro's state and federal responsibilities, and early policy questions related to safety, equity, mobility, climate, economic vitality, project prioritization and engagement.

The July 7, 2026 work session is the next step in that process. Rather than introducing the RTP update for the first time, this discussion returns to Council with a draft work plan and engagement plan that translate earlier scoping direction into a proposed process for completing the update. The purpose of this discussion is to confirm that the draft plans reflects Council's prior direction and whether any refinements are needed before staff brings the work plan and engagement plan forward for approval.

The 2028 RTP update builds from the 2023 RTP, which was adopted by JPACT and Metro Council following extensive engagement with community members, community and business leaders, Tribes, local governments, transportation agencies, and state and federal partners. The 2023 RTP established the current policy foundation for regional transportation decision making, organized around safety, equity, climate action and resilience, mobility options, and a thriving economy.

Since adoption of the 2023 RTP, several regional, local and state efforts have been completed or are underway that will inform the 2028 update. These include work related to major transit investments, freight planning, climate action, rail planning, emergency transportation routes, transportation demand management, local transportation system plan updates and Metro's Future 50 update. Together, these efforts provide new information about regional needs, policy direction, implementation challenges and investment priorities.

The 2028 RTP update will also need to respond to federal and state requirements, corrective actions and recommendations. This includes strengthening financial planning, documenting how project priorities align with RTP goals, updating the Climate Smart Strategy, and improving the process for developing and evaluating the RTP project list.

The region is beginning this update during a period of significant uncertainty and transition. Rising project costs, constrained revenues, changing travel patterns, safety challenges, climate obligations, aging infrastructure and evolving community needs all point to the need for a plan that is both creative and realistic. The 2028 RTP will need to clearly communicate tradeoffs, identify achievable priorities and position the region for future funding and investment decisions.

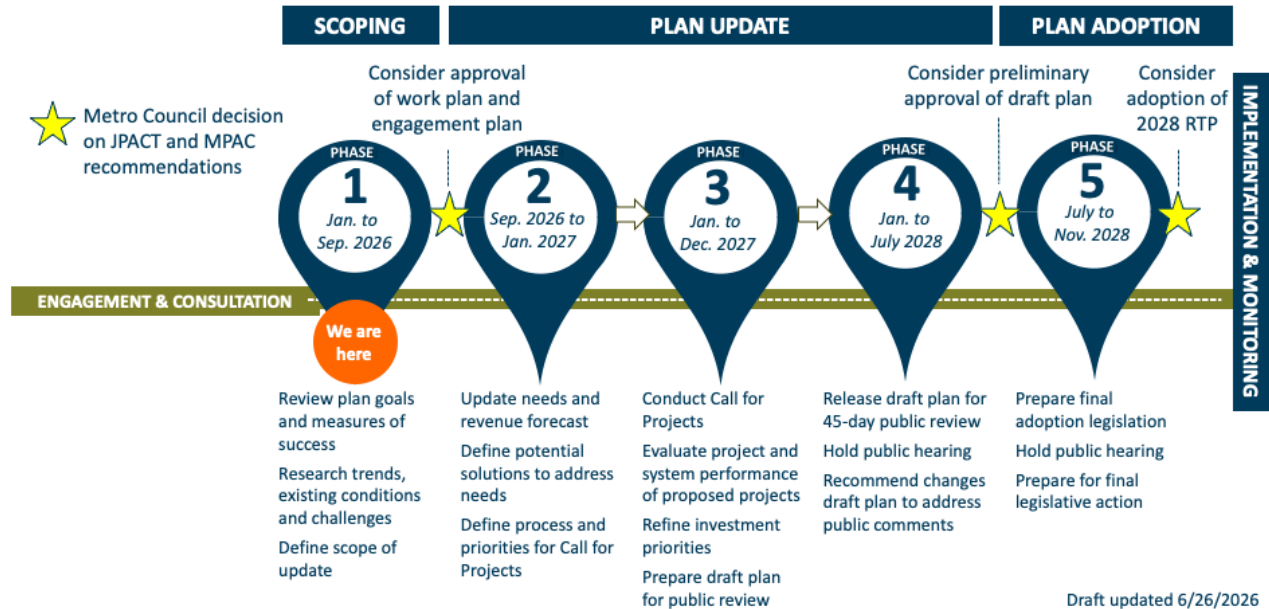
Council feedback at this work session will help staff refine the work plan and engagement plan, clarify major decision points, strengthen the engagement approach and support a predictable process for partners and the public. The detailed schedule, phases, deliverables and milestones for completing the update are described in the draft work and engagement plan.

ATTACHMENTS

- Attachment 1: 2028 RTP Timeline and Scoping Schedule
- Attachment 2: 2028 RTP Work Plan Overview (June draft)
- Attachment 3: 2028 RTP Engagement Plan Overview (June draft)
- Attachment 4: 2028 RTP Draft Work Plan (June draft)
- Attachment 5: 2028 RTP Draft Engagement Plan (June draft)

2028 RTP Timeline and Scoping Schedule (draft)

Proposed planning process for 2028 RTP Update



Introduction – Introduce RTP timeline, process and next steps; seek feedback on RTP goals, process and priorities for the update to address

Who	Date
Metro Council Work Session	March 10, 2026
Joint Policy Advisory Committee on Transportation (JPACT)	March 19, 2026
Clackamas County Transportation Advisory Committee (CTAC)	April 2, 2026
Transportation Policy Alternatives Committee (TPAC)	April 3, 2026
C4 Metro Subcommittee	April 15, 2026
Metro Technical Advisory Committee (MTAC)	April 15, 2026
Metro Policy Advisory Committee (MPAC)	April 22, 2026
Metro Committee on Disability Inclusion	May 12, 2026
Community Leaders' Forum	May 19, 2026
East Multnomah County Transportation Committee (EMCTC TAC)	June 3, 2026
Washington County Coordinating Committee TAC (WCCC TAC)	June 4, 2026
Transportation Policy Alternatives Committee (TPAC) (<i>scoping status update</i>)	June 5, 2026
TPAC Workshop (<i>feedback on performance analysis approach</i>)	June 10, 2026
Interviews with electeds and regional leaders	June – July 2026
Consultation meetings with Federal, State, and Regional Agencies	June 24, 2026 and July 9, 2026
Metro Public Engagement Review Committee (PERC)	June 23, 2026
Tribal consultation in coordination with Metro Tribal Affairs program	TBC
Metro Committee on Racial Equity	TBC

Seek feedback on draft work plan and engagement plan

Who	Date
Metro Council Work Session	July 7, 2026
Clackamas County Transportation Advisory Committee (CTAC)	July 8, 2026 (TBC)
Transportation Policy Alternatives Committee (TPAC)	July 10, 2026
Washington County Coordinating Committee (WCCC)	July 13, 2026 (TBC)
East Multnomah County Transportation Committee (EMCTC)	July 13, 2026 (TBC)
C4 Metro Subcommittee	July 15, 2026 (TBC)
Metro Technical Advisory Committee (MTAC)	July 15, 2026
Joint Policy Advisory Committee on Transportation (JPACT)	July 16, 2026
Metro Policy Advisory Committee (MPAC)	July 22, 2026

Action – Share feedback and seek recommendation on proposed work plan and engagement plan

Who	Date
Transportation Policy Alternatives Committee (TPAC)	September 11, 2026
Joint Policy Advisory Committee on Transportation (JPACT)	September 17, 2026
Metro Policy Advisory Committee (MPAC)	September 23, 2026
Metro Council	October 1, 2026

TBC = To be confirmed

TBR = To be requested

2028 Regional Transportation Plan Update Work Plan Overview

Summary of planning and engagement activities and key milestones (draft)

When	What
Phase 1: Scoping January to September 2026	Planning Focus: Develop a shared understanding of the trends, challenges and priorities the 2028 RTP update should address. Review adopted RTP goals and measures of success, relevant plans and policies, RTP system maps, and projects completed or under construction since 2023. Develop the data, tools and methods needed to support the needs analysis, project evaluation and other technical work. Engagement Focus: Engage decision makers, jurisdictional and agency partners, Tribal governments, community and business leaders, and members of the public to identify priorities and shape the work plan and engagement plan. • Engage Metro Council, regional advisory committees and county coordinating committees on RTP goals, priorities and the planning process • Conduct individual meetings with elected officials and other regional leaders • Convene a Community Leaders' Forum • Support Metro Councilor engagement with constituents, including presentations to city councils • Hold TPAC workshop on the performance evaluation framework, measures for project and system analysis • Consult with federal, state, regional and resource agencies • Invite consultation with Tribal governments
Key Milestones: September to October 2026	MPAC makes recommendation to the Metro Council JPACT and the Metro Council consider adoption of the work plan and public engagement plan
Phase 2: Prepare Needs Analysis and Draft Revenue Forecast September 2026 to January 2027	Planning Focus: Document current and future transportation needs, update the plan's policy framework, refine performance measures and evaluation methods, and develop a draft revenue forecast. Define the process and timeline for the Call for Projects and establish funding targets for the financially constrained and strategic project lists. Engagement Focus: Work with local, regional, state, Tribal and community partners to identify transportation needs and potential solutions, review the existing RTP project list, develop financial assumptions, and prepare partners for the Call for Projects. • Host a regional transportation tools and data workshop for practitioners and other constituents • Provide Project Tracker workshops, training and office hours for jurisdictional partners and Tribal governments • Develop an online public open house or StoryMap • Support Metro Councilor engagement with constituents, including city councils • Hold TPAC workshops supporting the needs analysis and Call for Projects • Convene Community Leaders' Forum, small group constituent meetings and RTP informational sessions • Present and discuss the update at county coordinating committees and regularly scheduled TPAC, JPACT, MTAC, MPAC and Metro Council meetings • Continue engagement with partners and community members to identify regional transportation needs and potential solutions • Share social media videos highlighting transportation needs and successful completed projects across the region
Key Milestones:	Complete the updated evaluation framework, the regional transportation needs analysis, the draft revenue forecast, initial policy updates, and the draft process and timeline for the Call for Projects.

When	What
Phase 3: Call for Projects and Evaluation of Proposed Solutions January to December 2027	Planning Focus: Conduct the Call for Projects, evaluate proposed projects and programs, climate smart analysis, update the financially constrained and strategic project lists, complete the financial plan, and prepare the draft RTP and appendices for public review. Engagement Focus: Provide opportunities for partners, community members and decision makers to review project submissions, evaluation results, funding assumptions, and proposed investment priorities. - Engage regional technical and policy advisory committees and county coordinating committees on the Call for Projects process - Work with transportation providers to document and forecast reasonably available funding sources - Seek feedback on updated project and program lists and evaluation results - Continue presentations, briefings and discussions with advisory committees, county coordinating committees, and jurisdictional and community partners
Key Milestones:	- JPACT and the Metro Council initiate Call for Projects, providing direction on the process and evaluation of proposed solutions - Conduct Call for Projects to update financially constrained and strategic project and program lists (Feb. 1 to March 12, 2027) - JPACT and Metro Council consider feedback on draft project and program lists, performance evaluation, and recommendations for finalizing draft plan, appendices and Climate Smart Strategy for public review
Phase 4: Public Review and Preliminary Plan Approval January to July 2028	Planning Focus: Release the draft 2028 RTP, appendices, draft Climate Smart Strategy, technical documentation, and project and program investment priorities for public review. Compile public comments, develop Metro staff recommended changes, and prepare materials for preliminary plan approval. Engagement Focus: Provide the public, local governments, transportation agencies, Tribal governments, community partners and other interested parties with opportunities to review and comment on the draft plan and proposed investment priorities.
Key Milestones:	- Conduct a 45-day public comment period (Jan. 14 to Feb. 29, 2028) - MPAC makes a recommendation to the Metro Council - JPACT considers preliminary approval of the 2028 RTP and Climate Smart Strategy - Metro Council considers preliminary approval of the 2028 RTP and Climate Smart Strategy
Phase 5: Final Legislative Adoption Process July to November 2028	Planning Focus: Finalize the 2028 RTP, appendices, project and program investment priorities, adoption legislation, and findings of compliance with applicable state requirements. Complete the final public engagement report and prepare the plan for final legislative action. Engagement Focus: Provide final opportunities for public testimony, committee review and decision maker consideration before adoption. - Hold legislative hearings, including first and second readings - Present the final plan and recommended changes to MPAC, JPACT and the Metro Council - Document how engagement, public comments and policy direction informed the final plan
Key Milestones:	- MPAC makes recommendation to the Metro Council - JPACT considers adoption of the 2028 RTP and Climate Smart Strategy - Metro Council considers adoption of the 2028 RTP and Climate Smart Strategy - Submit the adopted plan for state review and acknowledgement - Publish adopted plan online and submit to Federal agencies



2028 RTP update public engagement plan overview

A review on the direction of the 2028 RTP public engagement plan. A draft will be available in July 2026.

The Regional Transportation Plan (RTP) is a federally mandated document and planning process shaping the future of greater Portland's transportation system. The RTP facilitates the long-term vision, policies and investment priorities. The 2028 update will coordinate transportation investments across Multnomah, Washington counties and urbanizes areas of Clackamas county. These investments are guided by shared regional goals for how transportation can improve safety, equity, mobility, climate and the economy of greater Portland.

Greater Portland, like other regions across the country, is facing a series of significant and interrelated challenges. Revenue uncertainty and volatility in federal funding have created instability for long-term planning and delayed upgrades to aging infrastructure. Reductions in transit funding have led to service reductions while travel behavior continues to alter transit ridership across the region. Taken together, the regional challenges present both a call to action and an opportunity to advance a transportation system that is safer, more resilient and aligned with regional goals.

Building a plan together

The 2028 Regional Transportation Plan (RTP) engagement plan is grounded in Metro's guiding principles for meaningful public engagement, documented in [Metro's Public Engagement Guide](#) and the U.S. Department of Transportation's promising practices for meaningful public involvement in transportation decision-making. During the scoping phase, Metro received input about desired meaningful engagement components and goals for the 2028 RTP.

Defining meaningful engagement

Meaningful engagement occurs throughout the life of the project intentionally including the perspectives of people and communities who are affected by the 2028 Regional Transportation Plan. Meaningful engagement is rooted in nurturing relationships, addressing the diverse communication and engagement needs of participants. Similarly, meaningful public engagement requires transparency with participants about how their input will be used and how it can affect change.



Draft RTP engagement goals

Broad regional participation

Regional perspectives are reflected in the plan by accomplishing the following:

- Engaging regionally and including historically underserved communities
- Documenting how community input directly shaped the final RTP

Support community participation in local transportation decisions

Metro will encourage participants to engage in local transportation decision-making

Facilitate a transparent RTP process

Metro will explain RTP decision-making structure, funding sources, project timelines and key trade-offs.

- Host opportunities for community members and interested parties to review and respond to project concepts. Timely and effective communication

Integrate lived experience alongside technical data

Metro will integrate regional lived experience alongside technical data.

- Lived experience is collected, reported, and considered throughout the process
- Document how lived experiences are shaping RTP analyses and recommendations (e.g., needs assessment, investment priorities, performance measures)



2028 Regional Transportation Plan

Draft Work Plan

June 26, 2026

Metro respects civil rights.

Metro fully complies with Title VI of the Civil Rights Act of 1964, Americans with Disabilities Act (ADA), Section 504 of the Rehabilitation Act and subsequent non-discrimination laws.

Metro assures that no person shall, on the grounds of race, color, national origin, age, sex, or disability, be excluded from participation in, be denied the benefit of, or be otherwise discriminated against under any of the programs or activities it administers.

Anyone who believes they were denied benefits or services because of a protected class has the right to file a complaint. For information on Metro's civil rights program, or to obtain a discrimination complaint form, visit oregonmetro.gov/civilrights or call 503-797-1555. For information on accessibility at Metro, or to submit an ADA complaint or grievance, visit oregonmetro.gov/accessibility or call 971-940-3157.

Support is available for addressing participation barriers due to disability or language. If you need a sign language interpreter, communication aid or language assistance, call 503-797-1700 or TDD/TTY 503-797-1804 (8 a.m. to 5 p.m., weekdays). Allow three business days in advance to receive accommodation. Metro offers language assistance in up to 180 languages. Call 503-797-1804 and allow five business days in advance to receive language accommodation.

Metro is the federally mandated metropolitan planning organization designated by the governor to develop an overall transportation plan and to allocate federal funds for the greater Portland region.

The Joint Policy Advisory Committee on Transportation (JPACT) is a 17-member committee that provides a forum for elected officials and representatives of agencies involved in transportation to evaluate transportation needs in the region and to make recommendations to the Metro Council. The established decision-making process assures a well-balanced regional transportation system and involves local elected officials directly in decisions that help the Metro Council develop regional transportation policies, including allocating transportation funds. The Metro Council and JPACT act together as the MPO policy board.

Project website: www.oregonmetro.gov/projects/2028-regional-transportation-plan

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Work Plan Overview

This work plan will guide development of the 2028 Regional Transportation Plan, providing a clear roadmap for completing the update by November 30, 2028.

Throughout 2026 until late 2028, Metro will work closely with cities and counties, tribes, transit providers, port districts, state and federal partners, businesses and community-based organizations to develop the 2028 RTP and update the Climate Smart Strategy.

The document tells decision-makers, partners, and participants what the update involves, what to expect, and what the outcomes of the update will be.

The work plan is designed to answer the following questions:

- Why is the 2028 Regional Transportation Plan update needed now?
- What products and decisions must be completed through the update?
- When will key phases, milestones, and adoption actions occur?
- Who is responsible for technical review, policy recommendations, and final decisions?
- How will local, regional, state, tribal and federal partners, community and business partners, and the public be engaged?
- What opportunities are there to shape the development of the plan and adoption actions?
- How will the final plan meet federal, state, and regional requirements?
- How will the adopted plan guide future investment and implementation?

This work plan provides the framework for answering these questions through a coordinated process of technical analysis, public engagement, intergovernmental collaboration, policy direction, and final adoption.

Purpose and Background

The purpose of this work plan is to guide development of the 2028 Regional Transportation Plan for the Portland metropolitan region. The work plan establishes the scope, schedule, decision making process, technical program, engagement approach,

and major deliverables needed to complete the update by November 30, 2028, when the current plan expires.

The Regional Transportation Plan is the federally-required metropolitan transportation plan and the state-required regional transportation system plan for the region. Adoption of an updated plan is necessary to maintain compliance with federal requirements and eligibility for federal transportation funding.

Metro is the regional government responsible for regional land use and transportation planning under state law and the federally-designated [Metropolitan Planning Organization \(MPO\)](#) for the Portland metropolitan area. As the MPO, Metro is responsible for leading and coordinating updates to the Regional Transportation Plan on a regular cycle – every five years. Each update addresses the evolving needs of our growing region and meets federal and state requirements for the plan. The last update was adopted in November 2023.

For transportation projects to be eligible to receive Federal and state transportation funding they must be in the RTP. Transportation projects come from local, regional and state adopted plans, strategies and studies that had a public process with opportunities for public input. This includes locally adopted transportation system plans, investment areas plans, facility plans, corridor refinement plans, transit service plans, concept plans, area plans, and the Oregon Legislature.

The 2028 update comes at a critical time for the region as public agencies and transportation providers face rising project costs, revenue uncertainty, changing travel patterns, climate obligations, safety challenges, aging infrastructure, and increasing demand for safe, reliable and affordable travel options.

[Map of Metro Region] [RTP Update Cycle] [Regulatory Framework]

The Regional Transportation Plan guides long-term decisions about transportation investments, policies, and priorities across the Portland metropolitan region. It connects transportation planning with broader regional goals for safety, equity, climate action, housing affordability, economic prosperity, and quality of life. The plan plays a key role in:

- **Shaping how people move and live** by identifying the projects, programs, and policies that support access to jobs, housing, education, essential services, recreation, and nature.
- **Setting shared goals for transportation** that align with broader values and desired outcomes related to equity, safety, climate action, mobility, thriving economy, and regional housing and land use goals.

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- **Coordinating billions of dollars in federal, state, regional, and local transportation funding** by determining which investments are regionally significant and priorities for the near- and long-term.
- **Measuring our progress over time** through goals, objectives, and performance targets that ensure accountability and guide future policy and investment decisions.
- **Supporting coordination across jurisdictions and agencies**, ensuring that cities, counties, transit providers, freight partners, and state and federal agencies work together toward a safe and connected transportation system.

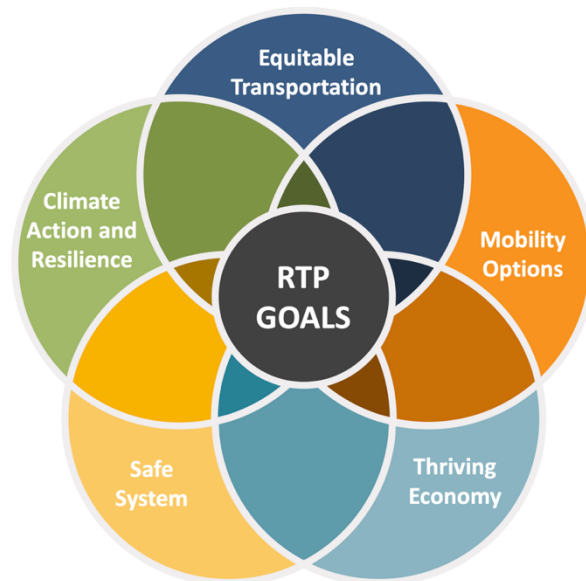
Since the last update, the region has experienced significant changes in travel behavior, project costs, revenues, public expectations, and transportation system needs. The 2028 RTP update provides an opportunity to update and align transportation projects and programs with current and future needs and available revenues through a practical, implementable, and regionally supported plan.

The update will consider how transportation investments can improve safety, expand access to opportunity, support economic prosperity, reduce emissions, maintain critical infrastructure, and improve quality of life.

Project Goals and Desired Outcomes

The 2028 Regional Transportation Plan update will build from and advance the five adopted goals of the latest RTP. These goals, adopted by JPACT and the Metro Council in 2023, MPAC, JPACT and the Metro Council continue to support these goals as the policy foundation for regional transportation decision making and the 2028 RTP:

- Safe System
- Equitable Transportation
- Climate Action and Resilience
- Mobility Options
- Thriving Economy



During the scoping phase, the Metro Council, JPACT and MPAC identified the following priorities and desired outcomes to be the focus of the 2028 Regional Transportation Plan update. These priorities reflect both policy direction and the need for a credible, actionable, and regionally responsive plan.

By **November 30, 2028**, we aim to adopt a Regional Transportation Plan that:

- **Elevates safety as a leading regional transportation priority**, with emphasis on reducing fatalities and serious injuries across all modes.
- **Strengthens the RTP's economic focus** by better connecting transportation investments to job access, freight reliability, business vitality, and regional competitiveness.
- **Sets the table for updating the region's transit vision** by identifying current challenges, future opportunities, and strategic choices for transit service and investment. An update to the Regional Transit Strategy is anticipated to follow the 2028 RTP and Climate Smart Strategy updates and will reflect the updated Future Vision and, subsequently, changes to the 2040 Growth Concept.
- **Provides clarity on available revenues and funding capacity** to support future efforts to secure additional transportation resources for the region.
- **Navigates tradeoffs created by state and federal funding uncertainty** through transparent prioritization and fiscally realistic planning.
- **Communicates transparently about the region's ability to meet adopted climate goals** under current funding and policy conditions.
- **Elevates community voices and priorities** throughout the planning process, with emphasis on inclusive and accessible engagement.
- **Optimizes local participation** by coordinating Metro outreach with local government, agency, and partner engagement efforts already underway.
- **Delivers a federally- and state-compliant regional transportation plan** that can guide investment, decision making, and implementation through the planning horizon.

Policy Foundation Overview

The 2028 RTP will be developed consistent with applicable federal and state requirements and coordinated with adopted regional and local policies and plans.

Federal Policy

- [Metropolitan transportation planning requirements](#)
- [Metropolitan transportation plan contents](#)
- [Financial planning and fiscal constraint requirements](#)

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- [Performance-based planning requirements](#)
- [Congestion management process requirements](#)

State Policy

- [Statewide Planning Goals](#)
- Applicable state administrative rules
 - [Oregon Transportation Planning Rules](#)
 - [Oregon Metropolitan Greenhouse Gas Reduction Target Rules](#)
- [Oregon Transportation Plan and modal topical plans](#)

Regional Policy

- [Regional Framework Plan](#)
- [2040 Growth Concept](#)
- [Climate Smart Strategy](#)
- [Regional Transportation Plan and modal and topical plans and strategies](#)

Local Plans and Policy

- Local comprehensive plans
- Local transportation system plans
- Local capital improvement programs
- Partner agency plans and priorities

New federal and state planning requirements and policy guidance

Since adoption of the 2023 RTP, the federal and state governments have adopted (or are in the process of developing) new policy guidance that will inform development of the new plan.

Federal corrective actions and recommendations (2025)

The 2028 RTP update will address RTP-related corrective actions and recommendations identified in the most recent USDOT Federal certification review (2025), shown in Table 1.

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Table 1. 2025 Federal Certification Corrective Actions and Recommendations

Topic Area	Corrective Action
2028 Regional Transportation Plan Update	The financial plan must include strategies for new funding sources for ensuring their availability.
	The Federal Team recommends that the RTP document the use of Year of Expenditure (YOE) in the financial planning processes and clearly outline the methods used to establish the inflation factor applied for YOE.
	The Federal Team recommends that the RTP include a project prioritization process that clearly demonstrates how performance-based planning is used to identify and prioritize projects that support regional goals and policies.
	The Federal Team recommends that local and statewide planning efforts and planning documents, which play an important role in the development of the RTP, be clearly articulated in the RTP document through an integrated approach.
	The Federal Team recommends that the Congestion Management Process continue to serve as a vital tool and resource for enhancing the region's understanding of congestion and developing effective reduction strategies. To support this effort, Metro should ensure that CMP products, such as the Atlas of Mobility Corridors and RTP Regional Mobility Corridor Strategies, are updated, incorporating the most recent data and analysis on congested corridors. Additionally, the revised RTP should clearly outline the strategies developed through the CMP and their anticipated outcomes. Lastly, the FHWA plans to conduct an additional review of Metro's CMP to identify opportunities for improvement, aiming to enhance the CMP's effectiveness and relevance to the development of both the RTP and TIP.

Continued implementation of the Climate-friendly and Equitable Communities (CFEC) Rules

Adopted by the Land Conservation and Development Commission in 2022, relevant provisions of the administrative rules will be addressed through this work plan as part of developing the 2028 RTP and subsequent implementation activities to be defined in Chapter 8 of the plan. Key areas to be addressed in the plan update include:

- Conducting transportation equity analysis and expanded outreach to underserved communities to improve equitable outcomes for underserved populations;
- Reducing household-based vehicle miles traveled to meet state climate goals and related VMT per capita targets;

- Using a prioritization framework to update the list of projects and programs in the plan based on their ability to improve safety, achieve equitable outcomes, and reduce per capita vehicle miles traveled (VMT) and other factors and the amount of funding available in the revenue forecast;
- Adopting the regional transportation system plan in coordination with the regional transportation plan that is required by federal law, through a single coordinated process; and
- Addressing the reporting requirements and corrective actions described below.

In 2025, due to mixed progress on implementing key elements of the Climate Smart Strategy in the 2023 RTP, LCDC approved several corrective actions as part of approving Metro's 2023 Major CFEC Implementation Report.¹ Shown in Table 2, Metro is required to address these actions by November 2028, and include updates on the progress of these corrective actions in annual minor reports submitted to the department. The next major report is due no later than May 31, 2029.

Table 2. Metro Corrective Actions Approved by the Land Conservation and Development Commission (LCDC) in 2025

Topic Area	Corrective Action Approved by LCDC in 2025
Climate Smart Strategy Update	Metro will work with state and local partners to conduct a comprehensive review and update to the Climate Smart Strategy to inform the next RTP update.
	Metro will update its Climate Smart Strategy implementation monitoring and reporting to reflect the updated strategy and any changes recommended to the Climate Smart Strategy performance monitoring measures and targets.
Transportation options and demand management	Metro will update the Regional Travel Options (RTO) Strategic Plan and develop a Regional Transportation Demand Management (TDM) strategy. Metro should undertake this action with the following elements: • Prioritize transportation options services when developing the next RTP. • Work cooperatively with cities, counties, and transportation options providers to advance transportation options services across the region.

¹ The final LCDC Order was issued in January 2026:

https://www.oregon.gov/lcd/CL/Documents/2023_Metro_Report_LCDC_Order.pdf

Topic Area	Corrective Action Approved by LCDC in 2025
	<i>Note: This action was largely completed in April 2026 with JPACT and Metro Council approval of the Regional TDM Strategy.</i>
Transportation electrification	Metro will work with regional partners to identify actions to advance transportation electrification in the greater Portland region that complement existing federal and state policies and programs. <i>Note: This action was completed in November 2025 as part of development of the Comprehensive Climate Action Plan.</i>
On-going monitoring and reporting of GHG emissions	Metro will begin monitoring and reporting current state and regional trends in transportation-related greenhouse gas emissions in coordination with ODOT.
Analysis tools and methods improvements	Metro will continue to improve its climate analysis tools, assessment methods and capabilities in advance of the 2028 RTP update to better estimate greenhouse gas impacts of RTP projects and to better inform regional policy and investment decisions that impact climate.
Improve process for prioritization of climate-friendly investments	Metro will work with cities, counties, community-based organizations and transportation agencies to improve the process of developing and evaluating the RTP project list.
Planning and funding Climate Smart Strategy investments	Metro will increase efforts to prioritize and secure funding for transit service, bicycle and pedestrian infrastructure, and other regional greenhouse gas reduction strategies identified in the Climate Smart Strategy. Metro should undertake this action with the following elements: • Prioritize pedestrian, bicycle, and transit infrastructure and services in the development of the next RTP to significantly increase support for these modes above the existing RTP. • Work cooperatively with cities, counties, and transit service providers to advance transit service. • Update the Regional Functional Plan to include requirements for cities and counties to prioritize planning, funding, and development for pedestrians, bicycles, and transit to ensure that local actions make a significant change in the development of the transportation system.

Updates to the Oregon Highway Plan and Oregon Freight Plan

In addition, the Oregon Transportation Commission (OTC) initiated updates to the Oregon Highway Plan (OHP) and Oregon Freight Plan (OFP) to implement the 2023 Oregon Transportation Plan (OTP). The OHP and OFP updates will be guided by the

2023 OTP and the [2024-28 Strategic Action Plan Priorities](#) (SAP) adopted by the OTC in 2023:

- **Equity** – Integrate and prioritize diversity, equity and inclusion by identifying and addressing systemic barriers to ensure all Oregonians benefit from transportation services and investments.
- **Modern Transportation System** – Build, maintain and operate a modern, multimodal transportation system to serve all Oregonians, address climate change, and help Oregon communities and economies thrive.
- **Sufficient and Reliable Funding** – Seek sufficient and reliable funding to support a modern transportation system and a fiscally sound ODOT.

The RTP goals and priorities to be addressed through this work plan are aligned with and support the OTC SAP priorities and its eight strategic outcomes:

- Secure sufficient and reliable funding
- Save lives
- Provide excellent customer service
- Preserve transportation assets
- Improve equitable outcomes
- Reduce emissions and electrify Oregon’s transportation system
- Improve access to active and public transportation
- Reduce congestion in the Portland region

New policies and information developed through the OHP and OFP updates will be addressed to some degree in the 2028 RTP, but additional work may be necessary in the next update to the RTP. This will be determined following adoption of the OHP and OFP by the OTC, which is anticipated in 2027.

Relationship to the Climate Smart Strategy Update

Metro will update the Climate Smart Strategy concurrent and coordinated with development of the 2028 Regional Transportation Plan. The update will be informed by the 2026 [Statewide Transportation Strategy](#) Monitoring Report and address remaining corrective actions approved by LCDC in 2025. Work continues to determine how best to align the process to update the Climate Smart Strategy with the final RTP work plan and the 2026 Statewide Transportation Strategy Monitoring Report. More information will be added to this work plan.

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Relationship to the Update of Future 50, Metro’s 50-year regional vision

In 2025, Metro initiated an update to the region’s Future Vision, a guidance document that defines the preferred future for the greater Portland region in 50 years. The updated vision – known as Future 50 – will set the course for policies, programs and projects that help create a better future for the greater Portland region. It will touch on a wide range of topics, from land use, transportation and our economy to housing, climate, nature, arts and culture. The updated Future Vision will be shaped by the Future Vision Commission, a group of people from across the region that represent a variety of backgrounds, perspectives, jobs and life experiences.

Adoption of Future 50 and subsequent updates to the Regional Framework Plan, 2040 Growth Concept and regional functional plans are anticipated in 2027 and 2028. This timing precludes these updates from being fully addressed in the 2028 RTP. Consequently, the 2032 RTP will serve as the first RTP to fully align with Future 50 and subsequent plan and policy changes.

Relationship to Local Transportation System Plan Updates

Several local governments are in the process of updating (or have completed updates) to the local transportation system plans. The Oregon Transportation Planning Rules contain new requirements that these local TSP updates must address for the first time, including:

- Conducting transportation equity analysis and expanded outreach to underserved communities to improve equitable outcomes for underserved populations
- Development of financially constrained project lists² using a prioritization framework and that considers the ability of projects to improve safety, achieve equitable outcomes, and reduce per capita VMT and other factors, and the amount of funding available in the TSP revenue forecast;
- Demonstration that the projected VMT per capita in the horizon year of the plan is lower than the estimated VMT per capita in the base year of the plan;

² The Federal Highway Administration (FHWA) defines a financially constrained project list as a list of transportation projects that can be implemented using available, committed, or reasonably available revenue sources. The list must also demonstrate that the federally supported transportation system will be adequately operated and maintained.

- Application of non-vehicle performance measures and standards; and
- Conducting enhanced review, coordination with affected jurisdictions and public engagement for projects that add roadway capacity to the transportation system.

These TSP updates may identify new or revised projects and programs to submit to the 2028 RTP during the Call for Projects in Phase 3. State rules now require cities and counties to submit transportation projects to the RTP exclusively from their adopted local TSP financially constrained project list to ensure local and regional plan consistency.³ State rules also require the local TSP financially constrained project list to include projects for facilities and services owned and operated by the local jurisdiction and those owned, operated, and/or supported (funded) by others, including ODOT, Port of Portland, SMART, TriMet, and parks districts.

Metro is seeking clarification from DLCD regarding how this impacts the 2028 RTP update and will work with partners during the scoping phase to identify projects in the 2023 RTP that are not currently adopted in a local TSP.

Regional Transportation Decision Making Overview

The RTP decision making framework is designed to support clear, coordinated, and accountable regional decision making. It establishes defined roles for governing bodies and advisory committees, ensures policy choices are informed by sound technical analysis and public input, and provides timely opportunities for partners and community members to help shape key decisions throughout the process. Through collaboration across jurisdictions and a focus on practical outcomes, the framework helps guide development and adoption of a broadly supported and implementable Regional Transportation Plan.

Decision Making Principles

- Clear roles and responsibilities across governing bodies and advisory committees
- Early engagement on key policy questions and major decision points
- Recommendations grounded in sound technical analysis and data
- Coordination across local, regional, tribal and state partners
- Transparent process, materials, and decision making

³ https://www.oregon.gov/odot/Planning/TSP-Guidelines/Documents/Financially_Constrained_Project_List_Development_Factsheet.pdf

- Inclusive engagement that reduces barriers to participation
- Focus on timely, practical, and implementable outcomes

Decision Making Bodies

Metro Council

The elected governing body of Metro and final decision maker for adoption of the Regional Transportation Plan. Metro Council sets regional policy direction, considers recommendations from advisory bodies, weighs tradeoffs, and adopts the final RTP.

- Final adoption authority (shared with JPACT)
- Sets regional policy direction
- Approves final plan and major amendments to the plan

Joint Policy Advisory Committee on Transportation (JPACT)

The Joint Policy Advisory Committee on Transportation is the region's primary transportation policy advisory body and part of the metropolitan planning organization decision structure. It includes elected officials and agency representatives who evaluate transportation needs, recommend regional transportation policy, and approve actions forwarded to Metro Council on MPO matters.

- Final adoption authority (shared with Metro Council)
- Sets regional policy direction
- Approves final plan and amendments to the plan

Regional transportation decision-making framework

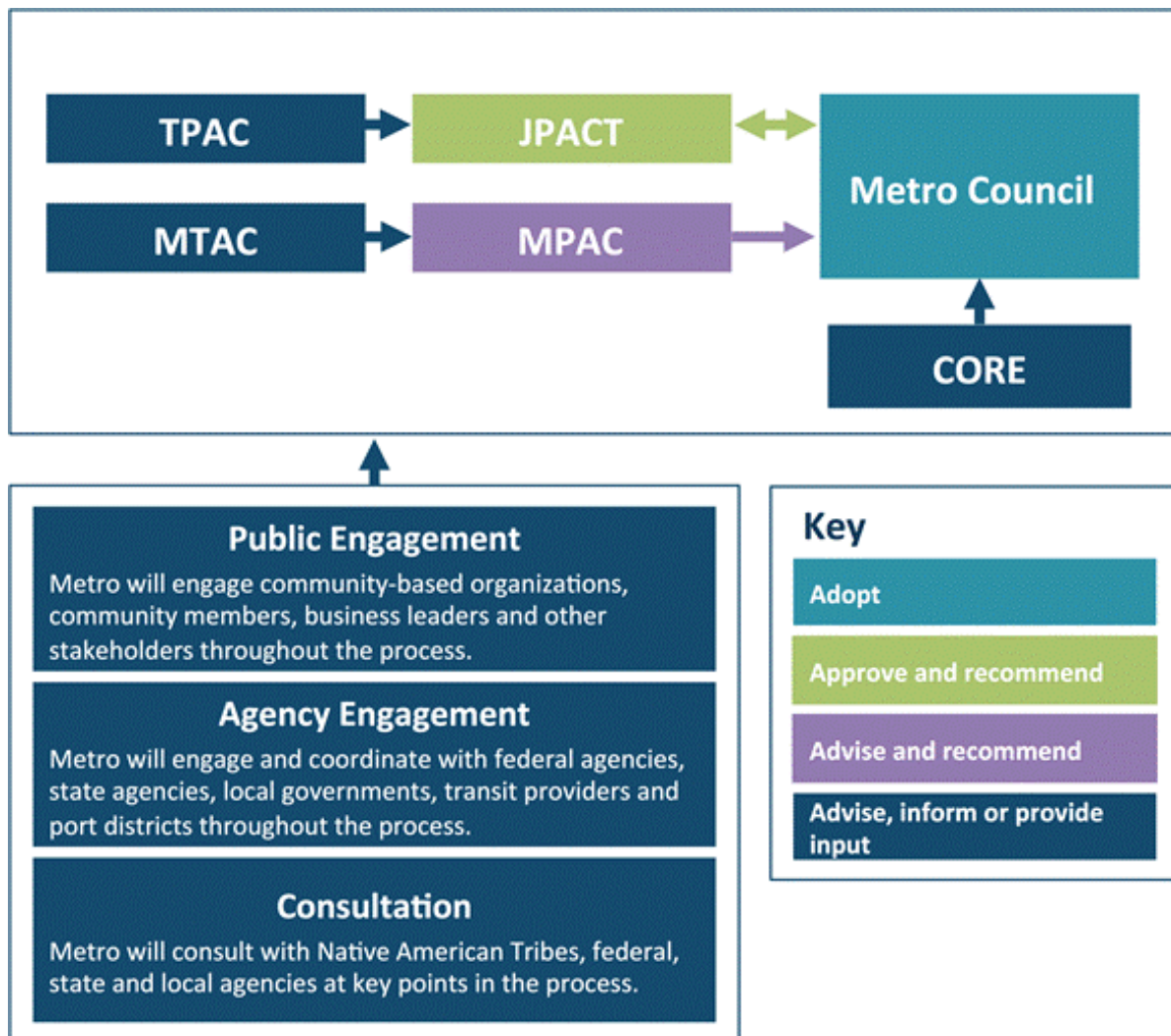
The 2028 RTP update relies on Metro's role as the federally designated Metropolitan Planning Organization (MPO) for the Portland metropolitan region, as designated by the U.S. Department of Transportation and the Governor of Oregon. Metro's regional transportation decision-making framework is shown in Figure 1.

The Metro Council and JPACT act together as the MPO policy board. Other committees have varying levels of responsibility to review, provide input and make recommendations on the development of the 2028 RTP.

Integral to this decision-making process are timely opportunities for partners and the public to provide meaningful input to the Metro Council and the technical and policy advisory committees prior to key decision milestones.

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Figure 1. Regional transportation decision-making framework



Metro’s Committee on Racial Equity (CORE) advises Metro Council and staff on the implementation of [the Strategic Plan to Advance Racial Equity, Diversity and Inclusion](#). CORE will provide input at key points in the 2028 RTP process. CORE’s input will be shared with Metro’s other advisory committees for consideration.

The Metro Policy Advisory Committee (MPAC) advises and makes recommendations to the Metro Council on growth management, land use and other matters of metropolitan concern, including the RTP, at the policy level. The Metro Technical Advisory Committee (MTAC) provides input to MPAC at the technical level.

The Joint Policy Advisory Committee on Transportation (JPACT) is a 17-member committee that provides a forum for elected officials and representatives of agencies involved in transportation to evaluate transportation needs in the region and to make recommendations to the Metro Council. The established decision-making process

strives for a well-balanced regional transportation system and involves local elected officials directly in decisions that help the Metro Council develop regional transportation policies, including updating the RTP every five years. The Transportation Policy Alternatives Committee (TPAC) provides input to JPACT at the technical level.

Together, JPACT and the Metro Council serve as the MPO board for the region in a unique partnership that requires joint action on all MPO decisions. For the purposes of the RTP, JPACT approves the RTP and periodic amendments and submits these to the Metro Council for adoption. The Metro Council adopts the recommended action or refers it back to JPACT with a recommendation for amendment.

Coordination and Consultation

County Coordinating Committees

County level coordinating committees provide forums for local governments and agencies within each county to discuss local and regional transportation priorities, implementation challenges, and regional coordination. These committees help connect the RTP to local plans, local capital priorities, and jurisdiction-specific needs.

- Forums for county level partner coordination
- Elevates local priorities and implementation challenges

Community, Business and Constituent Forums

These forums include community-based organizations, advocacy groups, business interests, freight representatives, transportation users, historically underserved communities, and other constituents. Their role is to provide lived experience, policy insight, and practical feedback to improve the RTP and ensure meaningful public participation.

- Provide community-based input
- Identify needs, barriers, and priorities

Tribal Governments

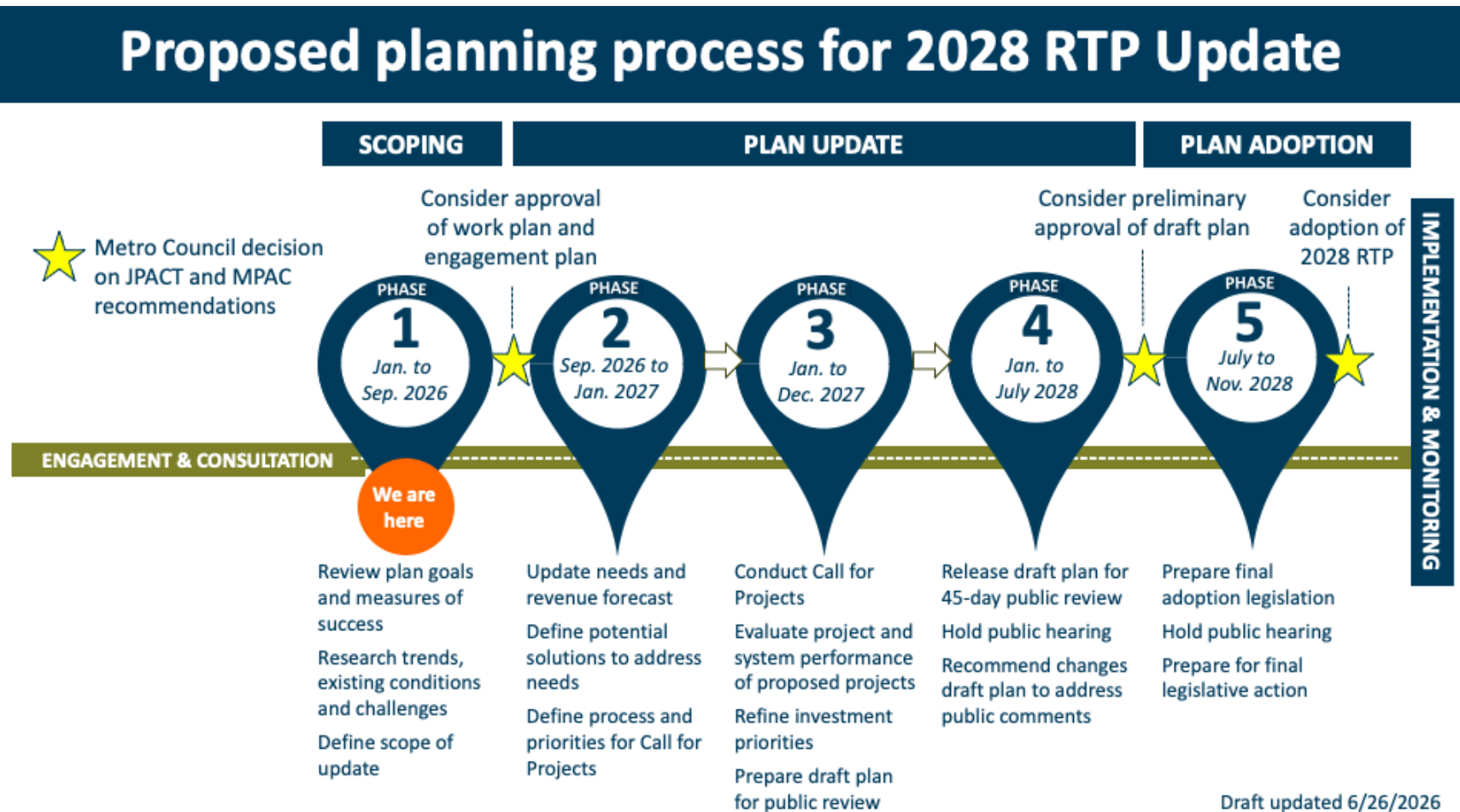
As part of the RTP's process, Metro will invite consultation with federally recognized tribes within the planning area boundary. The project team works directly with staff in Metro's Tribal Affairs department to coordinate these meetings and provide tribal representatives with the information they need to consult and meaningfully engage with the 2028 RTP update.

Project Overview, Phases and Decision Milestones

The 2028 Regional Transportation Plan update will be completed through a coordinated multi-phase planning process that integrates policy development, technical analysis, public engagement, interagency coordination, consultation, and decision making. The process is designed to produce a federally- and state- compliant and regionally actionable long range transportation plan for adoption by November 30, 2028.

Shown in Figure 2, the project will be organized into five phases, each with defined milestones and deliverables that build toward release of a public review draft and final RTP and Climate Smart Strategy adoption in 2028.

Figure 2. Proposed timeline and process for the 2028 Regional Transportation Plan update



Phase 1: Scoping, Research and Early Engagement

January 2026 – September 2026 (9 months)

The first phase of the 2028 RTP update will focus on engaging decision makers, local, regional, state, Tribal and community partners, and members of the public to understand key trends and challenges facing the region. This phase will begin with a review of the adopted RTP goals and identifying desired outcomes for the process, and priorities that should be the focus of the update.

The purpose of this phase is to build a shared understanding of what the 2028 RTP needs to address and to define a planning and engagement process that is responsive to regional and community needs. This phase will also begin development of background data, tools, and methods that will be used to document how the region is growing and changing and evaluate how the transportation system is performing. A review of completed RTP projects and new plans and policies adopted since 2023 will be conducted. This information will support policy and project list decisions during the update.

Phase 1 | Planning and Research Activities:

- ❑ **Plan Goals and Measures of Success Review:** Review goals and measures for the 2028 RTP.
- ❑ **Plan and Policy Review:** Review relevant plans and policies to identify changes needed to reflect state, regional and local plans and studies completed since 2023. This work will also include jurisdictional review of the RTP system maps to recommend classification changes needed to align local, regional and state plans.
- ❑ **Community Engagement Retrospective:** Review community engagement reports from the 2023 RTP and other relevant engagement reports completed since 2023 to identify regional and community needs and priorities. This work will continue in to Phase 2.
- ❑ **Project Database Migration and Project List Review:** Conduct jurisdictional review of RTP project list to identify projects under construction or completed in the region since 2023. Identify 2023 RTP projects that are not adopted in a local TSP. The project team will also be working to migrate the current RTP project list data to the Project Tracker data management system used for the Metropolitan Transportation Improvement Program and Regional Flexible Funds Allocation Process.
- ❑ **Develop Data, Tools, and Methods:** Update data, tools, and methods needed to support assessment of current and future transportation system conditions and

needs and other technical analysis throughout the process. The technical analysis will integrate GIS tools, mapping, modeling and forecasting, and federal and state monitoring and reporting requirements to document how the region is growing and changing, transportation trends and challenges, and how the transportation system is performing. The analysis will include relevant data and findings from the Future 50 update to the regional vision, Oregon Travel Study, Climate Smart Strategy monitoring and the region's congestion management process and federal performance reporting. This work will include preparing the regional travel demand model, transportation analysis zone assumptions and base year and no build networks for use in the update, and model updates needed to reflect the Oregon Travel Study. This work will include preparing VisionEval to be used at a regional level to help evaluate greenhouse gas emissions. Activities will also include updating the mobility corridor geographies used to identify needs and potential solutions in Phase 2. It will also inform the Call for Projects and subsequent performance evaluation of proposed solutions in Phase 3.

Phase 1 | Engagement Activities:

- ☐ Engage Metro Council and regional advisory committees, county coordinating committees, and business and community leaders on RTP goals, priorities to address and development of the work plan and engagement plan
- ☐ Conduct individual meetings with leaders from across the region, including elected and public officials on JPACT, MPAC and the Future Vision Commission
- ☐ Convene Community Leaders' Forum on RTP goals, priorities to address and development of the work plan and engagement plan to guide the update
- ☐ Metro Councilor engagement with constituents, regional leaders and elected officials
- ☐ TPAC workshop on RTP performance evaluation framework and measures for project- and system-level analysis
- ☐ Convene inaugural Regional Transit Forum meeting with staff from transit agencies and organizations
- ☐ Consultation with Federal, state, regional and resource agencies
- ☐ Consultation with Tribes

Phase 1 | Milestones:

- ☐ MPAC votes on recommendation to the Metro Council on the work plan and engagement plan
- ☐ JPACT votes on approval of 2028 RTP work plan and engagement plan, and makes recommendation to the Metro Council

- ☐ Metro Council votes on approval of the 2028 RTP work plan and engagement plan

Phase 1 | Key Products and Deliverables:

- ☐ 2028 Regional Transportation Plan Work Plan
- ☐ 2028 Regional Transportation Plan Engagement and Consultation Plan
- ☐ Scoping Engagement Calendar
- ☐ RTP System Map Update Online Submission Tool
- ☐ Scoping Phase Engagement Report and Executive Summary
- ☐ Draft Public Engagement Retrospective Report
- ☐ Migration of RTP Project Database to Project Tracker
- ☐ 2050 Distributed Forecast
- ☐ Memos:
 - ☐ Summary and map of RTP projects completed since 2023
 - ☐ Plan and Policy Review
 - ☐ Summary of Proposed RTP System Map updates

Phase 2: Prepare Needs Analysis and Draft Revenue Forecast

September 2026 – January 2027 (5 months)

The second phase of the 2028 RTP update will focus on refining the plan's policy framework to reflect relevant plans and policies updated since 2023, documenting the region's transportation needs and potential solutions, and updating the plan's financial assumptions. Developing the data, methods, and analytical tools needed to support the current and future needs assessment and the project- and system-level performance evaluation and investment decisions later in the process will also continue. Analysis years will be 2025 (base year), 2040 and 2050.

This phase will use input and information from Phase 1 to refine the region's performance measures and evaluation approach. Work during this phase will also include updating RTP policies where needed to reflect plans and policies updated since 2023. This work will provide an updated policy framework to guide evaluation of regional transportation needs and potential projects and programs to address those needs during Phase 3.

During this phase, Metro will also work with local, regional, state, Tribal, and community partners to review the existing RTP project list and prepare for the call for projects in Phase 3. Metro will also work with local, regional, state, Tribal, and community partners to identify reasonably expected transportation revenues to support development of a

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draft revenue forecast and cost targets for the financially constrained and strategic project lists that will be developed during Phase 3.

This phase will also include a regional transportation needs analysis focused on the RTP's goals related to equity, climate, safety, mobility, and thriving economy. The needs analysis will help identify where the transportation system is meeting regional goals, where it is falling short, and how existing plan investments advance adopted policy direction and community priorities. This work will help ensure that later decisions are grounded in shared policy direction, current data, federal and state requirements, and the needs and priorities identified through engagement.

Phase 2 | Planning and Research Activities:

- ❑ **Revenue Forecast:** Develop draft local, regional, state, tribal and federal revenue forecast to set budget for the plan and Call for Projects in Phase 3. The 2023 RTP revenue forecast will serve as a starting point for the draft forecast.
- ❑ **Evaluation Framework:** Update performance measures and targets, data and methods to support the technical analysis.
- ❑ **Needs Analysis:** Seek feedback on the current RTP project list and transportation needs and complete a multimodal needs analysis using the new mobility policy, updated multimodal inventories, and data from the Regional Freight Commodities Movement Study and Community Connector Transit Study to identify regional transportation needs and potential solutions.
- ❑ **State of the Transportation System Report:** Report on system performance to understand today's travel behavior and progress toward shared regional goals related to safety, equity, climate, mobility, and the economy.
- ❑ **Policy Updates:** Updates to existing RTP Chapter 3 policies that reflect new policies and information from work completed since 2023 will include:
 - RTP System Map Updates
 - Transportation Equity Policy Updates
 - Regional Transportation Demand Management Policy Updates: focused on incorporating recommendations from the 2026 Regional Transportation Demand Management Strategy
 - Regional Emergency Transportation Routes Maps and Transportation Resilience Policy Updates: focused on incorporating recommendations from the RETR Project Phase 2, Cooling Corridors Study and statewide resilience efforts
 - Regional Transit Policy Updates: focused on incorporating recommendations from the Community Connector Transit Study
- ❑ **Define Process for the Call for Projects:** Define the project solicitation, evaluation and review process to guide refining the plan's list of projects and

programs within the draft revenue forecast, consistent with the Transportation Planning Rules and federal certification recommendations.

- ❑ **Initiate Climate Smart Strategy Update:** Align the process for updating the Climate Smart Strategy with final RTP work plan.

Phase 2 | Engagement Activities:

- ❑ Host at least one regional transportation tools and data workshop for practitioners and other constituents to learn about the analysis tools and data being used to support development of the 2028 RTP
- ❑ Convene workshop/trainings/office hours on use of Project Tracker in advance of and during Call for Projects (for jurisdictional partners and tribal governments)
- ❑ Convene quarterly Regional Transit Forum meetings with staff from transit agencies and organizations
- ❑ Develop Online (Story Map) Public 2028 RTP Open House
 - Topics TBD
- ❑ Metro Councilor engagement with constituents, regional leaders and elected officials
- ❑ TPAC workshops in support of the 2028 RTP needs analysis and call for projects
- ❑ Small group meetings
- ❑ RTP informational sessions
- ❑ Presentations and discussions at county-level coordinating committees and regularly scheduled TPAC, JPACT, MTAC, MPAC and Metro Council meetings
- ❑ Collaborate with cities, counties, Tribes, ODOT, SMART, TriMet and Port of Portland to document and forecast reasonably available funding sources
- ❑ Continue to engage partners and community members to identify regional transportation needs, community priorities and potential solutions
- ❑ Engage regional technical and policy advisory committees and county coordinating committees in the development and implementation of the Call for Projects process
- ❑ Social media video posts on needs and success stories about completed projects that reflect different types of investments across the region (e.g. safety – lighting, marked crossings, bus stops) and major travel corridors (e.g. 82nd Avenue, TV Highway, Powell Boulevard, OR 217, I-205, I-5)

Phase 2 | Milestones:

- ❑ Completion of:
 - Updated performance evaluation framework
 - Regional transportation needs analysis
 - Draft revenue forecast
 - Policy updates

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- Process and timeline for the Call for Projects

Phase 2 | Key Products and Deliverables:

- ❑ Memos
 - ❑ Performance Evaluation Framework and Targets
 - ❑ Revenue Forecast Approach
 - ❑ RTP Equity Framework
 - ❑ Climate Smart Strategy Update
 - ❑ Call for Projects process and timeline to guide update to list of RTP projects and programs
- ❑ Maps
 - ❑ Metropolitan Planning Area
 - ❑ Equity Focus Areas
 - ❑ Social Vulnerability Index 2.0
 - ❑ 2026 High Injury Corridor and Intersections Map
 - ❑ Regional Freight Commodities Movement Map
 - ❑ 2028 RTP System Maps
- ❑ State of the Transportation System Performance Report
- ❑ Regional Transportation Needs Analysis Report
 - ❑ Identify regional transportation system gaps, deficiencies and potential solutions
 - ❑ Identify opportunities to support increased use of alternative fuel vehicles, transportation electrification (including buses, e-bikes and other mobility devices), connected vehicles, driverless vehicles and other advanced technologies
 - ❑ Summarize potential transportation risks and vulnerabilities of Regional Emergency Transportation Routes to inform opportunities for making the transportation system resilient to natural and security hazards, climate change and extreme weather events
- ❑ Draft Revenue Forecast Report
 - ❑ Update the financially constrained revenue forecast with local, regional, tribal and state partners, building on the existing RTP forecast and ODOT's *Financial Assumptions for Development of Metropolitan Transportation Plans SFY 2020/21 to 2049/2050*⁴

⁴ Accessed at:

<https://www.oregon.gov/odot/Data/Revenue%20Forecasts%20%20Economic%20Reports/MPO%20LRPA%202022.pdf> This report will be updated by ODOT as part of this effort.

- ☐ Set funding targets for the “Constrained RTP” near-term (FFY 2029-2040) and long-term (FFY 2041-2050) project and program priorities
- ☐ Identify a strategy for new revenues assumed for the “Constrained RTP” and more aspirational “Strategic RTP” that are not currently in place
- ☐ Set funding target for additional project and program priorities the region would pursue if additional resources became available
- ☐ Draft RTP Chapters:
 - ☐ Chapter 1: Introduction and Plan Overview (draft)
 - ☐ Chapter 2: Draft Vision, Goals, Objectives, Performance Measures and Targets (draft)
 - ☐ Chapter 3: System Policies (draft)
 - ☐ Chapter 4: Growing and Changing Region and Existing Conditions and Transportation Needs (draft)
- ☐ Public Engagement Report (Phase 2)

Phase 3: Call for Projects and Evaluation of Proposed Solutions

January 2027 – December 2027 (11 months)

The third phase of the 2028 RTP update will focus on the Call for Projects, evaluating project and program priorities submitted by jurisdictional and tribal partners, and preparing the draft plan and appendices for public review during Phase 4. This phase will build on the goals, policy direction, and evaluation framework developed in Phases 1 and 2, as well as project and program submissions received through the Call for Projects.

Opportunities for input on the updated project lists, evaluation results, and proposed project and program priorities will be provided during this phase. Work will also include identifying future actions, partnerships, and implementation needs to be included in the RTP to help advance the plan after adoption.

The phase will conclude with preparation of the public review draft of the 2028 RTP. The start of the 45-day public comment period will occur in Phase 4.

Phase 3 | Planning and Research Activities:

- ☐ **Call for Projects to Refine List of Projects and Programs:** Coordinate update to project list with local, regional, state and tribal governments.
- ☐ **Performance Evaluation:** Conduct and report on project- and system-level performance evaluation of proposed solutions relative to plan’s goals, objectives and performance targets. This evaluation will include an analysis to identify

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projects that intersect with environmental, cultural and historic resources and potential mitigation strategies to address the potential impacts of future transportation projects.

- ☐ **Review of Updated Project and Program Lists:** Make available the draft RTP “constrained” and “strategic” project lists on a publicly-accessible website and seek feedback on updated list of priorities.
- ☐ **Financial Plan:** Document RTP revenue forecast and potential strategies and actions to implement new financing mechanisms. This will include updates to the draft revenue forecast to reflect the 2027 Oregon Legislative Session and federal transportation reauthorization.
- ☐ **Prepare Draft Plan and List of Projects and Programs for Public Review:** Prepare draft plan, appendices and list of projects and programs for public review in Phase 4.

Phase 3 | Engagement Activities:

- ☐ Engage regional technical and policy advisory committees and county coordinating committees in the development and implementation of the Call for Projects process
- ☐ Convene Business Roundtable Meeting
- ☐ Convene Community Leaders’ Forum
- ☐ Convene quarterly Regional Transit Forum meetings with staff from transit agencies and organizations
- ☐ Consultation with Federal, state, regional and resource agencies
- ☐ Consultation with Tribes

Phase 3 | Milestones:

- ☐ JPACT and the Metro Council initiate 2028 RTP Call for Projects, providing direction on process for updating and evaluating proposed solutions
- ☐ Conduct Call for Projects to update the RTP “Constrained” and “Strategic” project lists (Feb. 1 to March 12, 2027)
- ☐ JPACT and the Metro Council consider feedback on draft project and program lists, performance evaluation and recommendations for finalizing the draft plan, appendices and Climate Smart Strategy for public review

Phase 3 | Products and Deliverables:

- ☐ Public Engagement Report (Phase 3)
- ☐ Regional Transportation Projects and Programs Evaluation Report(s)
- ☐ Draft RTP Chapters:
 - ☐ Chapter 5: Financial Plan

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- ☐ Chapter 6: Project and Program Investment Priorities
- ☐ Chapter 7: Project Evaluation and Plan Performance
- ☐ Chapter 8: Draft Action Plan
- ☐ Public Review Draft 2028 RTP Materials
 - ☐ Complete draft Chapter 1 through Chapter 8
 - ☐ Public review draft appendices
 - ☐ Public review draft project and program investment priorities
 - ☐ Public review materials for the 45-day public comment period
- ☐ Public Review Draft Climate Smart Strategy Materials
 - ☐ Public review materials for the 45-day public comment period
 - ☐ Public review technical documentation

Phase 4: Public Review and Preliminary Plan Approval

January 2028 – July 2028 (7 months)

The fourth phase of the 2028 RTP update will focus on public review of the draft RTP and preliminary approval by regional decision makers. This phase will begin with the 45-day public comment period from Jan. 14 to Feb. 29, 2028, providing an opportunity for the public, local governments, regional partners, state agencies, Tribal governments, community partners, and other interested parties to review and comment on the draft 2028 RTP and appendices.

During this phase, Metro will compile and share the public review draft of the 2028 RTP, supporting appendices, technical documentation, draft project and program investment priorities, and draft adoption legislation. Metro staff will also document public comments received, recommended changes to the plan and appendices to address feedback received, and prepare the Phase 4 Public Engagement Report.

The phase will conclude with preliminary recommendations and approval actions by MPAC, JPACT, and the Metro Council. These actions will provide direction for preparing the final 2028 RTP and appendices, final adoption legislation, and findings of compliance with applicable state and federal requirements.

Phase 4 | Planning and Research Activities:

- ☐ Release draft plan and technical appendices for public review

Phase 4 | Engagement Activities:

- ☐ Consultation with Federal, state, regional and resource agencies
- ☐ Consultation with Tribes
- ☐ Public hearing

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- ☐ TPAC workshop to discuss Metro staff recommended changes to the plan and appendices
- ☐ Presentations and discussions at county-level coordinating committees and regularly scheduled TPAC, JPACT, MTAC, MPAC and Metro Council meetings

Phase 4 | Milestones:

- ☐ Conduct 45-Day Draft Plan Public Comment Period
- ☐ MPAC makes recommendation to the Metro Council
- ☐ JPACT considers preliminary adoption of 2028 RTP and Climate Smart Strategy
- ☐ Metro Council considers preliminary adoption of 2028 RTP and Climate Smart Strategy

Phase 4 | Products and Deliverables:

- ☐ Public review draft 2028 RTP (and appendices, including project and program investment priorities)
 - ☐ Public review draft Chapter 1 through Chapter 8
 - ☐ Public review draft appendices
 - ☐ Public review draft project and program investment priorities
- ☐ Public review Climate Smart Strategy (and supporting technical documentation)
- ☐ Public Engagement Report (Phase 4)
- ☐ Public Comment Period Report and executive summary
- ☐ Metro staff recommended changes to respond to public comments
- ☐ Legislation, including Resolution and staff report, and recommended changes to public review draft RTP and appendices

Phase 5: Final Legislative Adoption Process

July 2028 – November 2028 (5 months)

The fifth phase of the 2028 RTP update will focus on finalizing the plan and completing the regional adoption process. This phase will build on the public review process, preliminary approval actions, and direction received during Phase 4.

During this phase, Metro will prepare the final 2028 RTP and Climate Smart Strategy, supporting appendices, final project and program investment priorities, final adoption legislation, and findings of compliance with applicable state requirements. Metro will also complete the final public engagement report, documenting engagement activities, public comments, and how input shaped the final plan.

The phase will conclude with final actions by MPAC, JPACT, and the Metro Council. Adoption of the 2028 RTP will establish the region's updated transportation policy

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direction, investment priorities, implementation actions, and required documentation for the next planning cycle.

Phase 5 | Engagement Activities:

- ☐ Presentations and discussions at county-level coordinating committees and regularly scheduled TPAC, JPACT, MTAC, MPAC and Metro Council meetings
- ☐ Hold legislative hearings – first read and second read
- ☐ MPAC makes final recommendation to the Metro Council
- ☐ JPACT considers adoption of 2028 RTP and Climate Smart Strategy
- ☐ Metro Council considers adoption of 2028 RTP and Climate Smart Strategy

Phase 5 | Milestones:

- ☐ MPAC makes final recommendation to the Metro Council
- ☐ JPACT considers adoption of 2028 RTP and Climate Smart Strategy
- ☐ Metro Council considers adoption of 2028 RTP and Climate Smart Strategy

Products and Deliverables:

- ☐ Final 2028 RTP (and appendices, including project and program priorities)
 - ☐ Revised Chapter 1: Introduction and Plan Overview
 - ☐ Revised Chapter 2: Vision, Goals, Objectives, Policies, Performance Measures and Targets
 - ☐ Revised Chapter 3: Regional Transportation System Policies and System Maps
 - ☐ Revised Chapter 4: Growing and Changing Region, Existing Conditions, System Performance and Needs
 - ☐ Revised Chapter 5: Financial Plan and Revenue Forecast
 - ☐ Revised Chapter 6: Project and Program Investment Priorities
 - ☐ Revised Chapter 7: Investment Evaluation and Plan Performance
 - ☐ Revised Chapter 8: Implementation and Action Plan
 - ☐ Revised Appendices
- ☐ Final Climate Smart Strategy
- ☐ Final adoption legislation for RTP and Climate Smart Strategy, including separate Ordinances, staff reports and findings of compliance with Statewide Planning Goals
- ☐ Final Public Engagement Report (Phase 5)

Engagement and Consultation Overview

The primary goal of our engagement process is to meaningfully engage a broad range of audiences, strengthen relationships with community leaders and public officials, elevate lived experiences, support community capacity, inform decision making and comply with applicable federal, state and regional public participation requirements.

The 2028 RTP update will use a transparent, inclusive and coordinated engagement and consultation strategy to ensure that local jurisdictions, transportation agencies, advisory committees, community-based organizations, Tribes, business and freight interests, advocacy groups and members of the public have meaningful opportunities to help shape the plan. Engagement will occur throughout the update process and will be timed to inform key milestones, including development of the policy framework, needs assessment, financial analysis, call for projects, project and program evaluation, draft plan review and final adoption.

A companion engagement and consultation plan has been designed to help people across the greater Portland region understand how regional transportation decisions are made and how their input can influence the RTP. Metro will provide complete, accurate, understandable and timely information about the update, clearly identify when and how people can participate and explain how input will be used. Engagement and consultation will also be documented so that decision makers, advisory committees, partners, and the public can understand the themes, priorities and concerns raised throughout the process.

A central purpose of engagement will be to learn about the transportation needs, priorities, and lived experiences of people across the region. The process will prioritize input from communities that have been historically underrepresented in transportation decision making, including Black, Indigenous and other people of color, people with disabilities, people with low incomes, people with limited English proficiency, youth and older adults.

Agency partner engagement

Metro will coordinate engagement with local jurisdictions, counties, transit providers, ODOT, ports, special districts and other transportation agencies through advisory committees, county coordinating committees, technical work groups, small group briefings and standing partner meetings. TPAC, MTAC, MPAC, JPACT and Metro Council will serve as key venues for technical review, policy direction, public input and regional decision making. Engagement with these bodies will be supported by public comment summaries, engagement findings and materials that clearly connect community and partner input to the decisions before them.

2028 Regional Transportation Plan Update Draft Work Plan

Consultation with Tribes

Metro will consult with Tribes in coordination with Metro's Tribal Liaison. Consultation will begin early in the process and continue at key milestones, including the public review period. Metro will seek guidance from Tribes on how they would like to be involved in the 2028 RTP update and will offer opportunities such as email updates, briefings, individual consultation meetings, group consultation meetings and formal review of draft materials.

Consultation with regulatory, resource and partner agencies

Metro will also consult with regulatory, resource and partner agencies, including state and federal agencies, to ensure that the RTP reflects applicable requirements, regional priorities and agency expertise.

Engagement tools

The 2028 RTP update will use a mix of engagement tools to provide multiple ways for people to participate. These tools may include an RTP project website, online surveys, public comment opportunities, social media, email updates, public briefings, community leader forums, business and freight roundtables, advisory committee workshops, jurisdictional briefings, engagement toolkits, storytelling, community conversations, public hearings and written comment periods. Materials will be designed to be accessible, understandable and relevant to people who do not have technical transportation planning expertise.

Engagement tracking and documentation

Public comments, questions, and feedback will be tracked throughout the process. Metro will use comment summaries, engagement reports and public comment reports to share what was heard, identify major themes and explain how input informed the RTP. A final engagement summary will document the engagement process, summarize participation and input, identify successes and lessons learned, and support the public record for adoption of the 2028 RTP.

Post Adoption Implementation Activities

Adoption of the 2028 Regional Transportation Plan will be a major milestone, but it will not be the end of the plan's practical use. Following approval, the RTP will serve as the region's adopted policy foundation and implementation framework for regional transportation decision making, funding priorities, project development, corridor planning, local plan coordination, future amendments and performance monitoring.

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The adopted RTP will guide how Metro, JPACT, Metro Council, local jurisdictions, transportation agencies, transit providers, port districts, state agencies, Tribes and other partners work together to advance the region's transportation goals. It will provide the shared policy direction, investment priorities, project and program lists, financial assumptions, performance measures, and implementation of actions that shape transportation decisions after adoption.

Federal Submission

Following adoption, the 2028 RTP will be submitted as the federally required metropolitan transportation plan for the Portland metropolitan planning area. Federal plan submission will demonstrate that the region has completed the required long range transportation planning process and has adopted a plan that meets applicable federal planning requirements. This is necessary to maintain the region's eligibility for federal transportation funds and to support continued programming of projects and programs through the MTIP and other federally funded processes. The plan becomes effective immediately for federal purposes upon adoption by JPACT and the Metro Council.

State Review and Acknowledgement

The 2028 RTP will also serve as the regional transportation system plan under Oregon's Transportation Planning Rule. Following adoption, Metro will submit the adopted plan, supporting findings and related amendments for state review and acknowledgement, as required. This process will demonstrate how the RTP complies with applicable statewide planning goals, the Transportation Planning Rule, greenhouse gas reduction requirements and other state transportation and land use planning requirements.

State approval and acknowledgement will help ensure that the adopted RTP can be used as the regional framework for local plan coordination, RTFP implementation, TSP updates, and future land use and transportation decisions. This connection between the RTP, state requirements, and local implementation is essential to making the plan usable after adoption.

Regional Transportation Functional Plan Update

The Regional Transportation Functional Plan will continue to be one of the primary tools for implementing the RTP. Last updated in 2012, the RTFP directs how city and county plans implement the RTP through local comprehensive plans, transportation system plans and land use regulations. After adoption of the 2028 RTP, Metro will identify any needed updates to the RTFP to align regional requirements with the updated RTP

policy framework, system maps, mobility policies, climate and equity requirements, performance measures and implementation actions.

The 2028 RTP will also guide local transportation system plan updates and other local planning efforts. Cities and counties will use the adopted RTP to ensure that local transportation plans, project priorities and land use assumptions are consistent with regional policies, regional system needs and state and federal planning requirements. This will be especially important for local TSP updates, corridor refinement planning, concept planning for growth areas, climate-friendly area planning and other local or subarea plans that affect the regional transportation system.

Future Funding

The adopted RTP will help guide future transportation funding decisions by identifying the region's financially constrained project and program priorities and the longer-term strategic priorities. The RTP will clarify the gap between the region's needs and reasonably expected revenues. This gap will help set the table for future funding strategy work by identifying where additional resources, partnerships, policy choices or phasing strategies are needed to advance regional goals. The plan will also help decision makers understand tradeoffs between available revenues, project readiness, equity outcomes, safety outcomes, climate outcomes, system maintenance needs, and mobility priorities.

Performance Monitoring and Future Amendments

After adoption, Metro will monitor progress toward RTP goals and performance targets using the plan's adopted performance framework and available data. Monitoring will help the region understand whether transportation investments and policies are making progress toward outcomes related to safety, equity, climate, mobility, access, economic prosperity, system condition and other adopted goals. Performance monitoring will also help identify where additional work is needed and where future amendments, policy updates or investment strategies may be warranted.

The RTP will remain a living document. As conditions change, projects advance, funding assumptions shift, new requirements emerge or regional priorities evolve, Metro may bring forward amendments to keep the plan current and usable. These amendments will provide a structured way to update the plan between major RTP updates while maintaining consistency with regional goals, state and federal requirements and public involvement expectations.

The Regional Transportation Plan in Action

The 2028 RTP will set the table for implementation work that continues beyond adoption. This includes future amendments to the RTP and RTFP, updates to local transportation system plans, refinement of regional mobility corridors, project development and environmental review, grant applications, funding allocation decisions, performance monitoring and preparation for the next RTP update.

The plan will also create a foundation for continued work on key regional priorities that cannot be fully resolved through a single plan adoption. These may include transit vision implementation, mobility corridor investment strategies, safety investments, climate and VMT reduction strategies, freight and goods movement needs, bridge and asset management needs, regional trail and active transportation investments, transportation system management and operations, resilience planning and efforts towards equitable access to jobs, housing, schools, services and other daily needs.

Conclusion

The 2028 RTP update is needed now to respond to changing transportation needs, revenue uncertainty, rising project costs, safety challenges, climate commitments, housing affordability pressures, and evolving travel patterns across the Portland metropolitan region. It provides an opportunity to align regional transportation priorities with current realities while preparing the region for future growth and change.

Through this update, the region will complete a series of important analysis and decisions, including updated policies, a financially constrained investment strategy, strategic priorities, a regional project list, technical analyses, engagement summaries, and the final adopted Regional Transportation Plan. Key decisions will shape how limited resources are prioritized to best advance regional goals and local priorities.

The work plan organizes this effort through a phased schedule running from 2026 through November 30, 2028, with major milestones to include work plan approval, needs and revenue review, project evaluation, release of a public review draft, committee recommendations, and final JPACT and Metro Council adoption.

Technical review, policy recommendations, and final decisions will be shared across Metro staff, regional technical and policy advisory committees, and the Metro Council - each with defined roles that support transparent and coordinated decision making. The work will be managed through project plans, phased deliverables, milestone tracking, risk management, interagency coordination, and strategic staffing. This approach is intended to maintain momentum, manage complexity, and deliver a high-quality final product on schedule.

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Local, regional and state partners, tribes, business leaders, community-based organizations and members of the public will be engaged throughout the process through advisory committees, county coordinating committees, direct agency coordination, community partnerships, public review opportunities, workshops, briefings, and accessible engagement tools designed to broaden participation.

The final plan will be developed to meet applicable federal and state planning requirements while aligning with adopted regional policies, local plans, and shared priorities. It will serve as both the federally required metropolitan transportation plan and the state required regional transportation system plan. Following adoption, the 2028 RTP will guide future transportation investment decisions, funding strategies, corridor and project development, local planning coordination, performance monitoring, and future amendments. In this way, the plan will function not only as a required update, but as the region's primary long range transportation blueprint – guiding planning and investment for years to come.

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About Metro

Metro is the regional government in greater Portland. Metro manages public services and regional systems that protect the environment, support the local economy and ensure every community can thrive.

Metro coordinates regional planning and funds new affordable homes and supportive housing services. It manages 19,000 acres of parks and natural areas and the region's garbage and recycling system. Metro also runs the Oregon Convention Center, Portland's Centers for the Arts, the Portland Expo Center and the Oregon Zoo.

Metro is led by a nonpartisan elected council. It serves 1.7 million people in 24 cities across Clackamas, Multnomah and Washington counties..

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2028 Regional Transportation Plan

Draft Engagement and Consultation Plan

June 26, 2026

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Metro is the federally mandated metropolitan planning organization designated by the governor to develop an overall transportation plan and to allocate federal funds for the greater Portland region.

The Joint Policy Advisory Committee on Transportation (JPACT) is a 17-member committee that provides a forum for elected officials and representatives of agencies involved in transportation to evaluate transportation needs in the region and to make recommendations to the Metro Council. The established decision-making process assures a well-balanced regional transportation system and involves local elected officials directly in decisions that help the Metro Council develop regional transportation policies, including allocating transportation funds. The Metro Council and JPACT act together as the MPO policy board.

Project website: www.oregonmetro.gov/projects/2028-regional-transportation-plan

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Purpose and background

The purpose of this engagement and consultation plan is to guide development of the 2028 Regional Transportation Plan for the Portland metropolitan region. The document is a companion to the work plan, which establishes the scope, schedule, decision making process, technical program, engagement approach, and major deliverables needed to complete the update by November 30, 2028, when the current plan expires.

The Regional Transportation Plan is the federally-required metropolitan transportation plan and the regional transportation system plan for the region under state law. Adoption of an updated plan is necessary to maintain compliance with federal requirements and eligibility for federal transportation funding.

Metro is the regional government responsible for regional land use and transportation planning under state law and the federally-designated Metropolitan Planning Organization (MPO) for the Portland metropolitan area. As the MPO, Metro is responsible for leading and coordinating updates to the Regional Transportation Plan on a regular cycle – every five years. Each update addresses the evolving needs of our growing region and meets federal and state requirements for the plan. The last update was adopted in 2023.

For transportation projects to be eligible to receive Federal and state transportation funding they must be in the RTP. Transportation projects come from local, regional and state adopted plans, strategies and studies that had a public process with opportunities for public input. This includes locally adopted transportation system plans, investment areas plans, facility plans, corridor refinement plans, transit service plans, concept plans, area plans, and the Oregon Legislature.

The 2028 update comes at a critical time for the region as public agencies and transportation providers face rising project costs, revenue uncertainty, changing travel patterns, climate obligations, safety challenges, aging infrastructure, and increasing demand for safe, reliable and affordable travel options.

[Map of Metro Region] [RTP Update Cycle] [Regulatory Framework]

The Regional Transportation Plan guides long-term decisions about transportation investments, policies, and priorities across the Portland metropolitan region. It connects transportation planning with broader regional goals for safety, equity, climate action, housing affordability, economic prosperity, and quality of life. The plan plays a key role in:

- Shaping how people move and live by identifying the projects, programs, and policies that support access to jobs, housing, education, essential services, recreation, and nature.
- Setting shared goals for transportation that align with broader values and desired outcomes related to equity, safety, climate action, mobility, thriving economy, and regional housing and land use goals.
- Coordinating billions of dollars in federal, state, regional, and local transportation funding by determining which investments are regionally significant and priorities for the near- and long-term.
- Measuring our progress over time through goals, objectives, and performance targets that ensure accountability and guide future policy and investment decisions.
- Supporting coordination across jurisdictions and agencies, ensuring that cities, counties, transit providers, freight partners, and state and federal agencies work together toward a safe and connected transportation system.

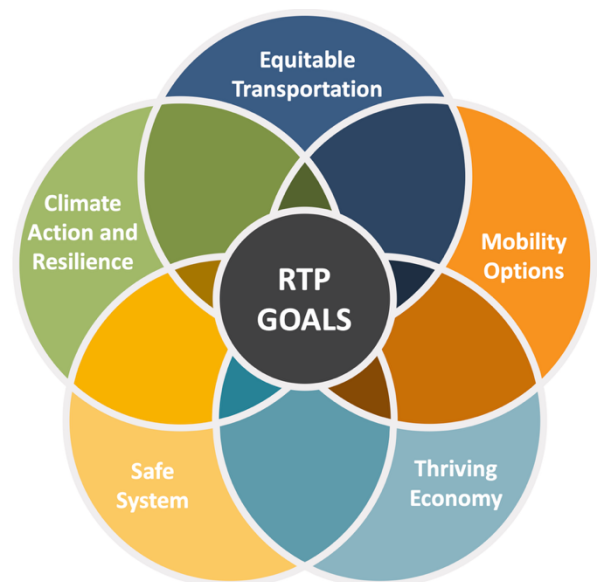
Since the last update, the region has experienced significant changes in travel behavior, project costs, revenues, public expectations, and transportation system needs. The 2028 RTP update provides an opportunity to update and align transportation projects and programs with current and future needs and available revenues through a practical, implementable, and regionally supported plan.

The update will consider how transportation investments can improve safety, expand access to opportunity, support economic prosperity, reduce emissions, maintain critical infrastructure, and improve quality of life.

Project goals and desired outcomes

The 2028 Regional Transportation Plan update will build from and advance the five adopted goals of the latest RTP. These goals, adopted by JPACT and the Metro Council in 2023, MPAC, JPACT and the Metro Council continue to support these goals as the policy foundation for regional transportation decision making and the 2028 RTP:

- Safe System
- Equitable Transportation
- Climate Action and Resilience
- Mobility Options
- Thriving Economy



During the scoping phase, the Metro Council, JPACT and MPAC identified the following priorities and desired outcomes to be the focus of the 2028 Regional Transportation Plan update. These priorities reflect both policy direction and the need for a credible, actionable, and regionally responsive plan.

By **November 30, 2028**, we aim to adopt a Regional Transportation Plan that:

- **Elevates safety as a leading regional transportation priority**, with emphasis on reducing fatalities and serious injuries across all modes.
- **Strengthens the RTP's economic focus** by better connecting transportation investments to job access, freight reliability, business vitality, and regional competitiveness.
- **Sets the table for updating the region's transit vision** by identifying current challenges, future opportunities, and strategic choices for transit service and investment. An update to the Regional Transit Strategy is anticipated to follow the 2028 RTP and Climate Smart Strategy updates and will reflect the updated Future Vision and, subsequently, changes to the 2040 Growth Concept.
- **Provides clarity on available revenues and funding capacity** to support future efforts to secure additional transportation resources for the region.
- **Navigates tradeoffs created by state and federal funding uncertainty** through transparent prioritization and fiscally realistic planning.

- **Communicates transparently about the region’s ability to meet adopted climate goals** under current funding and policy conditions.
- **Elevates community voices and priorities** throughout the planning process, with emphasis on inclusive and accessible engagement.
- **Optimizes local participation** by coordinating Metro outreach with local government, agency, and partner engagement efforts already underway.
- **Delivers a federally- and state-compliant regional transportation plan** that can guide investment, decision making, and implementation through the planning horizon.

Building a plan together

The following 2028 RTP engagement plan is grounded in Metro’s guiding principles for meaningful public engagement documented in [Metro’s Public Engagement Guide](#) and the U.S. Department of Transportation’s promising practices for meaningful public involvement in transportation decision-making.

During the scoping phase, Metro received input about desired meaningful engagement components and goals for the 2028 RTP. One prominent theme that arose was the need to include meaningful engagement throughout the RTP process. Meaningful engagement also fulfills federal and state requirements.



Meaningful engagement will occur throughout the life of the project intentionally including the perspectives of people and communities who are affected by the 2028 Regional Transportation Plan.

Meaningful engagement occurs by intentionally including the perspectives of people and communities who are affected by the 2028 Regional Transportation Plan. Meaningful engagement is rooted in nurturing relationships and taking into consideration the diverse communication and engagement needs of participants. It acknowledges the role trauma plays in people's lives to mitigate harm and foster a welcoming and collaborative

environment. Similarly, meaningful public engagement requires transparency with participants about how their input will be used and how it can affect change.

A retrospective of past engagement

The project team reviewed previous input gathered from community members, organizations, transportation agencies and government partners during the 2023 Regional Transportation Plan update and through more recent regional transportation planning efforts. The engagement from the 2028 RTP update is not starting from scratch and builds upon the priorities and expectations expressed by participants in earlier engagement efforts. By bringing previous engagement feedback forward into the 2028 RTP update, Metro is honoring the time and effort community members and partners have provided in helping Metro understand local and regional transportation needs and priorities.

A review of previous engagement efforts revealed several consistent themes that will guide the 2028 RTP process. Across communities, partners, and organizations, people expressed the following desires related to engagement and RTP priorities:

- **RTP process transparency** - Partners and community members reflected on a general desire to continue learning how decisions are made and how they can influence the outcomes of the RTP.
- **Meaningful engagement** - There was a sense of appreciation and continuous improvement in providing engagement opportunities that go beyond informing to create genuine dialogue, collaboration and shared problem-solving.
- **Tying investments to community transportation challenges and priorities** - Participants offered tangible investment recommendations aligned with addressing the RTP's goals.

The captured themes were presented during a 2028 RTP Community Leaders' Forum in Spring 2026 where participants from across the region unanimously supported the engagement analysis. A separate and detailed analysis is under development and will be available on [Appendix XYZ – August 2026].

Understanding regional demographics

Metro is designing audience-specific outreach strategies, identifying communities that have been historically underrepresented, and tailoring materials and engagement formats so they are accessible and relevant to residents of the greater Portland region. Most importantly, grounding engagement in demographic realities ensures that the voices shaping the RTP reflect the full region, so people can genuinely see their needs and lived experiences represented in the project.

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The following table (XY) showcases the demographics of the population who lives in the region necessary for adjusting community engagement efforts.

[data table on population demographics]

[Exploring demographic of trends]

Identifying interested parties

The 2028 RTP update offers engagement opportunities for a variety of participants. Identifying key interested parties ensures the update process gathers the voices across the region. Similarly, the process helps address the diverse engagement needs particularly for communities historically excluded from transportation planning. Clear identification also supports coordinated decision-making across jurisdictions and improves transparency of the plan. Together, these strategies contribute to a more equitable, effective and responsive Regional Transportation Plan.

- Metro Council
- Local jurisdictions and special districts, including transit providers and Ports
- State agencies, including the Oregon Department of Environmental Quality, Oregon Department of Land Conservation and Development and Oregon Department of Transportation
- Advisory committees involved with partner agencies that are engaged in transportation and/or related issues
- Joint Policy Advisory Committee on Transportation (JPACT)
- Transportation Policy Alternatives Committee (TPAC)
- Metro Technical Advisory Committee (MTAC)
- Metro Policy Advisory Committee (MPAC)
- Business and economic development interests, including large and small employers, business organizations, associations and chambers of commerce
- Southwest Washington Regional Transportation Council (RTC) and other Clark County governments
- Federal and state legislators and elected officials representing counties and cities in the region
- Federal agencies, including the Federal Highway Administration, Federal Transit Administration and the U.S. Environmental Protection Agency
- Committee on Racial Equity (CORE)

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- General public
- Community leaders and organizations, including community-based advocacy organizations working with historically under-represented communities, health and equity interests, environmental and land use issues and transportation advocacy groups
- Philanthropic foundations and institutions
- Black, Indigenous and people of color (BIPOC) majority communities, people with low incomes and people with limited English proficiency
- Youth and older adults
- People with disabilities
- People at the intersection of multiple communities who have been underserved in decision-making processes

Public engagement goals

Meaningful public engagement will integrate regional perspectives across all phases of the 2028 Regional Transportation Plan update, from scoping through adoption. The public engagement goals will guide the implementation and assessment of the 2028 RTP engagement activities. Metro will track and communicate how the RTP process is advancing the engagement goals.

The following goals are outlined in a specific, measurable, achievable, relevant and time-bound (SMART) format. Establishing SMART goals aligns engagement efforts and resources. First, the goals help demonstrate how Metro uses public input to influence RTP decisions. The goals also establish success indicators and evaluation processes. Together, these goals ground the RTP update in a transparent and accountable process.

Broad regional engagement

By the Metro Council adoption of the 2028 Regional Transportation Plan, the RTP team will ensure that regional perspectives are meaningfully reflected in the plan by (1) engaging communities across the region, including underserved communities, through documented engagement opportunities, (3) engaging regional jurisdictions and interested parties and (2) demonstrating how community input shaped each phase and the final RTP by publishing engagement summaries linking public feedback to plan strategies, policies and investment recommendations.

Support community participation in local transportation decisions

Metro will encourage participants to engage in local transportation decision-making by sharing opportunities for community members to participate in development of local Transportation System Plans (TSPs) and regional transportation engagement opportunities for the RTP update. Metro will provide timely information, with community specific input, to county coordinating committees during relevant RTP engagement findings.

Providing RTP process transparency

At each phase of the RTP update, Metro will support public understanding of how regional transportation decisions are made by (1) explaining the RTP decision-making structure, funding sources, project timelines, and key trade-offs; (2) establishing a coordinated communication approach for community members and interested parties to review and respond to project concepts; and (3) delivering timely and effective communications explaining the RTP process.

Integrating lived experience alongside technical data

Metro will integrate regional lived experience alongside technical data to inform the process.

- Lived experience is collected, reported and considered throughout the process
- Document how lived experiences are shaping RTP analyses and recommendations (e.g., needs assessment, investment priorities, performance measures)

Consultation with Tribal governments

Metro will consult with Tribal governments throughout the process, beginning in the scoping phase. The earlier involvement ensures that Tribal perspectives help shape the consultation approach and strategies from the very start. By moving from consultation to early and ongoing collaboration, Metro creates an effective planning process that reflects the sovereignty, knowledge and priorities of Tribal nations across the region.

Metro invited consultation with seven tribes to inform the 2028 update to the Regional Transportation Plan during the scoping phase. In alphabetical order, these Tribes included:

- Confederated Tribes and Bands of the Yakama Nation

- Confederated Tribes of Grand Ronde
- Confederated Tribes of Siletz Indians
- Confederated Tribes of the Umatilla Indian Reservation
- Confederated Tribes of the Warm Springs Reservation of Oregon
- Cowlitz Indian Tribe
- Nez Perce Tribe

In response to the 2023 RTP consultation findings and recommendations, Tribal priorities, concerns, themes and requests identified through consultation, the Metro Tribal Affairs program will work with Metro planning staff to create a distinct Tribal consultation plan detailed recommended approaches to Metro's tribal consultation process for the update.

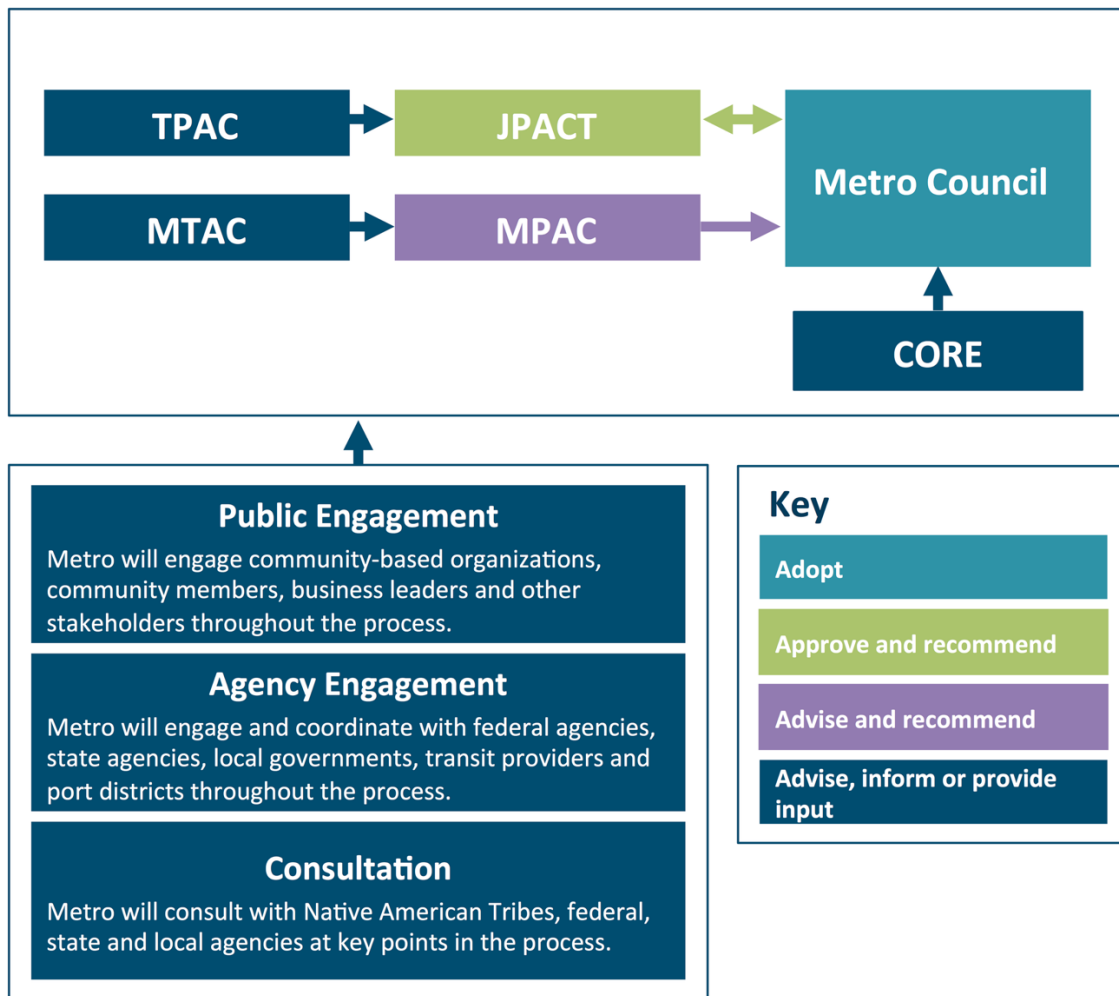
Regional transportation decision-making framework

The 2028 RTP update relies on Metro's role as the federally designated Metropolitan Planning Organization (MPO) for the Portland metropolitan region, as designated by the U.S. Department of Transportation and the Governor of Oregon. Metro's regional transportation decision-making framework is shown in Figure 1.

The Metro Council and JPACT act together as the MPO policy board. Other committees have varying levels of responsibility to review, provide input and make recommendations on the development of the 2028 RTP.

Integral to this decision-making process are timely opportunities for partners and the public to provide meaningful input to the Metro Council and the technical and policy advisory committees prior to key decision milestones.

Figure 1. Regional transportation decision-making framework



Metro’s Committee on Racial Equity (CORE) advises Metro Council and staff on the implementation of [the Strategic Plan to Advance Racial Equity, Diversity and Inclusion](#). CORE will provide input at key points in the 2028 RTP process. CORE’s input will be shared with Metro’s other advisory committees for consideration.

The Metro Policy Advisory Committee (MPAC) advises and makes recommendations to the Metro Council on growth management and land use issues, including the RTP, at the policy level, and the Metro Technical Advisory Committee provides input to MPAC at the technical level.

The Joint Policy Advisory Committee on Transportation (JPACT) is a 17-member committee that provides a forum for elected officials and representatives of agencies involved in transportation to evaluate transportation needs in the region and to make recommendations to the Metro Council. The established decision-making process strives for a well-balanced regional transportation system and involves local elected officials directly in decisions that help the Metro Council

develop regional transportation policies, including updating the RTP every five years. The Transportation Policy Alternatives Committee (TPAC) provides input to JPACT at the technical level.

Together, JPACT and the Metro Council serve as the MPO board for the region in a unique partnership that requires joint action on all MPO decisions. For the purposes of the RTP, JPACT approves the RTP and periodic amendments and submits these to the Metro Council for adoption. The Metro Council adopts the recommended action or refers it back to JPACT with a recommendation for amendment.

Engagement strategies

The RTP engagement will offer multiple ways for agency partners, community members and interested parties to provide feedback. The varied formats help make the RTP planning process accessible and ensure that interested parties can participate. The approach is guided by the following engagement practices.

- Engagement will include accessible and welcoming opportunities for community members and interested parties to share their experiences and ideas
- Engagement strategies will be responsive to evolving relationships, feedback and changing conditions, to the extent possible.
- The constraints of this process, including federally designated timelines, will be clearly communicated.

Interactive online engagement

Online engagement will feature interactive surveys, concise and accessible information, and videos that make RTP topics relatable. Community members can participate in ways that are comfortable and convenient for them. Providing brief, plain language content creates a more inclusive process where participants do not need technical expertise to contribute meaningfully.

Metro staff will promote online engagement through news feeds, social media, email lists, and jurisdictional and community partners. Staff will also collaborate with community organizations and leaders to encourage survey participation among underserved groups. Whenever possible, Metro will work with partners to offer multiple survey formats—including phone options, translations, and accessible document versions—to reach more community members and expand participation.

Community storytelling

Storytelling amplifies the voices of community members who have been historically left out of public decision-making processes and are affected by transportation policies and investment decisions. When community members tell the stories of their lived experiences they become involved in the decision-making without needing to become experts in transportation policy. Further, their stories help to ground decision-makers in the lives of the community members and provide information that may be obscured in quantitative data. Metro staff will work with community members and community partners to tell the stories of people who work and live in greater Portland.

Story-telling and place-based conversations will highlight recently completed transportation projects that have had an impact on people's lives. Examples include showcasing stories of safer crossings and new transit options. These stories will show how investments that support the RTP goals meet community needs.

Community partnerships

Metro works with community-based organizations (CBO's) serving and expressing the perspectives of Black, Indigenous and people of color to elevate the voices of communities that have been historically ignored or marginalized in policy decisions. Through these partnerships, CBO's have consistently invested their expertise, leadership capacity and limited resources in working with Metro to have a meaningful impact in the policies and investments that affect their communities. Metro's relationships with CBO's continue to evolve and Metro staff and leadership continue to recognize and address the institutional structures and norms that are often barriers to Black, Indigenous and people of color, people with disabilities, people with limited English proficiency, youth and older adults being involved in Metro discussions and decision-making spaces.

Engagement activities and tools

The following describes the types of outreach and engagement tools that will be used during the development of the 2028 RTP. These tools will be available to best leverage the needs of the RTP and its components.

Public Engagement Plan (September 2026) Details outreach activities, schedule, public engagement framework and interested parties.

Comment tracking database (Ongoing) The team will log public comments, questions and concerns and respond to or coordinate a response when appropriate. The log is intended to include direct comments or comment themes from all sources, including

emails, phone calls, email submissions and comments made during presentations and briefings with stakeholders.

Website (Ongoing) The project website will be the primary portal for information about the project. It includes pages that describe project activities and events, the process timeline and support documents and materials. The site will host online quick polls, open houses and surveys. At any time, members of the public may submit comments through the project website's online comment tool. Staff will receive comments, coordinate responses as needed and track comments.

(<https://www.oregonmetro.gov/projects/2028-regional-transportation-plan>)

Interactive online engagement (Ongoing) Surveys will be available to the public in advance of key decision points. Participants will engage with multimedia educational content and a variety of formats for providing input including a mapping tool, ranking activities and open-ended comments. Engagement opportunities will be promoted widely. Translated surveys will be made available when Metro is able to work with culturally specific organizations to promote and support community members with limited English proficiency to participate. Metro will collect and report demographic information as part of each survey to track whether we are hearing from a representative group of people that reflects our diverse communities and a broad range of experiences in our region.

Social media (Ongoing) Metro staff will use social media, including Instagram and Facebook, to invite members of the public to participate in online polls, surveys and other major public engagement activities. Social media will also be used to announce major project milestones.

Tribal consultations (Ongoing) The project team in collaboration with Metro's Tribal Affairs office will consult with Tribes. Metro will invite Tribes to consult early in the process (Summer 2026). In this invitation, Metro will seek feedback on how Tribes would like to be involved in the 2026 RTP process. A separate Tribal consultation plan will be developed detailing these consultation efforts.

Regulatory and resource agency consultations (Ongoing) The project team will consult with federal and state regulatory, natural resource and other public agencies identified during the scoping process. Activities will include: email updates and consultation meetings to gather feedback.

Engagement toolkits with informational materials, presentations and discussion questions will be made available for Metro Councilors, JPACT members, jurisdictional partners, community and business organizations and other interested parties to engage constituents in advance of key decision points.

Storytelling, project newsfeeds and emails (Ongoing) Metro staff will develop multimedia stories, newsfeeds and emails to provide information about key milestones and to invite the public to participate in engagement opportunities. The stories and newsfeeds will also be important tools for audiences to learn about the people and places that make up the region and related transportation needs and priorities. The project will maintain an interested parties email list that will be an ongoing feature of the public engagement effort.

It is expected that newsfeeds and email updates will be developed during these key points:

- Introduction and announcement of the project
- Invitation to participate in online surveys
- Refinement of RTP goals, objectives and performance targets
- Identification of transportation needs and priorities
- Development of a shared investment strategy and action plan

Community Leaders' Forums (Ongoing) will be held in advance of major decision points to hear priorities and concerns from community leaders and receive feedback about the RTP process. The forums are also intended to hold space for community leaders to coordinate and build relationships around regional transportation policy.

Regional Transit Forum (Quarterly) Metro formed a staff-level group in June 2026 to support ongoing coordination of local, regional, and state transit planning and operations activities, to share lessons learned and best practices, and to provide a space for input and technical expertise to support RTP implementation work. This group provides a space for the purpose of collaborating to identify shared issues and brainstorm solutions or next steps toward addressing them, as well as highlighting future areas of regional transit work or study. The Forum will act as a sounding board for ideas and provide expert feedback to inform local and regional work, including the 2028 RTP update.

Agency and jurisdictional engagement (Ongoing) Metro Council and staff will engage agencies and local governments through Metro regional policy and technical advisory committees, public meetings of county-level coordinating committees, TPAC workshops, TransPort Subcommittee to TPAC, the SW Washington Regional Transportation Council and Regional Transportation Advisory Committee (RTAC) and other means. Metro Council will also provide updates as part of Metro updates to city councils and other policy bodies throughout the project. Metro invites jurisdictions and

agencies to share local community needs and priorities that staff and leaders have heard from engagement on recent Transportation System Plans and other initiatives.

Individual and small group meetings and briefings with interested parties

(Ongoing) Metro Council and staff will provide updates to interested parties throughout the project and will have discussions at standing meetings of community groups and organizations who have an interest in the project. This will include briefings and discussions with elected officials, businesses, business and economic development groups (including two business roundtables), community-based groups and organizations. The project team will also seek to coordinate with agency partners in order to engage existing advisory committees that advise jurisdictions and transportation agencies on transportation, community needs and equity. The project team will seek opportunities to co-convene meetings with community and business partners. The purpose of these meetings will be to provide updates, share information and to solicit input on key elements of the project.

Publications (Ongoing) Fact sheets, project updates and other materials will be developed to describe the RTP update, as well as to describe specific topical components of the project, such as transportation equity, finance and climate and specific aspects of the update at key milestones. The materials will be distributed at briefings and meetings. Summary reports documenting the results and findings of major tasks will also be developed and made available on Metro's website and meeting presentations.

Public engagement reports (Ongoing) Throughout the process, the project team will document all public involvement activities, feedback received and key issues raised through the process.

Final public comment period report (Phase 4) A public comment report will be compiled and summarized at the end of the formal public comment period.

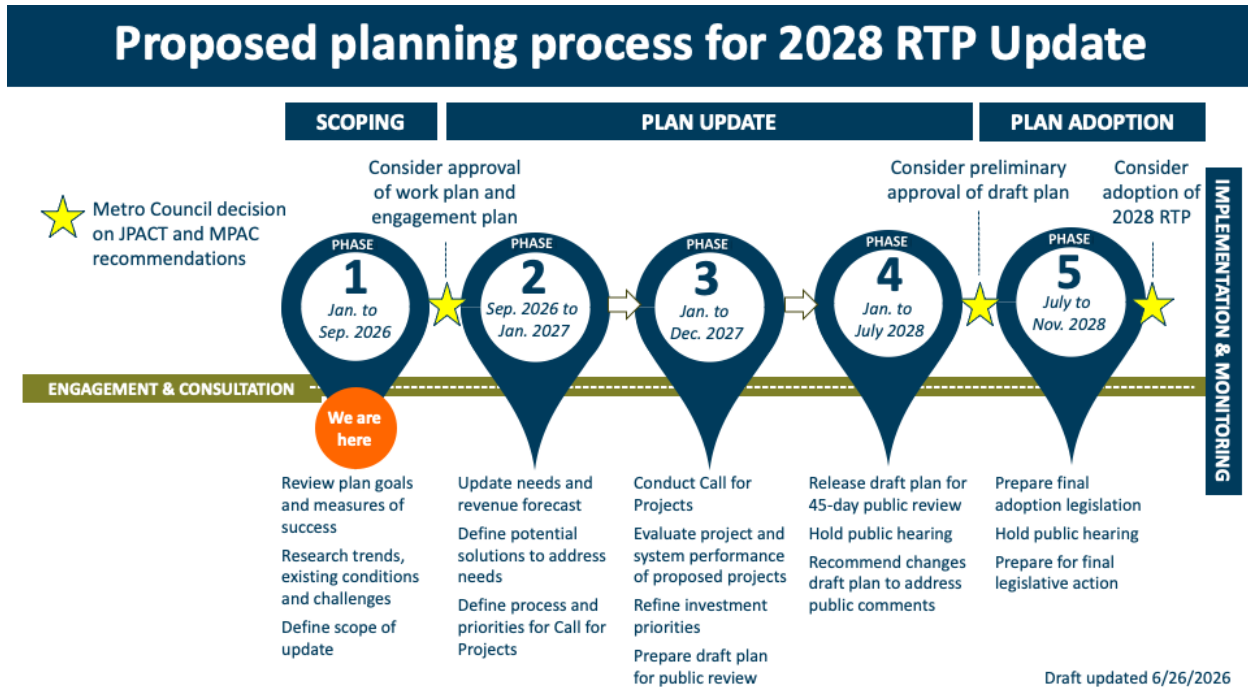
Metro Council public hearings (Phase 4 and Phase 5) Hearings will be hosted by the Metro Council as part of regular meetings as part of the 45-day public comment period and the final adoption process.

Final public engagement summary report (Phase 5) A final summary report containing a complete evaluation and overview of the engagement effort, including a discussion of the successes and potential areas for improvement will be created at the end of the process.

2028 RTP timeline

From January 2026 to November 2028, the Metro staff will engage the public and local, regional and state partners to update the Regional Transportation Plan. The 2028 RTP update will be completed in five phases.

Figure 2. Timeline for the 2028 Regional Transportation Plan Update



Summary of planning and engagement activities and key project milestones

[Add final RTP Work Plan Overview table]

Engagement Roles and Responsibilities

Policy partnerships: Metro Council, JPACT and MPAC • Provide leadership and policy direction to staff • Build partnerships and collaborate • Engage partners and the public • Incorporate input from partners and the public	Community partnerships: Partners and the public • Tell us about your experiences traveling in the region and the places that are important • Provide community values, needs and priorities • Provide ideas and solutions • Provide input and recommendations to decision-makers <i>Community partnerships and engagement activities will seek to strengthen public trust and be more inclusive of historically underrepresented communities, youth and older adults.</i>
Technical partnerships: TPAC and MTAC • Implement policy direction to update plan • Provide technical expertise • Keep decision-makers informed of progress • Incorporate input from partners and the public • Make recommendations to decision-makers	
Technical support: Metro staff • Implement policy direction to update plan • Provide technical expertise • Keep decision-makers informed of progress • Incorporate input from partners and the public • Make recommendations to decision-makers and technical advisory committees	

About Metro

Metro is the regional government in greater Portland. Metro manages public services and regional systems that protect the environment, support the local economy and ensure every community can thrive.

Metro coordinates regional planning and funds new affordable homes and supportive housing services. It manages 19,000 acres of parks and natural areas and the region's garbage and recycling system. Metro also runs the Oregon Convention Center, Portland's 5 Centers for the Arts, the Portland Expo Center and the Oregon Zoo.

Metro is led by a nonpartisan elected council. It serves 1.7 million people in 24 cities across Clackamas, Multnomah and Washington counties.

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Mary Nolan, District 5

Duncan Hwang, District 6

Auditor

Brian Evans

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Metro

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oregonmetro.gov

Agenda #: 2.3

File #: 26-6588

Agenda Date: 7/2/2026

Regional Trails Program Update

Jon Blasher (he/him), Parks and Nature Director
Robert Spurlock (he/him), Principal Regional Planner

STAFF REPORT FOR WORK SESSION

STAFF UPDATE TO COUNCIL ON THE REGIONAL TRAILS SYSTEM PLAN MAP AND THE REGIONAL TRAILS PROGRAM OF THE 2019 PARKS AND NATURE BOND MEASURE

Date: June 17, 2026

Department: Parks and Nature

Meeting Date: July 7, 2026

Prepared by: Robert Spurlock, 503-896-1700, Robert.spurlock@oregonmetro.gov

Presenters: Jon Blasher, Parks and Nature Director; Robert Spurlock, Principal Regional Planner

Length: 30 minutes

ISSUE STATEMENT

This work session provides Council with a status report on the implementation of the regional trails program, including ongoing work to update the Regional Trails System Plan (RTSP) map. The status report focuses on investments funded through the 2019 Parks and Nature Bond Measure as well as progress made in coordination with local and regional partners.

ACTION REQUESTED

Staff request Council feedback on the overall direction of the RTSP map update, including modifications to the screening criteria for determining trails of regional significance. Staff also seek input on proposed adjustments to bond funding distributions to support timely project delivery. Key upcoming milestones include release of a draft RTSP map for stakeholder review in August 2026, award of additional construction funding to local partners in fall 2026, and presentation of a final RTSP map and adoption resolution in January 2027.

IDENTIFIED POLICY OUTCOMES

This work advances Council direction to maintain and expand a regionally significant trails system that improves connectivity across the metropolitan area. It also supports the effective and timely use of voter-approved bond funds while continuing to strengthen partnerships with local jurisdictions responsible for trail planning, development, and maintenance.

POLICY QUESTIONS

Key policy considerations for Council include how to prioritize updates to the RTSP map to reflect current regional needs, whether adjustments to bond funding allocations are appropriate to accelerate implementation, and what strategies should be emphasized to ensure timely completion of regionally significant trail projects.

POLICY OPTIONS FOR COUNCIL TO CONSIDER

Council may consider supporting the staff proposal to redistribute a portion of bond funds to locally led construction projects that are ready to advance, which would accelerate delivery but reduce funding available for future right-of-way acquisition. Alternatively, Council may support maintaining the original fund distribution, preserving long-term acquisition capacity but potentially slowing project delivery and expenditure of bond resources.

Similarly, Council may support the proposed modifications to the criteria for determining regionally significant trails. Or Council may support preserving the criteria in their previous version.

STAFF RECOMMENDATIONS

Staff recommend proceeding with the proposed redistribution strategy to align available funding with near-term project readiness and to ensure that bond funds are expended efficiently while advancing regionally significant trail investments.

STRATEGIC CONTEXT & FRAMING COUNCIL DISCUSSION

This effort implements Metro's Regional Framework Plan and aligns with the Regional Transportation Plan by supporting development of a coordinated regional trails network. The RTSP map, first adopted in 1992 and most recently updated in 2023, is a foundational element of this work. The current update reflects extensive engagement with partners, including 19 coordination meetings with 32 agencies and review of more than 100 proposed map changes.

While the 2019 bond trails program has made steady progress, challenges related to right-of-way acquisition and market conditions have slowed some elements of implementation. The proposed funding adjustments are intended to address these challenges and align resources with projects that can advance in the near term. All activities are consistent with existing budget allocations within the Parks and Nature Department.

BACKGROUND

Metro's Regional Framework Plan establishes policy direction for the development, management, and protection of a regional trails system. Through the RTSP, Metro coordinates with local governments to identify and implement priority trail corridors that

serve regional mobility, recreation, and conservation objectives. The 2019 Parks and Nature Bond Measure provides significant funding to implement this system through grants, planning, construction, and property acquisition. Since passage of the bond, Metro and its partners have advanced multiple projects and continue to refine the regional system through this five-year update to the RTSP. The current update and accompanying program adjustments are intended to build on this progress and ensure that investments are delivered in a timely and effective manner.

ATTACHMENTS

Materials associated with this work session include the 2023 RTSP map. This is an informational item and does not require legislation at this time.

- Is legislation required for Council action? No
- If yes, is draft legislation attached? N/A
- What other materials are you presenting today? Powerpoint presentation

Regional trails system plan

oregonmetro.gov/trails

- 61 Existing Pedestrian Trail
- 30 Planned Pedestrian Trail
- 45 Existing Multi-use Trail
- 25 Planned Multi-use Trail
- 22 Existing On-Street Connection
- 44 Planned On-Street Connection
- 58 Conceptual Trail
- 70 Water Trail
- Parks and Natural Areas
- WES Commuter Rail
- MAX Light Rail

Miles 1 2

1. Banks-Vernonia Trail
2. Beaver Lake Trail
3. Beaverton Creek Trail
4. Beaverton to Milwaukie Trail
5. Bridgeport to Milwaukie Trail
6. Bronson Creek Trail
7. Butler Buttes Trail
8. Butler Creek Trail

9. Cazadero Trail
10. Clackamas River Greenway
11. Columbia Slough Trail
12. Council Creek Trail
13. Crescent Park Trail
14. East Buttes Powerline Trail
15. Emerald Necklace Trail
16. Fanno Creek Trail

17. Gresham-Fairview Trail
18. Hagg Lake Trail
19. Helvetia Trail
20. Hillsdale to Lake Oswego Trail
21. Historic Barlow Road Trail
22. Historic Columbia River Highway
23. I-205 Trail
24. I-84 Trail

25. Ice Age Tonquin Trail
26. Kelley Creek Trail
27. Marine Drive Trail
28. Marquam Trail
29. McKernan Creek Trail
30. Mount Scott Trail
31. North Clackamas Greenway
32. Oregon City Loop Trail

33. Oregon Electric Railway Trail
34. Pacific Greenway Trail
35. Peninsula Crossing Trail
36. Red Electric Trail
37. Reedville Trail
38. Richardson Creek Trail
39. River Terrace Trail
40. Rock Creek Trail

41. Rosemont Trail
42. Salmonberry Trail
43. Sandy River Greenway
44. Scouts Mountain Trail
45. Springwater Trail
46. Stafford to Canby Trail
47. Stafford Trail
48. Sullivan's Gulch Trail

49. Sunrise Corridor Trail
50. Sunshine Valley Trail
51. Terwilliger Trail
52. Tickle Creek Trail
53. Tigard to Lake Oswego Trail
54. Trolley Trail
55. Troutdale to Gresham Trail
56. Troutdale to Salish Ponds Trail

57. Tualatin River Greenway
58. Tualatin Valley Trail
59. Waterhouse Trail
60. Westside Trail
61. Wildwood Trail
62. Willamette River Greenway
63. Wy'East Way Path
64. Yamhelas Westsider Trail

Water Trails

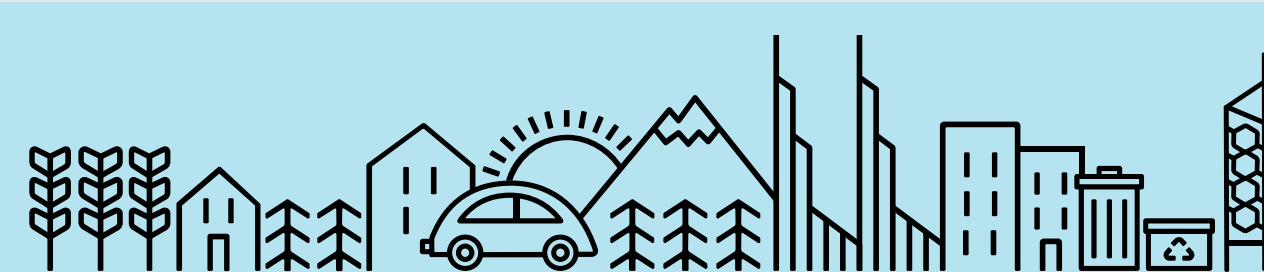
65. Clackamas River Water Trail
66. Columbia Slough Water Trail
67. Lower Columbia River Water Trail
68. Sandy River Water Trail
69. Tualatin River Water Trail
70. Willamette River Water Trail

Materials following this page were distributed at the meeting.



Business Recruitment and Retention in Oregon and the Metro region

Anneliese Koehler
July 7, 2026



2026 Economic Development Roadmap

Shared workplan for PDR and GAPD, in consultation with DEI

MAR '26 APR '26 MAY '26 JUN '26 JUL '26 AUG '26 SEP '26 OCT '26 NOV '26 DEC '26 JAN '27 FEB '27 MAR '27 APR '27 MAY '27 JUN '27 JUL '27 AUG '27 SEP '27





Laying the Groundwork:

State Legislative Priority Development

Date	Topic
June 9	Disparities by the Numbers: Understanding Inequities in Oregon's Economy
July 7	Oregon and the Region's Business Recruitment
July 28	Traded Sector Industrial Land Supply
September 8	Agriculture Industry in the Tri-County Area
October 6	Data Center Overview Tribal Partners
October 20	Historical Lookback: How has Industrial Land been Utilized in Metro's Urban Growth Boundary?





Disparities by the Numbers: Understanding Inequities in Oregon's Economy

Key Presentation Takeaways

- Labor force participation and unemployment vary by race, ethnicity and gender
- Representation of workers of color in tri-county industries ranges from 24% to 45% (lots of talent on the sidelines)
- Median wages for workers of color are lower but also growing faster
- Workers of color are concentrated in low-wage industries and occupations
- Women's wages are lower than men's across racial and ethnic groups

Key Council Discussion Points

- Intervention is critical: these disparities will not change without intervention
- Need to look beyond just jobs; education, workforce development and childcare services are critical to reducing disparities and business recruitment

Overview: Business Retention and Expansion (BRE)

July 7, 2026

Garet Prior and Jeff Hampton, Business Oregon

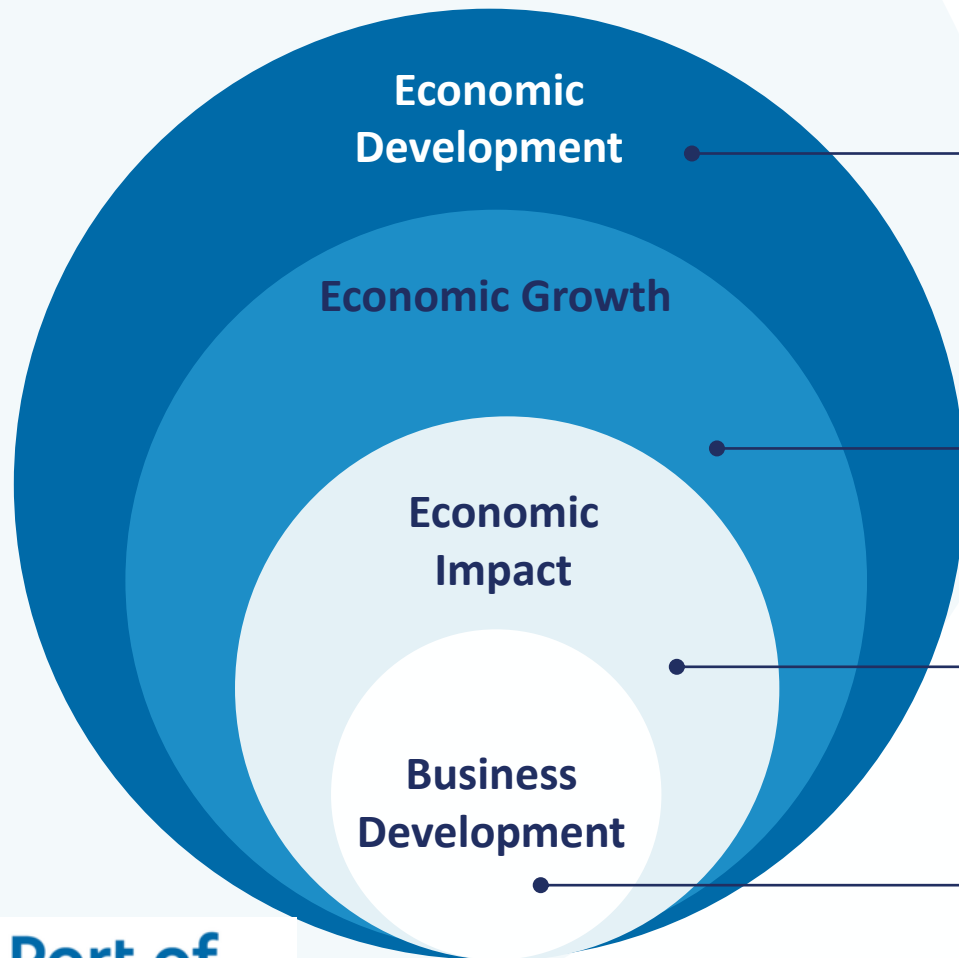
Nick Triska, GPI



ECOSYSTEM

PUTTING THE PUZZLE TOGETHER

What We Mean When We Say . . .



Intentional actions to create a strong, inclusive economy

- Focused on economic growth, job creation, household income, access to opportunity, multi-generational wealth, regional competitiveness, economic resilience

Increase in production of goods and services over time

Measurable effect of a project or policy on an area's economy

Strategic process of growing lines of business, customer base, and revenue

Economic Development Ecosystem Partners

Economic Development Agencies



Workforce & Higher Education



Business Organizations



Technical Assistance



Public/Private & Special Purpose



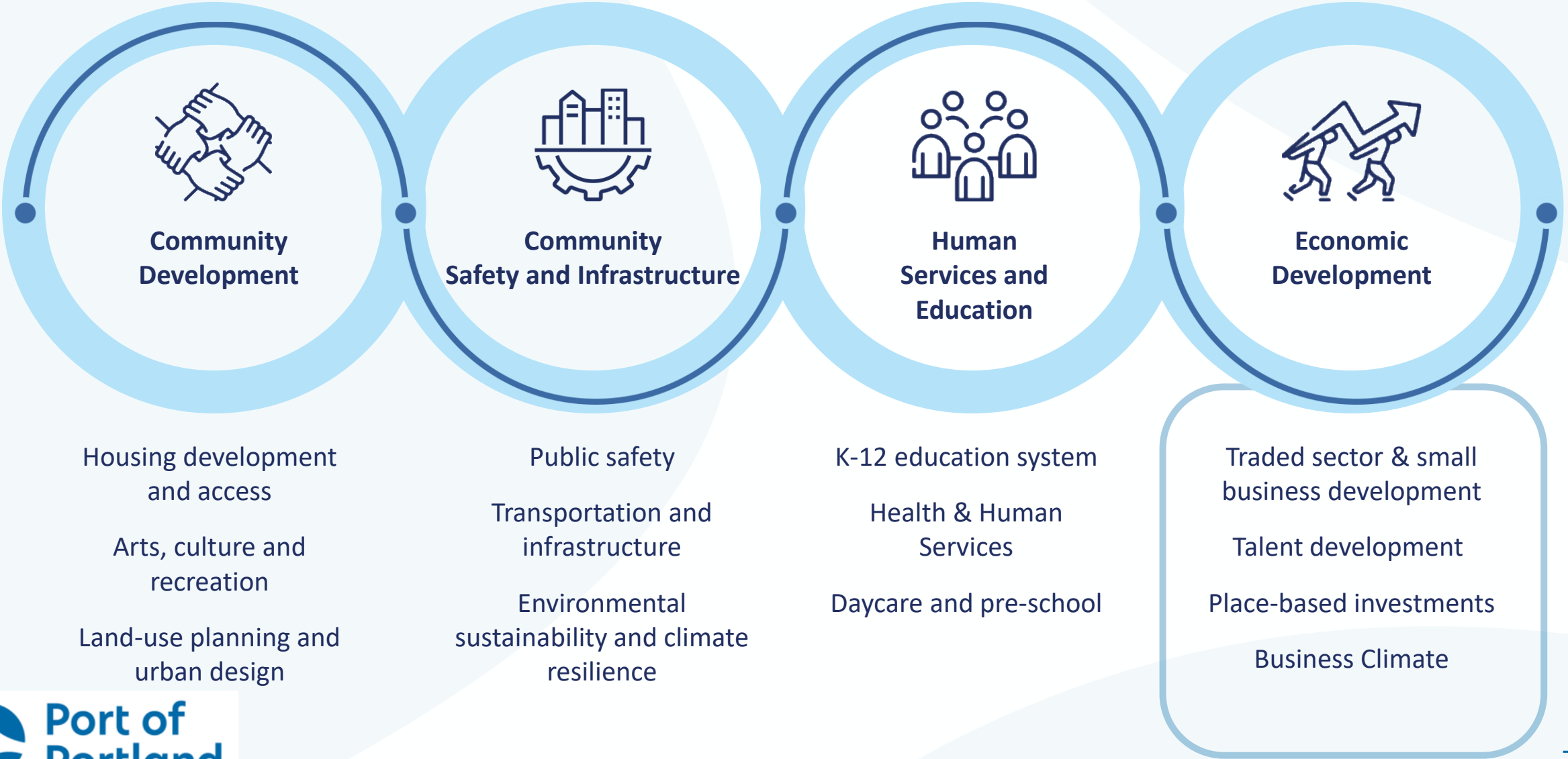
Business Oregon's Support

- Research and development
- Small business
- Infrastructure: Water and Sewer
- Workforce diversity
- Arts and culture
- Broadband
- Brownfield redevelopment
- Seismic
- Childcare facilities
- Governor's Regional Solutions team
- Relationships, navigation, network and referral

Technical Assistance Network



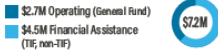
Creating a Healthy Region



BUSINESS RETENTION AND EXPANSION (BRE)

STATE, REGION, AND LOCAL

State, Regional, and Local Roles

Local, Regional and State Economic Development Roles				
	 Biz.Oregon.gov	 GreaterPortlandInc.com	 ProsperPortland.us	Example Partner Organizations
Scope	Statewide focus with programs to support public infrastructure finance, business finance and traded sector business growth 	Focus on 7 county region and regional coordination 	Primary focus on City of Portland; some interaction with regional firms 	
Annual Budget & Staff	6 business development FTE focused on 3-county region; RDQ, Trade, Recruitment and other SMEs 	\$15M 3 business development FTE 	 \$2.7M \$4.5M 8 business development FTE on Business Advancement Team + other SMEs 	
Retention / Expansion	Business visits targeting Oregon traded sector companies Direct and referral assistance	Coordinate intra-region retention/expansion projects Additional support as needed or upon request	350+ annual business visits to traded sector companies Direct and referral assistance	Port of Portland Worksystems
Recruitment	Coordinate statewide response to recruitment RFPs Coordinate out-bound recruitment trips to trade shows Proactive business recruitment Limited discretionary incentive funding (SRF) to support job creation investments	Coordinate and track regional responses to business recruitment projects Attend trade shows, expos, conferences, and events serving regional recruitment goals Organize inbound familiarization tours for site selection consultants Plan and execute market visits for business executives and active projects Build and maintain relationships with real estate professionals, tenant representatives, and consultants	Coordinate City response to recruitment RFPs Proactive business recruitment Recruitment RFPs Coordinate site or property tours	Real Estate Brokers Utilities
Industry Initiatives	Semiconductor industrial lands loan program; Oregon CHIPS program; Small Business Sustainability Fund grants (target, traded sector gap funding); Oregon Manufacturing Extension Partnership subsidy (traded sector outside UGB); OTPP Export Assistance (traded sector industry); Business Retention Services TA Grant (traded sector industry)	Industry advocacy via workgroups and task forces Lead or support growth of industry clusters as identified in the CEDS	Lead cluster programming to support growth of City priority clusters as identified in Advance Portland	Technology Assn of Oregon Oregon Manufacturing Extension Partnership Traded Sector Companies
Entrepreneurship & Innovation	SBR/STIR matching grants Regional Innovation Hubs grants Centers of Innovation Excellence grants (CIE) Commercialization Gap Fund	Lead or support growth of entrepreneurship and innovation as identified in the CEDS	Industry-specific entrepreneurship programming as identified in Advance Portland Office of Small Business Entrepreneurship & Community Economic Development opportunities	Inclusive Business Resource Network Partners

Traded Sector

"Traded Sector Industry" means an Oregon industry whose members sell their goods or services into markets for which national or international competition exists.

OAR 123-095-0010

BUSINESS OREGON

OVERVIEW

Business Oregon

- **Vision:** Prosperity for all Oregonians
- **Mission:** Business Oregon invests in Oregon businesses, communities, and people to promote a globally competitive, diverse, and inclusive economy
- **2025-27 Legislatively Adopted Budget: \$2,260,826,753**
 - Infrastructure Finance (77%)
 - All Other (23%)

Oregon Revised Statutes (ORS)

- Chapter 200 for the Certification Office for Business Inclusion and Diversity
- Chapter 284 for Economic Development and Innovation & Entrepreneurship
- Chapter 285A for Administration, Public Finance and Business Finance
- Chapter 285B for Public Finance and Business Finance
- Chapter 285C for Tax Incentives
- Chapter 359 for the Cultural Trust and Oregon Arts Commission
- Chapter 401 for Seismic Rehabilitation

Loans, Grants, and Tax Incentives

- Governor's Strategic Reserve Fund (SRF)
- Business Expansion Program (BEP)
- Regionally Significant Industrial Sites (RSIS)
- Industrial Lands/Sites Loan Fund (ISLF)
- Small Business Sustainability Fund (SBSF)
- Enterprise Zones
- Strategic Investment Program (SIP)
- Semiconductor Research & Development Tax Credit

Metro

	Business-Direct	
	Projects	Amount
April 1, 2023 - March 31, 2025	161	\$ 41,030,629
April 1, 2025 - March 31, 2026	122	\$ 26,919,312
Total	283	\$ 67,949,941

Community Infrastructure	
Projects	Amount
38	\$ 36,925,934
33	\$ 68,263,418
71	\$ 105,189,352

Metro

	Jobs	
	Created	Retained
2024	239	2,260
2025	325	2,110
Total	564	4,370

Washington, Clackamas, and Multnomah County

Source: Business Oregon, June 2026

EXAMPLE: Business Expansion

- Local, small-batch nut butters with simple, all-natural ingredients
- National distribution growth opportunity
- Small Business Sustainability Fund award to support needed ramp up of inventory, supplies and A/R

The logo for 'GROUND UP' is displayed in a bold, maroon, sans-serif font. The word 'GROUND' is on the top line and 'UP' is on the bottom line, slightly offset to the right.

GROUND UP'S MISSION

Employment Training for Women
Overcoming Adversity

GREATER PORTLAND INC.

OVERVIEW

Greater Portland Inc



Greater Portland Inc (GPI) is a public-private partnership working to attract businesses to the entire Greater Portland region.

- **Confidential, no-cost assistance** to domestic and international companies interested in investing and growing within the region
- **A single point of contact** and convener to all regional economic development resources and professional services

\$1.5 M

Annual
Budget

3

Business Dev.
FTE

7-County

Bi-State Representation

Key Services

- Project Management
- Connectivity to Providers & Key Assets
- Access to Workforce and Education Partners
- Diversity & Inclusion Resources
- Data Resources, Research, & Analysis
- Market Visits
- Incentives Navigation
- Real Estate Connectivity

Economic Prosperity, Built Project By Project



Family-Wage Jobs

Quality employment for residents



Capital Investment

Private capital into buildings and equipment



Tax Base

New revenue that funds public services



Economic Resilience

A more diversified, durable economy

Possible Through Relationships

Successful business development is possible through the cultivation and maintenance of relationships with critical multipliers including:

- Site Selectors & Real Estate Professionals
- Local & State Practitioners
- Foreign Governments & Consulates
- Local HQ & Supply Chain

Standard Business Recruitment Process Flow



Top Location Factors Driving Business Investment



Sites & Buildings



Operating Costs



Talent & Workforce



Certainty & Speed



Power & Infrastructure



Quality of Life

Site decisions run as a structured elimination based on a community's ability to address the location factors above. **Regions are often cut before they even know they were in the running.** These factors are the conditions that make or break our ability to compete.

EXAMPLE: Successful Recruitment - SBS Zipper

A recruitment win generated through high-touch relationship management and concierge services via Soft Land Portland

- Second largest zipper manufacturer in the world
- Attracted by the global brands and robust footwear and apparel ecosystem
- Portland as its first-ever US presence
- Marketing, sales, and R&D operations



“Material innovation, supply chain, that all happens here.”

- Onlyisa Yu, US Lead @ SBS Zipper



ACCESS 45+ CITIES
BECOME A MEMBER

Retailing

Chinese zipper manufacturer SBS opening first US office in Portland



Key Factors in Competition

- Site readiness and land availability
- Customer service
- Marketing
- Timing, process, and predictability
- Incentives
- Water
- Energy
- Transportation
- Workforce
- Taxes and fees

Contact

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Jeff Hampton, Business Oregon (Clackamas & Washington County)

Jeff.Hampton@BizOregon.gov

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Nick Triska, Greater Portland Inc

Nick.Triska@greaterportlandinc.com

(971) 339-2009



July 7, 2026

Draft 2028 RTP Work Plan & Engagement Plan



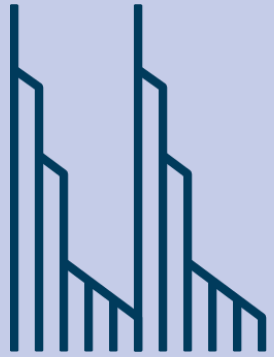
Today's purpose

Review what we heard from you and partners

Provide an opportunity for Metro Council to comment on RTP elements:

- Draft work plan and engagement plan for the 2028 RTP
- Updated timeline
- Key milestones & connection





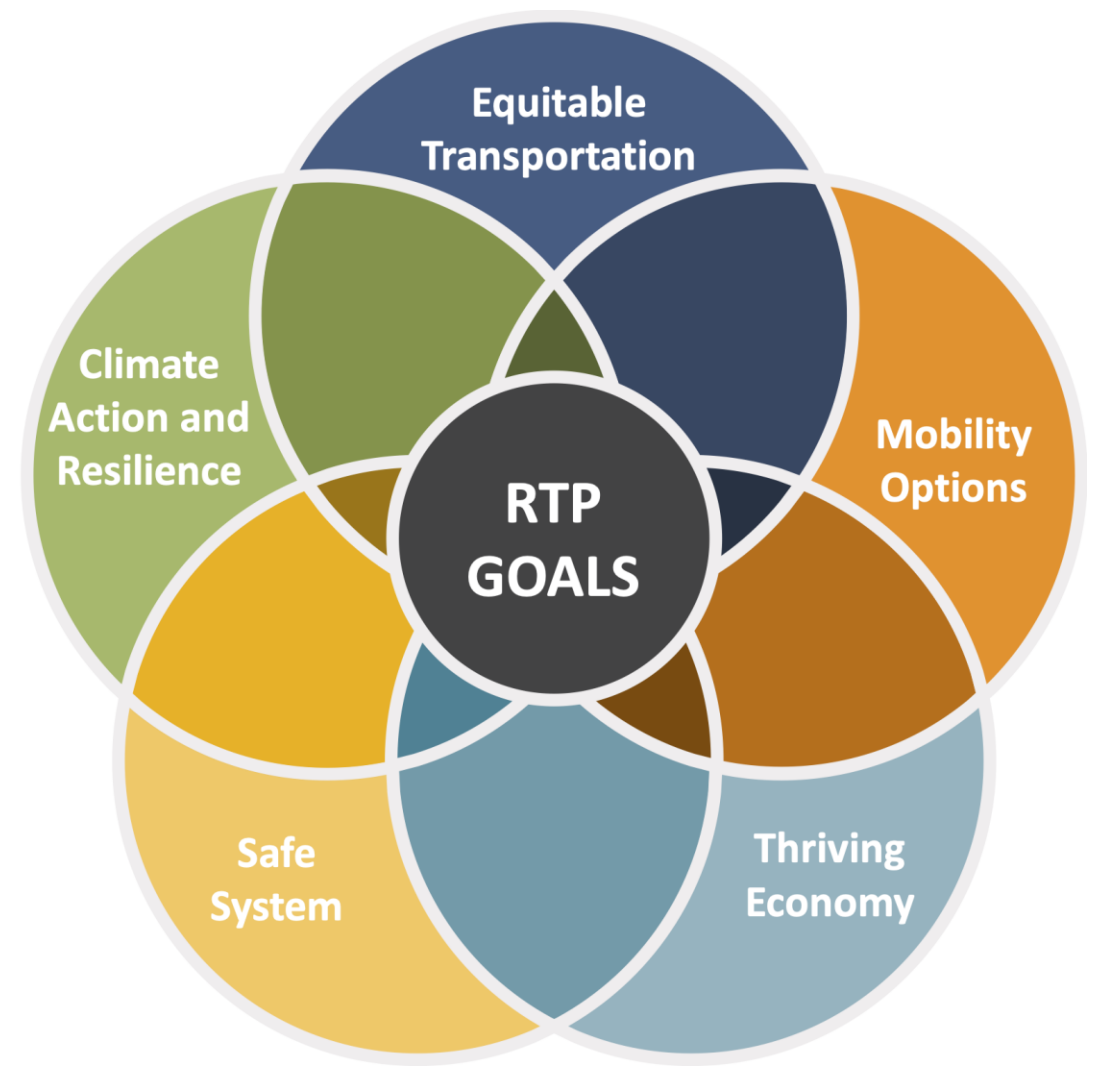
JPACT & Metro Council priorities for update

- **Elevating safety as a priority**
- **Strengthening the RTP's economic focus**
- **Setting the table for updating the region's transit vision** after updates to the Future Vision and RTP
- **Providing clarity on available revenues** to support future efforts to bring more transportation funding to the region
- **Navigating choices and tradeoffs** created by state and federal funding uncertainty
- **Communicating transparently about our ability to meet region's climate goals**
- **Elevating community voices and priorities**
- **Optimizing local participation** by coordinating Metro outreach

Key outcomes for the RTP

The RTP has already established these five regional goals:

- Safety
- Equity
- Mobility
- Thriving economy
- Climate action and resilience



Adopted by JPACT and the Metro Council, with support from MPAC



Proposed planning process for 2028 RTP Update

SCOPING

PLAN UPDATE

PLAN ADOPTION



Metro Council decision
on JPACT and MPAC
recommendations



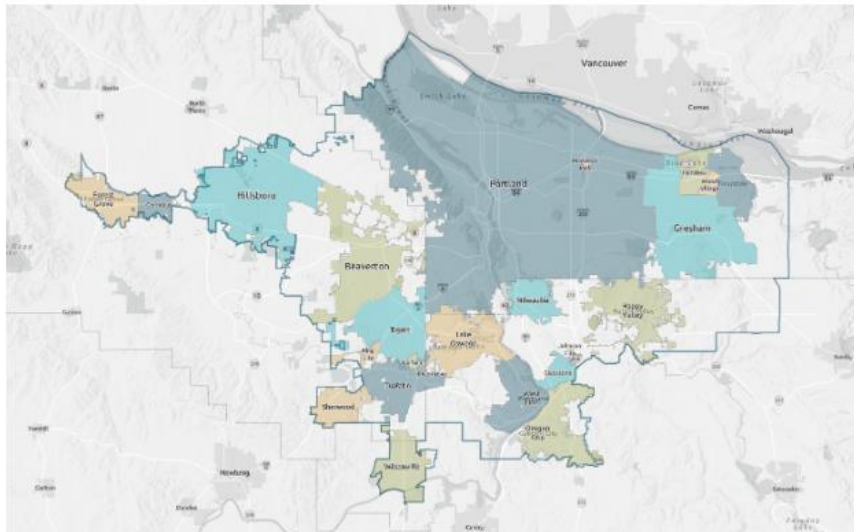
Draft updated 6/8/2026

2028 RTP work plan overview



2028 Regional Transportation Plan **Draft Work Plan**

June 26, 2026



Draft Work Plan Outline

- Work plan overview
- Purpose and background
- Project goals and desired outcomes
- Policy foundation
- Regional transportation decision-making framework
- Phases and milestones
- Engagement and consultation activities
- Post adoption implementation activities
- Conclusion

Phase 1: Scoping

January 2026 – September 2026

Description: Set up the 2028 RTP update process, confirm roles and responsibilities, and establish the work plan, engagement approach, schedule, and decision-making framework.

Key Outcomes:

- JPACT & Metro Council consider approval of work plan and engagement plan ★
- Shared understanding of regional priorities
- Confirmed partner roles and decision points
- Building technical foundation for later analysis and evaluation



Phase 2: Needs analysis and revenue forecast

September 2026 to January 2027

Description: Document regional transportation needs, update the policy and evaluation framework, and develop the draft revenue forecast that will guide the Call for Projects.

Key Outcomes:

- Regional transportation needs updated
- Draft revenue forecast developed
- Evaluation framework updated
- Policy updates reflected
- Call for Project process defined
- Draft RTP Chapters 1 through 4 prepared



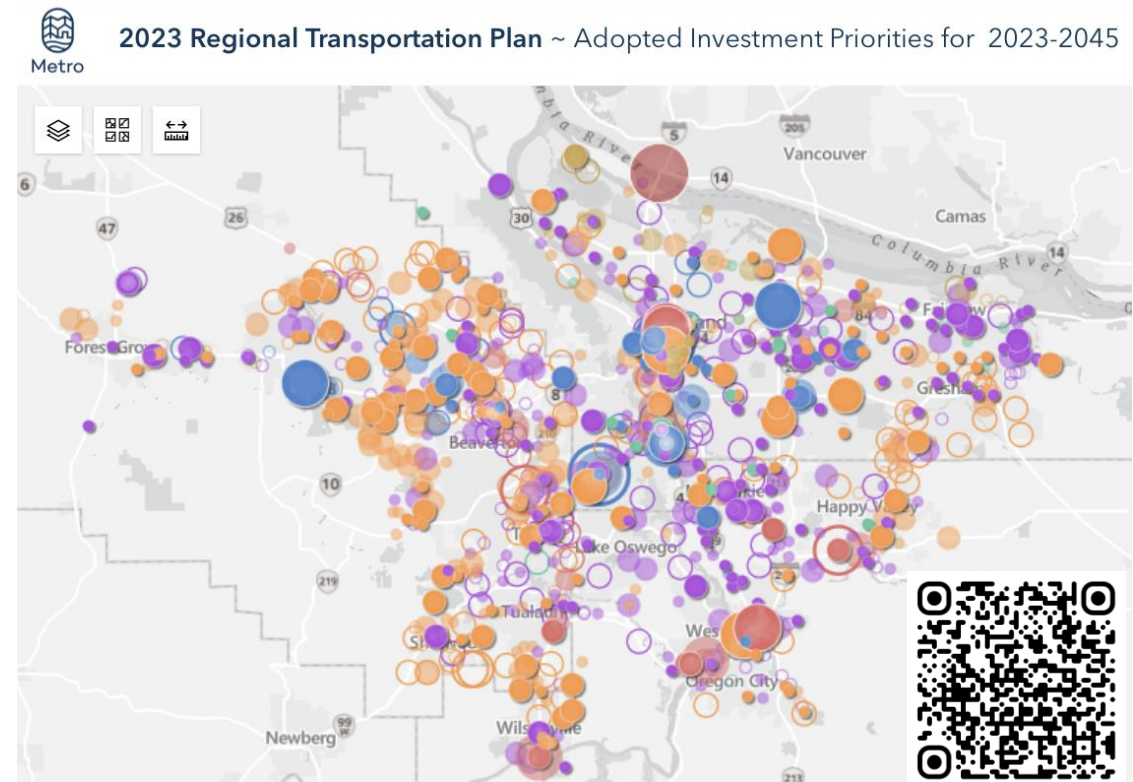
Phase 3: Call for projects and evaluation

January 2027 to December 2027

Description: This phase is where the RTP moves from identifying needs to updating project lists. Metro will conduct the Call for Projects in coordination with local, regional, state, and Tribal partners, evaluate proposed projects and programs seek feedback, and prepare the draft RTP for public review.

Key Outcomes:

- Call for Projects (Feb. 1 – March 12) ★
- Constrained and strategic project lists updated
- Project lists and performance evaluated ★
- Seek feedback on project list & evaluation results
- Consider ★ outcomes from 2027 Legislature
- Draft RTP Chapters 5 through 8 prepared



Explore the project and program priorities adopted in the 2023 Regional Transportation Plan: <https://arcg.is/0afuHT>

Phase 4: Public review and pre-approval

January 2028 to July 2028

Description: This phase provides the formal public review period for the draft 2028 RTP and Climate Smart Strategy. Metro will release the draft plan and project and program priorities for a 45-day public comment period, consult with agencies and Tribes, summarize comments, and recommend changes for preliminary approval.

Key Outcomes:

- Draft RTP & Climate Smart Strategy released for public review ★
- 45-day comment period (Jan. 14 – Feb. 29) ★
- Public engagement reports completed
- Recommendations in response to comments
- JPACT & Metro Council consider preliminary approval of RTP and Climate Smart Strategy ★



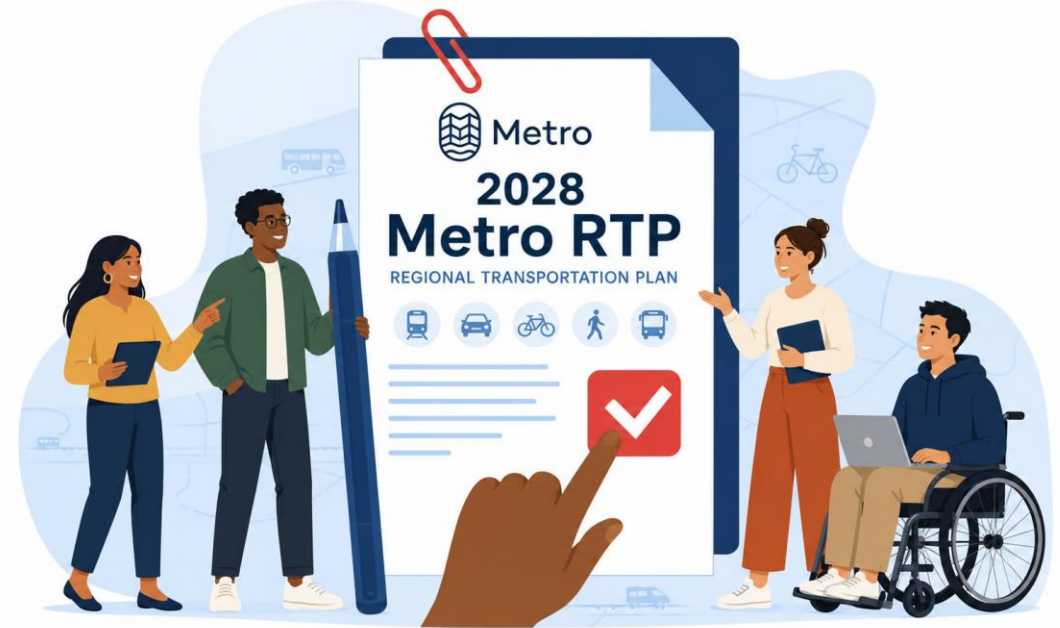
Phase 5: Final legislative adoption

July 2028 to November 2028

Description: This phase completes the update to the RTP and Climate Smart Strategy through final revisions, legislative adoption, and preparation for post adoption implementation. Metro will finalize the plan, appendices, project lists, public engagement documentation, and findings of compliance before final action by MPAC, JPACT, and Metro Council.

Key Outcomes:

- **2028 RTP & Climate Smart Strategy prepared for final adoption**
- **Final engagement report completed**
- **Adoption legislation and findings prepared**
- **JPACT and Metro Council consider adoption of 2028 RTP and Climate Smart Strategy (separate actions)★**



2028 RTP engagement plan overview

Scoping engagement and consultation activities

- Review of previous engagement and consultation feedback
- Metro Council and JPACT
- Regional advisory committees
- County coordinating committees
- Community leaders' forum
- Consultation with tribes and federal, state, regional and resource agencies
- Conversations with regional elected officials and leaders



What's included in the RTP engagement plan?

- Regional demographics
- Demonstrate understanding of the region's needs
- Engagement goals
- Strategies for broad engagement and formats
- Tentative engagement timeline and milestones by phase



Draft RTP engagement goals

- Regional perspectives are reflected in the plan
- Metro will encourage participants to engage in local transportation decision-making
- Explain RTP decision-making structure, funding sources, project timelines and key trade-offs
- Integrate regional lived experience alongside technical data



What is Metro Council's role in the RTP engagement plan?

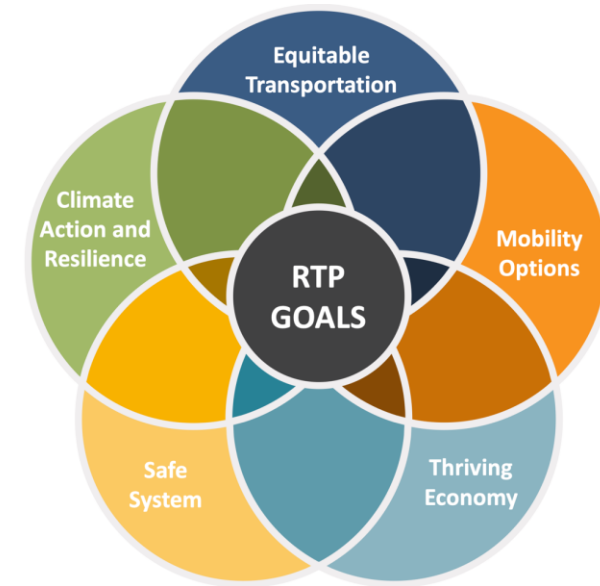
- Provide leadership and policy direction
- Oversee public engagement strategy
- Identify meaningful participation opportunities throughout the update



**What we've heard and gathered so
far**

Feedback from regional committees (JPACT, MPAC, MTAC, TPAC, county coordinating committees)

- **Support** for JPACT and Council priorities and RTP goals
- **Provide clear** processes, roles and timeline
- **Provide transparency** around funding, choices and tradeoffs and outcomes
- **Input** on project and performance evaluation and outcomes assessment
- **Coordinate** with local and state plans, climate and economic efforts
- **Remain grounded** in current realities



Feedback from community partners

Community leaders' forum – 05/19/2026

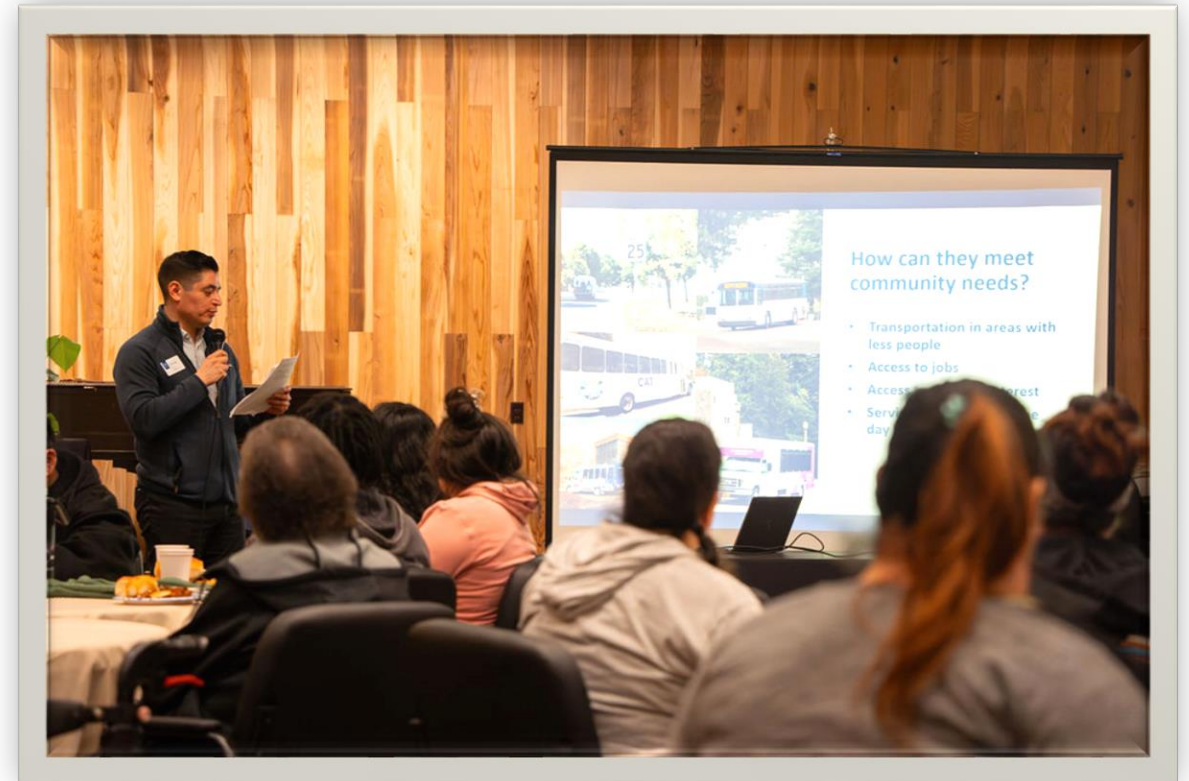
- The 2023 RTP goals broadly support their vision of a successful regional transportation system
- Safety, affordability, equity, reliability and climate continue to be top of mind for participants
- Requests for plain-language, accessible communication, meaningful engagement and collaboration opportunities

Feedback from federal, state, resource and natural resource agencies to date

- Confirming that RTP goals strongly align with the Oregon Transportation Plan
- Supporting a data-informed RTP update
- Expressed coordination opportunities
 - Climate resilience and environmental stewardship
 - Regional agencies
 - Workforce development and youth engagement
 - Transportation electrification and energy planning

Engagement in progress

- In-person conversations with regional elected officials and leaders
- CORE discussion preparation
- Tribal consultation in partnership with Metro's Tribal Affairs team
- Ongoing internal coordination with GAPD, DEI, CODI, Parks & Nature and other departments



What's coming up next



March-June: Seek feedback on proposed process and policy outcomes to focus on in the update



July and August: Seek feedback on draft work plan and engagement plan and continue scoping engagement



September: MTAC, MPAC, TPAC, JPACT and Council (Oct. 1) consider action on the 2028 RTP work plan and engagement plan



Council discussion and feedback

- **Does Council support the direction we are headed?**
- **Are there any key elements missing from the draft work plan or engagement plan?**
- **What engagement does Council want to ensure is reflected in the engagement plan** that is critical to support adoption and implementation of the RTP and Climate Smart Strategy?



Thank you!

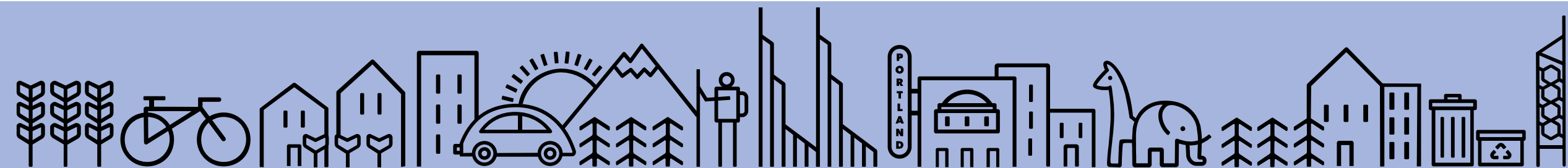
André Lightsey-Walker, RTP project manager
Senior transportation planner

Ted Leybold, Transportation policy director

Alfredo Haro, RTP engagement lead
Senior public engagement and Title VI specialist

Kim Ellis, Regional Transportation Planning
Manager

oregonmetro.gov/rtp



Regional Trails

Council work session
July 7, 2026





Topics for today

Metro's role in regional trails

Regional Trails System Plan
Map update

Bond spending progress
and proposal

Parks and Nature's role in regional trails

Metro is the regional convenor;
sets the regional vision; plans the
network

Local agencies build, own and
operate the network

PN Bond advances the vision,
providing capital resources (grants
and acquisitions) to locals

Oregon Electric Railway Trail,
Washington County



Image credit: BikePortland

Tualatin Hills Parks & Rec. District



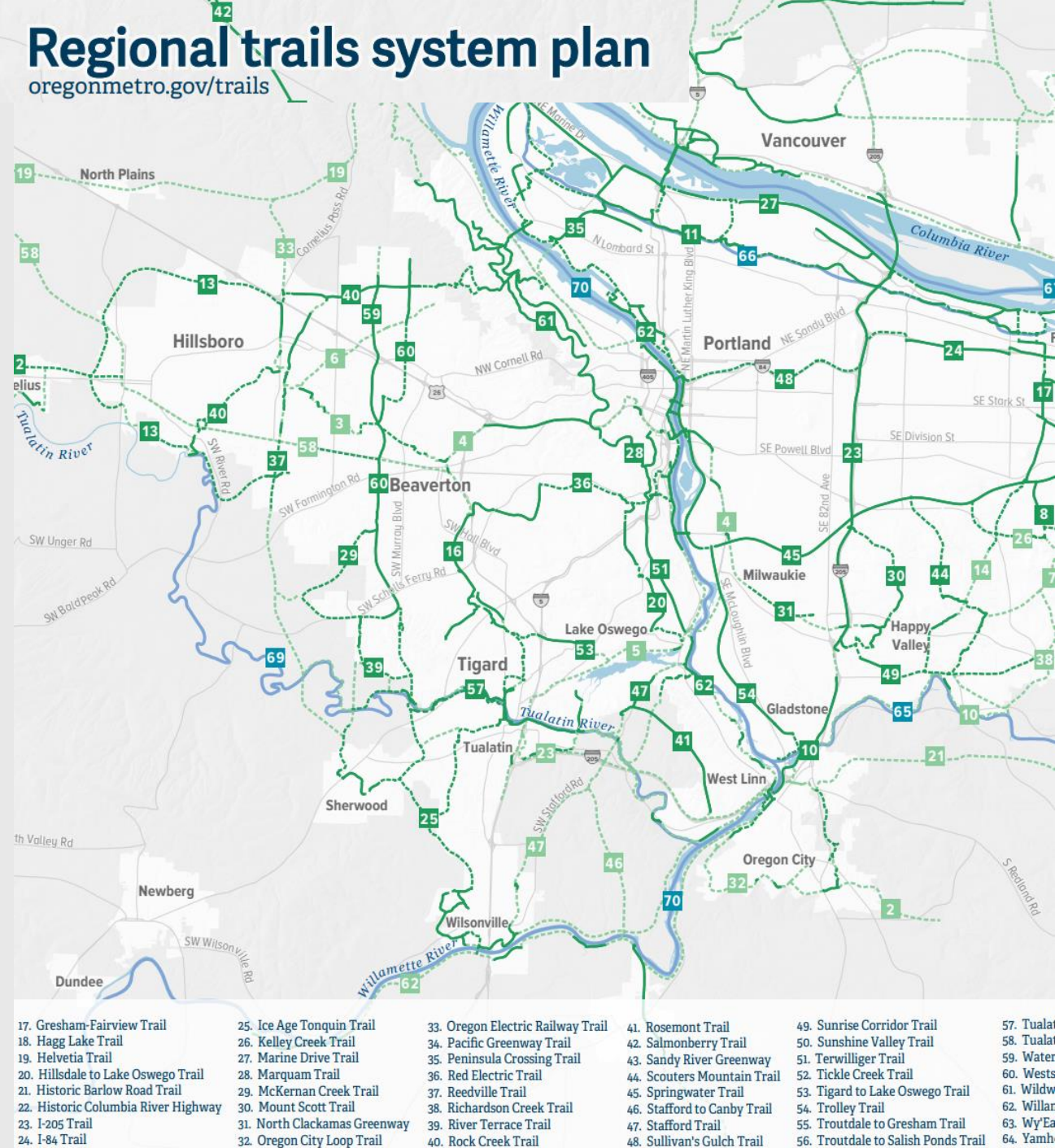
Image credit: THPRD

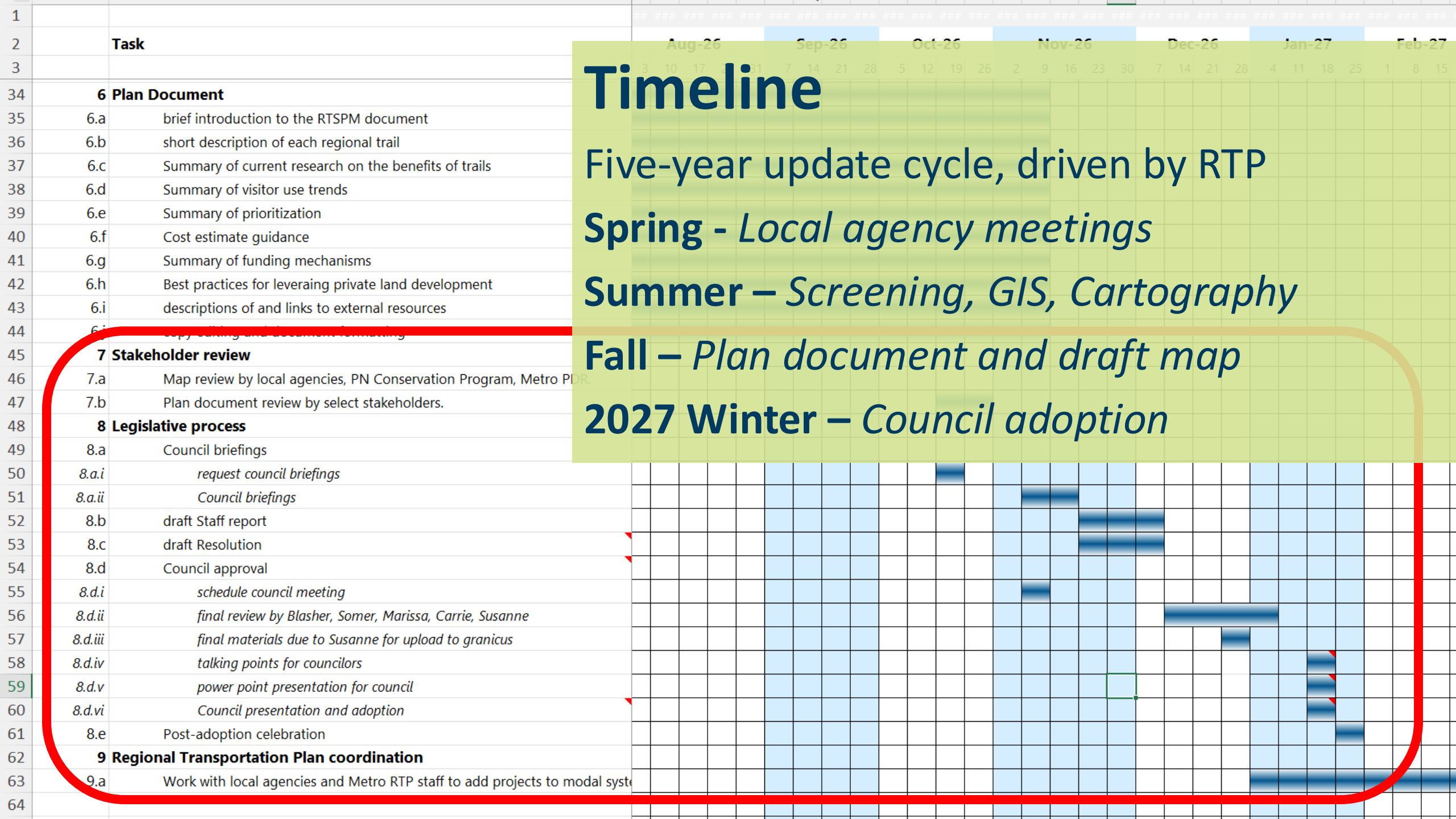
Regional Trails System Plan Map update

Completed 19 meetings with 32 partner agencies

>100 map edits

35 miles of new regional trails opened since last map update in 2023







Feedback from local partners

How are Metro's services important to you?

They provide the coordination, advocacy, and funding resources necessary to make trail plans a reality.

Regional planning is important because we need to make sure the trail network is connected across jurisdictions.

Assistance is needed at every point along the way in my one-person department.



Feedback, continued

How can Metro's regional trails program best serve you?

Funding is always important and we appreciate Metro's grant programs.

Continue advocating for and funding trail acquisition, planning, development, and ongoing maintenance.

Funding for capitol and acquisition, regional connectivity, and key connections.

Criteria for regionally significant trails

Two step screening process:

First step, must be primarily separated from roads and streets (at least 75% of length)



Criteria: second step

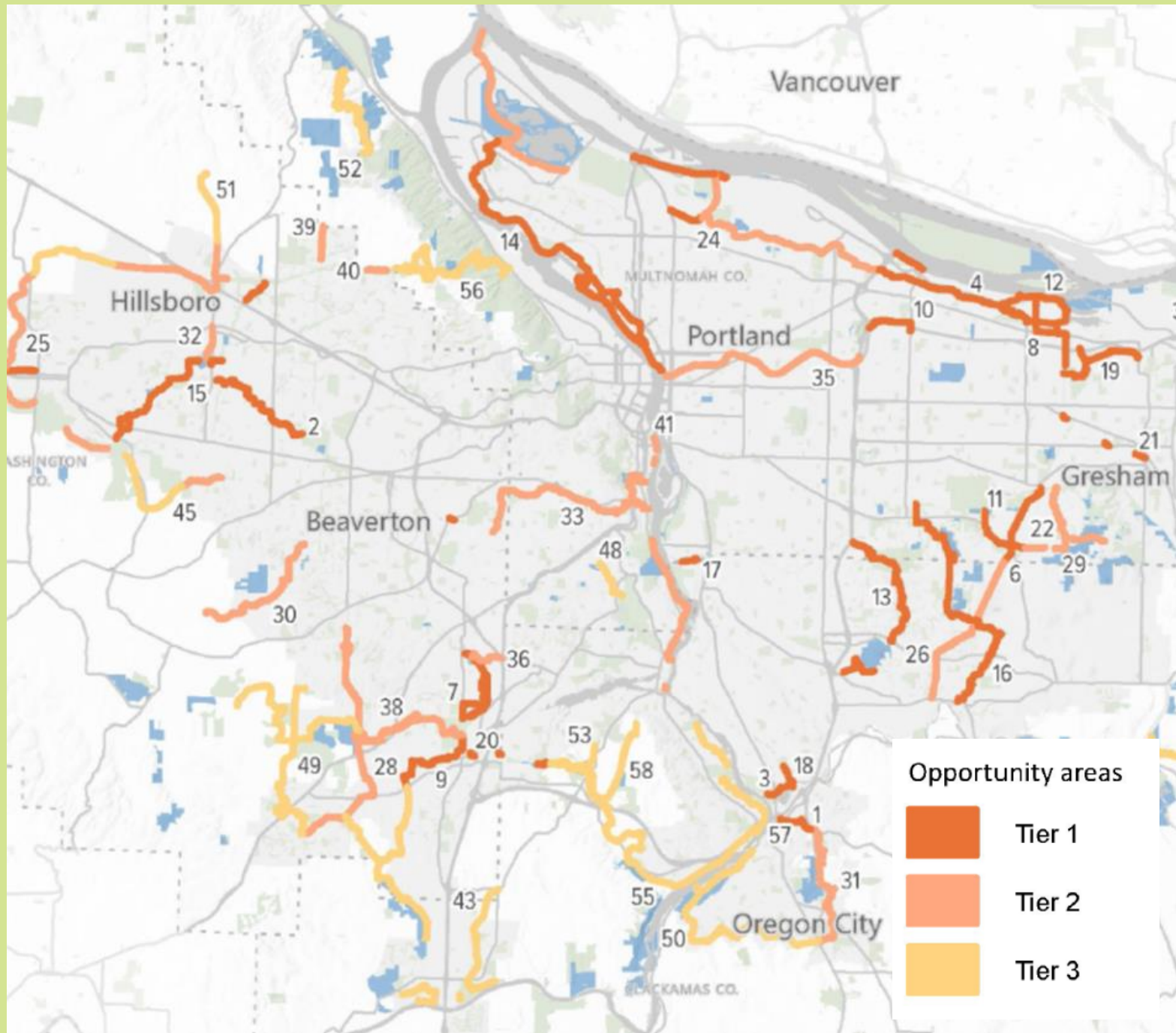
1. Located along the Willamette Greenway or other state designated trails, connecting to destinations beyond Metro region.
2. Multi-jurisdictional, including Washington State
3. Connects regionally significant parks and natural areas
4. Connects to other regionally-significant trails or forms a loop system of regional trails
5. Connects regional centers, town centers, industrial areas and/or high-frequency transit service
6. Likely that the trail will receive use, including use by residents from various areas of the region.

Proposed criteria

First step:

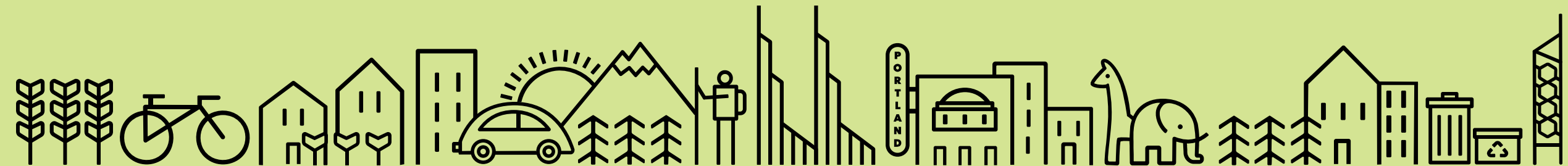
1. The trail must be primarily separated from roads and streets (at least 75% of length)
2. The trail is included in a locally adopted transportation, parks, or trail plan developed through public engagement that includes underserved and historically marginalized communities.

Equity analysis
drives bond
acquisition
priorities and
grant decisions

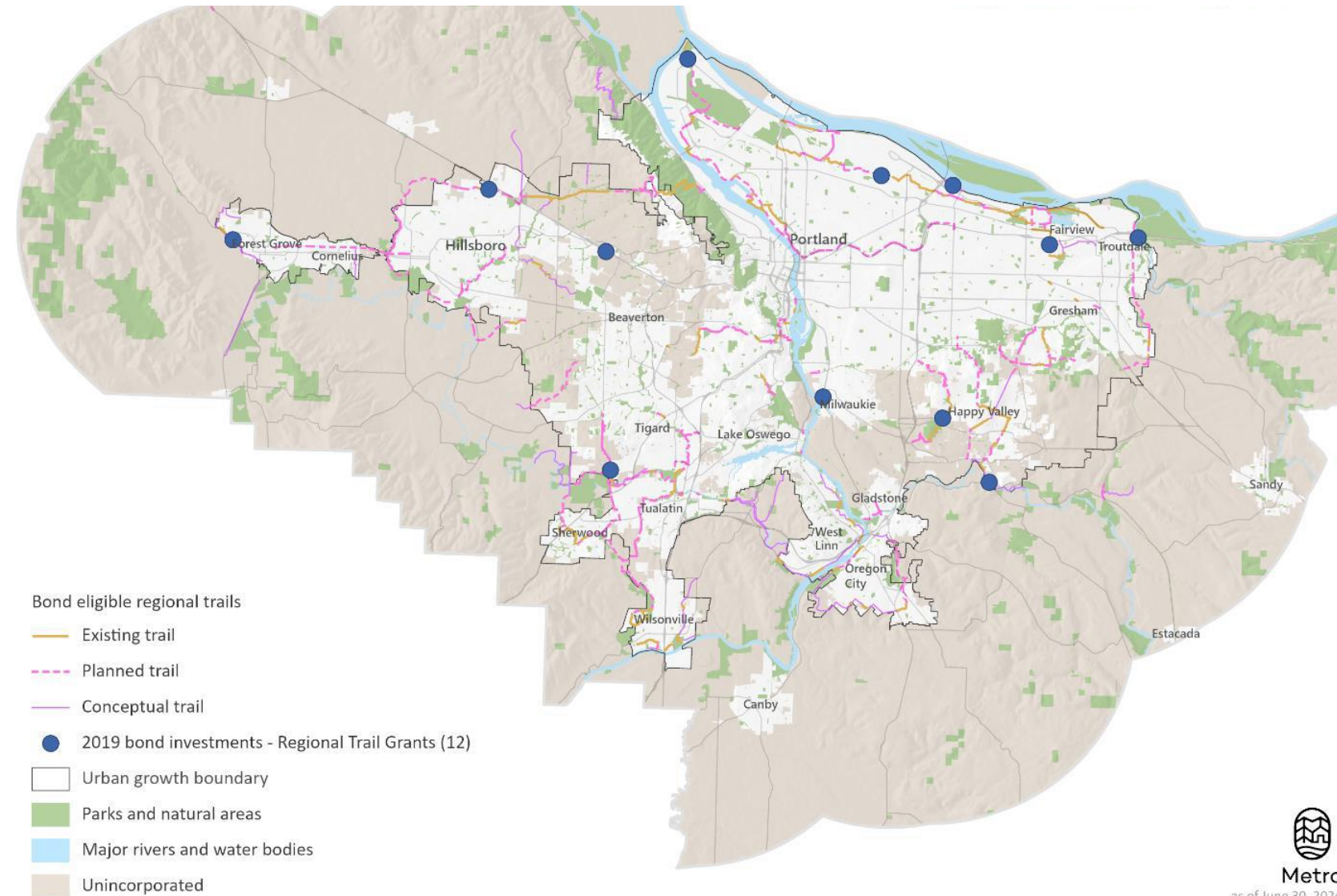


2019 Bond progress

Now open!
40-Mile Loop,
Sharon Nesbit
Heritage Park,
Troutdale



Trails Grant Program



Forest Grove Loop Trail
Brookwood Bridge, Hillsboro
Hwy 26 Bridge, THPRD
Westside Trail, King City
Kelley Point, PP&R
Marine Drive Trail, PP&R
Trolley Trail, NCPRD
Cornfoot Road, PBOT
Gresham-Fairview, Gresham
Sandy River Greenway,
Troutdale
Scott Creek, Happy Valley
Clackamas River Trail, Happy
Valley

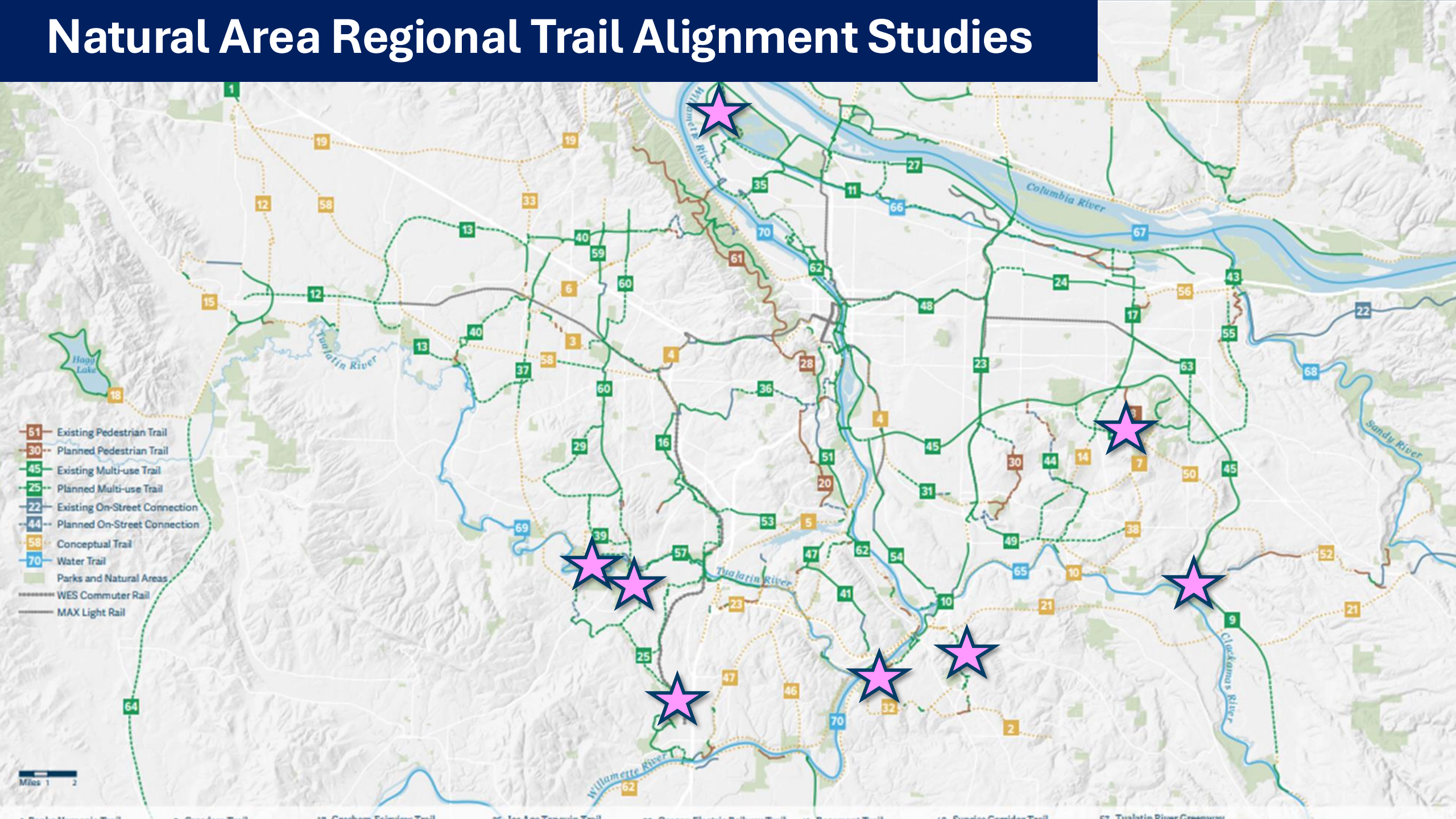
Status of 12 trail grants

	May 2025	June 2026
Complete	0	3
Underway	7	8
Signed IGA	10	11
Invoiced	\$1.14M	\$3.40M

Proposed funding redistribution (in millions)		
	Former distribution	Proposed distribution
Acquisitions	\$10.0	\$3.0
Grants	\$19.9	\$19.9
Columbia Blvd Bridge	\$0.6	\$0.6
Marine Drive Trail*	\$0.6	\$3.2
Willamette Cove	\$0.0	\$1.0
Metro Natural Area Alignment Studies	\$0.0	\$1.0
Grants, round 2	\$0.0	\$1.0
Contingency	\$0.2	\$1.2
Staffing and admin, M & S	\$8.7	\$9.1
total	\$40	\$40

*includes \$2.4 million credit from '06 bond closeout

Natural Area Regional Trail Alignment Studies



Trails Grants, Round 2

\$1 million total to award

Must be on the Regional Trail System Map

Consistent with bond engagement and prioritization work

Must result in ribbon cutting by 2031

Five candidate projects



Trails Grants, Round 2

\$1 million total to award

Must be on the Regional Trail System Map

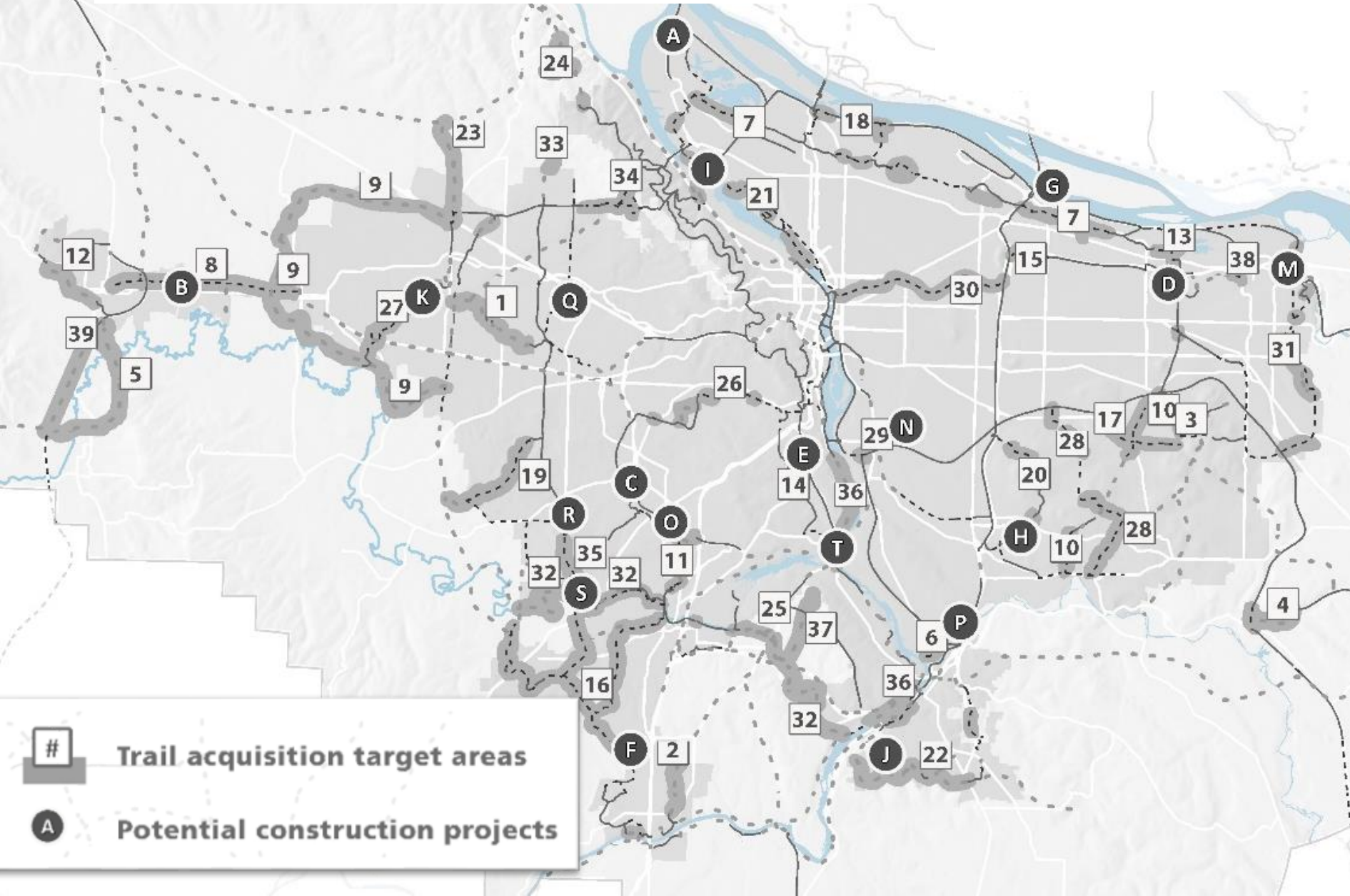
Consistent with bond engagement and prioritization work

Must result in ribbon cutting by 2031

Five candidate projects



Consistency with Council direction



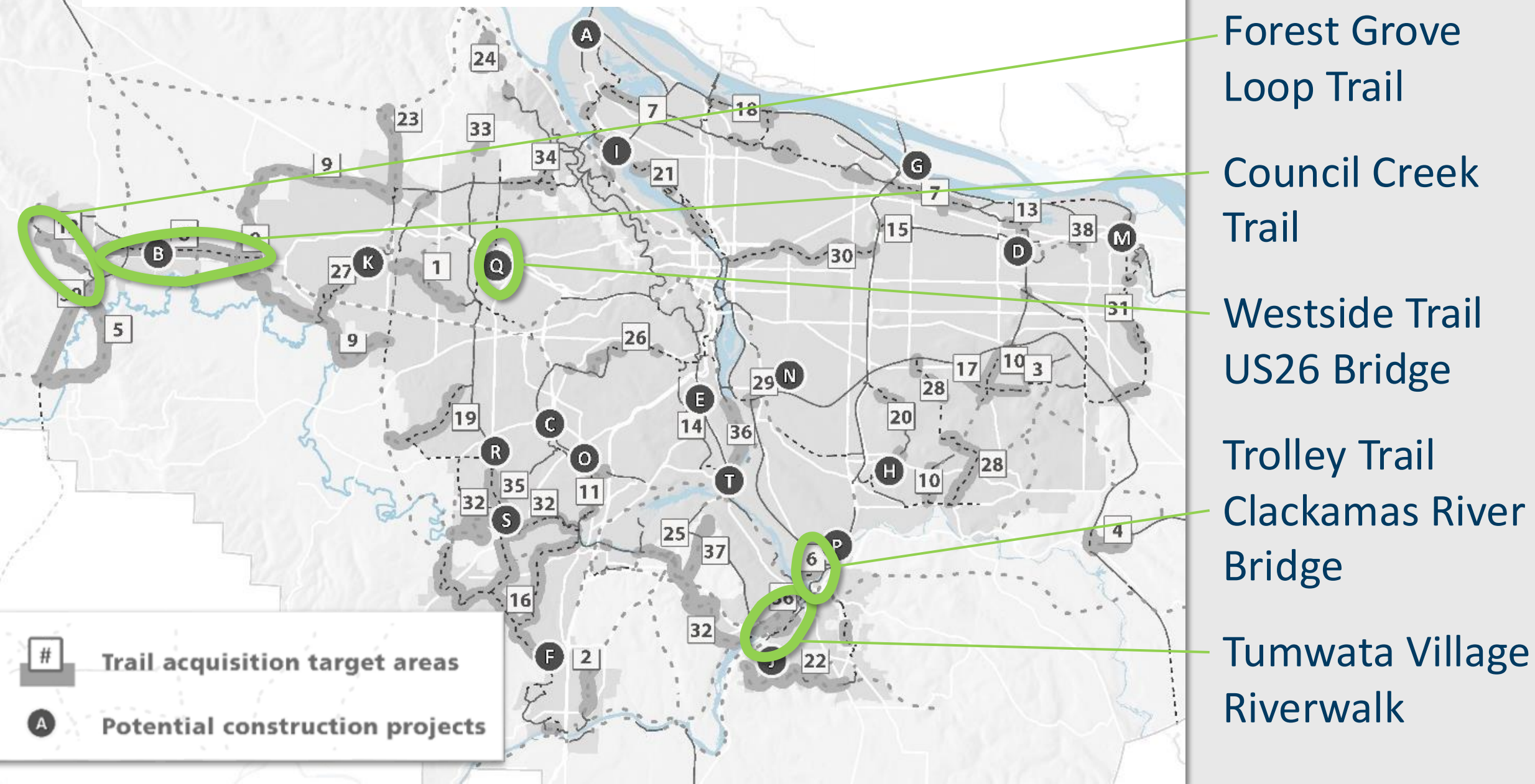
Bond resolution

Bond refinement
plan

Continuation of
past RFFA and
Bond grants

2024 Major
Investment
Strategy

Grants Round 2 candidate projects





Forest Grove Loop Trail: Kyle Park South

Lead agency: Forest Grove

Phase: construction

Project budget: \$8.6 million



Council Creek Trail Wayfinding Signs

Lead agency: Washington
County

Phase: sign design and install

Project budget: \$23.8 million
for full trail construction





Westside Trail US26 Bridge

Lead agency: Tualatin Hills Park & Rec

Phase: construction

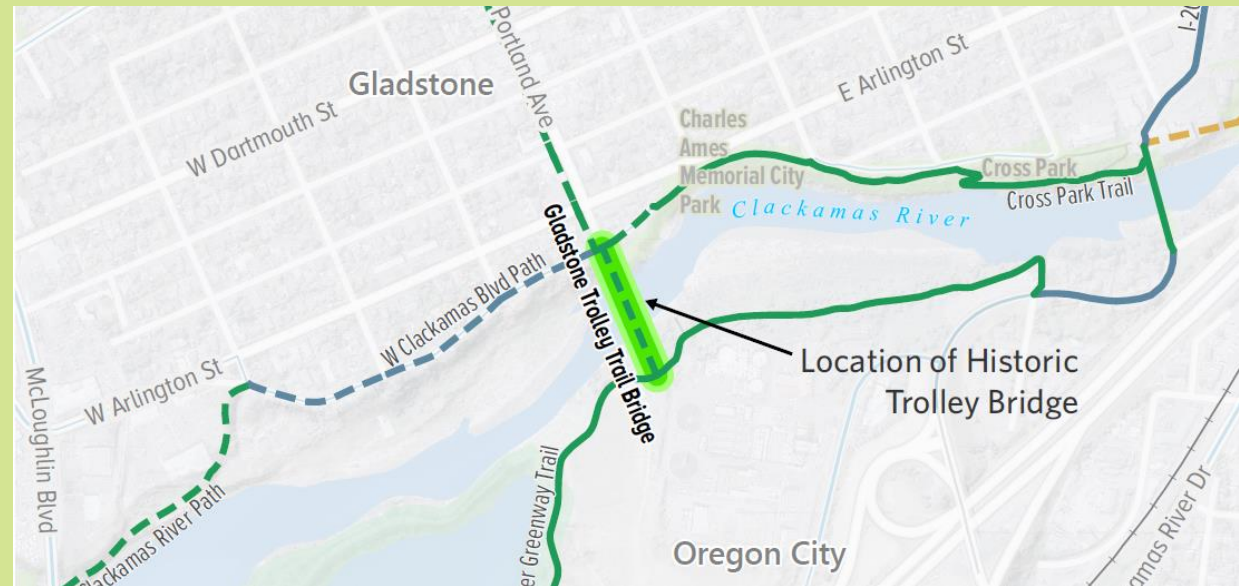
Project budget: \$34.7 million

Trolley Trail Clackamas River Bridge

Lead agency: Gladstone

Phase: construction

Project budget: \$9.7 million



Tumwata Village Riverwalk Block 2

Lead agency: Oregon City

Phase: design and construction

Project budget: \$12.5 million



Discussion questions

Do the revised criteria address previous council feedback?

Thoughts or input on the five candidate projects?

Concerns and desires related to process and timeline?



Image credit: City of Troutdale